Letter dated 11 April 2023 from the Chair of the Peacebuilding Commission addressed to the President of the Security Council

In accordance with the mandate of the Peacebuilding Commission, as articulated in General Assembly resolutions 60/180, 70/262 and 75/201, and Security Council resolutions 1645 (2005), 2282 (2016) and 2558 (2020), I wish to share with the Council the provisional programme of work of the Peacebuilding Commission for 2023. Pursuant to the exchange of letters between the Commission (S/2022/202) and the Council (S/2022/250), and recognizing that the advisory role of the Commission has benefited from the Council’s decision to share the advance unedited versions of relevant reports of the Secretary-General, the Commission would appreciate continuing to receive the advance unedited versions of the reports of the Secretary-General to the Council on the following countries and issues considered by the Commission:

- The Central African Republic
- The situation in Mali
- The activities of the United Nations Office for West Africa and the Sahel
- United Nations Verification Mission in Colombia
- The situation in South Sudan
- The United Nations Organization Stabilization Mission in the Democratic Republic of the Congo
- The situation in Central Africa and the activities of the United Nations Regional Office for Central Africa; The Joint Force of the Group of Five for the Sahel
- The implementation of the Peace, Security and Cooperation Framework for the Democratic Republic of the Congo and the Region
- The promotion of durable peace and sustainable development in Africa
- Strengthening the partnership between the United Nations and the African Union on issues of peace and security in Africa, including on the work of the United Nations Office to the African Union
- Women and peace and security
- Youth, peace and security

I look forward to our continued collaboration to further strengthen the advisory role of the Peacebuilding Commission.

(Signed) Ivan Šimonović
Chair
Peacebuilding Commission
Annex to the letter dated 11 April 2023 from the Chair of the Peacebuilding Commission addressed to the President of the Security Council

Provisional programme of work of the Peacebuilding Commission for 2023

Guidelines for the provisional programme of work

1. The present provisional programme of work was prepared pursuant to recommendation 4.I of the annex to the report of the Peacebuilding Commission on its fifteenth session (A/76/678-S/2022/89), in accordance with which, the Commission is to adopt an annual workplan based on the forward agenda contained in the Commission’s annual report and reflecting the Commission’s country-specific, regional and thematic priorities. The provisional programme of work is aimed at ensuring effective implementation of the Commission’s mandate as articulated in General Assembly resolutions 60/180, 70/262 and 75/201, and Security Council resolutions 1645 (2005), 2282 (2016) and 2558 (2020). It was prepared pursuant to the priorities set for 2023 by the representatives of the Commission, and of countries and regions that engage with the Commission, at the first formal meeting held by the Commission at the ambassadorial level during its seventeenth session.

2. In 2023, the Commission will build on good practices and lessons learned for its future activities. The work of the Commission will be guided primarily by its mandate, as reflected in the twin resolutions, taking into account feedback and requests from the countries that seek the Commission’s support. The Commission will also consider relevant recommendations contained in the report of the Secretary-General entitled “Our Common Agenda” as they pertain to the requests received from countries and regions who engage with the Commission.

3. Recognizing that peacebuilding is an inherently political process aimed at preventing the outbreak, escalation, recurrence or continuation of conflict, and further recognizing that peacebuilding encompasses a wide range of political, development and human rights programmes and mechanisms, the Commission will adopt a demand-driven approach, which, in accordance with its mandate and on the basis of national ownership, requires continuing consultations with the countries that consider sharing their peacebuilding experiences.

4. The Commission will also continue to explore opportunities to continue to strengthen its visibility and showcase its work, as appropriate, in accordance with its mandate, including in the context of discussions to inform the Secretary-General’s initiative to develop a new agenda for peace.

5. To further reinforce its work, the Commission will hold meetings on working methods, as outlined in the annex of its annual report, to consider action areas whose implementation can contribute to the efficiency and effectiveness of the Commission.

Focus on broadening geographical scope of work

6. Consultations are ongoing with respect to the continuation of engagements with at least 14 countries in 2023, including Burkina Faso, the Central African Republic, Chad, Colombia, the Gambia, Guinea-Bissau, Liberia, Papua New Guinea, Sierra Leone, South Sudan and Timor-Leste. The focus will range from mobilizing political, financial and technical support for context-specific and nationally owned peacebuilding priorities, to sharing results and lessons learned from peacebuilding trajectories. Consultations are also ongoing in follow-up to past commitments and with regard to seeking new commitments in support of regional peacebuilding
activities, including in Central Asia, the Great Lakes region, the Gulf of Guinea, the Lake Chad basin, the Sahel, and the Pacific Islands. All these and other possible engagements will take into account and contribute to the principles and commitments set out below and as defined in the twin resolutions pertaining to the mandate of the Commission.

**Focus on national ownership and inclusivity**

7. In pursuing country, regional and cross-cutting engagements in accordance with its mandate and on the basis of national ownership, the Commission will place strong emphasis on delivering results and meeting the needs of the countries that seek its support, with a continuous focus on results and impact. Peacebuilding challenges risk reversing gains that the Commission has been supporting in countries and regions under its consideration. The situation calls for recalibrated action and more effective support to peacebuilding and sustaining peace in countries and regions that engage with the Commission. Guided by action-oriented analysis, the Commission will ensure the active engagement of all its members in support of countries under its consideration.

8. The Commission will continue to support inclusive approaches in countries and regions under its consideration, with the aim of supporting national peacebuilding initiatives and peace processes at the request of concerned Governments and in line with national ownership. Such efforts by the Commission will include offering its platform to civil society and private sector representatives and empowering women and youth peacebuilders from different contexts to share their experiences. The Commission will also build cooperative relationships with academic and scientific communities in order to receive research, data and information relevant to its mandate.

**Attention to United Nations coherence and follow-up**

9. The Commission will continue to promote integrated, strategic and coherent approaches to peacebuilding in countries and regions under its consideration, noting that peace and security, development and human rights are closely interlinked and mutually reinforcing. The Commission, in line with its mandate, will continue to bring all relevant parts of the United Nations system together, including agencies, funds and programmes, with a focus on its representatives in the field, who are leading United Nations efforts to support national peacebuilding priorities, address conflict risks and enhance the capacity of national institutions. They will be invited to provide follow-up and assess the impact on the ground of the recommendations and actions points provided by the Commission.

10. The Commission will remain seized of the discussions and recommendations of Member States in the context of General Assembly resolution 76/305 and will continue to place an emphasis on achieving synergy with the Peacebuilding Fund. It will also continue to engage on a regular basis with the Peacebuilding Support Office within the Department of Political and Peacebuilding Affairs, with members of the Peacebuilding Fund Advisory Group and with the countries that engage with the Fund to ensure that it is informed of the activities of the Fund.

11. The Commission will leverage the positive footprint left by peacekeepers, where the peacekeeping missions exist, and support the implementation of the peacebuilding dimensions of peacekeeping.

**Effective partnerships**

12. In consultation with countries and regions under its consideration, the Commission will pursue more effective partnerships with regional and subregional
organizations, focusing on coherent support to conflict-affected countries, on the basis of shared analysis. In doing so, it will also build on suggestions made during past consultative meetings with the Peace and Security Council of the African Union. The Commission will organize its annual meeting with the Peace and Security Council of the African Union and promote cooperation with other regional and subregional organizations, as appropriate. By fostering closer cooperation with all relevant State, local, regional and global organizations, the Commission should be able to ensure a more efficient and coherent approach to peacebuilding. The Commission will also seek to foster closer partnerships with civil society organizations from countries and regions under its consideration, such as those at the grass-roots level, in order to support their participation in peacebuilding and in meetings of the Commission, including with regard to their role in the implementation of the targets of the Commission’s Gender Strategy Action Plan and Strategic Action Plan on Youth and Peacebuilding.

13. The Commission will continue to pursue opportunities for stronger engagement with international financial institutions and regional financial institutions, including multilateral development banks, to address the peacebuilding needs of countries and regions under its consideration. This effort should be further streamlined by the Commission’s visits to their headquarters and the regular engagement of international financial institutions and regional financial institutions in the Commission’s discussions and preparation of meetings. The Commission will continue to support a strengthened United Nations-World Bank partnership, including building on successful initiatives supported by the Humanitarian-Development-Peacebuilding and Partnership Facility.

14. The Commission will offer its platform for the promotion of South-South and triangular cooperation in support of peacebuilding and sustaining peace.

Advocacy for peacebuilding financing

15. The Commission will continue to advocate adequate, predictable and sustained financing for peacebuilding, including through potential assessed contributions, seeking an action-oriented outcome.

16. The Commission will also explore ways to encourage flexible funding for local peacebuilding organizations, including those led by women and youth, and will continue to develop approaches to foster innovative financing for peacebuilding. It recognizes the need to enhance financing to ensure the full, equal and meaningful participation of women and youth in peacebuilding. Finally, the work of the Commission will benefit from improved awareness of the Peacebuilding Fund’s investments.

Enhanced advisory, bridging and convening role

17. The Commission will continue to improve the quality and timeliness of its submissions and briefings to principal organs and relevant United Nations entities and peacebuilding forums, providing them with broad peacebuilding perspectives, anchored in substantive and diverse engagements, including to the General Assembly, the Security Council and the Economic and Social Council, as mandated. The appointment of informal coordinators will facilitate this effort, including by better aligning the Commission’s programme of work to those of the Assembly and the Security Council, as appropriate, and strengthening the Commission’s bridging role with the Economic and Social Council. In relation to that role, the Commission will continue to foster greater coherence in the United Nations system, including between the General Assembly, the Security Council and the Economic and Social Council, and within and across the United Nations Secretariat, United Nations peacekeeping
operations, special political missions and United Nations system. While pursuing this goal, the Commission should also explore innovative formats of work that would facilitate greater outreach and interaction, ensuring the effectiveness of its working methods and the sharing of good practices while providing timely advice to the Security Council ahead of the renewal or expiration of mission mandates.

18. In resolution 75/327, the General Assembly took note of the Commission’s advice, submitted for the first time in 2021, on the item on the “causes of conflict and the promotion of durable peace and sustainable development in Africa”. Pursuant to the resolution, the Commission will maintain this practice.

19. The Commission will convene informal interactive dialogues with the Security Council, will submit advice to the Council at its request, as appropriate, and will take action in response to Council resolution 2594 (2021), in which the Council strongly encouraged the Commission to facilitate the development of joint objectives and priorities prior to transitions.

20. The Commission will convene joint events with the Economic and Social Council and will further enhance informal cooperation with the Council, its advisory bodies and the United Nations Chief Executives Board for Coordination in accordance with its mandate in the areas of peacebuilding and sustaining peace.

21. Moreover, the Commission will continue to leverage its convening role to provide an effective and diverse platform to bring together Governments, United Nations entities, partners and other stakeholders on country-specific, regional or thematic issues.

**Emphasis on accountability**

22. The Commission will keep track of its results and good practices and improve the outward communication of these results. The Commission welcomes the compilation by the Peacebuilding Support Office, of factual and verified analysis in the annual reports of the Commission and encourages the continuation of this practice.

23. During and after its meetings, the Commission will seek to highlight recommendations for the way forward and areas for follow-up to the discussions in order to further strengthen its effectiveness.

24. In its meetings, the Commission will mainstream the women and peace and security agenda and the youth, peace and security agenda, including through the implementation of the Commission’s Gender Strategy (2016), Gender Strategy Action Plan (2021) and Strategic Action Plan on Youth and Peacebuilding. The Commission also requests the Peacebuilding Support Office to continue to bring to its attention annual updates on the implementation of its Gender Strategy and Gender Strategy Action plan, and its Strategic Action Plan on Youth and Peacebuilding.

25. Finally, in implementing the 2023 provisional programme of work, the Chair of the Peacebuilding Commission and the Chairs of country-specific configurations will meet regularly to share updates and discuss challenges that require collective action, with a view to further strengthening coherence in the Commission.