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#### Note by the President of the Security Council

In paragraph 2 of resolution 2680 (2023), the Security Council requested the Panel of Experts established pursuant to resolution 1874 (2009) to provide a midterm report to the Council with its findings and recommendations. Accordingly, the President hereby circulates the report received from the Panel of Experts (see annex).



#### **Annex**

# Letter dated 8 September 2023 from the Panel of Experts established pursuant to resolution 1874 (2009) addressed to the President of the Security Council

The Panel of Experts established pursuant to Security Council resolution 1874 (2009) has the honour to transmit herewith, in accordance with paragraph 2 of Council resolution 2680 (2023), the midterm report on its work.

The attached report was provided to the Security Council Committee established pursuant to resolution 1718 (2006) on 4 August 2023 and was considered by the Committee on 29 August 2023.

The Panel would appreciate it if the present letter and the report were brought to the attention of the members of the Security Council and issued as a document of the Council.

Panel of Experts established pursuant to Security Council resolution 1874 (2009)

#### **Enclosure**

Letter dated 4 August 2023 from the Panel of Experts established pursuant to resolution 1874 (2009) addressed to the Chair of the Security Council Committee established pursuant to resolution 1718 (2006)

The Panel of Experts established pursuant to Security Council resolution 1874 (2009) has the honour to transmit herewith, in accordance with paragraph 2 of Council resolution 2680 (2023), the midterm report on its work.

The Panel would appreciate it if the present letter and the report were brought to the attention of the members of the Security Council Committee established pursuant to resolution 1718 (2006).

Panel of Experts established pursuant to Security Council resolution 1874 (2009)

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#### Summary

During the reporting period, from January to July 2023, political and military tensions continued to grow on the Korean Peninsula.

The Democratic People's Republic of Korea continues to flout Security Council sanctions in many areas. It continued the development of nuclear weapons and the production of nuclear fissile materials, although its last known nuclear test took place in September 2017. New construction activities took place at the Yongbyon site and activities at the Punggye-ri nuclear test site continued. Ballistic missile activities continued apace: the Democratic People's Republic of Korea launched at least 19 solid-propellant short-range ballistic missiles and, as in 2022, tested intercontinental ballistic missiles (two liquid and two solid-fuelled). The Hwasong-18, the country's first solid-propellant intercontinental ballistic missile, was tested on 13 April and 12 July. The Panel of Experts also continued to investigate intangible transfers of technology, potentially in violation of sanctions.

In the present report, the Panel describes a rich variety of sanctions evasion measures deployed by vessels delivering refined petroleum products to the Democratic People's Republic of Korea. These included more sophisticated means to avoid detection, changing trading locations in affected waters, and additional ships involved in multi-stage trans-shipments. The Panel received information that the country continues to import refined petroleum products in violation of Security Council resolutions. Vessel acquisition in violation of Security Council sanctions continued: the country acquired 14 new vessels in the period under review. Prohibited ship-to-ship exports of coal from the Democratic People's Republic of Korea continued.

Although the country's borders remained largely closed, trade volumes increased mainly because of the resumption of rail traffic. A large variety of foreign goods has quickly reappeared. The Panel continued to investigate reports of imports of luxury goods.

After a record-breaking level of cyberthefts in 2022, estimated at \$1.7 billion, Democratic People's Republic of Korea hackers reportedly continued to successfully target cryptocurrency and other financial exchanges globally. Actors working for the Reconnaissance General Bureau continued to use increasingly sophisticated cybertechniques to steal funds and information. Companies in the cryptocurrency, defence, energy and health sectors were targeted in particular.

The Democratic People's Republic of Korea continued to access the international financial system and engaged in illicit financial operations. The Panel investigated financial institutions and representatives of the country operating abroad that support such activity. Border reopening may increase cases of Democratic People's Republic of Korea nationals couriering cash and high-value items. The Panel investigated reports of nationals working overseas earning income in violation of sanctions, including in the information technology, restaurant, medical and construction sectors.

The Panel continued investigations into alleged exports of Democratic People's Republic of Korea military communications equipment and ammunition, and initiated a number of investigations into possible cases of sales by the country of arms or other types of military support to Member States.

Reliable data on the country's humanitarian situation remains scarce. Humanitarian organizations surveyed by the Panel reported continuing difficulties delivering aid and a further decline in the country's situation. United Nations

sanctions and their implementation have had an unintended effect, although their relative role remains impossible to disaggregate from many other factors.

The Panel values Member States' contributions to its work.

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<sup>\*</sup> The annexes are being circulated in the language of submission only and without formal editing.

#### I. Introduction

1. In paragraph 2 of resolution 2680 (2023), the Security Council requested that the Panel of Experts established pursuant to resolution 1874 (2009) provide to the Security Council Committee established pursuant to resolution 1718 (2006) a midterm report with findings and recommendations. Unless otherwise noted, information in the present report covers the period from 28 January to 28 July 2023.

# II. Activities related to the nuclear and ballistic missile programmes

#### Nuclear

2. The Democratic People's Republic of Korea continued activities relevant to the development of nuclear weapons and the production of nuclear fissile materials in violation of Security Council resolutions. The Panel has observed new construction activities across the Yongbyon site and continuous activities at the Punggye-ri nuclear test site, although no nuclear test has been detected since September 2017.

Kim Jong Un's inspection of "tactical nuclear weapons"

- 3. On 28 March, State media announced that Kim Jong Un had inspected "Hwasan-31 ( ) tactical nuclear weapons". A Member State subsequently assessed that the Democratic People's Republic of Korea had recently "signalled a focus on developing so-called 'tactical' nuclear weapons which are almost certainly intended for use on the peninsula and likely have a lower yield warhead than warheads for longer range systems". Another Member State assessed that, owing to the lack of information regarding its internal detonator and associated technical specifications, "assessing whether the device matches the physical characteristics typically associated with tactical nuclear weapons is difficult ... it is possibly disclosed for deception purposes ... further analysis is required" (see annex 1).
- 4. During Kim Jong Un's inspection, diagrams of delivery systems designed for carrying a Hwasan-31 tactical nuclear weapons warhead were displayed (see photograph in annex 1). The Panel assesses that these delivery systems, tested on different platforms at various locations (see para. 18), support claims by the Democratic People's Republic of Korea since January 2021 that it is enhancing tactical nuclear weapons capabilities.<sup>2</sup>

#### Punggye-ri test site

5. Satellite images captured in early March show a truck and a tent-like structure that could be used to protect equipment and items adjacent to the Tunnel 3 entrance.<sup>3</sup> Cables for ventilation, electricity, communications and connections between possible testing equipment from Tunnel 3 were present. At an administrative area, multiple personnel were visible at an open space in early February 2023, although no significant construction of supporting buildings was observed (see annex 2). The

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<sup>&</sup>lt;sup>1</sup> All text redactions in the report are marked by black boxes or pixelations to prevent physical identification of individuals.

<sup>&</sup>lt;sup>2</sup> S/2023/171, para. 5.

<sup>&</sup>lt;sup>3</sup> Based on information provided by outside experts consulted by the Panel.

Panel has noted unidentified small structures near the entrance of Tunnel 4 since late April 2023.<sup>4</sup>

Yongbyon site

#### Light water reactor

6. A Member State detected probable tests of the cooling water system associated with the light water reactor in March and April 2023, assessing that the reactor could become operational at any time. The Panel's satellite imagery analysis shows intermittent water discharge near the Kuryong River since January at almost the same location observed by the Panel in 2022. Construction of a new building started near the support building west of the reactor in March, and additional minor construction was observed near three other support buildings completed in 2022 (see annex 3).

Yongbyon experimental nuclear power plant (5 MW(e))

7. Member States' assessments and satellite imagery analysis show that the 5 MW(e) reactor continues to operate. Continuing discharges of cooling water from the reactor took place, except for intermittent interruptions, in early and mid-April.<sup>6</sup> Several types of vehicles have been routinely observed around the reactor (see annex 4).

#### Radiochemical laboratory

8. Satellite imagery analysis shows constant vehicular activities at the motor pool area at the radiochemical laboratory. Piles of materials were observed near the spent fuel receipt building between February and April.<sup>7</sup> A think tank reported new excavation activity north-east of the radiochemical laboratory in March,<sup>8</sup> subsequently corroborated by the Panel (see annex 5). This site, along with another, is suspected by the International Atomic Energy Agency to be a nuclear waste storage site,<sup>9</sup> although the Panel notes that there are no definitive signs that reprocessing of spent fuel took place between January and late July. For example, the steam plant associated with the reprocessing plant and its waste handling operations did not operate during this period.

#### Yongbyon nuclear fuel rod fabrication plant

9. Construction of several buildings at the southern area of the site, detected by satellite imagery in early March, was assessed by a Member State as likely to be for administrative purposes. A crane deployed to the south of the uranium tetrafluoride production process building remains in place, likely indicating that the renovation of the building has yet to be completed. The Panel notes possible signs of renovation of the uranium dioxide production process building (see annex 6).

<sup>&</sup>lt;sup>4</sup> A think tank also observed construction of the two small structures. See <a href="https://beyondparallel.csis.org/punggye-ri-update-new-activity-at-tunnel-no-4">https://beyondparallel.csis.org/punggye-ri-update-new-activity-at-tunnel-no-4</a>. According to outside experts consulted by the Panel, this is possibly relevant to subsequent re-excavation activities at the tunnel.

<sup>&</sup>lt;sup>5</sup> S/2023/171, para. 8.

<sup>&</sup>lt;sup>6</sup> According to outside experts, the reactor was possibly shut down for short time periods. See www.38north.org/2023/04/possible-refueling-at-yongbyons-5-mwe-reactor.

According to an outside expert, these materials are likely for maintenance and construction activities.

<sup>8</sup> See www.38north.org/2023/03/satellite-imagery-reveals-new-activity-at-the-old-waste-site-at-yongbyon.

<sup>&</sup>lt;sup>9</sup> S/2023/171, para. 11 and annex 6–4.

Pyongsan uranium mine and concentration plant

10. Satellite imagery shows that the mine and plant continued to operate. The Panel observed that piles of tailings expanded at two mines, along with regular railcar activities at the plant (see annex 7).

#### Other sites

11. The Panel continued to monitor activities in the vicinity of Kangson and the Yongdoktong area. Details are in annexes 8 and 9.

#### **Ballistic missiles**

- 12. The ballistic missile programme continued at a sustained pace, with a flare-up of testing and exercises in March (see annex 10). The Democratic People's Republic of Korea might have reached a threshold in ballistic missile propulsion after the testing on 13 April of a new solid-propellant missile named Hwasong-18 (for its intended intercontinental range), which covered 1,000 km. This development could in time enhance the strategic component of the country's arsenal. As in 2022, the testing of intercontinental ballistic missiles (ICBMs), liquid or solid-fuelled, was one of two major trends witnessed, the other being parallel launches of solid-propellant short-range ballistic missiles (SRBMs) (at least 19 units fired). In both instances the country reported its endeavours, with the avowed goal of achieving nuclear deterrence at strategic and tactical levels.
- 13. Altogether at least 23 ballistic missile launches were conducted by the Democratic People's Republic of Korea (see annex 10): 4 launches of ICBMs (2 with liquid-propellant engines and 2 with solid-propellant motors) and 19 with SRBMs (all fitted with solid-propellant motors).<sup>10</sup>

#### Intercontinental ballistic missiles

14. The milestone limited test of a solid-propellant three-stage ICBM, the Hwasong-18 (see annex 11), was achieved on 13 April from a launch area 20 km north-east of Pyongyang. The exhaust plume, as shown in a Korean Central Television video on 14 April,<sup>11</sup> is consistent with a solid-propellant burn. This launch came after a solid-propellant engine test on 15 December 2022 in Sohae, <sup>12</sup> and another on 29 or 30 January 2023 at Magun-Po,<sup>13</sup> according to a Member State and an open source (see annex 15),<sup>14</sup> and a display of five unknown ICBMs in canisters at a military parade on 8 February in Pyongyang (see annex 12). The major on-site preparations for the Hwasong-18 launch, next to one of Kim Jong Un's mansions, the presence of Kim and his daughter, and the elaborate communication by official media <sup>15</sup> immediately thereafter point to confidence in the success of the launch, as quickly claimed by country's authorities. The Democratic People's Republic of Korea conducted a second

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<sup>10</sup> Two experts are of the view that there is insufficient evidence to determine the nature of and the technology used for the projectiles launched by the Democratic People's Republic of Korea described in this paragraph.

<sup>&</sup>lt;sup>11</sup> See https://kcnawatch.org/kctv-archive/64395c9bbc9b7.

<sup>&</sup>lt;sup>12</sup> S/2023/171, para. 27.

<sup>&</sup>lt;sup>13</sup> At 39°48'06"N 127°33'39"E. A previously identified test of a solid-propellant engine, on 15 December 2022, occurred at a newly built horizontal engine test stand in Sohae, at 39°39'06"N 124°42'57"E (\$\frac{8}{2023}/171\$, para. 27).

<sup>&</sup>lt;sup>14</sup> See https://twitter.com/DaveSchmerler, 30 January 2023.

Korean Central News Agency, Korean Central Television and *Rodong Sinmun*. See also https://kcnawatch.org/newstream/1681458619-912978826/another-mighty-entity-showing-continuous-development-of-strategic-force-unveiled-in-dprk-respected-comrade-kim-jong-unguides-first-test-fire-of-new-type-icbm-hwasongpho-18-on-spot.

launch of a Hwasong-18 on 12 July from the same launch area. This was again declared a success (see annex 10).

Figure I Hwasong-18 intercontinental ballistic missile launch on 13 April 2023



Source: Korean Central Television (14 April 2023).

15. Prior to the Hwasong-18 launch, the Democratic People's Republic of Korea also conducted two launches of previously seen liquid-propellant ICBMs. According to the Joint Chiefs of Staff of the Republic of Korea and the Ministry of Defence of Japan, a ballistic missile was launched on 18 February from Sunan International Airport, following an eastward lofted trajectory (see annex 10). Pictures released by the Korean Central News Agency show what appears to be a Hwasong-15 ICBM launched from a transporter erector launcher (TEL) at Sunan International Airport. <sup>16</sup> The Korean Central News Agency presented that launch as an exercise rather than a test. On 16 March, the Joint Chiefs of Staff of the Republic of Korea reported another ballistic missile launch from Sunan International Airport, on an eastward lofted missile trajectory. The pictures released by the Korean Central News Agency show what appears to be a Hwasong-17 ballistic missile launched from an 11-axle TEL. Again, Democratic People's Republic of Korea official media announced the launch as a success. <sup>17</sup>

16. A Member State has identified a modification to this new version of the Hwasong-17: the lower section of the first stage of the missile is straighter than previously seen (see figure II). This modification reduces drag during the atmospheric part of the flight, suggesting that the Missile General Bureau<sup>18</sup> is otherwise confident in the performance and stability of the missile.

<sup>&</sup>lt;sup>16</sup> See https://kcnawatch.org/newstream/1676776192-691717962/icbm-launching-drill-staged.

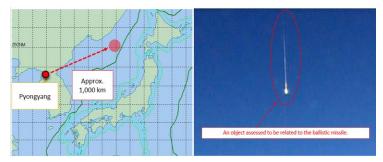
<sup>&</sup>lt;sup>17</sup> See https://kcnawatch.org/newstream/1679039432-23076180/demonstration-of-toughest-response-posture-of-dprk%e2%80%99s-strategic-forces-icbm-hwasongpho-17-launched.

A Democratic People's Republic of Korea organization first mentioned officially in February 2023. One Member State assesses that it was established to "develop, produce and manage missiles and carry out missions for the actual operation and deployment of major strategic/tactical nuclear weapon[s]".

Figure II Hwasong-17 intercontinental ballistic missile launch on 16 March 2023



Source: Korean Central News Agency (17 March 2023).



Source: Ministry of Defence, Japan (16 March 2023), annotated by the Panel.

17. The Democratic People's Republic of Korea held a military review ceremony on 8 February at Kim Il Sung Square in Pyongyang to celebrate the seventy-fifth anniversary of the foundation of the Korean People's Army. Kim Jong Un attended. Member States and the Panel consider that the main weapon systems shown during this occasion were a new type of ICBM, possibly solid-fuelled, five units of which were carried in canisters on nine-axle WS 51200 TELs, <sup>19</sup> 11 or 12 Hwasong-17 ICBMs (a record number), KN-23<sup>20</sup> and KN-25 SRBMs as well as a "new tactical guided weapon". The exceptional number of TELs shown during this parade, 17, raises the possibility that the Democratic People's Republic of Korea has indigenized the production of those heavy-duty support vehicles (see annex 13).

#### Tactical ballistic missiles

18. The ICBM launches described above should not overshadow the frequent firing of solid-propellant SRBMs: at least 19 such launches on eight occasions (see annex 10). Those launches seemingly occurred in operational settings, apparently to demonstrate the readiness of the country's armed forces, as were drills between 25 September and 9 October 2022.<sup>21</sup> The SRBM launches in 2023 included a silobased launch of a KN-23 missile from the Sohae area on 19 March (see annex 22), in the context of a "nuclear counterattack simulation drill", as reported by the Korean Central News Agency. This launch was confirmed by the Joint Chiefs of Staff of the Republic of Korea and the Ministry of Defence of Japan (see annex 10). The Korean

<sup>19</sup> First seen in the Democratic People's Republic of Korea during a parade in April 2012.

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<sup>&</sup>lt;sup>20</sup> This seems to have two variants. See https://opennuclear.org/sites/default/files/2023-01/Report-NORTH-KOREAN-SHORT-RANGE-SYSTEMS%20%281%29.pdf.

<sup>&</sup>lt;sup>21</sup> S/2023/171, para. 28.

Central News Agency reported that a mock warhead was detonated 800 m above water, which, if confirmed, would show intent and ability to maximize the impact of a nuclear warhead detonation above land, while minimizing radioactive dust.

Figure III Simultaneous firing of short-range ballistic missiles on 9 March 2023 from Lake Taesong



Source: Korean Central Television (9 March 2023).

Figure IV Silo-based launch of a KN-23 short-range ballistic missile on 9 March 2023 from the Sohae area



Source: Korean Central Television (20 March 2023).

- 19. Democratic People's Republic of Korea official media reported extensively about the readiness of the armed forces. A Member State assesses that, by emphasizing its training and willingness to use missiles in order to enhance the credibility of its deterrence, the Democratic People's Republic of Korea is effectively seeking to operationalize its missile capability.
- 20. Kim Jong Un has lent greater significance to these SRBM launches by calling for the consolidation of a tactical nuclear capacity. On 1 January, he celebrated the deployment of the newly produced "super-large multiple launch rocket system" as a tactical nuclear weapon by claiming that it had "South Korea as a whole within the

range of strike and is capable of carrying [a] tactical nuclear warhead". <sup>22</sup> His determination to achieve nuclear deterrence based on tactical as well as strategic components was thereby reaffirmed, in line with the strategic objectives that he outlined in a speech to the Eighth Congress of the Workers' Party of Korea in January 2021 (see annex 16). Moreover, the military parades on 8 February and 27 July gave notable prominence to SRBMs, including KN-23s, KN-25s and a "new tactical weapon", before ICBMs were displayed.

#### Military satellite launch

21. On 31 May, the National Aerospace Development Administration (KPe.029) attempted to put into orbit a military satellite, following notification by the Democratic People's Republic of Korea to the International Maritime Organization (IMO)<sup>23,24</sup> of three "falling areas" that would be active from 30 May to 10 June. The Joint Chiefs of Staff of the Republic of Korea reported that the launch occurred at 6.29 a.m. Korea Standard Time from Tongchang-ri, the location of the recently upgraded launch pad in the Democratic People's Republic of Korea (see annex 19), and that part of the rocket fell 270 km off the west coast of the Republic of Korea. However, the Chollima-1 space launch vehicle, which is partly based on the liquidfuelled ICBM programme, failed to put its payload, the Malligyong-1 satellite, into orbit. Images released by the Korean Central News Agency show an initial bright and clear exhaust plume resulting from first-stage liquid-fuel burn. The Democratic People's Republic of Korea attributed subsequent loss of thrust "to the abnormal starting of the second-stage engine after the separation of the first stage during the normal flight" (see annex 20). The Republic of Korea has since released photographs of sections of the rocket body and the Malligyong-1 satellite that it retrieved from the sea (see annex 21). The Panel's investigations continue.

#### Key features

- 22. Member States reported or corroborated most of the information on the trajectories of the ballistic missile launches. The launches contribute towards fulfilling two of the goals of the five-year road map of the Democratic People's Republic of Korea of January 2021: the acquisition of a "ground based solid propellant ICBM" and "tactical nuclear weapons" capabilities. The Democratic People's Republic of Korea confirmed its ambitions and broadcast its claimed accomplishments with the military parade on 8 February, and also on 27 July to celebrate the seventieth anniversary of the Korean War armistice (see annex 14).
- 23. A successful launch of a functional military reconnaissance satellite would provide the Democratic People's Republic of Korea with added targeting means, a further objective of the road map of January 2021. This particular launch, however, could also have been as much about internal messaging and prestige as an instrument of command and control. <sup>25</sup> The country can be expected to continue investing significant resources in the development of this capability: the National Aerospace

<sup>22</sup> Speech at the ceremony for donating a 600 mm super-large multiple-launch rocket system on 1 January 2023. See https://kcnawatch.org/newstream/1672543895-380674944/respected-comrade-kim-jong-un-makes-reply-speech-at-ceremony-of-donating-600mm-super-large-multiple-launch-rocket-system.

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<sup>23</sup> IMO called upon the Democratic People's Republic of Korea to cease unlawful and unannounced ballistic missile launches across international shipping lanes, in a resolution adopted on 31 May.

<sup>&</sup>lt;sup>24</sup> The International Civil Aviation Organization (ICAO) was not notified. See subsequent actions taken by IMO and ICAO (see annex 17).

<sup>25</sup> The preliminary assessment by the Joint Chiefs of Staff of the Republic of Korea is that the Malligyong-1 satellite has no military use as a reconnaissance satellite.

Development Administration has announced that it was considering a second satellite launch "as soon as possible". 26

24. The Democratic People's Republic of Korea is increasingly focusing its efforts on solid-propellant engines, used predominantly over the first half of 2023. The Hwasong-18 test is a preliminary indication of the state of these developments in the intercontinental realm, and this drive for solid-propellant propulsion could in time enhance the readiness of the country's arsenal. The development of a variety of missile types and of launch platforms (e.g. the firing of two submarine-launched cruise missiles on 12 March, the KN-23 silo-based test on 19 March, the enhanced TEL capability and the launch from a reservoir on 25 September 2022) and the increase in the sheer number of missiles 27 could increase the capacity and survivability of the country's arsenal. At the beginning of the year, Kim Jung Un called for an "exponential increase of the country's nuclear arsenal" (see annex 18). The Korean Central News Agency later stated that a tactical drill conducted on 18 and 19 March was meant to "substantially bolster the country's war deterrence and nuclear counterattack capability". 28 These developments and statements point to a strategy of deterrence akin to second-strike capability, potentially mitigating the delays in developing a putative stealth ballistic missile submarine.

### Intangible transfer of technology and activities of Democratic People's Republic of Korea universities

- 25. The Panel continued to investigate the intangible transfer of technology involving the Democratic People's Republic of Korea (see Security Council resolution 2321 (2016), para. 11).
- 26. In the case of a Democratic People's Republic of Korea researcher employed by a research institute in Sweden since 2020,<sup>29</sup> the institute informed the Panel that the researcher's employment had been terminated in mid-March 2023, in accordance with a decision by Swedish immigration authorities in late February 2023 to reject the researcher's application for a residence and work permit and deport him (see annex 23). The Panel requested further information from Sweden.
- 27. The Panel investigated a media report<sup>30</sup> that the Democratic People's Republic of Korea scholar Im Song-jin of Kim Il Sung University had published academic papers with Chinese scholars. The Panel found that Mr. Im had published joint papers since 2019 with Chinese scholars affiliated with a Beijing-based research institute, and that he was also affiliated with another university in China in 2019 (see annex 24). The Panel has previously noted that Mr. Im's research field could be categorized as dual-use in nature.<sup>31</sup> The Panel asked China to provide information regarding academic exchanges between Chinese institutes and Democratic People's Republic of Korea universities, and about Mr. Im's current position at the Chinese university. China replied that "media [report] are grossly inaccurate ... the two papers mentioned by the media [report] are based on normal cooperation of fundamental scientific studies, which has no dual use nature and has nothing to do with nuclear proliferation ... the involvement of Im Song-Jin in the two papers was limited to communication on theoretical issues, Chinese scholars did not provide any data to

<sup>&</sup>lt;sup>26</sup> See https://kcnawatch.org/newstream/1685600207-36284567/kcna-report.

<sup>&</sup>lt;sup>27</sup> One Member State assesses that the display of 12 Hwasong-17 ICBMs on 8 February 2023 was meant to advertise a new mass production capability.

See https://kcnawatch.org/newstream/1679299314-83338627/nuclear-counterattack-simulation-drill-conducted-in-dprk.

<sup>&</sup>lt;sup>29</sup> S/2023/171, para. 17 and annex 11.

<sup>30</sup> See www.dw.com/en/despite-un-sanctions-german-research-institute-worked-with-north-korean-scientists/a-63890089.

<sup>&</sup>lt;sup>31</sup> S/2023/171, paras. 19 and 20 and annexes 13–15.

Im. Chinese scholars listed Im as an author just out of respect. This communication does not constitute scientific and technological exchanges of cooperation, therefore is not a violation of the related provisions of the Resolutions ... Im did not return to the University after the end of his visit in September in 2015, nor did he have any status with this University ... Im's visit to this University occurred before the adoption of the Resolution 2321 in 2016" (see annex 25).

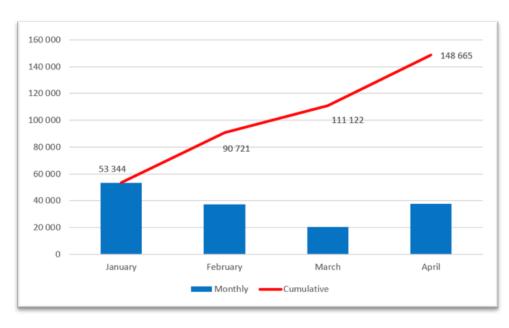
#### III. Sectoral and maritime sanctions<sup>32,33</sup>

#### Maritime trade

Refined petroleum cap

28. Member States are required to report to the Committee any deliveries of refined oil products to the Democratic People's Republic of Korea.<sup>34</sup> As at 10 July 2023, the Committee's website reflected a total of 157,862.701 barrels (31.57 per cent) delivered out of the permitted annual cap of 500,000 barrels of refined petroleum products (see figure V).

Figure V
Declared deliveries to the Democratic People's Republic of Korea of refined oil products, January–April 2023
(Number of barrels)



*Source*: www.un.org/securitycouncil/sanctions/1718/supply-sale-or-transfer-of-all-refined-petroleum and the Panel.

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<sup>&</sup>lt;sup>32</sup> Information contained in this section is relevant as of June 2023 or whichever date the information was accessed on databases or provided to the Panel. It may not capture updates to the IMO Global Integrated Shipping Information System that contain retroactive information backdated to before June that have been subsequently entered.

<sup>&</sup>lt;sup>33</sup> Times are recorded in Eastern Standard Time (EST), Universal Time Coordinated (UTC) or local time, depending on the originating data source.

<sup>&</sup>lt;sup>34</sup> Security Council resolution 2397 (2017), para. 5.

- 29. A Member State has provided satellite imagery and data of 25 Democratic People's Republic of Korea-flagged tankers making 46 deliveries of refined oil products to Nampo and other oil facilities from 1 January to 1 May 2023 (see annex 26). Of the 25 Democratic People's Republic of Korea-flagged tankers, 9 are designated by the Security Council and would thus have been prohibited from entering foreign ports to load refined oil products (see resolution 2321 (2016), para. 12 (c)). The Panel further notes that ship-to-ship transfers with Democratic People's Republic of Korea-flagged vessels are prohibited under paragraph 11 of resolution 2375 (2017).
- 30. According to the Member State, the Democratic People's Republic of Korea "has likely imported approximately 781,497 [barrels] of refined petroleum through 46 deliveries. Assessing discharged amounts at the 90% [deadweight tonnage], [the Democratic People's Republic of Korea] likely breached the 500,000 [barrel] cap around the 2nd of April. Even at the 60% [deadweight tonnage], [the Democratic People's Republic of Korea] exceeded the 500,000 [barrel] cap by May 1" (see annex 26). Another Member State estimated that approximately 80,000 tons (638,400 barrels) of refined petroleum was illicitly imported by the Democratic People's Republic of Korea in the first quarter of 2023 (see annex 27). 35,36

#### Affected waters

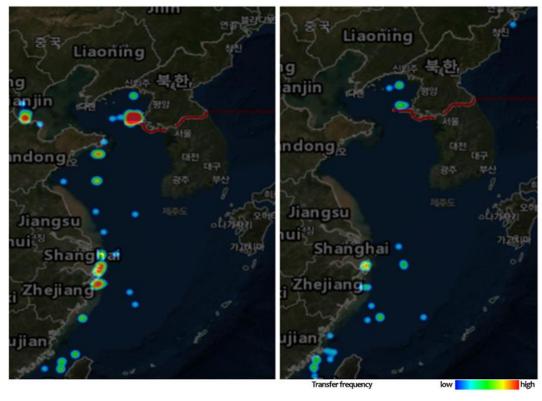
31. The Panel continued to track ships that conducted illicit trade in areas consistent with the sea areas provided by a Member State in figure VI (see annex 28).

<sup>35</sup> The Committee's conversion rate is 7.98 barrels of refined petroleum product per ton.

<sup>36</sup> Two experts are of the view that these two Member States' data are estimated, and the Panel is currently unable to distinguish between licit deliveries of refined petroleum products reported to the Committee and illicit deliveries.

Figure VI Democratic People's Republic of Korea illicit ship-to-ship transfer areas in 2022 and during first half of 2023

2022 overall First half of 2023



Source: Member State.

#### Sanctions evasion methods

Shifting trading locations in territorial waters

32. The Democratic People's Republic of Korea continued to use territorial waters to conduct illicit transfers, including in newly observed areas. Within the country's waters, the Panel observed ship-to-ship activity surrounding Ch'o-do Island<sup>37</sup> as well as in waters further north, around Sokdo-ri Island (see annex 29). Outside of Democratic People's Republic of Korea waters, the country's ships continued to export its coal in Chinese waters, and a new trading area was identified by a Member State near Taishan Island (see paras. 74–76).

#### Avoiding detection

33. The Panel continued to observe pervasive use of measures to circumvent sanctions: conducting illicit transfers under darkness (usually dawn and dusk); shorter periods of ship-to-ship transfers; falsified identifiers; and dropped automatic identification system (AIS) signals during transfers. Other measures reported by Member States to avoid detection included: use of code words; blocking AIS signals;

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<sup>&</sup>lt;sup>37</sup> The Panel reported this as a new area of activity in 2022. See S/2022/668, paras. 35 and 36 and annex 26.

and sending "disguised" signals.<sup>38</sup> These measures are not mutually exclusive and suspect vessels typically exhibit a combination of them.

#### Location tampering

- 34. Democratic People's Republic of Korea sanctions evaders are using a new form of location tampering, or geo-spoofing.<sup>39</sup> This is designed to obfuscate activities by giving the impression that vessels are located elsewhere (see annex 30). For example, on 4 April, a maritime database recorded the former direct delivery vessel (FDDV)<sup>40</sup> New Konk (IMO: 9036387) transmitting on its known fraudulent identifier, F.Lonline (Maritime Mobile Service Identity (MMSI): 312162000), allegedly transiting the Taiwan Strait and entering the South China Sea. Satellite imagery confirmed that the vessel was in fact in Sansha Bay, China, when the manipulations began.
- 35. While its ship tracks were being geo-spoofed, *New Konk*, transmitting under another known fraudulent name, *Lifan* (see figure VII), began sailing northwards before dropping AIS transmissions by mid-April (see figure VIII).

Figure VII

New Konk transmitting as Lifan in September and December 2021

NEW CORK Transmitting as LIFAN
Shiphaship 2018- 48 03 UFA
Shiphaship 2018- 48 03 UFA
Wangle Island - 24 565, IR-642

2016-93 II -6/12 - 2016-93 05 05

2016-93 II -6/12 - 2016-93 05

2016-93 I

September 2021 December 2021

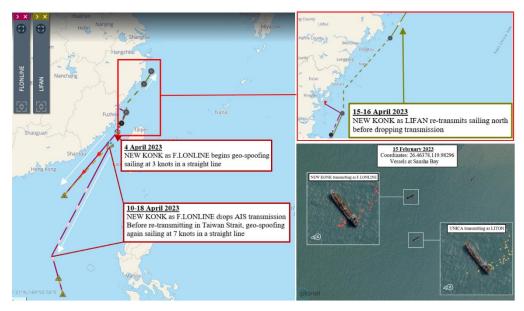
Source: Windward, annotated by the Panel; inset satellite imagery, Member State.

<sup>&</sup>lt;sup>38</sup> These methods have similarly been observed in the past, as reported by another Member State for the case of *Gold Star* (IMO: 9146247). See S/2021/777, paras. 62–67 and annex 35.

<sup>&</sup>lt;sup>39</sup> Also described as Global Navigation Satellite Systems manipulation, geo-spoofing takes place when a vessel manipulates its global navigation satellite system to appear elsewhere. Geo-spoofing has been previously identified in Latin American and Middle Eastern waters but is identified for the first time in the Democratic People's Republic of Korea evasion context. See also www.nytimes.com/2022/09/03/world/americas/ships-gps-international-law.html.

<sup>&</sup>lt;sup>40</sup> This term is used to describe non-Democratic People's Republic of Korea tankers that delivered refined petroleum at the country's ports before the coronavirus disease (COVID-19) pandemic.

Figure VIII Suspect vessels on fraudulent identifiers in February 2023, Sansha Bay, and geo-spoofing their voyages in April 2023



Source: Windward; inset imagery, Planet Labs with Windward AIS tracks overlay, annotated by the Panel.

- 36. On 21 April, a ship of similar length to *New Konk* was located in waters where FDDVs are known to meet Democratic People's Republic of Korea tankers to offload their illicit oil cargo.<sup>41</sup>
- 37. Around the time that *New Konk* began geo-spoofing, another FDDV, *Unica* (IMO: 8514306), also began geo-spoofing on its known fraudulent identifier, *Liton* (MMSI: 457106000). The Togo-flagged *Shundlli* (IMO: 8355724), also investigated by the Panel (see paras. 71–73), likewise transmitted in the vicinity. <sup>42</sup> The synchronous movements of several suspect vessels at the same location were likely an attempt to confuse ship tracking (see figure IX).

<sup>41</sup> S/2023/171, para. 37 and annex 31.

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<sup>&</sup>lt;sup>42</sup> As *Unica* and *New Konk* simultaneously geo-spoofed their locations, *Shundlli* began sailing north with large AIS gaps, until reaching Korea Bay.

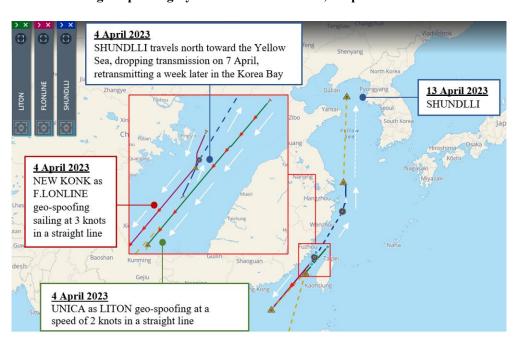


Figure IX Simultaneous geo-spoofing by *New Konk* and *Unica*, 4 April 2023

Source: Windward, annotated by the Panel.

#### Illicit trans-shipment of refined petroleum

Continued illicit shipments of oil using former direct delivery vessels

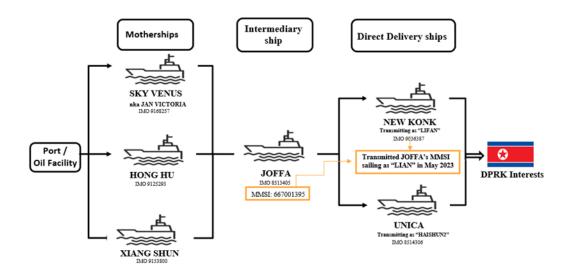
- 38. New Konk, Unica and Diamond 8 (IMO: 9132612) have continued to deliver refined petroleum in the exclusive economic zone of the Democratic People's Republic of Korea (see annex 31). They do so under known fraudulent names previously identified by the Panel, <sup>43</sup> along with new ones. An updated list of fraudulent MMSIs used by these vessels in 2023 is provided in table 1. These ships are assessed by the Panel to have likely come under Democratic People's Republic of Korea control.
- 39. For example, in May, *New Konk* is suspected to have assumed the fraudulent identity of *Lian* and transmitted an MMSI number (667001395) that previously belonged to *Joffa*, reported by the Panel as scrapped in April 2022. <sup>44</sup> The name *Lian* is almost the same as *Lifan*, the fraudulent name that *New Konk* used when it conducted ship-to-ship transfers with *Joffa* in December 2021 (see figure X). *Lian*'s voyage routes in May and June, as tracked on a maritime platform, are reminiscent of the route that *New Konk* has taken in the past, indicating ongoing illicit oil deliveries for the Democratic People's Republic of Korea (see figure XI).
- 40. Since December 2022, *Shundlli* has also delivered refined petroleum in a similar manner to *New Konk* and *Unica* (see para. 72).

<sup>43</sup> S/2023/171, table 2.

<sup>&</sup>lt;sup>44</sup> S/2022/668, paras. 41–46 and annexes 28, 30, 32.6 and 34.

Figure X

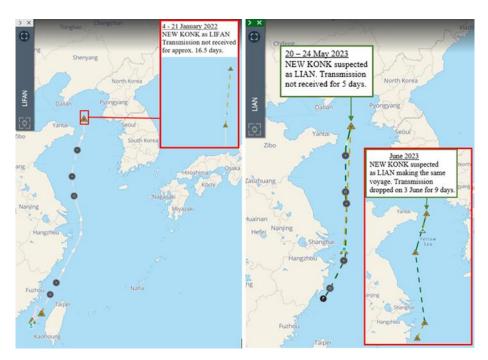
New Konk in 2023 using the Maritime Mobile Service Identity number of the now scrapped Joffa. Both tankers conducted ship-to-ship transfers on 29 and 30 December 2021



Source: The Panel.

Note: In addition to Joffa, Sky Venus, Hong Hu and Xiang Shun have since been scrapped.

Figure XI Comparison of voyage routes between *New Konk* ("*Lifan*") in January 2022 and *New Konk* ("*Lian*") in May and June 2023



Source: Windward, annotated by the Panel.

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Table 1
Table of fraudulent identifiers transmitted, January-May 2023<sup>45</sup>

Ship name	Fraudulent identifier
NEW KONK (IMO: 9036387)	F.LONLINE
	MMSI: 312162000
	LIFAN
	MMSI: 312165230
	MMSI: 312165923
	LIAN
	MMSI: 667001395
UNICA (IMO: 8514306)	LITON
	MMSI: 457106000
DIAMOND 8 nka NAM DAE BONG	SHUNLI
(IMO: 9132612)	MMSI: 457111000

Source: The Panel. *Note*: See also annex 32.

41. Since 2020, the Panel has reported that FDDVs often shelter in Sansha Bay waters in between illicit runs (see annex 33). 46 While there, these vessels either rarely transmit AIS signals or transmit fraudulent signals (see figure XII). One example discussed in detail below is a tanker flagged by the Democratic People's Republic of Korea as *Nam Dae Bong* in August 2021 (previously *Diamond 8*: the IMO website was only updated in this respect in 2023). 47 For this reason, when previously reported by the Panel, the tanker already belonged to the Democratic People's Republic of Korea fleet when it was in Sansha Bay and when it conducted its illicit fuel runs. The Panel sought the Chinese authorities' assistance to obtain information on FDDVs and related individuals facilitating illicit oil transfers in order to enable disruption of future oil procurement by these vessels. China replied that its relevant authorities are still investigating "and preliminary findings show that NEW KONK, UNICA, DIAMOND 8/NAM DAE BONG, and SHUNDLLI have no records of port entry and exit in China since 2020" (see annex 25).

<sup>45</sup> While FDDVs continued to transmit known fraudulent names, some of their MMSIs were manipulated.

<sup>&</sup>lt;sup>46</sup> The Panel has encouraged relevant authorities in whose territorial waters these ships may have anchored or traded to conduct investigations and inform the Panel. See S/2023/171, paras. 39 and 40.

<sup>&</sup>lt;sup>47</sup> IMO updates its ship flag information as provided by the flag State.

North Korea-flagged M/T NAM DAE BONG (IMO 9132612, formely DIAMOND 8), Togo-flagged M/T SHUNDLLI (IMO 8355724), stateless M/T UNICA (IMO 8514306), and stateless M/T NEW KONK (IMO 9036387) loitering in Sansha Bay, China.

06 January 2023 // 26.466 N, 119.981 E

UNICA Spoofing as LETON (MRSI 457106000)

SHUNDLLI (MRSI 671245100)
26.4735 N, 119.9819 E

NEW KONK Spoofing as F.LONLINE (MRSI 312102000)
26.4735 N, 119.9819 E

NEW KONK Spoofing as F.LONLINE (MRSI 45711000)
26.4852 N, 119.9812 E

Figure XII

Former direct delivery vessels in Sansha Bay, 6 January 2023

Source: Member State.

bource. Member State.

#### Sanctions evasion activities

- 42. The Democratic People's Republic of Korea continues to circumvent sanctions as follows:<sup>48</sup>
- (a) Oil trans-shipped in multiple stages, in many cases originating in the Taiwan Strait;
- (b) AIS dark activity (unaccounted vessel activity during periods of no AIS transmission that could allow for a port call or ship-to-ship activity) of intermediary vessels;<sup>49</sup>
- (c) FDDVs transmitting fraudulent identifiers when travelling to Democratic People's Republic of Korea waters to meet with Democratic People's Republic of Korea tankers;
- (d) Exploiting registered corporate ownership of vessels characterized by: limited or no online footprint; corporate registry information that lists as contacts only corporate secretaries; registered emails that appear to be throw-away (uncontactable); use of "care of" addresses; and unknown beneficial ownership.
- 43. The following two examples illustrate cases that the Panel investigated in 2023.

Case 1: Supplier ship — Ever Glory — Nam Dae Bong ("Diamond 8/Shunli") — Democratic People's Republic of Korea

Oil transfers (see figure XIII):

44. *Diamond* 8,<sup>50</sup> while transmitting fraudulently as *Shunli* (MMSI: 457111000), departed Sansha Bay waters on or around 17 February, sailed south along the Taiwan

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<sup>&</sup>lt;sup>48</sup> S/2022/132 and S/2022/668.

<sup>&</sup>lt;sup>49</sup> The Panel uses the term "intermediary vessels" to refer to tankers along the multi-stage ship-to-ship oil transfer chain that transfer their oil cargo to FDDVs, non-IMO numbered ships or disguised Democratic People's Republic of Korea tankers.

<sup>50</sup> Diamond 8 has been the subject of Panel investigations over several reports and was recommended for designation for the illicit delivery of refined petroleum to the Democratic People's Republic of Korea in 2019 and 2020.

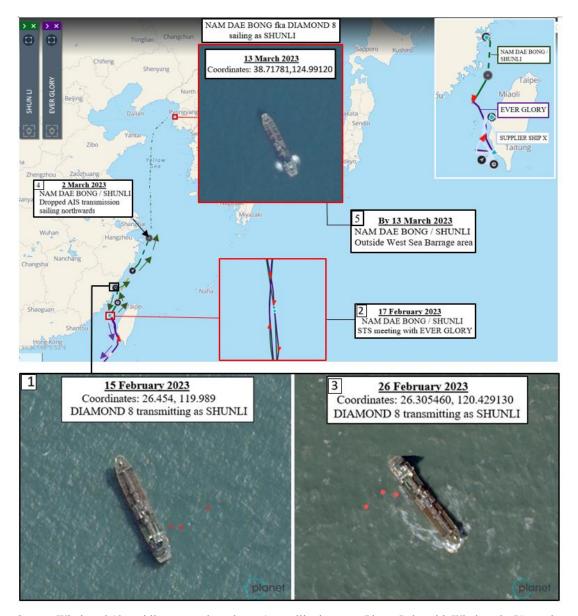
Strait and met the Sierra Leone-flagged *Ever Glory* (IMO: 9102813). The Panel previously reported that the actual vessel *Shunli* (IMO: 8514435) was in fact scrapped in 2021.<sup>51</sup>

- 45. After their rendezvous, *Diamond 8/Shunli* returned to Sansha Bay and then sailed north, reaching Democratic People's Republic of Korea waters on or around 13 March. Prior to meeting *Diamond 8/Shunli*, *Ever Glory* met with the supplier ship ("Supplier Ship X") on or around 21 January. Supplier Ship X had loaded oil at Mailiao port two days earlier. After receiving oil from the supplier ship, *Ever Glory* returned to the Kaohsiung port area, where it remained until 17 February when it sailed southwards to berth alongside *Diamond 8/Shunli* later the same day.
- 46. The British Virgin Islands-incorporated Success Regent Development Limited (hereafter "Success Regent"), a Kaohsiung-based trading company, responded to the Panel's enquiries that Supplier Ship X transferred 4,100 tons of oil (valued at approximately \$4 million) to *Ever Glory* on 21 January. Separately, the Anguilla-incorporated Full Victory Enterprise Co., Ltd (hereafter "Full Victory"), a Tainan-based entity, purchased the oil cargo for *Ever Glory* from Success Regent. Success Regent also confirmed that its company, the registered owning company of Supplier Ship X, the ship's technical manager Mega Glory Holdings and the purchasing entity for Success Regent of the oil cargo from Mailiao port are all under common ownership.

<sup>&</sup>lt;sup>51</sup> S/2022/668, para. 42.

Figure XIII

Nam Dae Bong/Shunli berthed alongside Ever Glory before arriving in the Democratic People's Republic of Korea, February–March 2023



Source: Windward (dotted lines as projected route); satellite imagery, Planet Labs with Windward AIS overlay; annotated by the Panel.

47. Success Regent recorded that it had conducted due diligence on the receiver ship, *Ever Glory*, in January. <sup>52</sup> The company stated that "we do not have direct business" with the registered owner of *Ever Glory*, apart from the fact that Full Victory had nominated *Ever Glory* as the receiver ship for the oil cargo transfer. The Panel notes that Full Victory was also the buyer listed for the oil cargo requested from

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<sup>&</sup>lt;sup>52</sup> The Panel notes that Success Regent stated elsewhere that its compliance team began due diligence on the purchaser of oil cargo for *Ever Glory*, Full Victory, on 3 May 2023. The Panel sought further clarification from Success Regent.

Supplier Ship X to the Mongolia-flagged tanker *Midas* (IMO: 9105279) (see case 2 and figure XVI).

#### Associated entities and individuals

- 48. Drawing on previous investigations, shipping records obtained from various counterparties and primary source information including corporate registry documentation, <sup>53</sup> the Panel established various company associations linked to Individual A (see figure XVIII). Individual A replied, inter alia, that he, his companies and associates acted as document of compliance holders and were not involved in commercial trading activity. The Panel is assessing the information (see annex 34). Investigations continue.
- 49. Kindom Honor Ltd (hereafter "Kindom Honor"), the registered owner of *Ever Glory*, stated to the Panel that *Ever Glory* loaded 4,000 tons of diesel cargo in the "northern waters of the Philippines" from 4 to 8 January for delivery to its customer, "Mr Qui" Guo Rong of Fujian, on 17 and 18 February, off Tainan port. Following further enquiries, Kindom Honor recanted that earlier statement, explaining that it had aborted the purchase from the Filipino fuel dealer given "poor fuel quality". Instead, it confirmed a fuel purchase from Success Regent "because the owner of Full Victory ... had [a] very good relationship with [Success Regent]", thereby getting better pricing.
- 50. In response to the Panel's request for information on the receiving vessel that subsequently loaded oil cargo from *Ever Glory* on 17 and 18 February, Kindom Honor explained that "because the two vessels berthed alongside at night and the line of sight was not good, the captain of *Ever Glory* did not follow the operation standards of Kindom Honor to record vessel identification information". It claimed that as there was "no Korean-speaking person on board the two sides ... neither ... suspected that the cargo receiving vessel assigned by Mr Qui ... had any connection with [the Democratic People's Republic of Korea]", adding that "Kindom Honor has never used *Ever Glory* to engage in any illicit maritime activity". Responding to the Panel's enquiry as to which ship Kindom Honor believed it was transferring the oil cargo to, the company admitted that some receiver ships would "conceal the vessel name".
- 51. Kindom Honor further claimed that it had full control of *Ever Glory*, that the ship never met with *Nam Dae Bong/Diamond 8*, nor "has *Ever Glory* ever berthed alongside a vessel named *Shunli*". However, a video clip posted on social media showed a reported ship-to-ship transfer between *Ever Glory* and *Shunli*, contradicting the statement by Kindom Honor (see figure XIV). The Panel's review of the video segments, AIS analysis and separately obtained counterparty information such as *Ever Glory* crew's nationality, which corresponded with the language of the social media post, is consistent with the Panel's assessment that the two ships did in fact berth alongside each other in mid-February.

<sup>53</sup> Information held by the Panel.

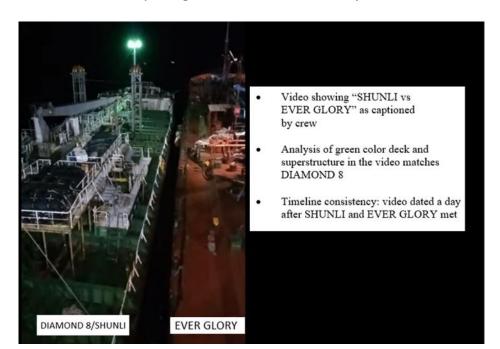


Figure XIV Shunli and Ever Glory alongside each other, 19 February 2023

Source: Still capture of a social media video, annotated by the Panel.

- 52. Success Regent stated that on 3 May its compliance team began its due diligence process and asked Full Victory "to provide their contracts with their customers and relevant shipping documents" (see annex 35), but only received a response on 5 July. The Panel has requested these documents from Success Regent.
- 53. The Panel also wrote to other relevant parties. It received assistance from the Marshall Islands and Seychelles. Sierra Leone has yet to respond. LW Maritime Service Co., Ltd also has yet to respond.

Case 2: Supplier ship – Midas – Shundlli – Democratic People's Republic of Korea Oil transfers (see figure XV)

54. Another illicit oil cargo destined for the Democratic People's Republic of Korea was trans-shipped in a similar manner the following month. On or around 9 March, *Midas* (IMO: 9105279) conducted a ship-to-ship transfer with *Shundlli* in the Taiwan Strait. *Shundlli* (see paras. 34–37) was the subject of a media investigation in December 2022 in which it was reported to have delivered refined petroleum to the Democratic People's Republic of Korea, <sup>54</sup> making it a repeat offender. As with *Ever Glory*, the intermediary vessel, *Midas*, was located at Kaohsiung port area prior to receiving the oil transfer from the same ship, Supplier Ship X. <sup>55</sup> Prior to meeting *Midas*, this supplier ship was likewise located at Mailiao port. The intermediary vessel *Shundlli* also departed Sansha Bay waters to meet *Midas* in the Taiwan Strait, then proceeded to sail north through the East China Sea. While reporting a destination of Dalian, *Shundlli* instead made an easterly turn in the direction of Democratic

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Republic of Korea authorities confirmed to the Panel an ongoing investigation of an individual who brokered the oil transfer to the mothership, *Mercury* (IMO: 9262170). See also www.ft.com/content/41e47ba2-3e3b-414b-905b-df4336f22bed.

<sup>&</sup>lt;sup>55</sup> February to early March 2023.

People's Republic of Korea waters before dropping AIS transmission on or around 21 March.

Figure XV Shundlli meeting Midas before sailing towards Democratic People's Republic of Korea waters, March 2023



Source: Windward and S&P Global Sea-web.

#### Associated entities and individuals

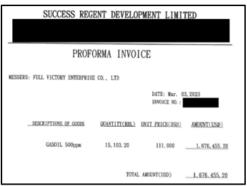
- 55. The registered owner of *Midas* is the Samoa-incorporated Laurel International Co Ltd (hereafter "Laurel International"), with an operating presence in Tainan. The ship's operator and technical manager is the Kaohsiung-based Navigator Ship Management Ltd (hereafter "Navigator Ship"). Navigator Ship shares the same contact details with Green Ship Management Ltd (hereafter "Green Ship"), the "care of" company of *Ever Glory*'s owner. Green Ship was also copied by the legal firm representing Laurel International in correspondence with the Panel on *Midas*.
- 56. Laurel International stated that the oil cargo purchased from Success Regent was to be transferred from Supplier Ship X to *Midas*. The oil would then be transferred from *Midas* to a receiving vessel on behalf of Qiu Guo Shu, a broker from Fujian Province with whom Laurel International had long conducted business. Requested to furnish information on the receiving vessel from *Midas*, Laurel International claimed that the said transfer was "an exceptional delivery" during which "1,000 tonnes of diesel oil" was trans-shipped to "*Shundlli*" instead of its usual business practice of delivering oil cargo direct to customers' ships. Regarding due diligence, Laurel International said that it had entrusted Navigator Ship, which reportedly did not otherwise participate in the business operation of *Midas*, to verify that the information provided by Mr. Qiu of *Shundlli*'s registered owning company was consistent with information found on the Hong Kong corporate registry, and that

- "Shundlli was not a [Democratic People's Republic of Korea] vessel". Regarding communication records for the oil transfer, the Panel was told that Mr. Qiu did not know how to use a smartphone.
- 57. Laurel International also stated: "The diesel cargo purchased ... from Success Regent in March 2023 ... [was] fully sold to Chinese fishing vessels and offshore work ships through Mr. Qiu" (see figure XVI). The Panel notes that the oil cargo was successively trans-shipped and that, in contrast, information separately obtained by the Panel from a Member State indicated that 1,800 tons of oil cargo was presumed to have been transferred from *Shundlli* to the Democratic People's Republic of Korea tanker *Kum Ryong 3* (IMO: 8610461) (see paras. 71–73). The Panel notes that the barrels on-board *Midas*, as invoiced, closely approximate 1,800 tons of oil.

Figure XVI
Invoices showing entities associated with the oil cargo transfers

Invoice for oil transfer to Ever Glory Invoice for oil transfer to Midas



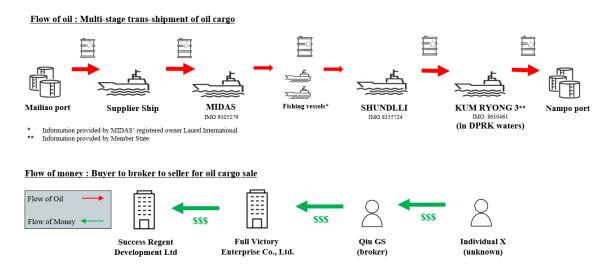


Source: The Panel.

- 58. Success Regent, on behalf of Supplier Ship X, provided the Panel with the requested documentation and information. The Panel has sought clarification from the company as to why it had sent a letter to Full Victory dated 30 March 2023 rejecting further commercial activities with *Midas* owing to doubts on documents submitted to Success Regent. Annex 36 provides further details of the oil cargo sale contracted by Supplier Ship X as first seller/supplier on a free alongside ship and/or free on board basis.
- 59. Figure XVII illustrates the oil and money flow.

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Figure XVII
Oil cargo shipment and its money flow for shipments in case 2, March 2023



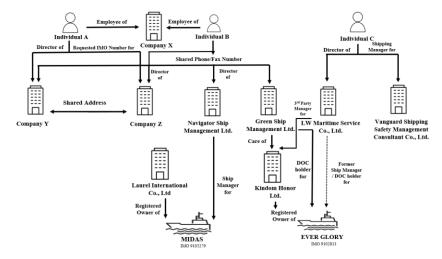
Source: The Panel.

#### Modus operandi

- 60. In comparing responses from Kindom Honor (*Ever Glory*) and Laurel International (*Midas*), the Panel noted similarities including: use of the same legal firm; common external party (Green Ship) copied in; similar cited due diligence methods; similar names and background of the brokers involved; claims of end buyers of the oil cargos as "Chinese fishing vessels" but no documentation provided as evidence; inability to produce substantive communication records or ship identity on the oil transfers; the same buyer entity (Full Victory) for *Ever Glory*'s and *Midas*'s purchases of oil cargo from Supplier Ship X; and similar payment methods employed. In describing the financial transactions by the brokers for the oil cargo received from *Ever Glory* and *Midas*, both companies explained that, owing to remittance issues faced "by Chinese customers" paying in United States dollars, payment was provided in cash through underground banking services in order to transact in local currencies. Payment details were therefore not available. See annexes 37 and 38 for an edited compilation of relevant responses provided by Kindom Honor and Laurel International, and Panel comparisons.
- 61. While Laurel International stated that it had purchased the oil cargo directly from Success Regent, financial information showed that Full Victory had remitted payment to Success Regent for the oil cargo transferred from Supplier Ship X to *Midas* prior to *Midas*'s ship-to-ship transfer with *Shundlli*. To the Panel's further enquiries, Laurel International stated that it operated "under the supervision of its parent company Full Victory", the latter being "a primary capital contributor to Laurel International". The Panel continues to investigate Full Victory's purchase of oil cargos on-board both *Ever Glory* and *Midas*, trans-shipped to the Democratic People's Republic of Korea. Mongolia responded to the Panel's enquiries. The Panel awaits a response from Samoa.
- 62. A diagram of the entity associations linked to *Midas* and *Ever Glory* is shown in figure XVIII.

Figure XVIII

## Connections of entities<sup>56</sup> and individuals observed while investigating *Midas* and *Ever Glory*



Source: The Panel. *Note*: See also annex 34.<sup>57</sup>

#### Vessel sale and acquisition

- 63. Between January and May, the Democratic People's Republic of Korea acquired 14 vessels, in continued violation of the relevant Security Council resolutions that prohibit the direct or indirect supply, sale or transfer of vessels to the country. Table 2 (see also annex 39) updates the list of Democratic People's Republic of Korea ships flagged since 2021 that were not previously featured in S/2023/171, table 33. The Panel continues to track other vessels that have likely come under the country's control but have yet to be officially flagged, and expects that more vessels will be added to the list.
- 64. The Panel's analysis of recent acquisitions by the Democratic People's Republic of Korea is as follows:
- (a) Uptick of Chinese coastal ships flagged by the Democratic People's Republic of Korea: these now account for the majority of ships acquired so far in 2023.<sup>58</sup> Most of these ships did not have an IMO number, indicating that they were not registered to conduct international voyages. With limited or no IMO numbers, historical tracks or ownership history, these coastal ships show no commercially available evidence of their acquisition until their official flagging by the Democratic People's Republic of Korea;
  - (b) Acquisition of newer as well as larger vessels;
  - (c) Acquisition mainly of bulk carriers or cargo/container ships;
- (d) Renaming by the Democratic People's Republic of Korea of a limited number of its recently acquired ships in 2023, including *Ryon Phung* (IMO: 9154189) (formerly *Sin Phyong 11*) and *A Bong 1* (IMO: 8669589) (formerly *Kum Ya Gang 1*).

<sup>56</sup> Based on corporate registry, IMO and ship registration records.

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<sup>&</sup>lt;sup>57</sup> Entities corresponded with include the "care of" companies.

<sup>&</sup>lt;sup>58</sup> 80 per cent of the ships acquired by the Democratic People's Republic of Korea between January and May 2023 were previously sailing as Chinese coastal ships, compared with about 50 per cent in 2022.

- 65. In the first five months of 2023, the Panel identified, based on maritime database tracking and IMO records, 10 formerly China-flagged ships or ships owned by Chinese entities that were transferred to the Democratic People's Republic of Korea fleet (see annex 40). The Panel used various vessel behavioural analyses and various signatures to identify these ships. In some cases, where no historical tracks or information existed, the vessels could be identified only when they commenced transmitting in Democratic People's Republic of Korea waters.
- 66. China replied: "SHUNCHAO 9, HUI YI, HONG JIE 1, RUN HONG 58, XIN HONG XIANG 77, WEN TONG FA ZHAN, and XIANGHUI 10 were de-registered [in] May of 2022, January of 2023, August of 2022, November of 2021, October of 2022, February of 2023, November of 2018 respectively. These ships were not re-registered ever since. ZHI KUN 6 and HUA JIN SHENG 8 are still registered as Chinese ships. HONG TAI 215 have not applied for nationality registration" (see annex 25).
- 67. The Panel also tracked a number of China-flagged coastal vessels that travelled to the Democratic People's Republic of Korea. <sup>59</sup> These vessels had previously sailed coastal routes and exhibited significant periods of AIS gaps before arriving in the Democratic People's Republic of Korea. Of the tracked vessels, *Bao Ying Hai 18* (MMSI: 412550950) and *Xin Yang Hong* (IMO: 8358192) now sail in the Democratic People's Republic of Korea fleet as *Song Nim 9* (IMO: 8360248) and *Nam Pho 5*, respectively. As many of these Chinese coastal ships did not have publicly available ownership details, the Panel sought information from China, including their ship registration, beneficial owners, customs information, ship purchase and sale prior to their departure from Chinese waters. The Panel also asked the Chinese authorities to convey questions to the ship owners. Details are in annex 41.
- 68. China replied that "BAO YING HAI 18, XIN YANG HONG, QIMING 168, and FU LONG 98 were de-registered between late 2022 and early 2023, and ... not re-registered ever since", and therefore there was no information "on their exact whereabouts". China also stated that "records of port entry and exit of XIN HANG SHUN and LONG XIN 12 were not found" and that it "does not have detailed information about these ships" (see annex 25).
- 69. Given the complex nature of vessel sale, including intermediaries, brokers and the lack of purchaser verification, the Panel has noted the challenges in detecting the sale of ships to the Democratic People's Republic of Korea. To mitigate risk, the Panel reiterates its recommended best practices and due diligence steps during the sale of vessels, as contained in its most recent report.<sup>60</sup>

<sup>&</sup>lt;sup>59</sup> The vessels tracked by the Panel were restricted to the time frame between September 2022 and May 2023.

<sup>60</sup> S/2023/171, para. 97 (i)–(iii).

Table 2
Acquired vessels (1 January–1 May 2023) and an updated list of previously unrecorded acquired vessels (2021–2022), supplementing the Panel's previous list of ships sailing under the Democratic People's Republic of Korea flag in \$/2023/171

	Year 2023							
	IMO number	Ship name	Type	DWT	Previously referenced in Panel reports			
1	8660909	SIN PHYONG 10 ex WALES	Cargo	28451	-			
2	1015167	TAE DONG MUN 1 ex SHOU XIANG 8	Cargo	8667	-			
3	1017787	MO RAN BONG 7 ex HUA XIANG 669	Cargo / Container	5115	-			
4	1018614	UN HA SU ex WEN TONG 7	Cargo	3282	-			
5	8592774	HWA PHYONG ex HAI SHUN FENG 6	Cargo / Container	5529	-			
6	8598431	THAE JA BONG ex XIANG HUI 10	Cargo	5114	Detailed in current report			
7	8662933	HWANG RYONG SAN ex HUA JIN SHENG 8	Cargo	3278	Detailed in current report			
8	8360248	SONG NIM 9 ex BAO YING HAI 18	Cargo	6431	Detailed in current report			
9	8360406	TOK SONG ex HONG TAI 215	Cargo	14,116	Detailed in current report			
10	8358697	KUM GANG 1 ex HUI YI	Cargo	6310	Detailed in current report			
11	8360250	HYANG SAN ex WEN TONG FA ZHAN	Cargo	5007	Detailed in current report			
12	9054896	A SA BONG ex HAI JUN	Tanker	4785	Yes (\$/2022/668, \$/2022/132, and current report)			
13	8358192	NAM PHO 5 ex XIN YANG HONG	Cargo	4831	Detailed in current report			
14	1016355	SONG NIM 5 ex WANG HAO 1	Cargo	5263	-			
			Year 2022					
	IMO number	Ship name	Type	DWT	Previously referenced in Panel reports			
15	8669589	A BONG 1 / KUM YA GANG 1 ex HENG XING	Tanker	3221	Yes (S/2023/171, S2022/667, S/2019/171 and current report)			
16	8891297	PU YANG 2 ex SF BLOOM	Cargo / Container	3539	Yes (S/2023/171, listed as suspected acquired by DPRK)			
17	8356584	KYONG SONG 3 ex ANNI	Cargo / Container	5226	Yes (S/2023/171, listed as suspected acquired by DPRK)			

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Year 2022							
	IMO number	Ship name	Type	DWT	Previously referenced in Panel reports		
18	9142409	CHON HA 2 ex SHUN CHAO 9	Cargo / Container	4860	Current report		
19	8864464	PUK CHON 2 ex SEA STAR 5	Cargo	4835	Detailed in current report		
20	8358324	MO RAN BONG 5 ex HONG ЛЕ 1	Cargo / Container	5515	Detailed in current report		
21	8596122	UN SUN ex HUA YUAN DA 9	Cargo	5150	-		
22	1015533	TAE RYONG 3 ex XING HONG XIANG 77	Cargo	5116	Detailed in current report		
23	9536272	PU YANG 6 ex SEA GLORY	Cargo / Container	4802	-		
24	9088031	HWANG GUM PHYONG 3 ex YUKO MARU 8	Cargo	4635	Detailed in current report		
25	8597827	PHO HANG 1 ex AN YUAN 1	Cargo / Container	3637	-		
26	8718639	JANG SU ex WEN XIANG	Cargo	3457	Detailed in current report		
27	8660909	SAE GIL ex ZHI KUN 6	Cargo	4730	Detailed in current report		
28	9154189	RYON PHUNG ex SIN PHYONG 11 / ex CONTREL	Tanker	3159	Yes (S/2023/171, and current report)		
29	8597944	HONG DAE 2 ex HUA YU 108	Cargo	4519	-		
			Year 2021				
	IMO number	Ship name	Type	DWT	Previously referenced in Panel reports		
30	8312497	SONG WON 2 ex NEW REGENT	Tanker	5167	Yes (S/2021/211, S/2020/840, S/2020/151, S/2019/171)		
31	9132612	NAM DAE BONG ex DIAMOND 8	Tanker	9273	Yes (S/2022/668, S/2022/132, S/2021/777, S/2021/211, S2020/840, S/2020/151, and current report)		
32	8593209	MO RAN BONG 1 ex RUN HONG 58	Cargo	2162	Detailed in current report		

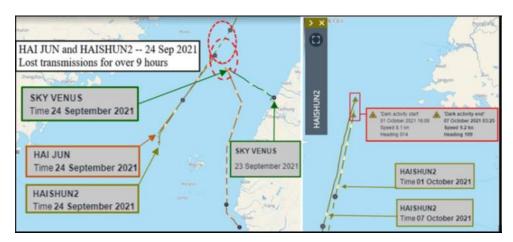
Source: The Panel; ship information obtained from S&P Global and IMO records. Note: Most of the ship entries have been retroactively dated.

70. The intermediary vessel,  $Hai\ Jun\ (IMO:\ 9054896)^{61}$  (see figure XIX), was acquired by the Democratic People's Republic of Korea in 2023 and now sails as  $A\ Sa\ Bong$  (see figure XX).

 $<sup>^{61}</sup>$  S/2022/132, paras. 53–58 and annexes 36, 37 and 42, and S/2022/668, para. 40 and annex 27.

Figure XIX

Hai Jun as the intermediary vessel between Sky Venus (IMO: 9168257) and Unica, September 2021



Source: Windward, annotated by the Panel.

Figure XX

Hai Jun as A Sa Bong at Nampo, 2 May 2023



Source: Member State and Maxar Technologies, annotated by the Panel.

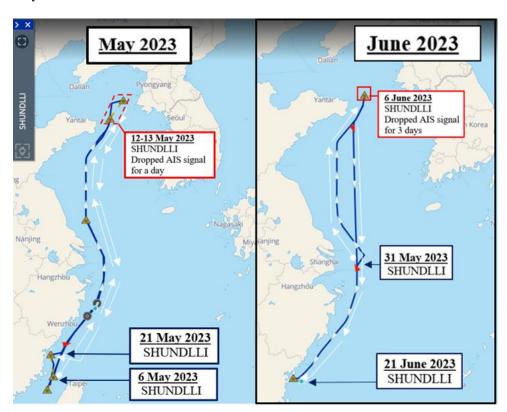
#### **Facilitators**

71. The Panel is investigating HongKong Great Star Development Ltd/香港偉星發展有限公司 (hereafter "HKGSD"), an entity behind several vessels of interest. HKGSD was the last registered owner and ship manager of the following vessels before they came under the Democratic People's Republic of Korea flag:

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- (a) Sea Star 5, now known as Puk Chon 2 (IMO: 8864464), flagged under the Democratic People's Republic of Korea as of July 2022;
- (b) Yuko Maru 8, now known as Hwang Gum Phyong 3 (IMO: 9088031), flagged under the Democratic People's Republic of Korea as of October 2022.
- 72. Additionally, since January 2022, HKGSD has been the registered owner and ship manager of *Shundlli*, which trans-shipped oil destined for the Democratic People's Republic of Korea from *Midas* in March 2023 (see paras. 54–56). *Shundlli*'s monthly voyage patterns indicated additional illicit transfers at least until June (see figure XXI). A Member State provided data on monthly illicit deliveries by *Shundlli* to Democratic People's Republic of Korea tankers between December 2022 and June 2023 (see table 3 and annex 42).

Figure XXI Sample voyages of *Shundlli*, owned by HongKong Great Star Development Ltd, May and June 2023



Source: Windward, annotated by the Panel.

Table 3
Oil cargo transferred by *Shundlli* to Democratic People's Republic of Korea tankers, December 2022–June 2023

No.	Date and Time	Location	Presumed DPRK receiving vessel	Presumed amount of refined petroleum
1	Dawn of 8 December 2022	381710N, 1240546E (104km Southwest of West Sea Dam)	CHONG RYONG SAN (no IMO number recorded)	Approx. 1,300 tons
2	Evening of 22 March to dawn of 23 March 2023	Unknown	KUM RYONG 3 (IMO: 8610461)	Approx. 1,800 tons
3	Dawn to morning of 13 April 2023	381600N, 1240400E (107km southwest of West Sea Dam)	UN HUNG (IMO: 9045962)	Approx. 2,000 tons
4	Noon of 13 May to dawn of 14 May 2023	382056N, 1240500E (102km southwest of West Sea Dam)	KUM CHIN KANG 2 (no IMO number recorded)	Approx. 2,000 tons
5	Near midnight of 8 June to dawn of 9 June 2023	381612N, 1240507E (105km southwest of West Sea Dam)	CHON MA SAN (IMO: 8660313)	Approx. 2,000 tons

Source: Member State.

Note: None of the Democratic People's Republic of Korea tankers was transmitting, and Shundlli was reported to have blocked its AIS signal around the presumed time of transfers. The date and time are given in local time.

73. The Panel wrote to the former flag registries and to HKGSD. Panama replied that it had deregistered *Sea Star 5* on 7 June 2022, allegedly for transfer to the Palau ship registry. The Democratic People's Republic of Korea, however, flagged *Sea Star 5* the following month. Palau has yet to respond about *Yuko Maru 8*. Investigations continue.

### Coal exports from the Democratic People's Republic of Korea

74. The Panel's reports since 2019 have described Democratic People's Republic of Korea vessels exporting banned coal cargos via ship-to-ship transfers in Chinese territorial waters, in violation of the relevant resolutions. Democratic People's Republic of Korea vessels previously reported as exporting coal were again tracked by the Panel to Lianyungang waters where Democratic People's Republic of Korea-origin coal was previously exported.<sup>62</sup> A Member State has assessed that Democratic People's Republic of Korea-origin coal is offloaded there (see example in figure XXII). Waters near Taishan Island are identified by the same Member State as a new area for the export of Democratic People's Republic of Korea-origin coal via ship-to-ship transfer. This area lies south of Ningbo-Zhoushan waters<sup>63</sup> where Democratic People's Republic of Korea-origin coal exports have previously gathered.

75. While a limited number of Democratic People's Republic of Korea coal-exporting vessels sporadically transmit AIS signals, typically after they have offloaded their illicit cargo,<sup>64</sup> many continue to travel dark for most of their illicit journeys. Relevant maritime authorities in whose territorial waters these ships are located should, however, still be able to track their presence and activity in order to implement relevant Security Council resolutions. The Panel reiterates its call for port and customs authorities to heighten scrutiny of receiving vessels and their shipping

<sup>62</sup> S/2020/151, paras. 67-70, and S/2021/777, para. 85 and annex 43.

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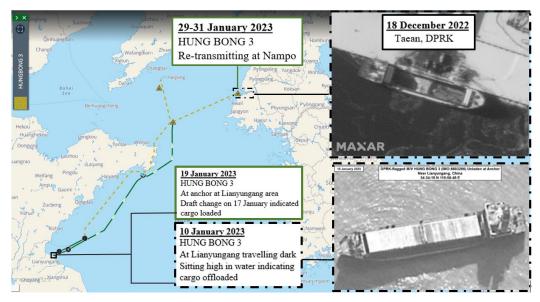
<sup>63</sup> Maritime coal sections of the Panel's reports since 2019.

<sup>&</sup>lt;sup>64</sup> S/2023/171, annex 48.

documentation and to impound any vessel suspected of transporting prohibited items. See annex 43 for additional cases.

Figure XXII

Hung Bong 3 travelling dark to offload cargo, Lianyungang, December 2022–
January 2023



Source: Windward, annotated by the Panel. Imagery: (top) Maxar Technologies, (bottom) Member State. Note: Dashed lines denote the absence of AIS transmission.

76. The Panel sought information from China about Democratic People's Republic of Korea vessels' export of coal in Lianyungang waters and other Chinese territorial waters in 2023, including information on: cargo offloaded by Democratic People's Republic of Korea vessels through ship-to-ship transfer in those waters; receiving vessels' identifiers; entities and individuals that own, operate and procure any of the cargo from the Democratic People's Republic of Korea vessels; and relevant shipping documentation and financial transactions. On *Hung Bong 3*, China stated that the ship "declared one entry into Lianyungang Port from Nampo in January this year empty loaded ... and left ... empty loaded". See annex 25 for information about the other ships requested by the Panel.

## Vessel disguise

Democratic People's Republic of Korea-to-Democratic People's Republic of Korea ship deception

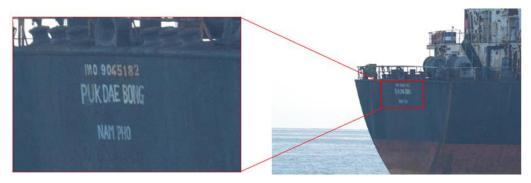
77. In order to continue to sail and trade, Democratic People's Republic of Korea vessels and vessels acting on their behalf disguise themselves both digitally and physically, including using sophisticated forms of vessel identity laundering. <sup>65</sup> A Member State provided the Panel with a photograph taken in October 2022 of the sanctioned Democratic People's Republic of Korea-flagged *Puk Dae Bong* <sup>66</sup> (formerly *Hua Fu*) with an IMO number painted on its hull that belonged to another Democratic People's Republic of Korea ship, *Myong Sin* (see figure XXIII). The Panel's analysis shows that *Myong Sin* has a very different superstructure to *Puk Dae* 

<sup>65</sup> S/2022/132, paras. 43–51 (New Konk as F.Lonline), and S/2021/777, paras. 29–41 (Subblic as Hai Zhou 168, Billions No.18 as Apex).

<sup>66</sup> The ship's actual IMO number is 9020003.

Bong (see annex 44). While neither cargo ship was transmitting AIS signals on the date of the Member State photograph, both vessels occasionally transmit each other's AIS identifiers in between long periods of dark activity, presumably to mask *Puk Dae Bong*'s whereabouts.

Figure XXIII
Sanctioned *Puk Dae Bong* with a different IMO number on its hull, 27 October 2022



Source: Member State.

### Fishery issues

Possible Democratic People's Republic of Korea exports of seafood

78. The Panel is investigating the alleged sale of Democratic People's Republic of Korea seafood <sup>67</sup> involving a Chinese company. According to a Member State, Democratic People's Republic of Korea-origin seafood was sold at Yanji West Market<sup>68</sup> by a Chinese company, North Korean Seafood Wholesale,<sup>69</sup> at least in July 2022 (see annex 45). China replied that the company in the market "has been using the banner of 'North Korea Seafood Wholesale' for several years as a means to attract customers. It was found that the seafood sold at the stand were actually imported from Russia through legal channels, not illegally obtained from the DPRK" (see annex 25).

## Recommendations

79. The Democratic People's Republic of Korea continues to trade primarily through maritime means. Correspondingly, sanctions evasion and violations persist, and circumvention methods increase in sophistication over time. The numerous maritime-related recommendations contained in the Panel's previous reports remain vital.

## Trade statistics and customs issues

Analysis of Democratic People's Republic of Korea trade statistics

80. According to available data, <sup>70,71</sup> the trade volume of the Democratic People's Republic of Korea in 2022 was more than double that of 2021 and increased by more than 50 per cent compared with 2020 (see figure XXIV). The major factor for the

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<sup>&</sup>lt;sup>67</sup> Sale of Democratic People's Republic of Korea-origin seafood is prohibited under paragraph 9 of Security Council resolution 2371 (2017).

<sup>68</sup> 延吉西市场.

<sup>69</sup> 北朝鲜海鲜批发

Based on updated Democratic People's Republic of Korea trade statistics for 2022. These will continue to change as more Member States report their bilateral trade to relevant trade statistics platforms such as the ITC trade map.

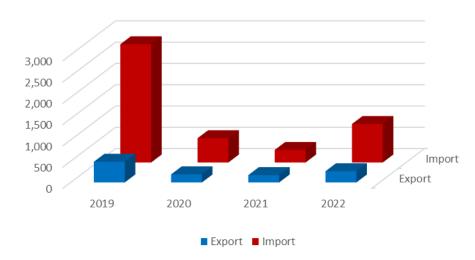
<sup>&</sup>lt;sup>71</sup> There are cases in the published trade figures that are the result of the erroneous usage of country codes (see para. 85), which ought to be corrected by the Member States' custom authorities.

trade volume increase was the resumption of rail freight traffic between the country and China, as observed in the Panel's previous reports. Trade with China accounted for more than 90 per cent of foreign trade of the Democratic People's Republic of Korea in 2022. Despite this increase, the total volume of the country's recorded trade remained around a third of the pre-pandemic trade volume in 2019.

Figure XXIV

Democratic People's Republic of Korea recorded trade, 2019–2022

(Millions of United States dollars)



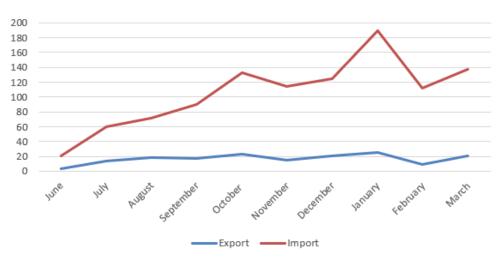
Source: International Trade Centre (ITC) trade map, accessed 9 July 2023.

- 81. Trade statistics show that during 2022 (see annex 46) the top three declared commodities exported by the Democratic People's Republic of Korea were mineral fuels and oils (Harmonized System (HS) code 27), ores, slag and ash (HS code 26) and iron and steel (HS code 72). The top three declared commodities imported by the Democratic People's Republic of Korea were plastics (HS code 39), animal or vegetable fats (HS code 15) and rubber (HS code 40). These trade volume figures, however, are composed of custom records of trade partner countries, which in some cases are erroneously reported. Statistics also do not include goods illicitly exported and imported by the Democratic People's Republic of Korea, such as coal and refined petroleum (see paras. 29, 30 and 74–76).
- 82. The overall trade volume of the Democratic People's Republic of Korea gradually increased from June 2022 to March 2023 (see figure XXV). Although the country's monthly imports remained lower than at pre-pandemic levels, monthly exports have reached, or in some cases surpassed, pre-pandemic levels. Monthly trade volume is likely to increase further in 2023 considering the trade normalization trend with China.

<sup>72</sup> See annex 46 for the full list of Democratic People's Republic of Korea trade statistics for 2022, by commodity.

<sup>&</sup>lt;sup>73</sup> A Member State has provided its estimates on recent trends of Democratic People's Republic of Korea illicit coal exports (see annex 47).

Figure XXV
Recorded trade statistics, Democratic People's Republic of Korea, June 2022–March 2023 (monthly)



Source: ITC trade map, accessed 9 July 2023.

## Sectoral ban monitoring

- 83. The Panel continued to monitor prohibited exports and imports by the Democratic People's Republic of Korea.<sup>74,75</sup> HS Codes used for this purpose are listed in annex 50. The following covers primarily the period between October 2022 and March 2023.<sup>76,77</sup>
- 84. Based on ITC records of national trade data, some commodities appeared to fall into sanctioned categories. The Panel asked 15 Member States about their transactions with the Democratic People's Republic of Korea, including details of rejections of customs clearance applications or seizures of goods.<sup>78</sup>
- 85. Several of the 15 Member States indicated that there was no recorded trade activity with the Democratic People's Republic of Korea and that the statistics were attributable mainly to the mistaken use of country codes during the customs declaration process, i.e. the country code for the Democratic People's Republic of Korea (KP) was entered instead of the country code for the Republic of Korea (KR). One Member State responded that the transactions conducted had conformed with the United Nations sanctions regime. The Panel notes that some Member States may continue to face challenges in determining whether certain items are prohibited for transfer to and/or from the Democratic People's Republic of Korea.

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With regard to the Panel's enquiry on Democratic People's Republic of Korea trade statistics from April to September 2022, Canada and El Salvador replied that the trade statistics were inaccurate owing to miscoded country variables in the customs data. In the case of El Salvador, the country of origin from which the goods were imported was the Republic of Korea. See also annex 48. For the statistics, see S/2023/171, annex 57.

<sup>&</sup>lt;sup>75</sup> For Democratic People's Republic of Korea trade on fishery products, see para. 78.

<sup>&</sup>lt;sup>76</sup> See annex 49 for the comparison table on Democratic People's Republic of Korea trade statistics and replies provided by Member States on trade with the country.

Overall Democratic People's Republic of Korea trade statistics available as at 9 July 2023 cover the period up to March 2023.

According to available statistics, 23 Member States reported trade with the Democratic People's Republic of Korea; 15 of these had included trade with the country in commodities under restricted HS codes.

<sup>&</sup>lt;sup>79</sup> See annex 52 for Member States' replies.

86. The Panel continued to seek information from Member State customs authorities on their practical implementation of sanctions obligations, such as the requirement to inspect all cargos to and from the Democratic People's Republic of Korea and to seize and dispose of them when prohibited items are found. An example of the national implementation of Security Council resolutions by the Singapore customs authorities is provided in annex 51.

#### Recommendations

## 87. The Panel emphasizes its previous recommendations that:

- (a) Appropriate measures be taken by the International Organization for Standardization and Member States, including outreach activities to respective customs authorities, to prevent erroneous usage of country codes;
- (b) Member States streamline their export and import control lists, using as supporting material the informal list of prohibited commodities (see annex 50);
- (c) Customs authorities of Member States use the above-mentioned list to inform trading agents in their jurisdictions for due diligence purposes, in particular when dealing with such commodities in the vicinity of sanctioned jurisdictions such as the Democratic People's Republic of Korea;
- (d) With regard to Member States requiring assistance with the implementation of the sectoral ban, the Committee consider information outreach.

# IV. Embargoes, designated entities and individuals, and overseas workers

#### **Embargoes**

Global Communications (Glocom)

- 88. In 2017, the Panel concluded that Glocom, then a Malaysia-based company that advertised and sold radio communications equipment for military and paramilitary organizations, was a front company of the Democratic People's Republic of Korea company Pan Systems Pyongyang Branch (hereafter "Pan Systems Pyongyang"). Pan Systems Pyongyang is operated by the Reconnaissance General Bureau (RGB) (KPe.031), the country's primary intelligence agency. <sup>80</sup>
- 89. The Panel subsequently investigated two alleged shipments of Glocom radio equipment to the Ministry of National Defence Directorate of Ethiopia in June 2022. 81 According to a Member State, an Indonesian company, Advanced Technology Facility, on behalf of Pan Systems Pyongyang, provided training on how to use Glocom radios to the Ethiopian National Defence Forces in December 2022.
- 90. Additionally, the Panel found that Advanced Technology Facility appeared to have advertised and sold equipment believed to be Glocom products on its website. 82 The Panel assessed through a comparative analysis of photographs on the Advanced Technology Facility website that the equipment was originally made by Glocom. Furthermore, one of the products, ER-310, displayed on the website, was likely the same type of communication equipment as Glocom's GR-310 used by the Ministry of

advertised in Glocom's catalogue. See www.armscontrolwonk.com/archive/1205992/not-your-

<sup>80</sup> S/2017/150, paras. 77, 79 and 85.

<sup>81</sup> S/2023/171, para. 115.

Si2023171, para. 113.
 At least two products displayed on the Advanced Technology Facility website are almost identical in appearance to and share similar descriptions and specifications with products

usual-game-of-whack-a-mole.

National Defence Directorate of Ethiopia (see annex 53). Indonesia, Ethiopia and Advanced Technology Facility have yet to respond.

Alleged case involving the brokering of Democratic People's Republic of Korea arms and related materiel

- 91. The Panel is investigating information that a Slovakian national, Ashot Mkrtychev, attempted to broker Democratic People's Republic of Korea arms or related materiel between the end of 2022 and early 2023. A Member State designated Mr. Mkrtychev in March (see annex 54). According to the Member State's press release, "Mkrtychev worked with [Democratic People's Republic of Korea] officials to obtain over two dozen kinds of weapons and munitions for Russia in exchange for materials ranging from commercial aircraft, raw materials, and commodities to be sent to the [Democratic People's Republic of Korea]. Mkrtychev's negotiations with [Democratic People's Republic of Korea] and Russian officials detailed mutually beneficial cooperation between North Korea and Russia to include financial payments and barter arrangements ... Mkrtychev worked with a Russian individual to locate commercial aircraft suitable for delivery to the [Democratic People's Republic of Korea]".
- 92. The Russian Federation replied: "The information concerning the alleged negotiations by Slovak citizen A. Mkrtychev on the supply of arms and ammunition from the Democratic People's Republic of Korea to Russia in exchange for goods, being unsubstantiated insinuations on the part of the United States of America, is unconfirmed" (see annex 55). The United States provided Mr. Mkrtychev's passport information (see annex 56). Slovakia has yet to reply.

Reports of Democratic People's Republic of Korea arms exports

- 93. In a media report dated 28 April, it was alleged that Democratic People's Republic of Korea-made BM-11 multiple rocket launchers, AGP-250 glide bombs and 122 mm guided rockets were being used in the Sudan. 83 It was acknowledged in the report that the identification of the weapons had not been officially confirmed; 84 however, the Panel notes that the Democratic People's Republic of Korea reportedly supplied 122 mm precision guided rocket control sections and AGP-250 bombs to the Sudan in 2013. 85 The Sudan has yet to reply.
- 94. On 2 May, the leader of Burkina Faso, Ibrahim Traoré, during an interview on national television, acknowledged, inter alia, that its army deploys Democratic People's Republic of Korea weapons procured in the 1980s. 86 Mr. Traoré expressed interest in potentially procuring additional weapons from the Democratic People's Republic of Korea as it renews ties with the country. 87 Burkina Faso has yet to reply.
- 95. The Panel continues to investigate a Myanmar company, Royal Shune Lei Co. Ltd (hereafter "Royal Shune Lei"), 88 that brokered the import of weapons for the Myanmar military from the United Nations-designated Korea Mining Development Trading Corporation (KPe.001) (hereafter "KOMID"). 89 A Member State reported that Royal Shune Lei "worked with [United Nations]-designated elements of the [Democratic People's Republic of Korea]" in 2022 to procure aerial guidance bomb

83 See www.nknews.org/2023/04/north-korean-weapons-could-be-contributing-to-bloodshed-in-sudan-experts-say.

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<sup>84</sup> There is no information on the date of the alleged acquisition of the Democratic People's Republic of Korea weapons.

<sup>85</sup> S/2017/150, para. 106.

<sup>86</sup> See www.youtube.com/live/7aEgXcmzPvE?feature=share&t=2760.

<sup>87</sup> See www.youtube.com/watch?v=7aEgXcmzPvE&t=2760s.

<sup>88</sup> Address: Bahosi Housing, Lanmadaw Township, Yangon, Myanmar.

<sup>&</sup>lt;sup>89</sup> S/2023/171, para. 124.

kits. The head of Royal Shune Lei concurrently works as the head of a Thailand-based company, TMA Network Group Co., Ltd. It is also possible that Royal Shune Lei may have worked with Chromo Science Co Ltd, located in Myanmar. Myanmar and Thailand have yet to reply.

96. The Panel continued to investigate allegations of the export by the Democratic People's Republic of Korea of armaments to the Russian Federation. <sup>90</sup> In addition to a claim that in November 2022 ammunition (artillery shells, infantry rockets and missiles) was delivered by rail, the United States reported that KOMID and the Wagner Group were behind the deal. The Russian Federation replied: "The photographs provided 'by one Member State' are not comprehensive evidence and do not show a violation of the international restrictive measures imposed against Pyongyang. The movement of goods to/from the [DPRK] is carried out taking into account the requirements of the Security Council resolutions concerning this country. The Council's sanctions prohibitions and restrictions are being complied with. The competent Russian authorities found no violations" (see annex 57). The Panel has not obtained further evidence and still cannot confirm that the train in the imagery provided <sup>91</sup> was used to transport ammunition.

Suspected military cooperation with the Democratic People's Republic of Korea

97. According to a media report, the transitional Government of Mali has embarked on a project to build an ammunition factory with the support of the Democratic People's Republic of Korea. 92 In the report it was stated that Democratic People's Republic of Korea diplomats based in Guinea had visited Mali. Mali and Guinea have yet to reply.

Small arms and light weapons

98. While noting an assessment by a think tank that the Security Council's arms embargo has reduced trade in small arms and light weapons by the Democratic People's Republic of Korea in general, <sup>93</sup> the Panel investigated information on transactions of possible "arms and related materiel" imported by Poland from the Democratic People's Republic of Korea in 2022 (totalling \$5,492 according to the UN Comtrade Database (https://comtradeplus.un.org)). <sup>94</sup> Poland replied that "the analysis of the national databases ... does not show that in the period in question imports of goods classified under HS codes 9305 and 9306 or other arms-related goods from the [Democratic People's Republic of Korea] to Poland, took place" (see annex 58).

<sup>&</sup>lt;sup>90</sup> S/2023/171, paras. 122 and 123.

<sup>&</sup>lt;sup>91</sup> S/2023/171, annex 68.

<sup>92</sup> See https://netafrique.net/cooperation-mali-coree-du-nord-un-projet-de-construction-dune-usine-de-munitions-a-bamako.

<sup>&</sup>lt;sup>93</sup> See www.38north.org/2022/09/north-koreas-trading-of-small-arms-and-light-weapons-open-source-information-analysis-of-sanctions-implementation. However, the Panel has previously identified transactions of items that may be considered to fall within the category of "arms and related materiel" between the Democratic People's Republic of Korea and several Member States. See S/2023/171, paras. 118–121.

<sup>&</sup>lt;sup>94</sup> The Panel notes that Poland was the only country for which customs data indicated Democratic People's Republic of Korea exports of small arms and light weapons in 2022. In this context, an outside expert indicated to the Panel three possible reasons for "no indication of [Democratic People's Republic of Korea] alleged exports to Russia": (a) the Democratic People's Republic of Korea does not report its trading activities to the United Nations; (b) Member States, including the Russian Federation, do not fully disclose data concerning their international trade; and (c) no export was made by the Democratic People's Republic of Korea.

#### Implementation of luxury goods ban

99. The partial reopening of the borders in 2023 facilitated the reappearance in retail trade of a large variety of foreign goods, including some that could be considered luxury goods, including goods of international brands, as well as new foreign-made vehicles, according to eyewitness accounts and media reports. Democratic People's Republic of Korea trade statistics<sup>95</sup> reflect the increased volumes of imported consumer goods with HS codes 24, 33, 43, 60–66 and 91, inter alia, while these commodity groups may include articles that can be classified as luxury goods. Investigations continue.

100. Singapore authorities stated in a briefing to the Panel in June: "Investigations established that 9 companies had engaged in prohibited trade with the [Democratic People's Republic of Korea] since 2013 to 2018. These companies included those who sold goods for export, and those involved in the logistical role. 5 companies and 9 individuals have been prosecuted, with 3 companies and 7 individuals convicted for their role in such trade. Cases against [a] further 1 company and 2 individuals [are] pending investigation" (see annexes 59 and 60). The Panel notes the importance of monitoring goods in transit or trans-shipment when implementing Security Council resolutions on Democratic People's Republic of Korea sanctions.

101. The Panel started investigations based on images of a newly delivered Land Rover Defender vehicle in Pyongyang in January 2023. The manufacturer replied to the Panel that this vehicle was "a Land Rover Defender 110, most likely a 2020 model" (see annex 61). Investigations continue.

102. The Panel continued its investigations of a grand piano observed in the Democratic People's Republic of Korea in 2021, alleged by media to be a Steinway brand. 96,97 Steinway Musical Instruments, Inc. replied that it could not "definitively determine whether the piano is a Steinway piano without physically inspecting the piano and reviewing its serial number (if any)", but "multiple inconsistencies in the piano's appearance suggest that the piano likely is not a Steinway" (see annex 62).

## Recommendations

103. The Panel reiterates its recommendation that Member States consider updating their export control lists to reflect their lists of prohibited luxury goods in a manner consistent with the objectives of Security Council resolutions 1718 (2006), 1874 (2009), 2094 (2013), 2270 (2016) and 2321 (2016), avoiding unnecessary broadening of their scope in order not to restrict the supply of unprohibited goods to the civilian population or have a negative humanitarian impact.

104. The Panel recommends that Member States encourage their business entities and nationals involved in exporting luxury goods to include a contractual provision to prohibit forwarding to the Democratic People's Republic of Korea.

#### Reconnaissance General Bureau (KPe.031)

105. The Panel continued to monitor and investigate cyberattacks attributed to Democratic People's Republic of Korea cyberthreat actors subordinate to RGB, 98 including Kimsuky, the Lazarus Group and BlueNoroff. 99 As previously reported, the

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<sup>95</sup> See paras. 80-82.

<sup>96</sup> See www.nknews.org/2021/06/kim-jong-uns-new-favorite-band-lives-life-of-luxury-in-new-music-videos.

<sup>97</sup> S/2022/132, para. 148.

<sup>98</sup> See S/2020/840, annex 48, for the roles of RGB in the cyberoperations of the Democratic People's Republic of Korea.

<sup>&</sup>lt;sup>99</sup> The names used in this section for the cyberthreat actors and their campaigns are widely employed in the cybersecurity industry.

main tasks of these actors are to identify and attack targets in order to fraudulently solicit information of value to the Democratic People's Republic of Korea and illicitly generate revenue (see paras. 139–144).

106. Multiple Member States have sanctioned RGB-linked cyberthreat actors and related units within RGB. <sup>100, 101</sup> In February and May, two Member States also designated the Technical Surveillance (Reconnaissance) Bureau. Member States have issued advisories and alerts providing detailed information on the operations and red flag indicators of these cyberthreat actors. <sup>102</sup>

107. According to cybersecurity companies' reports and Member State information, Kimsuky continued to conduct spear-phishing campaigns, deploy malware through various types of attachment files and create spoofed websites and URLs to harvest targets' credentials. The Lazarus Group conducted malicious campaigns against companies in the cryptocurrency, defence, energy and medical sectors. In one case, a double supply-chain compromise was observed for the first time. BlueNoroff continued spear-phishing campaigns and for the first time deployed malware to target macOS users. However, one case involved emails intended to direct unwitting respondents to a credential-harvesting page. This was a departure from BlueNoroff's usual technique of deploying malware.

## $Kimsuky^{103,104}$

108. A cybersecurity firm reported that Kimsuky has been distributing disguised malicious file attachments – Word macro documents, Microsoft Compiled HTML Help files, OneNote files, etc. – which, when executed, leak data from the victim's computer, including system information and installed antivirus software. In another case, Kimsuky created a Webmail website (see figure XXVI) that appears identical to that of a Democratic People's Republic of Korea-related research institute, and used spear-phishing messages to lure victims to log in, thus providing Kimsuky with login information. <sup>105</sup>

<sup>&</sup>lt;sup>100</sup> See S/2023/171, figure XXXVII, for cyberthreat actors within the RGB organizational structure.

<sup>101</sup> See https://home.treasury.gov/news/press-releases/jy1498 and www.mofa.go.kr/www/brd/m 4080/view.do?seq=373338&page=53.

<sup>&</sup>lt;sup>102</sup> On Kimsuky, for example, see annex 63.

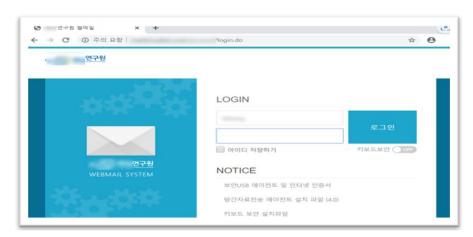
A cybersecurity company released a detailed report on Kimsuky (referred to as APT43) in March 2023. See <a href="https://mandiant.widen.net/s/zvmfw5fnjs/apt43-report">https://mandiant.widen.net/s/zvmfw5fnjs/apt43-report</a>. The report notes that APT43 is often publicly tracked as Kimsuky, although this cybersecurity company believes that APT43 is a distinct group. Another cybersecurity firm refers to a Democratic People's Republic of Korea cyberthreat actor ARCHIPELAGO as a subset of APT43. See <a href="https://blog.google/threat-analysis-group/how-were-protecting-users-from-government-backed-attacks-from-north-korea">https://blog.google/threat-analysis-group/how-were-protecting-users-from-government-backed-attacks-from-north-korea</a>.

<sup>&</sup>lt;sup>104</sup> For additional cases related to Kimsuky, see annex 65.

<sup>105</sup> See annex 64 for links to related reports.

Figure XXVI

## Webmail login page created to target Democratic People's Republic of Korearelated researchers



Source: ASEC.

109. Kimsuky is primarily known for conducting social engineering attacks through spear-phishing, but it has also targeted web servers directly. A cybersecurity company reported in March that Kimsuky had attacked an Internet Information Services web server of a construction company with vulnerabilities because patches were not updated. The breach installed a Meterpreter malware <sup>106</sup> in the target systems to allow Kimsuky to gain control of the web server. In a separate case, Kimsuky has been reported using Alternate Data Stream to hide a malware that collects data by starting the Visual Basic Script included inside a HyperText Markup Language (HTML) file. <sup>107</sup>

110. According to an advisory released in March 2023 from two Member States, <sup>108,109</sup> Kimsuky deployed a spear-phishing campaign involving the use of malicious Google Chrome extensions to exfiltrate Gmail emails by exploiting the Chrome DevTools application programming interface to facilitate email message interception and theft. The advisory also contained a warning about Kimsuky's use of the Android malwares FastFire, FastViewer and FastSpy. <sup>110</sup>

- 111. A cybersecurity firm reported in May <sup>111</sup> that Kimsuky had waged a phishing campaign that invited exchanges on current geopolitical issues to lure targets globally to deploy a new reconnaissance tool, ReconShark, which collects sensitive data and bypasses security mechanisms. The ReconShark malware was activated when the target opened a downloaded document and enabled macros. ReconShark stole data from infected systems, such as endpoint detection and response mechanisms, and sent the stolen data to a command-and-control server via Windows Management Instrumentation.
- 112. The Panel received information from a Member State that Kimsuky was also responsible for ReconShark-related spear-phishing operations targeting the emails of

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Meterpreter malware is a backdoor that can perform various malicious behaviours by receiving commands from a threat actor. This malware is provided by Metasploit, an open-source tool used as a penetration testing framework.

<sup>&</sup>lt;sup>107</sup> See annex 64 for links to related reports.

<sup>108</sup> See www.verfassungsschutz.de/SharedDocs/publikationen/EN/prevention/2023-03-20-joint-cyber-security-advisory-korean.html.

<sup>&</sup>lt;sup>109</sup> See www.nis.go.kr/resources/synap/skin/doc.html?fn=NIS\_FILE\_1679299138913.

<sup>110</sup> The Panel reported on Android malware in S/2023/171, annex 79. See also https://medium.com/s2wblog/unveil-the-evolution-of-kimsuky-targeting-android-devices-with-newly-discovered-mobile-malware-280dae5a650f.

<sup>111</sup> See www.sentinelone.com/labs/kimsuky-evolves-reconnaissance-capabilities-in-new-global-campaign.

various United Nations personnel. Kimsuky disguised spear-phishing emails as originating from news agencies and think tanks requesting comments and written contributions. Kimsuky's emails originated from andersonj@rfa.ink and ashraf@ipinst.online.

## Lazarus Group<sup>112</sup>

113. In March, hackers compromised 3CX's<sup>113</sup> desktop applications for Windows and macOS and bundled them with malware. As a result, customers of 3CX inadvertently downloaded malicious versions of the company's voice- and video-calling software. Using the malicious versions of the software, the attackers were able to download and run arbitrary code on victim machines. This supply chain attack <sup>114</sup> was the result of a previous supply chain attack on Trading Technologies, a financial software firm – a rare example of how a single perpetrator used one software supply chain attack to carry out another downstream. Targets included critical infrastructure in the energy sector. Cybersecurity companies have attributed this attack to the Lazarus Group. <sup>115</sup>

114. On 18 April, a Member State announced <sup>116</sup> that the Lazarus Group had hacked 207 computers at 61 local organizations and agencies, including four biotechnology and three defence-related firms. The Lazarus Group targeted a vulnerability in a software essential for Internet banking and electronic financial services and used malicious codes distributed through compromised media websites. A "watering hole" attack <sup>117</sup> was used in the process. Through joint inter-agency response efforts, the Member State blocked further access by the perpetrators.

115. A cybersecurity company informed the Panel in June that, between May and November 2022, the Lazarus Group had been observed targeting a Member State's public and private sector research organizations, medical research and energy sectors, as well as their supply chains. This campaign, dubbed "No Pineapple", 118,119 focused on intelligence-gathering, starting with an attack on a company that was exploited through CVE-2022-27925 (remote code execution) and CVE-2022-37042 (authentication bypass) – two vulnerabilities affecting the digital collaboration

<sup>112</sup> For additional cases related to the Lazarus Group, see annex 67.

<sup>3</sup>CX is an international voice over Internet protocol software developer and distributor that provides phone system services to many organizations. According to its website, 3CX has more than 600,000 customers and 12 million users in various sectors, including aerospace and health care. It provides client software to use its systems via a web browser and mobile or desktop apps.

In July 2023, JumpCloud, an information technology management company, announced that a Democratic People's Republic of Korea cyberthreat actor had gained unauthorized access to its system to target a small and specific set of its customers (see www.sentinelone.com/labs/jumpcloud-intrusion-attacker-infrastructure-links-compromise-to-north-korean-apt-activity and https://jumpcloud.com/blog/security-update-incident-details). Cybersecurity companies identified the Lazarus Group as the culprit behind this supply chain attack and cryptocurrency theft as the objective (see www.reuters.com/technology/n-korea-hackers-breached-us-it-company-bid-steal-crypto-sources-2023-07-20).

See www.crowdstrike.com/blog/crowdstrike-detects-and-prevents-active-intrusion-campaign-targeting-3cxdesktopapp-customers, www.welivesecurity.com/2023/04/20/linux-malware-strengthens-links-lazarus-3cx-supply-chain-attack, www.mandiant.com/resources/blog/3cx-software-supply-chain-compromise and https://symantec-enterprise-blogs.security.com/blogs/threat-intelligence/xtrader-3cx-supply-chain.

<sup>116</sup> See annex 66 for details.

<sup>117</sup> In a "watering hole" attack, the attacker infects a website that is frequently visited or commonly used by the target individuals or organizations. The objective is to compromise the victims' computers when they visit the infected website by installing additional malware.

<sup>18</sup> See https://labs.withsecure.com/content/dam/labs/docs/WithSecure-Lazarus-No-Pineapple-Threat-Intelligence-Report-2023.pdf.

<sup>119 &</sup>quot;No Pineapple" is an error message seen transmitted by a remote access malware when uploading stolen data to the Lazarus Group's server.

platform Zimbra. <sup>120</sup> Through access to Zimbra, the Lazarus Group exfiltrated the contents of mailboxes to gather information. The Lazarus Group then moved laterally to another vulnerable device on the same network and used Dtrack malware, <sup>121</sup> an information-stealing backdoor, to eventually steal 100 GB of data.

## BlueNoroff

116. A cybersecurity company reported in January <sup>122</sup> that TA444, a Democratic People's Republic of Korea-sponsored advanced persistent threat group that "overlaps with BlueNoroff", sent phishing emails to a wide variety of targets in multiple Member States in late December 2022, spanning several "verticals" including education, government and health care, in addition to finance. <sup>123</sup> The lure emails enticed users to click a "SendGrid URL", <sup>124</sup> which redirected victims to a credential-harvesting page. This was reportedly a deviation from previous TA444 operations, which typically involved the direct deployment of malware.

117. In April, BlueNoroff was, for the first time, observed targeting macOS users through a new macOS malware, dubbed RustBucket, <sup>125</sup> which masquerades as a PDF viewer application, luring victims to download and open the application. RustBucket then deploys a trojan, allowing BlueNoroff to perform actions such as stealing sensitive information, deleting or modifying files, installing additional malware and remotely controlling the compromised system. In June, another cybersecurity company detected an updated version of RustBucket with improved capabilities to establish persistence and avoid detection. <sup>126</sup>

#### Overseas workers

118. The Panel continues investigations into Democratic People's Republic of Korea nationals earning income abroad (overseas workers), in contravention of paragraph 8 of Security Council resolution 2397 (2017). The Panel notes that the country's border closure continues to make it difficult for Member States to repatriate Democratic People's Republic of Korea nationals pursuant to the resolution.

Information technology workers 127

Chinyong Information Technology Cooperation Company (also known as Jinyong Information Technology Cooperation Company)

119. According to Member State and open-source information, Chinyong Information Technology Cooperation Company (hereafter "Chinyong IT"), a subordinate entity to the Ministry of People's Armed Forces (KPe.054) (also known as the Ministry of Defence and Ministry of National Defence), "employs delegations

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<sup>120</sup> See www.cisa.gov/news-events/cybersecurity-advisories/aa22-228a for a cybersecurity advisory on common vulnerabilities and exposures relating to Zimbra.

<sup>&</sup>lt;sup>121</sup> See S/2023/171, para. 171, and S/2020/151, para. 119, for specifics on Dtrack malware.

<sup>&</sup>lt;sup>122</sup> See www.proofpoint.com/us/blog/threat-insight/ta444-apt-startup-aimed-at-your-funds.

<sup>&</sup>lt;sup>123</sup> TA444 activities have historically been financially motivated. For example, this group is known for its "Snatchcrypto campaign". See S/2022/668, para. 127.

<sup>124</sup> SendGrid is a cloud-based email marketing tool that assists marketers and developers with campaign management and audience engagement.

<sup>125</sup> See www.jamf.com/blog/bluenoroff-apt-targets-macos-rustbucket-malware.

<sup>126</sup> See www.elastic.co/security-labs/DPRK-strikes-using-a-new-variant-of-rustbucket and www.sentinelone.com/blog/bluenoroff-how-dprks-macos-rustbucket-seeks-to-evade-analysisand-detection.

<sup>127</sup> See www.state.gov/guidance-on-the-democratic-peoples-republic-of-korea-information-technology-workers and www.mofa.go.kr/eng/wpge/m\_25525/contents.do for Member State guidance/advisory on Democratic People's Republic of Korea information technology workers abroad. The Panel interviewed several experts on such workers (see annex 68 for its findings). The findings are consistent with the contents of the guidance/advisory of the Member States).

of [Democratic People's Republic of Korea information technology] workers that operate in" multiple countries. In addition, a Democratic People's Republic of Korea individual named Kim Sang Man, who is known to be based in Vladivostok, Russian Federation, reportedly the General Manager of Chinyong IT, was alleged to be involved in the sale and transfer of information technology equipment for the Democratic People's Republic of Korea and, in 2021, received cryptocurrency transfers from information technology workers in China and the Russian Federation. Democratic People's Republic of Korea nationals Kim Ki Hyok, Jon Yon Gun 128 and Kim Song II, representatives of Chinyong IT in the Russian Federation, the Lao People's Democratic Republic and China, respectively, are said to have engaged in the illicit generation of foreign revenue for the Democratic People's Republic of Korea. Two Member States designated Chinyong IT and Kim Sang Man in May, and one of the two Member States also designated Democratic People's Republic of Korea individuals Kim Ki Hyok, Jon Yon Gun and Kim Song II in May. The American II in May.

120. The Panel was also informed by a Member State that Chinyong IT conducted more than \$50 million worth of transactions from 2017 to 2022 and maintains dozens of bank accounts to launder illicit revenue. According to the Member State, a third-country-based company has been directly involved in laundering money on behalf of Chinyong IT. The Member State provided information that Chinyong IT utilized a number of bank accounts and money transfer services to conduct over \$20 million worth of transactions for the Lao People's Democratic Republic-based Chinyong IT team between early 2020 and early 2022, as well as more than \$5 million in transactions for the China- and Russian Federation-based Chinyong IT teams in mid-2022. Investigations continue.

121. The Russian Federation replied that it "has no data on North Korean nationals believed by third parties to be in Russia who are suspected of violating United Nations Security Council financial sanctions by engaging in specific activities in cyberspace". China replied that it "did not find any illegal cyber financial activities by the relevant individuals within Chinese border" (see annex 25). The Lao People's Democratic Republic has yet to reply.

## Lao People's Democratic Republic

122. The Panel previously reported on Oh Chung Song, a Democratic People's Republic of Korea information technology worker who reportedly developed and supplied information technology-related programmes to a number of different companies through a freelance platform. <sup>131</sup> Mr. Oh, with eight other Democratic People's Republic of Korea-related individuals, moved from Dubai, United Arab Emirates, to Vientiane, in December 2021. The Lao People's Democratic Republic replied that Mr. Oh, with two other individuals (Kim II Hyok and Kim Myong Chol), departed Vientiane in February 2023, and that the remaining six individuals will be "repatriated back to their home country" and "their records will be shared to the [Panel] once the measure has been implemented". In June, the Panel acquired information that the eight individuals had left Vientiane. The Panel awaits immigration information from the Lao People's Democratic Republic on these individuals.

<sup>128</sup> The Panel received information in June 2023 that Jon Yon Gun had left the Lao People's Democratic Republic.

See annex 69 for information on the Democratic People's Republic of Korea individuals mentioned in this paragraph.

See https://home.treasury.gov/news/press-releases/jy1498 and www.mofa.go.kr/www/brd/m\_4080/view.do?seq=373689&page=17.

<sup>&</sup>lt;sup>131</sup> S/2023/172, para. 153, and S/2022/668, para. 142.

123. A Member State provided information to the Panel that Tongmyong Technology Trade Company (hereafter "Tongmyong Tech"), reportedly a Lao People's Democratic Republic-based affiliate of the Munitions Industry Department (KPe.028), had dispatched Democratic People's Republic of Korea information technology workers abroad. According to the Member State, the Democratic People's Republic of Korea national Kim Hyo Dong is the Lao People's Democratic Republicbased Tongmyong Tech representative. In addition, two other Lao People's Democratic Republic-based Democratic People's Republic of Korea nationals, Yu Song Hyok and Yun Song Il, have reportedly been supporting Democratic People's Republic of Korea information technology workers seeking office space and accommodation and mediating with foreign brokers to cash out embezzled virtual assets. These two individuals also operate a Democratic People's Republic of Korea restaurant<sup>132</sup> in the Lao People's Democratic Republic (see para. 124). <sup>133</sup> For these reasons, the Member State designated Tongmyong Tech, Kim Hyo Dong, Yu Song Hyok and Yun Song II in May 2023. 134 The Lao People's Democratic Republic has yet to reply. Investigations continue.

#### Restaurant workers

124. The Panel previously reported that four restaurants and one night market had been employing Democratic People's Republic of Korea nationals after they should have been repatriated by December 2019. The Lao People's Democratic Republic replied that "among them, two restaurants transferred their ownership and operation to Lao citizens and were re-opened under the same restaurant names, continuing to serve Korean food", and explained that the restaurants are totally owned and operated in line with Laotian regulations and no longer contravene Security Council resolutions. The Panel notes that the Lao People's Democratic Republic did not provide information on the Democratic People's Republic of Korea restaurant workers. Furthermore, if Democratic People's Republic of Korea nationals continue to control or benefit from the restaurant, changing official ownership or operation to a local individual could be a sanctions evasion tactic. <sup>136</sup> Investigations continue.

## Medical workers

#### Libya

125. According to information obtained by the Panel, a Democratic People's Republic of Korea medical team was working at a hospital in Libya in January. The information indicated that the team was transported to Kufrah on a charter plane run by a Libyabased air transport company. The Panel's investigation shows that at least 10 of the

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<sup>132</sup> Tokyo Sushi & Teppanyaki (address: Donchan Road, Thatkhao Village, Sisattanak District, Vientiane).

<sup>133</sup> See annex 71 for information on the Democratic People's Republic of Korea individuals mentioned in this paragraph.

<sup>&</sup>lt;sup>134</sup> See www.mofa.go.kr/www/brd/m\_4080/view.do?seq=373689&page=1.

<sup>&</sup>lt;sup>135</sup> S/2022/132, para. 174 and annex 82.

Previous investigations have shown that, to obscure their involvement in Democratic People's Republic of Korea sanctions evasion activities, Democratic People's Republic of Korea and non-Democratic People's Republic of Korea individuals and entities have utilized foreign facilitators to create plausible deniability and have changed the registration of companies, aeroplanes and vessels, including by replacing the names of Democratic People's Republic of Korea nationals with non-Democratic People's Republic of Korea persons while the Democratic People's Republic of Korea nationals retained control and/or otherwise benefited. See, for example, S/2013/337, paras. 78 and 110 and annex XIII; S/2015/131, paras. 131 and 132; S/2017/150, para. 154; S/2018/171, para. 189; S/2019/171, annexes 46 and 47; and S/2022/668, para. 64 and annex 39. For a previous investigation of Democratic People's Republic of Korea restaurants in the Lao People's Democratic Republic, see S/2020/840, para. 133.

workers were employed in Senegal between 2019 and 2020.<sup>137</sup> The Panel has requested Libya to provide additional information. Investigations continue (see annex 72).

#### Mozambique

126. The Panel obtained information that at least three Democratic People's Republic of Korea medical workers appear to have been working at two hospitals in Mozambique as of December 2022. Mozambique replied that it "recognize[d] the reported determination ... to stop the employment of new [Democratic People's Republic of Korea] doctors and cancel the existing contracts", and added that it "is concerned with high[ly] qualified and specialized doctors to reinforce the need of the National Health Service" (see annex 73).

#### Senegal

127. In Senegal, a Democratic People's Republic of Korea medical team worked at several locations in collaboration with a non-governmental organization (NGO) between 2019 and 2020. The NGO replied to the Panel's enquiry that a Democratic People's Republic of Korea medical team composed of 30 personnel was introduced to the organization by an ambassador of the Democratic People's Republic of Korea; that the medical team worked with the NGO on several occasions, including at religious and local events; and that the team worked on a voluntary basis. The Panel requested Senegal to provide additional information regarding any renumeration for the team's work (see annex 74). Investigations continue.

#### Construction workers

128. The Panel has previously written to a number of Member States and entities about reports of Democratic People's Republic of Korea nationals working overseas on student visas, <sup>138</sup> and received confirmation of the practice from one Member State. <sup>139</sup>

129. The Panel investigated the case of suspected Democratic People's Republic of Korea workers involved in an accident at the construction site of a residential building in Korsakov, Sakhalin, Russian Federation, in April 2020. The Korsakov City Prosecutor's Office determined that the company involved, LLC Euro-Standard, <sup>140</sup> allowed foreign citizens to work on the construction site of a multi-storey residential building in violation of labour and migration legislation. The Russian Federation replied that "the two DPRK citizens injured during the construction of a residential building were on an industrial work experience course as part of their studies at Sakhalin State University federally-funded institution of higher education" (see annex 75).

## Recommendation

130. The Panel reminds Member States that there is no humanitarian or health services exemption to the requirement, pursuant to paragraph 8 of Security Council resolution 2397 (2017), to repatriate to the Democratic People's Republic of Korea all Democratic People's Republic of Korea nationals overseas earning income in that Member State's jurisdiction and all Democratic People's Republic of Korea government safety oversight attachés monitoring Democratic People's Republic of Korea workers abroad, unless the Member State determines that a

137 The Panel annotated the original pictures of individuals in the annexes for the purpose of protecting privacy.

S/2020/151, para. 146 and annex 39; S/2020/840, paras. 108 and 137–139 and annex 54; S/2021/211, para. 130 and annex 67; and S/2022/132, paras. 176 and 177 and annex 83.

<sup>&</sup>lt;sup>139</sup> S/2020/840, para. 139.

<sup>&</sup>lt;sup>140</sup> ООО "Евро-Стандарт".

Democratic People's Republic of Korea national is a national of that Member State or a Democratic People's Republic of Korea national whose repatriation is prohibited, subject to applicable national and international law.

## V. Finance

131. The Panel assesses that the Democratic People's Republic of Korea continues to access the international financial system and engage in illicit financial operations, in violation of Security Council resolutions.

## Overseas bank representatives of the Democratic People's Republic of Korea

132. The Panel is investigating information that the Democratic People's Republic of Korea national Sim Hyon Sop is a Korea Kwangson Banking Corporation<sup>141</sup> (KPe.025) (hereafter "KKBC") representative located in a third country until recently, but currently located in Dandong, China.<sup>142</sup> According to one Member State, between 2021 and March 2023, Mr. Sim received over \$24 million worth of laundered virtual currency, including at least \$12 million from Democratic People's Republic of Korea information technology workers subordinate to the Munitions Industry Department (KPe.028). Some of these information technology workers reportedly obtained employment illicitly at United States companies and requested payment for their work in virtual currency. Mr. Sim further allegedly directed over-the-counter traders (see para. 142) to send payments to front companies with funds derived from stolen virtual currencies, so that those front companies could make payments in fiat currency for goods on behalf of the Democratic People's Republic of Korea. Two Member States designated Mr. Sim in April 2023. <sup>143</sup> China replied that it "did not find any illegal cyber financial activities by the relevant individuals within Chinese border" (see annex 25).

133. According to Member State information, Mr. Sim, on behalf of KKBC, also worked with other individuals to acquire goods for the Democratic People's Republic of Korea, using front companies, false shipping records and other means of deception. The Member State estimated that these activities resulted in nearly \$700 million in revenue for the Democratic People's Republic of Korea. Mr. Sim and his partners also allegedly procured a helicopter from a third country for the Democratic People's Republic of Korea in 2019, in violation of the resolutions. <sup>144</sup> Investigations continue.

### Access to the international financial system

134. According to a Member State, Green Pine Associated Corporation (KPe.010) is working with a third-country national to access banking services. The Member State further notes that Green Pine Associated Corporation 145 is also known to utilize a number of Democratic People's Republic of Korea front company names. Investigations continue. The front company names include the following:

- (a) Jihyang Associated Corporation;
- (b) Jihyang Technology Trade Company;
- (c) Jihyang Trading Corporation;
- (d) Korea Construction & Gym Equipment Corporation;

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<sup>&</sup>lt;sup>141</sup> Subordinate to the Foreign Trade Bank (KPe.047).

<sup>&</sup>lt;sup>142</sup> See www.justice.gov/usao-dc/press-release/file/1581281/download.

<sup>&</sup>lt;sup>143</sup> See https://home.treasury.gov/news/press-releases/jy1435 and www.mofa.go.kr/www/brd/m 4080/view.do?seq=373600&page=1.

<sup>144</sup> See www.justice.gov/usao-dc/press-release/file/1584251/download.

<sup>&</sup>lt;sup>145</sup> The first three companies are referenced in S/2022/668, para. 120.

- (e) Gym Equipment Corporation;
- (f) Gym Equipment Associated Corporation;
- (g) Gymnastic Equipment Corporation;
- (h) Korea Construction and Sports Equipment United Corporation;
- (i) Sports Equipment United Corporation.

135. The Panel continues to receive information that Democratic People's Republic of Korea individuals and entities illicitly access the international financial system (see para. 120). Similarly, according to a Member State, an entity subordinate to the Ministry of People's Armed Forces (KPe.054) is utilizing dozens of third-country bank accounts to remit earnings back to the control of its headquarters. Investigations continue.

## Joint ventures, cooperative entities and illicit business activities

136. The Panel initiated an investigation into the Korean National Insurance Company (KPe.048) (hereafter "KNIC"), which, according to a Member State, over the past few years has substantially increased engagement with insurance and reinsurance companies and legal firms around the world on settling old claims and participating in new insurance policies. To disguise its identity and evade Security Council sanctions, KNIC is reportedly working under the names of its front or subordinate companies, including Rainbow Intermediaries, Samhae Insurance Corporation and Polestar Insurance Company, and their overseas representatives (many of whom are "under diplomatic cover" at embassies of the Democratic People's Republic of Korea). KNIC has a history of engaging in insurance fraud, according to a Member State and media reporting, 146 and its subordinate companies are suspected to be similarly engaged in fraudulent activities. They have allegedly utilized local companies as intermediaries to receive or send payments, in order to circumvent sanctions. The Panel has requested information from companies potentially involved with KNIC and its subordinate entities but awaits replies from most companies. Investigations continue.

137. According to a Member State, the Democratic People's Republic of Korea continues to establish joint ventures and cooperative entities for the purpose of evading sanctions and to utilize front, cover and shell companies. The Panel is investigating new information from a Member State regarding an individual, Choi Chon Gon, who in 2019 established in Mongolia a Democratic People's Republic of Korea front company, Hanne Ulaan LLC (hereafter "Hanne Ulaan"), which he used to acquire goods for Pyongyang. The Panel previously investigated Mr. Choi and Hanne Ulaan, and Mongolian authorities then informed the Panel that the company's registration documentation was forwarded to an address in Moscow that matched that of the embassy of the Democratic People's Republic of Korea. Mongolia preliminarily assessed Hanne Ulaan to be a Democratic People's Republic of Korea front company for the purposes of evading sanctions, and further reported freezing funds in bank accounts linked to Hanne Ulaan and Mr. Choi. 147 In June, a Member State designated

See, for instance, www.theguardian.com/uk-news/2017/apr/23/uk-freezes-assets-of-north-korean-company-in-south-london-insurance-nuclear-weapons, www.washingtonpost.com/wp-dyn/content/article/2009/06/17/AR2009061703852.html?wpisrc=newsletter, https://lloydslist.maritimeintelligence.informa.com/ID013001/KNIC-refutes-new-fraud-allegations and https://go.recordedfuture.com/hubfs/reports/cta-2020-0209.pdf. The Member State reported that KNIC and the Government of the Democratic People's Republic of Korea have attempted to commit insurance fraud by overinsuring Democratic People's Republic of Korea factories or other buildings from the initiation of a policy and/or inflating the monetary loss amount – and also likely fabricating disaster claims.

<sup>&</sup>lt;sup>147</sup> S/2021/211, para. 152 and annex 89.

Hanne Ulaan and Mr. Choi for engaging in illicit financial deals on behalf of the Democratic People's Republic of Korea. <sup>148</sup> Investigations continue.

138. The Panel notes that the recent partial border opening by the Democratic People's Republic of Korea may increase cases of its nationals couriering cash and high-value items. Some of the country's nationals travelling overseas have been known to carry high-value items in their baggage, including cash, gold and wildlife products, to evade sanctions. <sup>149</sup> A Member State provided information that the Democratic People's Republic of Korea continues to engage in cash couriering. Investigations continue.

## Illicit generation of revenue through cyberactivities

139. In February, a cybersecurity firm reported <sup>150</sup> that State-sponsored cyberactors of the Democratic People's Republic of Korea, such as the Lazarus Group, <sup>151</sup> were responsible for nearly \$1.7 billion worth of cryptocurrency theft in 2022, more than three times the amount that they stole in 2021 (see figure XXVII). The firm further assesses that the country is prioritizing cryptocurrency hacks "to fund its nuclear weapons programs". Of the total amount stolen by Democratic People's Republic of Korea cyberthreat actors in 2022, almost two thirds (approximately \$1.1 billion) originated from attacks targeting decentralized finance platforms, including the Harmony Bridge <sup>152</sup> and Axie Infinity's Ronin network hacks. <sup>153, 154</sup> Similarly, according to a media report in May based on a separate cybersecurity company's analysis, <sup>155</sup> the Democratic People's Republic of Korea targets virtual assets of multiple Member States' companies "to obtain the foreign currency that it uses for its missile program", stealing \$2.3 billion in cryptocurrency from 2017 to 2022. A Member State official assessed in May that the malicious cyberactivities of the Democratic People's Republic of Korea fund half of its missile programme. <sup>156,157</sup>

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<sup>&</sup>lt;sup>148</sup> See www.mofa.go.kr/www/brd/m\_4080/view.do?seq=373848&page=1.

See, for instance, Security Council resolutions 2321 (2016), para. 35, 2270 (2016), para. 37, and 2094 (2013), para. 14; and https://static.rusi.org/OP-embassies-and-elephants-north-koreas-involvement-in-the-IWT-final-web.pdf.

<sup>&</sup>lt;sup>150</sup> See https://blog.chainalysis.com/reports/2022-biggest-year-ever-for-crypto-hacking.

<sup>&</sup>lt;sup>151</sup> Subordinate to RGB (KPe.031); see paras. 105–107 and 113–115.

Member States' authorities have worked with crypto exchanges and cybersecurity companies to recover funds from these hacks. See https://hub.elliptic.co/analysis/elliptic-collaborates-with-binance-and-huobi-to-freeze-lazarus-group-hack-proceeds.

 $<sup>^{153}\,</sup>$  S/2022/668, paras. 147 and 148, and S/2023/171, para. 165.

<sup>&</sup>lt;sup>154</sup> In February 2023, the National Authority for Investigation and Prosecution of Economic and Environment Crime of Norway (Økokrim) announced that around 60 million Norwegian krone (\$5.8 million) worth of cryptocurrency had been recovered. See <a href="https://www.okokrim.no/record-cryptocurrency-seizure-in-the-axie-case.6585495-549344.html">www.okokrim.no/record-cryptocurrency-seizure-in-the-axie-case.6585495-549344.html</a>.

<sup>155</sup> See https://asia.nikkei.com/Spotlight/Cryptocurrencies/North-Korean-crypto-thefts-target-Japan-Vietnam-Hong-Kong.

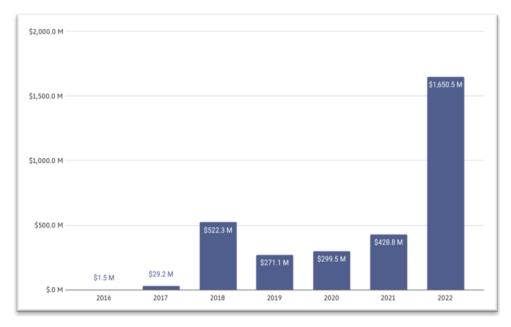
<sup>156</sup> See https://edition.cnn.com/2023/05/10/politics/north-korean-missile-program-cyberattacks/index.html and www.youtube.com/watch?v=fz\_3PZq8gXs.

Other Member States have also publicly assessed that the Democratic People's Republic of Korea is utilizing its malicious cyberactivities to fund its missile and/or nuclear programmes. See, for instance, https://en.yna.co.kr/view/AEN20230719008400320.

Figure XXVII

# Yearly total cryptocurrency stolen by Democratic People's Republic of Korea cyberthreat actors, 2016–2022

(Millions of United States dollars)



Source: Chainalysis.

140. Democratic People's Republic of Korea cyberthreat actors continue to target virtual asset service providers and the virtual asset industry more broadly for the purpose of evading United Nations sanctions. The Panel continues to investigate these violations of financial sanctions by the Democratic People's Republic of Korea.

#### Cryptocurrency industry

141. A cybersecurity company reported <sup>158</sup> in February 2023 that the new virtual currency mixer Sinbad was likely a rebrand of Blender.io. <sup>159</sup> According to the report, Sinbad had laundered close to \$100 million in Bitcoin from hacks attributed to the Lazarus Group, including the Harmony Bridge hack in June 2022. Sinbad has "the same individual or group responsible" for its operation, and wallets tied to a suspected Blender.io operator also showed cryptocurrency going to Sinbad. <sup>160</sup> The on-chain pattern of behaviour is reportedly very similar for both mixers, including the specific characteristics of transactions and the use of other services to obfuscate. Moreover, "the way in which the Sinbad mixer operates is identical to Blender in several ways, including ten-digit mixer codes, guarantee letters signed by the service address, and a maximum seven-day transaction delay". Investigations continue.

142. The Panel is investigating Member State information regarding Wu Huihui, a Chinese national and over-the-counter virtual currency trader, for facilitating the conversion of virtual currency stolen by Democratic People's Republic of Korea cyberactors to fiat currency, and Cheng Hung Man, a third-country over-the-counter

<sup>158</sup> See https://hub.elliptic.co/analysis/has-a-sanctioned-bitcoin-mixer-been-resurrected-to-aid-north-korea-s-lazarus-group.

<sup>&</sup>lt;sup>159</sup> In 2022, a Member State designated the virtual currency mixers Blender.io and Tornado Cash. See S/2022/668, para. 147, and S/2023/171, para. 161.

<sup>160</sup> Another cybersecurity firm reports (see footnote 150 above) that it "observed wallets belonging to North Korea-linked hackers sending funds to the [Sinbad] service".

trader based in Hong Kong who worked with Mr. Wu to remit payment to companies in exchange for virtual currency. Mr. Cheng reportedly utilized front companies to enable Democratic People's Republic of Korea actors to bypass illicit-finance controls at financial institutions. Mr. Wu and Mr. Cheng were designated by a Member State in April. <sup>161</sup> They were directed in these activities by a third Democratic People's Republic of Korea individual, Sim Hyon Sop (see paras. 132 and 133). To the Panel's enquiry on Mr. Wu and Mr. Cheng, China replied that it "did not find any illegal cyber financial activities by the relevant individuals within Chinese border ... the cyber activities mentioned by the Panel do not fall into the scope prohibited by the Resolutions" (see annex 25).

143. On 3 June, Atomic Wallet, an Estonia-based non-custodial decentralized wallet, confirmed that it had received reports of compromised wallets. <sup>162</sup> A cybersecurity company assessed that the Lazarus Group was responsible, noting that the laundering of the stolen crypto assets followed "a series of steps that exactly match those employed to launder the proceeds of past hacks perpetrated by Lazarus Group". <sup>163</sup> The stolen assets were laundered through Sinbad. Additional reporting from the same company <sup>164</sup> illustrated that more than \$100 million was stolen from over 5,500 compromised wallets. Additionally, it assessed that the hackers "have turned to the Russia-based Garantex <sup>165</sup> [crypto] exchange to launder the stolen assets". Garantex was designated by a Member State in April 2022. <sup>166</sup> In response to the Panel's enquiry, Estonia replied that the case was under investigation.

#### Ransomware

144. The Panel notes that two Member States issued an advisory in February regarding a global ransomware campaign by the Democratic People's Republic of Korea against health-care and critical infrastructure targets. <sup>167</sup> The alert warned victims against paying ransoms because "doing so does not guarantee files and records will be recovered and may pose sanctions risk". The advisory includes recommendations to defend against and mitigate ransomware incidents, common vulnerabilities and exposures details and indicators of compromise for Maui and H0lyGh0st ransomware variants. <sup>168</sup> According to the advisory, the Democratic People's Republic of Korea has been using revenue from ransomware attacks to fund other malicious cyberoperations and the country's priorities and objectives.

#### Recommendations

145. The Panel encourages Member States to be vigilant regarding Democratic People's Republic of Korea financial sanctions evasion through the use, by United Nations-designated entities of the Democratic People's Republic of Korea, of front and subordinate companies. The Panel also encourages Member State provision of company names and other identifying data to the Panel and/or Committee, as appropriate.

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<sup>&</sup>lt;sup>161</sup> See https://home.treasury.gov/news/press-releases/jy1498.

<sup>&</sup>lt;sup>162</sup> See https://atomicwallet.io/blog/june-3rd-event-statement.

<sup>163</sup> See https://hub.elliptic.co/analysis/north-korea-s-lazarus-group-likely-responsible-for-35-million-atomic-crypto-theft.

<sup>&</sup>lt;sup>164</sup> See https://hub.elliptic.co/analysis/north-korea-linked-atomic-wallet-heist-tops-100-million.

Garantex was registered in Estonia in 2019 but lost its licence to provide virtual currency services in February 2022. According to a Member State, the majority of Garantex's virtual currency operations are carried out in Moscow and Saint Petersburg, Russian Federation.

<sup>&</sup>lt;sup>166</sup> See https://home.treasury.gov/news/press-releases/jy0701.

<sup>167</sup> See annex 76 for the joint advisory entitled "#StopRansomware: Ransomware Attacks on Critical Infrastructure Fund DPRK Malicious Cyber Activities".

The Democratic People's Republic of Korea cyberthreat actor behind the ransomware attacks is referred to as Andariel. See S/2023/171, paras. 163 and 164.

146. The Panel reiterates its recommendation that Member States implement as soon as possible the Financial Action Task Force guidance on virtual assets and virtual asset service providers, including full implementation of the revised recommendation 15 (and the "Travel Rule").

147. The Panel further recommends that Member States consider more active outreach to the virtual asset industry to ensure a broad awareness of Democratic People's Republic of Korea cyber-enabled thefts of virtual assets, as well as appropriate measures to defend against and respond to such attacks.

## VI. Unintended humanitarian effects of sanctions

148. In paragraph 25 of resolution 2397 (2017), the Security Council reaffirms that United Nations sanctions are not intended to have adverse humanitarian consequences for the civilian population of the Democratic People's Republic of Korea and also stresses that it is the primary responsibility and need of the country to fully provide for the livelihood and needs of its people. The Panel continued to monitor available information related to the humanitarian situation and humanitarian assistance to the country pursuant to paragraphs 24 and 25 of resolution 2397 (2017) and other relevant resolutions.

149. The Panel notes the recently adopted resolution 2664 (2022), in which the Security Council underscores the need to minimize unintended adverse humanitarian effects of sanctions and suggests measures to this end, as well as the update by the Committee on 2 June 2023 of Implementation Assistance Notice No. 7, incorporating the relevant elements of resolution 2664 (2022) and an explanation of its application in the context of humanitarian assistance to the Democratic People's Republic of Korea. 169

#### **Humanitarian situation**

150. The Panel continues to recognize the lack of reliable data on the humanitarian situation in the Democratic People's Republic of Korea, especially owing to the country's border closures and the resulting inability of most foreign observers and humanitarian organizations to report conditions within the country. The Panel also notes the absence of a methodology that disaggregates the consequences of multilateral sanctions from other factors. The Panel continued the practice of sending its questionnaire to humanitarian organizations (see annex 78), the anonymized responses to which are reflected in annex 79.

151. United Nations entities, Member States and NGOs continue to characterize the humanitarian situation in the Democratic People's Republic of Korea as deteriorating, with 11.3 million people in need of assistance and 45.5 per cent of the population undernourished, according to United Nations sources. <sup>170</sup> Food security, child nutrition, vaccination coverage and access to clean water and basic sanitation and hygiene services have all worsened. <sup>171</sup>

<sup>&</sup>lt;sup>169</sup> See annex 77 for the updates to Implementation Assistance Notice No. 7.

<sup>&</sup>lt;sup>170</sup> See www.fao.org/documents/card/en/c/cc3017en.

Despite an average fall harvest, many sources published contradictory accounts on food prices in the Democratic People's Republic of Korea (see, for instance, www.38north.org/2023/06/north-korean-market-prices-suggest-serious-food-shortages and www.rfa.org/korean/in\_focus/nk\_nuclear\_talks/foodprice-06262023095213.html). The Office for the Coordination of Humanitarian Affairs estimated in 2022 that the number of food-insecure people had increased to 60 per cent of the population (see https://reliefweb.int/report/democratic-peoples-republic-korea/crisisinsight-weekly-picks-31-may-2023). Reports of an increase in deaths from starvation were also widespread, though opinions varied (see annexes 80 and 81). Outside experts have suggested to the Panel that it is plausible to believe that some areas are experiencing quasifamine conditions, and some groups may be in a state of famine.

- 152. The humanitarian situation in the Democratic People's Republic of Korea is possibly the result of a combination of many factors. In descending order, they include the country's socioeconomic policies prioritizing weapons of mass destruction and ballistic missiles, the coronavirus disease (COVID-19) pandemic and the resulting border closure, natural disasters, the low prioritization that the country accords to humanitarian aid, <sup>172</sup> as well as the unintended effects of sanctions.
- 153. A slight easing of the border closure policy and relaxation of quarantine restrictions in the spring of 2023 enabled some resumption of imports of grain, other food products and medical products, at least slightly improving the situation by the summer. Democratic People's Republic of Korea policymakers may be increasing their prioritization of agricultural and grain production. <sup>173</sup>
- 154. Although difficult to specify precisely, based on its previous assessments and information from Member States, humanitarian actors and independent experts, the Panel notes that, even as the relative influence of sanctions has lessened since the COVID-19-related border closure by the Democratic People's Republic of Korea in early 2020, there can be little doubt that United Nations sanctions and their implementation have unintentionally affected the humanitarian situation and some aspects of aid operations, exacerbating the problems caused by the country's economic policies. Prior to the pandemic, the Panel reported, <sup>174</sup> based on information from various sources, that the unintended impact of sanctions on the humanitarian needs of the civilian population might include the following:
- (a) Increase in social marginalization as the elites respond to both United Nations and other sanctions by tightening control over resources; 175,176
- (b) Decrease in sources of livelihood for those employed in industries affected by sanctions and the persistence of resulting unemployment; 177

In February, a State newspaper of the Democratic People's Republic of Korea stated that relying on external aid to address food shortages would be the same as accepting "poisoned candy" (see www.nknews.org/pro/state-media-review-north-korea-rejects-humanitarian-aid-as-poison-candy and http://rodong.rep.kp/ko/index.php?MTJAMjAyMy0wMi0yMi1OMDI4QDE1QDJAQDBAMjg==). As one humanitarian organization told the Panel, "North Korean authorities do not believe that humanitarian aid will fundamentally improve their economic situation; instead, they think it only increases the dependence of its high-ranking officials and people on the outside world".

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The country's leadership made agriculture a priority at the seventh plenary meeting of the eighth Central Committee of the Workers' Party of Korea in March 2023, and grain production was named the first of the "12 major goals" in December 2022. See www.kcna.kp/en/article/q/be316125bbf4e33c49d 80b628336942c.kcmsf and www.kcna.kp/en/article/q/ca7280c2250709518dc9e8e91bac53cf.kcmsf.

S/2019/171, para. 176; S/2019/691, para. 83; S/2020/151, para. 209; S/2020/840, paras. 156–158 and
 160; S/2021/211, paras. 168–171; S/2021/777, paras. 174–178; S/2022/132, paras. 187–190; S/2022/668, paras. 163–166; and S/2023/171, paras. 179 and 180. See also annex 82 of the present report.

<sup>175</sup> Two experts are of the view that increased State control leads to depression of the market sector, which since 2017 has resulted in decreased access for common families to the market, as well as the shrinking of their budgets.

<sup>&</sup>lt;sup>176</sup> In preambular paragraph 4 of resolution 2397 (2017), inter alia, the Security Council expresses great concern that the country continues to develop nuclear weapons and ballistic missiles by diverting critically needed resources away from its people when they have great unmet needs.

<sup>177</sup> The Democratic People's Republic of Korea guarantees total employment to its people (articles 29 and 30 of the country's constitution). Two experts are of the view that this mention is irrelevant.

- (c) Continued shortages of agricultural equipment <sup>178</sup> and lack of fuel, <sup>179</sup> exacerbating already low levels of mechanization of agriculture; <sup>180</sup>
  - (d) Increasing disruption of medical supply chains. 181,182

## Operations of humanitarian organizations

155. Before the pandemic, the scale of humanitarian assistance accounted for approximately \$2 per capita annually <sup>183</sup> and provided a critical resource in certain geographic areas and for vulnerable population groups. Humanitarian organizations report that the border closure and other pandemic prevention measures led to a variety of outcomes, including the suspension or severe reduction of organizations' aid activities, a reduced ability to assess the potential impact of sanctions and a deterioration of the humanitarian situation in the Democratic People's Republic of Korea. While some organizations highlighted that aid offers have received no positive response, several others reported the ability to provide a low level of humanitarian supplies to the Democratic People's Republic of Korea in 2023, with limited monitoring.

156. The responding humanitarian organizations further emphasized the ongoing difficulties in providing aid owing to the border closures, the lengthy period of quarantine and disinfection and administrative issues. Organizations differ in their assessment of possible impacts of United Nations sanctions on their work, citing, inter alia, the following potential factors:

- (a) Absence of a banking channel;
- (b) Fewer suppliers applying for tenders, affecting price and quality;
- (c) Increased customs delays;
- (d) Additional workload for exemption applications;
- (e) Procurement delays;

Two organizations assessed that the border closure policy has severely aggravated the humanitarian situation in the country and that United Nations sanctions have had no, or minimal, influence; two others assessed that the humanitarian situation is caused by both the border closure and sanctions.

<sup>178</sup> The munitions industry of the Democratic People's Republic of Korea can manufacture large volumes of various agricultural equipment and farm machinery, if the Government decides to allocate the resources (see <a href="https://kcnawatch.org/newstream/1664356199-252182552/kim-jong-unsends-farm-machines-to-south-hwanghae-province">hwanghae-province</a>). Two experts are of the view that this assessment is inaccurate and incomplete as prohibited items are needed for the production of such goods.

<sup>179</sup> Member States have provided information that the Democratic People's Republic of Korea has substantially exceeded the cap on the import of refined petroleum products every year since its introduction under Security Council resolution 2397 (2017) (see paras. 29 and 30); meanwhile, imports of crude oil have not approached the 4 million annual barrel cap, and the country continues to export coal in violation of resolutions (see paras. 74–76). After the introduction of the oil cap, the total volume of refined petroleum imports has fallen.

Two experts are of the view that the overall decrease in export earnings, caused by the sectoral ban, resulted in the shrinking of resources available for imports of agricultural equipment, fertilizers and fuel, and that the imports of these commodities were also affected by the sectoral "import" ban. According to the same experts, as a result, food, energy and social security suffered.

<sup>&</sup>lt;sup>181</sup> Medicines and medical supplies are not prohibited from being exported to the Democratic People's Republic of Korea, while humanitarian organizations have made efforts to render relevant supplies to the country through the established and well-functioning exemption process for humanitarian purposes.

<sup>182</sup> Two experts are of the view that these disruptions in imports of crucial items for medical purposes are caused by the decrease in foreign currency reserves and sectoral "import" ban (for examples of prohibited medical-related items, see S/2019/171, annexes 86 and 87), as well as derisking by foreign suppliers.

<sup>183</sup> See https://reliefweb.int/report/democratic-peoples-republic-korea/provisional-2020-dpr-korea-needs-and-priorities-overview.

- 157. Many responding organizations indicated that the current, improved humanitarian exemption process was sufficient and welcomed the update to the Committee's Implementation Assistance Notice No. 7. Several organizations recommended a longer exemption period or automatic extension until the end of an approved project and standing exemptions for certain low-risk products. Most do not foresee the Democratic People's Republic of Korea fully opening in 2023, and several expressed concern that only limited access will be permitted in the future.
- 158. According to a United Nations official source, in 2023 some access constraints have improved, with successful deliveries of medication, vaccines, nutrition items and water, sanitation and hygiene supplies. However, owing to only a limited easing of the country's COVID-19 measures, aid workers are still unable to undertake visits to distribution sites and verify deliveries. The Committee has granted four new exemptions and nine extensions of humanitarian assistance.

#### Recommendations

- 159. The Panel values the biannual briefings by the relevant United Nations entities on the unintended impact of sanctions and recommends that the Committee continue this practice.
- 160. The Panel once again stresses the urgency of re-establishing a durable banking channel for humanitarian operations in the Democratic People's Republic of Korea.
- 161. The Panel recommends that, in the context of the implementation of Security Council resolution 2664 (2022), the United Nations system, including the Committee, take into account information provided by humanitarian actors on the mitigation of the potential adverse impact of United Nations sanctions on the civilian population and on humanitarian assistance in Democratic People's Republic of Korea.
- 162. The Panel reiterates its previous recommendations that:
- (a) The Security Council continue to address issues and processes that mitigate the potential unintended adverse impact of sanctions on the civilian population of the Democratic People's Republic of Korea and on humanitarian aid operations;
- (b) The Committee and other relevant stakeholders continue to practically consider the idea of exempting selected exports currently under sanctions, the proceeds of which might be used to finance humanitarian supplies;
- (c) The Committee consider more active outreach with civil society providing humanitarian assistance to the Democratic People's Republic of Korea to help to implement Security Council resolution 2664 (2022);
- (d) The Committee practically consider the idea of renewable and standing exemptions for humanitarian aid actors and humanitarian-related commodities.

## VII. National implementation reports

## Status of Member State reporting on the implementation of relevant resolutions

163. By 28 July 2023, 66 Member States had submitted reports on their implementation of paragraph 8 of Security Council resolution 2397 (2017), 81 Member States on paragraph 17 of resolution 2397 (2017), 95 Member States on resolution 2375 (2017), 90 Member States on resolution 2371 (2017), 107 Member States on resolution 2321 (2016) and 115 Member States on resolution 2270 (2016).

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The Panel notes that the number of non-reporting Member States (127) for resolution 2397 (2017) remains significant. <sup>184,185</sup>

164. Separately, the overall response rate by Member States, entities and individuals to the Panel's enquiries about its investigations remains low: the Panel observes that Member States, entities and individuals should abide by the relevant Security Council resolutions to fully cooperate with the Panel's enquiries.

## VIII. Recommendations

165. For a consolidated list of recommendations, see annex 83.

For statistics about national implementation reports, see www.un.org/securitycouncil/sanctions/1718/implementation-reports.

<sup>185</sup> See also www.smallarmssurvey.org/resource/value-reporting-national-reporting-practices-under-un-sanctions-regime-north-korea.

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# Annex 1: Kim Jong Un's inspection of "tactical nuclear weapons" (excerpt from DPRK media report) and Member State assessments

## 1) Photo from DPRK media



Source: Rodong Sinmun, 28 March 2023.

## 2) Assessments by Member States on "tactical nuclear weapons" (excerpts)

## [Member State 1]

On 28 March 2023, North Korea state media showed leader Kim Jong Un inspecting ten purported "tactical" nuclear devices alongside ballistic and cruise missile systems. Also shown were diagrams of warheads integrated with a range of delivery systems including an unmanned underwater vehicle. The nuclear devices being inspected appeared physically smaller than previous purported nuclear devices featured in North Korean media.

In recent years, North Korea has signalled a focus on developing so-called "tactical" nuclear weapons which are almost certainly intended for use on the peninsula and likely have a lower yield warhead than warheads for longer range systems.

It is highly likely that nuclear weapon design personnel would prefer to see a full-scale test to validate the new design. However, despite the reactivation of the test site last year North Korea has not resumed nuclear testing.

Source: Member State.

## [Member State 2]

[MS2] government assumes that the "Hwasan-31" is likely to be a tactical nuclear weapon when considering only its appearance, such as size and shape. However, the DPRK has yet to disclose the device's internal detonator and technical specifications, so assessing whether the device matches the physical characteristics typically associated with tactical nuclear weapons is difficult. In this vein, whether the device possesses a range of explosive yields depending on its technical use is also difficult to evaluate.

Meanwhile, considering that "Hwasan-31" is possibly disclosed for deception purposes, the [MS2] government assessed that further analysis is required.

Source: Member State.

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## Annex 2: Activities at Punggye-ri nuclear test site (41° 16′ 41″ N 129° 05′ 15″ E)

\*In the annexes of the nuclear section, annotations in red boxes are recent observations, while those with yellow characters in black boxes are previous observations.



Source: Planet Labs Inc., 4 May 2023.

# 1) Activities near Tunnel 3 (41° 16′ 35″ N 129° 05′ 17″ E)





Source: Maxar Technologies, 7 March 2023.

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Source: Maxar Technologies, 13 March 2023, 25 June 2023.

# 2) Activities near Tunnel 4 (41° 16′ 46″ N 129° 05′ 08″ E)



Source: Planet Labs Inc., 22 April 2023, Maxar Technologies, 7 May 2023.

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Source: Maxar Technologies, 25 June 2023.

# 3) Activities at Administrative area (41° 16′ 41″ N 129° 05′ 15″ E)



Source: Maxar Technologies, 8 February 2023.

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Annex 3: Activities at LWR (39° 47′ 45″ N 125° 45′ 18″ E)



Source: Maxar Technologies, 7 April 2023.

# 1) Construction of support buildings (39° 47′ 46″ N 125° 45′ 14″ E)





Source: Maxar Technologies, 4 March 2023, 1April 2023.

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Source: Planet Labs Inc., 25 February 2018, Maxar Technologies, 18 June 2023.

# 2) Possible testing of cooling water system (39° 47′ 39″ N 125° 45′ 21″ E)







Source: Maxar Technologies, 27 February, 7 March, 12 April 2023.

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Annex 4: Activities at 5MW(e) reactor (39° 47′ 51″ N 125° 45′ 20″ E)



Source: Maxar Technologies, 7 April 2023, 12 April 2023.



Source: Planet Labs Inc., 1 July 2023.

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Annex 5: Radiochemical Laboratory (39° 46′ 50″ N 125° 45′ 08″ E)



Source: Planet Labs Inc., 4 May 2023.

- Suspected nuclear waste storage site (Old Waste Site) (39° 47′ 16″ N 125° 45′ 23″ E)
  - A think tank reported new excavation activity was observed in March 2023. An outside expert consulted by the Panel explained that there had been some smaller excavation activities at this site even before 2023. The Panel's satellite imagery analysis corroborated these observations.
  - According to the International Atomic Energy Agency (IAEA), this facility was not declared by the DPRK in its initial report submitted to the Agency in May 1992 along with another suspected nuclear waste storage site (aka: Building 500). 186 Despite repeated requests by the Agency for additional access to the facility, DPRK continued to refuse. This site was covered with soil before IAEA's visit in 1992.<sup>187</sup>



Source: Maxar Technologies, 4 May 2023

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 $<sup>^{186}~</sup>See~https://www-pub.iaea.org/mtcd/publications/pdf/pub1032\_web.pdf.$ 

<sup>&</sup>lt;sup>187</sup> See The Institute for Science and International Security, Solving the North Korean Nuclear Puzzle.

- 2) Activities near spent fuel receipt building (39° 46′ 49″ N 125° 45′ 07″ E)
  - The below images captured between late-February to mid-April 2023 showed the pile of unidentified material in front of spent fuel receipt building and vehicular activities at motor pool area.



Source: Planet Labs Inc., 26 February 2023, Maxar Technologies, 21 March 2023.



Source: Maxar Technologies, 7 April 2023, 19 April 2023.

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• The below image captures on 1 July 2023 showed vehicular activities in front of spent fuel receipt building in addition to motor pool area.



Source: Planet Labs Inc., 1 July 2023.

Annex 6: Activities at the Yongbyon Nuclear Fuel Rod Fabrication Plant (39°46′15″N 125°44′57″E)



Source: Maxar Technologies, 7 April 2023.

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1) New construction activities at southern area (39° 46′ 04″ N 125° 45′ 01″ E)



Source: Planet Labs Inc., 26 February 2023, Maxar Technologies, 4 March 2023.



Source: Planet Labs Inc., 4 May 2023, 1 July 2023.

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- 2) Activities at UO2 production process building (39° 46′ 11″ N 125° 44′ 55″ E)
  - The Panel did not observe smoke from the UO2 production process building, otherwise regularly observed by the Panel. A lack of smoke indicates that the conversion process from yellowcake to UO2 is not underway.
  - In addition, a think tank reported the removal of drums and canisters from the building since March 2023 suggesting that renovations are taking place. <sup>188</sup> The Panel has also seen probable drums/canisters scattered around the building (see below). According to an outside expert, these signs appear to show that the building may be subject to renovation.



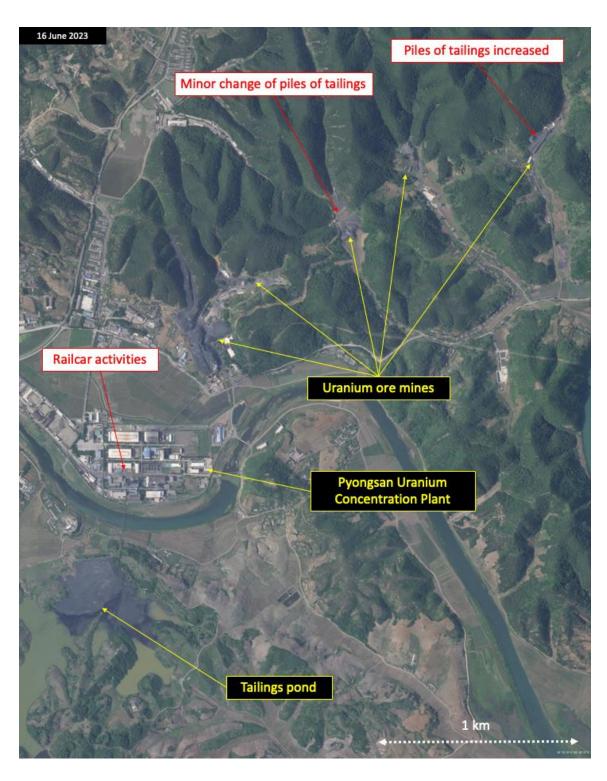
Source: Maxar Technologies, 4 June 2023.

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<sup>188</sup> See https://www.38north.org/2023/04/yongbyon-nuclear-scientific-research-center-expansion-work-continues/.

Annex 7: Activities at Pyongsan Uranium Mine and Concentration Plant (Location of the possible yellowcake production building at 38° 19′ 04″ N 126° 25′ 54″ E)



Source: Planet Labs Inc., 16 June 2023.

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1) Expansion of the piles of tailings at the mines (38° 19′ 57″ N 126° 27′ 20″ E, 38° 19′ 42″ N 126° 26′ 40″ E)



Source: Planet Labs Inc., 23 February 2023, 16 June 2023.



Source: Maxar Technologies, 19 February 2023, 18 March 2023.

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2) Railcar activities at Pyongsan Uranium Concentration Plant (38° 19′ 02″ N 126° 25′ 55″ E)



Source: Planet Labs Inc., 8 February 2023, 5 March 2023, 16 June 2023.

### Annex 8: Activities at Kangson (38° 57′ 26″ N 125° 36′ 43″ E)

The Panel continues to monitor activities in the vicinity of Kangson, an alleged clandestine uranium enrichment facility. 189 Constant activity of several types of trucks has been observed adjacent to the main building.



Source: Maxar Technologies, 21 March 2023, 3 April. 2023, 5 June 2023, 16 June 2023.

<sup>189</sup> S/2023/171, para. 14 and annex 9

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#### Annex 9: Activities at Yongdoktong (40°01′51″N 125°18′28″E)

The Yongdoktong area is believed to be involved in DPRK's nuclear weaponisation programme, including as a nuclear weapons storage facility. 190 The Panel observed continuous vehicular activities around the buildings adjacent to the entrance and the presence of personnel near one of the possible explosive storage sites.



Source: Planet Labs Inc., 8 May 2023.

<sup>&</sup>lt;sup>190</sup> S/2023/171, para. 15 and annex 10

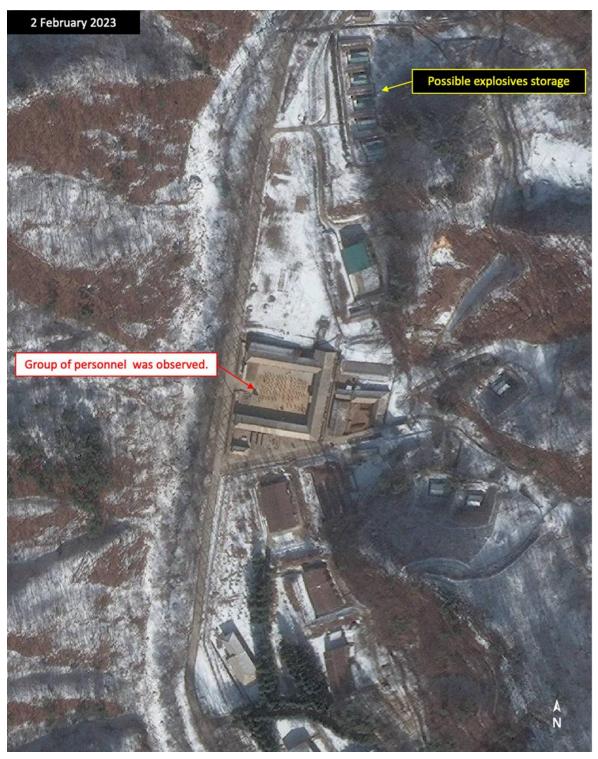
### 1) Activities near the entrances of the tunnels (40° 01′ 51″ N 125° 18′ 28″ E)



Source: Maxar Technologies, 2 February 2023, 1 April 2023.

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# **2)** Presence of personnel (40° 02′ 24″ N 125° 18′ 22″ E)



Source: Maxar Technologies, 2 February 2023.

Mentions of liquid (LP) or solid propellant (SP) engines. 191

Tests in the year	Date and time (local)	Reported type	Number of missiles	Reported launch location and trajectory	Reported distance travelled (km)	Reported apogee (km)	Remarks	DPRK reports
1. SP (reporte d in S/2023/ 171)	1 Jan. 02:50	SRBM KN-25 Super large rocket System (600mm)	1	From Pyongyang Yongsang area toward east.	350	100		At dawn of January 1, 2023, fired one shell towards the Eastwith a delivered super-large multiple rocket launcher (KCNA DPRK Today, 2 Jan. 2023) 30 were recently deployed (KCNA, 2 Jan. 2023)
2. LP	18 Feb. 17:22 or 17:21	ICBM Hwasong-15 9-axle wheeled TEL	1	From Sunan international airport toward east. Landed within Japan's EEZ at 18:27 about 200 kilometers west of Oshima Island in Hokkaido.	900	5 700	Depending on the weight of the warhead, the range may exceed 14 000 km (Japan).	An ICBM launching drill was conducted on the afternoon of February 18. The Missile General Bureau guided the drill using ICBM Hwasongpho-15 missile traveled up to a maximum altitude of 5 768.5 km and flew 989 km for 4 015 seconds before accurately hitting the pre-set area in open waters (KCNA, 19 February 2023)
3. SP	<b>20 Feb.</b> 07:00 or 06:59	SRBM KN-25	2	From Sukchon, South Phyongan Province toward east. Landed in the sea at 07:20.	390 to 400 and 350	100 and 50		multiple launch rocket firepower sub-units set virtual targets 395 km and 337 km away and fired two shells of 600 mm multiple rocket launchers It is a tactical nuclear attack means boasting of the great might powerful enough to assign only one multiple rocket launcher with four shells so as to destroy an enemy operational airfield (KCNA, 20 February 2023)

<sup>&</sup>lt;sup>191</sup> A solid-propellant delivery system can be maintained in a ready-to-fire condition, i.e., as a whole with the solid-propellant motor and the pyrotechnics. A liquid-propellant missile is preferably fueled shortly before a potential launch, to avoid corrosion of the tank. This hazardous process can take around 45 minutes. In addition, the fuel and oxidizer must be stored separately in monitored tanks and facilities, further constraining the mobility of the missile. These constraints amount to added vulnerability in comparison to solid propellant missiles.

4. SP	9 Mar. 18:20	Undetermined SRBM 6 4-canister launch system on a 3-axle TEL	From Lake Taesong (38°54'27.19"N125°26' 24.94"E) toward west. Hit targets off the coast northwest of Nampo.			6 missiles launched simultaneously. Kim Jung Un attended. Appearance similar to that of a KN-23 missile	The Hwasong artillery unitfired a powerful volley under the simulated conditions of the major elements of the enemy operation airport [Kim Jung Un] stressed that the fire assault sub-units should be strictly preparedby steadily intensifying drills (KCNA, 10 March 2023)
5. SP	14 Mar. 07:41 and 07:51	SRBM KN-23 Ground-to-ground tactical ballistic missiles 4-axle TEL	From southwest Jangyon area in the South Hwanghae Province (38°16'31.27"N 125° 4'16.60"E) toward the sea.	620		First observation of a BM launch from Jangyon area.	The missiles fired in an area around Jangyon County of South Hwanghae Province precisely hit the targeted Phi Islet off Pangjin-dong, Chongam District, Chongjin City of North Hamgyong Province 611.4 km away The 11th striking company launched two ground-to-ground tactical ballistic missiles by the medium range system (Voice of Korea, 15 March 2023)
6. LP	16 Mar. 07:10 or 07:09	ICBM Hwasong-17 1	From Sunan international airport (launch pad 39°14'37.14"N 125°40'37.26"E) following a lofted trajectory toward east. Landed in the sea at 08:19 about 200 kilometers west of Hokkaido Island.	1 000	6 000	Japan MoD assesses the Hwasong-17 can fly a distance of up to 15 000 km. Kim Jon Un attended.	On March 16, an intercontinental ballistic missile "Hwaseongpo-17" type firing drill was conductedexercise was conducted with the aim of confirming the maneuverability and reliability of the DPRK's nuclear war deterrentlaunched from the Pyongyang International Airport ascended to a maximum altitude of 6,045km and flew a distance of 1,000.2km for 4,151s before landing in the target waters off the high seas in the East (Rodong Sinmun, 17 March 2023)
7. SP	19 Mar. 11:05	SRBM KN-23 1 Ballistic missile tipped with a mock nuclear warhead From a silo (or possible semi-buried silo)	From Tongchang-ri toward the east.	800	50	Flight time of 15 min and a possibly irregular trajectory. Oblique flames shown on KCTV could be due to the lateral evacuation of combustion gases out of a silo. A silo would have been	Kim Jong Un guided the combined tactical drill for nuclear counterattack The missile was tipped with a test warhead simulating a nuclear warhead The tactical ballistic missile launched in Cholsan County accurately exploded at 800 meters

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							dug in the area between February and March 2023 (annex 22). Kim Jon Un attended.	above the target waters set in its 800 km strike range, thus proving the reliability of the operation of nuclear explosion control devices and detonators.  (Rodong Sinmun, 20 March 2023)
8. SP	27 Mar. 07:47 and 08:00 or 07:57	SRBM KN-23	2	North Hwanghae	370 or 350 and 350	50	Flight time of 7 min and a possibly irregular trajectory.	demonstration firing with a nuclear air explosion striking mode by two ground-to-ground tactical ballistic missiles The tactical ballistic missiles were loaded with warheads for trial simulating nuclear warheads. (KCNA, 28 Mar. 2023)
9. SP	13 Apr. 07:22 or 07:23	ICBM Hwasong-18 A new-type ICBM, Hwasongpho-18 9-axle wheeled TEL	1	From a launch pad (39° 6'40.84"N 125°59'52.89"E) next to an official mansion, 20 km north-east of Pyongyang, toward the east at a high angle. Landed in the sea.	1 000	Appx. 5000 (ROK media)	First SP ballistic missile with probable intercontinental range tested by the DPRK. Three-stage missile. The first-stage engine could be the same as the one tested on a horizontal test bench on 15 Dec. 2022. The TEL shown is identical to the five paraded on 8 Feb 2023. Construction in March, including at the nearby mansion from 13 to 16 March, suggested preparation for the launch. (NKNews and a Member State). Kim Jung Un attended.	confirm the performance of the high-thrust solid-fuel engines for multi-stage missiles and the reliability of the stage-jettisoning technology and various functional control systems the test fire was conducted in the way of applying the standard trajectory flying mode to its first stage and the vertical mode to the second and third stages, the development of the new-type
10. SP	15 Jun. between 19:25 and 19:37	Probable SRBM KN-23	2	Landed in the Japanese EEZ 250 km west of	780 (ROK) 850/900 (Japan)	50	Flight time of 7 min and a possibly irregular trajectory. 900 km would be a long range for a KN-23.	No explicit admission.

11. SP	<b>12 Jul.</b> 10:00	ICBM Hwasong-18	1	From a launch pad (39° 6'40.84"N 125°59'52.89"E) next to an official mansion, 20 km north-east of Pyongyang, toward the east. Landed in the sea.		Over 6 000	Flight time of 74 min. Calculations show the range of the Hwasong-18 might exceed 15 000 km (Japanese deputy permanent representative Mitsuko Shino, at the 9376th UNSC session of 13 July 2023). Kim Jung-Un attended.	Our test fire of a new type of ICBM Hwasongpho-18did not pose any risk to surrounding countries. [We hold] the rightto self-defence to safeguard the security of our State  Military provocations of the United States are growing as never before. (DPRK permanent representative Kim Song at the 9376th UNSC session).  The test-fire was aimed at re-
								confirming the technical creditability and operational reliability of the new-type ICBM The missile traveled up to a maximum altitude of 6 648.4 km and flew a distance of 1 001.2 km for 4 491s before accurately landing (KCNA, July 13 2023, and videos on KCTV).
12. SP	19 Jul. between 03:29 and 03:46	Probable SRBM KN-23	2	From the vicinity of the west coast (possibly the Sunan area) toward the east, landing in the sea.	e 550 (ROK)	50	A possibly irregular trajectory.	
13. SP	24 Jul. between 23:54 and 00:00	Undetermined SRBM possibly KN-25 missiles given the trajectories reported b Member States		Both missiles landed in the sea on the eastern side of the Korean Peninsula		100		

Source: Member States (MSs) and the Panel.

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# Annex 11: Assessments of the significance of the launch of a solid-propellant Hwasong-18 ICBM

Hwasong 18 launch on 13 April 2023: cold-launch sequence whereby the missile is expelled by an independent gas generator



Source: KCTV (14 April 2023), analysis by a Member State and the Panel.

#### **Member State 1 (unofficial translation)**

On 14 April 2023, Pyongyang claimed this launch [of a Hwasong-18] by means of an official statement. The missile fired was a solid-propellant ICBM named 'Hwasungpho-18'. It will occupy a central role in DPRK's arsenal in the future. This test was conducted by the Missile General Bureau under the supervision of Kim Jung Un. The goal was to check solid-propulsion, stage separation and systems controls. The DPRK authorities did not communicate about the missile's performance but claimed total success and stated their concern for the safety of neighboring countries, citing the areas where the stages landed. The statement highlighted that these missiles will be deployed in strategic forces units to contribute to their missions both to deter and to strike back.

Analysis of satellite imagery shows the location of the launch to be the garden of a villa 20 km north-east of Pyongyang. Important construction work had been conducted there before the launch. The first modification in the layout of the grounds (initially agricultural land) happened between April 2022 and February 2023. Major landscaping was then conducted from 1 to 31 March 2023. During this period, one witnessed important earth-levelling work leading to the creation of landscaped gardens comprising artificial ponds, enclosed by earth banks. Additional groundwork took place at the launch site itself, possibly to reinforce it in order to increase its stability.

Preliminary analysis of the pictures released by the DPRK show a solid-propellant three-stage intercontinental missile, based on the fact that it was transported in a launch tube and given the typical plume of smoke stemming from first-stage ejection gases. [...]

In those pictures, it appears the first stage might be guided by a flexible-bearing nozzle when Pukkusong-1 and 2 missiles were steered by exhaust gas stream deflectors. Also, the video released by the DPRK shows the Hwasong-18 launch system [...] a 'cold-launch system'. It seems the same launch sequence as the Pukkusong-2 took place, on a smaller scale.

This is the first known launch of this missile and the first of a solid-propulsion north-Korean ICBM.

From the pictures released by the DPRK, it appears that the TEL used on 13 April is identical to the five shown during the military parade on 8 February 2023.

DPRK's assertions about the "standard" trajectory of the first stage and the vertical ones of the second and third stages, and the partial detections by Korean and Japanese authorities, lead to the conclusion that the overall trajectory was meant to ensure the landing of the stages in the sea.

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The magnitude of the developments at the launch site before 13 April as well as dissimulation in the pictures released by the DPRK, are noticeable. They aren't abnormal given the launching requirements for a missile of this caliber. The mobility of a Transporter Erector Launcher (TEL) allows for firing a missile from different areas with little forward preparation. However, this type of missile [the Hwasong-18] can only be used from areas prepared well in advance, at least in order to accommodate for trucks this size and weight. Launching the missile outside of the well-known production and preparation sites showcases one advantage solid-propellant missiles have over a liquid-fueled Hwasong-17: Hwasong-17 missiles have always been fired from concrete-covered surfaces right next to Sunan airport facilities dedicated to the filling of liquid propellant. [...]

It is a major development, showing clear progress by Pyongyang in mastering solid propulsion. This event was to be expected and had been anticipated to the very least since the publication of the five-year plan in January 2021. It reflects efforts over a decade.

The transition to solid propulsion was one of the logical long-term goals of Pyongyang, apparent right from the very first signs of the development of mobile platforms for ballistic missiles. For reasons pertaining to the hazardousness of liquid fuels, the duration of the preparation steps and their lack of discreteness, especially when filling the fuel, a solid-fueled missile offers many operational advantages. More so if it is deployed from a mobile platform. [...]. Even though these developments took longer than those relating to liquid-fuel propulsion, which yield intercontinental ranges since 2017, 192 they showed marked progress during this period, on a parallel development track of ICBM propulsion.

The developments of the Pukkuksong-1 and-2 missiles was the first tangible evidence of progress by the DPRK in the field of solid propulsion, adjusted for long ranges. As of 2016, through in-flight and ground testing, Pyongyang demonstrated gradual expertise in engines close to 1.5 meters diameters. It reached an important threshold [...]. On 15 April 2017, Pyongyang signaled again its interest for solid-propulsion ICBMs by showcasing in a military parade two types of TELs (never tested or seen again) very similar to the type of TELs used for solid-propulsion ICBMs. The following development of short-range missiles fitted with solid propulsion allowed the DPRK authorities to gain expertise in relevant technologies and industrial processes.

The Pukkusong-3, -4, and -5 emblemized during that time the DPRK's constant efforts to develop solid propulsion designed for longer ranges. Eventually, in his speech in January 2021, Kim Jung Un laid out five-year goals, outlining those pertaining to land-based and sea-based solid-propulsion ICBMs. The most recent indication of activity for that programme had been the testing of a solid-propulsion engine with a large diameter, on the ground, on 15 December 2022 in Sohae. We couldn't establish if that test was for one of the stages of the Hwasong-18. However, it most probably helped confirm the use of technology associated with this missile.

This launch of a Hwasong-18 [...] brings the DPRK closer to owning ballistic missiles which would allow for intercontinental launches on short notice, along with high operational readiness. Reaching that objective [...] will heighten the threat posed by the north-Korean ballistic arsenal. This launch alone does not remove prior doubt about the country's intercontinental missiles, especially regarding the survivability of its re-entry vehicles when entering the atmosphere, never proven, and serial production.

The DPRK stated that the Hwasong-18 will take a major place in the country's arsenal. At this stage however, more developments and testing aiming at improving its performances should be expected. Choices made regarding the payload remain unknown.

<sup>&</sup>lt;sup>192</sup> The DPRK's acquisition of soviet-design RD-250 liquid-fuel propulsion system, enabling it to speed up the development of ICBMs notably the Hwasong-14 and 15, both shown and tested in 2017.

#### Member State 2 (assessment of the latest ICBM tests overall)

[...] latest ICBM, the Hwasong-18 flight tested in April this year, is a three-stage solid propellant system. [...]

North Korea's deterrence perceptions changed; it no longer believes that a 'basic' ICBM capability is enough to guarantee its security. This was evident by the 2021 Party Congress, with Kim Jung Un outlining an ambitious series of development programmes and emphasizing the need to keep pace with modern technology. As a result, since 2021, the pace of testing has significantly increased.

Missile testing since the beginning of 2023 has continued this trend, with North Korea focusing on the survivability of its systems and its ability to counter missile defence; it has tested multiple systems, from a variety of launch platforms. It has aimed to demonstrate both a 'tactical' capability designed to deter on the Peninsula, as well as an ICBM capability to hold US mainland at risk. Its 13 April test of a solid-fuel ICBM, which Kim had previously described as one of the Party's top five priorities, demonstrated a further milestone in its development aspirations. As well as testing for development purposes, North Korea is also attempting to operationalize its capability, incorporating missile launches into military training exercises. However, while recent North Korean activity reflects ongoing improvements in its capability, it is also deliberate messaging, based on its perceived need to deter.

To have a credible deterrent, North Korea needs potential opponents to believe that not only does it have a capability, but also it has the training and willingness to use it; much of its recent activity has been intended to bolster this narrative. As a result, over the last twelve months, it has publicized nuclear training exercises, as well as its nuclear doctrine.

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#### Annex 12: DPRK media reporting of the Hwasong-18 launch on 13 April 2023<sup>193</sup>

Respected Comrade Kim Jong Un Guides First Test-Fire of New-Type ICBM Hwasongpho-18 on Spot Pyongyang, April 14 (KCNA) - The DPRK's nuclear war deterrent for self-defence is rapidly developing at increasing speed in keeping with the immutable strategic line and policy of the Workers' Party of Korea and the government of the DPRK to ceaselessly develop the might of the strategic force of the DPRK to turn it into an entity of super power and absolute strength, a powerful force capable of preventing the nuclear holocaust and deterring all sorts of possible dangerous enemy invasions, and a treasured sword for defending justice and peace.

On April 13, 2023, a powerful entity symbolic of the ceaseless development of the strategic force of the DPRK notified the world of its emergence. A new-type ICBM, Hwasongpho-18, which will fulfill its mission of an important war deterrent as the future core pivotal means of the strategic force of the DPRK, was test-fired. Kim Jong Un, general secretary of the Workers' Party of Korea and president of the State Affairs of the Democratic People's Republic of Korea, guided the first test-fire of the new-type ICBM on the spot. The aim of the test-fire was to confirm the performance of the high-thrust solid-fuel engines for multi-stage missiles and the reliability of the stage-jettisoning technology and various functional control systems and to estimate the military feasibility of the new strategic weapon system.

In consideration of the security of the neighboring countries and the safety of the multi-stage-separation of the missile during its flight in the territorial air, the test fire was conducted in the way of applying the standard trajectory flying mode to its first stage and the vertical mode to the second and third stages, and of confirming the technological features of all the components of the weapon system by restricting the maximum speed of the missile through delayed stage separation and motor reactivation. Kim Jong Un learned about the new weapon system on the spot while watching the pre-launch operation.

The launching site, which was to witness once again an important event of great significance in the history of the development of the strategic force of the DPRK under the direct guidance of Kim Jong Un, was seething with the burning will of all the defence scientists and workers in the field of munitions industry to inform the whole world of the emergence of another powerful nuclear attack means of the DPRK and demonstrate the reliable nuclear war deterrence of the state.

Ready for test-fire! When Kim Jong Un approved the test-fire of the new-type strategic weapon, General Jang Chang Ha ordered the second red flag company under the General Missile Bureau to launch the missile. The moment, a great entity fully representing the irresistible might of the DPRK began to soar into the sky with fierce flames at its tail, making a thunderous roar. The test-fire had no adverse effect on the security of the neighboring countries. Its first stage safely landed in the waters 10 km off the Hodo Peninsula in Kumya County, South Hamgyong Province and the second stage in the waters 335 km east of Orang County, North Hamgyong Province. The test-fire confirmed that all the parameters of the new strategic weapon system fully met the requirements of the design in terms of accuracy, providing guarantee and creditability that the new-type ICBM would serve as a powerful strategic attack means of greater military efficiency.

https://kcnawatch.org/kctv-archive/64395c9bbc9b7/.

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<sup>&</sup>lt;sup>193</sup> See https://kcnawatch.org/newstream/1681657470-258944918/another-mighty-entity-showing-continuous-development-of-strategic-force-unveiled-in-dprk/.

The Hwasongpho-18 weapon system, to be equipped with and operated by the strategic force of the DPRK under the long-term plan for building the state nuclear force, will perform its important mission and duty as the most powerful, pivotal and principal means in defending the DPRK, deterring aggression and defending the security of the state. Kim Jong Un expressed great satisfaction at the eye-opening successes while guiding the test-fire. He was pleased with the fact that the DPRK has clearly proved once again the tremendous potentiality and reality of its defence technology further developing as the days go by and powerfully demonstrated its unshakable determination and practical ability to attain the goal for bolstering up the armed forces. He noted that it is the consistent stand of the Workers' Party of Korea and the DPRK government to steadily and rapidly accelerate the development of more developed and advanced powerful weapon system to cope with the ever-worsening security environment of the Korean peninsula and long-term military threats. He mentioned with pride the significance of the test-fire, saying that the development of the new-type ICBM Hwasongpho-18 will extensively reform the strategic deterrence components of the DPRK, radically promote the effectiveness of its nuclear counterattack posture and bring about a change in the practicality of its offensive military strategy. Noting that it is an absolute mission and duty to be fulfilled by the DPRK's defence scientists to uphold the WPK and the DPRK government's policy of countering the enemy's nukes and policy of frontal confrontation in kind with practical successes in the development of self-defence capabilities, he set forth the important strategic tasks for further accelerating the bolstering of the nuclear strategic force of the DPRK. He affirmed that the WPK and the DPRK government would make the enemy, who are imperiling the environment on the Korean peninsula and harassing the Korean people's peaceful life and struggle for socialist construction with their inveterate policy of aggression and threatening military moves, experience a clearer security crisis, and constantly strike extreme uneasiness and horror into them by taking fatal and offensive counter-actions until they abandon their senseless thinking and reckless acts, thus making them feel regret and despair for their wrong choice by surely exposing them to an irresistible threat.

The successful test of the new strategic weapon system serves as an occasion for proving that the nuclear strategic force and the missile scientists and technicians of the DPRK directly responsible for its development always thoroughly and perfectly implement the strategic intention of the WPK, getting fully prepared to carry out their important mission at any time.

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#### Annex 13: Military parade in Pyongyang on 8 February 2023



SRBM KN-25 in multiple-launcher



Hwasong-17 on 11-axle wheeled TEL (12 units)



New ICBM in canister on 9-axle wheeled TEL (5 units) This TEL is a slightly different from the Hwasong-15 9-axle TEL



Hwasong-17 on 11-axle wheeled TEL

Source: KCNA, KCTV, annotations by the Panel.



Source: KCNA, KCTV, annotations by a Member State.

#### Assessment

- Five TELs carrying KN-25 SRBMs shown
- Five TELs carrying KN-23 SRBMs shown
- "Tactical nuclear weapons", according to the KCTV commentator, on trucks
- Five TELs carrying modernized cruise-missiles shown
- 11 or 12 Hwasong-17 ICBMs shown, on 11-axle wheeled TELs
- Five new presumably solid-propellant ICBMs shown, <sup>194</sup> in canisters, on 9-axle wheeled WS-51200 TELs
- Altogether a record number of 17 heavy-duty TELs displayed

Source: Member States (MSs), the Panel.

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<sup>&</sup>lt;sup>194</sup> Described as a "Hwasong-class" missile on KCTV. The presentation was suggestive of solid-propellant missiles, based on the length of the missile and its canister and taking into consideration the DPRK's avowed ambition to develop such missiles. Canisters are more typical of solid-propellant missiles, helping control the environment (including temperature) and the pyrotechnics of the missile, already loaded with its propellant.

# Annex 14: Images from the military parade in Pyongyang in celebration of the 70<sup>th</sup> anniversary of the end of the Korean War (or "Great Fatherland Liberation War" for the DPRK).

#### 27 July 2023

The following images were characterized by the DPRK media as a display of "tactical and long-range cruise missile units". The Panel will analyse further information about this parade.



KN-23 SRBM



KN-25 SRBM in multiple launchers (or "600 mm/super-large multiple rocket launchers")



KN-24 SRBM



Probable Hwasong-12 IRBM fitted with an apparent glide vehicle



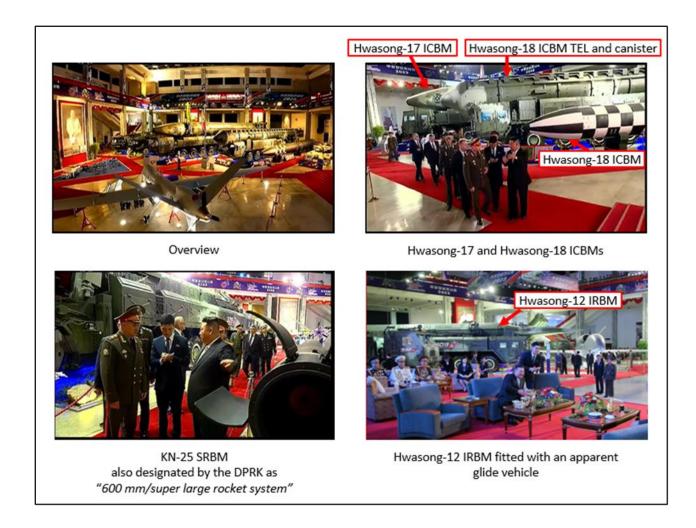
Hwasong-18 ICBM



Hwasong-17 ICBM (on a TEL bearing the same number as one shown at the 8 February parade)

Source: Rodong Sinmun, annotations by the Panel.

## Display of similar weapon systems at the "Weaponry Exhibition-2023" in Pyongyang $26\ \mathrm{July}\ 2023$



Source: KCTV, Rodong Sinmun, annotations by the Panel.

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### Annex 15: Possible solid-propellant engine test at Magun-Po (39°48′06"N 127°33′39"E) on 29-30 January 2023

According to Member State information, an engine test occurred at the Magun-Po stand before 2 February 2023. An outside expert consulted by the Panel concurs, <sup>195</sup> placing the test date as 29 or 30 January 2023.

Panel satellite imagery analysis tends to corroborate those observations.



Source: Planet Labs Inc., annotated by the Panel.

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<sup>&</sup>lt;sup>195</sup> See Twitter/Dave Shmerler/30 January 2023.

## Annex 16: KCNA reporting of Kim Jong Un's January 2021 speech at 8th Party Congress (excerpt related to military objectives)

#### Excerpts relating to ballistic missiles: 196

- ...for possessing the completely new nuclear capabilities aimed at attaining the goal of modernization of the nuclear force...
- ...intermediate-range and intercontinental ballistic rockets of Hwasongpho series and submarine-launched and ground-based ballistic rockets of Pukkuksong series were manufactured in our own style
- ...review the already accumulated nuclear technology developed to such a high degree as to miniaturize, lighten and standardize nuclear weapons and to make them tactical ones and to complete the development of a super-large hydrogen bomb...
- ...was accomplished four years after the line of simultaneously promoting economic construction and nuclear build up was set forth and one year after the Seventh Congress of the Party...
- ...to develop a global strike rocket with more powerful warheads and an improved warhead control system...
- ... new cutting-edge weapon systems were developed in the sector of national defence science ...
- ...developed the super-large MLRS, ...
- ... develop ultra-modern tactical nuclear weapons including new-type tactical rockets and intermediate-range cruise missiles ...
- ... achieved such successes as developing world-class anti-air rocket complex, ...
- ... perfecting the guidance technology for multi-warhead rocket at the final stage, finished research into developing warheads of different combat missions including the hypersonic gliding flight warheads for new-type ballistic rockets ...
- ... in the modernization of medium-sized submarine was set correctly ...
- ... that the design of new nuclear-powered submarine was researched ...
- ... means of reconnaissance and detection and military reconnaissance satellite were completed,

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 $<sup>^{196} \</sup>textbf{See} \ https://kcnawatch.org/newstream/1610502377-14004652/great-programme-for-struggle-leading-korean-style-socialist-construction-to-fresh-victory/?t=1665001072714\ .$ 

## Annex 17: Statements by IMO and ICAO on the unannounced launches of ballistic missiles by the DPRK

#### **International Maritime Organization (IMO)**

By means of a resolution <sup>197</sup> adopted on 31 May, the IMO called upon the DPRK to cease unlawful and unannounced ballistic missile launches across international shipping lanes, denouncing these as a serious threat to the safety of international navigation. The IMO urged compliance with due regulations, including giving prior notice ahead of any missile tests.

#### **International Civil Aviation Organization (ICAO)**

During its Council's 229<sup>th</sup> session on 22 June, the ICAO condemned the recent unannounced missile launches by the DPRK noting that they "pose a serious risk to international civil aviation", and "*a complete disregard of the relevant United Nations Security Council Resolutions*." The ICAO recalled its Assembly Resolution A41-3 (of October 2022) which urgently called upon the DPRK to comply with its international civil aviation obligations under the Chicago Convention. <sup>198</sup>

<sup>&</sup>lt;sup>197</sup> See Maritime Safety Committee resolution on "Strengthening measures for ensuring the safety of international shipping": https://www.imo.org/en/MediaCentre/MeetingSummaries/Pages/MSC-107th-session.aspx.

<sup>&</sup>lt;sup>198</sup> See https://www.icao.int/Newsroom/Pages/ICAO-Council-States-condemn-DPRK-missile-launches.aspx,

# Annex 18: Report on 6th enlarged plenary meeting of 8th WPK Central Committee of 1 January 2023

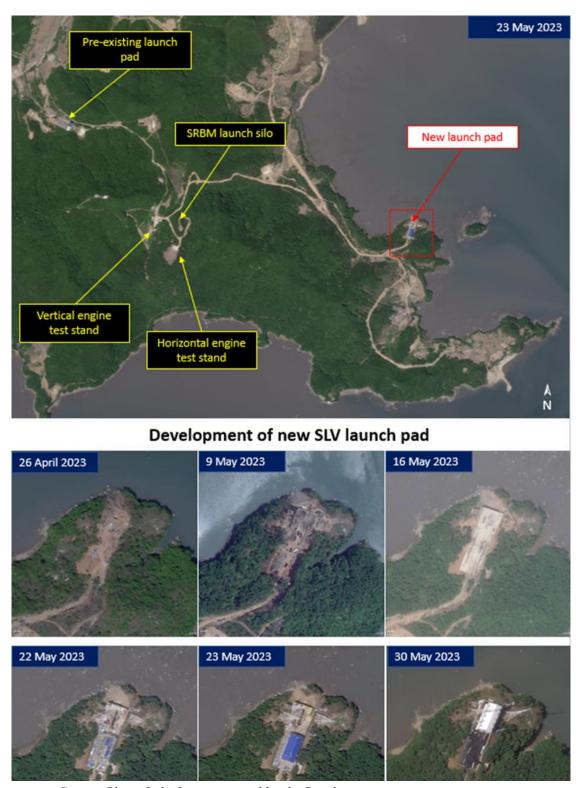
### Excerpts relating to the BM programme<sup>199</sup> (see S/2023/171 for the full text):

- ... the official legalization of the DPRK's policy on its nuclear force at the most appropriate and crucial time ...
- ... however, if it fails to deter, it will carry out the second mission, which will not be for defense
- ... a task was raised to develop another ICBM system whose main mission is quick nuclear counterstrike.
- ... it highlights the importance and necessity of a mass-producing of tactical nuclear weapons and calls for an exponential increase of the country's nuclear arsenal, the report said, clarifying the epochal strategy of the development of nuclear force and national defence for 2023 with this as a main orientation.
- ...the National Aerospace Development Administration will launch the <u>first military satellite</u> of the DPRK at the earliest date possible by pushing ahead with the full preparation for a reconnaissance satellite and its vehicle in progress at the final stage, the report pointed out ...

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<sup>&</sup>lt;sup>199</sup> See https://kcnawatch.org/newstream/1672543894-200963704/report-on-6th-enlarged-plenary-meeting-of-8th-wpk-central-committee /.

Annex 19: Development of a new satellite launch pad in the Sohae area



Source: Planet Labs Inc., annotated by the Panel.

## **Before SLV launch**

## **After SLV launch**



Source: Planet Labs Inc., annotated by the Panel.

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#### Annex 20: KCNA reporting on the Chollima-1 SLV launch of 31 May 2023<sup>200</sup>

Pyongyang, May 31 (KCNA) - The Korean Central News Agency (KCNA) made public the following report on Wednesday as regards an accident occurred during the launch of military reconnaissance satellite: The National Aerospace Development Administration (NADA) of the DPRK launched a military reconnaissance satellite, "Malligyong-1", mounted on a new-type carrier rocket, "Chollima-1", at the Sohae Satellite Launching Ground in Cholsan County of North Phyongan Province at 6:27 on May 31, Juche 112 (2023), as scheduled. The carrier rocket "Chollima-1" fell to the West Sea of Korea after losing thrust due to the abnormal starting of the second-stage engine after the separation of the first stage during the normal flight. The NADA spokesperson attributed the failure to the low reliability and stability of the new-type engine system applied to carrier rocket "Chollima-1" and the unstable character of the fuel used, saying that scientists, technicians and experts concerned start discovering concrete causes. The NADA said that it would thoroughly investigate the serious defects revealed in the satellite launch, take urgent scientific and technological measures to overcome them and conduct the second launch as soon as possible through various part tests.

<sup>&</sup>lt;sup>200</sup> See https://kcnawatch.org/newstream/1685600207-36284567/kcna-report/.

Annex 21: Salvaging of sections of the Chollima-1 Space Launch Vehicle and of the Malligyong-1 satellite by the ROK Navy



Source: ROK Joint Chiefs of Staff (JCS), 31 May 2023, 5 July 2023.

Statement by the ROK Joint Chiefs of Staff on 31 May 2023: "We are providing you with a photo of an object presumed to be part of the North's claimed space launch vehicle. Our military has identified and is currently picking up an object presumed to be part of the North's claimed space launch vehicle at approximately 200 kilometers west of the waters near Eochong Island."

Statement by the ROK Joint Chiefs of Staff on 5 July 2023: "The ROK has concluded the search and recovery operation for DPRK space launch debris and other remnants, which began on 31 May and ended on 5 July. Despite challenging operational conditions, the ROK military successfully recovered numerous debris, demonstrating excellent operational capabilities. Through the search and rescue operation, key components of the DPRK space launch vehicle and satellite were recovered and thoroughly analyzed by ROK and US experts, concluding that they have no military use as a reconnaissance satellite."

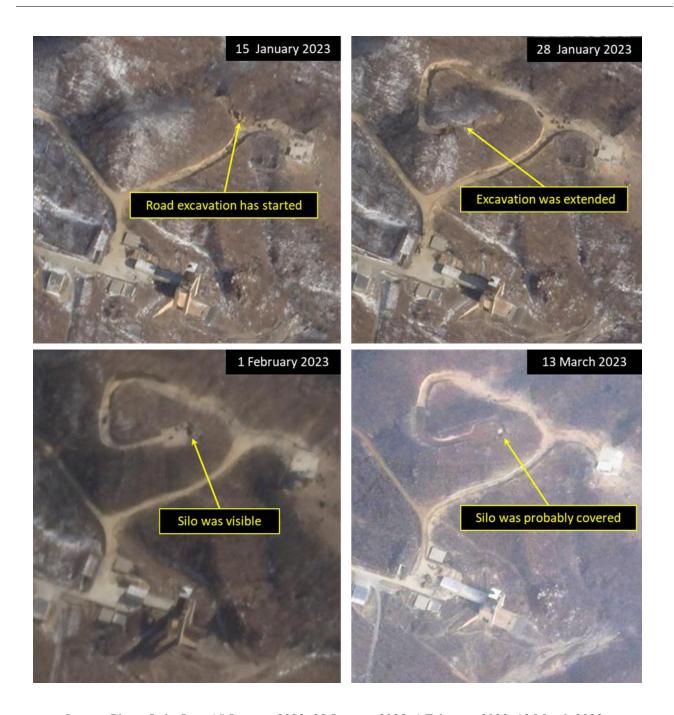
Translation by the Panel.

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Annex 22: Construction of a silo used for the KN-23 launch on 19 March 2023



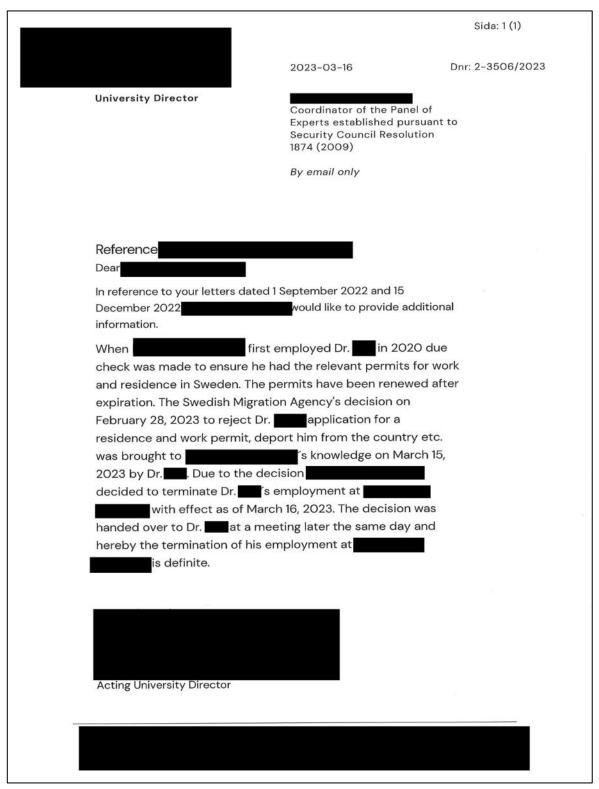
Source: Maxar Technologies, 7 February 2023, annotated by the Panel.



*Source*: Planet Labs Inc., 15 January 2023, 28 January 2023, 1 February 2023, 13 March 2023, annotated by the Panel.

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Annex 23: Reply from a research institute in Sweden



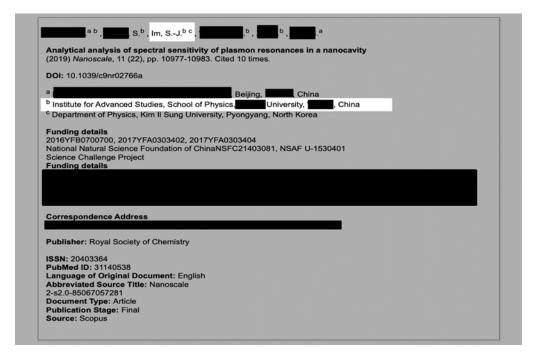
Source: A Swedish research institute.

## Annex 24: Co-authorship of Dr. Im Song-jin, Kim II Sung University, with scholars from Chinese research institutes

#### List of co-authored publications of Dr. Im Song-jin

No	Title and we reference	Journal or source of information	Authors
1	Interactions between Plasmonic Nanoantennas and Vortex Beams	Nano Letters  2022, 22, 12, 5015-5021 5 June 2022  https://pubs.acs.org/doi/pdf/10.1021/ acs.nanolett.2co1926	Song-Jin Im Chol-Song Ri, Kum-Song Ho Ji-Song Pae
2	Analytical analysis of spectral sensitivity of plasmon resonances in a nanocavity	Nanoscale  2019,11, 10977-10983 06 May 2019  https://pubs.rsc.org/en/content/articlelanding/2019/NR/C9NR02766A	Song-Jin Im

#### 2) Bibliographic information about Dr. Im's affiliation with Chinese university



Source: Scopus

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#### Annex 25: Letter from the Permanent Mission of China and China's Reply



### 中华人民共和国常驻联合国代表团

PERMANENT MISSION OF THE PEOPLE'S REPUBLIC OF CHINA TO THE UNITED NATIONS

New York, 

July 2023

Respected Acting Coordinator and experts,

I am writing in response to your previous letters regarding the requests to investigate alleged violations of Security Council Resolutions on the DPRK.

China has been fully and strictly implementing the Resolutions and consistently and constructively supporting the work of the Panel. In this regard, relevant Chinese authorities have conducted thorough investigations on the issues raised by the Panel, and the details of the investigations are enclosed herewith. These investigations are by no means easy to conduct, and a lot of efforts have been made to verify the information provided by the Panel. China hopes these feedback could be reflected in the Panel's midterm report in a faithful and comprehensive manner.

I would also like to take this opportunity to emphasize that China has made great efforts in implementing the Resolutions on the DPRK and sustained great losses. I count on the Panel to base

Panel of Experts Established pursuant to resolution 1874 New York

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its work on facts and request the Panel to carry out its assessments and analysis in line with its mandate as specified in the related Resolutions, and refrain from including unverified information in its report.

I look forward to continuing working with you to contribute to the implementation of the Security Council Resolutions and the political solution to the Peninsula issue.

Warm regards,

Zhang Jun

Ambassador Extraordinary and Plenipotentiary Permanent Representative

of the People's Republic of China to the United Nations

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## China's feedback to the 1874 Panel of Experts

### 1. Intangible Technology Transfers

China has been consistently and strictly implementing the provisions of the Security Council Resolutions on the DPRK regarding scientific and technological cooperation as well as academic communication. Necessary measures have been taken to prevent sensitive materials from being collected by the DPRK.

As verified by the related Chinese authorities, the German media reports are grossly inaccurate. First, the two papers mentioned by the media reports are based on normal cooperation of fundamental scientific studies, which has no dual use nature and has nothing to do with nuclear proliferation. Second, the involvement of Im Song-Jin in the two papers was limited to communication on theoretical issues, Chinese scholars did not provide any data to Im. Chinese scholars listed Im as an author just out of respect. This communication does not constitute scientific and technological exchanges or cooperation, and therefore is not a violation of the related provisions of the Resolutions. Third, Im visited the relevant University for only a short period of time from July to September 2015, with all expenses related to this visit paid by Im himself. The University did not provide any financial support or remuneration to him. Im did not return to the University after the end of his visit in September in 2015, nor did he have any status with this University. For Im's visit to this University occurred before the adoption of the Resolution 2321 in 2016, which restricts scientific and technological exchanges and cooperation with the DPRK, therefore his visit does not violate the Resolution.

The German media reports are clearly inconsistent with the facts, and the relevant Chinese research institutes, universities and individuals are not in violation of the Security Council Resolutions, China requests the Panel not to include this case into its report. We trust the Panel to base its work on facts rather than on media reports.

### 2. Illegal cyber financial activities

China conducted serious and thorough investigations on the information provided by the Panel, and did not find any illegal cyber financial activities by the relevant individuals within Chinese border. China consistently and strictly combats illegal cyber financial activities by Chinese laws and regulations in an equal manner no matter if related personnel violate the Security Council Resolutions or not. Besides, the cyber activities mentioned by the Panel do not fall into the scope prohibited by the Resolutions. China requests the Panel to conduct its work according to its mandate, and do not include unrelated content into its report.

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## 3. Alleged sale of DPRK seafood by Chinese company

Chinese authorities have located the seafood stand in Yanji West Market mentioned by the Panel. This stand has been using the banner of "North Korea Seafood Wholesale" for several years as a means to attract customers. It was found that the seafood sold at the stand were actually imported from Russia through legal channels, not illegally obtained from the DPRK. Chinese authorities have ordered the stand operate the business according to law and remove the banner. Obviously, there is no violation of Security Council Resolutions in this case and it should not be included in the Panel's report.

## 4. Alleged export of coal by DPRK ships

After thorough investigation by relevant Chinese authorities, the information of the ships mentioned by the Panel are provided as follows:

HUNG BONG 3 declared one entry into Lianyungang Port from Nampo Port in January this year empty loaded. And the ship left Lianyungang Port empty loaded.

TAE Dong 1 declared two entries into Dalian Port from Nampo Port in January and March this year empty loaded. And the ship left Dalian Port loaded with grain and other grocery.

PU SONG declared one entry into Dalian Port from Nampo Port in January this year loaded with containers, and left the port loaded with goods for daily necessities. In June this year, this ship declared one entry into Dalian Port from Nampo Port empty loaded and left loaded with goods for daily necessities.

No records of port entry and exit or customs declarations of TO MYONG, MIYANG 5, RYONG RIM were found in the Chinese port logs.

China attaches great importance to illegal maritime activities related to the DPRK, and cracks down on ship-to-ship smuggling activities according to Chinese laws and regulations. The above-mentioned ships were loaded with goods for daily necessities, not Security Council embargoed items. The Panel should execute its duties cautiously and responsibly, carefully screening the information it acquired, and should not include unverified information in its report.

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## 5. Alleged illegal export by Chinese ships to the DPRK

After thorough investigation by relevant Chinese authorities, the information of the ships mentioned by the Panel are provided as follows:

BAO YING HAI 18, XIN YANG HONG, QIMING 168, and FU LONG 98 were de-registered between late 2022 and early 2023, and these ships were not re-registered ever since. Chinese government does not have information on their exact whereabouts.

Records of port entry and exit of XIN HANG SHUN and LONG XIN 12 were not found and Chinese government does not have detailed information about these ships.

### 6. Alleged possession of Chinese ships by the DPRK

After thorough investigation by relevant Chinese authorities, the information of the ships mentioned by the Panel are provided as follows:

SHUNCHAO 9, HUI YI, HONG JIE 1, RUN HONG 58, XIN HONG XIANG 77, WEN TONG FA ZHAN, and XIANGHUI 10 were de-registered on May of 2022, January of 2023, August of 2022, November of 2021, October of 2022, February of 2023, November of 2018 respectively. These ships were not re-registered ever since. ZHI KUN 6 and HUA JIN SHENG 8 are still registered as Chinese ships. HONG TAI 215 have not applied for nationality registration.

Judging from the investigations conducted by Chinese authorities, the information received by the Panel are inaccurate. This is not the first time such thing happens and China has previously raised concerns over this issue. China requests the Panel to conduct necessary screening of the information it receives, and avoid including information that are inconsistent with facts in its report, so as to maintain the objectivity of the report.

## 7. Request for seizure of DPRK ship

China attaches great importance to illegal maritime activities related to the DPRK, and cracks down on ship-to-ship smuggling activities according to Chinese laws and regulations. Relevant Chinese authorities are still conducting investigations on the case and preliminary findings show that NEW KONK, UNICA, DIAMOND 8/NAM DAE BONG, and SHUNDLLI have no records of port entry and exit in China since 2020. The information provided by the Panel are not verified and should not be included in its report.

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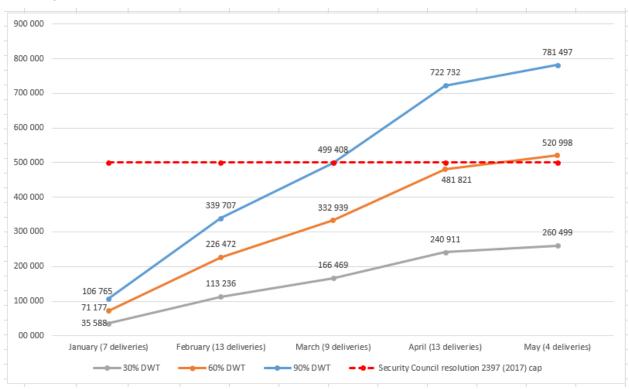
# Annex 26: DPRK-flagged tankers observed delivering refined petroleum products at Nampo and other oil facilities, 1 January-1 May 2023

A Member State estimates that as much as 781,497 barrels of refined petroleum products may have been delivered to Nampo and other DPRK ports by 1 May, based on a maximum cargo capacity of 90 percent of each delivery vessel's deadweight tonnage. In reaching this conclusion the Member State used a methodology widely-accepted by industry. The Member State's calculations presume the carriage of "refined petroleum" to include diesel and/or fuel oil as both these products are widely recognized to be within the category "refined petroleum". The Member State uses a conversion rate of 7.5 barrels per metric ton, the average conversion rate of gasoline, kerosene, gas oil/diesel and residual fuel oil.

Based on a maximum cargo capacity of 90 percent of each vessel's deadweight tonnage, the Member States estimates that the cap would have been breached in mid-March (figure 26); assuming a 60% maximum cargo capacity the cap would have been breached end-April-beginning May; at 30% capacity<sup>201</sup> the cap would not have been breached during this reporting period.

<sup>&</sup>lt;sup>201</sup> A Member State has reported to the Committee however that "[i]t is highly unlikely that DPRK tankers ... would arrive in DPRK ports with less than one third of their cargo capacities filled. The expenditure of resources and fuel [in so doing] ... would not be justified ...".

**Figure 26:** Estimates arising from observed deliveries of refined oil products to Nampo, Hungnam, Chongjin and Songnim, 1 January – 1 May 2023 (barrels). The intersection of the horizontal line, at 500,000 barrels, and the three trend lines, indicate approximately when the oil cap would have breached in this period, assuming a total cargo carried of 90%, 60% and 30% of total DWT of vessels involved in deliveries.



Source: Member State, the Panel

Abbreviation: DWT: Deadweight Tonnage

The Member State's imagery (see below) indicates that 39 of the 46 deliveries went to Nampo and the remainder as follows:

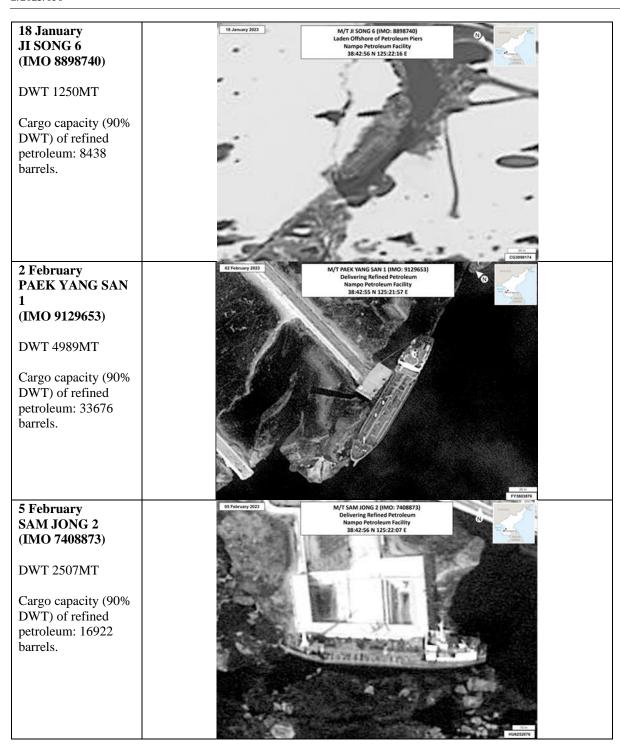
DPRK Port	Nampo	Chongjin	Hungnam	Songnim
Number of	39 deliveries	3 deliveries	2 deliveries (both	2 deliveries (both by
deliveries (1 Jan		(one each by SIN	by SIN PHYONG	KUM UN SAN)
- 1 May 2023)		PHYONG 5,	14)	
_		SIN PHYONG 9,		
		SIN PHYONG 14)		

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## M/T SIN PHYONG 5 (IMO: 8865121) Delivering Refined Petroleum Nampo Petroleum Facility 38:42:56 N 125:22:07 E 18 January SIN PHYÖNG 5 (IMO 8865121) **DWT 3295MT** Cargo capacity (90% DWT) of refined petroleum: 22245 barrels. 19 January M/T SIN PHYONG 14 (IMO: 8021579) Delivering Refined Petroleum Hungnam Petroleum Facility 39:49:58 N 127:37:36 E 19 January 2023 SIN PHYONG 14 (IMO: 8021579) **DWT 949MT** Cargo capacity (90% DWT) of refined petroleum: 6406 barrels. M/T CHON MA SAN (IMO: 8660313) Delivering Refined Petroleum Nampo Petroleum Facility 38:42:55 N 125:21:57 E 25 January CHON MA SAN (IMO 8660313) DWT 3566MT Cargo capacity (90% DWT) of refined petroleum: 24068 barrels.

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## 5 February YU JONG 2 (IMO 8604917) DWT 1206MT

Cargo capacity (90% DWT) of refined petroleum: 8138 barrels.



#### 8 February SIN PHYONG 2 (IMO 8817007)

**DWT 2106MT** 

Cargo capacity (90% DWT) of refined petroleum: 14213 barrels.



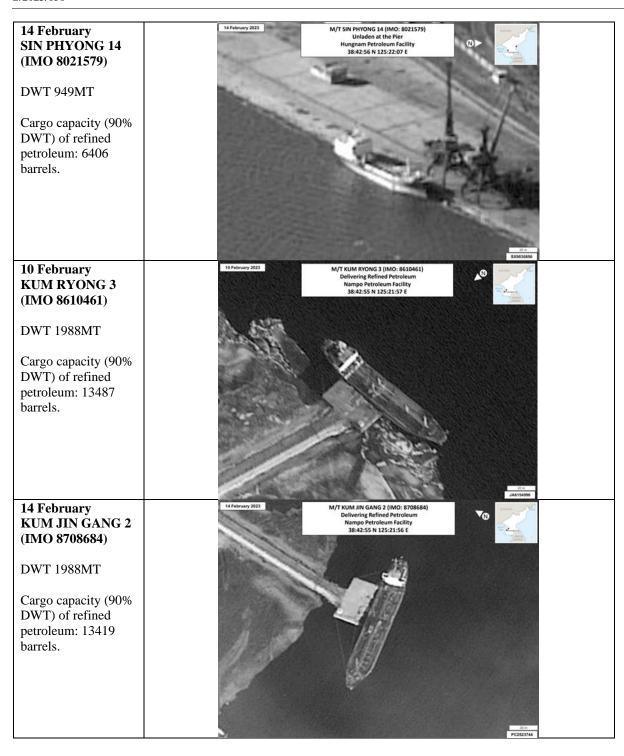
#### 8 February SIN PHYONG 14 (IMO 8021579)

**DWT 949MT** 

Cargo capacity (90% DWT) of refined petroleum: 6406 barrels.

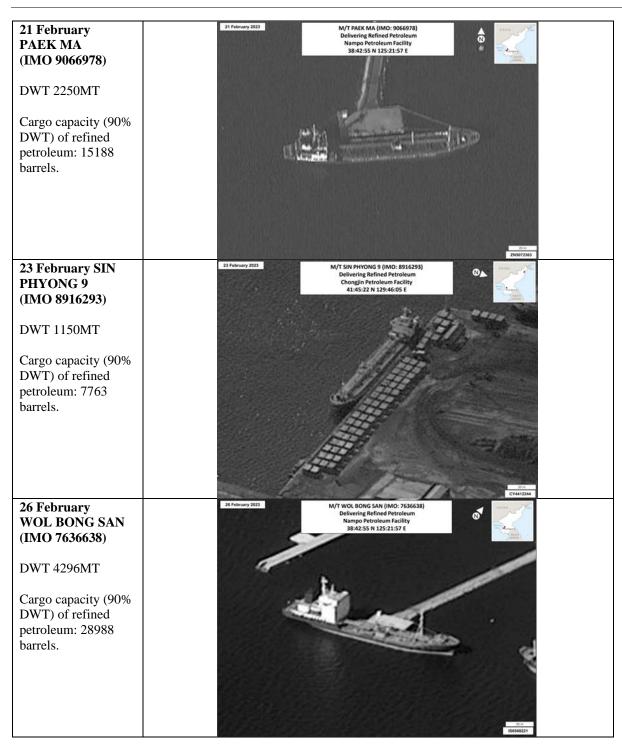


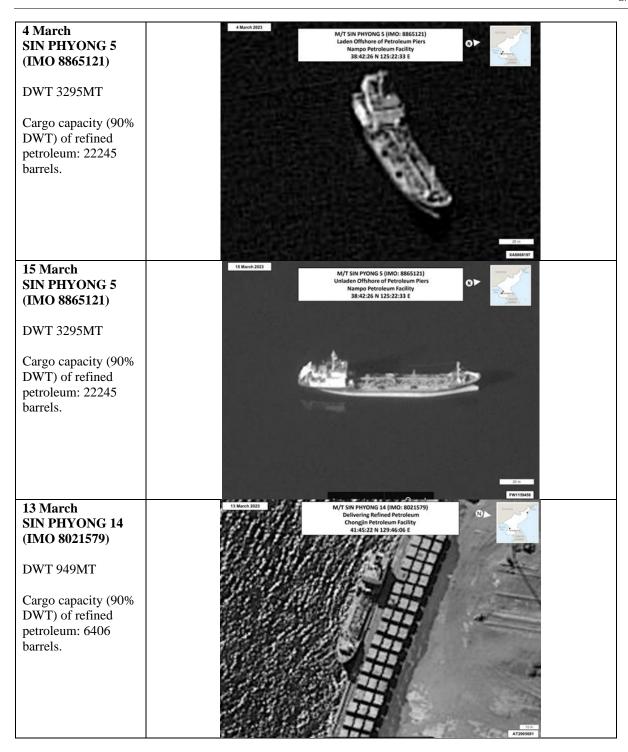
23-15418 **137/430** 



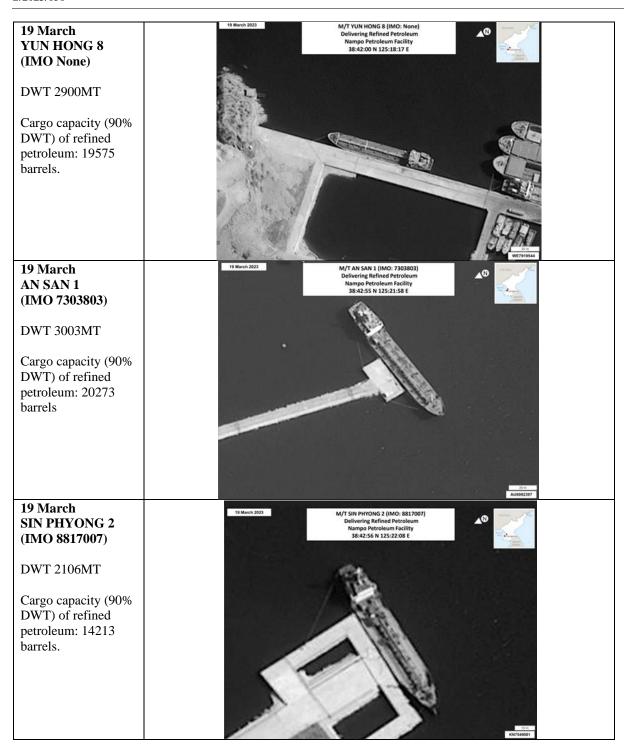
## M/T CHANG HAE 1 (IMO: 8791667) Delivering Refined Petroleum Nampo Petroleum Facility 38:42:56 N 125:22:07 E 14 February CHANG HAE 1 (IMO 8791667) **DWT 4983MT** Cargo capacity (90% DWT) of refined petroleum: 33635 barrels. M/T CHIL BO SAN (IMO: 8711021) Delivering Refined Petroleum Nampo Petroleum Facility 38:41:44 N 125:17:33 E 16 February CHIL BO SAN (IMO 8711021) **DWT 1999MT** Cargo capacity (90% DWT) of refined petroleum: 13493 barrels. 19 February M/T RYE SONG GANG 1 (IMO: 7389704) Delivering Refined Petroleum RYE SONG GANG Nampo Petroleum Facility 38:42:55 N 125:21:57 E (IMO 7389704) **DWT 3003MT** Cargo capacity (90% DWT) of refined petroleum: 20270 barrels.

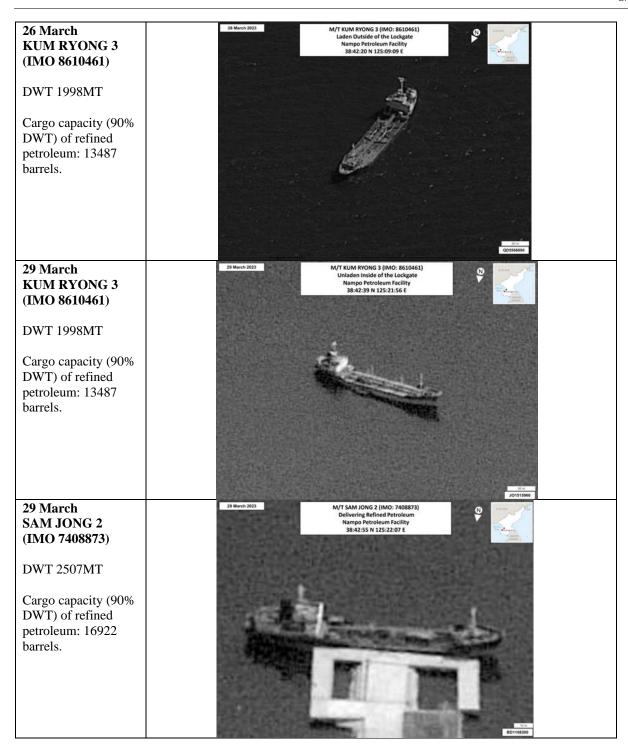
23-15418 **139/430** 



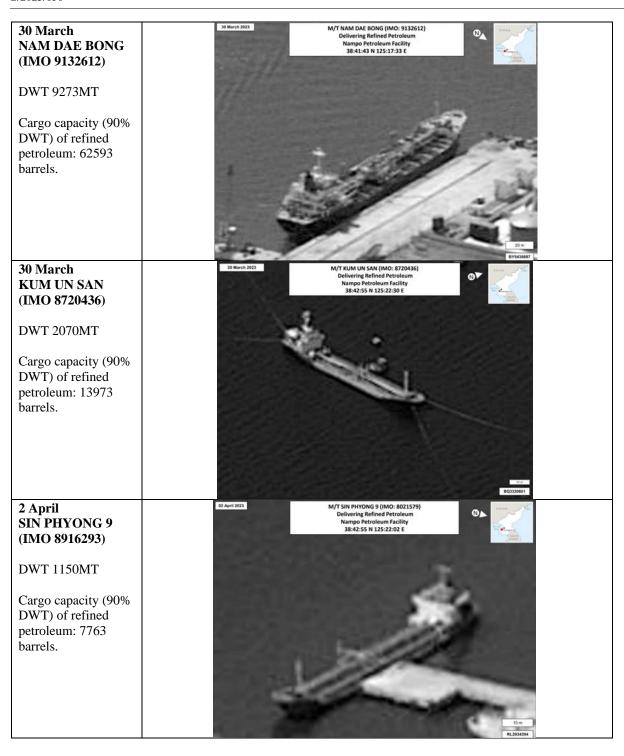


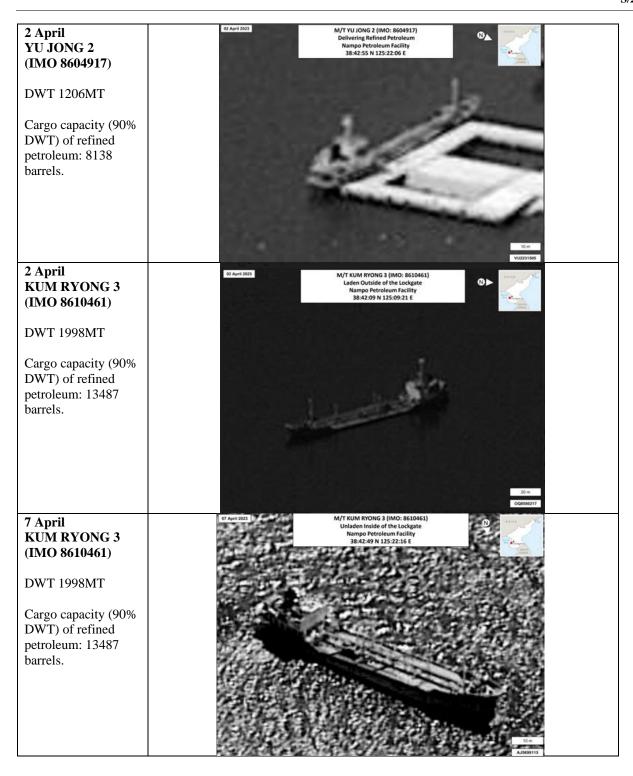
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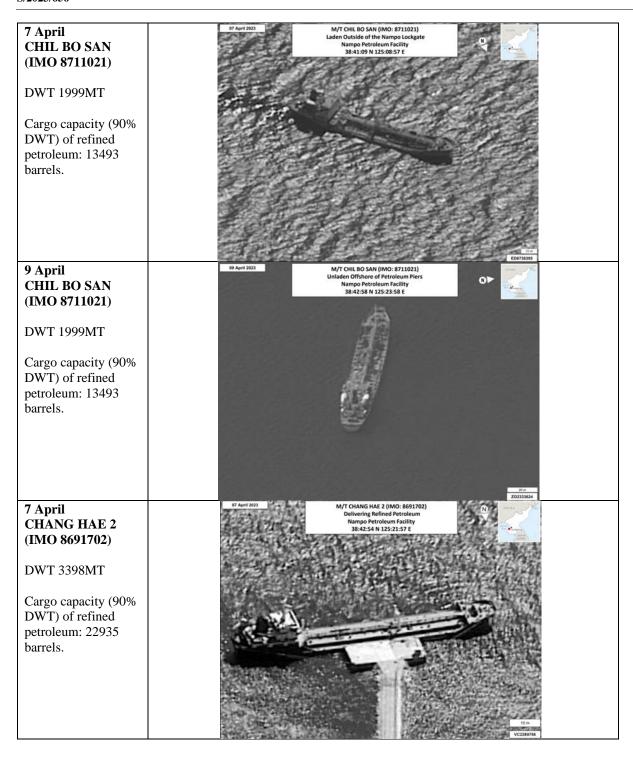


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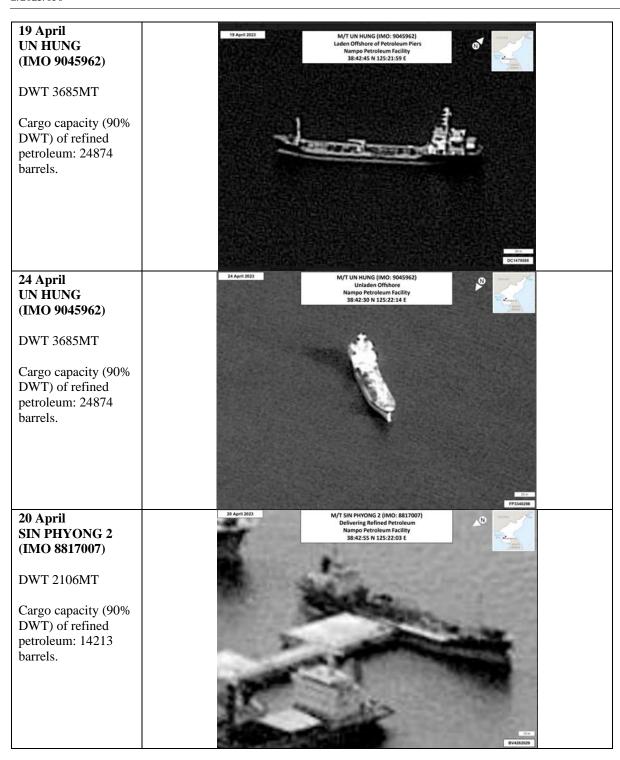


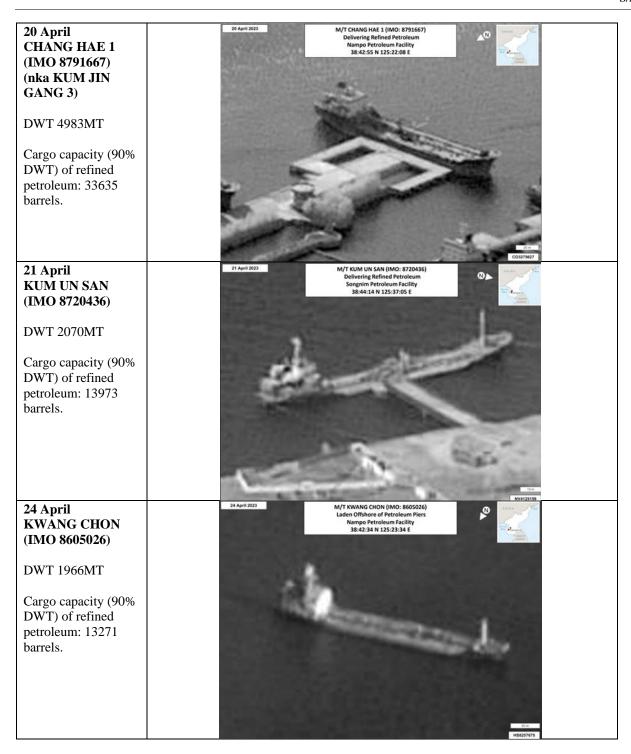
23-15418 **145/430** 



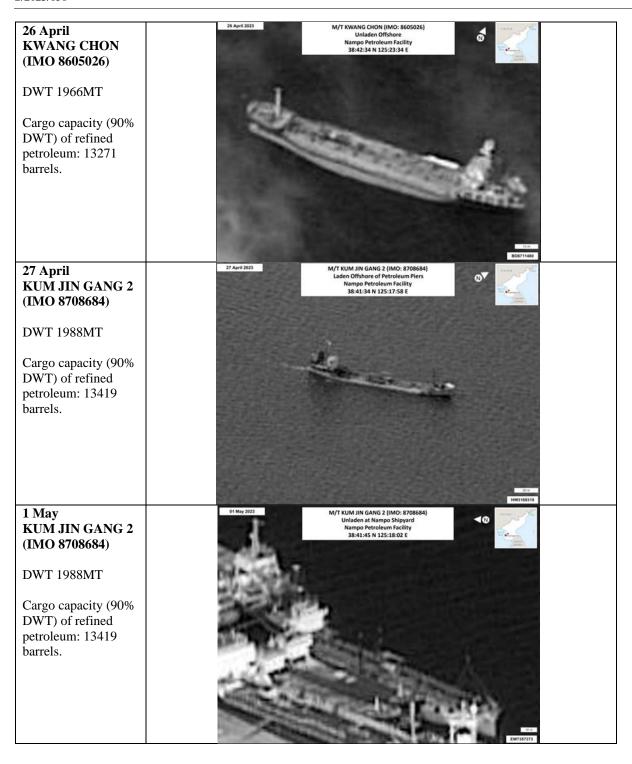
# M/T SIN PHYONG 5 (IMO: 8865121) Delivering Refined Petroleum Chongjin Petroleum Facility 41:45:21 N 129:46:05 E 11 April SIN PHYONG 5 (IMO 8865121) **DWT 3295MT** Cargo capacity (90% DWT) of refined petroleum: 22245 barrels. M/T CHON MA SAN (IMO: 8660313) Delivering Refined Petroleum Nampo Petroleum Facility 38:42:56 N 125:22:07 E 16 April **CHON MA SAN** (IMO 8660313) **DWT 3566MT** Cargo capacity (90% DWT) of refined petroleum: 24068 barrels. M/T SAM JONG 1 (IMO: 8405311) Delivering Refined Petroleum Nampo Petroleum Facility 38:42:55 N 125:22:02 E 18 April SAM JONG 1 (IMO 8405311) DWT 1665MT Cargo capacity (90% DWT) of refined petroleum: 11239 barrels.

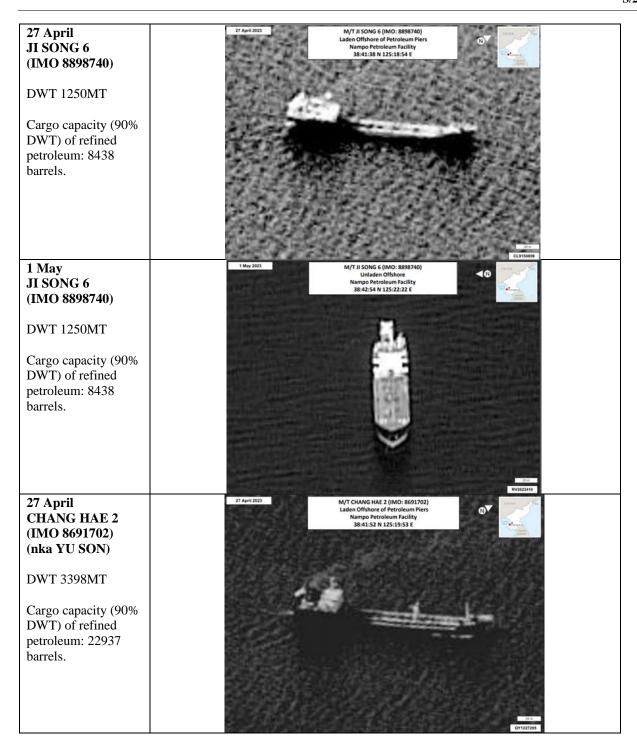
23-15418 **147/430** 



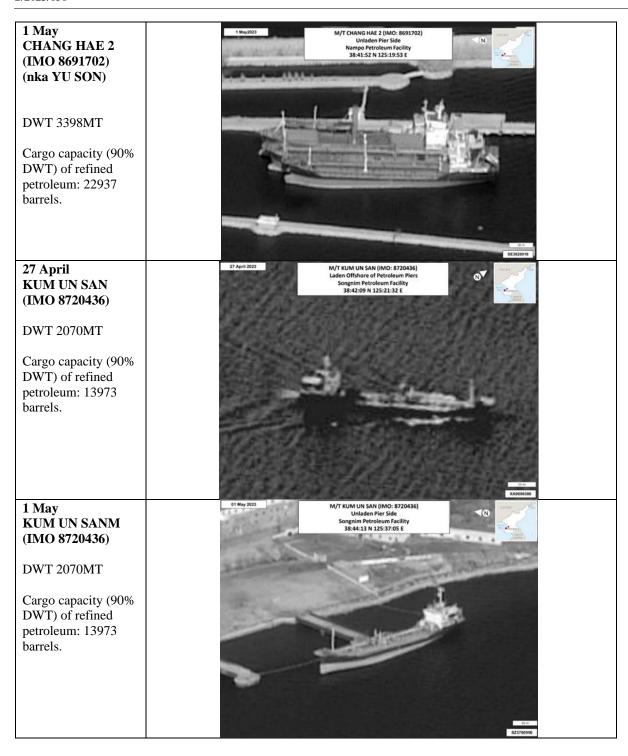


23-15418 **149/430** 





23-15418 **151/430** 



Source: Satellite imagery - Member State; ship information - Member State, IMO records, and the Panel.

# Annex 27: Data provided by a Member State regarding breaches of the cap on refined petroleum products delivered to the DPRK

Annex 26 records that a Member State estimates that the cap on refined petroleum products delivered to the DPRK in 2023 has been breached. Data provided by another Member State support this assessment: This Member State estimates that approximately 80,000 tons of refined petroleum was illicitly imported by DPRK in the first quarter of 2023.

The Member State has provided additional data reflecting an equivalent breach in 2022, also by the end of the first quarter.

Data provided by the Member State, in tons

Smuggled r	efined petroleum impo	orted through ship-to-sh	ip transfers
Amount of refined	2021	2022	2023
petroleum illicitly imported in the first quarter	None	Approx. 70,000 tons	Approx. 80,000 tons

Member State data converted to barrels by the Panel, using the Committee's conversion rate of 7.98 barrels per ton

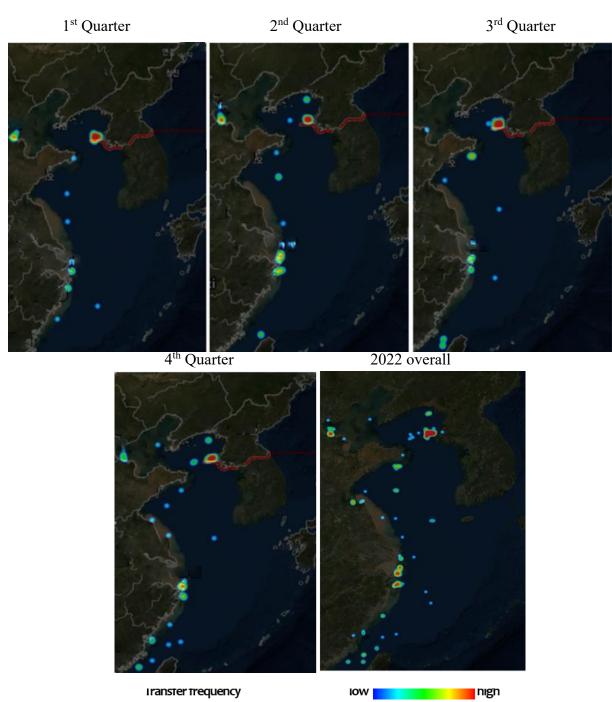
Smuggled r	refined petroleum impo	orted through ship-to-sh	ip transfers
Amount of refined	2021	2022	2023
petroleum illicitly			
imported in the	None	Approx. 558,600	Approx. 638,400
first quarter		barrels	barrels

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# Annex 28: DPRK's illicit maritime activities in 2022

The DPRK's illicit sea trade took place over a larger number of locations than before.





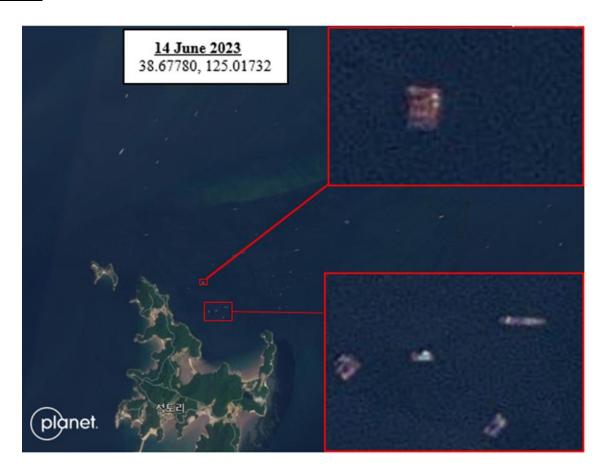
Source: Member State

## Annex 29: Ship-to-ship activity at Sokdo-ri Island, DPRK

In 2023, the Panel observed activity around Sokdo-ri Island, near the DPRK's West Sea Barrage. This is the area where a floating crane, JIANG SHEN FU 6988, involved in ship-to-ship activity between DPRK vessels and former foreign-flagged vessels acquired by the DPRK, was located on 6 September 2022. JIANG SHEN FU operated within DPRK's territorial waters between Nampo lockgate and Ch'o-do Island. The Panel recalls its earlier assessment of contributing factors that have expanded the DPRK's use of territorial waters in conducting at-sea transfers, including the need to avoid monitoring vessels and the inability of many of its cargo vessels to enter foreign ports to offload banned commodities.

The following is a sample of satellite images of vessels taking part in what appear to be ship-to-ship transfers.

## June 2023



<sup>&</sup>lt;sup>202</sup> S/2023/171, para. 89 and annex 40

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<sup>&</sup>lt;sup>203</sup> S/2022/668, paras. 35-36.

# May 2023



# January 2023



Source: Planet Labs, annotated by the Panel

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## Annex 30: Geo-Spoofing as a new evasion technique for DPRK-related sanctions evasion, 2023

In April 2023, the Panel monitored two vessels on a maritime a.i. analytics platform sailing in an unusual pattern. AIS analysis revealed their voyages were consistent with Global Navigation Satellite Systems (GNSS) manipulation, a machine-generated geo-spoofing, while the vessel was in fact traveling at the same speed and heading, but in a straight line. The two vessels in question were transmitting as:

- F.LONLINE, a known false identity for the former direct delivery vessel (FDDV) NEW KONK.
- LITON, a known false identity for the FDDV UNICA.

## Figure 30-1: NEW KONK as F.LONLINE at Sansha Bay, 1-3 April 2023

On 1 April 2023, NEW KONK transmitting as F.LONLINE was anchored at Sansha Bay, China. Satellite Imagery by Planet Labs confirmed the vessel's presence in the same location a day later. According to the vessel's AIS transmission, NEW KONK / F.LONLINE departed its anchoring point on 3 April 2023 at 12:38 UTC.



## Figure 30-2: NEW KONK / F.LONLINE begins geo-spoofing, 3 April

The vessel next transmitted an AIS signal at 13:21 UTC, at an apparent location approximately 28 nautical miles from where it last transmitted. This location would have required it to travel at the impossible average speed of about 20 nautical miles per hour. This GNSS manipulation lasted until 16 May 2023, making NEW KONK/F.LONLINE's AIS tracks during this period false.

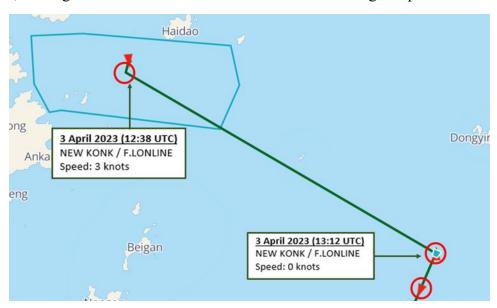
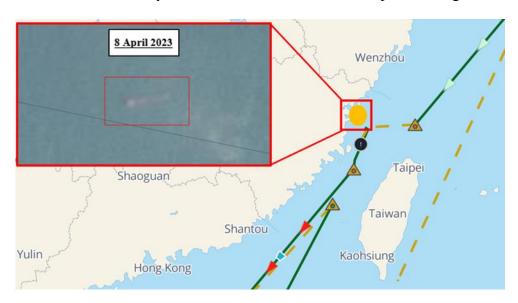


Figure 30-3: NEW KONK / F.LONLINE remaining at Sansha Bay, 8-9 April

Medium resolution satellite imagery on Planet Labs showed that a vessel of similar length as NEW KONK remained at Sansha Bay after NEW KONK's GNSS manipulation began.



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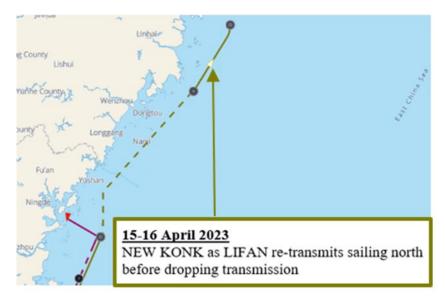
## Figure 30-4: NEW KONK imaged at Sansha Bay, 9 April 2023

High resolution satellite imagery provided by a Member State confirmed NEW KONK's location on 9 April 2023.



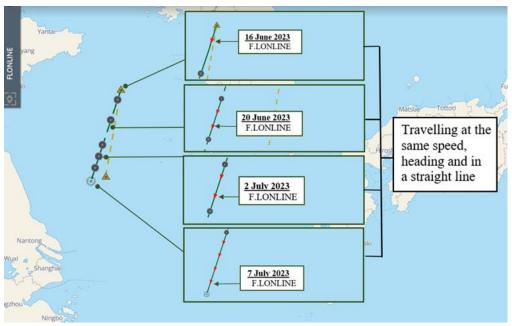
Figure 30-5: NEW KONK / F.LONLINE transmitting as LIFAN, East China Sea, 15-16 April 2023

Satellite imagery show that by 16 April the vessel was no longer in Sansha Bay. Instead, AIS transmission showed a vessel transmitting as LIFAN, a known falsified identity of NEW KONK, sailing up through the East China Sea.



# Figure 30-6: NEW KONK / F.LONLINE, Yellow Sea, 16 June to 8 July<sup>204</sup> 2023

NEW KONK repeated its GNSS manipulation again from 16 June 2023: The same geo-spoofing signatures suggesting travel in a straight line, at the same speed and heading, in a southerly direction through the Yellow Sea. This may indicate obfuscation of its actual location at the time to conduct further illicit activities.



Source: Windward; Satellite Imagery, Planet Labs; annotated by the Panel

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<sup>204</sup> At date of writing.

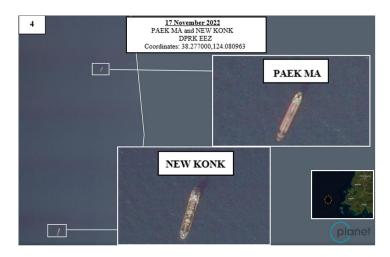
## **Annex 31: Suspect vessels in DPRK Exclusive Economic Zone (EEZ)**

The following are examples over the last two years of FDDVs and suspect vessels located in the same area of the DPRK EEZ, conducting or waiting to conduct ship-to-ship transfers with DPRK tankers in the vicinity. Typically, the suspect vessels and DPRK tankers did not transmit AIS signals, conducting their illicit transfers in an effort to evade sanctions.

## 2022

## Figure 31-1:

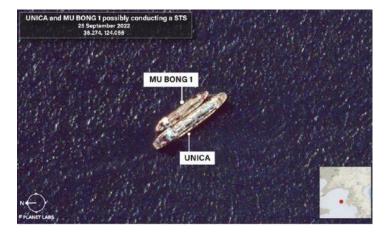
NEW KONK in the same area of the DPRK EEZ in November 2022



Source: Planet Labs, annotated by the Panel

<u>Figure 31-2:</u>

UNICA berthed alongside DPRK-flagged MU BONG 1 in the same area of the DPRK EEZ in September 2022



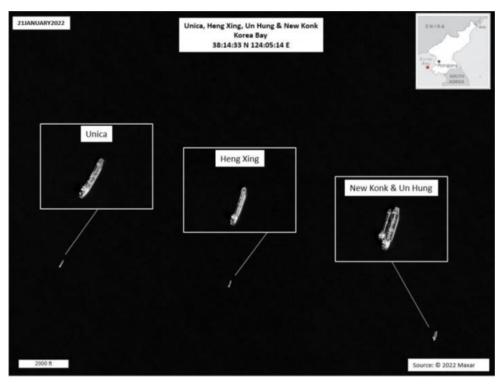
Source: Member State

Figure 31-3 shows the former intermediary vessel HENG XING (IMO: 8669589; currently the DPRK-flagged A BONG 1), UNICA (IMO: 8514306) and VIFINE (currently sailing as the DPRK-flagged UN HUNG), on 21 January 2022 in the DPRK EEZ.

The DPRK-flagged tanker UN HUNG (IMO: 9045962) previously sailed as the FDDV VIFINE. NEW KONK, then acting in the capacity of an intermediary vessel, conducted a ship-to-ship transfer with VIFINE on 19 June 2019, before itself subsequently becoming an FDDV.<sup>205</sup> The Panel's investigations showed the entities behind the two vessels had common connections of ownership and management history. UN HUNG conducted ship-to-ship transfers with NEW KONK on at least one another occasion in January 2022, in the same DPRK EEZ location (figure 31-4).

Figure 31-3:

UNICA, HENG XING (nka A BONG 1) and NEW KONK 1 in the DPRK EEZ in January 2022



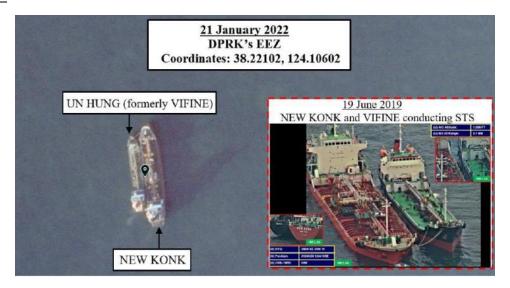
Source: Member State

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20

<sup>&</sup>lt;sup>205</sup> S/2022/151, para. 32, figure VI.

Figure 31-4:



Source: Satellite imagery: Planet Labs, annotated by the Panel; inset photograph, Member State

# **2021**

# Figure 31-5:

The DPRK-flagged NAM DAE BONG, then sailing as DIAMOND 8, with the DPRK-flagged CHON MA SAN (IMO: 8660313) in the same area of the DPRK EEZ, 8 August 2021<sup>206</sup>

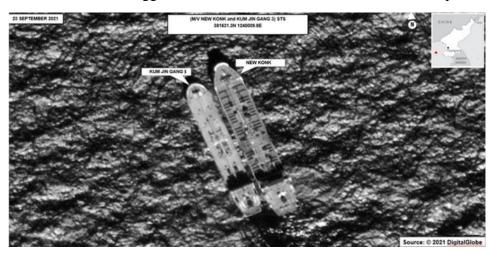


Source: Planet Labs, annotated by the Panel

<sup>206</sup> S/2022/132, para. 40.

Figure 31-6:

FDDV NEW KONK and DPRK-flagged KUM JIN GANG in the DPRK EEZ, 23 September 2021



Source: Member State

Figure 31-7:

FDDVs in the DPRK EEZ, 14 April 2021<sup>207</sup>



Source: Maxar Technologies, annotated by the Panel

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<sup>&</sup>lt;sup>207</sup> S/2022/132, para. 41 and annex 34.

# Annex 32: Table of fraudulent identifiers transmitted, January to May 2023

Table 32: Table of fraudulent identifiers transmitted, January to May 2023<sup>208</sup>

Ship name	Fraudulent identifier
NEW KONK (IMO: 9036387)	F.LONLINE
	MMSI: 312162000
	LIFAN
	MMSI: 312165230
	MMSI: 312165923
	LIAN
	MMSI: 667001395
UNICA (IMO: 8514306)	LITON
	MMSI: 457106000
DIAMOND 8 nka NAM DAE BONG	SHUNLI
(IMO: 9132612)	MMSI: 457111000

Source: The Panel

<sup>&</sup>lt;sup>208</sup> While these FDDVs continue to transmit known fraudulent names, some of their MMSIs have been manipulated.

#### Annex 33: Former Direct Delivery Vessels (FDDVs) in the Sansha Bay area, China

The following are examples of FDDVs and suspect vessels co-located in Sansha Bay between 2020 and 2023. In many of these instances investigated by the Panel, the following pattern of activity was observed: departure from Sansha Bay; ship-to-ship transfer conducted in the Taiwan Strait; ship-to-ship transfer with DPRK tankers in the DPRK EEZ.

The Panel sought Chinese authorities' assistance to obtain information from these FDDVs on the individuals facilitating the illicit oil transfers. This would enable disruption of future oil procurements conducted by these vessels. China replied: "China attaches great importance to illegal maritime activities related to the DPRK, and cracks down on ship-to-ship smuggling activities according to Chinese laws and regulations. Relevant Chinese authorities are still conducting investigations on the case and preliminary findings show that NEW KONK, UNICA, DIAMOND 8/NAM DAE BONG, and SHUNDLLI have no records of port entry and exit in China since 2020. The information provided by the Panel are not verified and should not be included in its report".

2023
FDDVs NEW KONK / F.LONLINE and UNICA / LITON in Sansha Bay, 15 February 2023



Source: Planet Labs; AIS overlay, Windward; annotated by the Panel

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## <u>2022</u>

FDDVs NEW KONK / F.LONLINE, UNICA / HAI SHUN 2 and HAI JUN (IMO: 9054896; currently the DPRK-flagged A SA BONG), Sansha Bay, 17-26 May  $2022^{209}$ 



Source: Windward; annotated by the Panel

FDDVs UNICA, DIAMOND 8 and NEW KONK in Sansha Bay,  $30 \text{ June } 2022^{210}$ 



Source: Member State

<sup>&</sup>lt;sup>209</sup> S/2022/668, paras. 39-42.

<sup>&</sup>lt;sup>210</sup> Ibid.

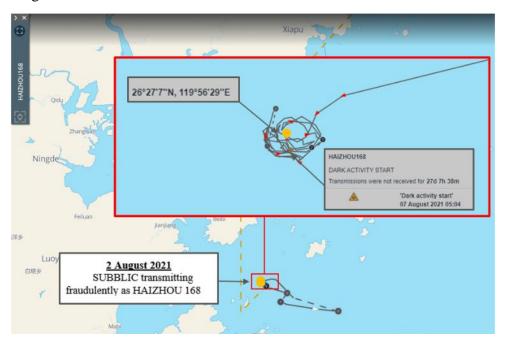
# **2021**

# FDDVs SUBBLIC and HOKONG in Sansha Bay, 2 August 2021

# HOKONG<sup>211</sup>



SUBBLIC, sailing as HAI ZHOU 168<sup>212</sup>



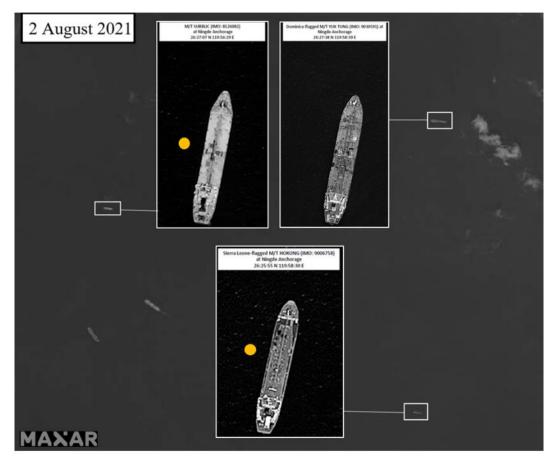
Source: Windward, annotated by the Panel

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<sup>&</sup>lt;sup>211</sup> This FDDV is registered as being broken up in November 2021. S/2022/132, annex 43.

<sup>&</sup>lt;sup>212</sup> S/2022/132.

# 2 August 2021<sup>213</sup>



Source: Maxar Technologies and Member State

<sup>213</sup> S/2022/132, annex 41.

# <u>2020</u>

FDDV NEW KONK in Sansha Bay, 20 August  $2020^{214}$ 



Source: Member State

FDDV XING MING YANG 888 in Sansha Bay, 1 November 2020<sup>215</sup>



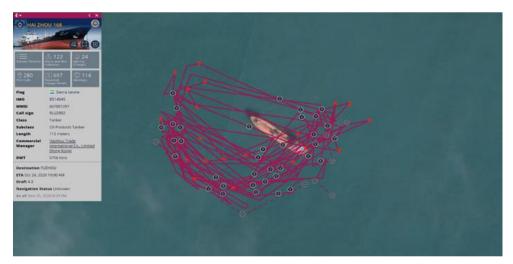
Source: Windward, annotated by the Panel; inset imagery, Member State

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<sup>&</sup>lt;sup>214</sup> S/2022/132, annex 39a.

<sup>&</sup>lt;sup>215</sup> S/2022/132, annex 34.

FDDV SUBBLIC transmitting as HAI ZHOU 168 in Sansha Bay, 26 November  $2020^{216}$ 



Source: Windward

Source: The Panel

<sup>216</sup> Ibid.

#### Annex 34: Associated entities and individuals

The Panel recalls previous investigations have shown that facilitators capitalize on the maritime industry's complex ownership and operator arrangements to prevent easy linkage identification between them. To do so, different paper companies are often set up with different nominee directors, and company ownership and / or management characterized by only indirect linkages.

EVER GLORY's registered owner is Kindom Honor Co., Ltd (hereafter "Kindom Honor") with an operating presence in Kaohsiung.<sup>217</sup> The ship's operator and technical manager is LW Maritime Service Co., Ltd (hereafter "LW Maritime"), another Kaohsiung-based company.<sup>218</sup> Both entities were incorporated in the Marshall Islands until their status was annulled in April 2023.

### Kindom Honor

- Kindom Honor lists an address in the care of the Kaohsiung-based Green Ship Management Ltd<sup>219</sup> (hereafter "Green Ship") (see para. 55 of the Main Text (Case 2)).
- Green Ship shares the same contact details and address with three other companies: Navigator Ship Management Ltd (hereafter "Navigator Ship"), Marine Safety Consultants Ltd (hereafter "Marine Safety") and Fu Feng Marine Services Co Ltd (hereafter, "Fu Feng Marine") (富豐海事服務有限公司)
- Fu Feng Marine<sup>220</sup> was founded by two individuals, one of which ("Individual A") the Panel had previously corresponded with. Marine Safety's email is used by both Individual A as well an associate of Individual A. This associate in turn has been listed on several shipping documents the Panel has in possession, including the Kaohsiung-based Gold Advance Corp, associated with AN PING (IMO: 7903366), another FDDV.<sup>221</sup>

#### LW Maritime

- LW Maritime was also listed as the ship manager of HENG XING (IMO: 8669589), another vessel investigated by the Panel, <sup>222</sup> before the tanker's transfer to the DPRK fleet in January 2022.
- Mr Wu GJ of LW Maritime, has been publicly recorded<sup>223</sup> as associated with the Kaohsiung-based Vanguard Shipping Safety Management Consultants Co Ltd, a company associated with entities linked to vessels previously investigated by the Panel.<sup>224</sup>

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<sup>&</sup>lt;sup>217</sup> IMO records.

<sup>218</sup> Ibid.

<sup>&</sup>lt;sup>219</sup> With a Fuxing 2<sup>nd</sup> Road, Lingya District, Kaohsiung address.

<sup>&</sup>lt;sup>220</sup> With a Zhongshan 2<sup>nd</sup> Road, Lingya District, Kaohsiung address.

<sup>&</sup>lt;sup>221</sup> S/2021/211, para. 46 and annex 25.

<sup>&</sup>lt;sup>222</sup> S/2023/171, table 34 and para. 99, S/2022/668, paras. 74-75 and annex 36 and S/2019/171, annex 6.

<sup>&</sup>lt;sup>223</sup> See https://web.archive.org/web/20181207111011/http://vanguard1.webnode.cz

<sup>&</sup>lt;sup>224</sup> S/2019/171, para. 9 and annex 6, and S/2018/171, paras. 68-69.

Individual A was also listed as having previously managed PU ZHOU when the vessel was still foreign-flagged and prior to its transfer to the DPRK.

The Panel wrote to Individual A concerning queries, inter alia, on his associations with the various entities; the entities' linkages viz one another, and to EVER GLORY and MIDAS. The Panel received a response from Individual A in late July 2023, to which it is still assessing the information provided.

In the meantime, the Panel highlights the following:

Individual A replied that he / his companies provide "...ship safety consultant in complying relevant regulations ..." and served as "...DOC company ...dealing with ship safety audit, class survey assistance, external inspection for example PSC inspection".

With regards the associated companies identified by the Panel at figure XVIII of the Main Text, Individual A did not deny their linkages to him/his associate, but replied that "This is impossible to hide anything from owners from the fact this system established for, DOC company contact and email will lead to us", indicated that the various companies identified by the Panel could be easily traced to him. The Panel maintains a different view. Identification to Individual A would not have been possible without access to various jurisdictional ownership information, restricted ship registration records, specialized subscription databases and the Panel's own investigations.

### Green Ship

Individual A also claimed that Green Ship served as EVER GLORY's DOC holder rather than LW Maritime, and that Kindom Honor had no relationship with the other companies investigated by the Panel. IMO records list LW Maritime as EVER GLORY's DOC holder and that Kindom Honor was in the care of Green Ship.

Elsewhere, in a separate response to the Panel, Kindom Honor, which is the registered owner of EVER GLORY, stated that Individual A was "...a consultant in the affair of vessel DOC management on EVER GLORY commissioned by Kindom Honor."

## Navigator Ship

IMO records indicate Navigator Ship served as MIDAS' ship manager, operator and technical manager, in addition to being the DOC Holder at the time of the MIDAS' ship-to-ship transfer with SHUNDLLI.

Individual A further stated that in addition to simply providing DOC services, Navigator Ship provided no other commercial services nor had relationships with other companies investigated by the Panel. The Panel again notes IMO records indicate Navigator Ship shares a phone and fax number with Green Ship, Marine Safety, and Fu Feng Marine.

Individual A claimed Navigator Ship and Marine Safety had no relationships with the other companies investigated by the Panel. Yet, in his response Individual A acknowledged that the same associate of Individual A served as director of both Green Ship and Navigator ship. Elsewhere, Individual A claimed that MIDAS was supposed to have been transferred to Green Ship's management, but the transfer was not completed due to cost.

The Panel notes that while Individual A claimed to have provided only DOC services to vessels of interests to the Panel and had no knowledge of or role in the vessels' cargo or operations, the details in his response to the Panel's enquiries suggests much deeper knowledge, including that of Navigator Ship's internal communications.

Elsewhere, in a separate response to the Panel, Laurel International, which is the registered owner of MIDAS, replied that Individual A was "... under the commission by Laurel International ...". established Navigator ship as MIDAS' Document of Compliance (DOC) holder. Where "Individual A was engaged by Laurel International to do the job of DOC management and counseling of the vessel MIDAS ..." Ms. [X], through Individual A's introduction, served as "nominal person" responsible for Navigator Ship, and that "she was charged with keeping contact with [Individual A] ... Neither... took part in the shipping management of MIDAS".

Investigations continue.

Source: The Panel

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# Annex 35: Full Victory Enterprise Co., Ltd

# Full Victory's Certificate of Incorporation



# **ANGUILLA**

INTERNATIONAL BUSINESS COMPANIES ACT, 2000

(Section 8)

CERTIFICATE OF INCORPORATION

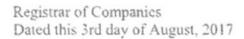
Company Number: 2450879

The Registrar of Companies hereby certifies that

FULL VICTORY ENTERPRISE CO., LTD.

Is this day incorporated.

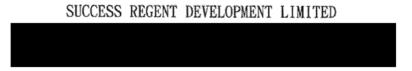






Source: The Panel

# Invoice of oil transfer from supplier ship to Full Victory for EVER GLORY, 3 March 2023



# COMMERCIAL INVOICE

DATE: Feb. 01, 2023 INV. NO: CONTRACT NO.

MESSERS: FULL VICTORY ENTERPRISE CO., LTD SUPPLY TANKER

DATE	VESSEL	DESCRIPTION	QUANTITY	UNIT PRICE	AMOUNT
	NAME	OF GOODS	(BBL)	(USD)	(USD)
2023/1/21	Ever Glory	Gasoil 10ppm	30 744 83	126 905	US\$3, 901, 672, 65

TOTAL AMOUNT US\$3, 901, 672. 65

For and unitarely of SUCCES SELECT PTOPARAMY LEMITED CONTROL OF CONTROL OF CONTROL

Source: The Panel

23-15418

Success Regent's request to Full Victory on customer and shipping information for the 18 January 2023 oil cargo transfer to EVER GLORY, 3 May 2023

# SUCCESS REGENT DEVELOPMENT LIMITED 3rd Floor, J&C Building, P.O. Box 933, Road Town, Tortola, British Virgin Islands 数 FULL VICTORY ENTERPRISE CO., LTD. 書職調查

依 SUCCESS REGENT DEVELOPMENT LIMITED (後稱本公司)與 FULL VICTORY ENTERPRISE CO., LTD. (後稱貴公司)於 2023年01月18日 所簽訂之油品買賣合約(合約編號 ),本公司因企業盡職調查及國際制裁合規所需,請貴公司盡速提供以下資料,以便本公司進行相關法令遵循與合規管理:

- 1. 貴公司與下游客戶之合約。
- 2. 貴公司船舶卸貨文件 (應包含卸貨起訖日期時間、卸貨地點、卸貨對象詳細資料、完整海運卸貨文件)。
- 3. 貴公司船舶軌跡紀錄 (若貴公司卸貨對象為船舶, 則該船舶的軌跡紀錄需 一併提供)。

SUCCESS REGENT DEVELOPMENT LIMITED 2023年05月03日

## **Unofficial Translation**

- 1. Contracts between your company and downstream customers.
- 2. Your company's ship unloading documents (should include the date and time of unloading, unloading location, detailed information on unloading objects, and complete sea unloading documents).
- 3. Your company's ship track record (if your company's unloading object is a ship, the ship's track record must be provided together).

Source: The Panel

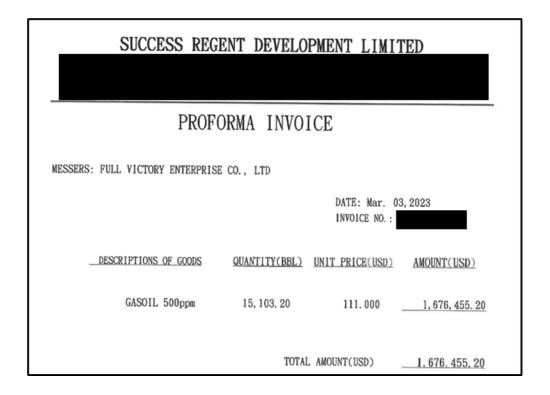
# Oil cargo receipt confirming date of transfer of supplier ship to EVER GLORY, 21 January 2023

TO: MASTER OF VESSEL	/ BARGE					
M/T: E	VER GLORY (	1729)				
IMO:						
DATE:	21-Jan-202	3				
	(11.00)	naar	non			
	("CA	KGO R	ECEIP'	[")		
1. THE UNDERSIGNED, HE PHYSICALLY RECEIVED CONDITION AT THE ME CONDITION AND EXCEP	THE FOLLOW!	NG MENTIO	NED BUNKER IN ACCORDA	IN GOOD ORDE	R AND	
NAME OF RECEIVING VESSEL /	BARGE	EVER	GLORY (1729	1		
DESCRIPTION OF BUNKER :	GAS OIL	10	PPM SULPHUR			
QUANTITY OF BUNKER	4100	MT	METRIC TO	NS		
FLOW-METER READING						
BEFORE: NO.1		_ M <sup>3</sup>	AFTER: NO.1			_M3
BEFORE: NO 2	824765.3	M³	AFTER: NO.2	827035	5.3	_M³
BEFORE: NO 3	620721.0	M <sup>3</sup>	AFTER: NO.3	623371	1.0	_M³
F.W FLOW-METER						
BEFORE:	M <sup>a</sup>	AFTER:		Ma TOTAL:	0	_M²
STATEMENT OF FACT	s					
		DATE				
ALONGSIDE :	17:30 LT	21.01.2023	_ '	GROSS LITRES	4920.000	_M*
HOSE CONNECTED :	17:40 LT		•		4885.560	HARM
COMMENCED SUPPLY:	17:50 LT			US BBLS	30744.83	-
COMPLETED SUPPLY :	23:30 LT		-	TEMPERATURE		_°C
HOSE DISCONNECTED *	23:40 LT			DENSITY @ 15°C		_
VSL CAST OFF :	23:50 LT	21.01.2023	2	VCF	0.9930	_
	For and on h	half of	CO LTD			
OCMARKS.	THE VICTORY	ENTERPRISE	ÇU., LIU.	********		
REMARKS :	FULL VICTORY	ENTERPRISE	द्वा	DONOH NO.	-	-

Source: The Panel

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# Invoice of oil transfer from supplier ship to Full Victory for MIDAS, 3 March 2023



Source: The Panel

Cargo receipt confirming date of transfer of supplier ship to MIDAS, 9 March 2023

O: MASTER OF VESSEL /	BARGE					
M/T:	MIDAS (028	5)				
IMO:	9105279					
DATE:	9-Mar-2023	1				
	(" CA	RGO R	ECEIPT	")		
THE UNDERSIGNED, HERI PHYSICALLY RECEIVED T CONDITION AT THE MEN' CONDITION AND EXCEPT	THE FOLLOWI	YPOSITION	NED BUNKER II IN ACCORDANG	GOOD ORD E WITH THE	ER AND	
IAME OF RECEIVING VESSEL / B.	ARGE	MI	DAS (0285)			
DESCRIPTION OF BUNKER:	GAS OIL	500 PPM	PPM SULP	HUR		
DUANTITY OF BUNKER :	2000	MT	METRIC TON	S		
FLOW-METER READING .						
BEFORE: NO .1		M³	AFTER: NO.1			M³
BEFORE: NO.2 8	70498.1	M³	AFTER: NO.2	87159	8.1	M³
BEFORE: NO.3 6			AFTER: NO.3			M <sup>3</sup>
DEPORE: NO S	7-400-0-7		ATTENTION_	07010	217	-
F.W FLOW-METER						
BEFORE:	M³	AFTER:	M <sup>3</sup>	TOTAL:	0	M <sup>3</sup>
STATEMENT OF FACTS						
DIATEMENT OF TACK		DATE				
ALONGSIDE :	22:15 LT	08.03.2023	GR	OSS LITRES	2400.000	M3
HOSE CONNECTED :	22:25 LT	08.03.2023	NET	LITRES	2383.680	M³
COMMENCED SUPPLY:	22:35 LT	08.03.2023	US	BBLS	15000.50	Bbl
COMPLETED SUPPLY :	00:40 LT	09.03.2023	TEN	PERATURE	23.2	_°C
HOSE DISCONNECTED *	00:50 LT	09.03.2023	DEZ	SITY @ 15°C :	0.8524	
VSL CAST OFF :	01:00 LT	09.03.2023	VCI	2	0.9932	- 17
REMARKS:						
				MIDAS		
ACKNOWLEDGED BEGEIRE	DV MACTER	TMAG	12-11-12	MIDAS		
ACKNOWLEDGED RECEIPT	BY: MASTER	Or M/I		1		-
				11 11 11		
	1000					
COUNTER - SIGN BY : MAS	TER OF					
	200					
THE PERSON NAMED IN	11111111					
	163733	THE PERSON NAMED IN	A LONG TO STATE OF THE PARTY OF		IN FEREN	
	-					

Source: The Panel

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Success Regent's request to Full Victory on customer and shipping information, including for the 3 March 2023 oil cargo transfer to MIDAS, 23 March 2023

# SUCCESS REGENT DEVELOPMENT LIMITED 3rd Floor, J&C Building, P.O. Box 933, Road Town, Tortola, British Virgin Islands

#### 致 FULL VICTORY ENTERPRISE CO., LTD.

# 盡職調查

依 SUCCESS REGENT DEVELOPMENT LIMITED (後稱本公司) 與 FULL VICTORY ENTERPRISE CO., LTD. (後稱貴公司) 於 2023年03月03日 及 2023年03月09日 所簽訂之油品買賣合約 (合約編號

),本公司因企業盡職調查及國際制裁合規所需,請貴公司 盡速提供以下資料,以便本公司進行相關法令遵循與合規管理:

- 1. 貴公司與下游客戶之合約。
- 2. 貴公司船舶卸貨文件 (應包含卸貨起訖日期時間、卸貨地點、卸貨對象 詳細資料、完整海運卸貨文件)。
- 3. 貴公司船舶軌跡紀錄 (若貴公司卸貨對象為船舶,則該船舶的軌跡紀錄 需一併提供)。

SUCCESS REGENT DEVELOPMENT LIMITED 2023年03月23日

Based on documentation provided by Success Regent, the company, on 30 March 2023, sent a letter to Navigator Ship, MIDAS' technical manager, rejecting further commercial activities with the vessel. The Panel has sought clarification with Success Regent on which basis it made this determination.

### SUCCESS REGENT DEVELOPMENT LIMITED

3rd Floor, J&C Building, P.O. Box 933, Road Town, Tortola, British Virgin Islands

# 致 FULL VICTORY ENTERPRISE CO., LTD.

本公司已收到貴司所提供的卸貨文件,但本公司對於該文件尚有疑義,在尚未 未釐清之前,本公司特以此信函通知貴司:

- 1. 本公司即刻起拒絕任何與 MIDAS 有關的一切商業行為;
- 2.本公司即刻起拒絕與 MIDAS 的 Commercial Operator (NAVIGATOR SHIP MANAGEMENT LTD) 有關的一切商業行為;
- 3.本公司亦將貴司本次制裁合規及盡職調查的表現‧列為後續是否繼續進 行商業合作的評估要點。

若貴司違反雙方所簽訂之油品買賣合約中的條款, 貴司必須承擔全部法律責任, 以及對本公司的全部損害負賠償責任。

SUCCESS REGENT DEVELOPMENT LIMITED 2023年03月30日

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### **Unofficial translation**

Our company has received the unloading document provided by your company, but our company still has doubts about the document. Before it is clarified, our company hereby informs your company with this letter:

- 1. The company immediately rejects all commercial activities related to MIDAS;
- 2. The company immediately refuses all commercial activities related to the Commercial Operator (NAVIGATOR SHIP MANAGEMENT LTD) of MIDAS;
- 3. The company will also list your company's performance in this sanction compliance and due diligence investigation as the key points for evaluating whether to continue business cooperation in the future.

If your company violates the terms of the oil product sales contract signed by both parties, your company must bear all legal responsibilities and be liable for all damages to the company.

Source: The Panel

# **Annex 36: Aspects of Sales Contract of Oil Cargo**

The Panel notes that in cases of oil cargo contracts, particularly when first supplier vessels are involved, the seller of the oil cargo can either transact as 'Free Alongside Ship' (FAS) or 'Free on Board' (FOB). 225 FAS and FOB essentially defines the point at which risk and responsibility for the cargos is passed on to the buyer. Under a FAS contract, risk and responsibility for the cargos is passed on to the buyer when the seller's ship arrives alongside the buyer's ship or destination port, and the goods are considered as delivered. Meanwhile, under an FOB contract, the seller ensures that goods are loaded on board the ship from port. The risk and responsibility for the cargo passes on to the buyer once the goods are loaded on board the buyer's ship.

The Panel recalls<sup>226</sup> its recommendation that Member States and relevant international organizations ensure that commodity trading companies and the tanker fleets operating under their jurisdictions, including in at-risk segments of the FOB market and/or engaging in ship-to-ship transfers in relevant international waters, adopt contractual language that includes an effective end-user delivery verification mechanism.

# Excerpts from the Contract between Supplier Ship X and EVER GLORY

- 1. 油品名稱: GASOIL 10PPM
- 2. 油品數量: 4,100 周刊-5%
- 油品交易條件及價格:賣方可選擇交易條件為船邊「FAS」公海;或「FOB」臺 灣任何一個港口。

#### 提貸日期:

- (1)買方應於其船隻預定加油前 3~7天,給予賣方裝貨通知,內應戴明船舶名稱及 船舶聯絡方式及數量。
- (2)「FOB」:船舶進港口裝貨,裝貨數量的確認由買賣雙方同意並具有公信力的國 際公證公司對貨品數量進行測量來做為提單的數量。
- (3)「FAS」: 公海內以船對船方式交貨,最終的交貨數量由買賣雙方船長簽名的正 本或副本的交貨單據將作為完成本次交貨的證明。

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<sup>&</sup>lt;sup>225</sup> See INCOTERMS definitions of FAS and FOB at https://iccwbo.org/business-solutions/incoterms-rules/incoterms-2020/

<sup>&</sup>lt;sup>226</sup> S/2019/171, annex 89 para.22.

#### 9. 禁止條款:

禁止買方,將與我司所購買的油品販賣到受國際制裁的國家(如北韓地區等),如 有涉及違法情事相關法律責任全由買方自負,若經查獲買方從事非法交易之確切證 據,本公司將依合約立即中止交易並斷絕往來。

# Unofficial translation of boxed text

"3. Oil product transaction terms and prices: the seller can choose the transaction terms as "FAS" on the high seas by the ship; or "FOB" ...

# 4. Delivery date:

- (2) "FOB": The ship enters the port for loading, and the confirmation of the quantity of the cargo shall be carried out by a credible international notarization company agreed by the buyer and the seller to measure the quantity of the goods as the quantity of the bill of lading.
- (3) "FAS": Ship-to-ship delivery on the high seas, the final delivery quantity signed by the masters of the buyer and seller, the original or duplicate delivery documents will be used as proof of completion of the delivery...

#### 9. Prohibited terms:

The buyer is prohibited from selling the oil products purchased by our company to countries subject to international sanctions (such as North Korea, etc.). If there is any violation of the law, the buyer shall bear all the legal responsibilities. If the buyer is found to have definite evidence of illegal transactions, the company will immediately suspend the transaction and cut off contact according to the contract."

Source: The Panel

# Annex 37: Correspondence with Kindom Honor (EVER GLORY) and Laurel International (MIDAS)<sup>227</sup>

#### (A) Correspondence with Kindom Honor

The Panel communicated with Kindom Honor Co., Ltd (hereafter "Kindom Honor"), the registered owner of EVER GLORY (IMO: 9102813) on 10 April 2023. Following a response from Kindom Honor via a legal firm on 21 April, the Panel wrote again to Kindom Honor on 26 June, seeking clarification and additional information.

The Panel is highlighting the following key information relevant to its investigations provided by Kindom Honor, followed by the Panel's comments:

#### **EVER GLORY**

Ship-to-ship transfers

Kindom Honor stated that it "... has never directed EVER GLORY to meet or conduct ship-to-ship transfer of refined petroleum with the DPRK-flagged NAM DAE BONG (IMO: 9132612), formerly known as DIAMOND 8, nor has EVER GLORY ever berthed alongside a vessel named SHUNLI (MMSI: 457111000)."

<u>Comment</u>: The Panel notes this stands contrary to video evidence taken onboard EVER GLORY by its crew, recording EVER GLORY's meeting with SHUNLI.

Kindom Honor stated during the months of January and February 2023, EVER GLORY "... loaded diesel cargo in the northern waters of the Philippines during the days of January 4 through January 8, 2023, delivered diesel cargo in the quantity of about 4,000 tons to the customer from Fujian ... Mr Qui Guo Rong, in the sea area off Taichung Port ... from February 17 to February 18, 2023 ..." "EVER GLORY only sold diesel to Mr Qui ... from China on February 18, with a quantity of 4,000 tons."

<u>Comment</u>: The Panel notes that no documentary proof was provided to back this assertion and it is contrary to information provided by the supplier vessel confirming that it provided EVER GLORY 4,100 tons of oil cargo on 21 January. This information corresponds with the Panel's maritime AIS tracking as well as documentation provided by the supplier ship.

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<sup>&</sup>lt;sup>227</sup> The Panel previously investigated another case of trans-shipped oil in multiple stages involving Cheng Chiun Shipping Agency Co. Ltd. The modus operandi showed some similarities. See S/2022/132, paras. 64-73 and annex 48; and S/2022/668, paras. 52-61 and annex 33.1. and 33.2.

Kindom Honor stated "EVER GLORY delivered diesel to Mr. Qiu<sup>228</sup> Guo Rong in China just for his supply to the fishery boat users ..."

# **Comment:** The Panel notes Kindom Honor did not provide documentary proof to back this assertion.

#### Due diligence

Kindom Honor stated "As for the receiving vessel assigned by Mr. Qui Guo-Rong on February 18, according to the captain of EVER GLORY, because the two vessels berthed alongside at night and the line of sight was not good, the captain of EVER GLORY did not follow the operation standards of Kindom Honor to record vessel identification information ..." and "Kindom Honor has never used EVER GLORY to engage in any illicit maritime activity."

Elsewhere, Kindom Honor wrote "There is no Korean-speaking person on board the two sides ... neither the captain nor the purser of suspected that the cargo receiving vessel assigned by Mr Qui ... had any connection with the DPRK."

#### Communication records

In response to communication records and documentation regarding the sale of the oil cargo, Kindom Honor provided the following "communication records between Kindom Honor and Mr Qiu<sup>229</sup> Guo Rong dated February 18, 2023 with regard to the sale of the 4000 tons diesel" (see figure below)



<sup>&</sup>lt;sup>228</sup> 'Qiu' is the spelling as provided in the legal firm's letter in this instance.

<sup>&</sup>lt;sup>229</sup> 'Qiu' is the spelling as provided in the legal firm's letter in this instance.

#### **Payments**

Kindom Honor was unable to produce original proof of payment "effected by Mr Qiu<sup>230</sup> GR [sic]" given the difficulties to effect payment via USD remittance. Payment was instead transacted in local currencies using a Chinese underground banking service provider.

<u>Comment</u>: The Panel notes that the letter spelled the name of the "operator of offshore gas stations" both as Mr Qui and as Mr Qiu.

# (B) The Panel's correspondence with Laurel International

The Panel communicated with Laurel International Co Ltd (hereafter "Laurel International"), the registered owner of MIDAS (IMO: 9105279), on 20 April 2023. Following a response from Laurel International received via the same legal firm as that of Kindom Honor on 4 May, the Panel wrote again to the company on 26 June, seeking clarification and additional information.

The Panel is highlighting the following key information relevant to its investigations, provided by Laurel International:

#### **MIDAS**

Ship-to-ship transfers

Laurel International stated that "The diesel cargos purchased by Laurel International from Success Regent in March 2023 ... were fully sold to Chinese fishing vessels and offshore work ships through Mr. QIU GUO SHU (broker) who is an oil merchant from Fujian Province, China."

Later in the same paragraph, the company stated that "Normally MIDAS delivered the diesel cargo by filling the diesel into the oil tanks of the customers' ships. It was an exceptional delivery when Qiu Guo Shu asked for transhipment of 1000 tons of diesel to oil tanker "Shundlli"."

<u>Comment:</u> The Panel notes that no documentary proof was provided to back this assertion, beyond providing an explanation that the cargo of 1,000 tons of diesel oil was an 'exceptional delivery' of transhipment insofar as the company was unable to determine the onward sale beyond SHUNDLLI. Further, the Panel's vessel tracking data indicated that following the shipto-ship transfer with MIDAS, SHUNDLLI proceeded to sail north to the Korea Bay. No further ship-to-ship transfers were logged.

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<sup>&</sup>lt;sup>230</sup> 'Qiu' is the spelling as provided in the legal firm's letter in this instance.

#### Due diligence

Concerning its due diligence conducted, Laurel International stated that it entrusted the job to its Document of Compliance Holder, Navigator Ship, and "... was satisfied with the report demonstrating that Shundlli's registered owner was a Hong Kong company and that the information from Qiu ... was fully consistent."

<u>Comment:</u> The Panel notes that there already existed negative reporting on SHUNDLLI in international media. <sup>231</sup> As of mid-December 2022 SHUNDLLI was alleged to have illicitly delivered refined petroleum to the DPRK after loading oil cargo from MERCURY (IMO: 9262170).

NOTE: The Panel is also investigating SHUNDLLI's owner, HongKong Great Star Development Ltd, in relation to its vessel sale of YUKO MARU 8 and SEA STAR 5 to the DPRK.

#### Communication records

In response to the Panel's requests for all communication and payment information, Laurel International claimed to be unable to furnish documentation, explaining that Mr. Qiu Guo Shu had "...no idea how to use a smartphone ... Communication was done via telephone with no text records".

## **Payments**

Laurel International stated that for the voyages of ship-to-ship transfers undertaken by MIDAS in March 2023, the diesel cargos procured by Laurel International were "... purchased from and supplied by Success Regent Development Limited (sic) ...".

<u>Comment</u>: The Panel notes that while Laurel International claims to have purchased the oil cargos directly from the British Virgin Islands-based Success Regent Development Limited, financial information provided indicated that the Anguilla-registered company Full Victory Enterprise Co., Ltd remitted payment to Success Regent for oil cargo transferred from the supplier ship to MIDAS prior to the MIDAS's ship-to-ship transfer with SHUNDLLI.

<sup>&</sup>lt;sup>231</sup> See https://www.ft.com/content/41e47ba2-3e3b-414b-905b-df4336f22bed

According to Laurel International, given the difficulties faced for Mr. Qiu to effect payment via USD remittance, transaction in local currencies was conducted using a Chinese underground banking service provider that arranged cash payments to Laurel International "personally". Laurel International provided further details of how such transactions in trade typically operated and was unable to provide documentary information of such "nonbank currency exchange providers" given its own acknowledgment of the unlawful nature of such underground banking activity.

#### Comparison of responses between Kindom Honor and Laurel International

The Panel notes several similarities between the responses from Laurel International (owner of the MIDAS) and Kindom Honor (owner of the EVER GLORY).

- (i) Both companies, responding via the same law firm to the Panel, claimed that the oil transfers to the NAM DAE BONG and SHUNDLLI were brokered by individuals from Fujian Province with similar names. Laurel International claimed that a "Oiu Guo Shu" brokered the MIDAS's oil cargo transfer to SHUNDLLI while Kindom Honor claimed that a "Qiu Guo Rong" brokered the EVER GLORY's oil cargo transfer to SHUNLI.
- (ii) Green Ship Management was copied in all responses provided by the legal office on behalf of their client, Laurel International, which owns MIDAS. Yet, Laurel International stated they had no knowledge nor have done any business with Green Ship, the document of compliance holder of EVER GLORY.
- Both responses claimed that the end buyers were Chinese fishing vessels but provided no (iii) documentation as evidence.
- (iv) The same buyer entity (Full Victory) paid for the oil cargos loaded onboard EVER GLORY and MIDAS.
- Both companies were unable to furnish payment details given the transactions made in cash (v) and through an underground service provider.
- Both employed the same offshore company in registering their companies. Primary source (vi) information showed the company in Samoa that Laurel International (MIDAS) was registered under is the same company, through its Seychelles office, <sup>232</sup> that also registered Sino Chance Enterprise Inc. Sino Chance manages (ISM) another vessel belonging to Kindom Honor, the registered owner of EVER GLORY.

Source: The Panel

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<sup>&</sup>lt;sup>232</sup> See https://www.goldinglobal.com/goldinglobal/default.aspx?lan=zh-TW

# Annex 38: Follow-up correspondence with Kindom Honor (EVER GLORY) and Laurel International (MIDAS), July 2023

The following is a summation of the relevant responses from follow-up queries posed by the Panel to Kindom Honor and to Laurel International.

#### **Kindom Honor**

#### Oil cargo transfers

Kindom Honor, through its lawyers, confirmed it purchased the diesel fuel from [Success Regent] for the 18 February oil transfer to EVER GLORY "through the connection of the owner of Full Victory ..." Kindom Honor explained it did not purchase diesel fuel from the Philippines' dealer given "poor fuel quality".

In that regard, Kindom Honor admitted it "...did pull alongside with [Supplier Ship X] on 22 – 23 January 2023...", and "That quantity of diesel fuel was purchased by Full Victory ... under the request from ... Manager of Kindom Honor, because the owner of Full Victory ... had very good relationship with Mr ... [Success Regent]", and that "... the connection to Full Victory ... entitled to a lower price at which the fuel was purchased ..."

#### Receiver ship of oil cargo from EVER GLORY

Kindom Honor said it "... engages in the fueling station on the sea for vessels and refills power fuel for fishing vessels and working vessels ...". In some cases where it bunkered with its customers' ships, the ships "...would conceal the vessel name when sailing out to sea ...", alluding to the smuggled nature of the refined petroleum transferred. In this regard, "Hence the vessel master of EVER GLORY was unable to recognize the name of the transfer vessel".

#### EVER GLORY and MIDAS

In response to an enquiry on a meeting between EVER GLORY and MIDAS on 4 January 2023, identified by the Panel on maritime database platforms, Kindom Honor replied that "... the shipping agency said that one of its customer's vessels, the tanker MIDAS had defective pumps that needed replacement and requested EVER GLORY to assist by carrying two pumps to MIDAS (IMO: 9105279) for repairing". No petroleum was transferred. The Panel notes it had previously assessed common associations via companies and individuals between EVER GLORY and MIDAS.

#### DOC holder for EVER GLORY

Kindom Honor stated that Mr Wu (Panel's comment: of LW Maritime and Vanguard Shipping) was "... the person responsible for Vanguard Shipping Safety management company for EVER GLORY", and that Vanguard Shipping "...ceased to commit the affair of DOC management on EVER GLORY ... several years ago".

With regards Individual A, Kindom Honor replied that the said individual was "...a consultant in the affair of vessel DOC management on EVER GLORY commissioned by Kindom Honor."

The Panel notes that this information was not updated on maritime databases. The Panel further notes past cases that it had investigated where different registered owner and management companies often changed hands, making the connection chain difficult to establish.

Kindom Honor maintained "... we had no business whatsoever with any North Korean individual or company."

Investigations continue.

#### **Laurel International**

# DOC holder for MIDAS

Laurel International, through its lawyers, replied that MIDAS' technical manager, Navigator Ship, was set up by Individual A. This individual, "... under the commission by Laurel International ...". established Navigator ship as MIDAS' Document of Compliance (DOC) holder and was not involved in the operation management of the ship. Instead, the shipping business of MIDAS was "... managed directly by Laurel International under the supervision of its parent company Full Victory Enterprise".

Where "Individual A was engaged by Laurel International to do the job of DOC management and counseling of the vessel MIDAS ..." the company explained that Ms. [X], through Individual A's introduction, served as "nominal person" responsible for Navigator Ship, and that "she was charged with keeping contact with [Individual A] ... Neither ... took part in the shipping management of MIDAS". The Panel notes from its previous correspondence with Individual A that Ms. [X] is his colleague in one of his companies.

# Laurel International and Full Victory

"Laurel International ... operates fuel station on the sea for vessels, where buying and selling of diesel fuel is all done in high sea. Because fuel transaction done in high sea requires no entry to any specific port ... to complete the customs clearance, that eliminates the necessity of preparing customs clearance and shipping documents including declaration of import/export".

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"Laurel International is the owner of MIDAS and the real controller of MIDAS as well". "Full Victory Enterprise is a primary capital contributor to Laurel International. The latter has been supervised by the former in terms of operational earnings".

Elsewhere, the Panel notes that Success Regent had indicated it sent a letter to Navigator Ship (DOC holder of MIDAS), on 30 March 2023, rejecting rejected further commercial activities with the vessel (see annex 35 above on Full Victory Enterprise).

Laurel International maintained "... MIDAS knew no North Korean customers, nor did it sell any fuel to any North Korean company or individual ...". The Panel notes that Panel reports have shown DPRK entities and individuals work through third party individuals and facilitators, and mask their identity (ship, company and persons).

Investigations continue.

Source: The Panel

# Annex 39: Vessels that have been sold to or acquired by the DPRK\*

See also Table 2 in the Main text.

The table below lists the acquired vessels (1 January to 1 May 2023) and an updated list of previously unrecorded acquired vessels (2021-2022), supplementing the Panel's S/2023/171 list of ships sailing under the DPRK's flag:<sup>233</sup>

	Year 2023							
	IMO	Ship name	Type	DWT	Previously referenced in			
	number				Panel reports			
1	8660909	SIN PHYONG 10 ex WALES	Cargo	28451	-			
2	1015167	TAE DONG MUN 1 ex SHOU XIANG 8	Cargo	8667	-			
3	1017787	MO RAN BONG 7 ex HUA XIANG 669	Cargo / Container	5115	-			
4	1018614	UN HA SU ex WEN TONG 7	Cargo	3282	-			
5	8592774	HWA PHYONG ex HAI SHUN FENG 6	Cargo / Container	5529	-			
6	8598431	THAE JA BONG ex XIANG HUI 10	Cargo	5114	Detailed in current report			
7	8662933	HWANG RYONG SAN ex HUA JIN SHENG 8	Cargo	3278	Detailed in current report			
8	8360248	SONG NIM 9 ex BAO YING HAI 18	Cargo	6431	Detailed in current report			
9	8360406	TOK SONG ex HONG TAI 215	Cargo	14,116	Detailed in current report			
10	8358697	KUM GANG 1 ex HUI YI	Cargo	6310	Detailed in current report			
11	8360250	HYANG SAN ex WEN TONG FA ZHAN	Cargo	5007	Detailed in current report			
12	9054896	A SA BONG ex HAI JUN	Tanker	4785	Yes (S/2022/668, S/2022/132, and current report)			
13	8358192	NAM PHO 5 ex XIN YANG HONG	Cargo	4831	Detailed in current report			
14	1016355	SONG NIM 5 ex WANG HAO 1	Cargo	5263	-			

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<sup>&</sup>lt;sup>233</sup> In addition to the 2023 new additions, this table updates the ships added in 2022 not listed in table 3/annex 33 of S/2023/171.

The 2022 and 2021 lists of acquired ships should be read in conjunction with the Panel's list contained in S/2023/171, which does not include the following ships that have since been backdated as flagged under the DPRK. Consequently, the total number of acquired ships flagged by the DPRK in 2022 and in 2021 is now higher.

	Year 2022					
	IMO number	Ship name	Type	DWT	Previously referenced in Panel reports	
15	8669589	A BONG 1 / KUM YA GANG 1 ex HENG XING	Tanker	3221	Yes (S/2023/171, S2022/667, S/2019/171 and current report)	
16	8891297	PU YANG 2 ex SF BLOOM	Cargo / Container	3539	Yes (S/2023/171, listed as suspected acquired by DPRK)	
17	8356584	KYONG SONG 3 ex ANNI	Cargo / Container	5226	Yes (S/2023/171, listed as suspected acquired by DPRK)	
18	9142409	CHON HA 2 ex SHUN CHAO 9	Cargo / Container	4860	Current report	
19	8864464	PUK CHON 2 ex SEA STAR 5	Cargo	4835	Detailed in current report	
20	8358324	MO RAN BONG 5 ex HONG JIE 1	Cargo / Container	5515	Detailed in current report	
21	8596122	UN SUN ex HUA YUAN DA 9	Cargo	5150	-	
22	1015533	TAE RYONG 3 ex XING HONG XIANG 77	Cargo	5116	Detailed in current report	
23	9536272	PU YANG 6 ex SEA GLORY	Cargo / Container	4802	-	
24	9088031	HWANG GUM PHYONG 3 ex YUKO MARU 8	Cargo	4635	Detailed in current report	
25	8597827	PHO HANG 1 ex AN YUAN 1	Cargo / Container	3637	-	
26	8718639	JANG SU ex WEN XIANG	Cargo	3457	Detailed in current report	
27	8660909	SAE GIL ex ZHI KUN 6	Cargo	4730	Detailed in current report	
28	9154189	RYON PHUNG ex SIN PHYONG 11 / ex CONTREL	Tanker	3159	Yes (S/2023/171, and current report)	
29	8597944	HONG DAE 2 ex HUA YU 108	Cargo	4519	- * _	

	Year 2021						
	IMO	Ship name	Type	DWT	Previously referenced in		
	number				Panel reports		
30	8312497	SONG WON 2	Tanker	5167	Yes		
		ex NEW REGENT			(S/2021/211, S/2020/840,		
					S/2020/151, S/2019/171)		
31	9132612	NAM DAE BONG	Tanker	9273	Yes		
		ex DIAMOND 8			(S/2022/668, S/2022/132,		
					S/2021/777, S/2021/211,		
					S2020/840, S/2020/151,		
					and current report)		
32	8593209	MO RAN BONG 1	Cargo	2162	Detailed in current report		
		ex RUN HONG 58			-		

 $\it Source$ : The Panel. Ship information obtained from S&P Global and IMO records.

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# Annex 40: Chinese vessels acquired by the DPRK in 2023

The enclosed table is a non-exhaustive list of 10 cargo ships that were previously China-flagged ships or were last owned by Chinese entities before coming under the DPRK flag. The information is based on the Panel's AIS tracking on commercial maritime databases, IMO records, and results of the Panel's investigations.<sup>234</sup>

The Panel notes that the date of the ship's flagging under the DPRK's fleet may be submitted to the IMO at a later date. The table contains key details to assist the relevant Chinese authorities in their investigations, along with queries that supplement additional requested information.

The Panel separately continues to monitor other Chinese-flagged or Chinese-owned vessels of interest with similar characteristics. These vessels are presently of an unknown status and may possibly have been acquired by the DPRK.

The Panel sought information from China, including their ship registration, beneficial owners, customs information, ship purchase and sale prior to their departure from Chinese waters. Given that lack of available information on the owners and managers, the Panel also sought Chinese authorities' assistance to convey questions to the ship owners, including, *inter alia*, that would explain the presence of the ship in DPRK waters or verifiable evidence that show otherwise, as well as purchase and sale information where the vessel was sold on.

China replied: "After thorough investigation by relevant Chinese authorities, the information of the ships mentioned by the Panel are provided as follows: SHUNCHAO 9, HUI YI, HONG JIE 1, RUN HONG 58, XIN HONG XIANG 77, WEN TONG FA ZHAN, and XIANGHUI 10 were de-registered on May of 2022, January of 2023, August of 2022, November of 2021, October of 2022, February of 2023, November of 2018 respectively. These ships were not re-registered ever since. ZHI KUN 6 and HUA JIN SHENG 8 are still registered as Chinese ships. HONG TAI 215 have not applied for nationality registration. Judging from the investigations conducted by Chinese authorities, the information received by the Panel are inaccurate. This is not the first time such thing happens and China has previously raised concerns over this issue. China requests the Panel to conduct necessary screening of the information it receives, and avoid including information that are inconsistent with facts in its report, so as to maintain the objectivity of the report".

Source: The Panel

<sup>234</sup> Information valid as in May 2023.

- 11	CIIID *	C N *	0 1: 1	T.C
#	SHIP *	Current Name*	Ownership and	Information
1	6 1	CHONITA	Management	CHIDICHIA O O C C
1	formerly	CHON HA 2	Hongkong Sun Rising	SHUNCHAO 9 first featured
	SHUNCHAO 9	IMO: 9142409	Shipmanagement Co	as a vessel of interest for the
			Ltd was the last	Panel when it bunkered with
	Last known as	Flagged under the	registered owner prior	another vessel of interest, 19
	China-flagged and	DPRK in May	to the ship sailing	WINNER (IMO: 8613190)
	under Chinese	2023	under the DPRK flag	along Baima River in August
	ownership prior to			2022. 19 WINNER had also
	flagging under the		-Query: Confirmation	conducted bunker with other
	DPRK fleet		of the above or latest	vessels of interest that were
			information available	then flagged under the DPRK.
			on the ship owner and	
			manager (company	The ship was last registered
			and natural person)	under the Chinese flag before
				it came under DPRK flag.
			-Query: Information	
			and details on	-Query: Confirmation of dates
			brokers; ship	when the ship was flagged
			purchase and sale;	under China and reasons for
			and financial	de-registration, where
			transaction	applicable.
			Period of interest:	
			Since June 2022	
			-Query: Information	
			on ship's presence	
			along Baima River;	
			any ship repair or	
			modification	
			conducted;	
			-Query: port	
			clearance of last	
			Chinese port of call;	
			reported crew list;	
			destination; customs	
			and cargo	
			documentation prior	
			to it coming under the	
			DPRK flag.	

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#	SHIP*	Current Name*	Ownership and Management	Information
2	formerly ZHI KUN 6 MMSI: 413332690  Last known as under Chinese ownership prior to flagging under the DPRK fleet	SAE GIL IMO: 8660909 Flagged under the DPRK in November 2022	Period of interest: January to February 2022  -Query: Information on vessel AIS and ports of departure  Period of interest: Since September 2016 when the vessel was sold from its former Hong Kong owner Hung Tai International Ocean Freight (HK) Ltd  -Query: Confirmation of the above or latest information available on the ship owner and manager (company and natural person)  -Query: Information and details on brokers; ship purchase and sale; and financial transaction  -Query: Information on ship's presence along Baima River; any ship repair or modification conducted; port clearance of last Chinese port of call; reported crew list; destination; customs and cargo documentation prior to it coming under the DPRK flag.	ZHI KUN 6 was recorded moored outside Shidao between end January and 5 February 2022. The ship last transmitted AIS as it departed Shidao and sailed in the direction of the DPRK.  -Query: Information on the presence of the ship and of its activity (e.g. cargo load/offload; bunker; crew change etc.)  ZHI KUN 6 was prior at Rongcheng Yuantong shipyard in January 2022. This shipyard was featured in the Panel's last report S/2023/171.  -Query: Information on ownership of shipyard

	GYYYD.			
#	SHIP*	Current Name*	Ownership and	Information
			Management	
3	formerly	KUM GANG 1	Period of interest:	The ship transmitted on
	HUI YI	IMO: 8358697	November 2022 to	multiple occasions in DPRK
	MMSI:		January 2023	waters, entering Nampo
	413331780	Flagged under		lock-gate by 6 February
		the DPRK in	Registered Owner –	2022.
	Last known as	February 2023	Shandong Port Shipping	
	China-flagged and		Group; Manager Weihai	NOTE: Dandong Jincheng
	under Chinese		Hairun Shipping Co Ltd	Trade Co Ltd was listed as
	ownership prior to			KUM GANG 1's registered
	flagging under the		-Query: Confirmation of	owner, with a listed "care of
	DPRK fleet		the above or latest	address" belonging to the
			information available on	DPRK ship manager, as
			the ship owner and	Taedongmun Shipping Co in
			manager (company and	the DPRK, according to
			natural person)	submitted maritime
				information to the IMO.
			-Query: Information and	
			details on brokers; ship	-Query: Information and
			purchase and sale; and	corporate registration
			financial transaction	information of any similarly
				named company(s) in China
			Period of interest:	particularly where the
			January 2023	company's line of business
				includes shipping-related
			-Query: Information on	trade, if so.
			ship's presence at a	
			Zhoushan Zhejiang	The ship was last registered
			Fushen Ship facility by	under the Chinese flag
			January 2023; any ship	before it came under DPRK
			repair or modification	flag.
			conducted	
				-Query: Confirmation of
			-Query: port clearance	dates when the ship was
			of last Chinese port of	flagged under China and
			call; reported crew list;	reasons for de-registration,
			destination; customs and	where applicable.
			cargo documentation	
			prior to it coming under	
			the DPRK flag.	

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# Formerly China-flagged HUI YI (MMSI: 413331780), currently DPRK-flagged KUM GANG 1 (IMO: 8358697)

The Panel tracked HUI YI's historical voyages after it began transmitting from DPRK waters in January 2023. HUI YI was located at Laizhou Bay in early December and was berthed at Yantai port by 24 December 2022. HUI YI then sailed south, arriving at the Ningbo-Zhoushan area by late December 2022. It moored at a ship recycling facility there before ceasing AIS transmissions after 2 January 2023. HUI YI next transmitted in DPRK territorial waters. See figure 40-1.

A Member State subsequently provided high resolution satellite imagery of HUI YI at Nampo port in February 2023 offloading cargo and dry docked at Nampo the following month. See figure 40-2.

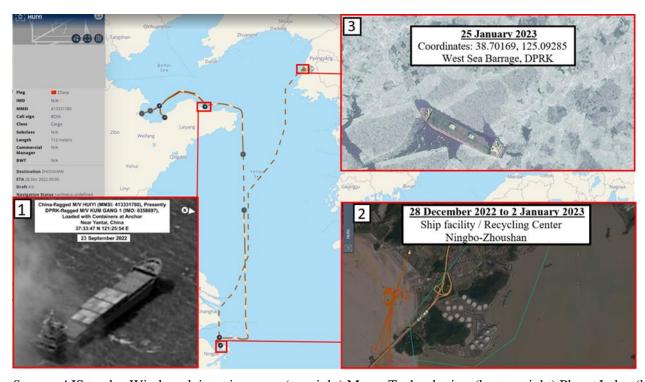


Figure 40-1: HUI YI's voyage from September 2022 to January 2023

Source: AIS tracks: Windward; inset imagery: (top right) Maxar Technologies; (bottom right) Planet Labs; (left), Member State; annotated by the Panel

Figure 40-2a: HUI YI unloading cargo at Nampo, 8 February 2023

DPRK-flagged M/V KUM GANG 1 (IMO: 8358697), China-flagged M/V HUIYI (MMSI: 413331780), Transmitting AIS from Dry Dock Nampo, North Korea 38:42:01 N 125:17:35 E

Figure 40-2b: HUI YI dry docked at Nampo, 5 March 2023

Source: Member State

#	SHIP*	Current Name*	Ownership and	Information
			Management	
4	formerly HONG JIE 1  Last known as China-flagged prior to flagging under the DPRK fleet	MO RAN BONG 5 IMO: 8358324  Flagged under the DPRK in October 2022	Period of interest: Prior to vessel transfer to the DPRK.  There is no listed records of the owner and manager of the ship. There is no transmission of the vessel operating in	The vessel recorded a flag and name change to MO RAN BONG 5 in October 2022, based on IMO records. The Panel's commercial maritime tracking data showed the vessel transmitting in DPRK waters in February 2023.
			Chinese waters prior to 19 December 2022 when the vessel was at Dalian port waiting area, based on Panel maritime tracking.	The vessel was recorded moored outside Dalian port area between 24 December 2022 and 8 January 2023 before sailing towards the DPRK.

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- Query: Information on The ship was last registered the Chinese ship under the Chinese flag owner(s) and before it came under DPRK manager(s) (company flag. and natural person) -Query: Confirmation of dates when the ship was -Query: Information and details on brokers; ship flagged under China and purchase and sale; and reasons for de-registration, financial transaction where applicable. -Query: Accounting of the ship's presence at Dalian area in December 2022 along with all ship and customs documentation *-Query: port clearance* of last Chinese port of call; reported crew list; destination; customs and cargo documentation prior to it coming under the DPRK flag.

ш	SHIP*	Current Name*	Orang anglein and	Information
#	SHIP	Current Name*	Ownership and Management	information
5	formerly	MO RAN BONG	Period of interest:	There were no recorded
	RUN HONG 58	1	Prior to vessel transfer to	prior vessel tracks of RUN
	KUN HONG 30	IMO: 8593209	the DPRK.	HONG 58.
	Last known as	11/10: 03/320/	the DI KK.	110110 30.
	China-flagged	Flagged under the	Registered Owner and	The vessel was registered
	and under	DPRK in October	ship manager –	built in August 2002 at
	Chinese	2021	Zhoushan Runhong	Yueqing Huanghuagang
	ownership prior		Shipping Co Ltd with a	Shipyard
	to flagging		Zhejiang address.	13
	under the DPRK			The ship was last registered
	fleet		-Query: Confirmation of	under the Chinese flag
			the above or latest	before it came under DPRK
			information available on	flag.
			the ship owner and	
			manager (company and	-Query: Confirmation of
			natural person)	dates when the ship was
				flagged under China and
			-Query: Information and	reasons for de-registration,
			details on brokers; ship	where applicable.
			purchase and sale; and	
			financial transaction	The vessel sailing under the DPRK flag as MO RAN
			-Query: port clearance	BONG 1 called at Chinese
			of last Chinese port of	ports. including Dalian and
			call; reported crew list;	Longkou ports. from the last
			destination; customs and	quarter of 2022 through
			cargo documentation	2023, namely at container
			prior to it coming under	and grain terminals,
			the DPRK flag	indicating possible
			0	transportation of grain and
			-Query: Any common or	other cargo.
			related association of	Quary: Any information to
			ownership, ship management and / or	<i>-Query: Any information to</i> be obtained relating to the
			broker information	vessel's purchase should
			between RUN HONG 58	MO RAN BONG 1 next
			and HONG JIE 1.	make a Chinese port area
				call.

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#	SHIP*	Current Name*	Ownership and	Information
#	Suit.	Current Name	Ownership and Management	Illiormation
6	formorly	TAE RYONG 3		The chin was last
0	formerly XIN HONG	IMO: 1015533	Period of interest:	The ship was last
		1010: 1015555	Prior to vessel transfer to the DPRK.	registered under the
	XIANG 77	F1 1 1	the DPRK.	Chinese flag before it
	MMSI: 413501410	Flagged under	Design design design	came under DPRK flag.
	T . 1	the DPRK in	Registered owner and ship	
	Last known as	April 2023	manager –	-Query: Confirmation of
	China-flagged and		Guangxi Hongxiang	dates when the ship was
	under Chinese		Shipping Co Ltd.	flagged under China and
	ownership prior to			reasons for de-
	flagging under the		- Query: Information on	registration, where
	DPRK fleet		the Chinese ship owner(s)	applicable.
			and manager(s) (company	
			and natural person)	The vessel sailing under
				the DPRK flag as TAE
			-Query: Information and	RYONG 3 was at
			details on brokers; ship	Yancheng anchorage area
			purchase and sale; and	between 20 and 30 April
			financial transaction	2023. It was prior in
				Lianyungang port area on
			-Query: port clearance of	16 April 2023.
			last Chinese port of call;	
			reported crew list;	-Query: Any information
			destination; customs and	to be obtained relating to
			cargo documentation prior	the vessel's purchase
			to it coming under the	should TAE RYONG 3
			DPRK flag.	next make a Chinese port
				area call.
			Period of interest:	
			October 2022 to January	
			2023, when the vessel was	
			in Lianyungang port area	
			-Query: Accounting of the	
			ship's presence in	
			Lianyungang area in	
			December 2022, along	
			with all ship and customs /	
			cargo documentation.	

# Formerly China-flagged XIN HONG XIANG 77 (MMSI: 413501410), currently DPRK-flagged TAE RYONG 3 (IMO: 1015533)

XIN HONG XIANG 77 was a Chinese domestic vessel before it was acquired by the DPRK. According to a Member State, after departing Lianyungang waters, the cargo ship was enroute to the DPRK by December 2022, indicating it may have been purchased by the DPRK around that time. See figures 40-3a and 3b.

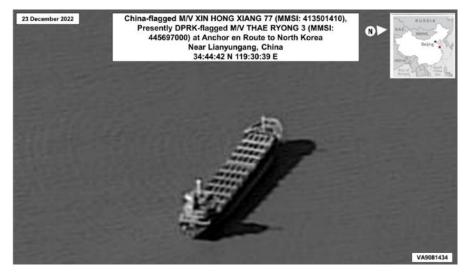
Following its flagging by the DPRK in April 2023, the vessel returned to Chinese waters, sailing as TAE RYONG 3, and by mid-April was imaged laden and at anchor near Lianyungang. TAE RYONG 3 was at the Wenzhou anchorage area four days later. See figures 40-4a and 4b.

Figure 40-3a: Ship photograph of XIN HONG XIANG 77 in August 2022



Source: Member State

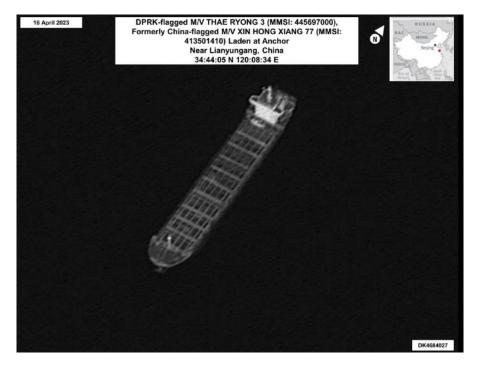
Figure 40-3b: XIN HONG XIANG 77 at Lianyungang, China, 23 December 2022



Source: Member State

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Figure 40-4a: TAE RYONG 3, formerly XIN HONG XIANG 77, returning to Lianyungang waters, 16 April 2023



Source: Member State

Figure 40-4b: TAE RYONG 3 proceeding to other Chinese port areas, April – May 2023



Source: S&P Global's SeaWeb

#	SHIP*	Current Name*	Ownership and	Information
			Management	
7	formerly	HYANG SAN	Period of interest:	The Panel's AIS tracking
	WEN TONG FA	IMO: 8360250	Prior to vessel transfer to	of the vessel showed it
	ZHAN (aka FENG		the DPRK.	was in the Xiamen port
	XIN DA 1)	Flagged under		area between August and
	MMSI: 413693560	the DPRK in	There are no listed records	November 2022.
		January 2023	of the owner and manager	
	Last known as		of the ship.	The vessel was last at
	China-flagged prior			Tangshan port around 20-
	to flagging under the		-Query: Information on the	22 November 2022. This
	DPRK fleet		Chinese ship owner(s) and	was the last port of call
			manager(s) (company and	prior to the vessel
			natural person)	dropping AIS signal on 30 November as it sailed
			-Query: Information and	out of port, crossing the
			details on brokers; ship	Bohai sea in the direction
			purchase and sale; and	of Nampo port.
			financial transaction.	or rampo port.
			Junited in ansaction.	The ship was last
			Period of interest:	registered under the
			August to November 2022	Chinese flag before it
			8	came under DPRK flag.
			-Query: Accounting of the	5
			ship's presence at Xiamen	-Query: Confirmation of
			port area and at Tangshan	dates when the ship was
			port area along with all	flagged under China and
			ship and customs	reasons for de-
			documentation	registration, where
				applicable.
			-Query: port clearance of	
			last Chinese port of call;	
			reported crew list;	
			destination; customs and	
			cargo documentation prior	
			to it coming under the	
			DPRK flag.	

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#	SHIP*	Current Name*	Ownership and	Information
			Management	
8	formerly	TOK SONG	Period of interest:	The ship was last
	HONG TAI 215	IMO: 8360406	Prior to vessel transfer to	registered under the
	(aka LI DA 8)		the DPRK.	Chinese flag before it
		Flagged under		came under DPRK flag.
	Last known as	the DPRK in	There are no listed records	
	China-flagged	April 2023	of the owner and manager	AIS signal indicates
	prior to flagging under the DPRK		of the ship.	possible spoofing.
	fleet		- Query: Information on the	-Query: Confirmation of
			Chinese ship owner(s) and	dates when the ship was
			manager(s) (company and	flagged under China and
			natural person)	reasons for de-
				registration, where
			-Query: Information and	applicable.
			details on brokers; ship	
			purchase and sale; and	The vessel sailing under
			financial transaction.	the DPRK flag as TOK
				SONG called in the
			Period of interest:	Yantai port area between
			From August 2022	22 and 30 April 2023.
			-Query: Accounting of the	-Query: Any information
			ship's presence at various	to be obtained relating to
			Chinese ports along with	the vessel's purchase
			all ship and customs	should TOK SONG next
			documentation; an	make a Chinese port area
			accounting of vessel	call.
			identity manipulation	
			-Query: port clearance of	
			last Chinese port of call;	
			reported crew list;	
			destination; customs and	
			cargo documentation prior	
			to it coming under the	
			DPRK flag.	

#	SHIP*	Current Name*	Ownership and	Information
"	Sim	Current runne		Imormation
9	formerly XIANG HUI 10  Last known as China-flagged prior to flagging under the DPRK fleet	THAE JA BONG IMO: 8598431  Flagged under the DPRK in February 2023	Management  Period of interest: Prior to vessel transfer to the DPRK.  There are no listed records of the owner and manager of the ship.  - Query: Information on the Chinese ship owner(s) and manager(s) (company and natural person)  -Query: Information and details on brokers; ship purchase and sale; and financial transaction  -Query: port clearance of last Chinese port of call; reported crew list; destination; customs and cargo documentation prior to it coming under the DPRK flag.	The Panel's maritime tracking information indicated the vessel last transmitted AIS signal in mid-August 2022 in the Shanghai port area.  AIS signal indicate possible spoofing.  -Query: Any information to be obtained relating to the vessel's purchase should THAE JA BONG next make a Chinese port area call.

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		I	T	
#	SHIP*	Current Name*	Ownership and	Information
			Management	
10	formerly	HWANG	Periods of interest:	The Panel's maritime
	<b>HUA JIN SHENG</b>	RYONG SAN	Prior to vessel transfer to	tracking information
	8	IMO: 8662933	the DPRK	indicated the vessel last
	(aka XIANG			transmitted AIS signal in
	JING 838)	Flagged under the	And	June 2022 with
		DPRK in March		inconsistent data.
	Last known as	2023	Between September and	
	China-flagged and		December 2021	Limited AIS tracks.
	under Chinese			
	ownership prior to		- Query: Information on	-Query: Any information
	flagging under the		the Chinese ship owner(s)	to be obtained relating to
	DPRK fleet		and manager(s) (company	the vessel's purchase
			and natural person)	should HWANG RYONG
			, ,	SAN next make a Chinese
			-Query: Information and	port area call.
			details on brokers; ship	1
			purchase and sale; and	
			financial transaction	
			3	
			-Query: port clearance of	
			last Chinese port of call;	
			reported crew list;	
			destination; customs and	
			cargo documentation	
			prior to it coming under	
			the DPRK flag.	
			inc DI Kin jing.	

Source: The Panel.

NOTE: All dates of vessel tracking are recorded in Eastern Standard Time. Variation of actual dates when addressing local time should be taken into account.

Source: The Panel

<sup>\*</sup>denotes information from IMO records.

# Annex 41: Chinese coastal vessels in DPRK waters, November 2022 to May 2023<sup>235</sup>

The list below of China-flagged vessels tracked by the Panel in DPRK waters is restricted to the timeframe of September through May 2023. The information is drawn from the Panel's monitoring of ships based on commercial tracking data, IMO records and the Panel's on-going investigations. The Panel continues to analyse voyages of other China-flagged vessels in DPRK waters.

To assist the relevant Chinese authorities in their investigations, the Panel has listed the Chinese ownership and management information where available, the targeted periods of interest and other relevant information. The Panel has sought China's assistance with regards to these vessels' registration status and ownership information. As many of these Chinese coastal ships did not have publicly available ownership details, the Panel requested information from Chinese authorities relating to vessel ownership, including the nature of their activity in the DPRK, cargo, relevant customs and shipping documentation, AIS data and vessel purchase and sale information where relevant.

The Panel sought information from China, including their ship registration, beneficial owners, customs information, ship purchase and sale prior to their departure from Chinese waters. The Panel also asked Chinese authorities to convey questions to the ship owners, including, *inter alia*, that would explain the presence of the ship in DPRK waters or verifiable evidence that show otherwise, as well as purchase and sale information where the vessel was sold on. China replied: "After thorough investigation by relevant Chinese authorities, the information of the ships mentioned by the Panel are provided as follows: BAO YING HAI 18, XIN YANG HONG, QIMING 168, and FU LONG 98 were de-registered between late 2022 and early 2023, and these ships were not re-registered ever since. Chinese government does not have information on their exact whereabouts. Records of port entry and exit of XIN HANG SHUN and LONG XIN 12 were not found and Chinese government does not have detailed information about these ships".

Source: The Panel

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<sup>&</sup>lt;sup>235</sup> All information contained in this annex is valid as of 30 June 2023.

# BAO YING HAI 18 (MMSI: 412550950), currently DPRK-flagged SONG NIM 9 (IMO: 8360248)

BAO YING HAI 18 was reported transmitting as a 102m-long, China-flagged cargo ship. Panel tracking analysis showed the vessel sailed as a Chinese coastal vessel prior to its AIS transmission in DPRK waters. It has not transmitted AIS since appearing at Nampo, DPRK on 7 March 2023 (figure 41-1).



Figure 41-1: Voyage of BAO YING HAI 18 before arriving in the DPRK, December 2022 – March 2023

Source: Windward, annotated by the Panel

By April 2023, the vessel was flagged under the DPRK fleet, sailing as SONG NIM 9 with an assigned IMO number of 8358192. The last known owner prior to its acquisition is the China-based Fujian Wentong Shipping Co Ltd with an address in Fujian Province, according to IMO records.

#### XIN YANG HONG (IMO: 8358192), currently DPRK-flagged NAM PHO 5

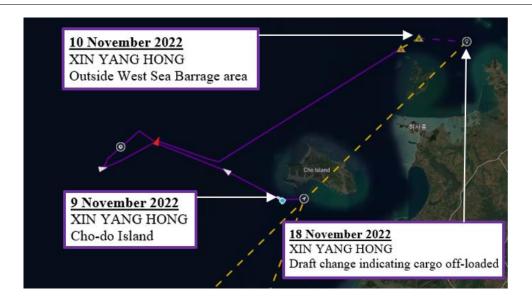
XIN YANG HONG sailed as a Chinese coastal vessel prior to its AIS transmission in DPRK waters. It arrived in DPRK territorial waters, south of Cho-do island, on 9 November 2022, where it subsequently registered a draft change on maritime databases, outside the West Sea Barrage area, indicating possible offload of cargo. As of April 2023, XIN YANG HONG was flagged under the DPRK, sailing as NAM PHO 5. The vessel returned to Chinese waters in 2023, including in Ningde and Luoyuan Bay waters.

XIN YANG HONG was transmitting as a 98m-long, China-flagged cargo ship. The vessel is registered as owned and managed by the same Chinese owner, Fujian Wentong Shipping Ltd, since 2005, with an address at Pingtan Xian, Fujian Province, according to IMO records. XIN YANG HONG was located at a ship facility, possibly a shipyard, on Pingtan Island in the Zhoushan area, by 20 September 2022. It then arrived at Nanjing port area, where it remained during the month of October, before departing. By 10 November, the vessel was located outside the West Sea Barrage area in the DPRK (figure 41-2). AIS data indicate the vessel was also engaged in identity manipulation, possibly sailing at some point as FU YUN HENG XIN.

Figure 41-2: Voyage of XIN YANG HONG before arriving in the DPRK, September -November 2022



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Source: Windward, annotated by the Panel

### QIMING 168 (MMSI: 413244350)

QIMING 168 transmitted AIS signals at Nampo on 21 April 2023. Its previous location, according to AIS transmissions, was Shanghai on 9 March 2023 (Figure 3a). While in the DPRK, the vessel docked at Ryongnam Shipyard at Nampo, where other vessels including SHUN CHANG 78 / SUN CHANG 78, now sailing as the DPRK-flagged RAK NANG 2 (IMO: 8594552), have also been located before registering under the DPRK fleet (figure 41-3b).<sup>236</sup>

QIMING 168 was transmitting as an 86m-long, China-flagged cargo ship. The vessel transmitted few AIS signals prior to its appearance in the DPRK. The Panel's vessel activity analysis indicated QIMING 168 had likely engaged in vessel identifier manipulation. It has not transmitted on its identifier since appearing in the DPRK.

<sup>&</sup>lt;sup>236</sup> S/2023/171, paras. 70-72 and annex 41.

Tonglao Changchan

Madikistok
Chifeng Shenyang

Narrh Korea

Worsan

Zibo

Zibo

Narring

Hele Narring

Hangthili

Narring

Narri

Figure 41-3a: Voyage of QIMING 168 before arriving at Ryongnam Shipyard, DPRK, March 2023

Source: AIS transmissions: Windward; inset, S&P Global, annotated by the Panel





Source: AIS signal overlay, Windward; Satellite imagery, Planet Labs, annotated by the Panel

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## FU LONG 98 (MMSI: 413464610)

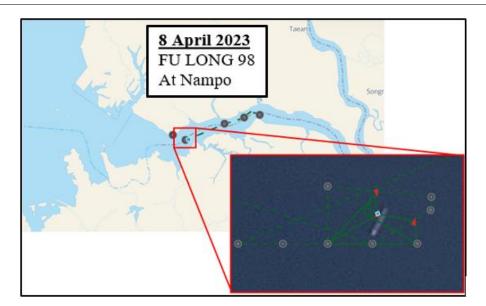
FU LONG 98 arrived in DPRK territorial waters above Cho-do by 5 March 2023, after sailing from the Yellow Sea for more than six days without transmitting AIS signals. The vessel was at the West Sea Barrage area by 12 March 2023 and located outside Nampo port by 26 March (figure 41-4).

FU LONG 98 was transmitting as a 99m-long, China-flagged cargo ship. Prior to this, the vessel sailed a domestic route and called at multiple Chinese ports. The vessel exhibited inconsistent tracks and may have been spoofing in Chinese waters. It was last recorded making a call at a ship facility at Kan'ao in Pingtan Island, Zhoushan, departing on 8 January 2023. The vessel has not transmitted on its identifier since appearing in the DPRK.

Figure 41-4: Voyage of FU LONG 98 before arriving in the DPRK, March - April 2023







Source: Windward, annotated by the Panel

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## **XIN HANG SHUN (MMSI: 412502330)**

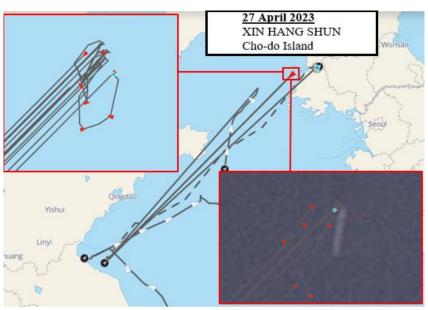
XIN HANG SHUN arrived in DPRK waters in May 2023. Prior to this, maritime database tracking showed the vessel had been at a shipyard at Pingtan in Fujian Province since 12 January 2023, departing by 8 April for Zhoushan and Lianyungang port areas. On 27 April XIN HANG SHUN was in the vicinity of Cho-do Island before appearing at Nampo port (figure 41-5).

XIN HANG SHUN was transmitting as a 97m-long, China-flagged cargo ship. The Panel's vessel activity analysis indicates it had likely engaged in AIS manipulation. The vessel has not transmitted on its identifier since 21 May 2023.

Figure 41-5: Voyage of XIN HANG SHUN before arriving in the DPRK, January - May 2023



AIS spoofing



Source: Windward, annotated by the Panel; inset satellite imagery, Planet Labs.

## LONG XIN 12 (IMO: 9485318)

LONG XIN 12 last transmitted on 3 December 2022 at Zhoushan Island, China, and was located at a shipyard at Zhoushan Zhejiang, prior to appearing in DPRK waters. It last transmitted AIS signals at Zhoushan in December 2022 before appearing in DPRK waters. The vessel was located near Cho-do Island on 4 April 2023 (figure 41-6).

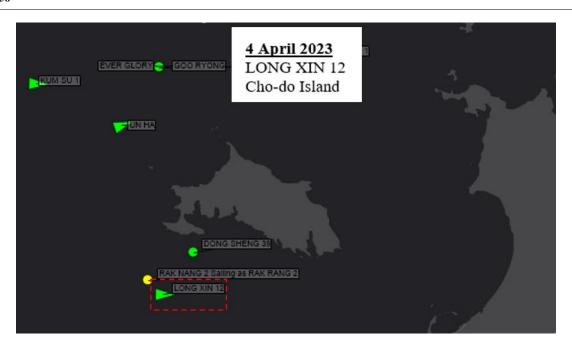
LONG XIN 12 was transmitting as a 94m-long, China-flagged cargo ship. Open-source maritime information indicates the vessel was sold in October / November 2019 to undisclosed buyers. It remains China-flagged, based on IMO records. The vessel exhibited limited AIS signals prior to its appearance in the DPRK and engaged in vessel identifier manipulation while in Chinese waters. The vessel's registered owner and ship manager is Qinzhou Guiqin Shipping Co Ltd, with an address at Qinzhou, Guangxi Province.

Figure 41-6: Voyage of LONG XIN 12 before arriving in the DPRK, December 2022 - April 2023



Source: Windward, annotated by the Panel; inset satellite imagery, Planet Labs.

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Source: S&P Global's Seaweb

NOTE: All dates of vessel tracking are recorded in Eastern Standard Time. Variation of actual dates in local time should be taken into account.

Source: The Panel

Annex 42: Oil cargo transfers by SHUNDLLI to DPRK tankers, December 2022 to June 2023

No.	Date and Time	Location	Presumed DPRK receiving vessel	Presumed amount of refined petroleum
1	Dawn of 8 December 2022	381710N, 1240546E (104km Southwest of West Sea Dam)	CHONG RYONG SAN (no IMO number recorded)	Approx. 1,300 tons
2	Evening of 22 March to dawn of 23 March 2023	Unknown	KUM RYONG 3 (IMO: 8610461)	Approx. 1,800 tons
3	Dawn to morning of 13 April 2023	381600N, 1240400E (107km southwest of West Sea Dam)	UN HUNG (IMO: 9045962)	Approx. 2,000 tons
4	Noon of 13 May to dawn of 14 May 2023	382056N, 1240500E (102km southwest of West Sea Dam)	KUM CHIN KANG 2 (no IMO number recorded)	Approx. 2,000 tons
5	Near midnight of 8 June to dawn of 9 June 2023	381612N, 1240507E (105km southwest of West Sea Dam)	CHON MA SAN (IMO: 8660313)	Approx. 2,000 tons

Source: Member State

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## Annex 43: Maritime trade in banned DPRK-origin coal

The Panel continued to track DPRK vessels that have off-loaded coal cargo in contravention of the relevant resolutions:

- Paragraph 8 of Security Council resolution 2371 (2017) decides "the DPRK shall not supply, sell or transfer, directly or indirectly, from its territory or by its nationals or using its flag vessels or aircraft, coal, iron, and iron ore, and that all States shall prohibit the procurement of such material from the DPRK by their nationals, or using their flag vessels or aircraft, and whether or not originating in the territory of the DPRK."
- Paragraph 11 of resolution 2375 (2017) decides "Member States shall prohibit their nationals, persons subject to their jurisdiction, entities incorporated in their territory or subject to their jurisdiction, and vessels flying their flag, from facilitating or engaging in ship-to-ship transfers to or from DPRK-flagged vessels of any goods or items that are being supplied, sold, or transferred to or from the DPRK."
- Paragraph 20 of resolution 2397 (2017) authorizes all Member States to seize and dispose of items identified in inspections, the supply, sale, transfer, or export of which is prohibited by the relevant Security Council resolutions.

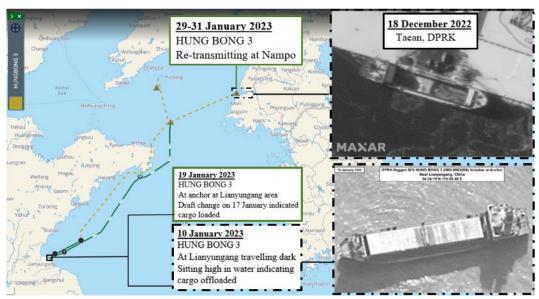
In that regard, in 2023 the Panel tracked to Lianyungang waters the below DPRK-flagged cargo ships, suspected to have transported and off-loaded their DPRK-origin coal cargo there.

### HUNG BONG 3 (IMO: 8603286)

HUNG BONG 3 was observed on satellite imagery at a coal-loading area at Taean, DPRK, on 18 December 2022. It next transmitted AIS signals, after travelling dark, near Lianyungang waters around 16 January 2023. A Member State recorded satellite imagery of the vessel a week earlier sitting high on water near Lianyungang, indicating it had off-loaded its assessed coal cargo. This is consistent with the Panel's tracking of previous DPRK-origin coal cargo export whereby DPRK vessels travelled dark when involved in illicit ship-to-ship coal transfer activity. On 19 January, with its AIS kept on, HUNG BONG 3 registered a draft change, indicating it could have loaded cargo at Lianyungang. The ship was back in DPRK waters by the end of January 2023. See figure 43-1.

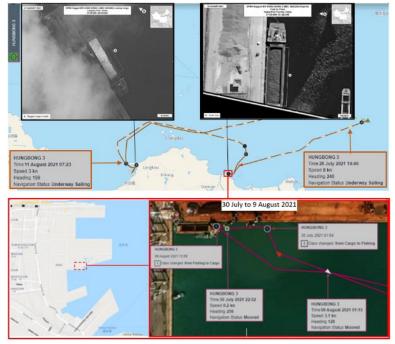
HUNG BONG 3 was previously reported by the Panel to have exported its DPRK-origin coal cargo to Yantai, another Chinese port, in August 2021 (figure 43-2).

Figure 43-1: HUNG BONG 3 travelling dark to off-load assessed DPRK-origin coal cargo at Lianyungang, January 2023



*Source*: Windward, annotated by the Panel; Imagery; Maxar Technologies, Member State \*Dashed lines denote no AIS transmission

Figure 43-2: HUNG BONG 3 exporting DPRK-origin coal and importing other cargo, Yantai, China, July – August 2021



*Source*: Windward, S&P Global, Planet Labs, annotated by the Panel; inset panchromatic imagery (top), Member State. Bottom imagery as representative of location, not actual date of AIS signal overlay.

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The Panel asked China for information, including the relevant shipping documentation, on any banned cargo offloaded and loaded either pier-side or through ship-to-ship transfers at the respective Chinese ports. China responded that the HUNG BONG 3 "entered Yantai port empty-loaded in March and July 2021, respectively, and left the port by loading fertilizer and other agricultural supplies in March and August, respectively."<sup>237</sup>

## TO MYONG (IMO: 9162318)

TO MYONG was observed by a Member State on satellite imagery anchored at a known coal-loading area at Songnim along the Taedong River, DPRK on 11 December 2022. It arrived in Ningbo-Zhoushan waters by late December 2022, departing by 9 January 2023 to arrive in Lianyungang waters a day later, based on maritime database tracking. A Member State assessed that TO MYONG offloaded its DPRK-origin coal cargo at these two locations (see figures 43-3a~b).

Profession 

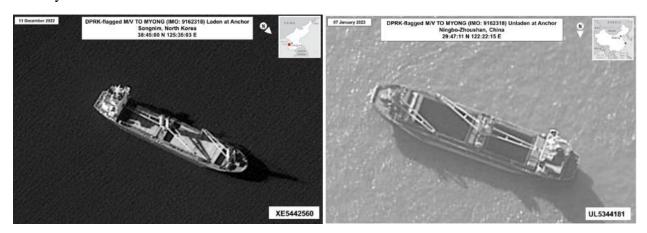
In the state of t

Figure 43-3a: TO MYONG's voyage route, December 2022 – January 2023

Source: Windward, annotated by the Panel

<sup>237</sup> S/2022/132, paras. 91-92 and annex 59.

Figure 43-3b: TO MYONG at Songnim, DPRK, and in Ningbo-Zhoushan, China, December 2022 – January 2023



Source: Member State.

The Panel had reported on TO MYONG several times, and the vessel is known to have exported DPRK-origin coal to Chinese waters on multiple occasions.<sup>238</sup> This is also not the first time TO MYONG was at Lianyungang. For instance, a Member State assessed TO MYONG offloaded its DPRK-origin coal cargo there in March – April 2022 (figure 43-4).

Figure 43-4: TO MYONG delivering DPRK-origin coal, Lianyungang, March – April 2022



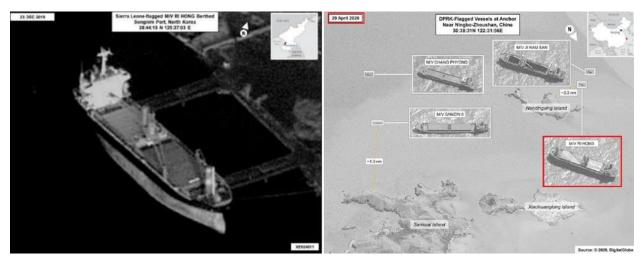
Source: Member State.

<sup>238</sup> S/2023/171; S/2022/668; S/2022/132; S/2021/211; S/2020/840.

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On yet another occasion, TO MYONG, then sailing as RI HONG, was also located at Songnim port in December 2019, and in Ningbo-Zhoushan waters in April 2020 (figure 43-5). The Panel has recommended that the Committee designate TO MYONG for its export of DPRK-origin coal as well as for the vessel's acquisition by the DPRK in 2020.

Figure 43-5: TO MYONG (then sailing as RI HONG) at Songnim port, DPRK, 23 December 2019, and anchored near Ningbo-Zhoushan, China, 29 April 2020



Source: Member State

According to a Member State, the following DPRK vessels were also assessed to have off-loaded DPRK-origin coal in Lianyungang waters. The Panel did not locate tracks of these vessels on the maritime databases to which it has access, indicating these vessels travelled dark or were transmitting on other identifiers.

## MI YANG 5 (IMO: 8620454)

MI YANG 5 was assessed by a Member State to have exported DPRK-origin coal in the Lianyungang area in February 2023 (figure 43-6).

Figure 43-6: MI YANG 5 at Taean and at Lianyungang, February 2023



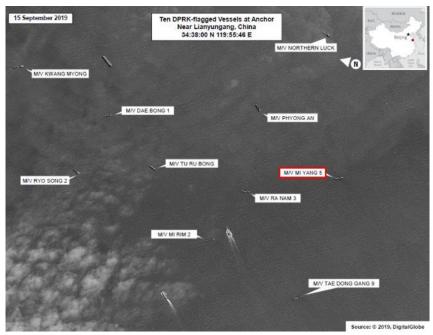


Source: Member State

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The Panel previously reported on MI YANG exporting its DPRK-origin coal in Lianyungang waters in September 2019 (figure 43-7).<sup>239</sup>

Figure 43-7: MI YANG 5 near Lianyungang, 15 September 2019

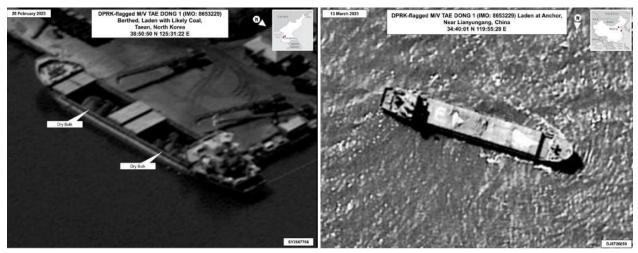


Source: Member State

## TAE DONG 1 (IMO: 8653229)

TAE DONG 1 was assessed by a Member State to have exported DPRK-origin coal in Lianyungang in March 2023 (figure 43-8).

Figure 43-8: TAE DONG 1 near Lianyungang, 13 March 2023



Source: Member State

<sup>&</sup>lt;sup>239</sup> S/2020/151, para. 70.

## PU SONG (IMO: 9534652)

PU SONG was assessed by a Member State to have exported bagged cargo containing DPRK-origin coal at Lianyungang in March 2023 (figure 43-9).

DPRK-flagged M/V PU SONG (IMO: 9534652) Delivered Bagged Cargo to Lianyungang, China
February 2023 – March 2023

CHINA

CHINA

27 FEB 2023:
M/V PU SONG loaded bagged cargo, likely containing coal, in Taean, North Korea

CHINA

SOUTH KOREA

CHINA

AIS-verified tracks
Notional tracks

Figure 43-9: PU SONG exporting assessed bagged DPRK-origin cargo, Lianyungang, March 2023

Source: Member State

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The Panel previously reported on PU SONG exporting DPRK-origin coal in Ningbo-Zhoushan waters in April 2020 (figure 43-10).<sup>240</sup>

29 APRIL 2020 North Korean Vessels Laden at Anchor
Near Ningbo-Zhoushan, China N

Figure 43-10: PU SONG anchored near Ningbo-Zhoushan, April 2020



Source: Member State

According to the Member State, ship-to-ship transfers involving DPRK cargo ships in Ningbo-Zhoushan waters have continued, while increased deliveries to Lianyungang waters have been observed in 2023.

Also in 2023, the Member State identified a new location near "Taishan Islands," where DPRK-origin coal exports are offloaded through ship-to-ship transfer. Panel investigations in this area remain ongoing.

All the above DPRK vessels have featured in previous Panel reports as having engaged in the export of DPRK-origin coal in Chinese territorial waters. The Panel sought China's assistance on the DPRK vessels' export of coal in Lianyungang and other Chinese port areas in 2023. The Panel sought information on cargo offloaded by DPRK vessels through ship-to-ship transfers in those waters; the receiving vessels' identifiers; entities and individuals that own, operate and procure any of the cargo from the DPRK vessels; and the relevant shipping documentation and financial transactions.

<sup>240</sup> S/2020/840, paras. 46-47 and annex 25.

China replied: "After thorough investigation by relevant Chinese authorities, the information of the ships mentioned by the Panel are provided as follows:

HUNG BONG 3 declared one entry into Lianyungang Port from Nampo Port in January this year empty loaded. And the ship left Lianyungang Port empty loaded.

TAE Dong 1 declared two entries into Dalian Port from Nampo Port in January and March this year empty loaded. And the ship left Dalian Port loaded with grain and other grocery.

PU SONG declared one entry into Dalian Port from Nampo Port in January this year loaded with containers, and left the port loaded with goods for daily necessities. In June this year, this ship declared one entry into Dalian Port from Nampo Port empty loaded and left loaded with goods for daily necessities.

No records of port entry and exit or customs declarations of TO MYONG, MIYANG 5, RYONG RIM were found in the Chinese port logs.

China attaches great importance to illegal maritime activities related to the DPRK, and cracks down on ship-to-ship smuggling activities according to Chinese laws and regulations. The above-mentioned ships were loaded with goods for daily necessities, not Security Council embargoed items. The Panel should execute its duties cautiously and responsibly, carefully screening the information it acquired, and should not include unverified information in its report".

Source: The Panel

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## Annex 44: Vessel disguise

In October 2022, a Member State photographed the sanctioned cargo ship PUK DAE BONG, with an IMO number of 9045182 painted on its hull, sailing past the coast of Kyushu, Japan. This IMO number belonged to another DPRK cargo ship, MYONG SIN. PUK DAE BONG (IMO: 9020003) had been the subject of several Panel reports for having exported banned DPRK-origin coal when it was sailing as HUA FU.

Both the PUK DAE BONG and the MYONG SIN had their AIS off over a period of time, inclusive of the dates when the PUK DAE BONG was photographed, between 26 and 28 October. Panel analysis of the AIS transmissions of both ships indicate long periods of non-AIS transmissions, overlapping AIS switch-off periods and spoofing of each other's identifiers, indicating the two ships are attempting to obfuscate vessel tracking on maritime databases.

The Panel's comparative analysis of photographs provided by the Member State against photographs obtained from open sourcing of PUK DAE BONG and MYONG SIN show these ships as having very different structures, confirming that the photographed ship was PUK DAE BONG.

# PUK DAE BONG ship comparison

# PUK DAE BONG sailing as HOAM,<sup>241</sup> undated photograph



Source: Maritime database

PUK DAE BONG, 27 October 2022



Source: Member State

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<sup>&</sup>lt;sup>241</sup> According to IMO records, PUK DAE BONG was sailing as HOAM between November 2000 and December 2011.

# Panel comparison of ship structure between PUK DAE BONG and MYONG SIN

## PUK DAE BONG, 27 October 2022



Source: Member State

# MYONG SIN sailing as KUN JA RI, undated photograph<sup>242</sup>



Source: Maritime database

## Legend:

- Different funnel shape and placement (blue box)
- Different placement level of lifeboat (purple box)
- Different superstructure of bridge area (red box)
- Different shaped hull (green box)
- Missing derricks (orange box)

Source: The Panel

<sup>242</sup> MYONG SIN was named KUN JA RI between 2002 and 2015. During that period, it sailed under the DPRK flag before being flagged out to several other ship registries. It was flagged back under the DPRK in 2015.

## Annex 45: Information about the sale of DPRK seafood

## 1) Photographs of the sale of DPRK seafood at Yanji West Market

A Member State provided the Panel with information, including photos of the sale of DPRK seafood at Yanji West Market. The name of the Chinese company that allegedly sold the seafood at the market is "North Korean Seafood Wholesale" (see **Figure F1-1**). The photographed packages of dried cod indicate in Chinese they are "Product of North Korea" (see **Figure F1-2**).

Figure 45-1



Figure 45-2



Source: Member State.

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## 2) Information about "North Korean Seafood Wholesale"

A Chinese e-commerce website introduces North Korean Seafood Wholesale as follows: "...North Korean Seafood Wholesale specializes in the wholesale distribution of abalone, sea cucumber, and hairy crab, which are popular in the consumer market and hold a high position among consumers..."



Source: https://www.11467.com/qiye/20147369.htm.

# Annex 46: ITC Trade Map Data on DPRK Trade Statistics by Commodity (HS Code) (2022)

\*\* Note: highlighted may include restricted HS Code commodities

Source: ITC Trade Map / Unit: thousand USD

Total Imports: 902,858

Total Exports: 263,691			
HS Code	Commodity Type	Exported Value	
27	Mineral fuels, mineral oils and products of their distillation; bituminous substances; mineral waxes	52,422	
26	Ores, slag and ash	44,579	
72	Iron and steel	38,999	
39	Plastics and articles thereof	15,884	
85	Electrical machinery and equipment and parts thereof; sound recorders and reproducers, television image and sound recorders and reproducers, and parts and accessories of such articles	12,782	
50	Silk	12,178	
67	Prepared feathers and down and articles made of feathers or of down; artificial flowers; articles of human hair	11,704	
84	Nuclear reactors, boilers, machinery and mechanical appliances; parts thereof	9,673	
30	Pharmaceutical products	8,717	
87	Vehicles other than railway or tramway rolling stock, and parts and accessories thereof	7,847	
3	Fish and crustaceans, molluscs and other aquatic invertebrates	7,562	

HS Code	Commodity Type	Imported Value
39	Plastics and articles thereof	117,514
15	Animal or vegetable fats and oils and their cleavage products; prepared edible fats; animal or vegetable waxes	62,908
40	Rubber and articles thereof	62,479
24	Tobacco and manufactured tobacco substitutes;	52,315
30	Pharmaceutical products	44,756
29	Organic chemicals	41,829
60	Knitted or crocheted fabrics	38,437
54	Man-made filaments; strip and the like of man-made textile materials	35,576
48	Paper and paperboard; articles of paper pulp, of paper or of paperboard	34,061
10	Cereals	33,209
55	Man-made staple fibres	31,941

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HS Code	Commodity Type	Exported Value
70	Glass and glassware	6,738
28	Inorganic chemicals; organic or inorganic compounds of precious metals, of rare-earth metals, of radioactive elements or of isotopes	5,006
75	Nickel and articles thereof	4,450
99	Commodities not elsewhere specified	3,365
90	Optical, photographic, cinematographic, measuring, checking, precision, medical or surgical instruments and apparatus; parts and accessories thereof	2,921
91	Clocks and watches and parts thereof	1,883
31	Fertilisers	1,862
29	Organic chemicals	1,837
38	Miscellaneous chemical products	1,382
79	Zinc and articles thereof	1,278
54	Man-made filaments; strip and the like of man-made textile materials	1,116

HS Code	Commodity Type	Imported Value
17	Sugars and sugar confectionery	30,492
34	Soap, organic surface-active agents, washing preparations, lubricating preparations, artificial waxes, prepare waxes, polishing or scouring preparations, candles and similar articles, modelling pastes, 'dental waxes' and dental preparations with a basis of plaster	25,111
11	Products of the milling industry; malt; starches; inulin; wheat gluten	19,973
67	Prepared feathers and down and articles made of feathers or of down; artificial flowers; articles of human hair	18,314
28	Inorganic chemicals; organic or inorganic compounds of precious metals, of rare-earth metals, of radioactive elements or of isotopes	17,445
44	Wood and articles of wood; wood charcoal	15,989
38	Miscellaneous chemical products	15,316
27	Mineral fuels, mineral oils and products of their distillation; bituminous substances; mineral waxes	14,983
63	Other made-up textile articles; sets; worn clothing and worn textile articles; rags	14,626
21	Miscellaneous edible preparations	14,125
33	Essential oils and resinoids; perfumery, cosmetic or toilet preparations	13,828

HS Code	Commodity Type	Exported Value
73	Articles of iron or steel	1,077
88	Aircraft, spacecraft, and parts thereof	1,052
33	Essential oils and resinoids; perfumery, cosmetic or toilet preparations	916
48	Paper and paperboard; articles of paper pulp, of paper or of paperboard	607
86	Railway or tramway locomotives, rolling stock and parts thereof; railway or tramway track fixtures and fittings and parts thereof; mechanical (including electromechanical) traffic signalling equipment of all kinds	505
40	Rubber and articles thereof	470
92	Musical instruments; parts and accessories of such articles	423
95	Toys, games and sports requisites; parts and accessories thereof	353
12	Oil seeds and oleaginous fruits; miscellaneous grains, seeds and fruit; industrial or medicinal plants; straw and fodder	274
19	Preparations of cereals, flour, starch or milk; pastrycooks' products	260

HS Code	Commodity Type	Imported Value
69	Ceramic products	12,734
94	Furniture; bedding, mattresses, mattress supports, cushions and similar stuffed furnishings; luminaires and lighting fittings, not elsewhere specified or included; illuminated signs, illuminated nameplates and the like; prefabricated buildings	12,449
61	Articles of apparel and clothing accessories, knitted or crocheted	9,901
96	Miscellaneous manufactured articles	9,109
90	Optical, photographic, cinematographic, measuring, checking, precision, medical or surgical instruments and apparatus; parts and accessories thereof	9,085
64	Footwear, gaiters and the like; parts of such articles	6,093
62	Articles of apparel and clothing accessories, not knitted or crocheted	5,863
22	Beverages, spirits and vinegar	5,768
56	Wadding, felt and nonwovens; special yarns; twine, cordage, ropes and cables and articles thereof	5,694
31	Fertilisers	5,470

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HS Code	Commodity Type	Exported Value
96	Miscellaneous manufactured articles	244
61	Articles of apparel and clothing accessories, knitted or crocheted	242
56	Wadding, felt and nonwovens; special yarns; twine, cordage, ropes and cables and articles thereof	228
82	Tools, implements, cutlery, spoons and forks, of base metal; parts thereof of base metal	223
55	Man-made staple fibres	222
20	Preparations of vegetables, fruit, nuts or other parts of plants	219
74	Copper and articles thereof	197
83	Miscellaneous articles of base metal	190
49	Printed books, newspapers, pictures and other products of the printing industry; manuscripts, typescripts and plans	185
16	Preparations of meat, of fish or of crustaceans, molluscs or other aquatic invertebrates	183
22	Beverages, spirits and vinegar	170

HS Code	Commodity Type	Imported Value
32	Tanning or dyeing extracts; tannins and their derivatives; dyes, pigments and other colouring matter; paints and varnishes; putty and other mastics; inks	5,230
70	Glass and glassware	5,092
23	Residues and waste from the food industries; prepared animal fodder	4,983
35	Albuminoidal substances; modified starches; glues; enzymes	4,710
4	Dairy produce; birds' eggs; natural honey; edible products of animal origin, not elsewhere specified or included	4,536
59	Impregnated, coated, covered or laminated textile fabrics; textile articles of a kind suitable for industrial use®	4,460
9	Coffee, tea, maté and spices	4,045
12	Oil seeds and oleaginous fruits; miscellaneous grains, seeds and fruit; industrial or medicinal plants; straw and fodder	4,040
19	Preparations of cereals, flour, starch or milk; pastrycooks' products	3,756
52	Cotton	2,915
18	Cocoa and cocoa preparations	2,914

HS Code	Commodity Type	Exported Value
34	Soap, organic surface-active agents, washing preparations, lubricating preparations, artificial waxes, prepare waxes, polishing or scouring preparations, candles and similar articles, modelling pastes, 'dental waxes' and dental preparations with a basis of plaster	156
60	Knitted or crocheted fabrics	149
21	Miscellaneous edible preparations	143
65	Headgear and parts thereof	136
36	Explosives; pyrotechnic products; matches; pyrophoric alloys; certain combustible preparations	113
63	Other made-up textile articles; sets; worn clothing and worn textile articles; rags	78
94	Furniture; bedding, mattresses, mattress supports, cushions and similar stuffed furnishings; lamps and lighting fittings, not elsewhere specified or included; illuminated signs, illuminated nameplates and the like; prefabricated buildings	58
89	Ships, boats and floating structures	41
44	Wood and articles of wood; wood charcoal	38
32	Tanning or dyeing extracts; tannins and their derivatives; dyes, pigments and other colouring matter; paints and varnishes; putty and other mastics; inks	35

HS Code	Commodity Type	Imported Value
68	Articles of stone, plaster, cement, asbestos, mica or similar materials	2,635
51	Wool, fine or coarse animal hair; horsehair yarn and woven fabric	2,040
47	Pulp of wood or of other fibrous cellulosic material; recovered (waste and scrap) paper or paperboard	2,031
95	Toys, games and sports requisites; parts and accessories thereof	1,607
58	Special woven fabrics; tufted textile fabrics; lace; tapestries; trimmings; embroidery	1,363
37	Photographic or cinematographic goods	1,034
3	Fish and crustaceans, molluscs and other aquatic invertebrates	909
65	Headgear and parts thereof	893
13	Lac; gums, resins and other vegetable saps and extracts	857
42	Articles of leather; saddlery and harness; travel goods, handbags and similar containers; articles of animal gut (other than silkworm gut)	823

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HS Code	Commodity Type	Exported Value
46	Manufactures of straw, of esparto or of other plaiting materials; basketware and wickerwork	32
4	Dairy produce; birds' eggs; natural honey; edible products of animal origin, not elsewhere specified or included	31
68	Articles of stone, plaster, cement, asbestos, mica or similar materials	21
59	Impregnated, coated, covered or laminated textile fabrics; textile articles of a kind suitable for industrial use	21
97	Works of art, collectors' pieces and antiques	20
42	Articles of leather; saddlery and harness; travel goods, handbags and similar containers; articles of animal gut (other than silkworm gut)	17
13	Lac; gums, resins and other vegetable saps and extracts	17
76	Aluminium and articles thereof	16
14	Vegetable plaiting materials; vegetable products not elsewhere specified or included	13
15	Animal or vegetable fats and oils and their cleavage products; prepared edible fats; animal or vegetable waxes	13
58	Special woven fabrics; tufted textile fabrics; lace; tapestries; trimmings; embroidery	13
24	Tobacco and manufactured tobacco substitutes;	12

HS Code	Commodity Type	Imported Value
20	Preparations of vegetables, fruit, nuts or other parts of plants	504
41	Raw hides and skins (other than furskins) and leather	438
43	Furskins and artificial fur; manufactures thereof	424
66	Umbrellas, sun umbrellas, walking sticks, seat-sticks, whips, riding- crops and parts thereof	385
57	Carpets and other textile floor coverings	365
46	Manufactures of straw, of esparto or of other plaiting materials; basketware and wickerwork	362
92	Musical instruments; parts and accessories of such articles	329
91	Clocks and watches and parts thereof	317
25	Salt; sulphur; earths and stone; plastering materials, lime and cement	286
76	Aluminium and articles thereof	216
7	Edible vegetables and certain roots and tubers	164
84	Nuclear reactors, boilers, machinery and mechanical appliances; parts thereof	146

HS Code	IS Code Commodity Type	
17	Sugars and sugar confectionery	11
64	Footwear, gaiters and the like; parts of such articles	11
69	Ceramic products	10
7	Edible vegetables and certain roots and tubers	9
35	Albuminoidal substances; modified starches; glues; enzymes	7
71	Natural or cultured pearls, precious or semi-precious stones, precious metals, metals clad with precious metal, and articles thereof; imitation jewellery; coin	6
11	Products of the milling industry; malt; starches; inulin; wheat gluten	5
93	Arms and ammunition; parts and accessories thereof	5
9	Coffee, tea, maté and spices	4
62	Articles of apparel and clothing accessories, not knitted or crocheted	4

HS Code	Commodity Type	Imported Value
6	Live trees and other plants; bulbs, roots and the like; cut flowers and ornamental foliage	145
16	Preparations of meat, of fish, of crustaceans, molluscs or other aquatic invertebrates, or of insects	105
71	Natural or cultured pearls, precious or semi-precious stones, precious metals, metals clad with precious metal, and articles thereof; imitation jewellery; coin	96
14	Vegetable plaiting materials; vegetable products not elsewhere specified or included	81
53	Other vegetable textile fibres; paper yarn and woven fabrics of paper yarn	60
85	Electrical machinery and equipment and parts thereof; sound recorders and reproducers, television image and sound recorders and reproducers, and parts and accessories of such articles	51
74	Copper and articles thereof	45
8	Dairy produce; birds' eggs; natural honey; edible products of animal origin, not elsewhere specified or included	20
50	Silk	13
80	Tin and articles thereof	13

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HS Code	Commodity Type Exporte	
78	Lead and articles thereof	3
8	Dairy produce; birds' eggs; natural honey; edible products of animal origin, not elsewhere specified or included	1

HS Code	Commodity Type	Imported Value	
49	Printed books, newspapers, pictures and other products of the printing industry; manuscripts, typescripts and plans	11	
99	Commodities not elsewhere specified	8	
5	Products of animal origin, not elsewhere specified or included	5	
87	Vehicles other than railway or tramway rolling stock, and parts and accessories thereof	3	
1	Live animals	1	

Source: ITC Trade Map, accessed on 9 July 2023, annotated by the Panel.

## Annex 47: Recent trends of DPRK's coal exports

Maritime smuggling activities by the DRPK have expanded in 2023 for DPRK-origin coal (table 47). According to a Member State, the DPRK's activities in the East China Sea and the Taiwan Strait have increased, with the country also reportedly conducting illicit ship-to-ship transfers in waters on its East Coast, near Rajin. The Panel has separately noted increased activity of DPRK ships departing the country's eastern coast in 2022.

Table 47

Smuggled DPRK-coal exported through ship-to-ship transfers			
Amount of coal	2021	2022	2023
illicitly exported in the first quarter	Approx. 300,000 tons	Approx. 200,000 tons	Approx. 800,000 tons

Source: Member State

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# Annex 48: Additional replies from Member States on trade statistics in the Panel's previous report (\$/2023/171, annex 57)

#### Canada

Permanent Mission of Canada to the United Nations



Mission permanente du Canada auprès de l'Organisation des Nations Unies

February 15, 2023

Coordinator of the Panel of Experts established pursuant to Security Council Resolution 1874 (2009) United Nations Headquarters, New York, NY 10017

Dear

Thank you for your letter of December 1, 2022, reference S/AC.49/2022/PE/OC.324, with regard to ongoing efforts of the Panel of Experts established pursuant to Security Council Resolution 1874 (2009) to gather, examine and analyse information regarding the implementation of the measures imposed on the Democratic People's Republic of Korea (DPRK) by the referenced Security Council resolutions, in particular incidents of noncompliance.

The Panel has written specifically "with regard to the DPRK's trade with Canada in items that are covered by the relevant sectoral sanctions provisions in resolutions 2270 (2016), 2321 (2016), 2371 (2017), 2375 (2017) and 2397 (2017)", based on the Panel's analysis of available trade data. The Panel seeks our assistance in providing supplementary information concerning certain trade data, which you indicate is trade data reported by Canada that lists the DPRK as the partner country.

The Government of Canada has determined that the instances in which the DPRK is reported as the partner country are either confirmed errors or highly likely to be errors. The errors are most likely cases of miscoded country variables in the customs data.

Please note that we will be making changes on our end to replace miscoded references to the DPRK with the correct partner country in all of these transactions. The statistics reflecting the changes have been made public with our release on February 7, 2023. Processes in place to detect potential reporting errors have also been enhanced to reduce occurrences of trade being incorrectly attributed to the DPRK in published data going forward.

With respect to the Panel's request for information regarding any cases of rejection of customs clearance or seizure of goods involving the DPRK as a country of destination / consignment / origin / manufacture or transit, the Government of Canada affirms that there have been no import seizures of goods from the DPRK as the country of purchase / origin.

Please be assured that the Government of Canada takes our obligations as a UN Member State with the utmost seriousness. To that end, Canada continues to stand ready to support the important work of the Panel. Please do not hesitate to contact us if you require any further clarifications.

Sincerely,

Chargé d'Affaires a.i. Ambassador and Deputy Permanent Representative

Canada

#### El Salvador



10:00 AM

#### DIRECCIÓN GENERAL DE ADUANAS

San Salvador, 13 de febrero de 2023 MH.UM.DGA/001.002/2023 Asunto: Emitiendo Informe.

#### SEÑORA VICEMINISTRA:

Atentamente hago referencia a nota MRREE/DGPE/DAM/2023/0504, de fecha 10 de enero de 2023, por medio de la cual se refiere al trabajo que realiza el Panel de Expertos establecido de conformidad a la Resolución 1874 (2009), del Consejo de Seguridad de la Organización de las Naciones Unidas (CSONU), que recopila examina y analiza información relativa a la implementación de las medidas impuestas a la República Popular Democrática de Corea (RPDC).

En ese sentido, se indica que se ha recibido nota del coordinador de dicho Panel el señor destacando que se han identificado transacciones en las que El Salvador importó de Corea del Norte, un monto de \$4,000.00 en concepto de "maquinaria", por lo que solicita al Gobierno de El Salvador, explicaciones sobre esta situación, particularmente:

 Si la información es fidedigna. Si no es fidedigna, solicita remitir digitalmente los documentos que pueda explicar lo anterior. Si los documentos para probar lo anterior no pueden ser provistos en tiempo, se solicita explicar al Panel la naturaleza de la transacción.

2) Si la carga de DPDC a El Salvador que contiene la importación, fue inspeccionada de conformidad con el párrafo 18 de la resolución 2270 (2016) y si esto es así, la razón por la cual no fue confiscada de conformidad al párrafo de la resolución 2397 (2017).

 Otra información relevante o acciones tomadas por las autoridades de El Salvador respecto de las Importaciones de la RPDC.

En relación a lo solicitado, conforme a información recibida y registros que se tienen en los sistemas informáticos de la Dirección General de Aduanas de El Salvador, se ha constatado que la sociedad HY SEALS SISTEMAS HIDRAULICOS S.A. DE C.V., el 24 de junio de 2022, registró en la Aduana Terrestre Las Chinamas, la Declaración Unica Centroamericana (DUCA -D), número 4-42754, determinándose que a través de la misma se importaron las mercancias que se describen a continuación:



Km. 11.5 Catrotera Panamericane, San Bertolo, Ilopango, El Salvador, C.A.

Coomutador Tel.: (503) 2244-5000, Atención al Usuario Tel: (503) 2244-5182

Sitio Web: <a href="www.aduana.gob.sv">www.aduana.gob.sv</a>; Twitter: <a href="www.aduana.gob.sv">witter: @aduana.gob.sv</a>; Advana El Salvador y Correo electrónico <a href="www.aduana.gob.sv">www.aduana.gob.sv</a>; witterio@aduana.gob.sv

CERTIFICADA BAJO LAS NORMAS ISO 9001 POR LA ASOCIACIÓN ESPAÑOLA DE NORMALIZACIÓN Y CERTIFICACIÓN

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			VALOR EN	ADUANA
No Item	Codigo Arancelario	Descripción	FÖB	CIF
1	84841000 00	(9) KIT DE SELLOS, PLATO RETENEDOR	\$579.53	\$601.14
2	84129000 00	(25) BARRIL, SET DE PISTON, ESFERA, PLATO VALVULA	\$3,531.55	\$3,663.29
3	73209000 00	(4) SET DE RESORTES	\$68.16	\$70.70
5	40169300 00	(30) RETENEDOR PARA PRESION METRICO	\$21.79	\$22.60
		TOTAL	\$4,201.03	\$4,357.73

Es pertinente indicar, que las mercancías antes relacionadas al haberse declarado como originarias de la República Popular Democrática de Corea (RPDC), fueron seleccionadas por el módulo de Gestión de Riesgo de la Dirección General de Aduanas, para ser inspeccionadas físicamente, conforme lo establece la Resolución 2270 (2016), del Consejo de Seguridad de las Naciones Unidas; determinándose en la revisión que en efecto las mercancías amparadas en los ítems 1, 2, 3 y 5 fueron declaradas por HY SEALS SISTEMAS HIDRAULICOS S.A. DE C.V., como originarias de la Republica Popular Democrática de Corea.

En ese mismo orden, este Ministerio, al amparo de los principios de Legalidad y Verdad Material, al tratarse de una importación procedente de Guatemala, solicitó a HY SEALS SISTEMAS HIDRAULICOS S.A. DE C.V., documentación de respaldo con la cual las mercancías ingresaron a Guatemala, verificándose con la información remitida que las mercancías objeto de análisis, fueron importadas originalmente en la República de Guatemala por la sociedad HY SEAL, S.A., ubicada en 31 Avenida 14-53 Zona 7, Colonia Ciudad de Plata 2 Ciudad de Guatemala, por medio de Declaracion Unica Centroamericana (DUCA-D), GTGUAEA-21-062439-0001-8, de fecha 4 de mayo de 2021 y factura JH21C03944, de fecha 3 de marzo de 2021, determinándose de la revision realizada a los referidos documentos que las mercancías son originarias de la República de Corea, con código de país KR, exportadas por

con domicilio fiscal en KYUNGMOON BLD. 1F 41 GUKHOE DAERO 54-GIL UEONGDEUNGPO-GU, KOREA.

Con la documentación antes relacionada, se determinó que se trató de un error del agente aduanero al momento de registrar la Declaracion Unica Centroamericana (DUCA -D), número 4-42754, al haber consignado las mercancías como originarias de la República Popular Democrática de Corea (KP), siendo lo correcto, originarias de la República de Corea



#### DIRECCIÓN GENERAL DE ADUANAS

con código de país KR, razón por la cual, las mismas no fueron objeto de incautación como lo dispone la Resolución 2397(2017).

Conforme a lo anterior, como resultado de la verificación y análisis documental de la operación aduanera relacionada, se concluye que las mercancías importadas por medio de la Declaración Unica Centroamericana (DUCA -D), número 4-42754, del 24 de junio de 2022, a nombre de HY SEALS SISTEMAS HIDRAULICOS S.A. DE C.V., son originarias de la República de Corea, adjuntando al presente la documentación respectiva en formato digital.

DIOS UNIÓN LIBERTAD



A LA LICENCIADA ADRIANA MIRA
VICEMINISTRA DE RELACIONES EXTERIORES
E.S.D.O.



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CERTIFICADA BAJO LAS NORMAS ISO 9001 POR LA ASOCIACIÓN ESPAÑOLA DE NORMALIZACIÓN Y CERTIFICACIÓN

23-15418 **251/430** 

[Franslated from Spanish

Directorate General of Customs

San Salvador, 13 February 2023 MH.UM.DGA/001.002/2023 Subject: Issuing report.

Madam,

I have the honour to refer to note MRREE/DGPE/DAM/2023/0504, dated 10 January 2023, concerning the work of the Panel of Experts established pursuant to United Nations Security Council resolution 1874 (2009), which compiles, examines and analyzes information related to the implementation of the measures imposed against the Democratic People's Republic of Korea.

In this regard, a note was sent by the coordinator of the Panel, highlighting the fact that transactions had been detected that involved imports to El Salvador from the Democratic People's Republic of Korea of "machinery" with a value of \$4,000.00, in reference to which he requested an explanation from the Government of El Salvador, specifically:

- "(1) Confirmation as to whether the listed data is reliable. If it is inaccurate, please submit the digital copies of original documents that can explain the cause of inaccuracy. If you cannot supply the relevant documents in time, please offer a precise explanation of the cause of inaccuracy to the Panel.
- "(2) Whether the cargoes from the Democratic People's Republic of Korea to El Salvador containing the relevant items were inspected pursuant to paragraph 18 of resolution 2270 (2016), and if so, the reason why they were not seized and disposed of pursuant to paragraph 20 of resolution 2397 (2017).
- "(3) Any other relevant information and/or action taken by the Salvadoran authorities with respect to exports from the Democratic People's Republic of Korea to El Salvador."

Deputy Minister for Foreign Affairs

In relation to the request, according to the information received and records in the computer systems of the Directorate General of Customs of El Salvador, it has been confirmed that Hy Seals Sistemas Hidráulicos S.A. de C.V. filed Central American single declaration number 4-42754 at the customs office at the Las Chinamas border post on 24 June 2022, when it imported the goods described below:

oms value	1					
'S dollars)	(U					
c.i.f.	f.o.b.	Description	Tariff code	Item No.		
601.14	579.53	(9) gasket kit, retainer plate	84841000 00	1		
3 663.29	3 531.55	(25) barrel, piston set, ball, valve plate	84129000 00	2		
70.70	68.16	(4) spring set	73209000 00	3		
22.60	21.79	(30) pressure retainer, metric	40169300 00	5		
4 357.73	4 201.03			Total		

Note that the above-mentioned goods, because they were declared as having originated in the Democratic People's Republic of Korea, were physically inspected by the risk management module of the Directorate General of Customs, pursuant to United Nations Security Council resolution 2270 (2016). It was determined that the goods under items 1, 2, 3 and 5 had been declared by Hy Seals Sistemas Hidráulicos S.A. de C.V., as having originated in the Democratic People's Republic of Korea.

In addition the Ministry, in accordance with the principles of legality and material truth, this being a question of an import from Guatemala, asked Hy Seals Sistemas Hidráulicos S.A, de C.V. for the supporting documentation with which the goods had entered Guatemala, and confirmed with the information provided that the goods in question had been imported originally into the Republic of Guatemala by Hy Seal, S.A., located at 31 Avenida 14-53 Zona 7, Colonia Ciudad de Plata 2, Guatemala City, under Central American single declaration GTGUAEA-21-062439-0001-8, dated 4 May 2021, and invoice JH21C03944, dated March 3, 2021. A review of those documents determined that the goods originated in the Republic of Korea, with country code KR, and were exported by with the siscal domicile at Kyungmoon Bld. 1F 41 Gukhoe Daero 54-Gil Ueongdeungpo-Gu, Republic of Korea.

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Thanks to the above documentation, it was determined that the customs agent made an error when registering Central American single declaration number 4-42754, recording the goods as having originated from the Democratic People's Republic of Korea (KP), instead of the correct origin of the Republic of Korea, with country code KR, which is why they were not seized as provided for in resolution 2397 (2017).

In accordance with the above, as a result of the confirmation and documentary review of the related customs operation, it has been concluded that the goods imported under Central American single declaration number 4-42754, dated 24 June 2022, by Hy Seals Sistemas Hidráulicos S.A. de C.V., originated in the Republic of Korea. The respective documentation is attached hereto in a digital format.

God Union Liberty

Minister of Finance

Source: Member States, annotated by the Panel

# Annex 49: Comparison table on DPRK Trade Statistics and replies provided by Member States

\*\* Note: DPRK Trade Statistics and Member States' replies cover the six-month period of October 2022-March 2023/ Highlighted are restricted commodities.

As of 28 July 2023
\* Unit: Thousand USS

NI.	Trade Volume w/		e w/ DPRK	Restricted HS Coo	de Trade w/ DPRK	100
No. Member State(MS)	Export to	Import from	Export to	Import from	MS Reply	
1	Austria	o	16	77.5 (No. 27)	1 (HS Code 85)	purchased from a UK company
2	Barbados	o	458		307 (HS Cade 84) 71 (HS Cade 85) 33 (HS Cade 61) 1 (HS Cade 73)	
3	Belgium, Kingdom of	105	57			(Not Restricted)
4	Bosnia and Herzegovina	0	11			(Not Restricted)
5	Brazil, Federative Republic of	О	2			(Not Restricted)
6	Belize	o	111		1 (HS Code 84)	shipments were imported from the Republic of Korea
7	China, People's Republic of	805,820	99,751	5550 (HS Code 2710) 174 (HS Code 2712) 4244 (HS Code 2713) 73 (HS Code 84)	3221 (HS Code 50) 20689 (HS Code 72) 63 (HS Code 73)	goods are items not prohibited by the UNSC resolutions or humanitarian assistance which have exemptions from the UNSC
8	Colombia	1,590	102	1590 (HS Code 72)	4 (HS Code 84) 5 (HS Code 61)	
9	Czech Republic	О	1			(Not Restricted)
10	Denmark, Kingdom of	o	12		12 (HS Code 84)	goods originate from the Republic of Korea
11	El Salvador	0	5		6 (HS Code 54)	
12	Hungary	٥	7		7 (HS Code 73)	
13	Indonesia, Republic of	0	911		385 (HS Code 60) 39 (HS Code 85) 77 (HS Code 84) 5 (HS Code 73) 2 (HS Code 08)	
14	Italy	4	2			(Not Restricted)
15	Madagascar, Republic of	o	282		34 (HS Code 84) 76 (HS Code 85)	
15	Netherlands, Kingdom of the	238	8		7 (HS Code 73)	
17	Poland, Republic of	187	D			(Not Restricted)
18	Seychelles, Republic of	o	3,444		3213 (HS Code 72) 162 (HS Code 84) 1 (HS Code 74) 2 (HS Code 73)	request extension to submit reply
19	South Africa, Republic of	2	6,923	2 (HS Code 84)	39 (HS Code 84) 6854 (HS Code 85) 3. (HS Code 73) 1. (HS Code 54)	
20	Spain, Kingdom of	217	9		1 (HS Code 1604)	
21	Thailand, Kingdom of	52	97		95 (HS Code 85) 2 (HS Code 84)	
22	Uganda, Republic of	0	39			(Not Restricted)
23	United Kingdom	28	814			(Not Restricted)

Source: ITC Trade Map, accessed on 9 July 2023, annotated by the Panel

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### Annex 50: List of HS codes the Panel applies to monitor the sectoral ban

Below is the list of HS codes assigned for each category of goods under sectoral ban by relevant UN Security Council resolutions. This list supersedes S/2018/171, annex 4, as amended by S/2018/171/Corr.1. This list does not include items banned by previous resolutions such as arms embargo, dual-use items and luxury goods. See <a href="https://www.un.org/securitycouncil/sanctions/1718/prohibited-items">https://www.un.org/securitycouncil/sanctions/1718/prohibited-items</a> for the complete list of prohibited goods.

#### a. Items prohibited from being exported to the DPRK

Item	HS Codes	Description	Resolutions
Condensates	2709	Oils; petroleum oils and oils obtained from bituminous	Para. 13 of
and natural		minerals	2375 (2017)
gas liquids	2711	Petroleum gases and other gaseous hydrocarbons	
Industrial machinery	84	Nuclear reactors, boilers, machinery and mechanical appliances; parts thereof	Para. 7 of 2397 (2017)
	85	Electrical machinery and equipment and parts thereof; sound recorders and reproducers; television image and sound recorders and reproducers, parts and accessories of such articles	
Transportation vehicles <sup>243</sup>	86	Railway, tramway locomotives, rolling-stock and parts thereof; railway or tramway track fixtures and fittings and parts thereof; mechanical (including electromechanical) traffic signaling equipment of all kinds	Para. 7 of 2397 (2017)
87		Vehicles; other than railway or tramway rolling stock, and parts and accessories thereof	
	88	Aircraft, spacecraft and parts thereof <sup>244</sup>	
	89	Ships, boats and floating structures	
Iron, steel	72-83		Para. 7 of
and other	72	Iron and steel	2397 (2017)
metals	73	Articles of iron or steel	
74		Copper and articles thereof	
	75	Nickel and articles thereof	
	76	Aluminum and articles thereof	
	78	Lead and articles thereof	
	79	Zinc and articles thereof	
	80	Tin and articles thereof	
	81	Other base metals; cermets; articles thereof	
	82	Tools, implements, cutlery, spoons and forks, of base metal; parts thereof of base metal	
	83	Miscellaneous articles of base metal	

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<sup>&</sup>lt;sup>243</sup> Pursuant to paragraph 30 of resolution 2321 (2016) and paragraph 14 of resolution 2397 (2017), States shall prevent the direct or indirect supply, sale or transfer to the DPRK, through their territories or by their nationals, or using their flag vessels or aircraft, and whether or not originating in their territories, of new helicopters, new and used vessels, except as approved in advance by the Committee on a case-by-case basis.

<sup>&</sup>lt;sup>244</sup> Shall not apply with respect to the provision of spare parts needed to maintain the safe operation of DPRK commercial civilian passenger aircraft (currently consisting of the following aircraft models and types: An-24R/RV, An-148-100B, II-18D, II-62M, Tu-134B-3, Tu-154B, Tu-204-100B, and Tu-204-300).

# b. Items prohibited from being imported from the DPRK

Item	HS Codes	Description	Resolutions
Coal	2701	Coal; briquettes, ovoids and similar solid fuels	Para. 8 of
		manufactured from coal	2371 (2017)
Iron Ore	2601	Iron ores and concentrates, including roasted iron	
		pyrites	
Iron	72	Iron and steel (7201-7229)	
Iron and Steel	73	Articles of Iron and steel (7301-7326)	
products	2(1(00	Callana	D 20 . C
Gold	261690	Gold ores and concentrates	Para. 30 of 2270 (2016)
	7108	Gold (incl. put plated), unwrought, semi-manufactured forms or powder	2270 (2010)
-	710811	Gold powder, unwrought	-
-	710812	Gold in other unwrought forms	-
-			_
	710813	Gold in other semi-manufactured forms	-
Titanium	710820	Monetary gold Titanium ores and concentrates	4
	2614		
Vanadium	2615	Vanadium ores and concentrates	
Rare Earth	2612	Uranium or thorium ores and concentrates [261210	1
Minerals		and <b>261220</b> ]	=
	2617	Ores and concentrates, [Nesoi code <b>261790</b> - Other Ores and Concentrates]	
	2805	Alkali metals etc., rare-earth metals etc., mercury	
	2844	Radioactive chemical elements and isotopes etc.	
Copper	74	Copper and articles thereof (7401-7419)	Para. 28 of
	2603	Copper ores and concentrates	2321 (2016)
Zinc	79	Zinc and articles thereof (7901-7907)	
	2608	Zinc ores and concentrates	1
Nickel	75	Nickel and articles thereof (7501-7508)	=
	2604	Nickel ores and concentrates	
Silver	2616100	Silver ores and concentrates	
	7106, 7107	Silver unwrought or semi manufactured forms, or in	
		powdered forms; base metals clad with silver, not	
_		further worked than semi-manufactured	
	7114	Articles of goldsmiths or silversmiths' wares or parts	
		thereof, of silver, whether or not plated or clad with	
Soutond	3	other precious metal  Fish and crustaceans, mollusks and other aquatic	Para. 9 of
Seafood (including fish,	3	invertebrates (0301-0308)	2371 (2017)
crustaceans,	1603	Extracts and juices of meat, fish or crustaceans,	23/1 (201/)
mollusks, and	1003	mollusks or other aquatic invertebrates)	
other aquatic	1604	Prepared or preserved fish; caviar and caviar substitutes	
invertebrates		prepared from fish eggs	
in all forms)	1605	Crustaceans, mollusks and other aquatic invertebrates,	1
		prepared or preserved	
Lead	78	Lead and articles thereof (7801-7806)	Para. 10 of 2371 (2017)
Lead ore	2607	Lead ores and concentrates	

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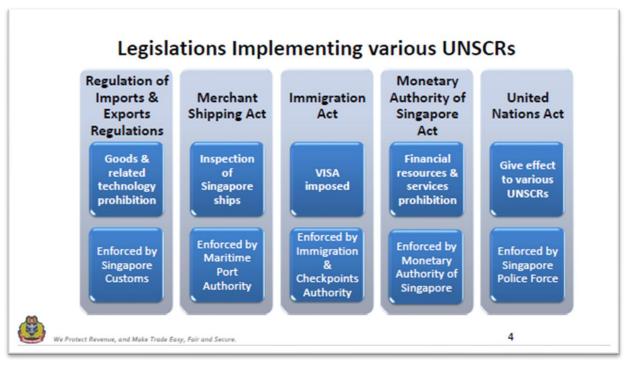
Textiles	50-63		Para. 16 of
(including but	50	Silk, including yarns and woven fabrics thereof	2375 (2017)
not limited to fabrics and	51	Wool, fine or coarse animal hair, including yarns and woven fabrics thereof; horsehair yarn and woven fabric	
partially or	52	Cotton, including yarns and woven fabrics thereof	
fully completed	53	Vegetable textile fibres nesoi; yarns and woven fabrics of vegetable textile fibres nesoi and paper	
apparel products)	54	Manmade filaments, including yarns and woven fabrics thereof	
	55	Manmade staple fibres, including yarns and woven fabrics thereof	
	56	Wadding, felt and nonwovens; special yarns; twine, cordage, ropes and cables and articles thereof	
	57	Carpets and other textile floor covering	
	58	Fabrics; special woven fabrics, tufted textile fabrics, lace, tapestries, trimmings, embroidery	
	59	Textile fabrics; impregnated, coated, covered or laminated; textile articles of a kind suitable for industrial use;	
	60	Knitted or crocheted fabrics	
	61	Apparel and clothing accessories; knitted or crocheted;	
	62	Apparel and clothing accessories; <i>not</i> knitted or crocheted;	
	63	Textiles, made up articles; sets; worn clothing and worn textile articles; rags	
Agricultural products	07	Vegetables and certain roots and tubers; edible	Para. 6 of resolution
	08	Fruit and nuts, edible; peel of citrus fruit or melons	2397 (2017)
	12	Oil seeds and oleaginous fruits; miscellaneous grains, seeds and fruit, industrial or medicinal plants; straw and fodder	
Machinery	84	Nuclear reactors, boilers, machinery and mechanical appliances; parts thereof	Para. 6 of resolution
Electrical equipment	85	Electrical machinery and equipment and parts thereof; sound recorders and reproducers; television image and sound recorders and reproducers, parts and accessories of such articles	2397 (2017)
Earth and stone	25	Salt; sulphur; earths, stone; plastering materials, lime and cement	
including magnesite and			
magnesia	4.4	W1111	
Wood	44	Wood and articles of wood; wood charcoal	
Vessels	89	Ships, boats and floating structures	

- c. For paragraphs 4 and 5 of resolution 2397 (2017), the Panel uses the following HS codes. The Panel notes that annual caps are placed for the two items below.
  - HS 2709: crude oil [cap: 4 million barrels or 525,000 tons ]
  - HS 2710, HS 2712 and HS 2713: refined petroleum products [ cap: 500,000 barrels ]

Source: the Panel

Annex 51: Organization of export controls pursuant to UN SC DPRK-related resolutions in Singapore





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# Immediate Implementation of UNSCRs

# Regulation 6(1)(b) Regulation of Imports and Exports Regulations

"Notwithstanding regulation 3, there shall be no —importation into, exportation from or transit through Singapore of any goods which will contravene the decisions of the United Nations Security Council in resolutions made under Chapter VII of the Charter of the United Nations signed at San Francisco on 26th June 1945."



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# List of Items Prohibited for Import, Export, Transhipment and Transit from/to the DPRK

- List of all prohibited items listed in various UNSCRs on the DPRK updated in the Seventh Schedule of the Regulation of Imports and Export Regulations
- Last update on 17 Oct 2018 to include additional items listed under UNSCR 2397 (2017) on DPRK:
  - √ Food and agricultural products (under HS codes 07, 08, 12)
  - √ Machinery (HS code 84)
  - √ Electrical equipment (HS code 85)
  - ✓ Earth and stone, including magnesite and magnesia (HS code 25).
  - √ Wood (HS code 44)
  - √ Vessels (HS code 89)



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# Trade with DPRK



With effect from 8 Nov 2017, Singapore has prohibited <u>all</u> <u>commercially traded goods</u> from or to the Democratic People's Republic of Korea (DPRK), including the transhipment and transit of these goods through Singapore.



<u>Non-commercial transactions</u> (e.g. humanitarian donation) of goods arriving from or destined for the DPRK is allowable, and require a permit to be submitted at least 3 working days before the intended shipment date.



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# Operationalizing OP 18 of UNSCR 2270 (2016) - Inspection of DPRK Cargo

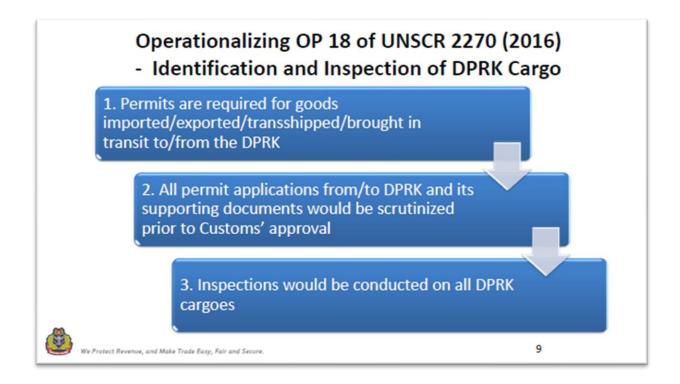
- With effect from 1 May 2018, <u>enforcement powers extended</u> to goods brought in transit, whose inspections are required pursuant to give effect to any relevant decision of the UNSC
- Inspection scope covers cargo where there is reasonable grounds to believe:
  - ✓ Originates from the DPRK
  - ✓ Is bound for the DPRK
  - ✓ Is brokered or facilitated by/for the DPRK and any entity acting on behalf of the DPRK



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Source: Member State

# **Annex 52: Replies from Member States**

#### Austria



#### Permanent Mission

#### of Austria

to the United Nations in New York

Reference No. New-York-OV/POL/0254/2023

#### NOTE VERBALE

The Permanent Mission of Austria to the United Nations presents its compliments to the United Nations Security Council Panel of Experts established pursuant to Resolution 1874 (2009) and with reference to Note Verbale S/AC.49/2023/PE/OC.109 dated 15 June 2023 would like to submit the following response:

The imported good referred to in your request is one satellite phone (Thuraya X5 Touch). The Austrian buyer ordered and purchased the item from company registered in the UK, from where it was shipped to Austria.

The Permanent Mission of Austria to the United Nations avails itself of this opportunity to renew to the Panel of Experts the assurances of its highest consideration.



To the United Nations Security Council Panel of Experts established pursuant to Resolution 1874 (2009) New York, NY 10017 dppa-poe1874@un.org

600 Third Avenue, 31st Floor, New York, N.Y. 10016 E-Mail: new-york-ov@bmeia.gv.at, Tel.: (+1) 917 542 8400

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#### **Belize**



#### PERMANENT MISSION OF BELIZE TO THE UNITED NATIONS

675 Third Ave., Suite 1911 New York, NY 10017 Tel: (212) 986-1240

Fax: (212) 593-0932 E-mail: blzun@betizemission.com

NV No. 53

The Permanent Mission of Belize to the United Nations presents its compliments to the United Nations Security Council Panel of Experts established pursuant to resolution 1874 (2009) and has the honour to refer to the latter's correspondence referenced S/AC.49/2023/PE/OC.111 of 15 June 2023 regarding data indicating trade between the Democratic People's Republic of Korea (DPRK) and Belize of items subject to sectoral sanctions pursuant to resolution 2397 (2017).

The Permanent Mission of Belize wishes to inform that the Belize Customs and Excise Department, the competent authority, has conducted an investigation into all trade from DPRK to Belize in 2021 and 2022. Their examination of the Automated System for Customs Data (ASYCUDA) showed two records of importation of machinery of HS Chapter 84 from DPRK in 2021 and 2022. The competent authority has now clarified with the relevant customs brokers and consignees that the said shipments were actually imported from the Republic of Korea, as clearly indicated in the attachments. Consequently, post-modifications for both customs declarations, herewith attached, were executed to reflect the accurate country of origin/export as Republic of Korea.

Further, the competent authority has advised that there has not been any cases of rejection of customs clearance or seizure of goods involving DPRK.

The Permanent Mission of Belize to the United Nations avails itself of this opportunity to renew to the United Nations Security Council Panel of Experts established pursuant to resolution 1874 (2009) the assurance of its highest consideration.

New York, 5 July 2023

United Nations Security Council Panel of Experts established pursuant to resolution 1874 (2009) NEW YORK

# China

China replied, "According to the data from China, the goods mentioned by the Panel either are items not prohibited by the UNSC resolutions or humanitarian assistance which has exemptions from the UNSC."

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#### **Denmark**



#### Skatteministeriet

July 13, 2023 J.nr. 2023 - 5805

Ministry of Taxation Nicolai Eigtveds Gade 28 DK 1402 – København K

Tel. +45 33 92 33 92 Mail skm@skm.dk

www.skm.dk

In regard to the letter from the United Nations Security Council Panel of Experts dated 15. June 2023 concerning the measures imposed on the Democratic People's Republic of Korea (DPRK) by Security Council resolutions 1718 (2006), 1874 (2009), 2087 (2013), 2094 (2013), 2270 (2016), 2321 (2016), 2356 (2017), 2371 (2017), 2375 (2017) and 2397 (2017), the Ministry of Taxation is pleased to provide the following information:

#### Question 1

Ministry of Taxation can confirm that there has been an import of goods to Denmark as displayed in Tabel 1: Machinery (HS Code 84).

However, a subsequent examination of the import conducted by Danish Customs Agency indicates that the origin of the goods is mistakenty stated by the American consignor as originating from DPRK, although the goods originate from the Republic of Korea.

The importing company has on the request of Danish Customs Agency provided documents (including commercial invoice and product information) which specifies that the imported goods originate from the Republic of Korea.

It is the Danish Customs Agency's assessment that the documents sufficiently support that the goods in question originate from the Republic of Korea and not the Democratic People's Republic of Korea (DPRK) as stated in Table 1.

Table 1: Machinery (HS Code 84)1 DATE	REPORTING COUNTRY	PARTNER COUNTRY	HS CODE	APPROXIMATE VALUE (USD)
December 2022	Denmark	DPRK	84	12,000

Hence, the information as stated in Table 1 is de facto inaccurate.

#### Question 2

A review of the import in the Danish Customs Agency's systems shows that a consignment corresponding to the information in the Table 1 was inspected on 27 December 2022. The consignment contained goods of Chapter 84 consigned from the United States but with declared origin in the DPRK.

The consignment was therefore subjected to physical control on the basis of a concrete risk profile that was created to ensure effective enforcement of the ban on the importation of goods subject to sanctions.

Thus, the consignment has been inspected in accordance with paragraph 18 of Resolution 2270 (2016).

However, the argo was after the inspection not seized and disposed of pursuant to paragraph 20 of resolution 2397 (2017).

Danish Customs Agency has been in dialog with the relevant control unit, and it has been established that the consignment was erroneously released despite the fact that the goods could potentially be prohibited from importation. Furthermore, it has been established that the instructions in the inspection description in the relevant risk profile have not been followed, and that the correct contact persons have not been involved in connection with the execution of the inspection.

#### Question 3

As a result of the erroneous release of the cargo, the Danish Customs Agency will emphasize to the responsible control unit that the described procedures must be followed.

Side 2 af 2

Source: Member States

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#### Annex 53

# Advanced Technology Facility (ATF) appears to be reselling Glocom Products

The Panel notes that at least two products displayed on the ATF website resemble products from Glocom's catalogue. The products are nearly identical in appearance, and share similar description and specifications, with only minor differences in wording. Despite using the brand name "EDSAT" and "ER" on ATF website, the Panel assesses that these products are originally Glocom-made products as seen in Glocom's catalogue.

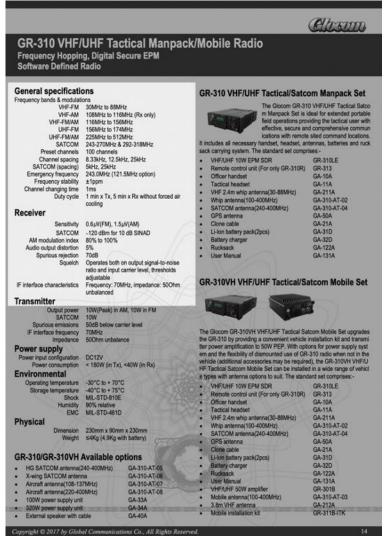
1) Comparison between "EDSAT ER-310" and "Glocom GR-310" (Upper images are from ATF website and the bottom is from Glocom's catalogue). The contents of both ① and ② are nearly identical.



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2) Comparison between "EDSAT ER-452" and "Glocom GR-452" (Upper images are from ATF website and the bottom is from Glocom's catalogue). The contents of both ①, ②, and ③ are nearly identical



Source: ATF website and Glocom catalogues

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# Annex 54: Notice of the U.S. Department of the Treasury

# U.S. DEPARTMENT OF THE TREASURY

# Treasury Sanctions Facilitator for Attempted Arms Deals Between North Korea and Russia

March 30, 2023

WASHINGTON — Today, the Department of the Treasury's Office of Foreign Assets Control (OFAC) sanctioned one individual for attempting to facilitate arms deals between Russia and the Democratic People's Republic of Korea (DPRK). Sanctions and export controls imposed by a coalition of over 30 countries have constrained Russia's ability to replace lost military equipment and supplies with modern technology. At the same time, the United States and its partners are continuing to provide Ukraine with advanced weapons to defend itself against Russia's brutal war of choice.

"Russia has lost over 9,000 pieces of heavy military equipment since the start of the war, and thanks in part to multilateral sanctions and export controls, Putin has become increasingly desperate to replace them," said Secretary of the Treasury Janet L. Yellen. "Schemes like the arms deal pursued by this individual show that Putin is turning to suppliers of last resort like Iran and the DPRK. We remain committed to degrading Russia's military-industrial capabilities, as well as exposing and countering Russian attempts to evade sanctions and obtain military equipment from the DPRK or any other state that is prepared to support its war in Ukraine."

#### WEAPONS AND PROHIBITED GOODS

OFAC is designating a Slovakian national **Ashot Mkrtychev** (Mkrtychev) pursuant to Executive Order (E.O.) 13551 for having attempted to, directly or indirectly, import, export, or reexport to, into, or from the DPRK any arms or related materiel.

Between the end of 2022 and early 2023, Mkrtychev worked with DPRK officials to obtain over two dozen kinds of weapons and munitions for Russia in exchange for materials ranging from commercial aircraft, raw materials, and commodities to be sent to the DPRK. Mkrtychev's negotiations with DPRK and Russian officials detailed mutually beneficial cooperation between North Korea and Russia to include financial payments and barter arrangements. He confirmed Russia's readiness to receive military equipment from the DPRK with senior Russian officials. Mkrtychev's negotiations with those officials indicated that necessary Russian preparations for

a proposed deal were complete, and that they were ready to receive materials from and transfer materials to the DPRK. He also provided DPRK officials with information from Russian officials, likely connected to his attempts to obtain military equipment for Russia from DPRK. Lastly, Mkrtychev worked with a Russian individual to locate commercial aircraft suitable for delivery to the DPRK.

#### SANCTIONS IMPLICATIONS

As a result of today's action, pursuant to E.O. 13551, all property and interests in property of the person named above that are in the United States, or in the possession or control of U.S. persons, are blocked and must be reported to OFAC. In addition, any entities that are owned, directly or indirectly, 50 percent or more by one or more blocked person are also blocked.

In addition, persons that engage in certain transactions with the individual designated today may themselves be exposed to designation. Furthermore, any foreign financial institution that knowingly facilitates a significant transaction or provides significant financial services for the individual designated today could be subject to U.S. correspondent or payable-through account sanctions.

The power and integrity of OFAC sanctions derive not only from OFAC's ability to designate and add persons to the Specially Designated Nationals and Blocked Persons (SDN) List, but also from its willingness to remove persons from the SDN List consistent with the law. The ultimate goal of sanctions is not to punish, but to bring about a positive change in behavior. For information concerning the process for seeking removal from an OFAC list, including the SDN List, please refer to OFAC's Frequently Asked Question 897.

For detailed information on the process to submit a request for removal from an OFAC sanctions list, please click here.

Find identifying information on the individual sanctioned today here.

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Source: <a href="https://home.treasury.gov/news/press-">https://home.treasury.gov/news/press-</a>

releases/jy1377?utm\_campaign=Readbook&utm\_medium=email&\_hsmi=252489754&\_hsenc=p2ANqtz-8CUtB47CLpIA1sL7zycVx7NGHKz7iHzsDx5U0uZVyH8ZCD-RntLDdWpiJi49MilWimJLtVw8YgIR-6XpYrcFrZKkpvdw&utm\_content=252489754&utm\_source=hs\_email

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# **Annex 55: Russian Federation's reply**

В связи с запросом группы экспертов ОС.105 сообщаем следующее.

Сведения относительно якобы проводимых гражданином Словакии А.Мкртычевым переговорах о поставках из КНДР в Россию оружия и боеприпасов в обмен на товары не подтверждаются, являясь бездоказательными инсинуациями американской стороны.

# **Translated from Russian**

In connection with reference No. OC.105 from the Panel of Experts, we hereby report the following. The information concerning the alleged negotiations by Slovak citizen A. Mkrtychev on the supply of arms and ammunition from the Democratic People's Republic of Korea to Russia in exchange for goods, being unsubstantiated insinuations on the part of the United States of America, is unconfirmed.

# Annex 56: United States' reply concerning Mkrtychev' passport information

MKRTYCHEV, Ashot (a.k.a. MKRTYCEV, Asot), Hana Melichkova Street 3448/37, Bratislava 84105, Slovakia; DOB 07 May 1966; POB Baku, Azerbaijan; citizen Slovakia; Gender Male; Secondary sanctions risk: North Korea Sanctions Regulations, sections 510.201 and 510.210; Transactions Prohibited For Persons Owned or Controlled By U.S. Financial Institutions: North Korea Sanctions Regulations section 510.214; Passport BD3843329 (Slovakia) expires 08 Apr 2029; alt. Passport BD5609822 (Slovakia) expires 19 May 2024 (individual)[DPRK].

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# **Annex 57: Russian Federation's reply**

В связи с запросом группы экспертов ОС.5 сообщаем следующее.

Представленные «одним государством-членом» фотографии не являются исчерпывающими доказательствами и не свидетельствуют о нарушении введенных против Пхеньяна международных ограничительных мер.

Движение товаров в/из КНДР осуществляется с учетом требований резолюций СБ в отношении этой страны. Установленные Советом санкционные запреты и ограничения соблюдаются. Компетентные российские органы нарушений не выявили.

# Translated from Russian

In connection with reference No. OC.5 from the Panel of Experts, we hereby report the following.

The photographs provided "by one Member State" are not comprehensive evidence and do not show a violation of the international restrictive measures imposed against Pyongyang.

The movement of goods to/from the Democratic People's Republic of Korea is carried out taking into account the requirements of the Security Council resolutions concerning this country. The Council's sanctions prohibitions and restrictions are being complied with. The competent Russian authorities found no violations.

# Annex 58: Poland's SALW trade statistics with DPRK and its reply

Poland's Trade Statistics with the DPRK on SALW in 2022

Month	HS Code	Imported Amount in USD
January		404
February	9306	366
March		327
A '1	9305	18
April	9306	765
Mana	9305	18
May	9306	1163
I1	9305	18
July	9306	446
October		935
November	9306	201
December		831

- HS Code 9305: Parts and accessories off arms (military weapons, pistols, revolvers, shotguns, rifles etc.)
- **HS Code 9306**: Bombs, grenades, torpedoes, mines, missiles, cartridges and other ammunition and projectiles and parts thereof, including buckshot, shot and cartridge wads.

Source: UN Commodity Trade Statistic Database (https://comtradeplus.un.org/)

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### Poland's Reply

RZECZPOSPOLITA POLSKA STAŁE PRZEDSTAWICIELSTWO PRZY NARODACH ZJEDNOCZONYCH



REPUBLIC OF POLAND
PERMANENT MISSION
TO THE UNITED NATIONS

750 Third Avenue, NEW YORK, NY 10017 TEL.: (212) 744 2506 FAX: (212) 517 6771

SP.ONZ.NJORK.6340.212.2023

The Permanent Mission of the Republic of Poland to the United Nations in New York presents its compliments to the Acting Coordinator of the Panel of Experts established pursuant to Security Council resolution 1874 (2009) and with reference to the letter of 16 June 2023 (S/AC.49/2023/PE/OC.137) regarding "arms and related materiel" imported by Poland from the Democratic People's Republic of Korea (DPRK) in 2022 has the honor to submit herewith information on the issue at question.

The Permanent Mission of the Republic of Poland to the United Nations in New York avails itself of this opportunity to renew to the Acting Coordinator of the Panel of Experts assurances of its highest consideration.

New York, 14 July 2023

Acting Coordinator of the Panel of Experts established pursuant to Security Council Resolution 1874 (2009) United Nations

New York

#### Annex to the note SP.ONZ.NJORK.6340.212.2023

Information for the Panel of Experts established by United Nations Security Council resolution 1874 (2009) with regard to the import of "arms and related materiel" from the DPRK to Poland

With reference to the question of the Panel of Experts with regard to "arms and related materiel" imported by Poland from the DPRK in 2022, please find below information that you may consider relevant to the issue at question.

First and foremost we would like to reaffirm our commitment to international obligations. Sanctions regime imposed on DPRK as well as export control are addressed in the Republic of Poland in both domestic and EU-level legal framework. Measures against the DPRK imposed by the Security Council have been jointly implemented by Poland and the other Member States of the European Union within the framework of Common Foreign and Security Policy. In order to give an effect of these measures in the most comprehensive and uniform manner the European Union adopted relevant legislation such as decision and regulation issued on the basis of article 29 of the Treaty on European Union and article 215 of the Treaty on the Functioning of the European Union, respectively. It should be emphasized that these measures constitute an essential part of the European Union foreign policy tool that it uses to pursue objectives in accordance with the principles of the Common Foreign and Security Policy. It should also be noted that from legal perspective regulation has direct binding effect for all persons and entities, without requirement to be implemented into national legislation, unless it is stipulated otherwise.

The obligations stemming from resolutions 1718 (2006), 1874 (2009), 2087 (2013), 2094 (2013), 2270 (2016), 2321 (2016), 2356 (2017), 2371 (2017), 2375 (2017), 2397 (2017) have been enshrined in respective provisions of Council Decision (CFSP) 2016/848 of 27 May 2016 concerning restrictive measures against the Democratic People's Republic of Korea and Council Regulation (EC) 1509/2017 of 30 August 2017 concerning restrictive measures against the Democratic People's Republic of Korea (OJ L 224 31.8.2017, p. 1 with further amendments).

Considering robust sanctions' measures imposed on the DPRK, bilateral economic ties between Poland and DPRK are very limited. Apart from that due to the fact that the DPRK remains on the Financial Action Task Force's list of jurisdictions that have strategic deficiencies in their anti-moneylaundering and counter-terrorist financing regimes, all the DPRK-linked activities are under the highest possible scrutiny. Under statutory requirements as provided for in AML/CFT Act financial market entities are obliged to apply enhanced customer due diligence measures taking into account the risk-based approach. Moreover the comprehensive national export control regime in force is based on close interagency cooperation between export control authority and various national authorities such as inter alia National Security Agency, Ministry of Foreign Affairs and National Revenue Administration (KAS), the latter responsible for customs matters. It is therefore mandatory for competent authorities to apply enhanced scrutiny in line with detailed procedures, taking into account comprehensive import and export restrictions on the DPRK. It should also be underlined that competent authorities exercise continuous vigilance over business activities and transactions that may be directly or indirectly linked to designated entities and individuals as well as prohibited Nonetheless, well-tailored customer due diligence measures applied by respective institutions, along with wide interagency cooperation ensure that relevant authorities give the highest consideration to all the DPRK-linked activities.

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However, it should be emphasized that in this particular case national competent authorities are not in possession of any information that may confirm the transactions referred to by the Coordinator of the Panel of Experts. The analysis of the national databases on economic turnover available to National Revenue Administration does not show that in the period in question imports of goods classified under HS codes 9305 (parts and accessories of articles covered by headings 9301 to 9304) and 9306 (bombs, grenades, torpedoes, mines, projectiles and similar armaments of war and parts thereof, cartridges and other ammunition and grenades and parts thereof, including shot and ball wads) or other arms-related goods from the DPRK to Poland, took place. It should also be pointed out that the data contained in the UN Comtrade Database available on the website <a href="https://comtradeplus.un.org/">https://comtradeplus.un.org/</a>, as indicated in the Coordinator's letter, does not correspond with the data reported by Poland to United Nations Register of Conventional Arms <a href="https://www.unroca.org/poland/report/2022/">https://www.unroca.org/poland/report/2022/</a>. Considering the above, it will be helpful to investigate the matter further if we are provided with the sources of this specific data.

In 2022, according to official data gathered by Statistics Poland (GUS) economic turnover between DPRK to Poland was at very low level, covering mainly basic goods. DPRK is ranked 198 out of the total 236 economic partners (this list also includes overseas territories and dependencies). Please find also enclosed document prepared by EU Directorate – General for Trade illustrating in details volume and value of trade in goods between the European Union and DPRK.

Taking into account the gravity of violation of international obligations by the DPRK, we would like to inform you that Poland considers cooperation with the Panel of Experts with a view to analyzing all issues related to alleged non-compliance to be of the utmost importance. We would like to assure you of our full readiness to cooperate in this matter.

2

Source: Member State

# Annex 59: Singapore's export control cases of luxury goods to the DPRK

# Case Study: Sanctioned goods shipped to DPRK

- In 2018, Singapore Customs received information alleging that Singaporean companies have engaged in trade in luxury goods which were prohibited by the United Nations Security Council ("UNSC") sanctions.
- Through investigations, different companies were established to be engaged in such trade.



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# **Key Points**

- Singapore gives force to the UNSC sanctions by implementing the sanctions within domestic law
- Therefore, exporting goods which violate the sanctions constitute an offence under the United Nations (Sanctions — Democratic People's Republic Of Korea) Regulations
- Additionally, on 8 Nov 2017, Singapore prohibited all commercially traded goods from or to the DPRK, regardless of whether they are imported, exported, or transhipped or brought in transit through Singapore



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# Outcome

- Investigations established that various companies had engaged in prohibited trade with the DPRK since 2013 to 2018
- These companies included those who sold goods for export, and those involved in the logistical role
- 5 companies and 9 individuals have been prosecuted, with 3 companies and 7 individuals convicted for their role in such trade
- Cases against further 1 company and 2 individuals pending investigations



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# **Examples of convicted cases**

- Rejo Beverages was fined \$160k; her director, one Loh Mun Sang was jailed for 6 weeks
- 123 Holdings was fined \$60,000, 123 Duty Free was fined \$30,000. Their director, one Wang Jung Chung was jailed for 8 weeks while the export director, one See Swee Hian, was jailed for 4 weeks

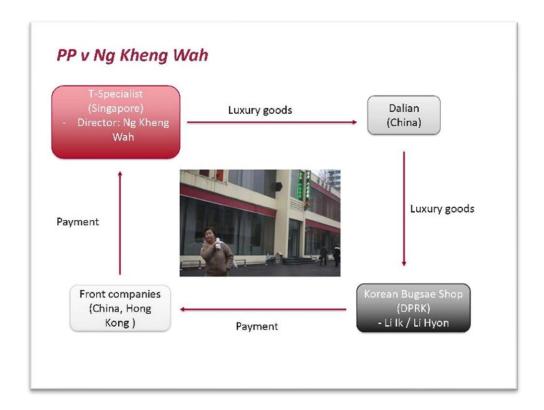


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Source: Member State.

# Annex 60: Cases prosecuted by Singapore for the violation of luxury goods export to DPRK



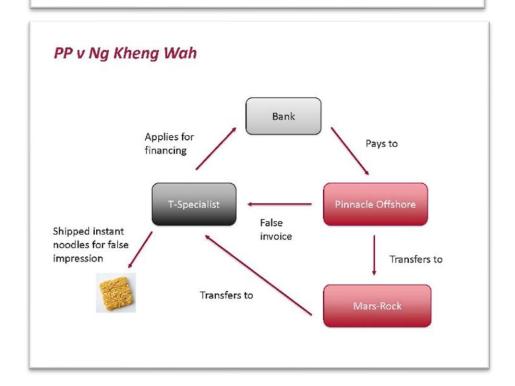
# PP v Ng Kheng Wah

- T-Specialist directly supplied designated luxury items to the Korean Bugsae shop between November 2010 and January 2017, including:
  - Wines and spirits
  - Perfumes, cosmetics, musical instruments and precious jewellery
  - Watches clad with a precious metal
- Total value of designated luxury goods supplied to DPRK was in excess of SGD \$6m
- T-Specialist and Ng Kheng Wah faced 80 charges under Reg 5(a) of the United Nations (Sanctions – Democratic People's Republic of Korea) Regulations ("UN-DPRK Regs").

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# PP v Ng Kheng Wah

- Due to the sanctions, Li Ik/Li Hyon had difficulty paying T-Specialist and owed USD 20 m by end of 2013
- Ng then committed trade financing fraud arranged for his friend Wang to create fictitious invoices for non-existent transactions to purchase MSG and instant noodles.
- Obtained over USD 94m in trade financing from five banks, which was then round-tripped back to T-Specialist. Loans were eventually repaid.
- Ng faced 81 charges of cheating and 8 charges under the Corruption, Drug Trafficking and Other Serious Crimes (Confiscation of Benefits) Act ("CDSA").



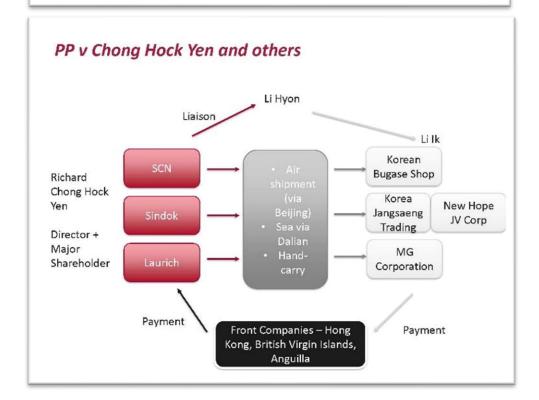
# PP v Ng Kheng Wah

- · Ng: 34 months' imprisonment
  - 4 months for UN DPRK-Regs charges
  - 30 months' imprisonment for cheating charges
- T-Specialist: fine of \$880,000:
  - \$380,000 for UN-DPRK Regs Charges
  - \$500,000 for CDSA offences

#### THE STRAITS TIMES

Jail for company director who sold luxury goods to North Korea, cheated banks of \$130m





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# PP v Chong Hock Yen and others

- In total, 43 occasions where luxury items were supplied, with total value exceeding SGD 500k, and Richard Chong earning about \$120k.
- Designated luxury goods supplied included perfumes and cosmetics, watches of metal clad with a precious metal and musical instruments.
- At first instance, District Judge imposed the following sentences:
  - Richard Chong: 3 weeks' imprisonment
  - SCN: \$120,000 fine
  - Sindok: \$10,000 fine
  - Laurich: \$10,000 fine
- · Prosecution and defence both appealed against sentences imposed.

# PP v Chong Hock Yen and others - the appeal

- The violation of a UN measure enacted into domestic law would affect Singapore's international reputation, in particular, as an international trade and finance centre.
- Luxury goods do not pose a threat in itself but are prohibited, and "probably provide succour and motivation for the continued defiance or contravention of UN Sanctions by those in positions or power".
- Harm to Singapore's reputation and standing would be greater when it took
  place in relation during a period of heightened tension.
- Fines imposed had to take into account both punishment and disgorgement of profits.

#### **Our continued commitment**

 As recently as April 2023, we have continued to prosecute and obtain jail terms for persons who supply banned goods to DPRK in breach of our regulations

Pokka ex-manager who unlawfully supplied drinks to N. Korea jailed

All care character angular for the control of the c

#### THE STRAITS TIMES

Jail for two men in S'pore who sent \$1m worth of Pokka and alcoholic drinks to North Korea

Source: Member State.

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# Annex 61: Reply from Jaguar Land Rover







The United Nations Security Council Panel of Experts The United Nations Headquarters Siege New York NY 10017

4 April 2023

Your Reference: S/AC.49/2023/PE/OC.23

Dear

I am writing in response to your letter of 15 March 2023 in relation to photographs of a Land Rover Defender in Pyongyang, Democratic People's Republic of Korea (DPRK) in January 2023.

Jaguar Land Rover takes Sanctions compliance very seriously. Our Corporate Policy on Export Controls & Sanctions Compliance prohibits all transactions in breach of sanctions and all trade with what Jaguar Land Rover term "Comprehensively Sanctioned countries", which includes DPRK. Our Policy is supported by proportionate monitoring and enforcement processes.

Jaguar Land Rover does not have any appointed Retailers or Service agents in DPRK. Vehicles are by their nature mobile and therefore we believe it likely that the vehicle photographed has been driven across the border or shipped in by a third party. The Panel notes in your letter that third party and criminal vehicle sales are difficult to follow. Jaguar Land Rover seeks to manage this diversion risk through robust contractual clauses and awareness raising with our counterparties in relation to permitted sales of our vehicles.

The table below contains our responses to the requests for information with regards to the vehicle photographed.

Information Requested	Jaguar Land Rover Response		
The model, year of manufacture of the	The Defender pictured has no visible registration plates and the photographs do not include the Vehicle Identification Number.		
vehicle in the photographs, location of manufacturing	We have shown the photographs to internal experts on the Defender and they believe that it is:		
facilities, and possible	Model: Land Rover Defender 110		
serial numbers	Model year: Possibly 2020 model year (but they cannot be certain)		
	Derivative: P400 SE core specification (i.e. not X-Dynamic or X variant)		
	Exterior Colour: Santorini Black		
	Interior: Not visible		
	Driver's Side: Left-Hand Drive		
	Manufacturing facility: Jaguar Land Rover factory in Nitra, Slovakia		
	Possible serial numbers: The vehicle's serial number (Vehicle Identification Number / VIN) is usually displayed in the bottom corner of the windscreen. Are there any other photographs available with a close up of the windscreen? As can be seen from the response to question 3 below, the vehicle pictured could be any one of large number of vehicles. It may be feasible to generate list of all the VINs for Santorini Black 2020 Model Year Defender 110s and if the panel feels that this would be useful information we would endeavour to provide. However we would note that given the large number of possible vehicles, we would not be able to pinpoint the VIN for the specific vehicle.		

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### Information Requested Jaguar Land Rover Response 2. Prevailing markets for This type of vehicle is sold into approximately 150 countries, however: this type / model of Given that it is a left-hand drive vehicle, it is unlikely (but not impossible) vehicles, in particular that it was originally supplied to a right-hand drive market. any information on whether the vehicle was Our internal experts note that this not a North American specification produced for a specific vehicle, as such vehicles have side markers in the front and rear wheel arch claddings. market 3.Information concerning As noted above, we have not been able to identify which specific market this the supply of such vehicle was originally supplied to and there is no way of knowing with models to these major certainty how the vehicle entered DPRK. It could have been driven over a land markets after original border or it could have been shipped in. manufacture, especially those in geographical Our internal experts think proximity to DPRK that is possibly a 2020 Model Year Vehicle and meaning it would likely have been manufactured and supplied to the original destination country in 2019 / Below are the Global volumes of Defender 110s sold globally for the 20, 20.5 and 21 Model Years, including the subset of vehicles manufactured in Santorini Black 2

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#### Information Requested

#### Jaguar Land Rover Response

4. Information relating to any specific customization of the vehicle, either by your company and/or any subsequent company (such as an armouring / security company). What is the function of the equipment installed, and which companies might have performed

such customization?

From what our experts can tell from the photographs, the vehicle does appear to have a number of accessories / modifications:

#### Visible Accessories:

- Front Protection System.
- Chequer Plate Kit.
- Black Gear Carrier box on the right side of the vehicle. From what we can tell
  from the images, this could be a genuine Land Rover accessory, but to date it
  has not been officially available in this colour, which suggests that it is either a
  counterfeit part or has been aftermarket painted (i.e. not by JLR).
- Black Spare wheel cover this was not available in a colour matching the body
  colour as a factory accessory until 23 Model Year. It could be a counterfeit or
  it is apparently quite common for genuine spare wheel covers to be
  aftermarket painted (i.e. not by JLR) to match the body colour of the vehicle.
- Mudflaps (small).
- Rear skid pan mounted bright scuff plate.

#### Unavailable from factory possible aftermarket upgrades:

- 5095 20" Wheels these appear to be genuine Land Rover wheels, but they
  are not an official option on SE vehicle specification (which is the specification
  of the vehicle in the photographs), suggesting that they have been changed
  after the vehicle left the factory.
- Brake Callipers In the photos, they appear to be yellow, which are not a
  factory available option. This may mean that they are not genuine Land Rover
  parts or that they are genuine parts that have been painted yellow after the
  vehicle left the factory.
- Extended Black Pack skid pans.

We hope that you will find the above responses satisfactory, but if you have any further queries or points that you would like further clarification on we would be pleased to try to help.

Yours sincerely



Director of Compliance, Ethics & Risk

JAGUAR LAND ROVER ABBEY ROAD, WHITLEY, COVENTRY, CV3 4LF T.4 (0)2476 303 080 JAGUARLANDROVER.COM

REG. OFFICE: JAGUAR LAND ROVER LIMITED. ABBEY ROAD, WHITLEY, COVENTRY, CV3 4LF, UK. REGISTERED IN ENGLAND NO: 1672070

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#### Annex 62: Reply from Steinway Musical Instruments, Inc.



#### SUBMITTED VIA EMAIL

March 28, 2023

Attn:

United Nations Security Council Panel of Experts Established Pursuant to Resolution 1874 (2009) United Nations Headquarters 405 E 42nd Street New York, New York (212-963-1055)

Re: S/AC.49/2021/PE/OC.251 Letter; Response of Steinway Musical Instruments, Inc.

Dear

On behalf of Steinway Musical Instruments, Inc. ("Steinway"), I write to you in response to your letter, dated July 9, 2021 (the "Letter"), regarding the possible transfer of one of Steinway's grand pianos to the Democratic People's Republic of Korea ("DPRK").

First and foremost, we would like to thank the Panel of Experts (the "Panel") for their ongoing commitment to uphold United Nations Security Council Resolution 1874. Steinway is committed to compliance with all applicable laws, including UN sanctions obligations. Steinway has not engaged in any activities in violation of UN or other applicable sanctions against North Korea. In preparing this response, Steinway conducted a review of its records and third-party relationships under the guidance of our outside counsel at Dechert LLP with expertise in sanctions compliance matters.

As was discussed with both of you and our outside counsel, due to miscommunications by the United Nations of which the Panel is aware, we did not become aware of the Letter until recently. Upon learning about the Letter, however, Steinway and its outside counsel reached out to the Panel to promptly address the Panel's concerns.

In the Letter, the Panel asked Steinway to confirm whether the images of a certain piano in a DPRK music video (the "Piano") showed a Steinway model and, if so, details as to how the Piano got into the DPRK. As discussed with the Panel's representatives, Steinway cannot definitively determine whether the Piano is a Steinway piano without physically inspecting the Piano and reviewing its serial number (if any). However, upon review of Steinway's records and

CORPORATE FINANCE • ONE STEINWAY PLACE • LONG ISLAND CITY, NY 11105 TEL 718.721.2600 • www.steinway.com

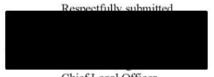
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given the limited information available from the video regarding the Piano, it appears that the Piano might not be an authentic Steinway.

Steinway rarely manufactures red pianos and Steinway has no record of exporting pianos to the DPRK. Given the region involved, Steinway leadership determined that if the Piano were a Steinway, it would have been manufactured through Steinway's factory in Germany. Upon review of its records, Steinway's manufacturing team determined that only seven red pianos have been manufactured from 2016 to 2020 by the Steinway factory in Germany. Steinway did not identify any exports of any red pianos (or any other pianos) to the DPRK through a review of Steinway's retail sales records, wholesale sale records, or other financial records. Steinway also did not identify any warranty registrations, which are customarily issued upon initial purchase of a Steinway piano, made in the last ten years to any customers located in DPRK.

Although Steinway is unable to confirm or deny authenticity without reviewing the Piano or serial number (if any), Steinway's manufacturing department noted multiple inconsistencies in the Piano's appearance that suggest that the Piano likely is not a Steinway. Upon visual review of the Piano, Steinway's leadership noted that the Piano shows a black interior, but Steinway's red pianos have mahogany or red interiors – not black. Moreover, Steinway incorporates its logo on the fallboards of its pianos; however, based on the limited views from the music video, the Piano brandishes no such logo. For these reasons, the likelihood that the Piano is an authentic Steinway piano is low.

As set forth above, Steinway does not think the Piano came from a Steinway manufacturing factory or belongs to the Steinway brand. Steinway is happy to discuss any further queries of the Panel in an effort to expeditiously resolve the Panel's concerns.



Chief Legal Officer Steinway Musical Instruments, Inc.

cc: United States Mission to the United Nations

#### Annex 63: US-ROK Joint Cybersecurity Advisory on Kimsuky (1 June 2023)



# North Korea Using Social Engineering to Enable Hacking of Think Tanks, Academia, and Media

#### SUMMARY

The Federal Bureau of Investigation (FBI), the U.S. Department of State, and the National Security Agency (NSA), together with the Republic of Korea's National Intelligence Service (NIS), National Police Agency (NPA), and Ministry of Foreign Affairs (MOFA), are jointly issuing this advisory to highlight the use of social engineering by Democratic People's Republic of Korea (DPRK a.k.a. North Korea) state-sponsored cyber actors to enable computer network exploitation (CNE) globally against individuals employed by research centers and think tanks, academic institutions, and news media organizations. These North Korean cyber actors are known to conduct spearphishing campaigns posing as real journalists, academics, or other individuals with credible links to North Korean policy circles. The DPRK employs social engineering to collect intelligence on geopolitical events, foreign policy strategies, and diplomatic efforts affecting its interests by gaining illicit access to the private documents, research, and communications of their targets.

#### BACKGROUND

North Korea's cyber program provides the regime with broad intelligence collection and espionage capabilities. The Governments of the United States and the Republic of Korea (ROK a.k.a. South Korea) have observed sustained information-gathering efforts originating from these North Korean cyber actors. North Korea's primary military intelligence organization, the Reconnaissance General Bureau (RGB), which has been sanctioned by the United Nations Security Council, is primarily responsible for this network of actors and activities.

We assess the primary goals of the DPRK regime's cyber program include maintaining consistent access to current intelligence about the United States, South Korea, and other countries of interest to impede any political, military, or economic threat to the regime's security and stability.

Currently, the U.S. and ROK Governments, and private sector cyber security companies, track a specific set of DPRK cyber actors conducting these large-scale social engineering campaigns as

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Kimsuky, Thallium, APT43, Velvet Chollima, and Black Banshee. Kimsuky is administratively subordinate to an element within North Korea's RGB and has conducted broad cyber campaigns in support of RGB objectives since at least 2012. Kimsuky actors' primary mission is to provide stolen data and valuable geopolitical insight to the North Korean regime.

Some targeted entities may discount the threat posed by these social engineering campaigns, either because they do not perceive their research and communications as sensitive in nature, or because they are not aware of how these efforts fuel the regime's broader cyber espionage efforts. However, as outlined in this advisory, North Korea relies heavily on intelligence gained by compromising policy analysts. Further, successful compromises enable Kimsuky actors to craft more credible and effective spearphishing emails that can be leveraged against more sensitive, higher-value targets. The authoring agencies believe that raising awareness of some of these campaigns and employing basic cyber security practices may frustrate the effectiveness of Kimsuky spearphishing operations. This advisory provides detailed information on how Kimsuky actors operate; red flags to consider as you encounter common themes and campaigns; and general mitigation measures for entities worldwide to implement to better protect against Kimsuky's CNE operations.

If you believe you have been targeted in one of these spearphishing campaigns, whether or not it resulted in a compromise (particularly if you are a member of one of the targeted sectors), please file a report with <a href="www.ic3.gov">www.ic3.gov</a> and reference #KimsukyCSA in the incident description.

Please include as much detail as you can about the incident including the sender email address and the text of the email message, specifying any links/URLs/domains. Please specify whether you responded to the email, clicked on any links, or opened any attachments. Please retain the original email and attachments in case you are contacted by an investigator for further information.

- Please visit <u>www.ic3.gov</u> and use #KimsukyCSA in your submission.
- The U.S. Government also encourages victims to report suspicious activities, including any suspected DPRK cyber activities, to local FBI field offices.
- For the ROK government, you can report suspicious activities to the National Intelligence Service (www.nis.go.kr, 111), the National Police Agency (ecrm.police.go.kr, 182), or the Korea Internet & Security Agency (boho.or.kr, 118)

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#### KIMSUKY OPERATIONS: SOCIAL ENGINEERING

In a cybersecurity context, social engineering is a broad term referring to the use of deception to exploit human error and manipulate a target into unwittingly exposing confidential or sensitive information for fraudulent purposes. DPRK cyber actors employ social engineering techniques to enable much of Pyongyang's malicious CNE. Among social engineering techniques, Kimsuky actors use spearphishing—or the use of fabricated emails and digital communications tailored to deceive a target—as one of their primary vectors for initiating a compromise and gaining access into a target's devices and networks. For over a decade, Kimsuky actors have continued to refine their social engineering techniques and made their spearphishing efforts increasingly difficult to discern.

A Kimsuky spearphishing campaign begins with broad research and preparation. DPRK cyber actors often use open-source information to identify potential targets of value and then tailor their online personas to appear more realistic and appealing to their victims.

The Kimsuky actors will create email addresses that resemble email addresses of real individuals they seek to impersonate and generate domains that host the



malicious content of a spearphishing message. DPRK actors often use domains that resemble common internet services and media sites to deceive a target.

- For example, Kimsuky actors are known to impersonate well-known news outlets and
  journalists using a domain such as "@XYZkoreas.news" spoofing a real news station while
  actual emails from the news service appear as "@XYZnews.com."
- DPRK cyber actors commonly take on the identities of real people to gain trust and establish
  rapport in their digital communications. Kimsuky actors may have previously compromised the
  email accounts of the person whom they are impersonating. This allows the actors to search
  for targets while scanning through compromised emails, with a particular focus on workrelated files and personal information pertaining to retirees, social clubs, and contact lists.
  They craft convincing spearphishing emails by repurposing the person's email signature,
  contact list, and past email exchanges. DPRK cyber actors are also known to compromise

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email accounts belonging to foreign policy experts and subsequently create a secondary email account, using the email account and identity of the expert to communicate with other significant targets.

- In other cases, a Kimsuky actor will use multiple personas to engage a target; one persona to
  conduct initial outreach and a second persona to follow-up on the first engagement to distract
  a potential victim from discerning the identity of the original persona. Another tactic is to
  "resend" or "forward" an email from a source trusted by a target.
- The initial phishing email occasionally contains a malicious link or document, often purporting
  to be a report or news article. These attached malicious documents are frequently passwordprotected, which helps them evade detection by antivirus software and other security
  measures. However, more often, the initial spearphishing email does not contain any
  malicious links or attachments and is instead intended to gain the trust of the victim.
- Once DPRK cyber actors establish engagement with a target, the actors attempt to
  compromise the account, device, or network belonging to the target by pushing malicious
  content in the form of a malicious macro embedded within a text document. This document is
  either attached directly to the email, or stored in a file hosting service, such as Google Drive or
  Microsoft OneDrive. These malicious macros, when enabled, quietly establish connections
  with Kimsuky command and control infrastructure, and result in the provision of access to the
  target's device.
- In some cases, Kimsuky actors have developed "spoofed" or fake but realistic versions of
  actual websites, portals, or mobile applications, and directed targets to input credentials and
  other information that are harvested by the DPRK. Compromise of a target account can lead
  to persistent access to a victim's communications, often through a malware used by Kimsuky
  actors called <a href="BabyShark">BabyShark</a>. Kimsuky actors have also been known to configure a victim's email
  account to quietly auto-forward all emails to another actor-controlled email.

Notably, victim responses to spearphishing lures also provide Pyongyang with the added benefit of insight into foreign policy circles. This covert collection against the community of DPRK watchers is probably of high value to the Kim regime and provides another channel of information on top of what it gains through computer network operations.

Although all DPRK advanced persistent threat groups employ social engineering techniques, the campaigns and themes described in this advisory are specific to Kimsuky.

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#### RED FLAG INDICATORS

Sector targets should be aware of the following activity that may be indications or behaviors of malicious DPRK cyber actors.

- Initial communications are often seemingly innocuous with no malicious links/attachments; follow-on communications usually contain malicious links/documents to facilitate exploitation of a computer or network.
- Email content may include real text of messages recovered from previous victim engagement with other legitimate contacts.
- Emails in English may sometimes have awkward sentence structure and/or incorrect grammar.
- Email content may contain a distinct Korean dialect exclusively used in North Korea.
- Victims/targets with both direct and indirect knowledge of policy information i.e., U.S. and ROK government employees/officials working on North Korea, Asia, China, Southeast Asia matters; U.S. and ROK government employees with high clearance levels; and members of the military, are approached with common themes and questions as referenced in this advisory.
- Email domains look like a legitimate news media site, but do not match the domain of the company's official website. The domains also may be identified as such in open-source malware repositories like Virus Total.
- Spoofed email accounts have subtle incorrect misspellings of the names and email addresses
  of the legitimate ones listed in a university directory or an official website.
- · Malicious documents require the user to click "Enable Macros" to view the document.
- Actors are persistent if the target does not respond to the initial spearphishing email. They will likely send a follow-up email within 2-3 days of initial contact.
- Emails purporting to be from official sources but sent using unofficial email services.

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#### **CAMPAIGNS AND THEMES**

Kimsuky cyber actors craft their spearphishing campaigns around themes characterizing the target, message content, and the malicious mechanism, or lure, through which a compromise is initiated. The main themes to beware of are impersonations and targeting of **journalists**, **academic scholars**, and **think tank researchers** to:

- · solicit responses to foreign policy-related inquiries,
- · conduct a survey,
- · request an interview,
- · review a document,
- request a resume, or
- · offer payment for authoring a research paper.

Kimsuky actors tailor their themes to their target's interests and will update their content to reflect current events discussed among the community of North Korea watchers.

The following are examples of real Kimsuky spearphishing attempts that illustrate variations of the common themes. In some instances, the cyber actor poses as a journalist and targets a think tank researcher, while at other times, the DPRK actor may take on the persona of an academic scholar to target other scholars—virtually every combination of these themes and lures has been previously observed.

#### 1. Impersonation of journalists

Kimsuky actors often spoof real journalists and broadcast writers to craft a credible front and make inquiries to prominent individuals working North Korea matters. Usually, the questions will revolve around current events and whether U.S. experts believe North Korea will re-join talks with the U.S., whether they believe North Korea will resume testing its missiles, and how they see China responding. In many instances, Kimsuky actors do not attach malware to their initial email. Instead, they first send an introductory email to inquire about interview opportunities.

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#### Sample email communication 1:

Title: <name of legitimate Korean journal program>

Greetings.

My name is <name of writer>, and I am a writer for <name of legitimate Korean journal program>.

I am writing to you today because I am currently preparing for a program related to North Korean issues. Professor <name of professor> of <actual Korean university>, whom I contacted earlier, recommended you as an expert on this issue. I would be grateful if you could spare some time to answer a few questions.

Thank you for considering my request. I look forward to hearing from you soon.

Best regards.

Follow-on email: If the targets agree to the interview, the actors will then follow up with a second email containing malicious content.

Title: RE: RE: <name of legitimate Korean journal program>

Dear < name of expert>,

As promised, I am sending you a questionnaire. It would be greatly appreciated if you could answer each question in 4-5 sentences. Thank you for your cooperation.

Best regards,

@ attached file: [<name of legitimate Korean journal program>] questionnaire.docx

Additionally, we have seen Kimsuky actors spoof legitimate journalists to specifically target think tank employees. Kimsuky actors commonly pose questions in their spearphishing emails about current events, such as issues regarding Russia's invasion of Ukraine; U.S.-DPRK relations; DPRK nuclear and security topics; policymaker stances on the Asian region; and thoughts on current China-North Korea and Russia-North Korea relations.

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#### Sample email communication 2:

#### Greetings,

I hope you've been well! This is <name of real journalist> with <legitimate U.S. news organization>.

North Korea Fires Powerful Missile on 4 Oct using Old Playbook in a New Worlds. The last time Pyongyang launched a weapon over Japan was in 2017, when Donald J. Trump was president and Kim Jong-un seemed intent on escalating conflict with Washington.

I have some questions regarding this:

- Would Pyongyang conduct its next nuclear test soon after in mid-October?
- 2) May a quieter approach to North Korean aggression be warranted?
- 3) Would Japan increase the defense budget and a more proactive defense policy?

I would be very grateful if you could send me your answers within 5 days.

Have a good weekend.

Sincerely,

<name of legitimate journalist>

#### 2. Impersonation of academic scholars

Kimsuky actors impersonate South Korean academic scholars to send spearphishing emails to researchers at think tanks. In these emails, the targets are asked to participate in a survey, such as on North Korean nuclear issues and denuclearization on the Korean Peninsula or requesting an email interview.

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#### Sample email communication 3:

Title: <name of legitimate Korean think tank institute> Request for survey Hello.

I am <name of an academic scholar> from <name of legitimate Korean think tank>.

I am reaching out to ask if you would be willing to participate in a survey on North Korea's nuclear development titled, "A survey on the perception on experts on the advancement of North Korean nuclear weapons and the denuclearization of the Korean Peninsula". Our goal is to find ways to resolve North Korean nuclear issues and achieve denuclearization on the Korean Peninsula. Rest assured that all answers will be kept confidential and used solely for research purpose. As a token of appreciation, we would like to offer 300,000 won to those who participate in the survey. If you're interested in participating, please reply to this message, and we will send you the survey questionnaire. Looking forward to hearing from you soon.

Best regards,

Follow-on email: Once targets respond to inquiries, Kimsuky actors send them a survey questionnaire and a document form for payment, which contains malicious content.

Title: RE: RE: <name of legitimate Korean think tank institute> Request for survey Thank you for your response.

We will send you a document form for payment, which includes a personal information usage agreement. If possible, please fill out your affiliation, name, ID number, bank account, and signature, and attach copies of your bankbook and ID card.

Best regards

P.S. The attached document is password-protected, and I will send you the password in a 'password.txt file'

@ attached file: PersonalInformationUsageAgreement

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#### Sample email communication 4:

Below is an example of Kimsuky actors pursuing responses to questions on sector targets by posing as a university professor and research student. Once an initial response is received, actors will request an email interview with a list of questions and request that targets access documents via a malicious link to a cloud-hosted service.

#### To: <name of foreign affairs expert>

Subject: Re: Request for an interview

Dear <name of foreign affairs expert>, Sorry for my late response because of the Profs busy time and thanks so much for replying me your kind answers. I did confer with <legitimate U.S. University Professor >about it and modified a bit. Please find the link below and let me know if you have the different opinions.

https: <malicious drive link>

PWD: <redacted>

Best, <fictitious university student>

#### To: <foreign affairs expert>

Cc: <scholar>

Dear <foreign affairs expert>, Thanks so much for your fast feedback. I did confer with <legitimate U.S. university professor> again and complete it as your request. Please find the updated below. https: <mailcious drive link>

PWD: <redacted>

We're planning to upload it on our website within a week after final review. Please feel free to contact with me if you have any questions.

Best, <fictitious university student>

#### 3. Impersonation of think tank researchers

Kimsuky actors impersonate researchers from legitimate South Korean think tanks to send spearphishing emails to political and North Korean experts. They initiate communication by sending genuine emails to establish rapport and seek opinions on various topics, such as "North Korea's foreign policy and our response."

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#### Sample email communication 5:

Title: [Request for opinion] I'm <name of legitimate Korean think tank> <name of deputy director>

Greetings,

I am <name of legitimate Korean think tank>, deputy director of the <name of deputy director>.

I am reaching out to you to discuss an article I am currently working on.

The topic, "North Korea's foreign policy and South Korea's response" is somewhat distant from my expertise, so I would greatly appreciate hearing the opinions of experts like you.

I would kindly request your comments on my writing, as I believe you are the most appropriate person to provide valuable insights on the subject. Your earlier article caught my attention, and I found myself nodding in agreement with each sentence. That is why I feel confident in asking for your opinion.

I am eagerly awaiting your reply and appreciate your willingness to assist me. Thank you for your time and consideration.

Follow-on email: After receiving replies from their targets, the Kimsuky actors exchange multiple emails, which may include attachments containing malicious links or files and instructions on how to open the attached files. Even after stealing the account information of their victims and infecting their devices with malware, they sometimes continue to send "thank you" emails to their targets.

Title: RE: RE: [Request for opinion] I'm <name of legitimate Korean think tank> <name of deputy director> <attached large size file>

Thank you for agreeing to provide your opinion. Please find the attached files.

We greatly appreciate your input. To ensure security in the face of increasing hacking activity, we have set a password (<password string>) for the attached file.

We look forward to hearing your valuable feedback.

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#### Sample email communication 6:

Below is an example of Kimsuky actors spoofing a think tank employee and utilizing a spoofed think tank domain in order to target another think tank employee. Once the target responds with input, the Kimsuky actor sends a follow-on email with a malicious attachment.

#### Dear <think tank employee>.

Hope you are doing well. On behalf of <another think tank>, it is my pleasure to invite you to write a 1,200-word piece on the recent NK's provocation.

North Korea's latest missile launches, including the launch of an intermediate-range ballistic missile (IRBM) over Japan on October 4 and two short-range ballistic missiles (SRBMs) on October 6, provide a stark reminder of the numerous missile programs it is pursuing.

Subject is as follows:

- Would Pyongyang conduct its next nuclear test soon after
   in mid-October?
- 2) May a quieter approach to North Korean aggression be warranted?
- 3) Would Japan increase the defense budget and a more proactive defense policy?

You can send me this email by Oct 21. You can make your own title for your article. We can provide you with a small honorarium of around USD 480.00.

I would really appreciate it if you can contribute.

Best.

#### <Redacted>

Senior Fellow, <think tank>

Director, <think tank>

Follow-on email: The Kimsuky actor then sent a second communication with malicious content.

#### Dear <think tank employee>,

Sorry for my late response.

As promised, I'm writing to send our result of the review. Please find the attached and let me know if any problems.

PW: <redacted>

Best.

#### <Redacted>

Senior Fellow, <think tank> Director, <think tank>

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4. Impersonation of government officials, law enforcement, web administrators

Below is an example of how Kimsuky actors approach their targets by impersonating individuals responsible for North Korean policies in government agencies, such as the South Korean National Assembly or the presidential office. These impersonated individuals may have already had their accounts compromised through a previous attack. Kimsuky actors may mention specific information about the target's position or schedule, which they obtained from the target's email exchanges or address book.

#### Sample email communication 7:

Title: Office of <member of the National Assembly>/Seminar "Proposal for the Unification Policies of the Yoon Government"

Hello, this is <name of secretary> from the office of <member of the National Assembly>.

Let me express our gratitude for your attendance and participation at the seminar we hosted yesterday. Your presence and insights contributed greatly to the success of the event.

If it's not too much trouble, could you kindly provide us with a brief summary of the remarks you made during the seminar? We would like to keep it as an internal reference material.

Additionally, we would greatly appreciate it if you could fill out the attached form and send it back to us. This will serve as an evidence document for the speaking fee payment procedure.

Password: <redacted>

Thank you again for your participation and we hope to see you at future events. Have a great weekend.

Kimsuky actors may also impersonate investigative agencies or law enforcement officials to deceive a target into believing that their email account has been involved in an illegal incident. They use the authority of investigative agencies to approach the target, implying that their account may have been stolen and that they could be involved in a criminal or national security-related incident.

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#### Sample email communication 8:

Title: <legitimate Investigator> of <legitimate investigation agency>.

I am <legitimate Investigator> of <legitimate investigation agency>.

I'm writing to inform you that someone has published content on YouTube using your email account that violates the National Security Law.

Link: https:// HYPERLINK "https://%3cyoutube/"< HYPERLINK

"https://%3cyoutube/"YouTube video link>. The video was posted on <Date: 0000. 0. 00.>
by <target>

We also suspect that the same user has posted content that slanders North Korean defectors. We need your cooperation to identify the real publisher of these posts.

- Provide us with your computer media access control address (MAC address) and Ethernet hardware address, as they are needed to track any illegal access to your email account.
- 2. If you cannot locate these addresses in your computer system, please run the program below and send us the resulting document: <check tool.zip>
- Please respond to this email within 24 hours and delete it immediately after sending your reply.

Thanks you for your cooperation

Additionally, Kimsuky actors impersonate operators or administrators of popular web portals and claim that a victim's account has been locked following suspicious activity or fraudulent use. Victims are advised to protect their personal information and unlock their account by clicking a link attached to the email and changing their password. The link leads to a phishing site that mimics a legitimate web portal login page where victims are directed to input personal information, including their usernames and passwords, for harvesting by DPRK cyber actors.

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#### Sample email communication 9:

Title: Your Password for < legitimate portal site > Account Has Been Compromised

We regret to inform you that we have detected an attempt to log into your account (<email address>) from an unauthorized application. The incident occurred on <date> at <time> (Korea Standard Time), and the IP address used was <IP address> located in Washington, the U.S.

In order to prevent any further unauthorized access to your account, we recommend that you change your password immediately. You can do this by clicking on the following link: link to change password - legitimate>

Please note that if you fail to change your password, we may have to permanently delete or close your account in accordance with our security policy.

#### POTENTIAL MITIGATION MEASURES

For email recipients:

- Implement basic cyber hygiene to include robust passwords, multifactor authentication, and installation of antivirus tools. See <u>NSA's Best Practices for Securing Your Home Network</u> or <u>NIS's guidance for email security</u> for more details.
- . Do not enable macros on documents received via email, unless the source is verified.
- Do not open documents from cloud hosting services when shared via email, unless the source is verified.
- Closely scrutinize identities and associated social media or credentials for fraud. Be especially cautious of:
  - Official messages coming from unofficial or personal email accounts using commercial providers.
  - Domain/subdomain variations, as DPRK cyber actors have been known to register spoofed domains (e.g., johndoe@abccompany.live vs. johndoe@abccompany.com).
- If you were previously in communication with the individual, use the known legitimate contact information instead of the new, potentially malicious email or account.
- · When in doubt, consult the organization's official website for correct contact information.
- If you are still not sure, verify identities via phone or video call before engaging further. DPRK
  cyber actors are not known to engage outside of the virtual environment and will avoid
  voice/video communications.

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- . If you cannot verify the source of an email inquiry, consider the risks before responding.
- Consider navigating to websites using a search engine's non-sponsored results instead of clicking on URLs provided in the email(s).
- · Be cautious of a request to move communications to a separate messaging platform.
- If sending documents, only send to verified email addresses.

For potential recipients' systems administrators:

- Implement a user training program and phishing exercises to raise awareness among users
  about the risks of visiting websites, clicking on links, and opening attachments. Reinforce the
  appropriate user response to phishing and spearphishing emails.
- Require phishing-resistant multi-factor authentication (MFA) for as many services as possible—particularly for webmail, virtual private networks (VPNs), accounts that access critical systems, and privileged accounts that manage backups.
- Regularly use port checking capabilities to determine if your network is being accessed remotely via desktop sharing software or a VPN or VPS, particularly if usage of remote desktop sharing software or VPN services to access accounts is not standard practice.
- If you allow the use of Remote Desktop Protocol (RDP), or other potentially risky remote services, secure and monitor them closely.
  - Limit access to resources over internal networks, especially by restricting RDP and using virtual desktop infrastructure. After assessing risks, if RDP is deemed operationally necessary, restrict the originating sources and require phishing-resistant MFA to mitigate credential theft and reuse. If RDP must be available externally, use a VPN, virtual desktop infrastructure, or other means to authenticate and secure the connection before allowing RDP to connect to internal devices. Monitor remote access/RDP logs, enforce account lockouts after a specified number of attempts to block brute force campaigns, log RDP login attempts, and disable unused remote access/RDP ports.
  - Ensure devices are properly configured and that security features are enabled. Disable ports and protocols not in use for a business purpose (e.g., RDP Transmission Control Protocol port 3389).
  - Restrict the Server Message Block (SMB) protocol within the network to only access necessary servers and remove or disable outdated versions of SMB (i.e., SMB version 1). Threat actors use SMB to propagate malware across organizations.

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- Review the security posture of third-party vendors and those interconnected with your organization. Ensure all connections between third-party vendors and outside software or hardware are monitored and reviewed for suspicious activity.
- Implement application control policies that only allow systems to execute known and permitted programs.
- Open document readers in protected viewing modes to help prevent active content from running.
- Install updates for operating systems, software, and firmware as soon as they are released.
   Timely patching is one of the most efficient and cost-effective steps an organization can take to minimize its exposure to cybersecurity threats. Regularly check for software updates and end-of-life notifications and prioritize patching known exploited vulnerabilities. Consider leveraging a centralized patch management system to automate and expedite the process.
- · Install and regularly update antivirus and antimalware software on all hosts.
- · Consider requiring administrator credentials to install software.
- Add an email banner to messages coming from outside your organizations indicating that they
  are higher risk messages.
- Consider adding rules to block emails that match the sample emails provided in this advisory.
   Ensuring that you know how to scan for malicious undelivered email messages on email servers is a critical step for preparing to understand the scope of this type of targeting once malicious email identifiers are discovered.
- Enabling DMARC and DKIM on email domains generally makes certain forms of email spoofing more difficult, though it may not directly mitigate the tactics described above.

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#### **DPRK Rewards for Justice**

The U.S. and ROK Governments encourage victims to report suspicious activities, including those related to suspected DPRK cyber activities, to relevant authorities. If you provide information about illicit DPRK activities in cyberspace, including past or ongoing operations, you may be eligible for a reward. If you have information about illicit DPRK activities in cyberspace, including past or ongoing operations, providing such information through the Department of State's Rewards for Justice program could make you eligible to receive an award of up to \$5 million. For further details, please visit <a href="https://rewardsforjustice.net/">https://rewardsforjustice.net/</a>.

#### Disclaimer

The information in this report is being provided "as is" for informational purposes only. The authoring agencies do not endorse any commercial product or service, including any subjects of analysis. Any reference to specific commercial products, processes, or service by service mark, trademark, manufacturer, or otherwise, does not constitute or imply endorsement, recommendation, or favoring by the co-authors.

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#### APPENDIX: ADDITIONAL SPEARPHISHING SAMPLES

#### Sample email communication 10:

"This is <name of legitimate journalist> from <legitimate non-U.S. news organization>

I'm writing to know your thoughts on North Korea's future direction after the Beijing Winter Olympics are over. Many believe a recent absence of North Korean provocations is due to Pyongyang's decision not to hurt Olympic vibes held in its lone major ally, but with the Games in the books, speculation is growing that North Korea is likely to pick up where it left off in January, or a series of missile tests.

- -Do you believe North Korea will resume testing its missile launches? If so, when is the best time for it and what kind of missiles it will opt?
- -China is scheduled to hold the National People's Congress, and the Chinese People's Political Consultative Conference from March 4 to 13 and do you think the schedule will further defer North Korea's possible missile testing?
- -North Korea has indicated that it will lift its moratorium on missile and nuclear tests, but do you think there is the possibility that Pyongyang will offer to talk with the U.S., putting the moratorium on the line? If so, what would be the U.S. response? I'd be very grateful if you could send me your answers within this week

#### Sample email communication 11:

Title: Documents for the Policy Advisory Committee.

Hello, <member of the committee>,

I am <name of government employee> from <government department>.

I am writing to inform you that I have attached the filed related to the recent visit of Special Representative Biegun to this email.

As this email contains sensitive information, please treat it as confidential.

<file name.pdf>

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#### Sample email communication 12:

#### Dear <university professor>:

I hope you are safe and well.

This is < legitimate journalist> from < legitimate non-U.S. news organization>. I am sending e-mail to you because I would like to hear your opinions about how Russia's invasion of Ukraine will affect the situation surrounding North Korea. Would you like to give me your opinions about the questions below?

- 1) Some analysts argue that Russia's invasion of Ukraine may make North Korea much more reluctant to give up nuclear weapons, given that Ukraine has been eventually invaded by Russia after it abandoned its nuclear arsenal in exchange for security guarantees under the Budapest Memorandum. This certainly looks similar to an agreement made between Trump and Kim Jong Un in Singapore in 2018. What do you think about this kind of argument?
- 2) While the Biden administration is concentrated on the evolving circumstances surrounding Ukraine, possibly lowering its guard in the Asia-Pacific region, North Korea Launches New ICBM and may try to carry out nuclear tests. What do you think about North Korea's future developments?
- 3) Do you think North Korea believes that Biden is already a "lame duck" and sees this as a good chance to concentrate on developing new weapons?
- 4) Do you expect China will tolerate North Korea's spate of ballistic missile launches and possible nuclear tests? Do you think North Korea can or will maintain stable and amicable relations with China? Does Russia not afford to care about North Korea?

I would be very grateful if you could send me your answers within 5 days. Thanks for your consideration and time in advance.

best regards.

legitimate journalist>

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#### Sample email communication 13:

Title: Your email account has been suspended

We are writing to inform you that your email account has been suspended because emails you sent appear to have violated relevant laws and in some cases you may be held legally liable. If you did not send any spam mails from your <portal site> mail account, it is possible that your account may have been compromised and used by someone else for spamming. We recommend checking your email settings to ensure that your POP/IMAP options have not 'Enabled' others to use your account.

If you are still unable to identify any problems with your email settings, it is possible that your account has been hacked and your personal information was stolen. To regain access to your email account, please follow the steps provided by our investigation department by clicking the button below.

<Button linking to phishing website disguised as a normal portal login page>

#### Sample email communication 14:

Title: Notification regarding your fraudulent account registration

This is the <legitimate portal site> operation team, and we regret to inform you that your ID <redacted> has been registered as a fraudulent account. To prevent any further harm, we recommend that you take immediate action.

We kindly request you to verify your identity as soon as possible to ensure the safety and security of your account. You can do this by visiting the member information page and checking the registered name. We also advise you to change your password to keep your account protected. Please be aware that the fraudulent account registration occurred on 00:00. 00/00/0000.

To unlock your account, please follow the link provided below:

<unlock your account: malicious link>

Thank you for choosing <legitimate portal site> as your trusted platform. We are committed to providing you with the best possible service and support.

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Source: <a href="https://www.state.gov/u-s-and-rok-agencies-cybersecurity-alert-the-democratic-peoples-republic-of-korea-dprk-social-engineering-campaigns-targeting-think-tanks-academia-and-news-media/">https://www.state.gov/u-s-and-rok-agencies-cybersecurity-alert-the-democratic-peoples-republic-of-korea-dprk-social-engineering-campaigns-targeting-think-tanks-academia-and-news-media/</a> and <a href="https://www.mofa.go.kr/www/brd/m\_25605/view.do?seq=5&page=1">https://www.mofa.go.kr/www/brd/m\_25605/view.do?seq=5&page=1</a>

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### Annex 64: Links to Ahnlab Security Emergency Response Center (ASEC) reports in 2023 (as of July 2023)

#### **Kimsuky Group**

Kimsuky Distributing CHM Malware Under Various Subjects

(21 June 2023)

Kimsuky Group Using Meterpreter to Attack Web Servers

(22 May 2023)

Kimsuky Group's Phishing Attacks Targeting North Korea-Related Personnel

(22 May 2023)

Kimsuky Group Uses ADS to Conceal Malware

(29 March 2023)

Kimsuky Group Distributes Malware Disguised as Profile Template (GitHub)

(29 March 2023)

OneNote Malware Disguised as Compensation Form (Kimsuky)

(24 March 2023)

CHM Malware Disguised as North Korea-related Questionnaire (Kimsuky)

(13 March 2023)

Malware Disguised as Normal Documents (Kimsuky)

(15 February 2023)

#### **Lazarus Group**

<u>Lazarus Group Targetting Windows IIS Web Servers</u>

(23 May 2023)

Anti-Forensic Techniques Used By Lazarus Group

(23 February 2023)

Source: ASEC

#### Annex 65: Additional cases related to Kimsuky

#### Case 1

In a June 2023, a cybersecurity firm reported<sup>245</sup> a Kimsuky social engineering campaign, targeting experts in DPRK affairs, to steal subscription credentials from Google and NK News, a DPRK- focused news and analysis service. via fake login websites and to gather strategic intelligence. Kimsuky employed sophisticated tactics, including extensive email correspondence, and spoofed URLs and deployed 'ReconShark' in the process.

#### Case 2

A cybersecurity firm reported<sup>246</sup> in May 2023 that Kimsuky was deploying a variant of the 'RandomQuery' malware via phishing emails sent to DPRK-focused information services, human rights activists, and defector support organizations. The main purpose was to entice victims into downloading and accessing the attached CHM file. When executed, the file eventually downloaded a second-stage payload 'RandomQuery' from the Kimsuky-controlled C2 server to the victim's system. The malware not only collected system data but also installed applications, files and directories which would be used to provide Kimsuky with more information. The data were eventually exfiltrated via the C2 server.

#### Case 3

On 10 May 2023, the National Police Agency (NPA) of the Republic of Korea announced the results of its investigations into a breach of a network of one of the country's largest hospitals, Seoul National University Hospital, by DPRK cyberthreat actors.

The incident, which occurred between May and June 2021, resulted in data exposure for 831,000 individuals, most of whom were patients. 17,000 of the impacted people were current and former hospital employees.

The NPA conducted an analytical investigation lasting two years to identify the perpetrators.

Analysis of the breach revealed that the attack was attributed to DPRK hackers based on the following information:

- the intrusion techniques observed in the attacks,
- the IP addresses that have been independently linked to DPRK threat actors,
- the website registration details,
- the use of specific vocabulary only used in the DPRK.

The NPA cautioned that DPRK hackers might try to infiltrate information and communication networks across various industries and emphasized the need for enhanced security measures and procedures, such as implementing security patches, managing system access, and encrypting sensitive data.

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<sup>&</sup>lt;sup>245</sup> See https://www.sentinelone.com/labs/kimsuky-new-social-engineering-campaign-aims-to-steal-credentials-and-gather-strategic-intelligence/

<sup>&</sup>lt;sup>246</sup> See https://www.sentinelone.com/labs/kimsuky-ongoing-campaign-using-tailored-reconnaissance-toolkit/

The NPA did not mention the specific DPRK cyberthreat actor group, but ROK local media linked the attack to Kimsuky.

Below is NPA's press release of 10 May 2023.



경찰 청

보도자료

ひんし そりかいけい

보도시점 2023. 5. 11.(목) 조간, 누리망 방송 2023. 5. 10.(수) 12:00

### 서울대병원 해킹 및 개인정보 유출사건 (2021년), 북한 소행

- 약 83만 명의 환자·직원 개인정보 유출 정황 확인

경찰청 국가수사본부(사이버수사국)는 지난 2021년에 발생한 서울대학교병원 개인정보 유출사건을 수사한 결과, 북한 해킹조직의 소행이라고 밝혔다.

2021년 5월경부터 6월경까지 국내·외에 소재한 서버 7대를 장악하여 공격기반을 마련하였으며, 서울대학교병원 서버의 취약점으로 내부망에 침입하여 환자 81만여 명, 전·현직 직원 1만 7천여 명 등 약 83만 명의 개인정보를 유출하거나 유출한 정황이 확인되었다.

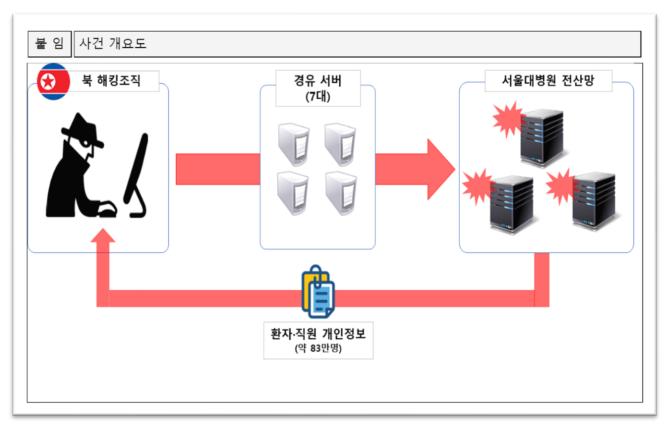
경찰청은 그간 북한 해킹조직에 의한 주요 정보통신망 침입 사건을 여러 차례 수사한 사례가 있으며, 기존 북한발로 규명된 다수 사건과 비교하여,  $\triangle$  공격 근원지의 아이피(IP) 주소  $\triangle$  인터넷 사이트 가입정보  $\triangle$  아이피(IP) 주소 세탁 기법  $\triangle$  시스템 침입·관리 수법 등이 같고,  $\triangle$  북한어휘를 사용하는 점 등을 근거로 북한 해킹조직의 소행으로 판단하였다.

경찰청은 피해기관에 침입 및 정보 유출 수법과 재발 방지를 위한 보안 권고 사항을 설명하였고, 관계기관에 북한 해킹조직의 침입 수법·해킹 도구 등 관련 정보를 제공하여 정보보호 정책 수립에 활용하도록 하였다.

경찰청은 의료 분야 외 다른 분야에도 주요 정보통신망에 대한 침입 시도를 지속해서 할 것으로 예상하므로 최신 보안 업데이트 적용, 불법적인 접속 시도에 대한 접근통제, 개인정보를 포함한 중요 전산 자료 암호화 등 보안 시스템과 보안정책 강화를 당부하였다.

경찰청은 "국가 배후의 조직적 사이버 공격에 대해 치안 역량을 총동원하여 적 극적으로 대응함과 동시에, 관계기관 정보공유 및 협업을 통해 추가적인 피해를 방지 함으로써 대한민국의 사이버 안보를 굳건히 지키기 위해 노력할 계획이다."라고 밝혔다.

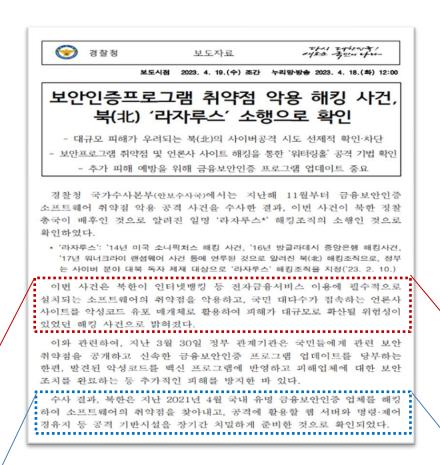
붙임: 사건 개요도(별도 첨부)



*Source*: https://www.police.go.kr/viewer/skin/doc.html?fn=d6c2795c-3930-44ab-970d-d2d7a14f9571.hwpx&rs=/viewer/202305

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### Annex 66: NPA Press Release on Lazarus hack exploiting finance-related software (18 April 2023)



DPRK [the Lazarus Group] exploited vulnerabilities in a software essential for electronic financial services, including internet banking, utilizing a news media website widely accessed by the public as a means to distribute malicious code. This hacking incident could have led to large scale damages and losses.

Investigations revealed that the DPRK [the Lazarus Group] hacked a local financial security authentication company in April 2021 to identify the software's vulnerabilities, and for an extensive period of time meticulously prepared infrastructure, including web servers, to launch an attack.

경찰청은 취약 버전의 금융보안인증 소프트웨어가 설치된 컴퓨터가 특정 언론사 사이트에 접속할 경우 자동으로 악성코드가 설치되는 워터링홀\* 수법을 통해 국내 61개 기관이 해킹된 것으로 확인하였다. 국내 1,000만 대 이상의 컴퓨터에 설치된 금융보안인증 프로그램의 취약점을 활용해 대규모 사이버 공격을 준비했을 가능성도 배제할 수 없지만, 관계기관 합동대응을 통해 이를 사전에 확인·차단한 사례라고 밝혔다.

\* Watering hole: 방문 가능성이 높거나 많이 사용하는 사이트를 감염시킨 후 피해자가 해당 사이트에 접속시 컴퓨터에 악성코드를 추가로 설치하는 공격 방식

경찰청은 국정원·한국인터넷진흥원 등 관계기관 합동분석 결과, △공격 기반시설 구축 방법 △'워터링홀'및 소프트웨어 취약점을 악용한 공격 방 식 △악성코드 유사성 등을 토대로, 이번 사건을 북한 해킹조직 일명 '라자루 스'의 소행으로 관단하였다.

경찰청은 북한의 해킹 수법이 날로 고도화되고 있는 만큼, 추가적인 피해 예방을 위해 보안인증 프로그램을 최신 버전으로 업데이트해 줄 것을 다시한 번 강조하였다.

☀ 4. 14. 현재, 취약점 악용된 금융보안인증 프로그램 업데이트 약 80% 수준

경찰청은 "이번 사건에서 확인된 해외 공격·피해지에 대한 국제 공조수사를 진행하는 한편, 추가 피해 사례 및 유사 해킹 시도 가능성에 대한 수사를 계속 이어 나갈 계획이다."라고 밝혔다.

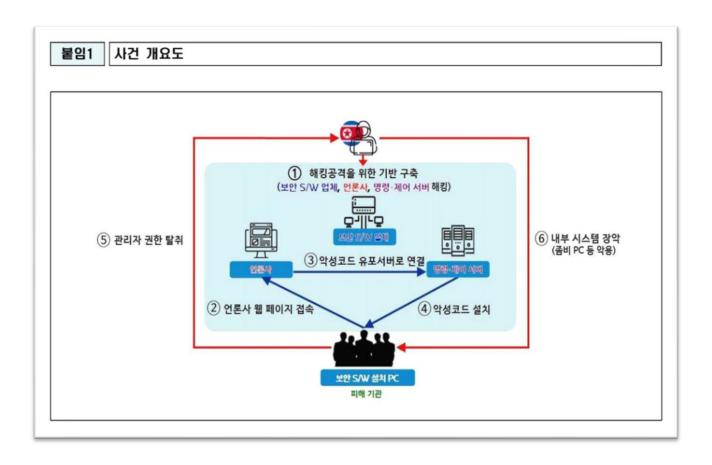
붙임 1. 사건 개요도

2. 금융보안인증 소프트웨어 취약 버전 확인 및 업데이트 방법

The NPA confirmed a watering hole attack, which automatically installs malicious codes, was used to hack 61 domestic institutions by means of computers with vulnerable versions of financial security authentication software accessing a specific news media website. With the financial security authentication software installed on over 10 million computers nation-wide, preparations for a large scale cyberattack could not be ruled out. However, through joint interagency efforts, additional cyberattack was prevented.

With relevant agencies such as National Intelligence Service and the Korea Internet Security Agency, the NPA analysed that the Lazarus Group was behind the attack based on the methods used to establish an attack infrastructure, the tactics used during the process (watering hole attack and use of software vulnerabilities), and malicious code similarities.

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### 붙임2 금융보안인증 S/W 취약 버전 확인 및 업데이트 방법

- □ S/W 취약·해결 버전 구분
  - (취약 버전) 'INISAFE CrossWeb EX V3 3.3.2.40' 이하
  - o (해결 버전) 'INISAFE CrossWeb EX V3 3.3.2.41'
- □ S/W 버전 확인 및 업데이트 방법
  - ① (**버전 확인**) 사용 중인 PC에서 검색 기능을 통해 [제어판] 검색 후 클릭 → [프로그램] → [프로그램 및 기능]을 순서대로 클릭, 'INISAFE CrossWeb EX V3' 버전 확인

프로그램 제거 또는 변경				
프로그램을 제거하려면 목록에서 선택한 후 [제거]. [변	[경] 또는 [복구]를 클릭하십시오.			
구성 • 제거/변경				H
이름	게시자	설치 날짜	크기	버전
■ INISAFE CrossWeb EX V3	Initech, Inc.	2023-03-23		3.3.2.
Microsoft .NET Framework 4.8.1 SDK	Microsoft Corporation	2023-01-03	20.2MB	4.8.09032
Microsoft .NET Framework 4.8.1 Targeting Pack	Microsoft Corporation	2023-01-03	42.2MB	4.8.09032

- ② (취약 버전 삭제) 'INISAFE CrossWeb EX V3 3.3.2.40' 이하의 취약한 버전으로 확인될 경우 [제거] 클릭하여 삭제
- ③ (해결 버전 설치) 이용 중인 금융사이트 등에 접속하거나 개발사 홈페이지에 직접 접속하여 취약점이 해결된 버전(3.3.2.41) 재설치 \*\* http://demo.initech.com/initech/crosswebex\_pack/3.3.2.41/INIS\_EX\_SHA2\_3.3.2.41.exe
  - 서비스 운영자의 경우, 개발사를 통해 해결 버전으로 교체

*Source:* https://www.police.go.kr/viewer/skin/doc.html?fn=c45a5bc8-fd59-4c27-b4d8-1ce898fb2d19.pdf&rs=/viewer/202307

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#### Annex 67: Additional cases related to the Lazarus Group

#### Case 1

In April 2023, a cybersecurity company reported<sup>247</sup> on an October 2019 - March 2022 campaign, dubbed 'DeathNote'. The campaign is also referred to as 'Operation Dream Job'.<sup>248</sup>

Through this campaign, the Lazarus Group used social engineering lures mimicking cryptocurrency businesses and defense contractors to trick victims into interacting with macro-laced Word attachments and PDF files.

When the victims opened the file, the macro installed an obfuscated VBScript that extracted payloads in the form of harmful UltraVNC<sup>249</sup> with backdoor capabilities which evade detection and establish a connection to a separate C2 server.

#### Case 2

Another cybersecurity company reported in May 2023 that the Lazarus Group has been carrying out attacks against Windows IIS web servers by placing a malicious DLL (msvcr100.dll) in the folder path as a normal application through the web servers' process.

This 'DLL Side-Loading technique' hijacks targets' legitimate applications to bypass security software.<sup>250</sup>

In addition, the Lazarus Group has also been using anti-forensic techniques to conceal its activity, including hiding and encrypting data, file deletion and timestamp changes.<sup>251</sup>

<sup>&</sup>lt;sup>247</sup> See https://securelist.com/the-lazarus-group-deathnote-campaign/109490/

<sup>&</sup>lt;sup>248</sup> See S/2021/211, para.126 and footnote 107.

<sup>&</sup>lt;sup>249</sup> UltraVNC is a remote desktop software that allows users to remotely access and control computers over a network or the internet. It is a popular and free open-source application that provides remote access capabilities for Windows operating systems.

<sup>&</sup>lt;sup>250</sup> The Panel has reported on this technique in S/2023/171, para. 116 and annex 79.

<sup>&</sup>lt;sup>251</sup> See annex 64 for links to related reports.

#### Annex 68: The Panel's summary of interviews with relevant experts on DPRK IT workers

On several occasions over the past year, the Panel had the opportunity to interview experts on the issue of DPRK IT workers.

#### 1) Account Creation in Freelance Platforms

In order to create an account in freelance work platforms (websites), users are required to go through an identity authentication process which is often conducted via email, text message, identification card, and/or a real-time video interview.

There are cases where IT workers pay a foreign partner to conduct the authentication process as well as ongoing account verification (such as two-factor authentication). In other cases, IT workers utilize a falsified or stolen identity to complete the authentication process. IT workers are able to collect identification documentation, including passports and drivers licenses, and replace the original photo with their own.

Such IT workers will often not pursue a developer project if the employer requires fingerprint verification, drug testing, and/or for the developer to work on-site for all or a portion of the employment. Potential employers should also consider requiring developers to share their computer screen and appear on a video call during technical interviews to confirm the integrity of their responses, to ensure the developers are not cheating by looking up answers on a separate computer or utilizing AI software. Potential employers are advised to check answers to technical interview questions or other responses obtained in the job hiring process to determine if AI software was used, such as in response to interview questions or when producing coding upon request.

#### 2) Subcontracts with Proxy Account Holders

These IT workers are employing new methods to identify foreign individuals willing to create proxy accounts, in exchange for a percentage of the profits earned. They upload posts on different social media and networking websites such as Facebook and LinkedIn, as well as on freelance developer platforms, advertising that they are IT programme developers who would share their earnings with those who can lend them accounts and identities on freelance work platforms. These IT workers often disguise themselves as Chinese or from other Asian countries, asserting that they are able to earn much more by using foreign national accounts. Some of them use dating apps to search for foreign individuals who create can proxy account for them in exchange for money. More recently, they use websites such as 'playerup.com' to buy freelance platform accounts from foreigners.

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#### 3) Direct deals with Clients

Once a client is identified, these IT workers seek to lure the client into establishing contracts directly, without going through the freelance work platforms. In many cases, clients have to pay a commission fee to use these websites, so it is also in the interest of the clients to direct contracts with the reliable IT developers.

These IT workers often perform work at a high level of competence with comparatively low hourly rates. They are able to obtain subsequent contracts directly with the client and also successfully recommend other DPRK freelance IT workers for jobs with the client.

#### 4) Employing Other Developers

A subset of these IT workers is increasingly employing non-DPRK developers to conduct work for U.S. and other foreign companies - including in Europe and Middle and Latin America. These hired developers are often located in South Asia, Africa, or South America. The DPRK IT workers, often purporting to represent a developer hiring company, only hire them for short periods of time, such as the length of a single project. These IT workers use U.S. or other local person information to create freelance platform and social media accounts for the hired workers, who then use the alias accounts to pose as U.S. or other local persons looking for remote jobs with U.S. or other local companies, applying for dozens of jobs daily. The developers then provide a large portion of their earnings to these IT workers. Profile information about these individuals is often falsified. The developers utilize proxy IP and VPN services to pretend to be located in the United States.

These IT workers - and the non-DPRK developers they hire - submit applications within the normal work hours of the location in which they are purporting to be citizens of. For instance, these workers apply to jobs with U.S. companies during U.S. time zones.

#### 5) Methods to Circumvent Account Shutdown

These IT workers are aware that freelance platforms are looking for red flag activities that could result in accounts being suspended or shut down. These red flag indicators include inconsistencies in the nationality of the account and the location of an IP address, logins into one account from multiple IP addresses in a short period of time, and excessive biddings on numerous projects from one account.

To evade their accounts being flagged for these reasons, these IT workers are known to utilize a proxy account holder's computer directly via remote desktop control tools. This makes it appear they are using the IP address of the proxy account holder and are located in the proxy's country. DPRK IT workers also have a set of guidelines to evade detection. For instance, instructions are given to bid only for three projects a day using one account so that the account does not stand out for further scrutiny from the freelance platforms. Considering the high competitiveness of the software development market where only a fraction of the bids gets responses, these IT workers use multiple accounts to raise their chances of winning a bid for a project.

## 6) Payment

DPRK IT workers will maintain group accounts on payment platforms and at local, regional, and international banks. These accounts receive payments for multiple workers' projects. These payments are often in round-dollar amounts, and the IT workers often seek to limit the amount of money flowing through each account on a monthly or annual basis, or the number of transactions conducted, so as not to raise suspicions. Given that the accounts are utilized by multiple workers, payments may take place every several days or even multiple payments (from different sources) in one day.

These IT workers, many of whom lack reliable payment platforms or mechanisms, are increasingly request payment in cryptocurrency, which is much easier for them to receive and use - rather than payment via a bank or non-virtual asset on a payment platform, which the IT workers then need to move through multiple accounts to cash out or otherwise use.

In many instances, the funds generated by these DPRK IT workers are eventually transferred to, and aggregated within, accounts in a third country financial system. They are likely then effecting cash withdrawals of at least some of the funds in these accounts. These third country-based bank accounts and debit card accounts are likely the accounts of third country nationals acting as proxies, selling the use of their accounts and their identification information to the IT worker.

## 7) Estimates of Workers, Revenue Generated, and Expenses

The experts estimated that the DPRK has dispatched between 3,000 to 10,000 IT workers overseas. In addition to these overseas IT workers, the DPRK is also increasing the number of home-based IT workers. These workers are often assigned to DPRK cities near the border, for better internet connection. These workers often rely on their overseas counterparts to obtain jobs for them; the overseas IT workers interact with the client and maintain the relationship while the home-based IT workers conduct the actual work, passing it back to the overseas IT workers when finished. This method allows the DPRK to obtain substantially more revenue without deploying additional IT workers overseas.

Overseas IT workers on average work on several projects at the same time and earn around \$3,000-\$5,000 a month, although those who are highly skilled can make \$10,000 to \$20,000 a month.

These IT workers pay 5-30% of their income to their proxy account holders. American and Western European account holders are preferred and paid the most, since developers from these regions can charge higher hourly rates and are more likely to win bids. These IT workers also seek Russian and Eastern European proxy accounts. These IT workers also have to pay financial intermediaries to access digital payment services and/or to launder their earnings. Usually, approximately 20-30% of their revenue is paid to these intermediaries – or a fixed monthly rate of \$600-\$1000 per person. In many cases, a team of these IT workers employ a single intermediary to access digital payment and/or money laundering services.

On top of these expenses, they must also pay for their office space, equipment, and other living expenses. Supervisors and managers of a DPRK IT worker team also receive a share of their subordinates' revenue, as does their dispatching organization in the DPRK. In most cases, DPRK IT

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workers handover funds to 'Pyongyang' based on their designated quota earnings requirement.

#### 8) Additional Illicit Activities

DPRK IT workers with high coding skills have been known to take advantage of IT clients demonstrating poor security practices, by utilizing their administrator access and/or write vulnerabilities into their coding that they later exploit.

For instance, one DPRK IT worker provided IT services (including building smart contracts) to a cryptocurrency platform for several tokens. Later, the DPRK IT worker stole hundreds of thousands of U.S. dollars' worth of these tokens from the platform, enabled by vulnerabilities the IT worker wrote into the smart contracts.

In another example, a DPRK IT worker was involved with the development and deployment of various smart contracts, including for cross-chain bridges. The DPRK IT worker purported to be a citizen from the Western Hemisphere when obtaining freelance jobs with cryptocurrency platforms, possibly using his access to enable future exploitation (hacking) of the smart contracts to steal funds.

DPRK IT workers and malicious cyber actors have also worked together in limited instances to develop software programs with malicious applications - and then likely utilize the applications in efforts to spread malware and conduct additional network intrusions.

DPRK malicious cyber actors are also performing IT work, which increases the threat posted to companies by even seemingly "harmless" IT workers. These cyber actors performing IT work may be particularly likely to utilize their administrator credentials or other privileged accesses and knowledge gained through IT freelance jobs to later conduct a malicious cyber-attack on their employer – potentially including theft of IP or other data, a ransomware attack, or theft of funds.

Source: The Panel

# Annex 69: Information on DPRK nationals related to Chinyong IT (subordinate to the Ministry of People's Armed Forces, (KPe.054))

Name: **Kim Sang Man** (김상만, last name : Kim)

Occupation: General Manager of Chinyong IT

Nationality: DPRK

Passport: 109420132, 827220538, 563220082

DoB: 25 April 1965

Name: **Kim Ki Hyok** (김기혁, last name : Kim)

Occupation: Representative of Chinyong IT in the Russian Federation

Nationality: DPRK Passport: 572420019 DoB: 30 May 1980

Name: **Jon Yon Gun** (전연근, last name : Jon)

Occupation: Representative of Chinyong IT in the Lao PDR

Nationality: DPRK Passport: 927233154 DoB: 22 April 1973

Name: **Kim Song II** (김성일, last name : Kim) Occupation: Representative of Chinyong IT in China

Nationality: DPRK Passport: 836438590 DoB: 2 February 1976

Source: Member State

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## Annex 70: Information on eight DPRK individuals related to Oh Chung Song

Name: **Kim II Hyok** (김일혁, last name : Kim)

Occupation: IT worker Nationality: DPRK Passport: 108441346

DoB: 20 September 1993

Name: **Kim Myong Chol** (김명철, last name : Kim)

Occupation: N/A
Nationality: DPRK
Passport: 108132085
DoB: 14 February 1968

Name: **Jon Yon Gun** (전연근, last name : Jon)

Occupation: Representative of Chinyong IT in the Lao PDR

Nationality: DPRK Passport: 927233154 DoB: 22 April 1973

Name: **Ri Song Il** (리성일, last name : Ri)

Occupation: IT Worker
Nationality: DPRK
Passport: 927233194
DoB: 11 January 1997

Name: **Kim Kwang Jin** (김광진, last name : Kim)

Occupation: IT Worker
Nationality: DPRK
Passport: 109380363
DoB: 24 January 1998

Name: **Kang Tae Bok** (강대복, last name : Kang)

Occupation: IT Worker Nationality: DPRK Passport: 927233182

DoB: 22 February 1997

Name: Jang Nam Il (장남일, last name : Jang)

Occupation: IT Worker
Nationality: DPRK
Passport: 109380365
DoB: 7 October 1999

Name: Jong Pong Ju (정봉주, last name : Jong)

Occupation: IT Worker
Nationality: DPRK
Passport: 9272331607
DoB: 25 January 1997

Source: Member State

## Annex 71: Information on other DPRK nationals earning income in the Lao PDR

Name: **Kim Hyo Dong** (김효동, last name : Kim)

Occupation: Representative of Tongmyong Technology Trade Company

Nationality: DPRK Passport: 108130754

DoB: 28 December 1989

Name: **Yu Song Hyok** (유성혁, last name : Yu) Occupation: Known to be operating a DPRK restaurant

Nationality: DPRK Passport: 108130754 DoB: 1 August 1981

Name: Yun Song II (윤성일, last name : Yun)

Occupation: Known to be operating a DPRK restaurant

Nationality: DPRK Passport: 927332691

DoB: 23 September 1969

Source: Member State

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## Annex 72: DPRK medical team in Libya

The media reported that <sup>252</sup> a DPRK medical team has been working at a hospital since their arrival in Libya in early January 2023. The Facebook page of Martyr Atiya Al-Kashef Teaching Hospital – Kufra posted the below content and video footage of the DPRK medical team. Information obtained by the Panel indicated that the team was transported to Kufra by charter plane operated by a Libya-based air transport company. The Panel assessed that at least ten of the DPRK medical workers in Libya had previously worked in Senegal between 2019 and 2020. Investigations continued

# 1) Facebook of Martyr Atiya Al-Kashef Teaching Hospital – Kufra posted the arrival of a DPRK medical team.

"Just a little while ago, an international plane carrying the Korean medical team arrived at Kufra airport, with Mr. "Ismail Al-Eidah" on board, heading to the educational Al-Shahid Atiya Al-Kashef Hospital in Kufra. The medical team consists of 38 members, including specialists in:

- General Surgery
- Anesthesia
- Obstetrics and Gynecology
- Ear, Nose, and Throat
- Pediatrics
- Cardiology
- Orthopedics
- Internal Medicine
- Dentistry
- Physical Therapy
- 12 specialized nurses.



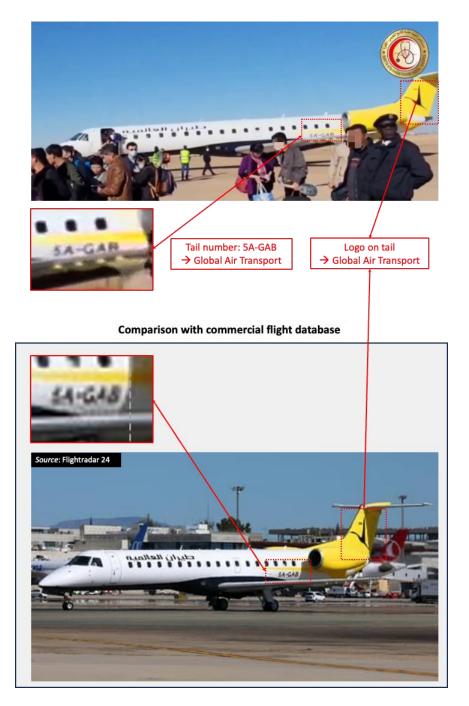
Thanks to the "Subul Al-Salam" battalion, where Sheikh Abdulrahman Hashem has borne the cost of renting the international company's plane that carried the doctors to Kufra. The battalion and its commander have carried a lot of burdens throughout the past period. This is a very big step towards providing better services to the people of Kufra..."

Source: Facebook, annotated by the Panel.

 $<sup>^{252}</sup>$  NK News, https://www.nknews.org/2023/01/libyan-hospital-welcomes-dozens-of-north-korean-medical-workers/?t=1688232932.

## 2) Images of the flight transporting the DPRK medical team (excerpt)

The Panel assessed that the pictured airplane is affiliated with a Libya-based air transport company that provided a charter/private plane to the DPRK medical team.



Source: Facebook, Flightradar 24, annotated by the Panel.

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Source: Facebook, annotated by the Panel.



Source: Planet Labs Inc., 10 January 2023 08:06:53 UTC.

## Annex 73: Reply from Mozambique



Maputo, | 4 June, 2023

#### Honorable,

I have the honour to acknowledge the receipt of your letter with reference S/AC.49/2023/PE/OC.36, dated 10 April 2023, addressed to his Excellency Pedro Comissário Afonso, the Permanente Representative of the Republic of Mozambique in which the Panel of Experts established pursuant to the implementation of the Democratic People's Republic of Korea (DPRK), share information and request assistance concerning the alleged existence of the DPRK medical workers in Mozambique.

Allow me to assure you that the Republic of Mozambique is committed to the implementations of the UN Security Council resolutions, specifically the 2397(2017) and recognize the reported determination of Mozambique to stop the employment of new DPRK doctors and cancel the existing contracts. In addition, my country is concerned with high qualified and specialized doctors to reinforce the need of the National Health Service.

In this regard, I take this opportunity to reiterate my invitation to the panel of Experts to as soon as possible visit Mozambique, in order to interact with the government and to have a field testimony regarding the implementation of the UNSC resolutions on DPRK.

Please, accept, Excellency, the assurance of my highest consideration

Verónica Notati Macamo Dihovo Minister of Foreign Affairs and Cooperation

Honorable Mr.

Coordinator of the Panel of Experts Established to Pursuant to Security Council Resolution 1874 (2009)

NEW YORK

Endereço: Avenido 10 de Novembro nº 620, Tel: +258 21327020/5, Fax: +258 21327021

Source: Member State.

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## Annex 74: DPRK medical activities in Senegal between 2019 and 2020

According to open-source information,<sup>253</sup> a DPRK medical team worked at several locations in Senegal in collaboration with a non-governmental organization (NGO) between 2019 and 2020. The DPRK medical team included pediatricians, cardiologists, dentists, gynaecologists and other specialists. In a video that was posted online in 2019, the interpreter of the DPRK medical team said that she was from Mangyonbong and that the DPRK team was able to treat more than 400 people.

The NGO replied to the Panel's enquiry that a DPRK medical team composed of 30 personnel was introduced to the organization by the local DPRK Ambassador. The NGO explained that the DPRK medical team joined their events on several occasions, including religious and local events, "based on volunteering". The Panel requested Senegal provide additional information, in particular regarding any renumeration received by the DPRK medical team for their work.

On the basis of analysis of photographs of individuals in Senegal and in Libya, the Panel has concluded that some of the same DPRK medical workers arrived in Libya in early January 2023 to carry out further medical work (See annex 72).

## 1) DPRK medical activities at Touba in October 2019



Source: Facebook, annotated by the Panel.

<sup>&</sup>lt;sup>253</sup> NK News, https://www.nknews.org/2023/01/libyan-hospital-welcomes-dozens-of-north-korean-medical-workers/?t=1688232932.

The woman in below photo reviewed two-day long medical activities by DPRK medics (posted to Facebook on 19 October 2019). The contents of her interview (in French, English translation was done by the Panel) was as follows:

"Bonjour, je m'appelle SO, je suis l'interprète de l'agence de coopération extérieure de la RPDC (nom) en partenariat avec le présidente de l'association humanitaire « Medisol International ».

Nous sommes arrivés à Mbacké avec toute une équipe médicale, gynécologues-obstétriciens, anesthésistes, dentistes, kinésithérapeutes,



chirurgiens, pédiatres, ORL. Nous avons mené des activités pendant 2 jours et nous avons pu effectuer des consultations sur plus de 400 personnes qui ont été satisfaites de nos traitements médicaux. Ce fut une très bonne expérience avec le peuple sénégalais. A cette occasion, je tiens à remercier le et le peuple sénégalais qui ont été très chaleureux avec nous. Nous espérons que notre coopération se développera de plus en plus à l'avenir et qu'elle sera bénéfique pour tous. Je vous remercie de votre attention."

## [Unofficial translation]

Hello, my name is... I am the interpreter of the DPRK's external cooperation agency Mangyonbong in partnership with \_\_\_\_\_\_\_\_\_, president of the humanitarian association "Medisol International". We arrived in Mbacké with a whole medical team, gynecologists-obstetricians, anesthesiologists, dentists, physiotherapists, surgeons, pediatricians, ENT specialists. We conducted activities for 2 days and we were able to carry out consultations on more than 400 people who were satisfied with our medical treatments. It was a very good experience with the Senegalese people. On this occasion, I would like to thank Dr. Rose Wardini and the Senegalese people who have been very warm to us. And we hope that our cooperation will develop more and more in the future and will be beneficial for everyone. Thank you.

Source: Facebook, image was annotated by the Panel.

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## 2) DPRK medical activities at Tivaouane in November 2019

Local media<sup>254</sup> reported that the NGO Médisol International deployed a team of around thirty 'Korean'<sup>255</sup> doctors to Tivaouane.







Source: Facebook, annotated by the Panel.

<sup>&</sup>lt;sup>254</sup> See https://senego.com/tivaouane-des-coreens-en-appui-a-la-couverture-sanitaire-du-gamou\_999035.html.

<sup>&</sup>lt;sup>255</sup> The Panel notes previous instances in which DPRK nationals are represented or presented as "Korean," which may be a tactic to evade detection. For instance, see S/2019/171, annexes 46-47, S/2018/171, para. 111 and 199 and annex 88.

# 3) DPRK medical activities at Ouakam and Dakar between February and March 2020



Source: Facebook, annotated by the Panel.

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## **Annex 75: Russian Federation**

## 1) Summary of the Statement of the Investigative Committee of Russia of the Sakhalin Region

The statement of the Investigative Committee of Russia of the Sakhalin Region, entitled "An investigation is being conducted in Korsakov regarding an accident involving foreign citizens", described that on 7 April 2020, at 14:50, a report was received by the Investigative Committee that two citizens of DPRK had been taken to the intensive care unit of the State Budgetary Healthcare Institution "Komsomolskaya Central District Hospital" with severe bodily injuries. It explained that they were employed by the company Detal LLC (OOO «Детал»), which was carrying out the construction work. During the course of the work, a scaffolding collapse occurred, causing the men to fall from a height of approximately 6-7 floors to the ground, resulting in injuries.



# В Корсакове по факту несчастного случая, произошедшего с иностранными гражданами проводится проверка

07 апреля 2020 года в 14 часов 50 минут в Корсаковский межрайонный следственный отдел следственного управления Следственного комитета РФ по Сахалинской области поступило сообщение о том, что в реанимационное отделение ГБУЗ «Корсаковская центральная районная больница» с тяжкими телесными повреждениями поступили два гражданина Северной Кореи.

В ходе осмотра места происшествия установлено, что пострадавшие работали на строительной площадке многоэтажного дома по улице Советской в городе Корсаков в качестве разнорабочих в ООО «Детал», которое осуществляло строительные работы. В ходе работ произошло обрушение лесов, и мужчины с высоты примерно 6-7 этажа упали на землю, в результате чего получили травмы.

В настоящее время следственным отделом по данному факту проводятся проверочные мероприятия, направленные на установление причин произошедшего. По результатам проверки будет дана правовая оценка действиям должностных лиц указанной компании по ч. 1 ст. 143 УК РФ – нарушение правил техники безопасности.

07 Апреля 2020 16:03

Source: https://sakh.sledcom.ru/news/item/1454029.

## 2) Statement of the Korsakov City Prosecutor's Office

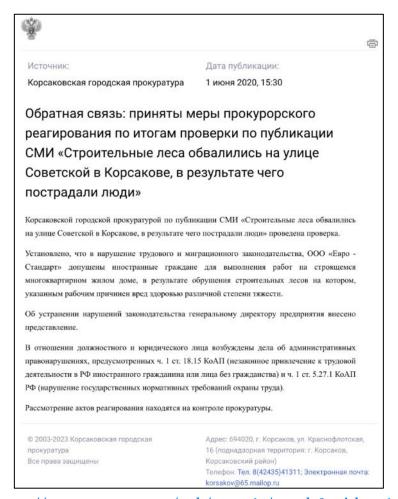
According to a statement issued on 8 April 2020, the Prosecutor's Office of Korsakov City launched in investigations into the collapse of a scaffolding during the construction of a multi-apartment building, which resulted in injuries to individuals. The document stated that during the investigation, an assessment will be made concerning compliance with urban planning, labor, migration, and other legislation.



Source: https://epp.genproc.gov.ru/web/proc 65/search?article=47277183.

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The statement issued on 1 June 2020 explained that an investigation has been conducted by the Korsakov City Prosecutor's Office regarding the publication in the media titled "Scaffolding Collapses on Sovetskaya Street in Korsakov, Resulting in Injuries to People." The Prosecutor's Office established that in violation of labor and migration legislation, the company "Euro-Standard LLC" allowed foreign citizens to work on the construction of a multi-apartment residential building. As a result of the collapse of scaffolding on the said building, these workers suffered varying degrees of injuries...Administrative offense cases have been initiated against the responsible individuals and the legal entity under Part 1 of Article 18.15 of the Administrative Offenses Code (illegal employment of foreign citizens or stateless persons in the Russian Federation) and Part 1 of Article 5.27.1 of the Administrative Offenses Code of the Russian Federation (violation of state regulations on labor protection).



Source: https://epp.genproc.gov.ru/web/proc\_65/search?article=36707624.

## 3) Russian media report (Excerpt)

According to a Russian media report titled "Investigative Committee: Workers from DPRK fell from the 6<sup>th</sup> to 7<sup>th</sup> floor at a construction site in Korsakov", a scaffolding collapsed on April 7 at a construction site in Korsakov. According to Russian media ASTV.RU, the building is being constructed at the end of Sovetskaya Street on the site of a former parking lot.



*Source*: <a href="https://astv.ru/news/criminal/2020-04-07-sledstvennyj-komitet-na-strojke-v-korsakove-postradali-rabochie-iz-severnoj-korei/">https://astv.ru/news/criminal/2020-04-07-sledstvennyj-komitet-na-strojke-v-korsakove-postradali-rabochie-iz-severnoj-korei/</a>.

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## 4) Satellite imagery analysis

A Russian media reported (see above) that the construction site was previously used as car parking lot. The Panel's satellite imagery analysis corroborated the media's reporting and further confirmed the location as the only place where a car parking lot became the construction site of multi-storey building between 2019 and 2020. The Panel assessed that the construction of the building began between August and October 2019. This is consistent with the start of the building's construction (19 September 2019) as displayed at the construction site. Satellite imagery captured on 14 April 2020 showed the exterior of a multi-storey building, a location that match the date of the reported construction site incident of 7 April 2019.

## The development of the construction



## The poster displayed at the construction site

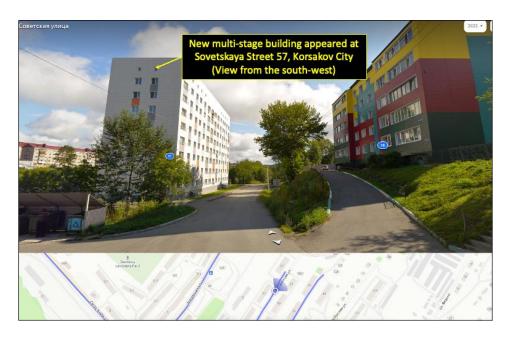
Construction starts on 19 September 2019 (19.09.2019 r.); Construction ends on 8 February 2021 (08.02.2021 r.).



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## 5) The photos of the building

The photo of the building reported by the media after the incident (bottom left) is identical to Russian georeferenced information (top and bottom right) which shows the address: "Sovetskaya Street 57, Korsakov City"



Source: Yandex



Source: Yandex

## 6) Russian Federation's reply

В связи с запросом группы экспертов ОС.140 сообщаем следующее.

Пострадавшие при строительстве жилого дома двое граждан КНДР проходили производственную практику в рамках обучения в ФГБОУ ВО «Сахалинский государственный университет». 7 апреля 2020 г. при погрузке керамогранитных плит на строительные леса ими были превышены нормы нагрузки на 1 шаг стоек вдоль стены в 3 метра (900 кг вместо допустимых 200 кг). Это привело к обрушению лесов, в результате чего оба северокорейца упали с высоты примерно 28 метров, получив телесные повреждения различной степени тяжести. Они были госпитализированы в Корсаковскую центральную районную больницу. По результатам проведенной проверки виновные были привлечены к административной ответственности.

#### **Translated from Russian**

In connection with enquiry OC.140 from the Panel of Experts, we are providing the information below.

The two DPRK citizens injured during the construction of a residential building were on an industrial work experience course as part of their studies at the Sakhalin State University federally-funded institution of higher education. On 7 April 2020, while lifting granite-ceramic panels onto the construction scaffolding, they exceeded the permissible load of a row of supports along a three-metre wall (900kg instead of the permitted 200kg). This led to the collapse of the scaffolding, and the two North Koreans fell from a height of approximately 28 metres, receiving various degrees of injury. They were hospitalized at the Korsakov central regional hospital. Following an investigation, those responsible were brought to administrative accountability.

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## Annex 76: US-ROK Joint Advisory on Ransomware (9 February 2023)



# #StopRansomware: Ransomware Attacks on Critical Infrastructure Fund DPRK Malicious Cyber Activities

#### Summary

Note: This Cybersecurity Advisory (CSA) is part of an ongoing #StopRansomware effort to publish advisories for network defenders that detail various ransomware variants and various ransomware threat actors. These #StopRansomware advisories detail historically and recently observed tactics, techniques, and procedures (TTPs) and indicators of compromise (IOCs) to help organizations protect against ransomware. Visit <a href="stopransomware.gov">stopransomware.gov</a> to see all #StopRansomware advisories and to learn about other ransomware threats and no-cost resources.

The United States National Security Agency (NSA), the U.S. Federal Bureau of Investigation (FBI), the U.S. Cybersecurity and Infrastructure Security Agency (CISA), the U.S. Department of Health and Human Services (HHS), the Republic of Korea (ROK) National Intelligence Service (NIS), and the ROK Defense Security Agency (DSA) (hereafter referred to as the "authoring agencies") are issuing this joint Cybersecurity Advisory (CSA) to highlight ongoing ransomware activity against Healthcare and Public Health Sector organizations and other critical infrastructure sector entities.

This CSA provides an overview of Democratic People's Republic of Korea (DPRK) state-sponsored ransomware and updates the July 6, 2022, joint CSA North Korean State-Sponsored Cyber Actors Use Maui Ransomware to Target the Healthcare and Public Health Sector. This advisory highlights TTPs and IOCs DPRK cyber actors used to gain access to and conduct ransomware attacks against Healthcare and Public Health (HPH) Sector organizations and other critical infrastructure sector entities, as well as DPRK cyber actors' use of cryptocurrency to demand ransoms.

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The authoring agencies assess that an unspecified amount of revenue from these cryptocurrency operations supports DPRK national-level priorities and objectives, including cyber operations targeting the United States and South Korea governments—specific targets include Department of Defense Information Networks and Defense Industrial Base member networks. The IOCs in this product should be useful to sectors previously targeted by DPRK cyber operations (e.g., U.S. government, Department of Defense, and Defense Industrial Base). The authoring agencies highly discourage paying ransoms as doing so does not guarantee files and records will be recovered and may pose sanctions risks.

For additional information on state-sponsored DPRK malicious cyber activity, see CISA's North Korea Cyber Threat Overview and Advisories webpage.

For a downloadable copy of IOCs, see AA23-040A.stix (STIX, 197 kb).

#### **Technical Details**

Note: This advisory uses the MITRE ATT&CK for Enterprise framework, version 12. See MITRE ATT&CK for Enterprise for all referenced tactics and techniques.

This CSA is supplementary to previous reports on malicious cyber actor activities involving DPRK ransomware campaigns—namely <a href="Maui">Maui</a> and <a href="MolyGh0st">HolyGh0st</a> ransomware. The authoring agencies are issuing this advisory to highlight additional observed TTPs DPRK cyber actors are using to conduct ransomware attacks targeting South Korean and U.S. healthcare systems.

#### Observable TTPs

The TTPs associated with DPRK ransomware attacks include those traditionally observed in ransomware operations. Additionally, these TTPs span phases from acquiring and purchasing infrastructure to concealing DPRK affiliation:

 Acquire Infrastructure [T1583]. DPRK actors generate domains, personas, and accounts; and identify cryptocurrency services to conduct their ransomware operations. Actors procure infrastructure, IP addresses, and domains with cryptocurrency generated through illicit cybercrime, such as ransomware and cryptocurrency theft.

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- Obfuscate Identity. DPRK actors purposely obfuscate their involvement by operating with or under third-party foreign affiliate identities and use third-party foreign intermediaries to receive ransom payments.
- Purchase VPNs and VPSs [T1583.003]. DPRK cyber actors will also use virtual
  private networks (VPNs) and virtual private servers (VPSs) or third-country IP
  addresses to appear to be from innocuous locations instead of from DPRK.
- Gain Access [TA0001]. Actors use various exploits of common vulnerabilities
  and exposures (CVE) to gain access and escalate privileges on networks.
  Recently observed CVEs that actors used to gain access include remote code
  execution in the Apache Log4j software library (known as Log4Shell) and remote
  code execution in unpatched SonicWall SMA 100 appliances [T1190] and T1133].
  Observed CVEs used include:
  - o CVE 2021-44228
  - o CVE-2021-20038
  - o CVE-2022-24990

Actors also likely spread malicious code through Trojanized files for "X-Popup," an open source messenger commonly used by employees of small and medium hospitals in South Korea [T1195].

The actors spread malware by leveraging two domains: xpopup.pe[.]kr and xpopup.com. xpopup.pe[.]kr is registered to IP address 115.68.95[.]128 and xpopup[.]com is registered to IP address 119.205.197[.]111. Related file names and hashes are listed in table 1.

Table 1: Malicious file names and hashes spread by xpopup domains

File Name	MD5 Hash
xpopup.rar	1f239db751ce9a374eb9f908c74a31c9
X-PopUp.exe	6fb13b1b4b42bac05a2ba629f04e3d03
X-PopUp.exe	cf8ba073db7f4023af2b13dd75565f3d
xpopup.exe	4e71d52fc39f89204a734b19db1330d3
x-PopUp.exe	43d4994635f72852f719abb604c4a8a1
xpopup.exe	5ae71e8440bf33b46554ce7a7f3de666

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- Move Laterally and Discovery [TA0007, TA0008]. After initial access, DPRK cyber actors use staged payloads with customized malware to perform reconnaissance activities, upload and download additional files and executables, and execute shell commands [T1083, T1021]. The staged malware is also responsible for collecting victim information and sending it to the remote host controlled by the actors [TA0010].
- Employ Various Ransomware Tools [TA0040]. Actors have used privately developed ransomware, such as Maui and H0lyGh0st [T1486]. Actors have also been observed using or possessing publically available tools for encryption, such as BitLocker, Deadbolt, ech0raix, GonnaCry, Hidden Tear, Jigsaw, LockBit 2.0, My Little Ransomware, NxRansomware, Ryuk, and YourRansom [T1486]. In some cases, DPRK actors have portrayed themselves as other ransomware groups, such as the REvil ransomware group. For IOCs associated with Maui and H0lyGh0st ransomware usage, please see Appendix B.
- Demand Ransom in Cryptocurrency. DPRK cyber actors have been observed setting ransoms in bitcoin [T1486]. Actors are known to communicate with victims via Proton Mail email accounts. For private companies in the healthcare sector, actors may threaten to expose a company's proprietary data to competitors if ransoms are not paid. Bitcoin wallet addresses possibly used by DPRK cyber actors include:
  - 1MTHBCrBKYEthfa16zo9kabt4f9jMJz8Rm
  - bc1q80vc4yjgg6umedkut3e9mhehxl4q4dcjjyzh59
  - 1J8spy62o7z2AjQxoUpiCGnBh5cRWKVWJC
  - 16ENLdHbnmDcEV8iqN4vuyZHa7sSdYRh76
  - o bc1q3wzxvu8yhs8h7mlkmf7277wyklkah9k4sm9anu
  - bc1q8xyt4jxhw7mgqpwd6qfdjyxgvjeuz57jxrvgk9
  - 1NqihEqYaQaWiZkPVdSMiTbt7dTy1LMxgX
  - bc1qxrpevck3pq1yzrx2pq2rkvkvy0jnm56nzjv6pw
  - 14hVKm7Ft2rxDBFTNkkRC3kGstMGp2A4hk
  - 1KCwfCUgnSy3pzNX7U1i5NwFzRtth4bRBc
  - 16sYqXancDDiijcuruZecCkdBDwDf4vSEC
  - 1N6JphHFaYmYaokS5xH31Z67bvk4ykd9CP
  - LZ1VNJfn6mWjPzkCyoBvqWaBZYXAwn135

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- 1KmWW6LgdgykBBrSXrFu9kdoHz95Fe9kQF
- 1FX4W9rrG4F3Uc7gJ18GCwGab8XuW8Ajy2
- bc1qlqqu2l2kms5338zuc95kxavctzyy0v705tpvyc
- bc1gy6su7vrh7ts5ng2628escmhr98msmzg62ez2sp
- bc1q8t69qpxsezdcr8w6tfzp3jeptq4tcp2q9d0mwy
- bc1q9h7yi79sqm4t536q0fdn7n4y2atsvvl22m28ep
- bc1qj6y72rk039mqpqtcy7mwjd3eum6cx6027ndqmd
- bc1qcp557vltuu3qc6pk3ld0ayagrxuf2thp3pjzpe
- bc1ql8wsflrjf9zlusauynzjm83mupq6c9jz9vnqxq
- bc1qx60ec3nfd5yhsyyxkzkpts54w970yxj84zrdck
- bc1qunqnjdlvqkjuhtclfp8kzkjpvdz9qnk898xczp
- bc1q6024d73h48fnhwswhwt3hqz2lzw6x99q0nulm4
- bc1qwdvexlyvg3mqvqw7g6l09qup0qew80wjj9jh7x
- bc1qavrtge4p7dmcrnvhlvuhaarx8rek76wxyk7dgg
- bc1qagaayd57vr25dlqgk7f00nhz9qepqgnlnt4upu
- bc1guvnaxnpglzg3mdhfddh35j7e7ufxh3gpc56hca
- bc1qu0pvfmtxawm8s99lcjvxapungtsmkvwyvak6cs
- bc1qg3zlxxhhcvt6hkuhmqml8y9pas76cajcu9ltdl
- bc1gn7a3g23nzpuytchyvteyhkcse84cnylznl3j32
- bc1qhfmqstxp3yp9muvuz29wk77vjtdyrkff4nrxpu
- bc1qnh8scrvuqvlzmzgw7eesyrmtes9c5m78duetf3
- bc1q7qry3lsrphmnw3exs7tkwzpvzjcxs942aq8n0y
- bc1qcmlcxfsy0zlqhh72jvvc4rh7hvwhx6scp27na0
- bc1q498fn0gauj2kkjsg35mlwk2cnxhaqlj7hkh8xy bc1qnz4udqkumjghnm2a3zt0w3ep8fwdcyv3krr3jq
- bc1gk0saaw7p0wrwla6u7tfjlxrutlgrwnudzx9tyw
- bc1qyue2pgjk09ps7qvfs559k8kee3jkcw4p4vdp57
- bc1q6qfkt06xmrpclht3acmq00p7zyy0ejydu89zwv
- bc1qmge6a7sp659exnx78zhm9zgrw88n6un0rl9trs
- bc1qcywkd7zqlwmjy36c46dpf8cq6ts6wgkjx0u7cn

## Mitigations

Note: These mitigations align with the Cross-Sector Cybersecurity Performance Goals (CPGs) developed by CISA and the U.S. National Institute of Standards and Technology (NIST). The CPGs provide a minimum set of practices and protections that CISA and NIST recommend all organizations implement. CISA and NIST based the CPGs on existing cybersecurity frameworks and guidance to protect against the most common and impactful threats, tactics, techniques, and procedures. For more

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information on the CPGs, including additional recommended baseline protections, see <a href="mailto:cisa.gov/cpg">cisa.gov/cpg</a>.

The authoring agencies urge HPH organizations to:

- Limit access to data by authenticating and encrypting connections (e.g., using
  public key infrastructure certificates in virtual private network (VPN) and transport
  layer security (TLS) connections) with network services, Internet of Things (IoT)
  medical devices, and the electronic health record system [CPG 3.3].
- Implement the principle of least privilege by using standard user accounts on internal systems instead of administrative accounts [CPG 1.5], which grant excessive system administration privileges.
- Turn off weak or unnecessary network device management interfaces, such as Telnet, SSH, Winbox, and HTTP for wide area networks (WANs) and secure with strong passwords and encryption when enabled.
- Protect stored data by masking the permanent account number (PAN) when displayed and rendering it unreadable when stored—through cryptography, for example.
- Secure the collection, storage, and processing practices for personally
  identifiable information (PII)/protected health information (PHI), per regulations
  such as the Health Insurance Portability and Accountability Act of 1996 (HIPAA).
  Implementing HIPAA security measures could prevent the introduction of
  malware to the system [CPG 3.4].
  - Secure PII/ PHI at collection points and encrypt the data at rest and in transit using technologies, such as TLS. Only store personal patient data on internal systems that are protected by firewalls, and ensure extensive backups are available.
  - Create and regularly review internal policies that regulate the collection, storage, access, and monitoring of PII/PHI.
- Implement and enforce multi-layer network segmentation with the most critical communications and data resting on the most secure and reliable layer [CPG 8.1].
- Use monitoring tools to observe whether IoT devices are behaving erratically due to a compromise [CPG 3.1].

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In addition, the authoring agencies urge all organizations, including HPH Sector organizations, to apply the following recommendations to prepare for and mitigate ransomware incidents:

- Maintain isolated backups of data, and regularly test backup and restoration [CPG 7.3]. These practices safeguard an organization's continuity of operations or at least minimize potential downtime from a ransomware incident and protect against data losses.
  - Ensure all backup data is encrypted, immutable (i.e., cannot be altered or deleted), and covers the entire organization's data infrastructure.
- Create, maintain, and exercise a basic cyber incident response plan and associated communications plan that includes response procedures for a ransomware incident [CPG 7.1, 7.2].
  - Organizations should also ensure their incident response and communications plans include data breach incidents response and notification procedures. Ensure the notification procedures adhere to applicable laws.
  - See the <u>CISA-Multi-State Information Sharing and Analysis Center (MS-ISAC) Joint Ransomware Guide</u> and CISA Fact Sheet <u>Protecting Sensitive</u> and <u>Personal Information from Ransomware-Caused Data Breaches</u> for information on creating a ransomware response checklist and planning and responding to ransomware-caused data breaches.
- Install updates for operating systems, software, and firmware as soon as
  they are released [CPG 5.1]. Timely patching is one of the most efficient and
  cost-effective steps an organization can take to minimize its exposure to
  cybersecurity threats. Regularly check for software updates and end-of-life
  notifications and prioritize patching known exploited vulnerabilities. Consider
  leveraging a centralized patch management system to automate and expedite
  the process.
- If you use Remote Desktop Protocol (RDP), or other potentially risky services, secure and monitor them closely [CPG 5.4].
  - Limit access to resources over internal networks, especially by restricting RDP and using virtual desktop infrastructure. After assessing risks, if RDP is deemed operationally necessary, restrict the originating sources, and require <u>phishing-resistant multifactor authentication (MFA)</u> to mitigate credential theft and reuse [CPG 1.3]. If RDP must be available externally, use a VPN, virtual desktop infrastructure, or other means to authenticate

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and secure the connection before allowing RDP to connect to internal devices. Monitor remote access/RDP logs, enforce account lockouts after a specified number of attempts to block brute force campaigns, log RDP login attempts, and disable unused remote access/RDP ports [CPG 1.1, 3.1].

- Ensure devices are properly configured and that security features are enabled. Disable ports and protocols not in use for a business purpose (e.g., RDP Transmission Control Protocol port 3389).
- Restrict the Server Message Block (SMB) protocol within the network to only access necessary servers and remove or disable outdated versions of SMB (i.e., SMB version 1). Threat actors use SMB to propagate malware across organizations.
- Review the security posture of third-party vendors and those interconnected with your organization. Ensure all connections between third-party vendors and outside software or hardware are monitored and reviewed for suspicious activity [CPG 5.6, 6.2].
- Implement application control policies that only allow systems to execute known and permitted programs [CPG 2.1].
- Open document readers in protected viewing modes to help prevent active content from running.
- Implement a user training program and phishing exercises [CPG 4.3] to raise awareness among users about the risks of visiting websites, clicking on links, and opening attachments. Reinforce the appropriate user response to phishing and spearphishing emails.
- Require phishing-resistant MFA for as many services as possible [CPG 1.3]—particularly for webmail, VPNs, accounts that access critical systems, and privileged accounts that manage backups.
- Use strong passwords [CPG 1.4] and avoid reusing passwords for multiple accounts. See CISA Tip <u>Choosing and Protecting Passwords</u> and National Institute of Standards and Technology (NIST) <u>Special Publication 800-63B</u>: Digital Identity Guidelines for more information.
- Require administrator credentials to install software [CPG 1.5].
- Audit user accounts with administrative or elevated privileges [CPG 1.5] and configure access controls with least privilege in mind.

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- Install and regularly update antivirus and antimalware software on all hosts.
- . Only use secure networks. Consider installing and using a VPN.
- Consider adding an email banner to messages coming from outside your organizations [CPG 8.3] indicating that they are higher risk messages.
- Consider participating in CISA's no-cost <u>Automated Indicator Sharing (AIS)</u> program to receive real-time exchange of machine-readable cyber threat indicators and defensive measures.

If a ransomware incident occurs at your organization:

- · Follow your organization's ransomware response checklist.
- Scan backups. If possible, scan backup data with an antivirus program to check that it is free of malware. This should be performed using an isolated, trusted system to avoid exposing backups to potential compromise.
- U.S. organizations: Follow the notification requirements as outlined in your
  cyber incident response plan. Report incidents to appropriate authorities; in the
  U.S., this would include the FBI at a <u>local FBI Field Office</u>, CISA at
  cisa.gov/report, or the U.S. Secret Service (USSS) at a <u>USSS Field Office</u>.
- South Korean organizations: Please report incidents to NIS, KISA (Korea Internet & Security Agency), and KNPA (Korean National Police Agency).
  - NIS (National Intelligence Service)
    - Telephone: 111
    - https://www.nis.go.kr
  - KISA (Korea Internet & Security Agency)
    - Telephone : 118 (Consult Service)
    - https://www.boho.or.kr/consult/ransomware.do
  - KNPA (Korean National Police Agency)
    - Electronic Cybercrime Report & Management System: https://ecrm.police.go.kr/minwon/main
- Apply incident response best practices found in the joint Cybersecurity Advisory, <u>Technical Approaches to Uncovering and Remediating Malicious Activity</u>, developed by CISA and the cybersecurity authorities of Australia, Canada, New Zealand, and the United Kingdom.

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#### Resources

Stairwell provided a YARA rule to identify Maui ransomware, and a Proof of Concept public RSA key extractor at the following link:

https://www.stairwell.com/news/threat-research-report-maui-ransomware/

## Request For Information

The FBI is seeking any information that can be shared, to include boundary logs showing communication to and from foreign IP addresses, bitcoin wallet information, the decryptor file, and/or benign samples of encrypted files. As stated above, the authoring agencies discourage paying ransoms. Payment does not guarantee files will be recovered and may embolden adversaries to target additional organizations, encourage other criminal actors to engage in the distribution of ransomware, and/or fund illicit activities. However, the agencies understand that when victims are faced with an inability to function, all options are evaluated to protect shareholders, employees, and customers.

Regardless of whether you or your organization decide to pay a ransom, the authoring agencies urge you to promptly report ransomware incidents using the <u>contact</u> information above.

## Acknowledgements

NSA, FBI, CISA, and HHS would like to thank ROK NIS and DSA for their contributions to this CSA.

#### Disclaimer of endorsement

The information and opinions contained in this document are provided "as is" and without any warranties or guarantees. Reference herein to any specific commercial products, process, or service by trade name, trademark, manufacturer, or otherwise, does not constitute or imply its endorsement, recommendation, or favoring by the United States Government, and this guidance shall not be used for advertising or product endorsement purposes.

#### Trademark recognition

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#### **Purpose**

This document was developed in furtherance of the authors' cybersecurity missions, including their responsibilities to identify and disseminate threats, and to develop and issue cybersecurity specifications and mitigations. This information may be shared broadly to reach all appropriate stakeholders.

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#### Contact

NSA Client Requirements / General Cybersecurity Inquiries: <a href="mailto:CybersecurityReports@nsa.gov">CybersecurityReports@nsa.gov</a>
Defense Industrial Base Inquiries and Cybersecurity Services: <a href="mailto:DIB Defense@cyber.nsa.gov">DIB Defense@cyber.nsa.gov</a>
To report incidents and anomalous activity related to information found in this Joint Cybersecurity Advisory, contact CISA's 24/7 Operations Center at <a href="mailto:Report@cisa.gov">Report@cisa.gov</a> or (888) 282-0870 or your local FBI field office at <a href="mailto:www.fbi.gov/contact-us/field">www.fbi.gov/contact-us/field</a>. When available, please include the following information regarding the incident: date, time, and location of the incident; type of activity; number of people affected; type of equipment used for the activity; the name of the submitting company or organization; and a designated point of contact.

Media Inquiries / Press Desk

- NSA Media Relations, 443-634-0721, MediaRelations@nsa.gov
- CISA Media Relations, 703-235-2010, CISAMedia@cisa.dhs.gov

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## Appendix A: CVE Details

## CVE-2021-44228

CVSS 3.0: 10 (Critical)

#### **Vulnerability Description**

Apache Log4j2 2.0-beta9 through 2.15.0 (excluding security releases 2.12.2, 2.12.3, and 2.3.1) JNDI features used in configuration, log messages, and parameters do not protect against attacker controlled LDAP and other JNDI related endpoints. An attacker who can control log messages or log message parameters can execute arbitrary code loaded from LDAP servers when message lookup substitution is enabled. From log4j 2.15.0, this behavior has been disabled by default. From version 2.16.0 (along with 2.12.2, 2.12.3, and 2.3.1), this functionality has been completely removed. Note that this vulnerability is specific to log4j-core and does not affect log4net, log4cxx, or other Apache Logging Services projects.

#### **Recommended Mitigations**

Apply patches provided by vendor and perform required system updates.

#### **Detection Methods**

See vendors' <u>Guidance For Preventing</u>, <u>Detecting</u>, and <u>Hunting for Exploitation of the Log4j 2 Vulnerability</u>.

#### **Vulnerable Technologies and Versions**

There are numerous vulnerable technologies and versions associated with CVE-2021-44228. For a full list, please check <a href="https://nvd.nist.gov/vuln/detail/CVE-2021-44228">https://nvd.nist.gov/vuln/detail/CVE-2021-44228</a>.

See https://nvd.nist.gov/vuln/detail/CVE-2021-44228 for more information.

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#### CVE-2021-20038

CVSS 3.0: 9.8 (Critical)

#### **Vulnerability Description**

A Stack-based buffer overflow vulnerability in SMA100 Apache httpd server's mod\_cgi module environment variables allows a remote unauthenticated attacker to potentially execute code as a 'nobody' user in the appliance. This vulnerability affected SMA 200, 210, 400, 410 and 500v appliances firmware 10.2.0.8-37sv, 10.2.1.1-19sv, 10.2.1.2-24sv and earlier versions.

#### Recommended Mitigations

Apply all appropriate vendor updates

Upgrade to:

- SMA 100 Series (SMA 200, 210, 400, 410, 500v (ESX, Hyper-V, KVM, AWS, Azure):
- SonicWall SMA100 build versions 10.2.0.9-41sv or later
- SonicWall SMA100 build versions 10.2.1.3-27sv or later

System administrators should refer to the SonicWall Security Advisories in the reference section to determine affected applications/systems and appropriate fix actions

Support for 9.0.0 firmware ended on 10/31/2021. Customers still using that firmware are requested to upgrade to the latest 10.2.x versions.

#### **Vulnerable Technologies and Versions**

Sonicwall Sma 200 Firmware 10.2.0.8-37Sv

Sonicwall Sma 200 Firmware 10.2.1.1-19Sv

Sonicwall Sma 200 Firmware 10.2.1.2-24Sv

Sonicwall Sma 210 Firmware 10.2.0.8-37Sv Sonicwall Sma 210 Firmware 10.2.1.1-19Sv

Sonicwall Sma 210 Firmware 10.2.1.2-24Sv

Sonicwall Sma 410 Firmware 10.2.0.8-37Sv

Sonicwall Sma 410 Firmware 10.2.0.5575V

Sonicwall Sma 410 Firmware 10.2.1.1-195V

Sonicwall Sma 400 Firmware 10.2.0.8-37Sv

Sonicwall Sma 400 Firmware 10.2.0.8-375V Sonicwall Sma 400 Firmware 10.2.1.1-195V

Sonicwall Sma 400 Firmware 10.2.1.2-24Sv

Sonicwall Sma 500V Firmware 10.2.0.8-37Sv

Sonicwall Sma 500V Firmware 10.2.1.1-19Sv

Sonicwall Sma 500V Firmware 10.2.1.2-24Sv

See https://nvd.nist.gov/vuln/detail/CVE-2021-20038 for more information.

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## CVE-2022-24990

CVSS 3.x: N/A

#### **Vulnerability Description**

The TerraMaster OS Unauthenticated Remote Command Execution via PHP Object Instantiation Vulnerability is characterized by scanning activity targeting a flaw in the script enabling a remote adversary to execute commands on the target endpoint. The vulnerability is created by improper input validation of the webNasIPS component in the api.php script and resides on the TNAS device appliances' operating system where users manage storage, backup data, and configure applications. By exploiting the script flaw a remote unauthenticated attacker can pass specially crafted data to the application and execute arbitrary commands on the target system. This may result in complete compromise of the target system, including the exfiltration of information. TNAS devices can be chained to acquire unauthenticated remote code execution with highest privileges.

## Recommended Mitigations

Install relevant vendor patches. This vulnerability was patched in TOS version 4.2.30

#### **Vulnerable Technologies and Versions**

TOS v 4 2 29

See <a href="https://octagon.net/blog/2022/03/07/cve-2022-24990-terrmaster-tos-unauthenticated-remote-command-execution-via-php-object-instantiation/">https://forum.terra-master.com/en/viewtopic.php?t=3030</a> for more information.

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## Appendix B: Indicators of Compromise (IOCs)

The IOC section includes hashes and IP addresses for the Maui and H0lyGh0st ransomware variants—as well as custom malware implants assumedly developed by DPRK cyber actors, such as remote access trojans (RATs), loaders, and other tools—that enable subsequent deployment of ransomware. For additional Maui IOCs, see joint CSA North Korean State-Sponsored Cyber Actors Use Maui Ransomware to Target the Healthcare and Public Health Sector.

Table 2 lists MD5 and SHA256 hashes associated with malware implants, RATs, and other tools used by DPRK cyber actors, including tools that drop Maui ransomware files.

Table 2: File names and hashes of malicious implants, RATs, and tools

MD5Hash	SHA256Hash
079b4588eaa99a1e802adf5e0b26d8aa	f67ee77d6129bd1bcd5d856c0fc5314169 b946d32b8abaa4e680bb98130b38e7
0e9e256d8173854a7bc26982b1dde783	
12c15a477e1a96120c09a860c9d479b3	6263e421e397db821669420489d2d3084 f408671524fd4e1e23165a16dda2225
131fc4375971af391b459de33f81c253	-
17c46ed7b80c2e4dbea6d0e88ea0827c	b9af4660da00c7fa975910d0a19fda0720 31c15fad1eef935a609842c51b7f7d
1875f6a68f70bee316c8a6eda9ebf8de	672ec8899b8ee513dbfc4590440a61023 846ddc2ca94c88ae637144305c497e7
1a74c8d8b74ca2411c1d3d22373a6769	ba8f9e7afe5f78494c111971c39a89111ef 9262bf23e8a764c6f65c818837a44
1f6d9f8fbdbbd4e6ed8cd73b9e95a928	4f089afa51fd0c1b2a39cc11cedb3a4a32 6111837a5408379384be6fe846e016
2d02f5499d35a8dffb4c8bc0b7fec5c2	830207029d83fd46a4a89cd623103ba23 21b866428aa04360376e6a390063570
2e18350194e59bc6a2a3f6d59da11bd8	655aa64860f1655081489cf85b77f72a49 de846a99dd122093db4018434b83ae
3bd22e0ac965ebb6a18bb71ba39e96dc	6b7f566889b80d1dba4f92d5e2fb2f5ef24 f57fcfd56bb594978dffe9edbb9eb
40f21743f9cb927b2c84ecdb7dfb14a6	5081f54761947bc9ce4aa2a259a0bd60b 4ec03d32605f8e3635c4d4edaf48894
4118d9adce7350c3eedeb056a3335346	5b7ecf7e9d0715f1122baf4ce745c5fcd76 9dee48150616753fec4d6da16e99e

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43e756d80225bdf1200bc34eef5adca8	afb2d4d88f59e528f0e388705113ae54b7
	b97db4f03a35ae43cc386a48f263a0
47791bf9e017e3001ddc68a7351ca2d6	863b707873f7d653911e46885e261380b
	410bb3bf6b158daefb47562e93cb657
	f32f6b229913d68daad937cc72a57aa452
505262547f8879249794fc31eea41fc6	91a9d623109ed48938815aa7b6005c
5130888a0ad3d64ad33c65de696d3fa2	c92c1f3e77a1876086ce530e87aa9c1f9c
	bc5e93c5e755b29cad10a2f3991435
58ad3103295afcc22bde8d81e77c282f	18b75949e03f8dcad513426f1f9f3ca209d
50au5105295alcc22bueou61e77c2621	779c24cd4e941d935633b1bec00cb
5be1e382cd9730fbe386b69bd8045ee7	5ad106e333de056eac78403b033b89c58
5De 16362Cd9/30IDe360D69Dd6045ee/	b4c4bdda12e2f774625d47ccfd3d3ae
5c6f9c83426c6d33ff2d4e72c039b747	a3b7e88d998078cfd8cdf37fa5454c45f6c
	bd65f4595fb94b2e9c85fe767ad47
640e70b0230dc026eff922fb1e44c2ea	6319102bac226dfc117c3c9e620cd99c7e
040e70b0230dC020e119221b1e44C2ea	afbf3874832f2ce085850aa042f19c
07/11-14-04-10-17000-0-0-05-7501	3fe624c33790b409421f4fa2bb8abfd701d
67f4dad1a94ed8a47283c2c0c05a7594	f2231a959493c33187ed34bec0ae7
70652edadedbacfd30d33a826853467d	196fb1b6eff4e7a049cea323459cfd6c0e3
	900d8d69e1d80bffbaabd24c06eba
720912-21227-04-441710b995b410	6122c94cbfa11311bea7129ecd5aea6fae
739812e2ae1327a94e441719b885bd19	6c51d23228f7378b5f6b2398728f67
76c3d2092737d964dfd627f1ced0af80	bffe910904efd1f69544daa9b72f2a70fb29
76C3d2092737d964did62711Ced0al80	f73c51070bde4ea563de862ce4b1
802e7d6e80d7a60e17f9ffbd62fcbbeb	87bdb1de1dd6b0b75879d8b8aef80b562
802e7d0e80d7a60e171911bd621cbbeb	ec4fad365d7abbc629bcfc1d386afa6
827103a6b6185191fd5618b7e82da292	-
830bc975a04ab0f62bfedf27f7aca673	
85995257ac07ae5a6b4a86758a2283d7	-
85f6e3e3f0bdd0c1b3084fc86ee59d19	f1576627e8130e6d5fde0dbe3dffcc8bc9e
	ef1203d15fcf09cd877ced1ccc72a
97-26bd-496554-b16-92bdfb12452-9b	980bb08ef3e8afcb8c0c1a879ec11c41b2
87a6bda486554ab16c82bdfb12452e8b	9fd30ac65436495e69de79c555b2be
891db50188a90ddacfaf7567d2d0355d	0837dd54268c373069fc5c1628c6e3d75e
	b99c3b3efc94c45b73e2cf9a6f3207
894de380a249e677be2acb8fbdfba2ef	
8b395cc6ecdec0900facf6e93ec48fbb	
	Maria de la companya della companya

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92a6c017830cda80133bf97eb77d3292	d1aba3f95f11fc6e5fec7694d188919555b
	7ff097500e811ff4a5319f8f230be
9b0e7c460a80f740d455a7521f0eada1	45d8ac1ac692d6bb0fe776620371fca02b
9D0e7C400a6017400455a752110ea0a1	60cac8db23c4cc7ab5df262da42b78
9b9d4cb1f681f19417e541178d8c75d7	f5f6e538001803b0aa008422caf2c3c2a7
90904001100111941765411760607507	9b2eeee9ddc7feda710e4aba96fea4
-1f0-0f5061212225-275-1149-11-1-150	dfdd72c9ce1212f9d9455e2bca5a327c88
a1f9e9f5061313325a275d448d4ddd59	d2d424ea5c086725897c83afc3d42d
	99b0056b7cc2e305d4ccb0ac0a8a270d3f
a452a5f693036320b580d28ee55ae2a3	ceb21ef6fc2eb13521a930cea8bd9f
	3b9fe1713f638f85f20ea56fd09d20a96cd
a6e1efd70a077be032f052bb75544358	6d288732b04b073248b56cdaef878
	a557a0c67b5baa7cf64bd4d42103d3b285
ad4eababfe125110299e5a24be84472e	2f67acf96b4c5f14992c1289b55eaa
	38491f48d0cbaab7305b5ddca64ba41a2b
b1c1d28dc7da1d58abab73fa98f60a83	eb89d81d5fb920e67d0c7334c89131
b6f91a965b8404d1a276e43e61319931	
	9d6de05f9a3e62044ad9ae66111308ccb9
bdece9758bf34fcad9cba1394519019b	ed2ee46a3ea37d85afa92e314e7127
	99b448e91669b92c2cc3417a4d9711209
c3850f4cc12717c2b54753f8ca5d5e0e	509274dab5d7582baacfab5028a818c
c50b839f2fc3ce5a385b9ae1c05def3a	458d258005f39d72ce47c111a7d17e8c52
	fe5fc7dd98575771640d9009385456
	60425a4d5ee04c8ae09bfe28ca33bf9e76
cf236bf5b41d26967b1ce04ebbdb4041	a43f69548b2704956d0875a0f25145
	f6375c5276d1178a2a0fe1a16c5668ce52
d0e203e8845bf282475a8f816340f2e8	3e2f846c073bf75bb2558fdec06531
	dda53eee2c5cb0abdbf5242f5e82f4de83
ddb1f970371fa32faae61fc5b8423d4b	898b6a9dd8aa935c2be29bafc9a469
	92adc5ea29491d9245876ba0b29573936
f2f787868a3064407d79173ac5fc0864	33c9998eb47b3ae1344c13a44cd59ae
The second secon	56925a1f7d853d814f80e98a1c4890b0a6
fda3a19afa85912f6dc8452675245d6b	a84c83a8eded34c585c98b2df6ab19
	0054147db54544d77a9efd9baf5ec96a80
_	b430e170d6e7c22fcf75261e9a3a71
	151ab3e05a23e9ccd03a6c49830dabb9e
	9281faf279c31ae40b13e6971dd2fb8
	1 920 Hatz/903 (ae400 (3e69/ (ddziba
	1c926fb3bd99f4a586ed476e4683163892

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-	1f8dcfaebbcd7e71c2872e0ba2fc6db81d6
	51cf654a21d33c78eae6662e62392
-	f226086b5959eb96bd30dec0ffcbf0f0918
	6cd11721507f416f1c39901addafb
	23eff00dde0ee27dabad28c1f4ffb8b09e8
	76f1e1a77c1e6fb735ab517d79b76
	586f30907c3849c363145bfdcdabe3e2e4
-	688cbd5688ff968e984b201b474730
	8ce219552e235dcaf1c694be122d6339e
	d4ff8df70bf358cd165e6eb487ccfc5
	90fb0cd574155fd8667d20f97ac464eca67
	bdb6a8ee64184159362d45d79b6a4
	c2904dc8bbb569536c742fca0c51a766e8
	36d0da8fac1c1abd99744e9b50164f
-	ca932ccaa30955f2fffb1122234fb1524f7d
	e3a8e0044de1ed4fe05cab8702a5
-	f6827dc5af661fbb4bf64bc625c78283ef8
	36c6985bb2bfb836bd0c8d5397332
	f78cabf7a0e7ed3ef2d1c976c1486281f56
-	a6503354b87219b466f2f7a0b65c4

Table 3 lists MD5 and SHA256 hashes are associated with Maui Ransomware files.

Table 3: File names and hashes of Maui ransomware files

MD5 Hash	SHA256 Hash
4118d9adce7350c3eedeb056a3335346	5b7ecf7e9d0715f1122baf4ce745c5fcd76
	9dee48150616753fec4d6da16e99e
9b0e7c460a80f740d455a7521f0eada1	45d8ac1ac692d6bb0fe776620371fca02b
	60cac8db23c4cc7ab5df262da42b78
fda3a19afa85912f6dc8452675245d6b	56925a1f7d853d814f80e98a1c4890b0a6
	a84c83a8eded34c585c98b2df6ab19
2d02f5499d35a8dffb4c8bc0b7fec5c2	830207029d83fd46a4a89cd623103ba232
	1b866428aa04360376e6a390063570
c50b839f2fc3ce5a385b9ae1c05def3a	458d258005f39d72ce47c111a7d17e8c52
	fe5fc7dd98575771640d9009385456
a452a5f693036320b580d28ee55ae2a3	99b0056b7cc2e305d4ccb0ac0a8a270d3f
	ceb21ef6fc2eb13521a930cea8bd9f

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a6e1efd70a077be032f052bb75544358	3b9fe1713f638f85f20ea56fd09d20a96cd6 d288732b04b073248b56cdaef878
802e7d6e80d7a60e17f9ffbd62fcbbeb	87bdb1de1dd6b0b75879d8b8aef80b562e c4fad365d7abbc629bcfc1d386afa6
	0054147db54544d77a9efd9baf5ec96a80b 430e170d6e7c22fcf75261e9a3a71

Table 4 lists MD5 and SHA256 hashes associated with H0lyGh0st Ransomware files.

Table 4: File names and hashes of H0lyGh0st ransomware files

SHA256 Hash
99fc54786a72f32fd44c7391c2171ca31e72ca52725c68e2dde94d04c286fccd*
F8fc2445a9814ca8cf48a979bff7f182d6538f4d1ff438cf259268e8b4b76f86*
Bea866b327a2dc2aa104b7ad7307008919c06620771ec3715a059e675d9f40af*
6e20b73a6057f8ff75c49e1b7aef08abfcfe4e418e2c1307791036f081335c2d
f4d10b08d7dacd8fe33a6b54a0416eecdaed92c69c933c4a5d3700b8f5100fad
541825cb652606c2ea12fd25a842a8b3456d025841c3a7f563655ef77bb67219
2d978df8df0cf33830aba16c6322198e5889c67d49b40b1cb1eb236bd366826d
414ed95d14964477bebf86dced0306714c497cde14dede67b0c1425ce451d3d7
Df0c7bb88e3c67d849d78d13cee30671b39b300e0cda5550280350775d5762d8
MD5 Hash
a2c2099d503fcc29478205f5aef0283b
9c516e5b95a7e4169ecbd133ed4d205f
d6a7b5db62bf7815a10a17cdf7ddbd4b
c6949a99c60ef29d20ac8a9a3fb58ce5
4b20641c759ed563757cdd95c651ee53
25ee4001eb4e91f7ea0bc5d07f2a9744
18126be163eb7df2194bb902c359ba8e
eaf6896b361121b2c315a35be837576d
e4ee611533a28648a350f2dab85bb72a
e268cb7ab778564e88d757db4152b9fa

<sup>\*</sup> From Microsoft blog post on h0lygh0st

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Source: https://media.defense.gov/2023/Feb/09/2003159161/-1/1/0/CSA Ransomware Attacks on CI Fund DPRK Activities v1.2.PDF

Annex 77: 2 June 2023 updates to the 1718 Committee's "Implementation Assistance Notice No. 7: Guidelines for Obtaining Exemptions to Deliver Humanitarian Assistance to the DPRK," originally issued on 6 August 2018

The Security Council Committee established pursuant to resolution 1718 (2006) believes that the following information may be useful to Member States in carrying out their obligations contained in resolutions 1718 (2006), 1874 (2009), 2087 (2013), 2094 (2013), 2270 (2016), 2321 (2016), 2356 (2017), 2371 (2017), 2375 (2017) and 2397 (2017). The Security Council has repeatedly affirmed that the measures imposed by the abovementioned resolutions are not intended to have adverse humanitarian consequences for the civilian population of the Democratic People's Republic of Korea (DPRK) or to affect negatively or restrict those activities, including economic activities and cooperation, food aid and humanitarian assistance, that are not prohibited by these resolutions. Furthermore, many of the measures found in these resolutions contain explicit humanitarian exemptions that include, in some cases, the need to obtain an explicit exemption from the Committee in advance on a case-by-case basis.

Nevertheless, in order to create a comprehensive humanitarian exemption mechanism, paragraph 25 of resolution 2397 (2017) reaffirms that the measures imposed by resolutions 1718 (2006), 1874 (2009), 2087 (2013), 2094 (2013), 2270 (2016), 2321 (2016), 2356 (2017), 2371 (2017), 2375 (2017) and 2397 (2017) are not intended to have adverse humanitarian consequences for the civilian population of the DPRK or to affect negatively or restrict those activities, including economic activities and cooperation, food aid and humanitarian assistance, that are not prohibited by resolutions 1718 (2006), 1874 (2009), 2087 (2013), 2094 (2013), 2270 (2016), 2321 (2016), 2356 (2017), 2371 (2017), 2375 (2017) and 2397 (2017), and the work of international and non-governmental organizations carrying out assistance and relief activities in the DPRK for the benefit of the civilian population of the DPRK, stresses the DPRK's primary responsibility and need to fully provide for the livelihood needs of people in the DPRK, and decides that the Committee may, on a case-by-case basis, exempt any activity from the measures imposed by these resolutions if the Committee determines that such an exemption is necessary to facilitate the work of such organizations in the DPRK, or for any other purpose consistent with the objectives of these resolutions.

The Committee recalls that paragraph 6 of resolution 2664 (2022) directs it to assist Member States in properly understanding and fully implementing paragraph 1 of resolution 2664 (2022) by issuing Implementation Assistance Notices. To that end, the Committee notes that paragraph 1 of resolution 2664 (2022) created an exception to the asset freeze imposed by paragraph 8(d) of resolution 1718 (2006), which was subsequently expanded by paragraph 27 of resolution 2094

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<sup>&</sup>lt;sup>1</sup> At the time of the publication of this update, the Council has designated individuals and entities for the asset freeze in paragraph 5(a) of resolution 2087 (2013), paragraph 8 of resolution 2094 (2013), paragraph 10 of resolution 2270 (2016), paragraph 3 of resolution 2321 (2016), paragraph 3 of resolution 2356 (2017), paragraph 3 of resolution 2371 (2017), paragraph 3 of resolution 2375 (2017), and paragraph 3 of resolution 2397 (2017). The Committee has

(2013) and paragraph 32 of resolution 2270 (2016) and clarified by paragraph 12 of resolution 2270 (2016), to permit "the provision, processing or payment of funds, other financial assets, or economic resources, or the provision of goods and services necessary to ensure the timely delivery of humanitarian assistance or to support other activities that support basic human needs" by certain organizations. Accordingly, consistent with paragraph 4 of resolution 2664 (2022), a case-by-case Committee exemption is not required with respect to the asset freeze described above for activities permitted by resolution 2664 (2022).

Because the exception set forth in paragraphs 1 and 4 of resolution 2664 (2022) applies only to the asset freeze, a case-by-case Committee exemption is required to engage in activity prohibited by any other measure imposed by resolutions 1718 (2006), 1874 (2009), 2087 (2013), 2094 (2013), 2270 (2016), 2321 (2016), 2356 (2017), 2371 (2017), 2375 (2017) or 2397 (2017), including but not limited to sectoral measures. The Committee also notes that paragraph 6 of resolution 2664 (2022) directs the Committee, assisted by its Panel of Experts, to monitor the implementation of paragraph 1 of the resolution, including any risk of diversion. The Committee therefore encourages that Member States and international and non-governmental organizations carrying out humanitarian assistance and relief activities for the benefit of the civilian population of the DPRK to provide the Committee and its Panel of Experts with any information relevant to the risk of diversion.

As such, the Committee offers the following recommendations for Member States and international and non-governmental organizations carrying out assistance and relief activities in the DPRK for the benefit of the civilian population of the DPRK.

#### Format of Exemption Requests

The Committee recommends that Member States and international and non-governmental organizations carrying out assistance and relief activities in the DPRK for the benefit of the civilian population of the DPRK and requiring a 1718 Committee exemption, submit requests for exemptions in a letter containing the following elements:

- Nature of humanitarian assistance proposed to be provided to the DPRK for the benefit of the civilian population of the DPRK;
- Explanation of the DPRK recipients and criteria employed to select beneficiaries;
- · Reasons for requiring a Committee exemption;

also designated individuals and entities for the asset freeze under the authority granted to it by the Council in paragraph 8(d) of resolution 1718 (2006).

<sup>&</sup>lt;sup>2</sup> The United Nations, including its Programmes, Funds and Other Entities and Bodies, as well as its Specialized Agencies and Related Organizations, international organizations, humanitarian organizations having observer status with the United Nations General Assembly and members of those humanitarian organizations, or bilaterally or multilaterally funded non-governmental organizations participating in the United Nations Humanitarian Response Plans, Refugee Response Plans, other United Nations appeals, or OCHA-coordinated humanitarian "clusters," or their employees, grantees, subsidiaries, or implementing partners while and to the extent that they are acting in those capacities, or by appropriate others as added by any individual Committees established by this Council within and with respect to their respective mandates.

- Detailed description with quantities and relevant specifications (including, to the extent
  possible, make, model and manufacturer) of the goods and services to be provided within
  the exemption period to the DPRK for what purpose and to whom;
- Planned date(s) of proposed transfer to the DPRK within the exemption period;
- Planned route(s) and method(s) of transfer including ports of departure and entry to be used for shipments;
- All parties involved in the transfers, including DPRK entities, whether receiving authorization or providing support, that can be identified at the time of submission of the application;
- · Financial transactions associated with the transfers;
- Annex containing itemized list of all planned transfers of goods and services with quantities, approximate value of goods and services in U.S. dollars or local currency, planned shipment date; and
- Measures to ensure that assistance to be provided to the DPRK are used for the intended purposes, such as a monitoring plan, and not diverted for prohibited purposes.

The Committee recommends that Member States and international or non-governmental organizations obtaining humanitarian exemptions should do their utmost to consolidate all planned shipments into three shipments or less every nine months, per project, to the best extent practicable. If an applicant who has received a Committee exemption needs to make necessary and well-justified changes to items planned for transfer to the DPRK (such as exact specifications and quantities) and/or the method and parties involved in the transactions (such as the final shipping and delivery plan), the applicant must promptly provide the Committee with all changes needed for review through a follow-up exemption letter. The Committee would then review all the changes requested and make appropriate adjustments to the exemption it provided, where necessary.

If an applicant is unable or in any other way not in a position to provide the above information, the Committee recommends submitting the reason the information is missing and a plan to update the Committee as the details become available. If applicants face any challenges during the process, the Committee recommends they consult its Member State, the Committee Chair, the United Nations Office for the Coordination of Humanitarian Affairs, or the United Nations Resident Coordinator in the DPRK. For applicants' convenience and optional use, please find a blank application and annex template for organization's applications on the <a href="https://doi.org/10.1101/journal.org/10.110

Routing of Exemption Requests from International and Non-Governmental Organizations to the 1718 Committee

There are three ways international or non-governmental organizations can seek exemptions from the Committee as outlined below. However, United Nations agencies, ICRC, IFRC, IOC, or an organization that has received two or more exemptions during 18 months preceding the date of the new application, or the exemption request is in regards to providing urgent emergency humanitarian assistance to the DPRK people, such as aid to fight against pandemic outbreaks, like COVID-19, or aid to respond to a natural disaster, can submit exemption requests directly to

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the Committee via the Committee Secretary, in accordance with relevant national authorities and organization by laws:

- Member States: Because the resolution imposes obligations on Member States, it is
  Member States that should submit exemption requests to the Committee on behalf of
  international or non-governmental organizations seeking to deliver humanitarian
  assistance to the DPRK. Member States can be contacted domestically or through their
  Permanent Missions to the United Nations in New York. The contact information for
  Member States' Permanent Missions is available at
  https://bluebook.unmeetings.org/.
  - The Committee recommends that Member States explain to applicants how their application will be routed to the Committee (for example, if the application needs to be reviewed first by national authorities before being submitted to the Committee) and how much time the Member State will need to submit the application to the Committee. The Committee further recommends that the Member States update applicants frequently on the status of their application.
- 2. United Nations: If a Member State is unable or in any other way not in a position to route such a request to the Committee, the Office of the United Nations Resident Coordinator in the DPRK may serve as a liaison for the international or non-governmental organization to send exemption requests to the Committee and provide guidance to the organizations. The Resident Coordinator can be contacted at rco.kp@one.un.org.
- 3. Committee Secretary: If both Member States and the Office of the United Nations Resident Coordinator in the DPRK are unable or in any other way not in a position to submit exemption requests to the Committee on behalf of an international or non-governmental organization or fit the criteria above, the international or non-government organization may submit an exemption request directly to the Committee Secretary at sc-1718-committee@un.org. The Committee Secretary will forward exemption requests to the Committee when they meet the following criteria:
  - The requesting entity is an international or non-governmental organization with a track record of having delivered aid to the DPRK or other countries in the past and/or the non-governmental organization is nationally recognized by the relevant Member State(s);
  - The nature of assistance planned to be provided to the DPRK is for humanitarian purposes and benefits the civilian population of the DPRK;
  - The exemption request addresses the informational requirements outlined above.

#### Committee Approval Process

Due to the time-sensitive nature of humanitarian assistance, the Committee will endeavor to process exemption requests as quickly as possible to provide decisions within a reasonable timeframe in accordance with the Committee Guidelines. Exemptions will be granted for a period of nine months from the date of the letter by which the Committee has granted the exemption, unless the applicant specifically requests otherwise and provides a well-founded

justification, such as transportation delays related to a pandemic, for the Committee to consider. If the party that received an exemption is unable to complete the project within the exemption timeframe, the Committee recommends that the party submit an extension request with an explanation, at least ten business days before the expiration date of the exemption. The Committee will review extension requests, updated exemption requests, and urgent emergency humanitarian assistance requests, such as those aimed at responding to pandemic outbreaks, like COVID-19, or natural disasters on an expedited timeframe.

#### Committee Exemption Approval Letter

After the Committee has reviewed the exemption request, it will issue a response letter with its decision. If the Committee approves the request, it will issue a letter to the requesting party that explains specifically what the Committee approves for transfer to the DPRK. An annex with an approved list of goods and services by quantity and planned shipment date will be appended to the Committee approval letter. The Committee approval letter and its annex will be published on the 1718 Committee website upon issuance for the public for the exemption period. The approval letter will be translated to all UN languages and the applicant may share it with relevant parties. If there is a need for the annex to be translated, for example, to help with procurement, customs, or financial transactions, the applicant should include a translated version in its initial application to be posted online once approved. Publication of the exemption allows relevant national authorities involved in reviewing the exempted transfers to the DPRK, and financial institutions and suppliers working with the applicant to quickly and independently verify the exemption.<sup>3</sup>

#### Best Practices

The Committee believes international and non-governmental organizations planning to carry out assistance and relief activities in the DPRK for the benefit of the civilian population of the DPRK may benefit from reviewing previously approved exemption applications. If a party is willing to make its approved exemption request, or a portion of its exemption request, available for review for the above purpose, or to provide guidance to a prospective party, the Committee requests this information be included in the application. If a party opts in, the Committee Secretary, UN Resident Coordinator, the United Nations Office for the Coordination of Humanitarian Affairs, or relevant Member State, will share the authorized information to prospective international and non-governmental organizations requesting support. Participating in this best practice process will not impact an applicant's application. Additionally, the Committee Secretary will collate relevant anonymized information for the sake of holding a repository of generalized best practices.

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<sup>&</sup>lt;sup>3</sup> If applicants require portions of their annex to be kept confidential and not posted online, the applicant should indicate this in their application and submit both a full annex for the Committee's review and a redacted annex to be posted online, if approved. If an applicant requires anonymity, an approval letter indicating only the applicant's Member State, type of project, and a short description of the work will be posted online. Applicants requesting redacted annexes or anonymity should note that third parties may not be able to independently verify any portions of their application that are not posted online, and lack of verification might impact certain processes of aid procurement and delivery.

#### **Banking Channel**

The Committee is fully aware of the urgent need for establishing a stable and risk-free banking channel for humanitarian purposes and is actively seized in the process to create one.

### Limitations of 1718 Committee Exemptions

The Committee reminds all international and non-governmental organizations that receiving exemptions from the Committee for United Nations sanctions does not exempt those organizations and their proposed transactions from the relevant domestic regulations and licensing requirements of Member States involved in those transactions. All international or non-governmental organizations requesting exemptions from the Committee must also fully observe relevant regulatory and licensing requirements of Member States that have jurisdiction over all aspects of the proposed transactions and involved parties, such as submitting a translated version of the annex of the Committee exemption approval letter to the customs authority in countries where English is not an official language and adhering to cash carry limitations.

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Source: <a href="https://www.un.org/securitycouncil/sites/www.un.org.securitycouncil/files/ian7\_updated\_2jun23.pdf">https://www.un.org/securitycouncil/sites/www.un.org.securitycouncil/files/ian7\_updated\_2jun23.pdf</a>; highlight annotations by the Panel

# Annex 78: Questionnaire for humanitarian organizations that have worked in the DPRK

For this reporting period the Panel asked some reformulated questions addressing the impact of COVID-19 and the closed borders on organizational operations, as well as each group's estimate of when they expect to resume operations in DPRK.

- 1) What is your assessment of the cumulative effect of UN sanctions on the humanitarian situation in the DPRK since 2018? What sources of data and information do you draw from as the basis for this assessment?
- 2) How has the COVID-19 pandemic and the related closure of the borders of DPRK affected the economic and humanitarian spheres, and in what way have they influenced the overall humanitarian situation in the DPRK? If possible, please include information or examples that support your assessment.
- 3) What has been the scope of your organization's operations in the DPRK since its borders were closed in early 2020? Were you able to continue some humanitarian operations with local staff? What problems, if any, have you encountered in this time period? When, if at all, do you expect to be able to resume your operations in the DPRK? How do you see the prospects of re-opening of the borders? How are these prospects related to COVID factors and what other factors are at play?
- 4) Please provide any detailed information about how the implementation of UN sanctions may have impacted your organization's humanitarian response.
- 5) If your operations require humanitarian exemption approvals from the 1718 Committee, has the approval process met your needs? What could be further improved in the exemption process or the sanctions regime itself that would better meet your operational needs and objectives in addressing the humanitarian problems of DPRK?
- 6) Recommendations of the Panel of Experts in its latest Midterm Report (see S/2022/668, para. 188) include a suggestion that "... relevant stakeholders practically consider the idea of exempting selected exports currently under sanctions, the proceeds of which might be used to finance humanitarian supplies". Do you have any ideas or suggestions how this measure can be implemented and what is your assessment of possible effects?
- 7) Are there other issues, needs, or organizational viewpoints regarding the humanitarian impact of UN sanctions on your work in the DPRK that you want to share with the Panel?

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# Annex 79: Responses from humanitarian organizations

The Panel has redacted humanitarian organizations' identities and other phrases which might jeopardize the safety of the relevant organizations and in a few cases on other grounds. The Panel takes no position on the responses provided by these organizations.<sup>256</sup>

## **Organization 1**

[Org.1] has suspended its activities in DPRK since 2020 and therefore no new developments have occurred which might provide information for the panel. We intend to resume our activities as soon as possible, depending on the opening of border and adequate working conditions in DPRK to be able to implement humanitarian projects.

<sup>&</sup>lt;sup>256</sup> Two experts are of the view NGOs submissions should be verified and edited before publication.

## **Organization 2**

1) What is your assessment of the cumulative effect of UN sanctions on the humanitarian situation in the DPRK since 2018? What sources of data and information do you draw from as the basis for this assessment?

The effect of UN sanctions on the humanitarian situation in DPRK, from [Org. 2]'s perspective, are the following:

# • Banking and cash supply issue:

The transfer of funds to DPRK being banned, [Org. 2] has to rely on its international staff who are the only option to bring funds to the country during their rotations into the country.

Even though this alternative solution has so far allowed [Org. 2] to keep on working and implementing projects in DPRK, until the border closed in January 2020, this cash supply modality provokes vulnerabilities in [Org. 2]'s operations. First of all, [Org. 2's national] banks are more and more reluctant to supply sufficient amounts of cash, particularly if the cash supply is intended for projects in DPRK. Despite the exemptions that are granted to the funds dedicated humanitarian operations, it is common that banks delay or block the supply of cash, leading to additional administrative work on [Org. 2] side to unblock the situation.

# • Procurement and supply:

Since the sanctions have come to force, a drop in the number of suppliers applying for the tenders [Org. 2] open in the frame of the procurement of goods and equipment. This decrease in the potential supplier diversity has a direct impact on prices competitively, goods and equipment quality.

#### • Delay of delivery:

This impact is one of the most visible, considering that it directly impacts the implementation of the projects' activities. As mentioned previously, the exemption process is now well understood and managed but can still provoke delays in case of unexpected administrative issue (e.g.: [Member State's] customs that sometimes refuse to recognize the exemptions granted to [Org. 2]—calling for additional negotiations).

Even though the COVID 19 related restrictions on importations decided by DPRK are responsible for this situation, it has to be mentioned that [Org. 2] had materials and equipment ([project items]) blocked at the border since January 2020. Recently, in [Month] 2023, [Org. 2] had to close the project under which this purchase was planned, as the importation of these blocked materials has not been possible from January 2020 until [present].

#### • Additional workload:

The sanctions and needs for exemptions provoke an additional workload for [Org. 2] teams who have to deal with additional constraints, prepare and follows the exemptions requests.

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2) How has the COVID-19 pandemic and the related closure of the borders of DPRK affected the economic and humanitarian spheres, and in what way have they influenced the overall humanitarian situation in the DPRK? If possible, please include information or examples that support your assessment.

The strict measures and limitations that [Org. 2] has been facing regarding the COVID 19 have significantly reduced the organization's capacity to monitor the impacts of the restrictions at a local and national level.

The last [Org. 2]'s expatriate staff left the country in [Month] 2020 considering the total suspension of the activities and the complete lack of visibility regarding a potential restart of [Org. 2] operations in the country, as well as the possibility to send personnel, funds and equipment needed to properly run the projects.

Despite its reduced capacity on the ground, [Org. 2] has kept on monitoring the situation prevailing in DPRK through external sources, a bilateral meeting with representants of the DPRK delegation at Paris level, through its liaison officer who remains active in the country and by participating to the UN-led meetings (clusters and HCT).

The access and communication barriers imposed by the COVID 19 situation as well as the lack of secondary data from other sources make impossible for [Org. 2] to propose an analysis of the humanitarian situation evolution in regards with the current pandemic and borders closure.

3) What has been the scope of your organization's operations in the DPRK since its borders were closed in early 2020? Were you able to continue some humanitarian operations with local staff? What problems, if any, have you encountered in this time period? When, if at all, do you expect to be able to resume your operations in the DPRK? How do you see the prospects of re-opening of the borders? How are these prospects related to COVID factors and what other factors are at play?

[Org. 2]'s operational capacity has been decreasing from the moment DPRK decided to impose strict quarantine measures in January 2020. However, [Org. 2] did its best to comply with the decreed measures to continue its operations in the country.

As [Org. 2] program activities can only be implemented if an international staff member can physically visit the field sites, all programs were suspended from January 2020. Indeed, from February 2020, the situation at country level was the following:

- No international flights and no entry visa issuance (making impossible the supply of cash and the rotation of international staff)
- Strict limitation of humanitarian equipment and material imports
- No access to the field for expatriate teams

These additional restrictions made impossible for [Org. 2] to keep implementing its projects within acceptable quality and integrity standards, forcing the organization to suspend all its activities.

Despite the suspension of all the activities, [Org. 2] decided to maintain its Pyongyang office opened to avoid losing its capacities to redeploy and relaunch its projects once it is possible again.

Considering the impossibility to send cash to DPRK in the absence of international staff movement, [Org. 2] has therefore been accumulating debts since the suspension of its operations. [Org. 2] sold, through an auction process, two of its vehicles to be able to keep its office running and to pay national staff food allowances among others. [...]

In terms of future operational capacity, the restart of [Org. 2]'s activities in the country will imply a mission revitalization period (restart the coordination with the [DPRK organization], clean up liabilities, identifying potentially new national staff, sending back international staff to the country, assessing the situation of each suspended projects and restart the contact with farms and partners, etc.).

Additional extension of projects will probably be needed, inducing costs that were not initially planned; [Org. 2] is coordinating with its financial partners and will propose adjustments to its projects once the situation will have been reassessed.

[Org. 2] is still expecting to see the borders to reopen in 2023 in order to be able to restart its operations. If the borders remain closed across 2023, [Org. 2] will potentially revise its strategy around December 2023 for the year 2024.

The main limiting factor for [Org. 2]'s operations at the moment is borders closure and the absence of international staff in country, which is the condition to resume the implementation of assessments and field activities at country level.

4) Please provide any detailed information about how the implementation of UN sanctions may have impacted your organization's humanitarian response.

The exemption process provoked some delays during the first months after its implementation since the different stakeholders ([Member State's] customs, NGOs, UNSC) had to adapt to this new regulation. The first request from [Org. 2] took up to 5 months up to its approval (including [Org. 2] internal delay to manage the request), the second request 3 months and the shortest one only 2 weeks.

It has to be mentioned that thanks to the support of its donors as well as the reactivity of [Org. 2's relevant] [government institutions] who are in charge of introducing the exemption requests, and a better understanding of the process by [Org. 2], the exemption process has been running better and the maximum necessary delay from the exemption request up to the delivery of the procured items in DPRK has been reduced to 4 months maximum (out of COVID 19 period).

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It is worth noting that [DPR] Korean government constraints (Korean customs, restrictive rules, access constraints to the field, etc.) have had greater impact on [Org. 2] projects, leading to delays in the implementation of activities.

An issue to report is that the exemptions granted to [Org. 2] are sometimes not recognized by [a Member State's] customs, which implies additional negotiations and explanation delays with [a Member State's] authorities to eventually lift this barrier.

The customs office in [border checkpoint] did not recognize the note and requested confirmation from the [Member State's central customs authority], that is, the central administration in [a city].

As of October 2018, the Sanctions Committee now publishes authorizations online, this can be very useful in asserting permissions. A good practice that could be implemented to facilitate the process would be to translate these documents into [language of the relevant customs authority] as well.

In the frame of the projects [Org. 2] implements in DPRK, [Org. 2] has requested 6 exemptions to the UNSC under the 1718 Directive.

5) If your operations require humanitarian exemption approvals from the 1718 Committee, has the approval process met your needs? What could be further improved in the exemption process or the sanctions regime itself that would better meet your operational needs and objectives in addressing the humanitarian problems of DPRK?

In terms of potential improvement to the exemption process, [Org. 2] would recommend the following actions:

- the extension of the 6-month validity period granted for each exemption. Indeed, considering the weight of the exemption request process as well as the procurement delay necessary to import the goods and equipment in DPRK, the 6-month exemption granted so far complicates the implementation of the projects since it has to be quickly renewed to prevent delays in the delivery of the following items to be imported. In addition, even though the exemption process is now well understood and managed by all the stakeholders, any issue in the exemption granting process or more likely in the importation process could delay the importation to more than 6 months and therefore make null and void the exemption valid for 6 months. The current restriction on imports linked to the COVID 19 situation is a good example of this constraint: as mentioned previously, [Org. 2] had to request extension of the exemption since the goods and equipment covered by the granted exemption were blocked at the border.
- To think about possible solutions regarding cash supply due to financial sanctions.
- Strengthen the link with the [Member State's] authorities to facilitate the customs clearance process.

- Make fast tracks when it comes to 1) amendment justified in terms of quantity 2) renewal in the event of expiration.
- 6) Recommendations of the Panel of Experts in its latest Midterm Report (see S/2022/668, para. 188) include a suggestion that "... relevant stakeholders practically consider the idea of exempting selected exports currently under sanctions, the proceeds of which might be used to finance humanitarian supplies". Do you have any ideas or suggestions how this measure can be implemented and what is your assessment of possible effects?

This measure, if concretely applied, would allow to gain significant amount of time and ease the planning of activity implementation considering that the exemption process was taking between 1 to 5 months up to completion over the past years (when the borders were still open). Even if well managed by NGOs, this long and heavy process was not leaving room for any unplanned needs and extra purchases in the scope of the implemented projects.

Given the diversity of humanitarian projects and activities, bilateral consultations led by a coordination actor with each humanitarian actor implementing activities in DPRK would allow to prepare a list of goods and equipment needed and purchased on a regular basis.

Once consolidated, a global list common to all humanitarian actors could be pre-approved. Considering the instability of the supply chain to DPRK and in order to remain flexible, it would be important that the pre-approved items and equipment remain generic to avoid blocking the supply in case of minor changes in the technical specifications of the items to be imported.

Depending on the possibilities, a regular update of such a list should be considered to adapt to context and need evolutions.

#### Possible effects:

- Increased reactivity for humanitarian actors to respond to sudden needs/changes that could not be anticipated.
- Reduced administrative burden over humanitarian actors' shoulders.
- Easier project and activity planning.

7) Are there other issues, needs, or organizational viewpoints regarding the humanitarian impact of UN sanctions on your work in the DPRK that you want to share with the Panel?

UN sanctions over DPRK prevent easy financial transfer to Pyongyang to allow smooth implementation of the activities as listed at question 1). On top of the financial transfer blockage to DPRK, sanctions prevent today the ability of NGOs to pay their contracted debt. If activities are on standby since Covid period, few running costs are still associated with local expenses (office rent, fuel, etc.) [....]

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# **Organization 3**

1) What is your assessment of the cumulative effect of UN sanctions on the humanitarian situation in the DPRK since 2018? What sources of data and information do you draw from as the basis for this assessment?

The North Korean governments decision to close its borders in the early days of the COVID-19 pandemic has aggravated the humanitarian situation in the country; in our understanding and assessment, the UN sanctions had no influence in this. Aid offers from outside to ameliorate the situation received no positive response from the government. Sources: Monitoring the news in international and South Korean media.

2) How has the COVID-19 pandemic and the related closure of the borders of DPRK affected the economic and humanitarian spheres, and in what way have they influenced the overall humanitarian situation in the DPRK? If possible, please include information or examples that support your assessment.

Due to the closing of the borders, our regular visits to the country came to a complete stop; consequently we lost our detailed first hand information from our local counter parts. Drawing from our experiences, the limitations of available health services in country, in particular the challenges of medical laboratories to monitor infectious diseases and to provide necessary preventive and vaccination materials, the COVID-19 pandemic and the closure of the borders hit seriously the overall health status of the population. Food insecurity aggravated this further.

3) What has been the scope of your organization s operations in the DPRK since its borders were closed in early 2020? Were you able to continue some humanitarian operations with local staff? What problems, if any, have you encountered in this time period? When, if at all, do you expect to be able to resume your operations in the DPRK? How do you see the prospects of re-opening of the borders? How are these prospects related to COVID factors and what other factors are at play?

From the very beginning of the COVID-19 pandemic, we offered preventive and lab materials to our local counter part, the North Korean Health Ministry. All reactions to support any delivery were slow and came to a complete halt with the closure of the border. Monitoring visits werde not anymore possible and crucial contacts to the our counter parts lost. So even in case the border would open again and visits could be resumed, it would take time to recover project activities and to establish access to local sites. We have been informed that former contact persons changed or even have died.

4) Please provide any detailed information about how the implementation of UN sanctions may have impacted your organization s humanitarian response.

As mentioned under 1) we don't see a correlation between the humanitarian situation and the UN sanctions, but with political decisions by the North Korean government. The UN mechanism to receive a humanitarian excemption had in the past gone smoothly and had no negative impact on our operations.

5) If your operations require humanitarian exemption approvals from the 1718 Committee, has the approval process met your needs? What could be further improved in the exemption process or the sanctions regime itself that would better meet your operational needs and objectives in addressing the humanitarian problems of DPRK?

The main challenges are at this stage the loss of trust and contacts on our local counter parts' side. So far, we don't see any effort from North Korean government to welcoming international NGO back into the country. Consequently a significant change of attitude of the North Korean government would be required to clearly show that humanitarian assistance is accepted.

6) Recommendations of the Panel of Experts in its latest Midterm Report (see S/2022/668, para. 188) include a suggestion that "relevant stakeholders practically consider the idea of exempting selected exports currently under sanctions, the proceeds of which might be used to finance humanitarian supplies". Do you have any ideas or suggestions how this measure can be implemented and what is your assessment of possible effects?

As there is no clear perspective for continuing cooperation with local counter parts in the humanitarian field any suggestion would be irrelevant.

7) Are there other issues, needs, or organizational viewpoints regarding the humanitarian impact of UN sanctions on your work in the DPRK that you want to share with the Panel?

We hope that the UN panel can contribute to changing the North Korean government's attitude towards allowing humanitarian assistance back into the country.

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## **Organization 4**

1) What is your assessment of the cumulative effect of UN sanctions on the humanitarian situation in the DPRK since 2018? What sources of data and information do you draw from as the basis for this assessment?

[Org. 4's] general assessment is that people in DPRK are suffering from a combination of border closures and sanctions against the country. We are concerned that humanitarian support cannot reach people in need, which are expected to be a large part of the population. This is a general understanding of the situation based on media articles, reports and sharing of information among peers.

3) What has been the scope of your organization's operations in the DPRK since its borders were closed in early 2020? Were you able to continue some humanitarian operations with local staff? What problems, if any, have you encountered in this time period? When, if at all, do you expect to be able to resume your operations in the DPRK? How do you see the prospects of re-opening of the borders? How are these prospects related to COVID factors and what other factors are at play?

The [Org. 4] country delegation in Pyongyang has been kept in place since the closing of the borders [....] Due to the Covid-19 restrictions along with the lack of a functioning banking channel, operations have been very limited. Primary focus has been to procure emergency items and supporting emergency preparedness activities. Items are purchased outside DPRK to be shipped to DPRK and sent to [Org. 4] warehouses. [Org. 4] is dedicated to keep supporting the [local Org. 4] to be prepared in case of a natural disaster. The central problem for [Org. 4] is the inability to get money into DPRK and to pay off the incurred debt to the DPRK [Org. 4] Society, local suppliers and [Org. 4] staff. It is not possible to identify a specific time for [Org. 4] to return with international staff, but we are preparing for a return and ready to respond if there is a request for international assistance during a natural disaster of scale.

4) Please provide any detailed information about how the implementation of UN sanctions may have impacted your organization's humanitarian response.

The effects of the sanctions have primarily impacted the ability to transfer funds for the support of operations and staff. The absence of a banking channel along with the unwillingness and risk awareness of banks and suppliers have made it almost impossible to continue funding activities in country. The overall situation is contributing to overall reduced funding and might influence the [Org. 4] ability to sustain presence in DPRK.

5) If your operations require humanitarian exemption approvals from the 1718 Committee, has the approval process met your needs? What could be further improved in the exemption process or the sanctions regime itself that would better meet your operational needs and objectives in addressing the humanitarian problems of DPRK?

The exemption approval process has met our needs lately. [Org. 4] had helpful and speedy support during the last request and need for publishing of the approval. We appreciate the new 2664 UN resolution but also acknowledge that private actors, especially banks, are still hesitant to support transfers to DPRK.

7) Are there other issues, needs, or organizational viewpoints regarding the humanitarian impact of UN sanctions on your work in the DPRK that you want to share with the Panel?

Humanitarian organizations must be able to deliver humanitarian assistance in a way that does not compromise the humanitarian principles. There is a need for a permanent banking channel for humanitarian funding.

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## **Organization 5**

1) What is your assessment of the cumulative effect of UN sanctions on the humanitarian situation in the DPRK since 2018? What sources of data and information do you draw from as the basis for this assessment?

In the current situation of the country's self-imposed border closure and self-imposed import restrictions, we deem that the UN sanctions currently do not have a major direct effect on the humanitarian situation. On the other hand, we can assume that the humanitarian impact of the DPRK's self-isolation because of COVID-19 is severe and threatens to undo some of the progress made in areas such as food security, nutrition and health. However, it has to be noted that any assessment of the impact within the DPRK of the COVID-19 pandemic or the country's border closure is based on assumptions rather than evidence at this point. No foreigner has visited the areas outside Pyongyang since 22 January 2020. Very little reliable information trickles out of the country.

2) How has the COVID- 19 pandemic and the related closure of the borders of DPRK affected the economic and humanitarian spheres, and in what way have they influenced the overall humanitarian situation in the DPRK? If possible, please include information or examples that support your assessment.

The border closure is a concern especially for the most vulnerable population requiring specific medical treatment, be it for chronic conditions, severe acute malnutrition (children) or tuberculosis. With the exception of [one UN agency], which was able to import and distribute therapeutic foods and micronutrients in February this year, international humanitarian actors that used to support the country's health system seem not to have been able to import and distribute goods on a significant scale since June 2020 [....]The strict border closure further affects the livelihood of small traders and industries relying on cross-border trade and imported goods.

3) What has been the scope of your organization's operations in the DPRK since its borders were closed in early 2020? Were you able to continue some humanitarian operations with local staff? What problems, if any, have you encountered in this time period? When, if at all, do you expect to be able to resume your operations in the DPRK? How do you see the prospects of re-opening of the borders? How are these prospects related to COVID factors and what other factors are at play?

The COVID-19 pandemic preventive measures taken by the DPRK Government have strongly affected the ability of all humanitarian actors to deliver humanitarian goods and assistance.

[Org. 5] had to put its activities in the DPRK on hold [...] The office in Pyongyang is running with minimal local staffing looking after the maintenance of the premises and other assets. An independent monitoring of the situation is impossible.

A recent positive development has been the delivery to DPRK in [month] 2022 of a stock of PPE gear (Personal Protective Equipment) destined for hospitals. It received clearance at the [Member State's] border, where it was blocked since [Month] 2020. No other activity is currently implemented.

The first and main condition to be able to resume humanitarian operations in the DPRK will be the reopening of borders. As long as they are closed and no international staff is allowed to enter into DPRK, the current minimal activities (maintenance of the premises and other assets) will continue. As for now, there is no concrete signal for any development in that direction or a time horizon for a potential reopening of the border. Without such a signal, it is difficult and too early to assess the level of operations that will take place once they could resume. Their feasibility and the DPRK humanitarian needs at that moment will have to be taken into account.

4) Please provide any detailed information about how the implementation of UN sanctions may have impacted your organization's humanitarian response.

As stated above, the strict border closure imposed by DPRK has had more impact on the difficulties to respond to COVID-19 than the UN sanctions. For example, the stock of [project items were] allowed to enter into the country after waiting for clearance from the DPRK authorities for [number of] years, meaning the humanitarian exemption from the 1718 Committee had to be extended several times.

5) If your operations require humanitarian exemption approvals from the 1718 Committee, has the approval process met your needs? What could be further improved in the exemption process or the sanctions regime itself that would better meet your operational needs and objectives in addressing the humanitarian problems of DPRK?

In some cases in the past, the approval process was lengthy and required a lot of information to be collected. However, there has been a significant improvement in the approval process for humanitarian exemptions in the course of the last years. We are satisfied with the procedures, and welcome the 1718 Committee's update of the IAN7 specifying the implementation of Resolution 2664 in the context of the DPRK. We welcome the joint call to work together to sustainably resolve the banking channel. This matter has further increased in urgency, as cash-carry in the current situation is not a feasible option.

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- 6) Recommendations of the Panel of Experts in its latest Midterm Report (see S/2022/668, para. 188) include a suggestion that "relevant stakeholders practically consider the idea of exempting selected exports currently under sanctions, the proceeds of which might be used to finance humanitarian supplies". Do you have any ideas or suggestions how this measure can be implemented and what is your assessment of possible effects?
  - [Org. 5] welcomes initiatives aimed at facilitating the provision of humanitarian aid, while attaching the utmost importance to the proper implementation of UN sanctions. At this stage, we do not have specific elements to share regarding the Panel of Experts' recommendation.
- 7) Are there other issues, needs, or organizational viewpoints regarding the humanitarian impact of UN sanctions on your work in the DPRK that you want to share with the Panel?

There is room for improvement in the implementation of sanctions as follows:

- establishment of a humanitarian international banking channel, and we refer here to our letter of [Month] 2022 on that matter. We need a way to legally and transparently bring humanitarian funds into DPRK to be able to pay local expenses. Without being able to pay our debts, we put at risk our cooperation with local partners.
- consideration of a "green list" of humanitarian goods for which multi-year exemptions could be granted (for example: water pipes, plastic sheeting for agriculture, personal protective equipment etc.).

# **Organization 6**

1) What is your assessment of the cumulative effect of UN sanctions on the humanitarian situation in the DPRK since 2018? What sources of data and information do you draw from as the basis for this assessment?

The humanitarian crisis is a reality that the North Korean authorities refer to the current situation, such as international sanctions against North Korea, COVID-19, and natural disasters caused by the climate crisis, as "triple hardships." However, at the fifth plenary session in December 2019, the North Korean authorities declared the "front-to-front breakthrough" and decided to resolve the crisis by self-reliance, judging that the situation would be prolonged. These policies remain unchanged over three years (Source: Rodong Newspaper, a party newspaper). Recently (June 15), however, various media outlets in Korea quoted the BBC as saying that starving people appear in North Korea.

In response, we checked with North Korean insiders and contacts to find the authenticity and obtained information that the broadcast could be true. However, insiders also said that although the situation of North Koreans is serious, they should overcome it on their own, not with external help. In other words, it is judged that they are not in a condition where they can request external assistance.

We are concerned about whether the situation before and after 1995 is repeated. At that time, it was recognized that there would be a high humanitarian crisis in North Korea, but there was no way to help it out, so I recall the experience of nearly 300,000 starvation. I hope not to repeat the tragic history. To do so, humanitarian aid organizations must actively seek opportunities to talk with North Korea.

The U.N. says humanitarian aid to North Korea is possible at any time and is ready to provide it if it wants, but we believe that the U.N. is not taking action acceptable to the North Korean authorities.

2) How has the COVID-19 pandemic and the related closure of the borders of DPRK a affected the economic and humanitarian spheres, and in what way have they influenced the overall humanitarian situation in the DPRK? If possible, please include information or examples that support your assessment.

The North Korean authorities have closed their borders for over three years, preventing even their citizens from entering the country. Recently, the North Korea-China and North Korea-Russia borders have been opened, allowing trains and vehicles to enter, but the North Korean authorities need most of the material transported. It is still impossible for ordinary North Koreans to come forward and import the necessary supplies. The COVID-19 quarantine the North Korean authorities are taking is still strongly promoted.

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However, we recently sent [item] from Dandong [...] to Sinuiju, confirming that the natural neglect date for preventing supplies in the previous period considerably eased from 90 days (3 months) to 14 days (2 weeks). And from the second half of this year, rumors have been confirmed that it is possible to accept not only supplies but also outsiders' visits to North Korea.

Still, if the international atmosphere is unfavorable to the North Korean authorities, the humanitarian crisis could be prolonged because it is improbable to open the border. We hope the international community will discuss measures to resolve this issue.

3) What has been the scope of your organization's operations in the DPRK since its borders were closed in early 2020? Were you able to continue some humanitarian operations with local staff? What problems, if any, have you encountered in this time period? When, if at all, do you expect to be able to resume your operations in the DPRK? How do you see the prospects of re-opening of the borders? How are these prospects related to COVID Actors and what, other factors are at play?

We have promoted humanitarian aid projects to North Korea since [Date in the 1990s], but contact with North Korean business partners has been suspended since 2019. Moreover, with the inauguration of a new South Korean government in 2022, military tensions have increased, and as the current government has been confirmed to be pessimistic about inter-Korean exchange and cooperation, we have given up the North Korea project itself. In other words, neither South nor North Korean authorities accept NGO exchanges and cooperation.

Therefore, we are waiting for the time when inter-Korean exchange and cooperation are possible with the minimum number of people. We will closely watch the situation in North Korea and collect related data to focus on education and research projects.

The North Korean authorities are also seriously in a difficult economic situation, so the need to open the border is likely to increase over time. In addition, in May 2023, the WHO decided to lift the COVID-19 pandemic. As many countries are turning to the endemic, North Korea is also likely to come to the international community in the second half of 2023 to supply necessary supplies and secure funds through tourists. Unfortunately, however, the [Org. 6 national] government or NGOs will not be considered.

4) Please provide any detailed information about how the implementation of UN sanctions may have impacted your organization's humanitarian response.

UN sanctions against North Korea make it difficult to deliver supplies smoothly. We can't do business when it's impossible to make bank transfers to purchase supplies. The willingness to actively develop the project has been dampened as we have seen the difficulty of delivering humanitarian aid to North Korea during the three years of the COVID-19 pandemic.

As exchange and cooperation with North Korea and humanitarian aid, which are the basis for our organization's existence, have become impossible, we are stuck in a vicious cycle that has decreased the interest from sponsors and doubled the difficulties in raising funds.

5) If your operations require humanitarian exemption approvals from the 1718 Committee, has the approval process met your needs? What could be full further improved in the exemption process or the sanctions regime itself that would better meet your operational needs and objectives in addressing the humanitarian problems of DPRK?

It is true that the process has improved a lot, with the UN 1718 Committee's approval process for sanctions exemption being streamlined and the time it takes to make an approval decision being shortened. However, from the standpoint of NGOs, it still feels cumbersome and challenging to get approval. In particular, even if we do get approved, humanitarian aid itself is still impossible when North Korea, which accepts it, is not receptive.

Unfortunately, the decision to accept outside humanitarian aid is in the hands of the North Korean authorities. Humanitarian aid is in a difficult place to take hold at a time when the international community, which is unable to resolve the issue of UN sanctions, and the North Korean authorities, which reject UN sanctions, are in a tight tug-of-war. Also, North Korean authorities do not believe that humanitarian aid will fundamentally improve their economic situation; instead, they think it only increases the dependence of its high-ranking officials and people on the outside world.

However, if the internal situation of North Korea is dire enough to dampen the will of the North Korean authorities, as it was in 1995, they may ask for help. But it is the worst-case scenario, and we know from experience that the level of suffering among North Koreans was already excessive in 1995 and that many starvation deaths had already occurred.

In addition, the climate crisis is causing more damage to poorer countries like North Korea, which the North Korean authorities recognize and are trying to solve it. The UN agencies needs to step up and promote projects that can fundamentally improve the situation in North Korea. Only then can the North Korean authorities move.

The longer the connection with North Korea is completely cut off, as it is now, the more the way is blocked to grasp the situation on the ground accurately. This is likely to act as an obstacle to the peace of the international community along with the prolonged tension on the Korean Peninsula.

6) Recommendations of the Panel of Experts in its latest Midterm Report (see S/2022/668. para. 188) include a suggestion that "... relevant stakeholders practically consider the idea of exempting selected exports currently under sanctions, the proceeds of which might be used to finance humanitarian supplies". Do you have any ideas or suggestions how this measure can be implemented and what is your assessment of possible effects?

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Items already approved should be exempted from the same approval process, or clear humanitarian supplies such as food and healthcare should be exempted from the UN sanctions waiver approval process altogether. The UN 1718 Committee on North Korea should review and actively implement the system of preparing a list of goods and removing sanctions exemption. We believe that the evaluation of the effectiveness could be sufficiently conducted through comparison of indicators across UN agencies before and after the implementation of the system.

- 7) Are there other issues, needs, or organizational viewpoints regarding the humanitarian impact of UN sanctions on your work in the DPRK that you want to share with the Panel?
  - [...] We hope that [North Koreans] will never starve to death again in another humanitarian crisis. We also hope that UN sanctions on North Korea due to its nuclear program will not drive North Koreans to death.

In common sense, no one believes that North Korea, the world's most impoverished country, can solve strong international sanctions against it, COVID-19, and the climate crisis on its own. North Korean should not be sacrificed to break the will of the North Korean authorities. We do not think that humanitarian aid, in particular, should ignore this type of business.

### **Organization 7**

1) What is your assessment of the cumulative effect of UN sanctions on the humanitarian situation in the DPRK since 2018? What sources of data and information do you draw from as the basis for this assessment?

There have been reports that the health of North Koreans is not as good as it used to be since the UN sanctions in 2018. In particular, we have heard from the North Korean Consulate in [Member State] and North Korean sources that the nutrition and health of people in rural areas are worse than in Pyongyang.

2) How has the COVID-19 pandemic and the related closure of the borders of DPRK a affected the economic and humanitarian spheres, and in what way have they influenced the overall humanitarian situation in the DPRK? If possible, please include information or examples that support your assessment.

COVID-19 and border closures have significantly impacted North Korea's economy and humanitarian sectors. Internally, North Koreans have been surviving on their folk remedies due to the lockdown and disruption of medicine supplies from abroad. Also, we've heard from North Korean defectors that North Koreans are struggling to buy medicine, even at the market.

3) What has been the scope of your organization's operations in the DPRK since its borders were closed in early 2020? Were you able to continue some humanitarian operations with local staff? What problems, if any, have you encountered in this time period? When, if at all, do you expect to be able to resume your operations in the DPRK? How do you see the prospects of re-opening of the borders? How are these prospects related to COVID Actors and what, other factors are at play?

Since the border was closed in 2020, we have virtually lost contact with North Korea. We received a waiver from UN sanctions in 2021. Since then, we have consistently asked the North to meet in third countries [...] conveying our opinion to the country on the resumption of [Org. 7's project]. However, we have been unable to do so due to COVID-19. Our occasional correspondence through the North Korean Consulate in [Member State] has also been cut off.

According to a North Korean source, we've heard that flights between North Korea and China will resume between July and August this year. Now we are all set to resume the [Org. 7's] project. Suppose we receive a positive response from North Korea. In that case, we will immediately proceed with the project to resume the construction of [Org. 7's project]. As the WHO declared end to COVID-19 as a global health emergency on May 5, we hope North Korea will open its borders soon.

4) Please provide any detailed information about how the implementation of UN sanctions may have impacted your organization's humanitarian response.

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Since most of the items we wanted to resume the project with were under sanctions, it took over a year to get the waiver approved. With the borders closed due to COVID-19, we were unable to make any plans for the project as an organization due to the length of time it took to get the waiver approved.

5) If your operations require humanitarian exemption approvals from the 1718 Committee, has the approval process met your needs? What could be full further improved in the exemption process or the sanctions regime itself that would better meet your operational needs and objectives in addressing the humanitarian problems of DPRK?

We are always grateful to the 1718 Committee for providing Sanctions Exemption Guidelines and humanitarian assistance through the Implementation Assistance Notices. Thanks to them, we were able to be exempted from UN sanctions for a significant amount of goods to resume the construction of [Org. 7's project].

However, getting approval for such a large-scale exemption was quite time-consuming and economically draining. Therefore, if the facts of the exemption applicant's project are verified, I think it would be better to exempt the project as a whole rather than approving individual items.

Also, we were approved for sanctions exemption, but we have yet to make any progress due to COVID-19. The exemption approval was extended in [Month] 2022, and we need it to be extended again this year. Instead of continuously extending without making progress, we would like to request an automatic extension until the end of the project.

6) Recommendations of the Panel of Experts in its latest Midterm Report (see S/2022/668. para. 188) include a suggestion that "... relevant stakeholders practically consider the idea of exempting selected exports currently under sanctions, the proceeds of which might be used to finance humanitarian supplies". Do you have any ideas or suggestions how this measure can be implemented and what is your assessment of possible effects?

First, the whitelist will be created by selecting the most sanctioned items and prioritized items for each field of humanitarian aid. We believe that the evaluation of the effectiveness of the whitelist can be achieved through the monitoring of the organizations that have implemented the assistance and the subsequent submission of monitoring reports.

7) Are there other issues, needs, or organizational viewpoints regarding the humanitarian impact of UN sanctions on your work in the DPRK that you want to share with the Panel?

As per the answer to question 5, we need the sanctions exemption extended until the project is completed. Please review the automatic extension system for the goods already exempted from sanctions. We are unsure when we will be able to send the goods to North Korea, and we believe continuous extensions are pointless.

### **Organization 8**

1) What is your assessment of the cumulative effect of UN sanctions on the humanitarian situation in the DPRK since 2018? What sources of data and information do you draw from as the basis for this assessment?

As outlined in the annexed letter there is a continuing and pressing need to provide emergency relief and development to the most vulnerable people in DPRK. The UN OCHA's Needs and Priorities Report for 2023 estimates that 11.3 million people are in need of humanitarian assistance. The World Food Program (WFP) estimates that 40 percent of the population (10.1 million) are food insecure and according to the Global Hunger Index (GHI) 2022, DPRK scored 24.9, a level of hunger that is serious.

It is important to emphasise also that up-to-date data is not available at this time and that the situation is likely to be worse than estimates indicate. The biggest humanitarian challenges facing the country include chronic malnutrition; lack of access to basic health services; declining conditions in water and sanitation, and hygiene (WASH); malnutrition and high vulnerability to natural disasters

The details in Question 1 in the annexed letter also outlines the unintended consequences of the sanctions.

2) How has the COVID-19 pandemic and the related closure of the borders of DPRK affected the economic and humanitarian spheres, and in what way have they influenced the overall humanitarian situation in the DPRK? If possible, please include information or examples that support your assessment.

The annexed letter outlines the information we have regarding the economic and humanitarian situation in the country as a result of the COVID-19 measures. As you are aware the strict lockdown measures implemented in the Democratic People's Republic of Korea (DPRK) as a response to the COVID-19 pandemic have indeed posed significant challenges for humanitarian operations. The suspension of many humanitarian programs and the lack of international staff since early 2020 have impacted the delivery of essential services to vulnerable populations. The restrictions on supplies into the country, limited to China and Russia, have hampered the flow of goods; including food, medical supplies, and equipment. This has put a strain on the availability of food, access to healthcare, and water and sanitation services. It is still not possible to get verifiable data however there are continuing reports in the media about serious food security concerns.

3) What has been the scope of your organization's operations in the DPRK since its borders were closed in early 2020? Were you able to continue some humanitarian operations with local staff? What problems, if any, have you encountered in this time period? When, if at all, do you expect to be able to resume your operations in the DPRK? How do you see the prospects of re-opening of the borders? How are these prospects related to COVID factors and what other factors are at play?

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Again the annexed letter outlines [Org. 8's] operations in the DPRK since early 2020. We are still working from the assumption that the borders may reopen sometime in quarter three 2023. Since our last correspondence there has been some positive reports that the flow of trade by rail and ship are getting back to normal and there is on-going negotiations to open the border by land transport. Moreover, quarantine period of items coming from outside the country at present is 3-6 weeks compared to previously 3 months.

It was also confirmed that [a Member State's] ambassador also crossed a bridge at the [...] border city of Dandong into Sinuiju on the DPRK side by vehicle last March 2023. There have also been some informal reports that there may be some lifting of restrictions for diplomats, UN & International NGO staff in 2023. Nevertheless, until this information has been officially conveyed or validated, we remain in the current situation.

Given the global crisis caused by COVID-19, the challenges faced in DPRK are particularly complex and require concerted efforts from all stakeholders involved. To effectively respond to the humanitarian needs in the country, it urgently require greater cooperation of all stakeholders and needed support to secure entry for international staff and facilitate their movement with fewer restrictions both inside and outside the country.

We recognize that securing the necessary permissions and access for international staff has been challenging due to various factors, including diplomatic and logistical constraints. However, it is crucial that we continue to engage with DPRK authorities and various diplomatic missions to emphasize the negative consequences of restricted access on humanitarian assistance. Through these engagements, we can work towards negotiating a formal arrangement that facilitates the entry and movement of international staff, ensuring access to vulnerable communities and the uninterrupted delivery of critical humanitarian aid.

4) Please provide any detailed information about how the implementation of UN sanctions may have impacted your organization's humanitarian response.

Please refer to Question 1 in the annexed letter for further information on the unintended consequences of UN sanctions.

5) If your operations require humanitarian exemption approvals from the 1718 Committee, has the approval process met your needs? What could be further improved in the exemption process or the sanctions regime itself that would better meet your operational needs and objectives in addressing the humanitarian problems of DPRK?

Please refer to Question 5 in the annexed letter.

6) Recommendations of the Panel of Experts in its latest Midterm Report (see S/2022/668, para.188) include a suggestion that relevant stakeholders practically consider the idea of exempting selected exports currently under sanctions, the proceeds of which might be used to finance humanitarian supplies". Do you have any ideas or suggestions how this measure can be implemented and what is your assessment of possible effects?

Before we are able to provide a response to this suggestion it would be useful to get more clarity on this question specifically related to what are the 'selected exports' currently under sanctions that are being considered for exemptions to finance humanitarian supplies. In hindsight, although the objective is to alleviate human suffering, the challenge in DPRK will be how it could be operational in a very restrictive and controlled environment. Unhindered access to the most vulnerable and unrestricted monitoring of humanitarian supplies delivered should be the most important priority while maintaining the highest standards of transparency, accountability, and impact.

7) Are there other issues, needs, or organizational viewpoints regarding the humanitarian impact of UN sanctions on your work in the DPRK that you want to share with the Panel?

Please refer to Question 7 in the annexed letter for recommendations regarding the UN sanctions.

## Annex to [Org. 8]'s letter

Based on the conditions of the UN Security Council's resolutions 1718 (2006), 1874 (2009), 2087 (2013), 2094 (2013), 2270 (2016), 2321 (2016), 2356 (2017), 2371 (2017), 2375 (2017) and 2397 (2017), [Org. 8]'s Country programme has streamlined its standard operating procedures (SOPs) to comply with the obligatory UNSC policies and process. We actively pursued the derogation approval processes through the [Org. 8's national] Government's Department of Foreign Affairs and Trade (DFAT) as the competent member state authority responsible for the monitoring of the Sanctions. The guidance and collaboration with DFAT on derogations from the UN Sanctions Committee 1718 has always proved to be an effective and collaborative support to [Org. 8] in adhering to the mandatory process and smooth submission.

[Org. 8] successfully received three UNSC approvals; two in 2019 and one in 2020 from the 1718 Committee for the derogation of all humanitarian supplies falling under the restricted Harmonised Standard (HS) Codes on a half yearly basis. The cooperation and approval from the 1718 Committee and support from our Member Sate, the Department of Foreign Affairs (DFA) and the [Org. 8's country] Aid team ensured timely humanitarian assistance in [North Korea] up to 2021. Currently our biggest challenge is the strict lockdown of the country as a result of COVID-19 preventative measures. As you may be aware, the majority of humanitarian programmes have been suspended with limited international staff on the ground since early 2020. Supplies into the country (restricted only to China & Russia) have been severely hampered, which has no doubt put a huge strain on food supply, the health system and water and sanitation services. In addition, these restrictions have severely limited [Org. 8] and the International Community's ability to assess and verify the level of humanitarian need on the ground.

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1) What is your assessment of the effect of UN sanctions on the humanitarian situation in the DPRK? What sources of data and information do you draw from as the basis for this assessment?

There is an immense need to provide emergency relief and development to the most vulnerable people in DPRK in a timely manner to save lives and uplift the lives of the people. The UN OCHA's Needs and Priorities Report for 2022 estimates that 11 million people are in need of humanitarian assistance. The World Food Program (WFP) estimates that 40 percent of the population is undernourished and according to the Global Hunger Index (GHI) 2022, DPRK scored 24.9, a level of hunger that is serious. It is important to emphasise also that up-to-date data is not available and that the situation is likely to be worse than estimates indicate. The biggest humanitarian challenges facing the country include chronic food insecurity; lack of access to basic health services; declining conditions in water and sanitation, and hygiene (WASH); malnutrition and high vulnerability to natural disasters.

The unintended consequences of the sanctions continue to have a major impact on the humanitarian operations coupled with the gradual decline in funding. Other factors such as the disruption to the banking channel as the result of the sanctions; the delay in supply chains due to the border restrictions for the transportation of vital goods; inflation in the prices of humanitarian goods and a steady decline in donor funding due to restricted working environments have all complicated and delayed humanitarian responses. The situation gets more challenging in the case of rapid-onset-emergencies, where the humanitarian response needs to be swift to respond in real-time to needs. The capacity to secure supplies to deliver a timely humanitarian response is restricted and complicated by access issues and compliance issues relating to UNSC sanctions. While there is a mechanism of humanitarian exemptions of banned items for UN agencies and INGOs, the approval process of UNSC adds another layer to the huge logistical challenges of bringing the much needed relief assistance to the people in a timely manner. As detailed under question six below, modifications to the sanction approval timelines would be welcomed to expedite the process of delivery of humanitarian supplies once the country opens up.

2) How has the COVID-19 pandemic affected the economic and humanitarian spheres, and in what way have they influenced the overall humanitarian situation in the DPRK? If possible, please include information or examples that support your assessment.

The humanitarian situation in the DPRK is characterized by chronic food insecurity and lack of access to lifesaving essential basic services with profound impacts on the most vulnerable. The situation has been exacerbated during the global pandemic. DPRK, with its fragile health system took a more protective stand to shield the country from the spread of the pandemic. COVID-19 related restrictions, especially the closure of the border, further hampered the already complex and challenging humanitarian operations on the ground, with international staff unable to return to the country, and the entry of humanitarian supplies severely restricted. The ongoing border closures and the resulting suspension of most humanitarian programmes, means that the humanitarian situation is likely to have worsened significantly in 2022, and will continue to deteriorate through 2023.

The ongoing socio-economic and other challenges resulting from COVID-19 are likely to reverse the meagre development gains made in previous years and result in additional people

requiring humanitarian support and deeper vulnerabilities. Natural disasters such as drought, floods and storms are recurring phenomena in the country, compounding vulnerabilities and food insecurity, and increasing the need for humanitarian assistance. There have been some reports of food imports from China and Russia but these are unverified, and there is no information on how the food items are being distributed across the country and if it reached those most in need.

Due to COVID-19 restrictions, field monitoring has not been possible and no verifiable data on the humanitarian situation is available, therefore the data is tentative and subject to adjustment once is access is restored.

3) What has been the scope of your organization's operations in the DPRK since its borders were closed in early 2020? Were you able to continue some humanitarian operations with local staff? What problems, if any, have you encountered in this time period?

DPRK has been under strict lockdown since early January 2020. The [number] international [Org. 8] staff left the country at different stages following the closure of the border. The Country Director along with all remaining international staff left in March 2021 by crossing the border by land to China. Since then, [Org. 8] and other agencies have been waiting for the borders to re-open to resume full operations. [Org. 8] was able to remotely deliver some ongoing activities (including COVID response activities with IFRC) in 2020 and 2021, however, it was not possible in 2022 with no international staff in-country throughout the year. As a result, projects were either suspended or terminated impacting the delivery of food security & agriculture, WASH and [disaster risk reduction (DRR)] activities.

Despite this context, [Org. 8] has still maintained its presence in DPRK with limited national staff supervised remotely by the Interim Country Director. The difficulty in accessing cash in country to support the remaining national staff has been a huge challenge, not only for [Org. 8] but also to the UN and other INGOs. [Org. 8] continues to accrue administration operational costs and once the country reopens, these costs will be considered.

4) If you had to pause your operations in the DPRK due to the COVID-19 pandemic, when, if at all, do you expect to be able to resume your operations in the DPRK? Do you expect to return operations to their pre-COVID levels? Why or why not?

It is anticipated that the country will re-open again in quarter three of 2023 and [Org. 8] is cautiously optimistic that international staff will be able to return. There have been reports of a 'return plan' being drafted by the UN Permanent Representative to DPRK, following meetings with the DPRK Ambassador in Bangkok. The on-going DPRK response planning for 2023 is based on the assumption that the border will open at least in the third quarter of 2023. Resuming operations to pre-COVID levels will take time. There may be significant quarantine periods for international staff entering the country as well as long quarantine periods for imported goods. Therefore the priority first step upon re-entry will be to conduct detailed needs assessment to understand the needs on the ground and to scale up operations as quickly as possible.

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5) Please provide any detailed information about how the implementation of UN sanctions may have impacted your organization's COVID-19 response.

In 2020 [Org. 8] joined with the UN and [another organization's] team to respond to the COVID preparedness at the community level, under the "Global Humanitarian Response plan for COVID-19" in DPRK. Between April and May 2020, [Org. 8]'s COVID-19 preparedness response facilitated the distribution of PPE material/hygiene kits to 314 kindergartens, nurseries, schools and clinics, benefitting 12,394 children and community members.

However, as the monitoring and access to the field by the international team has been restricted since January 2020, monitoring and verification of data was limited. Due to the strict COVID restrictions, [Org. 8] faced delays in procuring humanitarian supplies which resulted in the UNSC derogation approval received in April 2020 expiring, as it was valid for up to six months. This meant that COVID response, WASH and other activities could not be continued.

6) If your operations require humanitarian exemption approvals from the 1718 Committee, has the approval process met your needs? What could be further improved in the exemption process or the sanctions regime itself that would better meet your operational needs and objectives in addressing the humanitarian problems of DPRK?

Looking at the post-COVID-19 scenario when the border re-open and the increasing complexity of the operational environment as a result, it would be extremely helpful to extend the validity of the approval process to allow for expected delays in procurement and other processes.

Further, the consideration of a 'blanket waiver' for local procurement for humanitarian operations would be welcome to avoid the delays in meeting the priority needs for effective humanitarian assistance, once the border opens.

7) Are there other issues, needs, or organizational viewpoints regarding the humanitarian impact of UN sanctions on your work in the DPRK that you want to share with the Panel?

The list of sanctioned items from agricultural machinery to simple vegetable garden hand tools affect many aspects of everyday life and present serious challenges to social economic and development in the country. This impacts the most vulnerable people who live in remote villages and have very limited access for food, WASH, health supplies, and fuel for cooking and heating in winter. A review of the UN sanctions mechanisms would be welcome to make it more streamlined with wider inclusion to cover humanitarian supplies to reach the most vulnerable in timely manner. Apart from the supply of sanctioned items, many if not all the humanitarian agencies have been forced to suspend their operations due to the limitation of cash supply in the country. It would be very timely and progressive if a decision to pursue an operational banking channel was facilitated to ensure the continuity of the actions with cash flow possibilities for humanitarian operations.

Given the global crisis that COVID-19 has created and the unique consequences in DPRK, we must all work together to prevent further suffering and increasing vulnerability of communities. In order to do this, [Org. 8] must be able to plan and coordinate our operations effectively and efficiently. We also require greater cooperation and support to secure entry for international

staff and ensure international staff can move with fewer restrictions inside and outside the country. This will require continued bilateral engagement with relevant authorities and diplomatic missions to emphasise the negative consequence on the humanitarian assistance and negotiate for a formal arrangement in this regard.

Thanking you again for the opportunity to engage in these critical discussions in relation to the impact of sanctions and the COVID-19 pandemic on DPRK. We cannot underestimate the importance of greater cooperation and coordination to ensure humanitarian programming can resume and continue to deliver to the most vulnerable communities in DPRK.

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# **Organization 9**

1) What is your assessment of the cumulative effect of UN sanctions on the humanitarian situation in the DPRK since 2018? What sources of data and information do you draw from as the basis for this assessment?

We believe there is a "structural vulnerability" when it comes to North Koreans' access to cooking and heating fuels. A vicious chain reaction of energy shortages continues.

Economic hardship due to UN sanctions  $\rightarrow$  Deforestation for cooking and heating fuels  $\rightarrow$  Forest degradation  $\rightarrow$  Landslides due to heavy summer rains  $\rightarrow$  Food shortages  $\rightarrow$  Economic hardship and energy shortages

We've learned that the reality inside North Korea has been revealed through news reports of typhoons and torrential rains in the country and media interviews with North Korean defectors about their struggles to heat their homes and make meals in the winter.

2) How has the COVID-19 pandemic and the related closure of the borders of DPRK a affected the economic and humanitarian spheres, and in what way have they influenced the overall humanitarian situation in the DPRK? If possible, please include information or examples that support your assessment.

In the early days of COVID-19, shortages of COVID-19 quarantine supplies, vaccines, etc. in North Korea were already known. However, North Korean defectors suggest that the situation of cooking and heating fuels has improved somewhat as UN sanctions have prevented North Korea from exporting coal, which is distributed internally.

3) What has been the scope of your organization's operations in the DPRK since its borders were closed in early 2020? Were you able to continue some humanitarian operations with local staff? What problems, if any, have you encountered in this time period? When, if at all, do you expect to be able to resume your operations in the DPRK? How do you see the prospects of re-opening of the borders? How are these prospects related to COVID Actors and what, other factors are at play?

It has been more difficult to get in touch with North Korea than before since the border closure in 2020. Our organization did not have local staff on the ground in North Korea before the border closure, and the closure limited our ability to get information about the humanitarian situation inside the country. North Korea is likely to partially open its borders with the recent easing of COVID-19, but it will take time as political factors such as inter-Korean and U.S.-North Korea relations, apart from the humanitarian situation, are strongly at play.

4) Please provide any detailed information about how the implementation of UN sanctions may have impacted your organization's humanitarian response.

Implementing UN sanctions required an additional process, called UN sanctions exemption, in addition to the domestic legal process for humanitarian aid. To proceed with the project of providing coal briquette machines, we had to first obtain a UN sanctions waiver before we could begin the domestic import and export process and consultations with North Korea. It was another gateway that we had to go through.

5) If your operations require humanitarian exemption approvals from the 1718 Committee, has the approval process met your needs? What could be full further improved in the exemption process or the sanctions regime itself that would better meet your operational needs and objectives in addressing the humanitarian problems of DPRK?

The process of obtaining the approval for sanctions exemption went smoothly. Still, if the 1718 Committee reduced the time, it would benefit organizations to carry out their projects.

It is also likely to improve meeting the needs and achieving the goals of the humanitarian sector if the approval letter includes recommendations for governments to implement their projects exempted from the sanctions imposed by the Committee.

6) Recommendations of the Panel of Experts in its latest Midterm Report (see S/2022/668. para. 188) include a suggestion that "... relevant stakeholders practically consider the idea of exempting selected exports currently under sanctions, the proceeds of which might be used to finance humanitarian supplies". Do you have any ideas or suggestions how this measure can be implemented and what is your assessment of possible effects?

We believe it would benefit us if the sanctions exemption continued to apply to the items approved for a sanctions waiver. In addition, the 1718 Committee should make a whitelist by organizing a list of items exempted from sanctions, including non-disclosure items.

7) Are there other issues, needs, or organizational viewpoints regarding the humanitarian impact of UN sanctions on your work in the DPRK that you want to share with the Panel?

We would love the opportunity to organize online or offline seminars on the implementation of UN sanctions exemptions to share information.

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# Organization 10 257 258

With respect to the questions raised by the Panel, the provision of accurate analysis of recent developments of the impact of UN sanctions on the civilian population continues to be challenging due to the lack of transparent data and strict limitations imposed by the DPRK government on access inside the country.

Throughout our submission, we have particularly focused on examining the responsibility of the DPRK government in perpetuating a widespread situation of humanitarian concern among the population, especially the most vulnerable. In particular, we have addressed government expenditure on its nuclear weapons and missile program at the expense of the citizens' health, nutrition, and human security. The human security of North Koreans has remained precarious, especially since the spread of the COVID-19 pandemic. This becomes increasingly problematic not only as the population remains at the edge of a widespread humanitarian crisis, but also because the state's commitment to develop its nuclear and missile programs continues to pose a threat to international peace and security while violating multiple UN Security Council resolutions.

[Org. 10] respectfully submits the following observations to the Panel based on our experience, expertise, and current understanding of the topics addressed. Our response below addresses questions 1, 2 and 3 from the list of questions provided by the Panel as these questions most directly pertain to our activities.

1) What is your assessment of the cumulative effect of UN sanctions on the humanitarian situation in the DPRK since 2018? What sources of data and information do you draw from as the basis for this assessment?

In our previous submissions to the Panel of Experts, we described the ongoing concerns relating to the humanitarian and human rights situations in the DPRK by highlighting and addressing the government's responsibility in protracting the dire conditions that threaten the human security of the North Korean citizens. Moreover, we addressed the DPRK government's continuation of sponsoring its nuclear development and missile programs despite the critical humanitarian situation that remains widespread in the country and the multiple UN Security Council resolutions that sanction such activities.

One year later, the conditions have not improved. 2022 has in fact characterized a turning point concerning the escalation of tensions in the East Asian and Pacific region. In December 2022, the Korean Workers' Party (KWP) stressed the importance of advancing the mass production of tactical nuclear weapons for their potential employment against Japan and the Republic of Korea. 259 Additionally, with the DPRK launching more than 90 missiles in one year, the Republic of Korea and Japan may consider the potential deployment of nuclear weapons within their own territories and/or the increase of military security spending in light of the escalating threats deriving from the DPRK missile launches. Moreover, despite the fact that it remains challenging to establish the exact ratio of the national budget assigned to nuclear weapons and artillery development, it is believed that both the Supreme People's Assembly and Kim Jong-un requested an additional increase of budgetary allocation devoted to military equipment, from

<sup>&</sup>lt;sup>257</sup> Note: Sourcing and bolding are in Org. 10's submission.

<sup>&</sup>lt;sup>258</sup> Two experts are of the view that this organization did not answer the Panel's questions from a professional perspective. Its response is full of ideological bias and misinformation and should not be reflected in the report.

<sup>&</sup>lt;sup>259</sup> Stockholm International Peace Research Institute, "World Nuclear Forces," 2022, retrieved from https://www.sipri.org/sites/default/files/YB23%2007%20WNF.pdf.

<sup>&</sup>lt;sup>260</sup> Kim Tong-hyung, "North Korea sustains high defense spending with new budget," *AP News*, 2023, January 19, retrieved from: https://apnews.com/article/politics-united-states-government-kim-jong-un-north-korea-south-d834bdffda0c2277f180e2e749b5e764.

15.9 % in 2022. 261 For each missile launch, Bruce Bennet, analyst and researcher at the RAND Corporation, stated that costs range from \$3 to \$10 million USD. Ever since the 1970s, the DPRK is estimated to have allocated up to \$1.6 billion for the development of its nuclear weapons. 262 Such expenditure would have sufficed to feed the North Korean population for 4 years straight. 263 While the DPRK government continues to allocate funds to the country's military apparatus, humanitarian actors and international organizations believe that the population is continuing to endure increasingly critical conditions relative to their human security.

The most recent FAO-WFP report highlighted that a large segment of the population remains food insecure due to the extremely low levels of food access and consumption. <sup>264</sup> Defined as a "strategic issue" other than merely a humanitarian one by Dr. Marcus Noland, <sup>265</sup> humanitarian concerns and, mostly, food insecurity are deepening within the country as a consequence of the government's policy-making which disregards its own citizens. Exclusive interviews from inside the country quoted by BBC News have recently revealed that food insecurity remains widespread today and people are dying from starvation. <sup>266</sup> Some have argued that the current situation might become catastrophic soon and might amount to the worst humanitarian crisis ever since the famine of the 1990s, also considering the worsening climate conditions and increased global food prices. <sup>267</sup> The FAO currently estimates that the number of malnourished people in the country range from 40 to 60 %, <sup>268</sup> as the number of undernourished people has increased since the 2000s up to more than 10 million people today. <sup>269</sup>

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<sup>&</sup>lt;sup>261</sup> Christy Lee, "Price of North Korea's Missile Launches Measured in Food Relief," *VOA Asia*, 2022, February 2, retrieved from https://www.voanews.com/a/price-of-north-korea-s-missile-launches-measured-in-food-relief-/6423243.html.

<sup>&</sup>lt;sup>262</sup> Rok Suk-jo, "Starving N.Korea Squanders Billions on Developing Nukes," *The Chosunilbo*, 2022, September 27, retrieved from https://english.chosun.com/m/news/article.amp.html?contid=2022092701605.

<sup>&</sup>lt;sup>263</sup> Greg Scarlatoiu, "Long Overdue Paradigm Shift: A Human Rights up Front Approach toward North Korea," *HRNK Insider*, 2022, November 2, retrieved from https://www.hrnkinsider.org/2022/11/long-overdue-paradigm-shift-human.html.

<sup>&</sup>lt;sup>264</sup> WFP and FAO, "Hunger Hotspots. FAO-WFP early warnings on acute food insecurity: October 2022 to January 2023 Outlook," 2022, Rome.

<sup>&</sup>lt;sup>265</sup> Marcus Noland, "North Korea as a complex humanitarian emergency: Assessing food insecurity," 2022, *Asia and the Global Economy*, 2(3): 100049.

<sup>&</sup>lt;sup>266</sup> Jean Mackenzie, "North Korea: Residents tell BBC of neighbours starving to death," *BBC News*, 2023, June 14, retrieved from https://www.bbc.com/news/world-asia-65881803.

<sup>&</sup>lt;sup>267</sup> Paula Hancocks, "North Korea's food shortage is about to take a deadly turn for the worse, experts say," *CNN*, 2023, March 3, retrieved from https://edition.cnn.com/2023/03/03/asia/north-korea-hunger-famine-food-shortages-intl-hnk/index.html.

<sup>&</sup>lt;sup>268</sup> FAO, IFAD, UNICEF, WFP and WHO, "FAO Hunger Map," 2022, Rome retrieved from https://www.fao.org/fileadmin/templates/SOFI/2022/docs/map-pou-print.pdf.

<sup>&</sup>lt;sup>269</sup> FAO, IFAD, UNICEF, WFP and WHO, "The State of Food Security and Nutrition in the World," 2022, Rome, retrieved from https://www.fao.org/3/cc0639en/cc0639en.pdf.

Since 2006, the UN Security Council has adopted multiple resolutions for sanctioning and terminating the illicit activities of the DPRK government to ultimately safeguard the North Korean population and the international community as a whole. The fundamental aim of the sanctions encompasses limiting the regime sources of funding that allow it to pursue its illicit activities. According to our previous submissions and statements, the sanctions are not meant to degrade the human security or humanitarian situation of DPRK citizens. Rather, accountability for the lack of health, food, and human rights of the DPRK population is to be attributed to the country's regime. The funds that remain available to the DPRK government continue to be invested in the development of nuclear warheads and missile launches, in turn having a significant negative impact on its population.

To illustrate this proposition, we can look at last year's arms development expenditures versus food shortages. In 2022 alone, the DPRK is believed to have spent \$589 million on nuclear weapons development, approximately one third of its GNI (35%), witnessing an increase of \$21 million from the previous year. As of 2023, the DPRK is expected to not be able to provide enough food to its population as it is facing a food deficit of about 800,000 tons of rice. As the average price of rice is currently estimated to be \$0,70 cents per kilogram, 272 the DPRK government could have used the funds spent on nuclear weapons in 2022 to buy the tons of rice that the population needs. Therefore, despite the potential financial burdens arising from the UN sanctions, the DPRK government could have sufficient funds to ensure a more stable food supply to its population. And yet the DPRK leadership has knowingly and willingly decided to allocate the available funds to its military and security apparatuses. It is therefore a question of will, not capacity, which continues to perpetuate human insecurity among the population.

Although the UN sanctions may have unintended and indirect negative effects on the civilian population, the DPRK government's priority on the nuclear weapons program directly affects the human security, especially the food and health security of the civilian population. While UN sanctions can "frequently delay and suspend the delivery of international humanitarian aid", <sup>273</sup> the DPRK government has continued to refuse the humanitarian aid offered by international organizations and bilateral aid offered by other countries ever since the imposition of the COVID-19 border closure. <sup>274</sup> The DPRK's allocation of funds to the nuclear weapons program while also rejecting foreign aid and vaccines for over two years demonstrates how the DPRK's priority on the nuclear weapons program affects the citizens of the DPRK.

<sup>&</sup>lt;sup>270</sup> International Campaign to Abolish Nuclear Weapons, "Wasted: 2022 Global Nuclear Weapons Spending," 2023, June, retrieved from

 $https://assets.nationbuilder.com/ican/pages/3785/attachments/original/1686495965/ICAN\_Spending\_Report\_2023\_sm.pdf?1686495965.$ 

<sup>&</sup>lt;sup>271</sup> Sung Whui Moon and Do Hyung Han, "Food shortage spreads in North Korea, with some starving farmers unable to work," *Radio Free Asia*, 2023, May 23, retrieved from https://www.rfa.org/english/news/korea/food-05232023121954.html.

<sup>&</sup>lt;sup>272</sup> RimJin Gang "Latest Market Price Index Inside N.Korea,", 2023, *Asiapress*, retrieved from https://www.asiapress.org/rimjingang/north-k-korea-prices/.

<sup>&</sup>lt;sup>273</sup> Council on Foreign Relations, "What to Know About Sanctions on North Korea," 2022, July 27, retrieved from https://www.cfr.org/backgrounder/north-korea-sanctions-un-nuclear-weapons.

<sup>&</sup>lt;sup>274</sup> The Guardian, "'Poisoned candy': North Korean state media shuns food aid despite hunger crisis," 2023, February 22, retrieved from https://www.theguardian.com/world/2023/feb/22/poisoned-candy-north-korean-state-media-shuns-food-aid-despite-hunger-crisis#:~:text=3%20months%20old-,'Poisoned%20candy'%3A%20North%20Korean%20state%20media%20shuns,food%20aid%20despite%20hunger%20crisis&text=The%20major%20North%20Korean%20state,increase%20in%20deaths%20from%20starvation.

Moreover, UN sanctions against DPRK illicit activities have not been enforced unanimously and consistently. [Certain Member States] in particular have maintained a certain level of relationships, trade, and exchanges with the DPRK despite sanctions. This includes officially dispatching North Korean workers to [certain Member States], leading to further human rights violations at overseas worksites. The DPRK's official dispatching of overseas workers provides the government with hard currency which fuels the elite and the country's nuclear weapons and missile program rather than assisting its own population.<sup>275</sup> Dispatching North Korean workers to the Middle East and other areas has become more difficult, due to applicable UNSC sanctions, and most of them are now sent to [certain Member States]. Their worksites are managed by agents of the DPRK. They work under conditions that constitute forced labor while the DPRK regime confiscates up to 90 percent of their salary, under different pretexts. Nevertheless, providing work authorizations and allowing North Koreans to work within the territories of UN Member States remains prohibited by the UN Security Council, following Resolution 2397 from 2017.<sup>276</sup> Despite sanctions having been implemented at the UN level to halt this exchange, North Korean workers appear to have remained in [certain Member States]. 277 The latest US State Department Trafficking in Persons Report estimated that between 20,000 to 100,000 North Koreans are currently working in [a Member State]. 278 Latest developments have also included the consideration by the DPRK regime to send North Korean workers to [a Member State's]-occupied territories in support of the war in Ukraine,<sup>279</sup> highlighting the continuation of the sanctioned activity also after the spark of the pandemic.

The DPRK continues to use cyberattacks to fund its nuclear program while bypassing sanctions. These cyberattacks and cryptocurrency thefts are used to steal millions or even billions of dollars for the regime while the citizens suffer from food insecurity and health issues. <sup>280</sup> In May 2023, CNN reported that almost half of the regime's nuclear program is funded through cyberattacks and cryptocurrency thefts. <sup>281</sup> Latest data on this matter indicates that billions of dollars are garnered through these illicit activities which is funding that could be directed to alleviate the country's humanitarian crisis. <sup>282</sup> It is evident that cyberattacks, cryptocurrency theft, and the exploitation of illicit overseas workers are essential strategies for the DPRK to fund the nuclear weapons program, despite the UN sanctions and the resulting human and labor rights violations of its citizens.

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https://www.hrnk.org/uploads/pdfs/Overseas Workers 0926.pdf.

<sup>&</sup>lt;sup>276</sup> United Nations Security Council, "Resolution 2397 (2017)," 2017, S/RES/2397.

<sup>&</sup>lt;sup>277</sup> Jacob Fromer, "After UN Worker Ban Took Effect, Russia Granted 753 Work Visas to North Koreans," *NK Pro*, April 21, 2020, https://www.nknews.org/pro/after-un-worker-ban-took-effect-russia-granted-753-work-visas-to-north-koreans/. https://www.reuters.com/article/us-northkorea-usa-china-sanctions-idUSKBN1ZL34H.

<sup>&</sup>lt;sup>278</sup> US Department of State, "2023 Trafficking in Persons Report: North Korea," 2023, retrieved from https://www.state.gov/reports/2023-trafficking-in-persons-report/north-korea/.

<sup>&</sup>lt;sup>279</sup> Justin McCurry, "North Korean labour could be sent to rebuild Donbas, Russian ambassador says", *The Guardian*, July 19, 2022, https://www.theguardian.com/world/2022/jul/19/north-korean-workers-could-help-rebuild-donbas-region-russian-ambassador-says <sup>280</sup> Benjamin Young, "North Korea Knows How Important Its Cyberattacks Are," Foreign Policy, 2022, February 9, retrieved from

Underestimating North Korean Cyberattacks Leaves the West Vulnerable (foreignpolicy.com).

<sup>&</sup>lt;sup>281</sup> Sean Lyngaas, "Half of North Korean missile program funded by cyberattacks and crypto theft, White House says," CNN, 2023, May 10, retrieved from Half of North Korean missile program funded by cyberattacks and crypto theft, White House says | CNN Politics.

<sup>&</sup>lt;sup>282</sup> Jeff Stone, "North Korean IT Workers Help Spy from UAE and Russia, UN Says," Bloomberg, 2023, May 31, retrieved from: North Korean IT Workers Help Spy from UAE and Russia, UN Says - Bloomberg.

The DPRK regime continues to violate numerous UN sanctions in order to procure the funds needed to support its nuclear and missile development programs. Funds continue to be invested on the country's military apparatus while the population continues to suffer increasing levels of food insecurity and what appears to be an evolving healthcare crisis.

2) How has the COVID-19 pandemic and the related closure of the borders of DPRK affected the economic and humanitarian spheres, and in what way have they influenced the overall humanitarian situation in the DPRK? If possible, please include information or examples that support your assessment.

The current conditions of the economic and humanitarian spheres in the DPRK are driven by political factors. The constant food insecurity and the limited access to basic healthcare and clean water in the country have left millions of people in need of humanitarian assistance. However, the limited and restricted access to information inside the country, along with the absence of official statistics, makes it challenging to correctly assess the needs of the economic and humanitarian spheres within the country. Nevertheless, the evidence collected has highlighted that both have particularly worsened since the COVID-19 pandemic and border closures imposed by the DPRK regime in January 2020. After two years of claiming no confirmed COVID-19 cases, the DPRK government disclosed a nationwide outbreak in May 2022 and launched emergency epidemic prevention measures, including a strict national lockdown. We have previously expressed the concern that the inability to conduct independent assessments within the DPRK directly hinders other countries, institutions and aid organizations from not only estimating the current COVID-19 situation, but also from providing humanitarian assistance in an effective manner. Second

The DPRK government continues to deny any great negative impact caused by the COVID-19 pandemic, announcing in August 2022 that it has successfully defeated the virus. The government's preferred narrative remains framing the outbreak as under control for two reasons. Firstly, to boost Kim's legitimacy and enhance domestic control over the population, and secondly, to signal to the world that it is self-reliant under its *Juche* "self-reliance" ideology - able to handle its own affairs without outside assistance. <sup>286</sup> This is only a smokescreen masking the true condition of the country.

It is perplexing to see how the DPRK has been reluctant to reveal the facts regarding COVID-19 - hiding the truth from its people to avoid any potential unrest, and from the outside world to avoid any speculation and investigation. <sup>287</sup> Despite this, the recognition of the spread of COVID-19 has led the government to impose tighter travel controls, both internationally and domestically. Moreover, the overall situation has been defined by worsening food insecurity, decreasing food consumption and nutritional diversity levels among the most vulnerable. <sup>288</sup> As mentioned in our previous correspondence, official statistics indicated a cumulative total of 4.7 million cases in a country of 25 million, with only 74 deaths reported as of July 7, 2022. Around 4.8 million cumulative fever cases (nearly 20% of the country's total population) were reported

<sup>&</sup>lt;sup>283</sup> ACAPS, "DPRK: Humanitarian Needs in the Context of COVID-19," 2023, retrieved from

https://www.acaps.org/country/dprk/crisis/complex-crisis.

<sup>284</sup> Ibid.

<sup>&</sup>lt;sup>285</sup> [Org. 10], "Submission: UN Panel of Experts," 2022.

<sup>&</sup>lt;sup>286</sup> Khang Vu, "North Korea's Politics Defeats COVID...Almost," *Lowy Institute*, 2022, September 7, retrieved from https://www.lowyinstitute.org/the-interpreter/north-korea-s-politics-defeats-covid-almost.

<sup>&</sup>lt;sup>287</sup> Kim Myong, "The Need for the Truth: COVID-19-Free North Korea," *HRNK Insider*, retrieved from https://www.hrnkinsider.org/2020/04/the-need-for-truth-covid-19-free-north.html.

<sup>&</sup>lt;sup>288</sup> ACAPS, "DPRK: Humanitarian Needs in the Context of COVID-19."

in the DPRK as of August 2022.<sup>289</sup> Yet on August 11, 2022, the DPRK claimed that it had succeeded in defeating the virus without vaccines. Kim Jong-un called it the "greatest miracle," accomplished without a single vaccine being administered. Subsequently, on August 13, 2022, the DPRK government lifted the mask mandate and social distancing regulations.<sup>290</sup> We have previously submitted that public health experts including WHO have noted that the healthcare system in the DPRK is not at all equipped to deal with such a massive outbreak. Moreover, experts have argued that it remains difficult to provide a proper analysis of the most closed country where we do not have access to the necessary data, casting uncertainty on the government's narrative. <sup>291</sup> In October 2022, Elizabeth Salmón, the special rapporteur on human rights in the DPRK, expressed her concerns about the people's access to healthcare given the fragile state of the health system, plagued by unreliable electricity supply, lack of equipment, and lack of access to basic medicine, which has reportedly been further limited during the prolonged border shutdown brought about by the COVID-19 pandemic.<sup>292</sup> Nevertheless, Kim Jong-un announced victory over the COVID-19 pandemic purportedly without a single vaccine being administered, and after refusing to receive millions of vaccines from foreign countries in the past two years, implying their lack of "technical preparedness" and supply shortages. <sup>293</sup> The situation seemingly changed when, last September, Kim Jong-un announced that the DPRK would begin distributing COVID-19 vaccines officially for the first time in fall 2022, having been wary of the virus spreading during the winter. The origin of the vaccines remains unclear and undisclosed, but most of them are believed to be Chinese imports.<sup>294</sup>

The COVID-19 restrictions have affected the already dire food insecurity and nutritional deficiency levels in the country, especially among the most vulnerable, including the children and the elderly. 295 Between 2020 and 2021, the population affected by food insecurity was estimated to be 45-60% of the total population and the prevalence of malnutrition among children under five years of age was estimated at 18%. The prices of staple foods, i.e. rice and corn, have increased in recent months, with more people not being able to access food. A series of satellite images indicates that the increased border security has almost entirely stopped unauthorized cross-border economic activity, which has contributed to severe shortages of food, medicine, and other necessities. The DPRK government has been taking advantage of the pandemic to tighten control and further oppress its citizens. The government continues to impose severe restrictions on basic freedoms to allegedly contain the spread of the virus. These restrictions include the shutdown of informal marketplaces commonly known as jangmadangs, as well as a crackdown on cross-border trade. Kim Yeong-soo, a professor of Political Science and International Studies at Sogang University, said, "North Korean residents obtained food through rations in the past, but since the Arduous March, they have been securing food from the marketplace. 297 Many marketplaces have been shut down due to the COVID-19 pandemic, severely affecting the food supply. "The North has been in serious economic difficulties since a total border lockdown early in the coronavirus pandemic. Yoo Seong-ok, a former chief of the Institute for National Security Strategy, said, "The North is launching provocations to create a

<sup>289</sup> [Org. 10], "Submission: UN Panel of Experts," 2022.

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<sup>&</sup>lt;sup>290</sup> Ibid.

<sup>&</sup>lt;sup>291</sup> Maria Cheng, "WHO Believes COVID is Getting Worse, Not Better in North Korea," *AP News*, 2022, June 2, retrieved from https://apnews.com/article/covid-politics-health-epidemics-north-korea-ba092ba8f0dfd1e534fb420a0efddd91.

<sup>&</sup>lt;sup>292</sup> OHCHR, "Report of the Special Rapporteur to the 77th session of the General Assembly," 2022, October 13, A/77/522.

<sup>&</sup>lt;sup>293</sup> James Fretwell, "State media silence fosters uncertainty around COVID vaccinations in North Korea," *NK Pro*, 2022, November 16, retrieved from https://www.nknews.org/pro/state-media-silence-fosters-uncertainty-around-covid-vaccinations-in-north-korea/.

<sup>294</sup> Ibid.

<sup>&</sup>lt;sup>295</sup> ACAPS, "DPRK: Humanitarian Needs in the Context of COVID-19."

<sup>&</sup>lt;sup>296</sup> ACAPS, "DPRK: Humanitarian Needs in the Context of COVID-19."

<sup>&</sup>lt;sup>297</sup> [Org. 10], "Submission: UN Panel of Experts," 2022.

warlike atmosphere and quell domestic discontent with economic difficulties". <sup>298</sup> As such, the strict containment measures issued by the DPRK are expected to have long-term consequences on the economy as trade, imports/exports, aid, and livelihood opportunities have been disrupted. <sup>299</sup> Furthermore, the reduced cases of DPRK citizens who seek asylum abroad are also attributed to the strengthening of border control. The DPRK government has used purported COVID-19 measures to further repress the citizens of the DPRK, which violates freedom of movement and other fundamental human rights. <sup>300</sup>

Constraints on humanitarian access have persisted in the DPRK. As mentioned in previous correspondence, international aid organizations and countries including the United States and the Republic of Korea have attempted to make multiple aid shipments to the DPRK to alleviate the COVID-19 situation in the country, but they have been consistently refused by the DPRK's government.<sup>301</sup> As previously submitted, UNICEF has been one of the few aid organizations that has been able to ship supplies to the DPRK after it shut its borders in early 2020 (after being granted a second exemption from UN sanctions against the DPRK). However, once a shipment crosses the border, it will likely be held at a storage facility for several months and no information relative to its distribution will be provided to the sender. Considering the organization's most recent aid shipment took more than a year to reach the country, it is unclear when the latest health and nutrition supplies may reach the DPRK's most vulnerable groups.<sup>302</sup> It is noteworthy that the DPRK has been implementing the songbun system, a socio-political classification system that favors groups who are viewed as loyal to the DPRK regime, its top leadership in particular as well as the Korean Workers' Party (KWP). This system inevitably discriminates against certain groups and limits their access to resources in the country, also including basic services and necessities, and especially humanitarian aid. As mentioned in our previous correspondence, the Republic of Korea approved two recent deliveries of humanitarian aid to the DPRK in October 2022, according to the ROK Ministry of Unification, which was the fourth aid delivery that had been approved under the Yoon administration and subsequently rejected. It seems that regardless of the sender, the DPRK appears unlikely to accept aid as it still exerts strict COVID-19 border controls resulting in very few humanitarian shipments reaching the DPRK over the last three years.<sup>303</sup>

The right to freedom of movement remains strictly controlled in the DPRK. Traveling abroad or moving within the country without government authorization is rendered illegal. The announcement of the COVID-19 pandemic resulted in stronger COVID-19 containment measures, with the implementation of a strict national lockdown, tighter border control (including total closure), and a further restriction of the freedom of movement. This resulted in heightened movement restrictions for the population and led to a negative impact on both trade and the remaining humanitarian responses. <sup>304</sup> Tómas Ojea Quintana, the previous Special Rapporteur on the situation of human rights in the DPRK, claimed that "prolonged border closures and restrictions on movement in-country have decimated the market activity that has become essential for the general population to access basic necessities. <sup>305</sup> Since April 2021, there have been no foreign aid workers left in the country. International aid organizations have

<sup>&</sup>lt;sup>298</sup> Kim Myong-song and Yang Seung-sik, "N.Korea's Missile Launches 'Squandered a Year's Rice Imports'," *The Chosunilbo*, 2022, November 4, retrieved from https://english.chosun.com/site/data/html dir/2022/11/04/2022110400890.html.

<sup>&</sup>lt;sup>299</sup> ACAPS, "DPRK: Humanitarian Needs in the Context of COVID-19."

<sup>&</sup>lt;sup>300</sup> Human Rights Watch, "North Korea: Covid-19 Used as Pretext to Seal Border," 2022, November 17, retrieved from https://www.hrw.org/news/2022/11/17/north-korea-covid-19-used-pretext-seal-border.

<sup>&</sup>lt;sup>301</sup> [Org. 10], "Submission: UN Panel of Experts," 2022.

<sup>&</sup>lt;sup>302</sup> Ifang Bremer, "Seoul approves two new deliveries of humanitarian aid to North Korea," *NK News*, 2022, October 18, retrieved from https://www.nknews.org/2022/10/seoul-approves-two-new-deliveries-of-humanitarian-aid-to-north-korea/.

<sup>&</sup>lt;sup>303</sup> [Org. 10], "Submission: UN Panel of Experts," 2022.

<sup>304</sup> ACAPS, "DPRK: Humanitarian Needs in the Context of COVID-19."

<sup>&</sup>lt;sup>305</sup> [Org. 10], "Submission: UN Panel of Experts," 2022.

been relying on local staff to distribute aid throughout the country, resulting in the increased control of the government over the distribution of humanitarian aid and subsequently increasing the likelihood of maldistribution (as this is subject to the *songbun* system). In her first report to the UN General Assembly in October 2022, Elizabeth Salmón, the UN Special Rapporteur on the situation of human rights in the DPRK, noted that "the DPRK's self-imposed COVID-19 restrictions led to the departure of all international humanitarian staff from the country.<sup>306</sup>

COVID-19 and the subsequent tighter border controls have placed a lot of strain on an already failing DPRK economy. Despite this, Kim Jong-un's choice is still to prioritize his nuclear and missile programs, not food or other necessities of the population. The DPRK remains consistent with its strategy of advancing its nuclear and missile capabilities to gain recognition for its status as a nuclear power and to increase its bargaining power with the United States. However, this is a strategy that does not allow any sustainability for future generations. We have previously indicated that sources within the DPRK escapee community who are in contact with sources inside the country have informed [Org. 10] that, in absolute terms, the level of human insecurity may be comparable to the mid to late-1990s, the days of the "Arduous March," the great famine that devastated the DPRK. It is unfortunate that the DPRK continues to deliberately choose to prioritize the regime's perceived "security" at the expense of the population's health and wellbeing. In our previous correspondence, it was highlighted that if there were a shift in the DPRK's budget allocation from military spending to COVID-19 relief, the humanitarian impact of COVID-19 on the DPRK could be limited. "The money North Korea spent launching missiles this year could have been used to procure 20 million to 32.5 million coronavirus vaccine doses, according to KIDA. 307 That would be enough to give each North Korean citizen one round of vaccination, the institute said." This is the value that the DPRK places on its nuclear and missile program versus that of the lives of its people. 308

At this point, the DPRK is likely facing a prolonged humanitarian crisis caused by worsening food shortages resulting from long-term border closures, adverse weather, and a failing economy. It has been reported that in March 2023 the country requested assistance from the WFP, which could not be provided due to disagreements around access into the country. According to statistics, before the COVID-19 pandemic, approximately 42% of the population was malnourished, and an estimated 40% of the population was unable to access food or other supplies. In 2022, the number of people affected by food insecurity was estimated to increase to 60% of the population.<sup>309</sup> In the economic sphere, trade with [a Member State] decreased by up to 90% in 2021 compared to 2019. The current humanitarian and economic situation in the DPRK is exceptionally dire. This is due to the lack of imports, including agricultural inputs, and the decline in food production which has led to significant price increases and food shortages. Furthermore, continued access restrictions make assessment data difficult to obtain, allowing Kim Jong-un's narrative to mislead the population. Nevertheless, the DPRK government continues to build its nuclear and missile programs and allocate its funding elsewhere. In 2023, there is no marked improvement in the humanitarian, human security, or human rights situation in the DPRK.

While the COVID-19 pandemic has a clear humanitarian and economic impact on the DPRK, the government continues to prioritize its military power over reducing the impact of the pandemic on its population. The DPRK's rejection of foreign aid while allocating funds to the nuclear weapons and missile programs demonstrates how the DPRK's prioritization of such

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<sup>&</sup>lt;sup>306</sup> OHCHR, A/77/522.

<sup>&</sup>lt;sup>307</sup> Junnosuke Kobara, "North Korea missile tests cost 2% of GDP already this year: report," *Nikkei Asia*, 2022, June 11, retrieved from https://asia.nikkei.com/Spotlight/N-Korea-at-crossroads/North-Korea-missile-tests-cost-2-of-GDP-already-this-year-report.

<sup>308</sup> Junnosuke Kobara, "North Korea missile tests cost 2% of GDP already this year: report," *Nikkei Asia*, 2022, June 11, retrieved from https://asia.nikkei.com/Spotlight/N-Korea-at-crossroads/North-Korea-missile-tests-cost-2-of-GDP-already-this-year-report.

<sup>309</sup> ACAPS, "DPRK: Humanitarian Needs in the Context of COVID-19."

programs worsens any possible unintended negative effects of the UN sanctions on its citizens, resulting in an exacerbated humanitarian and economic crisis affecting the North Korean population.

3) What has been the scope of your organization's operations in the DPRK since its borders were closed in early 2020? Were you able to continue some humanitarian operations with local staff? What problems, if any, have you encountered in this time period? When, if at all, do you expect to be able to resume your operations in the DPRK? How do you see the prospects of re-opening of the borders? How are these prospects related to COVID factors and what other factors are at play?

[....] The COVID-19 border closure implemented by the DPRK has not directly affected our operations and research projects, as we do not operate and engage with local actors within the country's borders. Nevertheless, considering the strict measures imposed in early 2020, including the *shoot-to-kill* orders at the country's borders, <sup>310</sup> the number of North Koreans who escaped the country has notably decreased during the last three years, reaching a record low of fewer than 100 escapees entering the Republic of Korea in 2021 and 2022. <sup>311</sup> As a consequence, the number of recently escaped North Koreans that we have been able to interview has decreased. As we rely on interviews and testimonies of escapees for the collection of data on human rights violations, it has been challenging to obtain direct information about the conditions experienced by the population, both related to the humanitarian emergency as well as the repression and human rights abuses perpetrated by the government.

Additionally, despite the sporadic release of unofficial news announcing the total re-opening of the DPRK-China border for tourism and trade, as of now it remains unlikely that such activities will fully resume soon and that the DPRK will officially open its entire northern border. Nevertheless, small-scale exchanges of both authorized and illicit goods, such as hair products, rice and seafood, have been detected at the beginning of this year at border cities in China and the DPRK. Moreover, considering the crumbling DPRK economy, which deteriorated after the closure of the borders and interruption of all economic exchanges as well as inflows of hard currency, it appears that the country has not entirely interrupted its cross-border trade with China and Russia. Over the course of the pandemic, despite enforcing the strictest COVID-19 border closure in the world, the DPRK has continued to engage in illicit trade for sponsoring its nuclear weapons program, neglecting the needs of its population and breaching UN-imposed sanctions.

In conclusion, the COVID-19 border closure has been an additional challenge to international organizations aiming to gather information on the humanitarian and human rights situations within the country and for assisting the people of the DPRK. Nevertheless, the DPRK regime has not altered its sanctioned and illegal activities, continuing to develop its nuclear weapons program and never ceasing to represent a threat to regional and international peace and security.

In closing, [Org. 10] wishes to emphasize the egregious human rights situation in the DPRK. [Org. 10] continues to support human rights initiatives in the DPRK and abroad. [Org. 10] would like to highlight a "Human Rights up Front" approach towards the dire humanitarian situation in the DPRK, also ming to successfully denuclearize the country, which includes international

<sup>&</sup>lt;sup>310</sup> France 24. "North Korea issues shoot-to-kill orders to prevent virus: US," September 9, 2020, retrieved from: https://www.france24.com/en/20200911-north-korea-issues-shoot-to-kill-orders-to-prevent-virus-us.

<sup>&</sup>lt;sup>311</sup> Ministry of Unification, "Settlement Support for North Korean Defectors," n.d., retrieved from: https://www.unikorea.go.kr/eng\_unikorea/whatwedo/support/.

<sup>312</sup> https://asia.nikkei.com/Spotlight/N-Korea-at-crossroads/From-wigs-to-seafood-North-Korea-scrambles-for-trade.

<sup>&</sup>lt;sup>313</sup> Sangsoo Lee. "North Korea Likely to Lift Pandemic Border Restrictions in 2023," January 6, 2023, The Diplomat, retrieved from: https://thediplomat.com/2023/01/north-korea-likely-to-lift-pandemic-border-restrictions-in-2023/.

access to DPRK detention facilities, increased transparency, and in-country access for human rights organizations as well as humanitarian assistance for the most vulnerable groups in the DPRK. [Org. 10] respectfully recommends that the Panel ask organizations requesting sanctions exemptions for specific information on the intended locations of the disbursement of humanitarian aid as well as its beneficiaries. This will facilitate better monitoring of humanitarian aid and allow to determine more accurately whether the aid prioritizes the most vulnerable DPRK citizens.

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# **Organization 11**

1) What is your assessment of the cumulative effect of UN sanctions on the humanitarian situation in the DPRK since 2018? What sources of data and information do you draw from as the basis for this assessment?

The DPR Korea has suffered a severe set-back, impacting the humanitarian situation due to UN and bilateral sanctions and to the complete closure of borders since February 2020. This has further weakened [Org. 11]'s efforts to supply critical equipment and human resources development initiatives.

The sanctions and closure of borders also have challenged and, in some cases, stopped the work of [Org. 11] and other ... humanitarian organizations. The dysfunctionality of international banking channels has further led to acute liquidity crunch and severely constrained the critical in-country activities. Concomitantly, with limited in-country funds, [Org. 11]'s focus remained in supporting and responding to humanitarian crisis and emergencies, such as those caused by the COVID-19 pandemic, floods and typhoons, etc. Resultantly, there is dearth of resources needed to develop strategies enabling prevention and mitigation of shocks and emergencies, as demonstrated by the COVID-19 pandemic.

For instance, procurement got delayed due to the closure of borders and ultimately some items could not be procured.

These challenges further cascaded when some supplies and equipment got stranded at the [Member State's] borders and not allowed to enter the country, thus incurring huge storage/demurrage/cold chain charges.

2) How has the COVID-19 pandemic and the related closure of the borders of DPRK affected the economic and humanitarian spheres, and in what way have they influenced the overall humanitarian situation in the DPRK? If possible, please include information or examples that support your assessment.

[See also response under 1) above]

In January 2020 the Government of DPRK closed its international borders (air, sea, and land) in an attempt to prevent the entry of the novel coronavirus into the country when WHO declared the COVID-19 outbreak to be a pandemic. As of date, the borders continue to remain closed although the limited supply of essential commodities are being allowed on a case-by-case basis.

The strict restrictions on cross-border movement has a profound negative impact on the flow of supplies, which the DPRK population heavily relied on to supplement the government initiatives to meet needs of its vulnerable population.

To reiterate, several shipments of essential and critical equipment that [Org. 11] procured, most of which were approved by the UN Sanctions Committee were held up at different locations incurring large expenses on storage charges and customs demurrage. Several shipments expired while being held up, costing more money to dispose such shipments. Some shipments had to be re-routed to other countries, causing additional financial burden.

3) What has been the scope of your organization's operations in the DPRK since its borders were closed in early 2020? Were you able to continue some humanitarian operations with local staff? What problems, if any, have you encountered in this time period? When, if at all, do you expect to be able to resume your operations in the DPRK? How do you see the prospects of re-opening of the borders? How are these prospects related to COVID factors and what other factors are at play?

In the absence of any international staff allowed in the country for about three years, the operations were remotely managed. The implementation of technical activities however, got severely impacted.

There were certain difficulties encountered as during the year 2021 and early 2022 the borders and ports were closed due to pandemic which impacted in delivering supplies to the country. Also due to the sanctions imposed on certain items, the procurements are delayed.

The preparation of the required documentation for the UN Sanctions Committee is lengthy and requires several levels of consultations.

As of now, there is no concrete information from the Government on the border reopening. However, with WHO's declaration of COVID-19 no longer a public health emergency of international concern, it is anticipated that the Government may consider opening its borders in the near future.

4) Please provide any detailed information about how the implementation of UN sanctions may have impacted your organization's humanitarian response.

With the decision of the Government to limit the presence of international staff, the capacity of the [Org. 11] Country Office was markedly reduced. Limited capacity due to suboptimal staff presence led to challenges in providing emergency support to the country. This got further aggravated when all international staff had to leave the country.

5) If your operations require humanitarian exemption approvals from the 1718 Committee, has the approval process met your needs? What could be further improved in the exemption process or the sanctions regime itself that would better meet your operational needs and objectives in addressing the humanitarian problems of DPRK?

[Org. 11] has been able to obtain humanitarian exemption approvals from the 1718 committee in the past as required, generally on a fast-track process, whenever required. [Org. 11] also appreciate the fact that the exemptions may now be provided for a period longer than 6 months (i.e., up to 18 months) for instance when the applicant provides a well-founded justification such as transportation delays. This development is very helpful and welcome. Thanks to the quick approval process used during the pandemic, [Org. 11] requests to procure emergency supplies were approved within 4 days, which is a positive example of the UN Sanctions Committees flexibility and understanding of the severity of the situation.

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6) Recommendations of the Panel of Experts in its latest Midterm Report (see S/2022/668, para. 188) include a suggestion that "... relevant stakeholders practically consider the idea of exempting selected exports currently under sanctions, the proceeds of which might be used to finance humanitarian supplies". Do you have any ideas or suggestions how this measure can be implemented and what is your assessment of possible effects?

The Panel's recommendation is a welcome move if considered. It would be good to know the selected exports under sanctions that will be considered for exemption, without which it will be difficult to comment or suggest how the proceeds for financing humanitarian supplies will be utilized.

7) Are there other issues, needs, or organizational viewpoints regarding the humanitarian impact of UN sanctions on your work in the DPRK that you want to share with the Panel?

One of the major challenges in [Org. 11]'s work in DPRK has been the absence of a viable banking channel to transfer much needed funds for in-country operations and programmatic implementation. This has a significant negative impact on [Org. 11] activities, and a quick and efficient solution is required to be found. This also negatively impact international staff to meet their daily subsistence expenses like accommodation, food, and other personal expenses.

# Annex 80: Excerpts of *BBC News* interviews conducted in 2023 with North Korean citizens in the DPRK

#### <u>Individual 1 ("Myong Suk" – a border town)</u>

"I wake up at 5 am and make breakfast for my family. Then I go and prepare my business at the market, where I sell medicine. Before COVID, life was stable. I didn't smuggle every day, but my business made quite a profit. But since COVID, my earnings have halved. It's become much harder to smuggle things over the border, and the crackdowns have become stricter. I tried to smuggle, but I got caught. I had to bribe an official with money I didn't have, and barely got away with it. After that, I was monitored, and I couldn't do anything. Most of the products in the market came from China, but its empty now. You could always find grain, but not these days. The scarcest thing is medicine. Even if you can find it, it's too expensive."

"Our food situation has never been this bad," Myong Suk tells us.

She is the main earner in the family. Before the border closure, Myong Suk would arrange for much-needed drugs, including antibiotics, to be smuggled across from China, which she would sell at her local market. She needed to bribe the border guards, which ate up more than half of her profits, but she accepted this as part of the game. It allowed her to live a comfortable life in her town in the north of the country, along the vast border with China.

The responsibility to provide for her family has always caused her some stress, but now it consumes her. It has become nearly impossible to get hold of products to sell.

Once, in desperation, she tried to smuggle the medicine herself, but was caught, and now she is monitored constantly. She has tried selling North Korean medicine instead, but even that is hard to find these days, meaning her earnings have halved.

Now when her husband and children wake, she prepares them a breakfast of corn. Gone are the days they could eat plain rice. Her hungry neighbours have started knocking at the door asking for food, but she has to turn them away.

"We are living on the front line of life," she says.

The pandemic, she believes, has merely provided the authorities with the excuse to re-exert its diminished control over people's lives. "Really they want to crack down on the smuggling and stop people escaping," she says. "Now, if you even just approach the river to China, you'll be given a harsh punishment."

#### Individual 2 ("Chan Ho" – a border town)

"I work on construction projects. Often, we have to work late into the night, and I sleep at the site. I wouldn't be able to survive if my wife didn't work at the market. When they closed the border, everything became scarce. The price of grain, sugar and seasoning has shot up. Food supplies are so low, people have started dying."

"I want people to know that I am regretting being born in this country," says Chan Ho, a construction worker.

He helps his wife set up for the market, before heading to the construction site. He carries her products and loads them on to her stall, aware that her business is the only reason he is still alive. The 4,000 won he makes a day is no longer enough to buy one kilo of rice, and it has been so long since his family received government food rations, he has forgotten about them.

The markets, where most North Koreans buy their food, are now almost empty, he says, and the price of rice, corn and seasonings has soared.

At first Chan Ho was afraid he might die from Covid, but as time went on, he began to worry about starving to death, especially as he watched those around him die.

The first family in his village to succumb to starvation was a mother and her children. She had become too sick to work. Her children kept her alive for as long as they could by begging for food, but in the end all three died. Next came a mother who was sentenced to hard labour for violating quarantine rules. She and her son starved to death.

More recently, one of his acquaintance's sons was released from the military because he was malnourished. Chan Ho remembers his face suddenly bloating. Within a week he had died.

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"I can't sleep when I think about my children, having to live forever in this hopeless hell," he says.

This is the hardest period he has ever lived through. The famine was difficult, he says, but there were not these harsh crackdowns and punishments. "If people wanted to escape, the state couldn't do much," he says. "Now, one wrong step and you're facing execution."

His friend's son recently witnessed several executions carried out by the state. In each instance three to four people were killed. Their crime was trying to escape.

"If I live by the rules, I'll probably starve to death, but just by trying to survive, I fear I could be arrested, branded a traitor, and killed," Chan Ho tells us. "We are stuck here, waiting to die."

#### Individual 3 ("Ji Yeon" – Pyongyang)

"I know one family that starved to death at home. No-one came in or out for three days. Water was brought around, and we knocked on their door telling them to get some. But nobody answered. There are lots of beggars now. if they're lying down, we check them and usually find they're dead. There are others who kill themselves at home or disappear into the mountains. I never used to hear of this happening."

Ji Yeon has two children and her husband to support with the pennies she makes working in a food shop.

She used to sneak fruit and vegetables out of the shop to sell at the market, alongside cigarettes her husband received in bribes from his co-workers. She would buy rice with the money. Now her bags are thoroughly searched when she leaves, and her husband's bribes have stopped coming. No-one can afford to give anything away.

"They've made it impossible to have a side-hustle," she frets.

Ji Yeon now goes about her day pretending she has eaten three meals, when in truth she has eaten one. Hunger she can endure. It is better than having people know she is poor.

She is haunted by the week she was forced to eat puljuk – a mash of vegetables, plants and grass, ground into a porridge-like paste.

"We survive by thinking 10 days ahead, then another 10, thinking that if my husband and I starve, at least we will feed our kids," Ji Yeon says. Recently she went two days without food.

"I thought I was going to die in my sleep and not wake up in the morning," she says.

Despite her own hardship, Ji Yeon looks out for those worse off. There are more beggars now, and she stops to check on the ones lying down, but usually finds they are dead. One day she knocked on her neighbour's door to give them water, but there was no answer. When the authorities went inside three days later, they discovered the whole family had starved to death.

"It's a disaster," she says. "With no supplies coming from the border, people do not know how to make a living." Recently she has heard of people killing themselves at home, while others disappear into the mountains to die. She deplores the ruthless mentality that has blanketed the city.

"Even if people die next door, you only think about yourself. It's heartless."

Source: BBC News, lightly edited by the Panel, https://www.bbc.co.uk/news/extra/bskbb4rmae/inside-north-korea

#### Annex 81: Russian Ambassador Alexander Matsegora's interview with NK News



# Russian ambassador rejects reports of famine in North Korea, corpses on streets

In interview, Alexander Matsegora admits food situation is 'not easy' but dismisses BBC documentary claims of starvation

Chad O'Carroll June 23, 2023

The Russian Embassy in North Korea has not observed an increase in beggars in Pyongyang or dead bodies lying in the streets, the country's ambassador has told *NK News*, dismissing claims featured in a new documentary on famine in the DPRK.

But Ambassador Alexander Matsegora acknowledged that the food situation is "not easy" and that North Korea lacks fertilizers, farm machinery and other materials needed to boost harvests, blaming international sanctions for preventing their import.

In written remarks sent to *NK News* on Thursday, Russia's envoy to the DPRK described a new <u>BBC documentary</u> on food shortages in the country as "biased" and "far from the truth" and claimed that there are "no signs of starvation" in the capital.

In the documentary released last week, an anonymous Pyongyang source told the British broadcaster that she had seen a growing number of beggars on the streets, adding that "if they are lying down we check them and usually find that they are dead."

The source also said she knew of a family of three that starved to death at home, while sources in other parts of the country told the BBC they had experienced major food shortages.

Jesus Aise Sotolongo, Cuba's former ambassador to North Korea who ended his post in April, also rejected BBC's reports of famine in the capital and told *NK News* that the food situation was stable when he left.

He also said there had been "radical" improvements in food supplies compared to summer 2021, when North Korean state media openly admitted to a "food crisis."

Both Cuba and Russia have historically maintained friendly ties with the DPRK, and Moscow and Pyongyang have notably made efforts to strengthen cooperation since last year.

A third diplomat in Pyongyang told NK News on condition of anonymity that they had not observed famine-like conditions in the capital, but they did note rising food scarcity of late.

Experts have raised alarm about the food situation in North Korea since earlier this year, with some analysts warning that price data and other signs point to the worst food insecurity since the Arduous March famine of the 1990s.

The South Korean government also assessed that a "significant" number of North Koreans are dying of starvation in smaller cities, while concluding that the situation has not yet devolved in to mass famine.

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The following interview has been edited for clarity and style.

Amb. Alexander Matsegora: I've received your letter with a request to answer the questions about the situation in North Korea. Being an Ambassador Extraordinary and Plenipotentiary of the Russian Federation to the Democratic People's Republic of Korea, I was supposed to ignore such an inquiry, especially from the representative of the unfriendly state's media.

I'm sure that ambassadors, for example, of the USA or Great Britain, accredited in any state, would not have done so in case Russian media made such a request. But the story by BBC, which I surely watched and read, is so biased and so far from the truth that I've decided to answer some of your questions in order to discredit that false impression, which English colleagues deliberately or not could have created in the minds of their audience. Besides, I think that if I stay silent that will give grounds to believe the story made by BBC.

I ask you to publish this letter and my answers in full. Keeping in mind our previous agreement, I suppose that you will not add any comments in the vein of the modern Western mainstream. [Editor's note: NK News proposed using the ambassador's responses to inform this report.]

So, here are my answers to your questions.

NK News: A source in Pyongyang reportedly told the BBC that there are now lots of beggars on the streets of the capital, and that often they can be found "lying down." When the bodies are checked, they are "usually dead," the source said. What is your and colleagues' experience of walking around Pyongyang? Have you ever encountered such scenes?

Matsegora: Neither I nor my colleagues walking or driving around Pyongyang have ever seen beggars lying or loitering in the streets.

There are even no drunk people lying around in the streets here, as is often the case in many other capitals.

It is impossible to imagine someone falling down and not having a passerby run up and help him get up.

NK News: DPRK state media acknowledged a "food crisis" in summer 2021. However, Chinese trade data now shows that bilateral trade has recovered to nearly pre-pandemic levels. How would you characterize the changing supply of food and medical supplies since the beginning of the pandemic to date?

**Matsegora:** As for the availability of locally produced food (grain, beans, potatoes, meat, poultry, eggs, vegetables, fruits), the situation has not changed compared to the pre-pandemic period — the aisles in stores were full of all kinds of goods both then and now. There is more fish available as sea and river fishing resumed after being temporarily put on hold by the Emergency Anti-Epidemic Headquarters.

Prices, as always, fluctuate slightly depending on the season but generally remain stable. The range of imported food products is slightly wider than at the end of 2020, but it is still nowhere near as extensive as it was before the pandemic.

Medicines, including those made in Russia, are now quite available in pharmacies, and the deficit in pharmaceutical products is virtually gone, except maybe for a few rare medications.

I would add one caveat here: Although the markets in Pyongyang and all other cities are overcrowded with both vendors and customers, certainly not everyone can afford to buy food at market prices on a daily basis.

That's why there is a fixed rationing supply system in place here. Depending on a person's workplace, either the state or his enterprise is responsible for providing food rations. The main thing is to have sufficient resources to meet the population's needs to the utmost. Hence, the availability of these resources remains the key issue. I will talk about it later.

NK News: A source in the BBC report claims closed-door executions are now taking place in the DPRK. Have you or colleagues ever heard of such a phenomenon?

Matsegora: I have never heard of any "closed-door executions."

NK News: Overall, what is your assessment of the BBC documentary and the text report that claims that the DPRK currently is enduring food shortages so significant that people are starving to death? The ROK government has shared similar assessments in recent months.

Matsegora: The situation with food resources is not easy, and the DPRK government admits this. One of the main reasons for it is last year's unfavorable weather conditions. But the current difficulties are nothing compared to those during the Arduous March [famine of the 1990s]. At that time, it was very hard. I was here at that time, so I can compare. Now there are no visible signs of starvation here.

Regarding the last point, I would like to add the following. Increasing grain production is the main, top-priority goal on the list of 12 goals to be achieved by the government during the five-year plan (2021-2025). All government efforts are aimed at solving the problem of nutrition once and for all. A lot is being done; we can see it with our own eyes.

But, unfortunately, there are still many issues that cannot be resolved quickly, and harvest yields cannot be increased dramatically due to a lack of fertilizers, pesticides, fuel, agricultural machinery and spare parts for them. The local industry can't fully satisfy these needs. However, the country could have imported all these items, including grain, from abroad. But sanctions do not let it happen.

In the West, you whine pharisaically that North Korean authorities don't provide food to their people and also don't let humanitarian organizations in to help with the food situation. In fact, this country doesn't need any of your help, especially since in recent years humanitarian aid has not reached more than \$25 million a year (that's one dollar per person per year).

The DRRK could have fully coped with its problems if there were no sanctions imposed on it. Lift the sanctions or ease them at least partially, give North Koreans an opportunity to legally export their coal, iron ore and seafood. Allow them to open a bank account, and deposit a well-earned \$2 billion so they could pay for 500,000 tons of grain, 300,000 tons of fertilizer, 100,000 tons of diesel fuel, 50,000 tons of pesticides, tractors and harvesters.

Make customs officers authorize bringing these goods to the DPRK, and do not harass foreign manufacturers, suppliers and transporters for maintaining ties with North Korea. Then the issue of DPRK people's nutrition will be solved in the shortest possible time!

But we understand that the West will never let this happen. Because the worse it is here, the better it is for them. Because the West wants to make the life of the people of North Korea as difficult as possible, stoke up grievances against the authorities, provoke protests and (this is a golden dream!) finally give rise to social upheavals, overthrow the political system and achieve the overarching goal of destroying the DPRK as a sovereign state.

By the way, the West is trying to do the same in my country. That won't work either in Russia or in DPRK.



*Source*: <a href="https://www.nknews.org/2023/06/russian-ambassador-rejects-reports-of-famine-in-north-korea-corpses-on-streets/">https://www.nknews.org/2023/06/russian-ambassador-rejects-reports-of-famine-in-north-korea-corpses-on-streets/</a>

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#### **Annex 82: Excerpts from previous Panel reports on humanitarian factors**

#### S/2019/171, paragraph 176

176. Member States, United Nations agencies and humanitarian organizations have expressed concern that despite the exemption clauses and the Committee's efforts, United Nations agencies and humanitarian organizations continue to experience unintended consequences on their humanitarian programmes that make it impossible to operate normally in the Democratic People's Republic of Korea. The six main areas of concern communicated to the Panel are: delays in receiving exemptions; the collapse of the banking channel; delays in customs clearance; a decrease in willing foreign suppliers; the increased cost of humanitarian-related items and operations; and diminished funding for operations (see annexes 85–87). These are negatively affecting their ability to implement humanitarian-related programmes. In particular, the sectoral sanctions are affecting the delivery of a number of humanitarian-sensitive items (see ibid.). For the Panel's assessment of adverse humanitarian consequences of sanctions for the civilian population of the Democratic People's Republic of Korea, see annex 85.

## S/2019/691, paragraph 83

83. In its previous final report, the Panel identified six main areas of concern communicated by United Nations agencies and humanitarian operations in which unintended consequences had adversely affected the operation of their humanitarian programmes in the Democratic People's Republic of Korea (S/2019/171, para. 176). Two leading concerns were delays in receiving exemptions from the Committee and the collapse of the banking channel. On 6 August 2018, the Committee adopted "Implementation Assistance Notice No. 7: guidelines for obtaining exemptions to deliver humanitarian assistance to the Democratic People's Republic of Korea". While the average time between the receipt and approval of exemption requests has been significantly reduced, there has been no restoration of a banking channel. This, together with the practice by financial institutions of rejecting all transactions tied up to high-risk jurisdictions, has continued to hinder the programmes of United Nations agencies and humanitarian organizations, with adverse consequences for the civilian population of the Democratic People's Republic of Korea.

<sup>48</sup> Available at www.un.org/securitycouncil/sites/www.un.org.securitycouncil/files/1718\_ implementation assistance notice 7.pdf.

<sup>&</sup>lt;sup>49</sup> From February 2019 to the time of writing, the Committee granted 16 approvals. Information about the exemptions approved by the Committee are posted on the website. See www.un.org/sc/suborg/en/sanctions/1718/exemptions-measures/humanitarian-exemption-requests.

### S/2020/151, paragraph 209

209. There can be little doubt that United Nations sanctions have had unintended effects on the humanitarian situation and aid operations, although access to data and evidence is limited and there is no reliable methodology that disambiguates United Nations sanctions from other factors, including unilateral sanctions regimes and domestic socioeconomic factors within the Democratic People's Republic of Korea. Nevertheless, the latest United Nations sanctions could exacerbate an already difficult situation in the country for those employed in sectors directly or indirectly affected by sanctions, as well as potentially disrupting supplies of necessities to the civilian population. The unintended consequences of sanctions on the humanitarian needs of the civil population might include the following:

- The disappearance of, or a decrease in, sources of livelihood for those employed in industries affected by United Nations sanctions and for repatriated overseas workers; this effect may be up to hundreds of millions of dollars, based on rough estimates<sup>200</sup> (see annex 68).
- An increase in social marginalization as the elites respond to both United Nations and other sanctions by increasing control over scarce resources, including the "new market economy", in some cases channelling these resources to purposes other than the needs of the population.
- Continued shortages of agricultural equipment and lack of fuel, exacerbating already low levels of mechanization in agriculture, which can limit harvest windows and compound food insecurity caused by adverse environmental conditions and mismanagement of domestic resources (see annex 69).
- Increases in the disruption of medical supply chains, which can significantly
  impact the chronically underfunded and inadequate health-care system in the
  Democratic People's Republic of Korea.
- The collapse of the United Nations banking channel and the subsequent lack of access to consistent and reliable financing jeopardizes supply chain operations and results in projects being suspended or stopped altogether. It has also created risky situations for humanitarian personnel.
- Financial institutions and private-sector entities continue to refrain from transactions tied to a high-risk jurisdiction. Moreover, some financial institutions draw no distinction between United Nations and unilateral sanctions. This affects the humanitarian operations in the Democratic People's Republic of Korea of the United Nations and other organizations, to include increased costs.

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Estimates from the Bank of Korea (see https://www.bok.or.kr/portal/main/contents.do?menuNo= 200091, webpage in Korean).

#### S/2020/840, paragraphs 156-158 and 160

156. As the Panel has previously noted, it is difficult to disambiguate United Nations sanctions from other factors, including unilateral sanctions regimes and domestic socioeconomic and political factors, but there can be little doubt that United Nations sanctions have had unintended effects on the humanitarian situation and aid operations within the Democratic People's Republic of Korea. 97 Additionally, according to a Member State, the Democratic People's Republic of Korea "government policy lockdown measures – enacted early in response to [COVID-19-related] low capability for health preparedness – have hit the economy in a way that sanctions alone do not appear to have".

157. The Panel notes that several non-governmental organizations have concerns about United Nations sanctions affecting the civilian population. One concern, for example, is how sanctions may further constrain limited agricultural resources (for example, transportation, machinery and production of fertilizers) and the allocation of financial resources for food imports, leading to reduced food "availability" (that is, decreasing food security). This effect is further compounded by the political priorities of the Democratic People's Republic of Korea, which have reduced "accessibility" through the redirection of needed resources.

158. According to some assessments, sectoral sanctions may result in negative social and economic consequences for those employed in those sectors, including loss of income. 98 The extent of this effect, however, is largely unknown as there is no accurate compilation of economic data and the fiscal and monetary policy priorities of the Democratic People's Republic of Korea may also have a significant impact. There is also a concern about lost wages for repatriated workers, especially those who may have been affected by COVID-19-related quarantine measures.

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160. The concern of financial institutions and private-sector entities over compliance with sanctions regimes continued to affect humanitarian operations. The efforts to restore the banking channel for United Nations humanitarian organizations in the Democratic People's Republic of Korea and provide access to consistent and reliable financing continued with marginal progress owing to the pandemic, jeopardizing supply chain operations and also creating risky situations for humanitarian personnel.

<sup>&</sup>lt;sup>97</sup> For the Panel's most recent reporting, see S/2020/151, sect. VI.

<sup>98</sup> Special Rapporteur on the situation of human rights in the Democratic People's Republic of Korea, media statement, Geneva/Seoul, 9 June 2020. https://www.ohchr.org/EN/NewsEvents/ Pages/DisplayNews.aspx?NewsID=25929&LangID=E.

#### S/2021/211, paragraphs 168-171

168. United Nations agencies, Member States and non-governmental organizations describe the evolving humanitarian situation in the Democratic People's Republic of Korea as dire and rapidly deteriorating. The combination of the COVID-19 pandemic, environmental disasters, sanctions and the mismanagement of social and economic policies have exacerbated food shortages, <sup>141</sup> led to price spikes and panic buying and further limited the availability of medical supplies and services. <sup>142</sup>

169. Given these factors, in addition to the scarcity of accurate data, the Panel is unable to make a quantitative assessment of the unintended consequences of United Nations sanctions 143 but notes that during the reporting period sanctions likely had unintended effects affecting civilian population.

170. According to two Member States, the unintended consequences of United Nations sanctions were as follows:

- Limitations on fuel imports negatively influenced energy security, <sup>144</sup> production of electricity, <sup>145</sup> civil transport and agriculture, and resulted in ecological problems like deforestation
- Constraints on agricultural resources, e.g. transportation services, imports of machinery and production of fertilizers, led to reduced food "availability" 146
- The health care, sanitation and hygiene spheres were negatively affected by import restrictions on medical equipment and its supplements 147
- Sectoral sanctions caused an estimated loss of at least 200,000 jobs, resulting in a disappearance of income and a rise in hidden unemployment
- The repatriation of workers has led to the loss of income and adverse socioeconomic conditions. Such workers were mostly sent to do construction work in remote mountainous regions, practically without pay, and some faced a debt crisis because of the abrupt termination of their earnings.
  - 141 A Member State conveyed to the Panel that the public distribution system quota as of October 2020 had been reduced to 545 grams.
  - 142 See annex 98 for the statement of the Special Rapporteur on the situation of human rights in the Democratic People's Republic of Korea on the humanitarian crisis in that country.

143 Two experts have different views on this.

- 144 According to research materials (http://nautilus.org/wp-content/uploads/2020/08/Refined-Products-Balance-Thru-July-22-2020-SR-PDF.pdf), imported fuel is predominantly used in the civilian sector (see annex 97).
- 145 According to the Member States: "Amid growing scarcity of hydrocarbons in the country, many thermoelectric power stations suspended their operation".
- 146 According to the Member States: "Unable to use the fuel-consuming farming equipment, Korean farmers are forced back to implement less effective methods (up to using draught cattle and manual labour)".
- 147 The Member State notes that "health-care problems grow out of import restrictions on medical equipment and its supplements related to coercive measures and of a deficit of foreign currency due to export restrictions".

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- 171. Two additional Member States reported to the Panel that their analyses indicate that the trajectory of economic mismanagement of the Democratic People's Republic of Korea, including "white elephant" projects and the diversion of resources, not sanctions, has been the primary driver of agricultural declines, food insecurity and inadequate health and medical services. The Member States further noted the following:
  - The Democratic People's Republic of Korea continues to prioritize the stability and continuity of the Kim family regime over all other national priorities, including health and medical services and food security
  - The vast majority of the income that nationals of the Democratic People's Republic of Korea earn abroad is retained by the State-owned enterprises that employ them, so the regime is the primary beneficiary of their labour. Additionally, any "social benefit" derived from overseas workers is hampered by strict living conditions that are controlled and monitored;
  - Agricultural and enterprise reforms were publicly launched months after Kim Jong Un took power in 2012 and rolled back almost immediately afterwards, nearly five years before the Security Council unanimously implemented sectoral sanctions and bans on overseas workers in 2017
  - The Democratic People's Republic of Korea has politicized humanitarian assistance. It is only accepting aid in areas that the Korea Workers' Party considers a priority, and it is only accepting aid from countries that do not pose an ideological problem for the regime or demand procedures that minimize diversion. Moreover, the aid has "almost certainly" been diverted to meet the needs of the leadership, ultimately reducing the incentive for meaningful economic reform.
  - The regime has focused all its energy on hastily building a showcase hospital in the heart of the capital city. Construction was started, apparently, without a comprehensive plan for even completing the building and was rushed to meet an artificial political deadline, which was not met.

### S/2021/777, paragraphs 174-178

- 174. United Nations agencies, Member States and non-governmental organizations continue to characterize the humanitarian situation in the Democratic People's Republic of Korea as deteriorating. In April 2021, Kim Jong Un underscored the severity of the country's economic situation, noting that "the people's food situation is now getting tense as the agricultural sector failed to fulfil its grain production plan due to the damage by typhoon last year", 118 and the situation was officially described as a "food crisis", 119 which official data support. 120 This admission coincided with an unusual price volatility for many consumer commodities, food shortages, a drop in access to goods and services, panic buying and a further decrease in the availability of medical supplies and services. The Panel attributes the following as factors contributing to the deteriorating humanitarian situation in the Democratic People's Republic of Korea:
- (a) Measures related to the prevention of COVID-19, including border closures since January 2020 and the virtual cessation of consumer imports, declines in export earnings and strict limits on the ability to purchase food and other essential goods;
- (b) Continuing restrictions related to United Nations sanctions: In its previous reports, the Panel assessed that these restrictions, such as limitations on the importation of fuel, machinery and spare parts, had unintended effects on energy security, civil transport, agriculture, health care, sanitation and hygiene. Although the Panel is unable to make a quantitative assessment of this impact and further notes that its relative impact has probably decreased due to the country's border closures, travel limitations and import restrictions, the Panel does assess that in the reporting period, sanctions likely have had some unintended effects and would continue to have negative humanitarian consequences after the borders are opened; 121
- (c) Attempts to increase centralized control over the economy and further limitations on market activity (for example, restricting domestic sales of consumer goods other than food), resulting in the loss of stimulus for individuals' economic activities.
  - 118 Remarks made by Kim Jong Un during the Workers' Party Central Committee plenum in June, which is traditionally a period when the depletion of food stocks is at its lowest. See "Kim Jong Un admits food security issues as party plenum event kicks off", NK News, 19 August 2021, available at www.nknews.org/2021/06/party-plenum-event-kicks-off-kim-jong-un-admits-food-security-issues.
  - 119 "North Korea admits 'food crisis,' says grain to be distributed to population", NK News, 20 June 2021. Available at www.nknews.org/2021/06/north-korea-admits-food-crisis-says-grain-to-be-distributed-to-population/.
  - According to the information officially provided by the Democratic People's Republic of Korea, "the production in 2018 was about 4.95 million tons, the lowest during the last 10 years", and experts estimate a food shortage of around 1.3 million tons in 2021. See also "N. Korea says its food production down to 10-year low in 2018", *The Korea Herald*, 14 July 2021. Available at <a href="http://www01.koreaherald.com/view.php?ud=20210714000330">http://www01.koreaherald.com/view.php?ud=20210714000330</a>.
  - 121 Two experts are of the view that there can be little doubt that United Nations sanctions have had unintended effects on the humanitarian situation. Another expert notes that there is no evidence to support the assessment that sanctions have had an effect on the humanitarian situation in the Democratic People's Republic of Korea.

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175. The Panel continued to assess the impact of the COVID-19 pandemic and sanctions on humanitarian operations within the Democratic People's Republic of Korea. In May 2021, the Panel surveyed 38 United Nations organizations and non-governmental organizations that applied for exemptions to the Security Council Committee established pursuant to resolution 1718 (2006), either directly or indirectly (see annexes 65 (1) to 65 (3) for a summary of responses).

176. Responding organizations noted little or no improvement in their ability to conduct humanitarian aid operations since the border closures in January 2020. 123 Most organizations no longer have in-country personnel and lack access to information, making independent monitoring impossible. Continued restrictions on movement for the few remaining personnel have weakened relationships with local officials. This decreased transparency makes it increasingly difficult to seek new funding. Organizations are struggling to maintain overhead costs in the absence of ongoing projects.

177. With respect to sanctions' impact on humanitarian aid, the main areas of concern for the organizations are delays in receiving exemptions; the absence of a stable banking channel, which ultimately increases administrative costs and risks; delays in customs clearance; a decrease in the willingness of foreign suppliers; increased costs of humanitarian-related items and operations; de-risking by financial institutions; and diminished funding for operations. One organization noted: "The legal expertise required to understand the information involved in the sanction mechanisms and the absence of a direct channel for resident INGOs to communicate with the UNSC Sanctions Committee has, on some occasions, proven detrimental to other tasks and responsibilities." Complicated customs procedures create significant delays, despite the imports having received the proper exemptions. Suppliers to aid groups have stopped submitting offers, specifically noting the challenge with customs authorities. 124 According to another organization, the "secondary boycott" measures have prevented bank transactions for payments for humanitarian supplies purchases and vessels to enter ports in the Democratic People's Republic of Korea and, as a result, Democratic People's Republic of Korea counterparts have given up on humanitarian projects for the country. Shipping and logistical delays have also been attributed to both sanctions compliance and customs enforcement.

178. The Panel recognizes the importance of humanitarian aid as the country recovers from the pandemic and underscores the need for Member States to ensure that humanitarian aid to the country proceeds unhindered, consistent with the relevant resolutions. The exemption process, which has improved considerably since the start of pandemic, should be further streamlined and made more transparent and understandable.

<sup>&</sup>lt;sup>122</sup> See S/2021/211, paras. 173-174 and annex 99 (a) for a summary of previous survey responses.

<sup>123</sup> According to one organization, measures imposed by the Democratic People's Republic of Korea have resulted in a shortage of domestic production, ultimately affecting the civilian population.

Since 2018, the price of goods for humanitarian projects has increased, sometimes by as much as 25 per cent, ultimately putting pressure on the operating budgets of aid organizations.

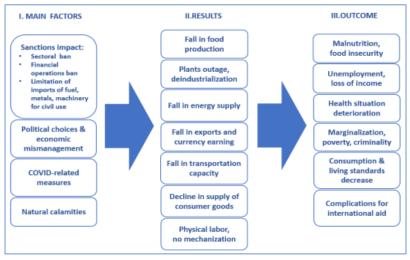
#### S/2022/132, paragraphs. 187-190

187. The Panel's analysis, however, focuses on the unintended impact of the United Nations sanctions. Access to data and evidence is limited and there is no reliable methodology that disambiguates the effects of United Nations sanctions from other factors, including unilateral sanctions regimes and domestic socioeconomic problems.

188. However, there can be little doubt that the United Nations sanctions have unintentionally affected the humanitarian situation and the right to development, <sup>136</sup> exacerbating the problems caused by the inward-looking centralized economic mismanagement by the Government of the Democratic People's Republic of Korea. Although the influence of sanctions is not the most important factor in the dismal humanitarian situation, it has not been negligible (see figure XLVI). As a result of the Security Council resolutions in 2016 and 2017, export and currency earnings declined, trans-border financial operations stopped and transportation encountered growing limitations, while foreign economic and financial entities started to avoid risks of any operations involving the Democratic People's Republic of Korea. This contributed to limiting the ability of the country to legally acquire humanitarian necessities and medical commodities, and the degradation of social services including health care (see annex 87; see also annex 88 for the Panel's pre-pandemic analysis of the possible factors of sanctions impact on humanitarian sphere).

Figure XLVI
United Nations sanctions as one of several factors causing humanitarian problems (examples)

(Factors retrospective since 2018 (after Security Council resolutions), outcomes 2020-2021)



Source: The Panel.

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<sup>136</sup> This right for nation States is enshrined in the Declaration on the Right to Development, see General Assembly resolution 41/128, annex; and A/41/53. See also Office of the United Nations High Commissioner for Human Rights (OHCHR), "Discussion paper: implications of the Right to Development for the Democratic People's Republic of Korea and other United Nations Member States", August 2021, p. 11, in which it was proclaimed that "sanctions should always take full account of the provisions of the International Covenant on Economic, Social and Cultural Rights. See also www.ohchr.org/EN/HRBodies/CESCR/Pages/CESCRIndex.aspx.

190. International aid operations that have contributed to mitigating the abovementioned negative effects have currently been drastically reduced. To assess the impact of sanctions and the COVID-19 pandemic on humanitarian operations, the Panel surveyed around 40 organizations (including both United Nations and non-governmental aid organizations), most of which had applied for exemption requests, either directly to the Committee, through the United Nations Resident Coordinator or through a Member State (for the list of questions, see annex 89). <sup>140</sup> The following analysis is based mostly on the information received (see annex 90):

- Limitations by the Democratic People's Republic of Korea of all cross-border movements have complicated humanitarian operations. Most organizations had to suspend both implementation and monitoring efforts in 2021. Some retain a small local presence after the departure of international staff
- The absence of a banking channel is continuing to be a major issue leading to the depletion of cash reserves<sup>141</sup>
- The organizations are not very optimistic about the possibility of resuming their operations even when and if the borders are reopened

<sup>137</sup> The Special Rapporteur on the situation of human rights in the Democratic People's Republic of Korea, Tomás Quintana, noted in October 2021 that "sanctions imposed by the Security Council should be reviewed and eased when necessary both to facilitate humanitarian and life-saving assistance and to enable the promotion of the right to an adequate standard of living of ordinary citizens" (A/76/392).

<sup>138</sup> See www.nknews.org/2021/10/china-and-russia-submit-proposal-to-ease-un-sanctions-on-northkorea-sources

Four experts object to this sentence, believing that the reports of the Panel are not a place for political statements.

<sup>140</sup> Responses to the Panel's inquiry were optional and had no bearing on the exemption approval processes.

World Food Programme (WFP), "WFP DPR Korea country brief", December 2021. Available at https://reliefweb.int/sites/reliefweb.int/files/resources/WFP-0000135453.pdf.

### S/2022/668, paragraphs. 163-166

- 163. Although difficult to specify precisely, the Panel has previously concluded that there can be little doubt that the United Nations sanctions have unintentionally affected the humanitarian situation and the right to development, even as the relative influence of sanctions has probably lessened after 2020.<sup>148</sup>
- 164. Although it concentrates on analysing the influence of United Nations sanctions, the Panel notes that the dismal humanitarian situation in the Democratic People's Republic of Korea is probably the result of a number of factors, including a lack of resources and capital, low productivity, the prioritization of heavy industry and military needs, which dwarf the consumer sector, the country's internal decision-making, a failed centralized planning system, frequent natural calamities, self-isolation, a lack of export earnings and import capacity and the closure of borders because of the COVID-19 pandemic, as well as the effect of sanctions.
- 165. The direct impact on the humanitarian situation of the COVID-19 outbreak (referred to by the Democratic People's Republic of Korea as "fever"), which reportedly started in the country in April 2022, is difficult to assess. The illness was estimated by July to have affected around 25 per cent of the population, but very few lethal cases were reported (although some sources suspect underreporting).
- 166. Prior to the pandemic, the medical system of the Democratic People's Republic of Korea was already in a dilapidated state due to a number of factors (see para. 164) and the country reportedly imported only a limited supply of medical commodities (see annex 71), most of them through aid channels. Disaggregating the impact of United Nations sanctions from these other factors is difficult. The Panel has calculated that in 2020 and 2021, with the borders closed, the country imported COVID-19-related medical goods amounting to approximately \$1.87 per person. 149

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<sup>&</sup>lt;sup>148</sup> S/2022/132, para. 188.

<sup>149</sup> This figure is calculated on the basis of the population of the Democratic People's Republic of Korea and ITC data on the country's COVID-19-related imports (see annex 71).

# S/2023/171, paragraphs 179-180

179. Although difficult to specify precisely, and based on its previous conclusions <sup>163</sup> and information from humanitarian actors, the Panel is of the view that there can be little doubt that the United Nations sanctions have unintentionally affected the humanitarian situation, even as the relative influence of sanctions has probably lessened after 2020. <sup>164</sup>

180. The responses provided to the Panel by the humanitarian organizations reflect the difficulties presented by continued closed borders, as well as differing opinions about the impact of United Nations sanctions and the Committee on their work. They noted that COVID-19-related restrictions and the absence of a banking channel enabling humanitarian operations were particular concerns. 165

S/2020/151, para. 209; S/2021/777, para. 174; S/2022/132, paras. 188 and 189; and S/2022/668, paras. 121 and 122 and annexes 51 and 52.

<sup>164</sup> In S/2020/151, para. 209, before the pandemic, the Panel concluded that the unintended consequences of sanctions on the humanitarian needs of the civil population might include the following: the decrease in sources of livelihood for those employed in industries affected by sanctions; the increase in social marginalization as the elites respond to both United Nations and other sanctions by increasing control over scarce resources, in some cases channelling those resources to purposes other than the needs of the population; continued shortages of agricultural equipment and lack of fuel, exacerbating already low levels of mechanization of agriculture; and increases in the disruption of medical supply chains.

In interviews with non-governmental organizations, the Panel learned that internal debts within the Democratic People's Republic of Korea weighed heavily on organizations because of their inability to pay rent for their buildings, purchase new supplies of aid and pay salaries to employees, some of whose contracts needed to be terminated owing to a lack of funds, or who simply left the organization. It should be noted that the Democratic People's Republic of Korea side, without publicizing, does carry the burden of the local expenses for the operation of the humanitarian assistance representative offices, showing a degree of interest in continuing cooperation for obtaining humanitarian assistance without requesting it.

#### Annex 83: Consolidated list of recommendations

#### **Trade Statistics and Customs Issues**

- 1. The Panel emphasizes its previous recommendations that:
  - (a) Appropriate measures be taken by the International Organization for Standardization and Member States, including outreach activities to respective customs authorities, to prevent erroneous usage of country codes;
  - (b) Member States streamline their export and import control lists, using as supporting material the informal list of prohibited commodities (see annex 50);
  - (c) Customs authorities of Member States use the above-mentioned list to inform trading agents in their jurisdictions for due diligence purposes, in particular when dealing with such commodities in the vicinity of sanctioned jurisdictions such as the Democratic People's Republic of Korea;
  - (d) With regard to Member States requiring assistance with the implementation of the sectoral ban, the Committee consider information outreach.

### **Luxury Goods Ban**

- 2. The Panel reiterates its recommendation that Member States consider updating their export control lists to reflect their lists of prohibited luxury goods in a manner consistent with the objectives of Security Council resolutions 1718 (2006), 1874 (2009), 2094 (2013), 2270 (2016) and 2321 (2016), avoiding unnecessary broadening of their scope in order not to restrict the supply of unprohibited goods to the civilian population or have a negative humanitarian impact.
- 3. The Panel recommends that Member States encourage their business entities and nationals involved in exporting luxury goods to include a contractual provision to prohibit forwarding to the Democratic People's Republic of Korea.

#### **Overseas Workers**

4. The Panel reminds Member States that there is no humanitarian or health services exemption to the requirement, pursuant to paragraph 8 of resolution 2397 (2017), to repatriate to the DPRK all DPRK nationals overseas earning income in that Member State's jurisdiction and all DPRK government safety oversight attachés monitoring DPRK workers abroad, unless the Member State determines that a DPRK national is a national of that Member State or a DPRK national whose repatriation is prohibited, subject to applicable national and international law.

#### **Finance**

5. The Panel encourages Member States to be vigilant regarding Democratic People's Republic of Korea financial sanctions evasion through the use, by United Nations-designated entities of the Democratic People's Republic of Korea, of front and subordinate companies. The Panel also encourages Member State provision of company names and other identifying data to the Panel and/or Committee, as appropriate.

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- 6. The Panel reiterates its recommendation that Member States implement as soon as possible the Financial Action Task Force guidance on virtual assets and virtual asset service providers, including full implementation of the revised recommendation 15 (and the "Travel Rule").
- 7. The Panel further recommends that Member States consider more active outreach to the virtual asset industry to ensure a broad awareness of Democratic People's Republic of Korea cyber-enabled thefts of virtual assets, as well as appropriate measures to defend against and respond to such attacks.

#### **Unintended Humanitarian Effects of Sanctions**

- 8. The Panel values the biannual briefings by the relevant United Nations entities on the unintended impact of sanctions and recommends that the Committee continue this practice.
- 9. The Panel once again stresses the urgency of re-establishing a durable banking channel for humanitarian operations in the Democratic People's Republic of Korea.
- 10. The Panel recommends that, in the context of implementation of Security Council resolution 2664 (2022), the United Nations system, including the Committee, take into account information provided by humanitarian actors on the mitigation of the potential adverse impact of United Nations sanctions on the civilian population and on humanitarian assistance in the Democratic People's Republic of Korea.
- 11. The Panel reiterates its previous recommendations that:
  - (a) The Security Council continue to address issues and processes that mitigate the potential unintended adverse impact of sanctions on the civilian population of the Democratic People's Republic of Korea and on humanitarian aid operations;
  - (b) The Committee and other relevant stakeholders continue to practically consider the idea of exempting selected exports currently under sanctions, the proceeds of which might be used to finance humanitarian supplies;
  - (c) The Committee consider more active outreach with civil society providing humanitarian assistance to the DPRK to help to implement Security Council resolution 2664 (2022);
  - (d) The Committee practically consider the idea of renewable and standing exemptions for humanitarian aid actors and humanitarian-related commodities.