



# Security Council

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## Resolution 2023 (2011)

**Adopted by the Security Council at its 6674th meeting, on  
5 December 2011**

*The Security Council,*

*Recalling* its previous resolutions and statements of its President concerning the situation in Somalia and the border dispute between Djibouti and Eritrea, in particular its resolutions 751 (1992), 1844 (2008), 1862 (2009), 1907 (2009), 1916 (2009), 1998 (2011), and 2002 (2011), and its statements of 18 May 2009 (S/PRST/2009/15), 9 July 2009 (S/PRST/2009/19), 12 June 2008 (S/PRST/2008/20),

*Reaffirming* its respect for the sovereignty, territorial integrity, and political independence and unity of Somalia, Djibouti and Eritrea, respectively, as well as that of all other States of the region,

*Reiterating* its full support for the Djibouti Peace Process and the Transitional Federal Charter which provide the framework for reaching a lasting political solution in Somalia, and welcoming the Kampala Accord of 9 June 2011 and the roadmap agreed on 6 September 2011,

*Calling upon* all States in the region to peacefully resolve their disputes and normalize their relations in order to lay the foundation for durable peace and lasting security in the Horn of Africa, and encouraging these States to provide the necessary cooperation to the African Union in its efforts to resolve these disputes,

*Reiterating* its grave concern about the border dispute between Eritrea and Djibouti and the importance of resolving it, calling upon Eritrea to pursue with Djibouti, in good faith, the scrupulous implementation of the 6 June 2010 Agreement, concluded under the auspices of Qatar, in order to resolve their border dispute and consolidate the normalization of their relations, and *welcoming* the mediation efforts of Qatar, the continued engagement of regional actors, the African Union, the United Nations,

*Noting* the letter of the Permanent Representative of Djibouti to the United Nations of 6 October 2011 (S/2011/617) which informs the Secretary General of the escape of two Djiboutian prisoners of war from an Eritrean prison, while *noting* that the Government of Eritrea has to this date denied detaining any Djiboutian prisoners of war,



*Expressing* grave concern at the findings of the Somalia/Eritrea Monitoring Group report of 18 July 2011 (S/2011/433), that Eritrea has continued to providing political, financial, training and logistical support to armed opposition groups, including Al-Shabaab, engaged in undermining peace, security and stability in Somalia and the region,

*Condemning* the planned terrorist attack of January 2011 to disrupt the African Union summit in Addis Ababa, as expressed by the findings of the Somalia/Eritrea Monitoring Group report,

*Taking note* of the Decision of the African Union Assembly of Heads of State and Government held in January 2010 and the Communiqué of the AU Peace and Security Council held on 8 January 2010, welcoming the adoption, by the United Nations (UN) Security Council on 23 December 2009, of resolution 1907 (2009), which imposes sanctions on Eritrea, for, among other things, providing political, financial, and logistical support to armed groups engaged in undermining peace and reconciliation in Somalia and regional stability; stressing the need to pursue vigorously the effective implementation of Resolution 1907 (2009), and expressing its intention to apply targeted sanctions against individuals and entities if they meet the listing criteria set out in paragraph 15 of resolution 1907 (2009) and paragraph 8 of resolution 1844 (2008),

*Noting* the decision by the 18th Extraordinary Session of the Assembly of the Heads of State and Government of the Intergovernmental Authority on Development (IGAD), calling on the Security Council to take measures to ensure that Eritrea desists from its destabilization activities in the Horn of Africa,

*Noting* the letter from Eritrea (S/2011/652), containing a document responding to the report of Somali/Eritrea monitoring group,

*Strongly condemning* any acts by Eritrea that undermine peace, security and stability in the region and calling on all Member State to comply fully with the terms of the arms embargo imposed by paragraph 5 of resolution 733 (1992), as elaborated and amended by subsequent resolutions,

*Determining* that Eritrea's failure to fully comply with resolutions 1844 (2008), 1862 (2009), 1907 (2009) and its actions undermining peace and reconciliation in Somalia and the Horn of Africa region as well as the dispute between Djibouti and Eritrea constitute a threat to international peace and security,

*Mindful* of its primary responsibility under the Charter of the United Nations for the maintenance of international peace and security,

*Acting* under Chapter VII of the Charter of the United Nations,

1. *Condemns* the violations by Eritrea of Security Council resolutions 1907 (2009), 1862 (2009) and 1844 (2008) by providing continued support to armed opposition groups, including Al-Shabaab, engaged in undermining peace and reconciliation in Somalia and the region;

2. *Supports* the call by the African Union for Eritrea to resolve its border disputes with its neighbours and calls on the parties to peacefully resolve their disputes, normalize their relations and to promote durable peace and lasting security in the Horn of Africa, and encourages the parties to provide the necessary cooperation to the African Union in its efforts to resolve these disputes;

3. *Reiterates* that all member States, including Eritrea, shall comply fully with the terms of the arms embargo imposed by paragraph 5 of resolution 733 (1992), as elaborated and amended by subsequent resolutions;

4. *Reiterates* that Eritrea shall fully comply with resolution 1907 (2009) without any further delay and stresses the obligation of all States to comply with the measures imposed by resolution 1907 (2009);

5. *Notes* Eritrea's withdrawal of its forces following the stationing of Qatari observers in the disputed areas along the border with Djibouti, *calls upon* Eritrea to engage constructively with Djibouti to resolve the border dispute, and *reaffirms* its intention to take further targeted measures against those who obstruct implementation of resolution 1862 (2009);

6. *Demands* that Eritrea shall make available information pertaining to Djiboutian combatants missing in action since the clashes of 10 to 12 June, 2008 so that those concerned may ascertain the presence and condition of Djiboutian prisoners of war;

7. *Demands* Eritrea to cease all direct or indirect efforts to destabilize States, including through financial, military, intelligence and non-military assistance, such as the provision of training centres, camps and other similar facilities for armed groups, passports, living expenses, or travel facilitation;

8. *Calls upon* all States, in particular States of the region, in order to ensure strict implementation of the arms embargo established by paragraphs 5 and 6 of resolution 1907 (2009), to inspect in their territory, including seaports and airports, in accordance with the National authorities and legislation and consistent with international law, all cargo bound to or from Eritrea, if the State concerned has information that provides reasonable grounds to believe that the cargo contains items the supply, sale, transfer or export of which is prohibited by paragraphs 5 or 6 of resolution 1907 (2009), and recalls the obligations contained in paragraphs 8 and 9 of resolution 1907 (2009) with respect to the discovery of items prohibited by paragraphs 5 or 6 of resolution 1907 (2009) and paragraph 5 of resolution 733 (1992) as elaborated and amended by subsequent resolutions;

9. *Expresses* its intention to apply targeted sanctions against individuals and entities if they meet the listing criteria set out in paragraph 15 of resolution 1907 (2009) and paragraph 1 of resolution 2002 (2011) and requests the Committee to review, as a matter of urgency, listing proposals from Member States;

10. *Condemns* the use of the "Diaspora tax" on Eritrean diaspora by the Eritrean Government to destabilize the Horn of Africa region or violate relevant resolutions, including 1844 (2008), 1862 (2009) and 1907 (2009), including for purposes such as procuring arms and related materiel for transfer to armed opposition groups or providing any services or financial transfers provided directly or indirectly to such groups, as outlined in the findings of the Somalia/Eritrea Monitoring Group in its 18 July 2011 report (S/2011/433), and *decides* that Eritrea shall cease these practices;

11. *Decides* that Eritrea shall cease using extortion, threats of violence, fraud and other illicit means to collect taxes outside of Eritrea from its nationals or other individuals of Eritrean descent, *decides* further that States shall undertake appropriate measures to hold accountable, consistent with international law, those

individuals on their territory who are acting, officially or unofficially, on behalf of the Eritrean government or the PFDJ contrary to the prohibitions imposed in this paragraph and the laws of the States concerned, and *calls upon* States to take such action as may be appropriate consistent with their domestic law and international relevant instruments, including the 1961 Vienna Convention on Diplomatic Relations and the 1963 Vienna Convention on Consular Relations, to prevent such individuals from facilitating further violations;

12. *Expresses concern* at the potential use of the Eritrean mining sector as a financial source to destabilize the Horn of Africa region, as outlined in the Final Report of the Monitoring Group (S/2011/433), and *calls on* Eritrea to show transparency in its public finances, including through cooperation with the Monitoring Group, in order to demonstrate that the proceeds of these mining activities are not being used to violate relevant resolutions, including 1844 (2008), 1862 (2009), 1907 (2009) and this resolution;

13. *Decides* that States, in order to prevent funds derived from the mining sector of Eritrea contributing to violations of resolutions 1844 (2008), 1862 (2009), 1907 (2009) or this resolution, shall undertake appropriate measures to promote the exercise of vigilance by their nationals, persons subject to their jurisdiction and firms incorporated in their territory or subject to their jurisdiction that are doing business in this sector in Eritrea including through the issuance of due diligence guidelines, and *requests* in this regard the Committee, with the assistance of the Monitoring Group, to draft guidelines for the optional use of Member States;

14. *Urges* all States to introduce due diligence guidelines to prevent the provision of financial services, including insurance or re-insurance, or the transfer to, through, or from their territory, or to or by their nationals or entities organized under their laws (including branches abroad), or persons or financial institutions in their territory, of any financial or other assets or resources if such services, assets or resources, including new investment in the extractives sector, would contribute to Eritrea's violation of relevant resolutions, including 1844 (2008), 1862 (2009), 1907 (2009) and this resolution;

15. *Calls upon* all States to report to the Security Council within 120 days on steps taken to implement the provisions of this resolution;

16. *Decides* to further expand the mandate of the Monitoring Group re-established by resolution 2002 (2011) to monitor and report on implementation of the measures imposed in this resolution and undertake the tasks outlined below:

(a) Assist the Committee in monitoring the implementation of the measures imposed in paragraphs 10, 11, 12, 13 and 14 above, including by reporting any information on violations;

(b) Consider any information relevant to paragraph 6 above that should be brought to the attention of the Committee;

17. *Urges* all States, relevant United Nations bodies and other interested parties, to cooperate fully with the Committee and the Monitoring Group, including by supplying any information at their disposal on the implementation of the measures decided in resolution 1844 (2008), resolution 1907 (2009) and this resolution, in particular incidents of non-compliance;

18. *Affirms* that it shall keep Eritrea's actions under continuous review and that it shall be prepared to adjust the measures, including through their strengthening, modification or lifting, in light of Eritrea's compliance with the provisions of resolutions 1844 (2008), 1862 (2009), 1907 (2009) and this resolution;

19. *Requests* the Secretary-General to report within 180 days on Eritrea's compliance with the provisions of resolutions 1844 (2008), 1862 (2009), 1907 (2009) and this resolution;

20. *Decides* to remain seized of the matter.

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