Note by the President of the Security Council

In paragraph 2 of resolution 2627 (2022), the Security Council requested the Panel of Experts established pursuant to resolution 1874 (2009) to provide a midterm report to the Council with its findings and recommendations. Accordingly, the President hereby circulates the report received from the Panel of Experts (see annex).
Annex

Letter dated 2 September 2022 from the Panel of Experts established pursuant to resolution 1874 (2009) addressed to the President of the Security Council

The Panel of Experts established pursuant to Security Council resolution 1874 (2009) has the honour to transmit herewith, in accordance with paragraph 2 of Council resolution 2627 (2022), the midterm report on its work.

The report was provided to the Security Council Committee established pursuant to resolution 1718 (2006) on 3 August 2022 and was considered by the Committee on 26 August 2022.

The Panel would appreciate it if the present letter and the report were brought to the attention of the members of the Security Council and issued as a document of the Council.

Panel of Experts established pursuant to Security Council resolution 1874 (2009)
Enclosure

Letter dated 3 August 2022 from the Panel of Experts established pursuant to resolution 1874 (2009) addressed to the Chair of the Security Council Committee established pursuant to resolution 1718 (2006)

The Panel of Experts established pursuant to Security Council resolution 1874 (2009) has the honour to transmit herewith, in accordance with paragraph 2 of Council resolution 2627 (2022), the midterm report on its work.

The Panel would appreciate it if the present letter and the report were brought to the attention of the members of the Security Council Committee established pursuant to resolution 1718 (2006).

Panel of Experts established pursuant to
Security Council resolution 1874 (2009)
Summary

During the reporting period, the Democratic People’s Republic of Korea made preparations at its nuclear test site, although it did not test a nuclear device. In the first half of 2022, the country continued the acceleration (which began in September 2021) of its missile programmes, launching 31 missiles combining ballistic and guidance technologies, including six intercontinental ballistic missile (ICBM) tests and two missiles that it explicitly described as ballistic weapons, in open breach of United Nations sanctions. In addition, the Democratic People’s Republic of Korea claimed to have advanced its development of “tactical nuclear weapons”.

Some relaxation of the country’s blockade in response to the coronavirus disease (COVID-19) resulted in cross-border rail shipments early in 2022. However, a reported outbreak of COVID-19 in the country in April and May brought a renewal of the strict clampdown on cross-border movement.

Illicit imports of oil and exports of coal continued. Although new methodologies for oil imports were reported to the Panel of Experts, and new vessels investigated, in general the same entities, networks and vessels continued unhindered to evade sanctions using the same methodologies and in the same places. Obfuscation of ownership structures and the misuse of automatic identification systems (AIS) continued, and the Democratic People’s Republic of Korea fleet continued to acquire vessels.

Investigations show that the country’s cyberactivity continued, with two major hacks in 2022, at least one of them attributed to Democratic People’s Republic of Korea actors, resulting in the theft of cryptoassets worth hundreds of millions of United States dollars. Other cyberactivity focusing on stealing information and more traditional means of obtaining information and materials of value to the country’s prohibited programmes, including weapons of mass destruction, continued.

United Nations agencies report a continuing humanitarian crisis in the country, likely exacerbated by the COVID-19 outbreak. The extent of that crisis, and the relative part played in it by the effects of United Nations sanctions, is extremely challenging for all, including the Panel, to assess accurately. However, there can be little doubt that United Nations sanctions have unintentionally affected the humanitarian situation.

The Panel continues to be grateful to those Member States that constructively support the Panel in fulfilling its mandate and encourages those who might do more to do the same.
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* The annexes are being circulated in the language of submission only and without formal editing.
I. Introduction

1. In paragraph 2 of resolution 2627 (2022), the Security Council requested the Panel of Experts established pursuant to resolution 1874 (2009) to provide to the Security Council Committee established pursuant to resolution 1718 (2006) a midterm report with findings and recommendations. The present report covers the period from 29 January to 27 July 2022.

II. Recent activities related to the nuclear and ballistic missile programmes

Nuclear

2. The Democratic People’s Republic of Korea continued to develop its capability for the production of nuclear fissile materials at the Yongbyon site. The Panel observed that in March 2022 the country started re-excavation at the entrance to Tunnel 3 (also known as the South Portal) at the Punggye-ri nuclear test site and reconstructed support buildings dismantled in May 2018. The Director General of the International Atomic Energy Agency stated on 6 June 2022 that “we have observed indications that one of the adits has been reopened, possibly in preparation for a nuclear test” (see annex 1).

3. The Political Bureau of the Central Committee of the Workers’ Party of Korea announced in January 2022 that it would “promptly examine the issue of restarting all temporarily-suspended activities”, implying a possible resumption of nuclear and intercontinental ballistic missile (ICBM) tests. Work at the Punggye-ri nuclear test site paves the way for additional nuclear tests for the development of nuclear weapons, as stated as an objective of the Eighth Congress of the Workers’ Party of Korea in January 2021 (see annex 2).

Punggye-ri test site (see annex 3)

4. The Democratic People’s Republic of Korea has reopened its nuclear test infrastructure, including the test tunnel and supporting buildings (see figures I–III), which were demolished in May 2018. The Panel has observed re-excavation activities around a secondary entrance to Tunnel 3, which appeared to be relatively intact even after the dismantlement process (see figure IV). Satellite imagery analysis showed increased numbers of vehicle tracks around this secondary entrance from mid-February 2022, followed by the construction of a new building adjacent to the entrance at the beginning of March. A pile of lumber, for possible use in the construction of the tunnel structure, was also detected around the same time.¹ The Panel corroborated a think tank’s observation of a square structure, appearing to be a tunnel entrance, which became visible at the end of March.² Piles of soil from the tunnel excavation around the entrance were observed at the same time.³

5. In April and May 2022, intensive construction of support buildings near the new tunnel entrance and at the main administrative area was observed. Satellite imagery shows possible cables from the tunnel entrance to a probable compressor/pumphouse since the end of April. The Panel and several experts consulted by the Panel assessed that the cables have several possible purposes, including ventilation, electricity and communication. According to a Member State, tests of nuclear triggering devices

¹ Based on information provided by an outside expert consulted by the Panel.
have been detected, although the Panel has been unable to identify the test dates and locations. As of early June, two Member States assessed that the preparation for nuclear tests was at a final stage.

6. Panel analysis corroborated reports of road construction activities near Tunnel 4 (also known as the West Portal) in the middle of June 2022.4

Figure I
Punggye-ri nuclear test area (Tunnel 3, 41°16′35″N 129°05′18″E)

![Figure I](https://example.com/figure1.png)

*Source:* Google Earth Pro, 12 October 2018.

Figure II
Close-up of portals and main administrative area (41°16′41″N 129°05′16″E)

![Figure II](https://example.com/figure2.png)

*Source:* Google Earth Pro, 12 October 2018.

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Figure III
Previous (May 2018) and recent images of Tunnel 3 (41°16′35″N 129°05′18″E)

Source: Planet Labs, 31 May 2018 and 17 May 2022.
Figure IV
Demolition of Tunnel 3 on 24 May 2018 (41°16′35″N 129°05′18″E)

Source: Planet Labs, 19 May 2018 and 31 May 2018; and Sky News.
Yongbyon site

7. No significant activities have been observed by the Panel at the light water reactor site, although two new buildings have been constructed in the area south of the reactor since March 2022. The purpose of the buildings is unknown (see annex 4).5

8. A Member State assessed that the 5 MW(e) reactor has continued to operate. Satellite imagery showed continuing discharge of cooling water from the reactor since July 2021.6 Vehciles, including a blue truck which is likely a carbon dioxide tanker, have been observed around the reactor (see annex 5).

9. According to a Member State, continuous removal of construction materials from the 50 MW(e) site has been observed. Satellite imagery from April to July 2022 showed the removal of a roof from one of the reactor buildings. A think tank reported construction “connecting the secondary cooling loop of the 50 MW(e) reactor” in May 2022.7 The Panel corroborated this activity, although additional monitoring is needed to assess its purpose (see annex 6).

10. Imagery observed by the Panel showed vehicle activity at the radiochemical laboratory since March 2022. The Director General of the International Atomic Energy Agency stated on 6 June 2022 that there had been indications of activity at the laboratory consistent with waste treatment or maintenance activities.8 The Panel also observed sporadic smoke from the thermal plant, although its significance remains unclear (see annex 7).9

11. The construction activity adjacent to the Yongbyon centrifuge enrichment facility appears to be completed.10 Plumes of steam at the uranium dioxide production building were observed from April to May 2022, probably indicating continuous production of nuclear fissile materials (see annex 8).

Pyongsan uranium mine and concentration plant

12. The mine and the plant remain operational. The Panel observed the expansion of piles of tailings at one of the mines and solid waste in the tailings pond located to the south of the concentration plant. Regular railcar activity at the plant has been observed (see annex 9).

Other sites

13. The Panel has observed continuous vehicle activity around Kangson,11 an alleged clandestine uranium enrichment facility, but no other significant activity has been detected there (see annex 10). The Panel observed continuous excavation activities in two valleys approximately 3 km west and 3 km south of the main storage area at Yongdoktong, believed to be involved in the Democratic People’s Republic of Korea nuclear weaponization programme, including as a nuclear weapons storage facility (see annex 11).12

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5 S/2022/132, para. 3 and annex 3.
6 Ibid., para. 4 and annex 4.
8 An external expert consulted by the Panel agreed that the activities were possibly relevant to waste treatment and maintenance, and that it was unlikely that reprocessing activities were under way in March 2022.
9 S/2021/777, para. 5 and annex 5.
10 S/2022/132, para. 7 and annex 7.
11 S/2021/777, para. 9 and annex 10.
12 Ibid., para. 10 and annex 11, and S/2022/132, para. 12 and annex 11.
Intangible transfer of technology and activities of Democratic People’s Republic of Korea universities

14. The Panel has continued its investigation of the intangible transfer of technology involving scientists of the Democratic People’s Republic of Korea in particular fields of activity covered by paragraph 11 of resolution 2321 (2016). A Member State informed the Panel that there were students from the Democratic People’s Republic of Korea studying abroad who send information back to the country by order of military organizations and governmental departments responsible for science, technology and the economy.

15. The Panel continued to investigate academic exchanges between Pyongyang University of Science and Technology and foreign universities. The Panel sent enquiries to the seven foreign universities and research institutes to which the Pyongyang University of Science and Technology has sent Ph.D., Masters and joint studies students since 2016. The research of two students at a university in the United Kingdom of Great Britain and Northern Ireland, scheduled to complete their doctoral degrees in 2023–2024, fell “within the provisions of medical research”. Two Ph.D. students at a Swedish university finished their life science research courses in 2019 and 2020, respectively. Regarding students at two Chinese universities and a research institute, China replied that “China performs strict control over the courses for the [Democratic People’s Republic of Korea] students studying in China, and takes necessary measures to ensure that the sensitive areas and information prohibited by the resolutions are untouched” (see annex 12). The Panel awaits responses from the remaining institutions.

16. The Panel investigated possible technical exchanges between Kim Chaek University of Technology and International Global Systems (M) Sdn. Bhd. and International Golden Services Sdn. Bhd. in Kuala Lumpur, which appeared to have been front companies of Pan Systems Pte. Ltd. (also known as Glocom). Malaysia stated that these companies ceased operation in July 2011 and February 2014 and were dissolved in January 2019 and June 2018, respectively. It also explained that “Malaysian authorities have no information on any possible technical exchange between [Kim Chaek University of Technology] and [the companies], which is related to [Democratic People’s Republic of Korea] nuclear programme”, and confirmed that “there is no [Democratic People’s Republic of Korea] national currently living/workin in Malaysia”. The Panel awaits further information regarding the Democratic People’s Republic of Korea nationals who worked for these companies (see para. 108, under Embargoes).

Ballistic missiles

17. The ballistic missile (BM) programme has continued to accelerate since the beginning of 2022,15,16 attaining an unprecedented intensity, diversity and operational capability in terms of both the BM tests themselves and the Democratic People’s Republic of Korea communication strategy about them (see figures V–XVIII and table 1).

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13 S/2022/132, para. 14 and annexes 13–16.
14 Ibid., para. 15 and annex 17.
15 Previously reported up to 17 January (S/2022/132, para. 17).
16 Two experts are of the view that there is insufficient evidence to determine the nature of and the technology used for the projectiles launched by the Democratic People’s Republic of Korea mentioned in this paragraph.
18. The two most important recent developments, also emphasized by the Democratic People’s Republic of Korea, are the rapid and observable acceleration of the ICBM

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\[\text{Since 2018, 86 per cent of ballistic missiles (BMs) tested used solid propellant engines and 14 per cent used liquid propellants. Of these, 82 per cent were short-range ballistic missiles (SRBM), 4 per cent submarine-launched ballistic missiles (SLBM), 5 per cent medium-range ballistic missiles/intermediate-range ballistic missiles and 8 per cent intercontinental ballistic missiles (ICBM). Some 90 per cent of all liquid propellant BMs were launched in 2022.}\]
programme\textsuperscript{18} and a claimed new involvement of the short-range ballistic missile (SRBM) programme\textsuperscript{19} in the development of tactical nuclear operational capabilities.

19. This trend is fully consistent with the strategic momentum of the Democratic People’s Republic of Korea weapons programmes outlined in Kim Jong Un’s address to the Eighth Congress of the Workers’ Party of Korea in January 2021\textsuperscript{20} and with the communication strategy demonstrated in events such as the military parade on 25 April 2022 (see para. 22 and figures VII–XVIII), as well as the coverage of the ICBM test launch on 24 March (see table 1 and annex 17).

20. Based on information from several Member States, the Panel has identified the following specific operational and technological achievements:

(a) Optimization of operational readiness of both solid- and liquid-propelled missile systems (S/2022/132, paras. 19 and 25 and annexes 20 and 21), through:

(i) Use of liquid propellant “ampoules” or solid propellant engines in ballistic missile boosters (see annexes 14, 15 and 18, and S/2022/132, paras. 23 and 24 and annexes 22 and 24);

(ii) Increase in the diversification, mobility and resilience of missile systems using wheeled, tracked and railway transporter erector launcher (TEL) systems, as well as submarines (see annexes 14 and 20, and S/2022/132, paras. 19, 20 and 22 and annexes 20–24);

(iii) Improvements in the efficiency of liquid propellant engines such as that derived from the RD-250;\textsuperscript{21,22}

(b) Innovations, including testing of new delivery systems such as the super-large ICBM Hwasong-17 (see annexes 16, 16.1 and 17), whose larger warhead suggests an operational objective of deploying multiple re-entry vehicles (MRV, or multiple independent re-entry vehicles (MIRV)).\textsuperscript{23} The “hypersonic glide vehicles” and a manoeuvrable re-entry vehicle (MaRV), using ballistic missile boosters, require mastery of the sciences and technology of materials, miniaturization, signal transmission and guidance systems.\textsuperscript{24} Such mastery is required for the new SRBMs (see annex 14) and the new “close-range BM” (see annexes 18 and 20);

\textsuperscript{18} See annex 13.1, table 1.

\textsuperscript{19} See annex 13.2, table 1; and Voice of Korea, 17 April 2022: “The new-type tactical guided weapon system developed under the special concern of the Party Central Committee is of great significance in radically increasing the fire striking power of the long-range artillery units on the front and strengthening the effectiveness of tactical nuclear operation of the [Democratic People’s Republic of Korea] and diversification of the firepower task”.

\textsuperscript{20} See annex 13.3. The five strategic military goals are gradually being achieved (S/2022/132, para. 18).

\textsuperscript{21} The RD-250 is used in the intermediate-range ballistic missile Hwasong-12 (see annex 15) and the hypersonic missile Hwasong-8, as well as in the ICBMs Hwasong-14, Hwasong-15 and likely the Hwasong-17 (see annexes 16, 17, 19 and 21, and S/2022/132, para. 20, figures IV–VII and annexes 20, 22 and 24).

\textsuperscript{22} According to a Member State, which corroborated the Panel’s analysis since 2017 (S/2022/132, figure V and annex 10, S/2021/211, annex 10, and S/2018/171, paras. 14 and 15), the RD-250 liquid propellant engine was exhibited at the “Self-Defence 2021” exhibition. This engine was publicly revealed in static tests at the Sohae satellite launch centre in 2016/2017 and flight-tested as a half engine (40 tonne thrust) with a single nozzle in the Hwasong-12 and Hwasong-14. The engine was also employed as an 80 tonne thrust engine with dual nozzles in the ICBM Hwasong-15. The new Hwasong-17 uses a pair of RD-250 engines with four nozzles to provide the thrust required to launch a missile weighing more than 110 tonnes.

\textsuperscript{23} S/2021/211, annex 10.

\textsuperscript{24} Potentially through the intangible transfer of technology. For the Panel’s most recent reporting, see S/2022/132, paras. 13, 19, 20 and 22 and annexes 22 and 24.
(c) Improved coherence of the Democratic People’s Republic of Korea comprehensive deterrence, demonstrated by the reported testing of the launch and command-control systems of a reconnaissance satellite, whose capabilities could contribute to the country’s early warning and optical reconnaissance capabilities, and the digitization of ground mapping for updated missile guidance systems (see annexes 15, 16 and 16.1).\(^\text{25}\)

21. The Democratic People’s Republic of Korea communications strategy regarding its deterrence and weapons of mass destruction programmes has been deliberate and assertive. The country has revealed its new capabilities in action, claiming (falsely) on 25 March 2022 the successful full-capacity launch of the super-large ICBM Hwasong-17 (see annexes 16 and 17 and table 1, and S/2022/132, figure IV) and demonstrating the “hypersonic glide vehicle” Hwasong-8 (S/2022/132, para. 24 and figure VI). The strategy has indirectly revealed new infrastructure dedicated to the programme at the Sil-li BM programme facility (see annex 17, and S/2020/840, para. 16) and directly highlighted the new satellite control centre of the United Nations-designated National Aerospace Development Administration (KPe.029) (see annexes 16, 17 and 23.1).

\(^{25}\) S/2022/132, paras. 20, 24 and 25 and previous Panel reports.
Figure VI
Ballistic missile test launches on 27 and 30 January, 27 February, 5, 16 and 24 March and 16 April 2022. After the latter date, the Democratic People’s Republic of Korea did not release any statements or photographs on the following six BM tests from 4 May to 5 June 2022.26


26 The Democratic People’s Republic of Korea has been shown on some previous launch occasions to modify or falsify photographic images, presumably for propaganda purposes.
22. The military parade on 25 April 2022, marking the ninetieth anniversary of the Korean People’s Army, was carefully designed to display the full range of BM systems numbered in a way suggesting that they were currently deployed in operational units. With the exception of a new submarine-launched ballistic missile (SLBM) (the largest yet) of the Pukguksong series, all displayed weapons systems had been tested previously.

Figure VII
Activity at the replica Kim Il Sung Square garage area, Pyongyang, where parade training took place, revealing the movements of large military vehicles from 17 to 24 April 2022. Black marks from large trucks and TELs were observed around the area on 17 April 2022, especially between the railway station, the warehouses and the training area (39°01'10"N 125°51'26"E).

Source: Planet Labs, 17 April 2022, 0156 UTC, and 23 April 2022, 0153 UTC.

23. The ICBM Hwasong-17 (see figure VIII) presented at the military parade on 25 April 2022 was unveiled at the military parade on 10 October 2020, presented at the “Self-Defence 2021” missile exhibition on 11 October 2021 and declared tested on 24 March 2022 by the Democratic People’s Republic of Korea. According to several Member States, the ICBM tests resumed on 27 February 2022, with an initial Hwasong-17 test launch, followed by four subsequent likely ICBM Hwasong-17 tests, on 5 March, 16 March (failed), 4 May and 25 May. The “Hwasong-17” claimed to have been tested on 24 March was likely an upgraded Hwasong-15.

See annex 23.2.
There is some doubt about the nature of the test on that date; the analysis demonstrates that the Korean Central Television footage of the ICBM launch on 24 March, reportedly that of a “Hwasong-17”, actually incorporated footage from the failed ICBM launch of 16 March (see annex 17).
Figure VIII
ICBM Hwasong-17 presented at the military parade on 25 April 2022
(39°01′12″N 125°45′07″E)²⁹

ICBM Hwasong-17

- two-stage booster with liquid propellant engines (four nozzles may indicate the use of two DPRK versions of the twin-combustion chamber KD-250 engine)
- 11 axle wheeled TEL
- Presentation of 3 ICBM systems (possible that one has been kept as a spare system)
- Last possible launch test on 25 May 2022 and first possible on 27 February 2022 (resulting in between 4 and 6 tests).
- Unveiled at the military parade on 10 October 2020 and presented at the missile exhibition “Self-Defence 2021” on 11 October 2021 and declared tested on 24 March 2022 by the DPRK
- Hwasong-17 08080436 on TEL 327 is an image of a Hwasong-17 from another parade
- Hwasong-17 03031203 on TEL 321 is an image of a Hwasong-17 from footage released on 26 March 2022 its TEL number 321 was also the TEL number used by the TEL of the Hwasong-17 number 7220406 at the 10 October 2020 parade. (See https://kcnawatch.org/kctv-archive/623e62b7e18e/)
- See S/2022/132 fig.4
- S/2021/777 para.17
- S/2021/211 para.17 Annex 10

Source: https://kcnawatch.org/kctv-archive/6267f67924e38 and https://kcnawatch.org/kctv-archive/6267f63d3465e.³⁰

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²⁹ See annex 23.2.1.
³⁰ The same sources were used for figures VIII–XVIII.
Figure IX
ICBM Hwasong-15 presented at the military parade on 25 April 2022. It was declared tested on 29 November 2017, presented at the “Self-Defence 2021” exhibition on 11 October 2021 and at the military parade on 10 October 2020 and unveiled beforehand at the military parade on 8 February 2018.

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31 See annex 23.2.2.
Figure X
Medium-range ballistic missile Hwasong-8 with possible hypersonic glide vehicle, presented at the military parade on 25 April 2022. It was declared tested on 28 September 2021 and displayed at the “Self-Defence 2021” exhibition on 11 October 2021.

- One stage booster (derived from Hwasong-12) with a liquid propellant engine using “missile fuel ampoule” (one nozzle may indicate the use of one DPRK version of the RD-250 engine and 4 additional vernier engines)
- 6 axle wheeled TEL
- Presentation of 6 MRBM systems (possible that another one has been kept as a spare system)
- Last possible launch test on 28 September 2021
- Declared tested on 28 September 2021 by the DPRK and unveiled at the missile exhibition “Self-Defence 2021” on 11 October 2021.
- See S/2022/132 para. 19-20, 23, tab.1, annex 22

32 See annex 23.2.3.
Figure XI
Medium-range ballistic missile with possible MaRV presented at the military parade on 25 April 2022. According to several Member States, its two previous possible test launches were on 5 and 11 January 2022, when it was declared tested as a “hypersonic missile weapon system”. It had previously been unveiled at the “Self-Defence 2021” exhibition on 11 October 2021.

MRBM/IRBM
with a possible Maneuverable Re-entry Vehicle (MaRV)
(named “the hypersonic missile weapon system” by the DPRK)

- One stage booster (derived from Hwasong-12 but shorter) with a liquid propellant engine (once nozzle may indicate the use of one DPRK version of the RD-250 engine and 4 additional vernier engines)
- 6x4 wheeled TEL
- Presentation of 6 MRBM systems (possible that another one has been kept as a spare system)
- Declared tested on 5 and 11 January 2022 by the DPRK and unveiled at the missile exhibition “Self-Defence 2021” on 11 October 2021.

See S/2022/132 para.24, fig.7, tab.1, annex 24

33 See annex 23.2.4.
Figure XII
Modified KN-23 SRBM presented at the military parade on 25 April 2022. According to several Member States, two of its most recent possible test launches were on 25 May and 5 June 2022. It was unveiled at the military parade on 14 January 2021, was declared tested on 25 March 2021 as “new-type tactical guided missiles” and was presented at the “Self-Defence 2021” exhibition on 11 October 2021.
Figure XIII
SRBM KN-24 presented at the military parade on 25 April 2022. According to several Member States, two of its most recent possible test launches were on 17 January and 5 June 2022. It was declared tested on 10 August 2019 and 21 March 2020 as a “new weapon” and “a tactical guided weapon”, and presented at the “Self-Defence 2021” exhibition on 11 October 2021 and at the military parades on 10 October 2020 and 14 January 2021.

SRBM KN-24
(named “Tactical guided weapon” by the DPRK)

- with a solid propellant engine
- caterpillar tracked TEL
- Presentation of 6 SRBM systems equipped with 2 launching square-form canister, resulting in 12 missiles (possible one more system)
- Last possible launch tests on 5 June and 17 January first on 10 August 2019. (Resulting in at least 5 tests)
- See S/2022/132 para.25, fig.10, tab.1, annex 21, fig.21-4
- S/2021/211 fig.1, annex 12
- S/2020/840 para.11, tab.1, annex 7
- S/2020/151 para.194, tab.3, annex 59
SRBM KN-23 presented at the military parade on 25 April 2022. According to several Member States, three of its most recent possible test launches were on 14 and 27 January and 5 June 2022. It was declared tested on 4 May 2019 as “a tactical guided weapon” and presented at the military parades on 10 October 2020 and 14 January 2021 and at the “Self-Defence 2021” exhibition on 11 October 2021.\textsuperscript{34}

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\textsuperscript{34} According to several Member States, this SRBM system shares a number of design and performance capabilities with the Iskander system (S/2020/151, annexes 58 and 59).
Figure XV
Small SRBM presented at the military parade on 25 April 2022. According to several Member States, two of its most recent possible test launches were on 16 April and 5 June 2022. It was probably derived from the SRBMs KN-23 and KN-24 and resembled the new small SLBM presented at the “Self-Defence 2021” exhibition on 11 October 2021 (see figure XVII). It was declared tested on 16 April 2022 as a “new-type tactical guided weapon ... developed in order to enhance the effectiveness of tactical nuclear operation”.

<table>
<thead>
<tr>
<th>New small SRBM probably derived from the SRBMs KN-23 and KN-24, it resembled the new small SLBM)</th>
</tr>
</thead>
<tbody>
<tr>
<td>• with a solid propellant engine</td>
</tr>
<tr>
<td>• 3-axle wheeled TEL</td>
</tr>
<tr>
<td>• Presentation of 6 SRBM systems equipped with 4 launching square-form canister, resulting in theoretically 24 missiles (possible one more system)</td>
</tr>
<tr>
<td>• Last possible launch tests on 5 June first on 16 April 2022. (Resulting in at least 1 test)</td>
</tr>
<tr>
<td>• Unveiled at the 16 April test and presented at this military parade on 25 April 2022.</td>
</tr>
</tbody>
</table>
Figure XVI
New largest solid-fuel BM, likely an SLBM (possibly “Pukguksong-6”), presented at the military parade on 25 April 2022. It was probably derived from the SLBM Pukguksong-5 presented at the “Self-Defence 2021” exhibition on 11 October 2021.

<table>
<thead>
<tr>
<th>New largest SLBM possible Pukguksong-6 derived from Pukguksong-5</th>
</tr>
</thead>
<tbody>
<tr>
<td>• with a solid propellant engine</td>
</tr>
<tr>
<td>• (3+3)-axle wheeled tractor-trailers</td>
</tr>
<tr>
<td>• Presentation of 4 SLBM transported on trailer (possible one more system)</td>
</tr>
<tr>
<td>• Not yet tested</td>
</tr>
<tr>
<td>• Unveiled at this military parade on 25 April 2022</td>
</tr>
</tbody>
</table>
Figure XVII
New small solid-fuel BM, likely an SLBM, presented at the military parade on 25 April 2022. It was probably derived from SRBMs KN-23 and KN-24 (see figure XV). According to several Member States, two of its most recent possible test launches were on 9 October 2021 and 7 May 2022, when it was declared tested as “a new-type of submarine-launched ballistic missile”. It was unveiled at the “Self-Defence 2021” exhibition on 11 October 2021.

New smaller SLBM resembled the new small SRBM derived from SRBMs KN-23 and KN-24
- with a solid propellant engine
- 4-axle wheeled truck
- Presentation of 8 SLBM transported on truck (possible one more system)
- Last possible launch tests on 7 May 2022 first on 19 October 2021. (Resulting in at least 2 test)
- Unveiled at the missile exhibition “Self-Defence 2021” on 11 October 2021.
- See S/2022/132 para.24 figure 7
Figure XVIII
SRBM KN-25 presented at the military parade on 25 April 2022. According to several Member States, two of its most recent possible test launches were on 12 May and 5 June 2022. Declared tested on 24 August 2019 as “a super-large multiple rocket launcher”, it was presented at the military parades on 10 October 2020 and 14 January 2021 and at the “Self-Defence 2021” exhibition on 11 October 2021.

<table>
<thead>
<tr>
<th>KN-25 Super-large multiple rocket launcher</th>
</tr>
</thead>
<tbody>
<tr>
<td>• with a solid propellant engine</td>
</tr>
<tr>
<td>• 4-axle wheeled TEL</td>
</tr>
<tr>
<td>• Presentation of 9 SRBM systems equipped with 4 cylindrical launch canisters, resulting in 36 visible missiles (possible one more system)</td>
</tr>
<tr>
<td>• Last possible launch tests on 5 June and 12 May 2022, first on 24 August 2019. (Resulting in at least 9 tests)</td>
</tr>
<tr>
<td>• Unveiled at the 24 August 2019 test and presented at the military parades on 10 October 2020, 14 January 2021 and at the missile exhibition “Self-Defence 2021” on 11 October 2021.</td>
</tr>
<tr>
<td>• See S/2022/132 para.25, fig.11, tab.1, annex 21, fig.21-4</td>
</tr>
<tr>
<td>• S/2021/211 para. 20, fig.3, 4, annex 12</td>
</tr>
<tr>
<td>• S/2020/840 para.11, tab.1, annex 7</td>
</tr>
<tr>
<td>• S/2020/151 para.194, tab.3, annex 59</td>
</tr>
<tr>
<td>• See S/2020/151 para.194, Tab.3, annex 59</td>
</tr>
</tbody>
</table>

24. Additional technical details on the 16 BM tests from 27 January to 27 July 2022 are contained in the annexes. These tests involved 6 ICBMs (1 of which failed on 16 March) (see annexes 16, 17, 19 and 21), 1 intermediate-range ballistic missile (see annex 15), 1 new small SLBM (see annex 20) and 17 SRBMs (see annexes 14, 18 and 22), demonstrating extreme intensification of the BM programme to date in 2022 (see table 1 and annex 23.1). The Panel reported on BM test launches between 15 September 2021 and 17 January 2022 in its previous report.35

25. In addition, the Democratic People’s Republic of Korea has continued to adapt its industrial production infrastructure such as the Sinpo south shipyard.36

36 Activity in industry and bases linked to the BM programme: Sinpo south shipyard (40°01’20"N 128°09’47"E), February–June 2022. See annex 20.
Table 1
Summary of launches of BMs or missiles combining ballistic and guidance technology with liquid and solid fuel propellant engines by the Democratic People’s Republic of Korea as at 27 July 2022 (see annex 23.1, table 23, for additional details)

<table>
<thead>
<tr>
<th>Tests (all) in the year</th>
<th>Tests solid/ liquid in the year since 2018</th>
<th>Tests solid/ liquid in the year</th>
<th>Date and time (local)</th>
<th>Reported type</th>
<th>Number of missiles</th>
<th>Reported launch location</th>
<th>Reported distance travelled (km)</th>
<th>Reported apogee (km)</th>
<th>Remark</th>
</tr>
</thead>
<tbody>
<tr>
<td>17</td>
<td>28</td>
<td>8</td>
<td>2022</td>
<td>– Solid fuel BMs fired between 2019 and 5 June 2022 – In 2022 to date – Liquid fuel BMs fired between 2019 and 25 May 2022 – In 2022 to date (3 intermediate-range ballistic missiles and 6 ICBM)</td>
<td>63</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>10</td>
<td>9</td>
<td>2022</td>
<td></td>
<td>2 From the area of Hamhung, at 39°48'45&quot;N 127°39'50&quot;E</td>
<td>190</td>
<td>20</td>
<td>“Surface to surface tactical guided missile”</td>
<td></td>
<td></td>
</tr>
<tr>
<td>5th</td>
<td>23rd</td>
<td>3rd</td>
<td>27 Jan. 2022, 0800 and 0805</td>
<td>– SRBM (KN-23) – With a solid propellant engine – 4-axle wheeled TEL</td>
<td>2</td>
<td>190 or 2000</td>
<td>Test fire of Hwasong-12-type ground-to-ground intermediate and long-range BM held</td>
<td></td>
<td></td>
</tr>
<tr>
<td>6th</td>
<td>4th</td>
<td>3rd</td>
<td>30 Jan. 2022, 0752</td>
<td>– Intermediate-range ballistic missile Hwasong-12 – With a liquid propellant engine – 6-axle wheeled TEL</td>
<td>1</td>
<td>800 or 790</td>
<td>In the stage of practical use and production (Korea Central News Agency, 31 Jan. 2022)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>7th</td>
<td>5th</td>
<td>4th</td>
<td>27 Feb. 2022, 0752 or 0751</td>
<td>– New ICBM, likely Hwasong-17 – With a liquid propellant engine – Likely 11-axle wheeled TEL</td>
<td>1</td>
<td>300 or 600 or 620</td>
<td>Only Korea Central News Agency’s image taken from the launcher. Probably the intent was to test the functions of a reconnaissance satellite. However, delivery rockets for satellite launches use the same technologies as for a BM launch</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Korean Central News Agency classification: a) Tests solid/liquid in the year since 2018; b) Report date in the format “Date and time (local)”; c) Tested BM; d) Reported launch location; e) Reported distance travelled (km); f) Reported apogee (km); g) Remark; h) Korean Central News Agency classification.
<table>
<thead>
<tr>
<th>Tests (all) in the year</th>
<th>Tests solid/liquid since 2018</th>
<th>Tests solid/liquid in the year</th>
<th>Date and time (local)</th>
<th>Reported type</th>
<th>Number of missiles</th>
<th>Reported launch location</th>
<th>Reported distance travelled (km)</th>
<th>Reported apogee (km)</th>
<th>Remark</th>
<th>Korean Central News Agency classification*</th>
</tr>
</thead>
<tbody>
<tr>
<td>8th</td>
<td>6th</td>
<td>5th</td>
<td>5 Mar. 2022, 0852 or 0847</td>
<td>New ICBM, likely Hwasong-17</td>
<td>1</td>
<td>From the Pyongyang Sunan International Airport area, at 39°13'17&quot;N 125°40'18&quot;E</td>
<td>270 or 300</td>
<td>560 or 550</td>
<td>Lofted trajectory</td>
<td>No Korea Central News Agency image, and same purpose as the test launch on 28 February</td>
</tr>
<tr>
<td>9th</td>
<td>7th</td>
<td>6th</td>
<td>16 Mar. 2022, 0930</td>
<td>New ICBM Hwasong-17</td>
<td>1</td>
<td>From the Pyongyang Sunan International Airport area, at 39°11'18&quot;N 125°40'00&quot;E</td>
<td>Failed</td>
<td>Failed</td>
<td>This ICBM test launch failed and exploded at an altitude of less than 20 km</td>
<td>No statement or information from the Democratic People's Republic of Korea (first occurrence of no statement in 2022)</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td>ICBM, possibly modified Hwasong-15 but designated by the Democratic People's Republic of Korea as the Hwasong-17</td>
<td>1</td>
<td>From the Pyongyang Sunan International Airport area, at 39°11'19&quot;N 125°40'01&quot;E</td>
<td>1 080 or 1100</td>
<td>6 200 or 6 000</td>
<td>The data recorded and analysed are considered the most consistent to date, with the ability of the ICBM to travel over 15,000 km. However, it is assessed to be a modified Hwasong-15</td>
<td>“Hwasongpho-17, a new type of intercontinental ballistic missile of the [Democratic People's Republic of Korea] strategic forces”*</td>
</tr>
<tr>
<td>10th</td>
<td>8th</td>
<td>7th</td>
<td>24 Mar. 2022, 1434</td>
<td>New SRBM derived from KN-23 and KN-24 but smaller and identified as a ground-based version of the new,</td>
<td>2</td>
<td>From the Majon beach near the residence of Kim Jong Un at</td>
<td>110</td>
<td>25</td>
<td>The first time the Democratic People's Republic of Korea has presented an</td>
<td>“New-type tactical guided weapon … strengthening the effectiveness of</td>
</tr>
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</tbody>
</table>

*No statement
<table>
<thead>
<tr>
<th>Tests (all) in the year</th>
<th>Date and time (local)</th>
<th>Reported type</th>
<th>Number of missiles</th>
<th>Reported launch location</th>
<th>Reported distance travelled (km)</th>
<th>Reported apogee (km)</th>
<th>Remark</th>
<th>Korean Central News Agency classification</th>
</tr>
</thead>
<tbody>
<tr>
<td>Tests solid/liquid since 2018</td>
<td>1750 and 1811</td>
<td>small SLBM launched on 19 October 2022</td>
<td>470 or 500</td>
<td>From the Pyongyang Sunan International Airport area, at 39°13′14″N 125°39′55″E</td>
<td>SRBM as a tactical nuclear weapon delivery system</td>
<td>Chakto-dong, the same as for the SRBM test launches on 27 January 2022 and 10 August 2019, at 39°48′45″N 127°39′50″E</td>
<td>Maximum speed: Mach 4</td>
<td>tactical nuclear operation</td>
</tr>
<tr>
<td>Tests solid/liquid since 2018</td>
<td>12th</td>
<td>ICBM, possibly Hwasong-15 or Hwasong-17</td>
<td>1</td>
<td>From the Pyongyang Sunan International Airport area, at 39°13′14″N 125°39′55″E</td>
<td>Maximum speed: about Mach 11, around 13,600 km/h, 21 minute flight</td>
<td>Maximum speed: Mach 4</td>
<td>Flight time: 60 seconds</td>
<td>No statement or information from the Democratic People’s Republic of Korea (second time in 2022)</td>
</tr>
<tr>
<td>Tests solid/liquid since 2018</td>
<td>13th</td>
<td>New SLBM/SRBM derived from KN-23 or KN-24</td>
<td>1</td>
<td>From a submarine or a submersible test stand barge in the sea at large off the coast of Sinpo</td>
<td>Less than 18 minute flight</td>
<td>Similar to the new small SLBM tested on 19 October 2021 and presented at the military events</td>
<td>Irregular trajectory</td>
<td>No statement or information from the Democratic People’s Republic of Korea (third time in 2022)</td>
</tr>
<tr>
<td>Tests solid/liquid since 2018</td>
<td>14th</td>
<td>SRBM, probably the KN-25 (super-large multiple rocket launcher)</td>
<td>3</td>
<td>From the Pyongyang Sunan International Airport area</td>
<td>Maximum speed: Mach 5</td>
<td>Small SLBM launched on 19 October 2022</td>
<td>Level of operational testing</td>
<td>No statement or information from the Democratic People’s Republic of Korea (fourth time in 2022)</td>
</tr>
<tr>
<td>Tests (all in the year)</td>
<td>Tests solid/liquid since 2018</td>
<td>Tests solid/liquid in the year</td>
<td>Date and time (local)</td>
<td>Reported type</td>
<td>Number of missiles</td>
<td>Reported launch location</td>
<td>Reported distance travelled (km)</td>
<td>Reported apogee (km)</td>
</tr>
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<td>------------------------</td>
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</tr>
<tr>
<td>15th</td>
<td>10th</td>
<td>9th</td>
<td>25 May 2022, 0600 or 0559</td>
<td>ICBM, possibly Hwasong-17</td>
<td>1/</td>
<td>From the Pyongyang Sunan International Airport area, at 39°13′14″N 125°39′55″E</td>
<td>360 or 300</td>
<td>540 or 550</td>
</tr>
<tr>
<td>16th</td>
<td>27th</td>
<td>7th</td>
<td>25 May 2022, 0637 and 0642</td>
<td>SRBM, likely new modified KN-23</td>
<td>2</td>
<td>From the Pyongyang Sunan International Airport area, towards the east and splashdown</td>
<td>unknown /760 or 750</td>
<td>20 and 60 or 50</td>
</tr>
<tr>
<td>17th</td>
<td>28th</td>
<td>8th</td>
<td>5 June 2022, 0906, 0910, 0915, 0924, 0930 and 0941</td>
<td>SRBM, 4 different SRBM types (probably KN-23, KN-24, KN-25 and new modified KN-23): 2 of the 8 missiles flew a short distance and at an extremely low altitude (time and flight data must be confirmed)</td>
<td>4 x 2</td>
<td>From 4 different locations from the west coast to the east coast (from Sunan, Kaechon (39°45′11″N 125°54′02″E), Dongchung-ri and Hamhung) towards the east and splashdown</td>
<td>110 to 670</td>
<td>25 to 90</td>
</tr>
</tbody>
</table>

* For additional information regarding this column and others, see annex 23.1.

b. Rodong Sinmun, 28 January 2022.
d. For example, technologies for the separation of multi-stage propelling devices, attitude control and guidance control. According to Member States, the space programme could also serve the improvement of Democratic People’s Republic of Korea ICBM capabilities. See annex 23.1, row for 27 February 2022.

e. Rodong Sinmun, 28 February 2022.
f. Korean Central News Agency and Rodong Sinmun, 6 March 2022.
g. According to a Member State, multiple-launch rocket system (MLRS) with solid propellant engine, 4 rockets launched within 1 hour from South Pyongan Province area towards the west coast. According to NK News (20 March 2022), these were possible KN-09 (240 mm, 300 mm) multiple-launch rocket systems.

i. Voice of Korea, 17 April 2022.
j. See annex 21.
III. Sectoral and maritime sanctions

Oil imports

Refined petroleum products

26. By 27 July 2022, 8.15 per cent of the permitted annual cap volume of 500,000 barrels of refined petroleum products had been officially reported by one Member State to the Security Council Committee established pursuant to resolution 1718 (2006) (see table 2).

Table 2
Declared deliveries to the Democratic People’s Republic of Korea of refined oil products, January–April 2022

<table>
<thead>
<tr>
<th>Month</th>
<th>Delivery (barrels)</th>
</tr>
</thead>
<tbody>
<tr>
<td>January</td>
<td>10,822</td>
</tr>
<tr>
<td>February</td>
<td>17,117</td>
</tr>
<tr>
<td>March</td>
<td>33,064</td>
</tr>
<tr>
<td>April</td>
<td>40,759</td>
</tr>
</tbody>
</table>


27. A Member State has provided satellite imagery of 16 Democratic People’s Republic of Korea-registered tankers making 27 deliveries of refined oil products to Nampo oil facilities between January and April 2022. This Member State estimates that as much as 458,898 barrels of refined petroleum products may have been delivered to Nampo by 30 April (see table 3), based on a maximum cargo capacity of 90 per cent of each vessel’s deadweight tonnage (see annex 24).

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37 All information, including vessel-associated information such as flag and ownership, contained in this section and its accompanying annexes is relevant as of July 2022. All dates are recorded in Eastern Time (EST), local time or Coordinated Universal Time (UTC), based on the originating data source. Redactions are marked in black boxes.

38 Security Council resolution 2397 (2017), para. 5.
Table 3
Estimates arising from observed deliveries of refined oil products, Nampo, January–April 2022 (in barrels)

<table>
<thead>
<tr>
<th></th>
<th>January (8 deliveries)</th>
<th>February (7 deliveries)</th>
<th>March (8 deliveries)</th>
<th>April (4 deliveries)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Source</td>
<td>Member State, the Panel.</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Abbreviation</td>
<td>DWT, deadweight tonnage.</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

28. The Member State’s imagery indicates that several vessels apparently discharged their cargoes in Nampo, exited the lock gate and rapidly returned with a second cargo for discharge. The Pu Ryong discharged cargo on 3 March and again on 11 March; the Song Won discharged cargo on 3 March and again on 14 March. The Panel assesses that not all Democratic People’s Republic of Korea tankers are forced into coronavirus disease (COVID-19)-related quarantine, and that ship-to-ship transfers to obtain the products may be taking place close to Nampo.

29. The Panel is currently unable to distinguish between licit deliveries of refined petroleum products reported to the Committee and illicit deliveries. It is possible that some of the oil products delivered by the vessels pictured in annex 24 have been reported to the Committee.

30. The Panel wrote to China, requesting the names, ownership and management details of the vessels involved in licit deliveries, as well as the ports and dates of loading and delivery. China responded that it informs the Committee of its exports of refined petroleum products, that Chinese enterprises do not carry out transactions with sanctioned entities and that it attaches importance to the privacy of trading parties involved in international trade. Annex 25 contains the full response of China.
Cargo ships reconfigured to expand refined oil imports

31. While unreported deliveries of refined petroleum products have continued, fewer tankers have delivered oil to ports in the Democratic People’s Republic of Korea compared with previous years. In spite of this downward trajectory, combined with ongoing quarantine restrictions, stringent surveillance measures by Member States and a reduction of trade due to the COVID-19 pandemic, refined petroleum prices in the country have remained relatively stable.

32. One possible explanatory factor has come from preliminary information obtained from a Member State indicating that the Democratic People’s Republic of Korea has outfitted some of its cargo ships illegally to transport oil products.

33. According to the Member State, two methods have been used:

(a) Method 1: the cargo holds and ballast tanks have been reconfigured into multiple oil tanks with concrete installed in the bottom of the vessel to maintain the ship’s balance;

(b) Method 2: only the ballast tanks are used. The washed ballast tanks are loaded with oil products. Cargo is utilized to maintain the ship’s balance.

34. The Panel is investigating this information. Such methodologies would allow for an expanded ability to procure refined petroleum, and would need to be taken into consideration when analysing figures usually confined to tanker deliveries (see paras. 27–30 above).

Patterns of behaviour of suspect vessels

Korea Bay and Democratic People’s Republic of Korea territorial waters as ship-to-ship transfer areas

35. The exclusive economic zone (EEZ) of the Democratic People’s Republic of Korea continues to be used for illicit ship-to-ship transfers with Democratic People’s Republic of Korea tankers. Since December 2021, the Panel has also observed ship-to-ship transfers between cargo ships around Ch’o-do Island (초도), 50 km south-west of Nampo. Some of these ship-to-ship transfers occur in three-ship configurations. Vessels of different sizes were observed in these transfers, along with possible floating cranes used to transfer cargo. Most of these at-sea trans-shipments appear to occur to the west of Ch’o-do Island, and many took place in May 2022 (see figure XIX and annex 26).

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41 S/2022/132, paras. 33 and 34 and annex 31, and relevant annexes of previous Panel reports on the calculated amounts of licit and illicit refined petroleum imported by the Democratic People’s Republic of Korea.

42 S/2022/132, paras. 40 and 41.

43 S/2020/840, para. 48, annex 26 and recommendation 9 feature the use of floating cranes.
Figure XIX
Satellite imagery of trans-shipment between cargo ships, February and May 2022
36. The Panel notes that such cargo ship transfers in territorial waters of the Democratic People’s Republic of Korea are a new sanctions evasion methodology, possibly in response to a number of factors, such as the need to avoid monitoring assets, the enforcement of COVID-19 regulations and vessel quarantine measures and the inability of many of the country’s cargo vessels to enter foreign ports.

Other affected waters

37. The Panel continued to track the activities of vessels associated with oil transfers to the Democratic People’s Republic of Korea, including New Konk (International Maritime Organization (IMO) No. 9036387) and Unica (IMO No. 8514306). These “direct delivery” vessels, a term used to describe non-Democratic People’s Republic of Korea tankers that delivered refined petroleum at the country’s ports before the COVID-19 pandemic, have continued to contravene Security Council resolutions.

38. Member State photographs showed Unica’s route in March 2022 to deliver refined petroleum destined for the Democratic People’s Republic of Korea, sailing heavily laden while heading north and lightly laden on its return south (see figure XX).

Source: Panel Labs, annotated by the Panel.

Figure XX

*Unica* activity (as *Haishun2*), 15–22 March 2022

Source: Member State.
39. In May 2022, *New Konk* and *Unica* were observed on a maritime platform transmitting fraudulent automatic identification system (AIS) identifiers as *F. Lonline* (Maritime Mobile Service Identity (MMSI) No. 31216200) and *Haishun2* (MMSI No. 457400047), respectively, near Dongying Island and Sansha Bay (see figure XXI). The Panel has previously reported these waters as locations where suspect vessels were known to loiter.

40. The Togo-flagged *Hai Jun* (IMO No. 9054896; MMSI No. 671244100), an intermediary vessel investigated by the Panel as part of a chain transfer of refined petroleum destined for the Democratic People’s Republic of Korea, transmitted in the area within days (see figure XXI and annex 27). On 26 May 2022, the then Mongolia-flagged *Xiang Shun* (IMO No. 9153800) (see paras. 47–50) was recorded departing Taichung port, sailing into the Taiwan Strait area, where *Hai Jun’s* and *Unica’s* AIS transmissions were also recorded (see figure XXII). A Member State assesses that since 2019 *Hai Jun* has operated exclusively as an intermediary tanker, transferring oil cargo from other tankers to “direct delivery” vessels. The Panel continues to investigate the networks behind *Hai Jun’s* past shipments.

Figure XXI
Suspect vessels around Dongying Island and in Sansha Bay, 17–26 May 2022

*Source:* Windward, annotated by the Panel.

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45 Windward, an artificial intelligence maritime database platform.
47 Ibid., paras. 49 and 52 and annexes 34, 39, 41 and 42, and S/2021/777, para. 50 and annex 33a.
48 S/2022/132, paras. 53–58 and annex 42. Ruicheng (HK) Shipping Co. Ltd. remains the vessel’s registered owner and operator, based on International Maritime Organization (IMO) records.
49 Unless otherwise indicated, all dates and times reflected on the Windward platform are EST and UTC for satellite imagery captures.
41. Separately, in September 2021, *New Konk*, transmitting as *Lifan*, spoofed the MMSI No. 312360000, formerly assigned to a Belize-registered tanker *Leo* (IMO No. 9066473) near Wuqiu Island (see figure XXIII). Panel investigations indicated that *New Konk* has also used at least one other Belize-associated MMSI No. (see figure XXIV), as well as two Sierra Leone-associated MMSI Nos., in 2021 and 2022 to carry out its illicit activities. The Panel wrote to *Leo*’s ship operator, Malaysia-registered Sinar Cemerlang Marine Sdn. Bhd., who responded that *Leo* was no longer under its management during the material time and provided a cancellation letter from the Belize flag registry showing that the ship was deregistered on 26 August 2021 “due to the vessel’s registration under the flag of Equatorial Guinea while still provisionally registered under the Belize flag”. The Panel notes that information on the ship’s deregistration was not updated in a timely manner, and that there is no record of *Leo* flagged under Equatorial Guinea. The *New Konk*’s use of *Leo*’s MMSI No. around the time it was deregistered by Belize merits closer scrutiny. The Panel awaits a response from Belize on *Leo* (see annexes 28.1 and 28.2 for details).

Source: Windward, annotated by the Panel.

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50 Update to the ship’s Belize flag status was post-dated, according to IMO records.
Figure XXIII
New Konk as Lifan (MMSI No. 312360000), 29 September 2021

Source: Windward, annotated by the Panel; inset imagery, Member State.
42. On 30 June 2022, satellite imagery showed the same vessels at Sansha Bay, including *Diamond 8* (IMO No. 9132612). The vessels were transmitting on the same MMSI Nos. identified in figure XXI, with *Diamond 8* transmitting an MMSI No. belonging to *Shun Li* (IMO No. 8514435), recorded as scrapped in June 2021.\(^{51}\) *Shun Li* also shared the same recycled Mongolia-associated MMSI number that belonged to another tanker recorded as broken up around the same time. The latter’s document of compliance holder was You Young Ship Management and Consultant Co. Ltd. (宥暘船舶管理顧問有限公司). Further details are provided in the relevant sections below on *Xiang Shun* (IMO No. 9153800) and *Hong Hu* (IMO No. 9125293) concerning You Young Ship. Investigations continue.

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\(^{51}\) IMO records.
Figure XXV
Suspect vessels at Sansha Bay, 30 June 2022

Source: Member State.

Multi-stage oil transfers

43. The Democratic People’s Republic of Korea continues to procure refined petroleum through multi-stage oil trans-shipment, which involves several tankers regularly employing evasion tactics to avoid detection. Such evasion tactics enable vessels to continue to violate paragraph 5 of Security Council resolution 2397 (2017), which prohibits the direct or indirect supply, sale or transfer to the country of all refined petroleum products unless notified in accordance with the resolution’s requirements.

44. This involves a previously identified methodology involving motherships, intermediary tankers and “direct delivery” or Democratic People’s Republic of Korea tankers. The Panel has identified other suspect ships based on patterns of behaviour similar to that of Sky Venus (IMO No. 9168257) (see also the section below on facilitating companies and annexes 32.1–32.6). These indicators include AIS manipulation and the use of multiple ships engaged in ship-to-ship transfers and travel to locations where suspect ships loiter or conduct ship-to-ship operations, such as Sansha Bay, Dongyin Island, Taiwan Strait and the Democratic People’s Republic of Korea EEZ.

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52 S/2022/132, paras. 68–73.
53 Ibid., paras. 54–57 and 64–72 and annexes 37–42 and 48.
45. Similar to Sunward and Sky Venus, the then-Mongolia-flagged Xiang Shun (IMO No. 9153800) (see investigations in annexes 29.1 and 29.2) and the Palau-flagged Hong Hu (IMO No. 9125293) (see investigations in annexes 30.1 and 30.2) were used as motherships that loaded refined petroleum cargo at Taichung port in December 2021. These vessels then met the then-Sierra Leone-flagged Joffa (IMO No. 8513405) on separate occasions in the Taiwan Strait. New Konk and Unica, sailing under fraudulent identities, transmitted in the vicinity of these motherships before AIS transmission was lost for all vessels. The New Konk and Unica resumed AIS transmission when sailing towards the Democratic People’s Republic of Korea EEZ before losing transmission for a period of time (see figure XXVI).

Compromised ships being scrapped

46. Like Sunward, Joffa and Xiang Shun arrived at a scrapyard in Bangladesh in April and June 2022, respectively, to be scrapped following their involvement in suspected illicit oil transfers. The Panel notes an emerging trend whereby typically older vessels implicated in sanctions evasion are scrapped following exposure.

Figure XXVI

Xiang Shun and Joffa, 28 and 29 December 2021

Source: Windward, annotated by the Panel.

54 This vessel has been scrapped.
55 S/2022/132, paras. 64–73 and annex 48.
56 Ibid., annex 40, and S/2021/777, annex 33b, on the list of vessels of interest.
**Joffa and New Konk (transmitting as Lifan), 29 and 30 December 2021**

*Source: Windward, annotated by the Panel.*

**New Konk and Un Hung, 21 January 2022**

*Source: Satellite imagery: Planet Labs, annotated by the Panel; inset photograph, Member State (S/2022/151, para. 32, figure VI).*

**Ownership linkages**

47. A comparison of documentation from different sources showed that Xiang Shun’s registered owner, Vantage Point Enterprise Ltd., although incorporated in
Seychelles, shares the same telephone number as You Young Ship. You Young Ship, a Kaohsiung-based company, is also the ship manager and operator of Hong Hu (IMO No. 9125293), a mothership investigated by the Panel that engaged in suspected multi-stage transfers involving Joffa and Unica.

48. The Panel wrote to Mongolia, Palau, Seychelles, You Young Ship, Vantage Point Enterprise Ltd. and Fortune Maker Internation Ltd. regarding Xiang Shun and Hong Hu. You Young Ship, serving as technical manager for both tankers, responded that it was not responsible for the vessels’ commercial and cargo operation, but “remind the ship owners and the master to avoid trading in the sanction area. We also request the master to verify the trading vessel not belonging to the sanction countries”. No information was provided by the company about the registered owner that was listed in the care of You Young Ship.

49. The Panel also noted discrepancies in the information provided by the company against primary source information\(^{57}\) and the Panel’s analysis of ship-to-ship transfers conducted by Hong Hu.

50. With regard to the lengthy gaps in AIS transmission of the two vessels during the investigative periods, the company stated that for Xiang Shun “the AIS information maintains two-months time”. A service report provided to the Panel stated: “AIS No record GPS position function” and “can only record limited (sic) period of power on/off”. The Panel notes that, while the reference made to the AIS problem was in 2019, the report was signed and dated in August 2021. For Hong Hu, the company stated: “We learned from the master that the AIS transmission may be disturbed by weak signal or may be turn off by the master’s particular consideration at the high sea”. Additional details and responses are contained in annexes 29.1, 29.2, 30.1 and 30.2.

\(\text{Physical disguise}\)

51. The Democratic People’s Republic of Korea and suspect vessels continue to alter their physical appearance and identifiers, almost certainly to disguise their identity and to limit information collection opportunities by others. The ships’ manipulation of their AIS profiles complicates tracking on maritime databases. An example of the Democratic People’s Republic of Korea-flagged tanker Sin Phyong 5 (IMO No. 8865121) obscuring its physical identity to obtain illicit oil cargo is provided in annex 31.

\(\text{Facilitating companies}\)

Cheng Chiun Shipping

52. Sky Venus (currently sailing as Jan Victoria) was deflagged by Sierra Leone as at 24 June 2022. On receipt of the Panel’s enquiry, Palau, the previous flag registry for Sky Venus, conducted an investigation and deregistered the vessel. The Panel’s investigations into Jan Victoria, formerly Sky Venus, are provided in annexes 32.1–32.6.

53. The Panel also continued its investigations into the vessel’s owner, Cheng Chiun Shipping Agency Co. Ltd. (程群船務代理有限公司) and its associates.\(^{58}\) To date, Cheng Chiun Shipping has not responded fully to all requests for information but, based on the available information and documentation, the Panel has identified several inconsistencies in Cheng Chiun Shipping’s responses. Detailed analysis is given in annexes 33.1–33.4. Two examples are illustrated below.

\(^{57}\) Confidential document held on file by the Panel.

\(^{58}\) S/2022/132, paras. 64–73 and annex 48.
Inconsistent representation of Sky Venus’s information

54. In response to the Panel’s query, Cheng Chiun Shipping claimed that it had set up separate “subsidiary” companies to conduct its “supplier-to-customer relationship” (see figure XXVIIa). Panel investigations had previously established ownership and beneficial interests that were shared by these allegedly separate entities (within the yellow dashes) (see figure XXVIIb).

Figure XXVIIa
Flow chart sample on the oil supply chain relationship as explained by Cheng Chiun Shipping

[Diagram showing the flowchart of the oil supply chain relationship as explained by Cheng Chiun Shipping]

Source: Cheng Chiun Shipping, annotated by the Panel.

*a* Panel information indicates that various shell companies were established behind the trading company, shipping agent and ships’ registered owner.

Figure XXVIIb
Connections across segments

[Diagram showing the connections across segments]

Source: The Panel.

55. Cheng Chiun Shipping originally did not provide any identifying information for the vessels that allegedly received oil from Sky Venus, stating that these receiver vessels always obscured any physical identifiers. However, the Panel obtained information from a third party showing that Cheng Chiun Shipping did, in fact, possess identifiers for three vessels that had allegedly loaded oil cargos from Sky Venus, which were not transmitted to the Panel. A Member State reported that small ships were used to transfer their oil cargos to Democratic People’s Republic of Korea...
tankers. Cheng Chiun Shipping later confirmed the identities of the three receiver vessels, which the Panel provided in its subsequent letter (see table 4 and figure XXVIII).

Table 4
Receiver vessels’ information recorded

<table>
<thead>
<tr>
<th>Mothership</th>
<th>Date of discharge to receiver vessel</th>
<th>Receiver vessel (ship-to-ship transfer)</th>
<th>Cargo (bunker) delivery receipt</th>
</tr>
</thead>
<tbody>
<tr>
<td>Sky Venus (IMO No. 9168257)</td>
<td>14 May 2021</td>
<td>Hui Hang 97</td>
<td>620 MT transferred</td>
</tr>
<tr>
<td></td>
<td>17 May 2021</td>
<td>Jian Xing 78</td>
<td>670 MT transferred</td>
</tr>
<tr>
<td></td>
<td>30 May 2021</td>
<td>Quan Yi You 02</td>
<td>500 MT transferred</td>
</tr>
</tbody>
</table>

*Information according to Cheng Chiun Shipping; table compiled by the Panel.

Figure XXVIII
Cargo (bunker) delivery receipts

Source: The Panel.

56. The Panel notes that these bunker delivery receipts contain very limited information compared with other cargo delivery receipts. Attempts by the Panel to reach Mr. Liu and Hong Kong-registered Hong Yao International Trading Co. Limited (弘耀國際貿易有限公司), the buyer and individual alleged by Cheng Chiun Shipping to have nominated the receiver ships, were unsuccessful. Cheng Chiun Shipping has not responded to the Panel’s request for alternate contact details for Mr. Liu.

59 While the cargo delivery receipt lists the receiving small ship as Quan Yi You, Cheng Chiun Shipping’s letter referenced the ship’s full name as Quan Yi You 02.
Inconsistent delivery timelines with receiver ships

57. AIS tracking information showed that these small receiver ships, identified as Chinese coastal vessels on maritime tracking databases, were not near *Sky Venus* on the dates of the ship-to-ship transfers provided by Cheng Chiun Shipping, and were therefore unlikely to have conducted the said transfers (see figures XXIX–XXXI).  

Figure XXIX


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According to the owner, *Sky Venus*’s trading area was confined around the provided coordinates of 23–26˚N, 119–121˚E. *Sky Venus* also recorded a dropped AIS signal between 9 and 19 May 2022.
Figure XXX

Source: Windward, annotated by the Panel; inset imagery (provided only for reference purposes).

Figure XXXI
Quan Yi You 02 at Quanzhou port area, 30 May–2 June 2021. Claimed date of ship-to-ship transfer with Sky Venus: 31 May 2021.

Source: Windward, annotated by the Panel; inset imagery (provided only for reference purposes).
58. Cheng Chiun Shipping has continued to deny its involvement in any sanctions evasion activities. The owner stated: “…my trading (position) was … within Taiwan Strait. My trading counterpart is a Chinese Mr. Liu of Hong Yao Company in Hong Kong. The oil receiver boats were inland-navigation boats and fishing boats. There was no receiver ship which was on the watch list (or on the sanctions list). I have not violated any law(s)”. Cheng Chiun Shipping has failed to address its role related to the multi-stage oil cargo trans-shipment that the Panel had laid out.

59. After reviewing relevant information, documents and data, including those provided by the company, the Panel assesses that Cheng Chiun Shipping has been either unable or unwilling to corroborate several of its claims. The company has failed to undertake due diligence measures to verify the identities of its customers and to ensure that its delivery of oil cargo was not destined for the Democratic People’s Republic of Korea. Its permissiveness in accepting anonymous receiver ships has further facilitated illicit activities, including sanctions evasion.

60. A Member State has assessed that Cheng Chiun Shipping repeatedly facilitated the transfer of “hundreds of thousands of barrels of refined petroleum to the [Democratic People’s Republic of Korea] through its network of shell companies”. These transfers, delivered to the Democratic People’s Republic of Korea via multi-stage ship-to-ship trans-shipments, “were wittingly conducted”, and the company’s staff “were aware that the refined petroleum transfers were destined for the [Democratic People’s Republic of Korea]”.

61. A Member State assesses that Hong Yao International played a role in coordinating the oil cargo transfers between Cheng Chiun Shipping, its nominated receiver small ships and the “direct delivery” vessels. The Panel continues to investigate.

**Nuwanni and associated suspect vessels**

62. Panel investigations showed that *Joffa*, before being scrapped, operated as an intermediary vessel that loaded oil cargo from motherships – *Sky Venus* (currently *Jan Victoria*), *Xiang Shun* and *Hong Hu* – in a chain of ship-to-ship transfers (see figure XXXII). *Joffa* then proceeded to meet with “direct delivery” tankers *New Konk* (as *Lifan*) and/or with *Unica* (as *Haishun 2*) in 2021 and 2022 (see annex 34). Prior to these transfers, *Joffa* visited shipyards along the Baima River, which included Fujian Yihe Shipbuilding Industry Co. Ltd. (福建省易和船舶重工有限责任公司), a shipyard that has been investigated in association with servicing tankers that conducted sanctionable activities. After remaining on the Baima River between April and December 2021, *Joffa* met *Sky Venus* on about 3 December 2021. As a shared intermediary vessel, *Joffa* was used to transfer illicit oil cargo from different motherships to known “direct delivery” vessels *New Konk* and *Unica*. This strongly suggests coordination among these transfers.

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63. *Joffa* has been a vessel of interest\(^62\) to the Panel for some time, and Panel investigations into the vessel’s ownership and management companies showed that, like other suspect vessels, *Joffa*’s owner and manager, the Hong Kong-registered Joffa Trade International Co. Ltd., also registered a corporate secretary address\(^63\) providing company secretary services to other investigated entities, including the registered owner for *New Konk*.

64. *Joffa* listed the Hong Kong-registered Nuwanni International Ship Management Co. Ltd. (紐縵日國際船舶管理有限公司) as its previous technical manager in 2019. The Panel has previously reported on Nuwanni serving the same role for other “direct delivery” vessels.\(^64\) Nuwanni was reportedly dissolved in July 2019,\(^65\) but Panel investigations indicate that the individual listed as Nuwanni’s sole director and shareholder is likely a nominee.\(^66\) This is consistent with other Panel investigations showing that the directors or shareholders of a ship’s listed registered owner on corporate registry records were not the actual owners.

65. The Panel wrote to *Joffa*’s flag State (Sierra Leone), Dalian-based Union Bureau of Shipping\(^67\) (which provided registration services for Joffa Trade and Nuwanni) and China regarding the Chinese national listed as the director of Joffa Trade on Hong Kong corporate registry records.

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\(^{62}\) Ibid., annex 40, and *S/2021/777*, annex 33b, on the list of vessels of interest.

\(^{63}\) Room 502C, 5th Floor, Ho King Commercial Building, Fa Yuen Street 2–16, Mong Kok, Kowloon, Hong Kong.

\(^{64}\) Nuwanni served as the technical manager of *New Konk* and *Unica*. See also *S/2022/132*, annex 38, outlining the network of linked entities associated with “direct delivery” tankers.

\(^{65}\) Hong Kong corporate registry records.

\(^{66}\) Social media information indicates that an individual with the same name and nationality is friends with crew members that served onboard one of the above-mentioned motherships. This information is held on file by the Panel.

\(^{67}\) Union Bureau of Shipping provided services to a number of ships that conducted sanctioned activity, including *Gold Star* (IMO No. 9146247), and the following “direct delivery” tankers: *Hokong*, *Unica*, *Subblic*, *Vifine* (currently *Un Hung*) and *New Konk*. See *S/2021/777*, annex 35a.
Kong corporate registry records. China responded that Joffia Trade was not involved in Democratic People’s Republic of Korea-related activities, that Joffia had not recorded port calls in China and that China had no information about illicit ship-to-ship trade of refined petroleum products conducted by the vessel. The full responses of China for each case are contained in annexes 34–41. Union Bureau of Shipping and Sierra Leone have yet to respond.

66. The Panel continues its investigations of multi-stage transfers of oil cargo destined for the Democratic People’s Republic of Korea.

**Detained, deflagged and acquired vessels**

**Detained vessel**

67. The Panel obtained updated information from the Member State that had impounded *Billions No. 18* (IMO No. 9191773), a designated vessel that sailed as the then-Mongolia-flagged *Shun Fa*.68 Photographic and documentary evidence of the ship’s actual identity was provided, samples of which are shown in figure XXXIII.

Figure XXXIII

**Fabricated IMO number plate and life jackets**69 aboard *Shun Fa*

Source: Member State.

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68 S/2021/777, paras. 35–41 and annex 29.
69 The life jackets were marked “Golden Yuki”, the original name of *Billions No. 18*. 
68. The Panel’s earlier investigations into Billions No. 18’s ownership indicated a chain of transfers following its designation on 28 December 2017, with the last owner as a Mr. Wang of Joy Wealthy Trading Limited. According to the impounding Member State, after it made initial contact with Mr. Wang, he stopped communications. As Mr. Wang was located in a different jurisdiction, it was left to the captain of the vessel (of a different nationality) to serve as a proxy representative. At the creditors’ request, the vessel will be put up for auction. The crew was repatriated in accordance with domestic legal procedure.

Unknown-flagged cargo vessel at Nampo lock gate

69. A laden cargo ship, An Hai 6 (IMO No. 8355786) was located outside Nampo lock gate by mid-June 2022. The Panel corresponded with the relevant Member States and counterparties. The Niue flag registry confirmed that the vessel was flagged for a single delivery voyage for onward sale and deregistered as at 23 May 2022 upon being notified of the vessel’s arrival at its destination in a third country, with two requested stops in between, including for a crew change.

70. According to one Member State, An Hai 6 was at its port anchorage area for a crew change between 16 and 18 May 2022, with half of the crew disembarking. No cargo was loaded or offloaded.

71. The Panel notes that AIS tracking shows that the vessel did not arrive at the third country to which it was to have been delivered.

72. In its previous report, the Panel referenced additional vessels procured by the Democratic People’s Republic of Korea, also transferred via single delivery voyages, possibly exploiting the limited certification involved. Investigations continue.

Democratic People’s Republic of Korea-acquired vessels

73. The Democratic People’s Republic of Korea continued to acquire both cargo ships and tankers during the COVID-19 period via a process of transition in violation of paragraph 14 of Security Council resolution 2397 (2017). The vessels listed in table 5 have been officially added to its fleet since 2020.

Table 5
Officially registered transitioned ships sailing under the Democratic People’s Republic of Korea flag, 2020–2022 (see also annex 35)

<table>
<thead>
<tr>
<th>Year 2022</th>
</tr>
</thead>
<tbody>
<tr>
<td>IMO number</td>
</tr>
<tr>
<td>---</td>
</tr>
<tr>
<td>1</td>
</tr>
<tr>
<td>Year 2021</td>
</tr>
<tr>
<td>---</td>
</tr>
<tr>
<td>2</td>
</tr>
</tbody>
</table>

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70 Pu Zhou (IMO No. 8605727), Rui Ji Star (IMO No. 9010058) and Ocean Sky (IMO No. 9125308).
<table>
<thead>
<tr>
<th>#</th>
<th>IMO No.</th>
<th>Vessel Name (ex-Previous Name)</th>
<th>Type</th>
<th>Tonnage</th>
<th>Reflagged</th>
<th>Official Date(s)</th>
</tr>
</thead>
<tbody>
<tr>
<td>3</td>
<td>8865121</td>
<td>Sin Phyong 5 (ex-Woo Jeong)</td>
<td>Tanker</td>
<td>3295</td>
<td>Yes</td>
<td>(S/2022/132, S/2021/777)</td>
</tr>
<tr>
<td>4</td>
<td>9016430</td>
<td>Su Ryong San (ex-CJK Osaka)</td>
<td>Cargo</td>
<td>4519</td>
<td>Yes</td>
<td>(S/2022/132)</td>
</tr>
<tr>
<td>5</td>
<td>8602763</td>
<td>Tae Phyong 2 (ex-Ming Zhou 6)</td>
<td>Cargo</td>
<td>26013</td>
<td>Yes</td>
<td>(S/2022/132, S/2021/777, S/2021/211)</td>
</tr>
<tr>
<td>6</td>
<td>8651178</td>
<td>Mu Pho (ex-Double Lucky)</td>
<td>Cargo</td>
<td>2980</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>8</td>
<td>9340257</td>
<td>Kang Hung (ex-Sun Miracle)</td>
<td>Cargo</td>
<td>3800</td>
<td>Yes</td>
<td>(S/2022/132)</td>
</tr>
<tr>
<td>9</td>
<td>9340271</td>
<td>Ra Son 6 (ex-Sun Hunchun)</td>
<td>Cargo</td>
<td>3800</td>
<td>Yes</td>
<td>(S/2021/777)</td>
</tr>
<tr>
<td>10</td>
<td>7636638</td>
<td>Xin Hai (ex-Wol Bong San)</td>
<td>Tanker</td>
<td>4969</td>
<td>Yes</td>
<td>(S/2021/777, S/2021/211)</td>
</tr>
<tr>
<td>11</td>
<td>9011399</td>
<td>Tae Dong Mun (ex-Pole Star 1)</td>
<td>Cargo</td>
<td>5137</td>
<td>Yes</td>
<td>(S/2021/211)</td>
</tr>
<tr>
<td>12</td>
<td>9162318</td>
<td>To Myong (ex-Ri Hong)</td>
<td>Cargo</td>
<td>8773</td>
<td>Yes</td>
<td>(S/2022/132, S/2021/211, S/2020/840)</td>
</tr>
<tr>
<td>13</td>
<td>9018751</td>
<td>Tae Phyong (ex-Great Wenshan)</td>
<td>Cargo</td>
<td>26369</td>
<td>Yes</td>
<td>(S/2021/211, S/2020/840)</td>
</tr>
<tr>
<td>14</td>
<td>9020003</td>
<td>Puk Dae Bong (ex-Hua Fu)</td>
<td>Cargo</td>
<td>10030</td>
<td>Yes</td>
<td>(S/2019/171 and S/2019/171/Corr.1)</td>
</tr>
</tbody>
</table>

Source: The Panel. Ship information obtained from S&P Global and IMO records.71

71 A number of these vessels investigated by the Panel had been reported sailing under their previous flags when conducting sanctionable activity. The table lists the official dates on which the vessels were (often retroactively) reflagged under the Democratic People’s Republic of Korea.

*Heng Xing*

74. Satellite imagery showed *Heng Xing* (IMO No. 8669589), a formerly Sierra Leone-registered tanker previously investigated by the Panel,72 at the new oil terminal in Nampo in March 2022 (see figure XXXIV). Despite being removed from the Sierra Leone flag registry in November 2021, *Heng Xing* continued to sail in international waters. The Panel assesses that *Heng Xing* was likely transferred to the Democratic

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71 Accessed as of May 2022.
People’s Republic of Korea. Prior to its arrival in Nampo, *Heng Xing* was observed at a Chinese shipyard of interest in the second half of 2021, where it remained for at least three months. The Panel continued to investigate Heng Chen Rong (Hong Kong) Marine Co. Limited (恒晨榮(香港)海運有限公司), the registered owner and manager, which shares the same corporate secretary as other suspect vessels.

Figure XXXIV

*Heng Xing* at Nampo port, 11 March 2022

![Map showing vessel movements and details](image)

*Source:* Windward, annotated by the Panel; inset imagery, Member State.

75. The Panel wrote to Heng Chen Rong, Sierra Leone and China about the Chinese national listed as director of Heng Cheng Rong on Hong Kong corporate registry records and beneficial ownership information of Heng Chen Rong. Sierra Leone provided the requested documentation. China responded that Heng Chen Rong was not involved in Democratic People’s Republic of Korea-related activities, that *Heng Xing* had not recorded port calls in China and that China had no information about the illicit ship-to-ship trade of refined petroleum products conducted by the vessel. Heng Chen Rong has yet to respond. For more details, see annexes 36.1 and 36.2.

**Maritime exports from the Democratic People’s Republic of Korea**

*Coal exports by Democratic People’s Republic of Korea vessels*

76. The Panel does not have data to quantify the amount of coal exported by the Democratic People’s Republic of Korea in breach of paragraph 8 of Security Council resolution 2371 (2017) in the reporting period. However, Democratic People’s Republic of Korea cargo ships have been observed on maritime databases to continue to broadcast on fraudulent identifiers, sail with limited or no AIS transmissions and frequent known waters where illicit Democratic People’s Republic of Korea-origin coal has been exported.

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73. Currently listed as unknown-flagged according to IMO records. The Panel notes that no foreign-flagged vessels have berthed at Democratic People’s Republic of Korea ports owing to COVID-19 restrictions.
77. According to Panel investigations, a Member State’s information and open-source reporting, Democratic People’s Republic of Korea vessels continued to unload coal in Chinese territorial waters during the reporting period. While the Panel previously reported Ningbo-Zhoushan as an area frequented by Democratic People’s Republic of Korea cargo ships to offload coal via ship-to-ship transfers, Democratic People’s Republic of Korea vessels have also unloaded their coal cargo in other Chinese territorial waters, including the Huanghua anchorage area, Bo Hai and Lianyungang.\(^{74}\)

**Ningbo-Zhoushan**

78. The Democratic People’s Republic of Korea-flagged *Hoe Ryong* (IMO No. 9041552) and *Thae Song 8* (IMO No. 9003653), both previously investigated by the Panel,\(^ {75}\) offloaded their coal cargo through ship-to-ship transfers in Ningbo-Zhoushan waters. *Hoe Ryong* had arrived from the Democratic People’s Republic of Korea by 3 February in Ningbo-Zhoushan waters, while *Thae Song 8* was recorded in the same waters by 21 February. After offloading their coal cargo, both vessels anchored off Shidao in March. While *Hoe Ryong* next appeared at Nampo, *Thae Song 8* proceeded to berth at the Yantai port area by 10 April to load bagged cargo before returning to Nampo (see figures XXXV and XXXVI). *Thae Song 8* made at least one other trip to offload coal in January 2022 (see annex 37).

\(^{74}\) Two experts are of the view that this paragraph needs further corroboration.

\(^{75}\) For *Hoe Ryong*, see S/2022/132, annex 55. For *Thae Song 8*, see S/2021/777, annex 46.
Figure XXXV
Democratic People’s Republic of Korea-flagged Hoe Ryong exporting coal in Ningbo-Zhoushan waters, March 2022
Chongjin – Ningbo-Zhoushan – Shidao – Nampo

Source: Windward, annotated by the Panel; satellite imagery: Planet Labs and Member State.
Figure XXXVI
Democratic People’s Republic of Korea-flagged *Thae Song 8* exporting coal in Ningbo-Zhoushan waters and picking up bagged cargo at Yantai, February–April 2022

Ningbo-Zhoushan – Shidao – Yantai

Source: Windward, annotated by the Panel; satellite imagery: Planet Labs and Member State.

**Lianyungang**

79. According to a Member State, the Democratic People’s Republic of Korea-flagged *Tong San 2* (IMO No. 8937675) and *Ryong Rim* (IMO No. 8018912) unloaded Democratic People’s Republic of Korea-origin coal near Lianyungang in December 2021 and from January to February 2022, respectively. In 2020, the Panel reported the presence of multiple Democratic People’s Republic of Korea cargo ships unloading coal via ship-to-ship transfers with domestic vessels.76 *Tong San 2* was

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76 S/2020/151, paras. 67–70.
back in Lianyungang waters by 10 April 2022, exporting coal (see figures XXXVIIa and XXXVIIb). For the storyboard for Ryong Rim, see also annex 38.

Figure XXXVIIa
Democratic People’s Republic of Korea-flagged Tong San 2’s coal exports, Lianyungang, 8–25 December 2021
80. Between December 2021 and June 2022, the Democratic People’s Republic of Korea-flagged *Boun 1* (IMO No. 9045986)\(^{77}\) sailed on multiple occasions between Nampo and waters off Huanghua port area in Bo Hai (see figure XXXVIII). *Boun 1* had exported Democratic People’s Republic of Korea-origin coal in Chinese territorial waters in May 2020. On 5 October 2021, *Boun 1* was observed on satellite imagery with other Democratic People’s Republic of Korea-flagged vessels, including *Tong San 2* (see para. 79), in Ningbo-Zhoushan waters exporting coal (see annex 39).\(^{78}\)

\(^{77}\) *Boun 1* also transmitted a falsified MMSI No., sailing as “*Roun 1*”.

\(^{78}\) S/2022/132, annex 56 and figure 56.
The Panel asked China about the activities of the numerous Democratic People’s Republic of Korea vessels in exporting coal, including detailed requests on cargos, entities involved (including receiver vessels and coal purchasers) and actions taken by port authorities.
82. China replied that, for *Hoe Ryong*, there were no recorded port calls in China in 2022 and that: “The Chinese authority found this vessel appeared in the East China Sea but did not find any activity violating the Security Council resolutions”. For *Thae Song 8*, the vessel “entered Yantai port empty-loaded from Nampo port in April 2022, and left Yantai port loading urea in the same month”. For *Tong San 2*, there were no recorded port calls in China since 2021. For *Boun 1*, there were no recorded port calls in China since 2021: “No evidence of any activity related to carrying coal by the vessel was found”.

83. The Panel also asked China if any Democratic People’s Republic of Korea cargo ships listed at the country’s West Sea barrage\(^79\) (see figure XXXIX) and a section along the Taedong River between December 2021 and 2 June 2022 had transited Chinese territorial waters or ports and were investigated for involvement in activities that contravened the relevant Security Council resolutions. China replied that “*Hoe Ryong* and *Ryo Myong*, are listed in the annex 3 of *S/RES/2270 (2016)* as the assets of the designated entity Ocean Maritime Management. China has always pursued the policy that it will not allow designated vessels to call at Chinese ports and conduct illegal activities within Chinese territorial waters. With regard to the other 48 vessels … there is no record of port calls in China for some of them in 2021 and 2022, and vessels that called at Chinese ports only loaded cargoes of livelihood necessities”.

84. Investigations of other Democratic People’s Republic of Korea vessels with a history of exporting coal are described in annex 40.

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\(^{79}\) List containing approximately 50 ships.
at proximity. China replied that: “There has been no record of port calls in China for … JI NAM SAN (HOPE 1) since 2021 … this vessel appeared in the East China Sea but did not find any activity violating the Security Council resolutions”.

Recommendations

86. As many of the previously identified sanctions evasion and violation activities continue, the Panel reiterates the continued relevance of the numerous maritime-related recommendations contained in its previous reports. Additional recommendations are set out below.

On reconfigured cargo ships illicitly importing oil cargo

87. The Panel recommends that maritime authorities of Member States be aware of the deceptive practice of the Democratic People’s Republic of Korea of reconfiguring its cargo ships to carry refined petroleum and conduct the necessary ship inspections when Democratic People’s Republic of Korea cargo ships call at their ports or port areas. Relevant maritime actors should also take appropriate preventive measures to guard against potential illicit oil procurement in such a manner.

88. The Panel recommends that Member States disseminate to ship repair yards and associated ship brokers information on this deceptive practice and the risk of their facilitation role in the event that such cargo ships are exported to the Democratic People’s Republic of Korea.

On vessel identity tampering and AIS manipulation

89. The Panel reiterates that Member States and ship registries should add to their ship circulars information pertaining to detected cases of vessel identity laundering or tampering and ensure wide dissemination. Such information would include:

• Identifiers of ships in their registry that have transmitted cover identities
• Identifiers of ships in their registry that may have had their identifiers exploited by other vessels
• Names of ship registrants whose vessels have transmitted fraudulent identifiers

90. The Panel reiterates that flag States should possess the requisite tools available to identify and investigate suspected fraudulent use of the MMSI No. where it is detected and share the results of their investigation with other maritime authorities, as well as with the Panel.

On addressing vessel acquisition by the Democratic People’s Republic of Korea

91. The Panel recommends to flag registries that, for single delivery voyages, checks are put in place on full AIS monitoring, vessel checks to confirm conformity to restricted conditions of sail and additional verification checks on the vessel’s delivery with the recipient.

92. The Panel recommends that Member States encourage sellers to verify information including, but not limited to, the final destination and end users (owner and charterer) of the vessel, the identity of the related broker or brokers and previous records of transactions.

93. The Panel recommends that Member States encourage sellers to obtain a statement of confirmation upon vessel sale from buyers that assures that the

80. For instance, the Panel has reported on numerous occasions on Democratic People’s Republic of Korea cargo vessels calling at ports or port areas, including to load humanitarian cargo.
vessel will not be transferred in any way to the Democratic People’s Republic of Korea or to anyone affiliated with the country, that the buyer will not facilitate any Democratic People’s Republic of Korea sanctions violations and that the buyer shall be responsible if or when such a case arises.

94. The Panel recommends that Member States encourage sellers, buyers and brokers to report to their respective authorities following vessel transfer should any information regarding the vessel’s potential violation of Security Council resolutions come to light.

Trade statistics and customs issues

95. Despite some resurgence in the limited foreign trade of the Democratic People’s Republic of Korea from June 2021, the country’s overall trade volume for 2021 decreased further compared with previous years. Recorded total imports in 2021 were approximately $241.4 million, around 42 per cent of the 2020 figure, and total exports amounted to $122.2 million, around 65 per cent of the amount in 2020 (see figure XL).

Figure XL
Democratic People’s Republic of Korea recorded trade, 2019–2021
(Millions of United States dollars)

[Graph showing trade statistics]

Source: International Trade Centre (ITC) trade map, accessed on 30 June 2022.

96. Open-source trade statistics show that during 2021 the top three declared commodities exported by the Democratic People’s Republic of Korea were mineral fuels and oils (Harmonized System (HS) code 27), iron and steel (HS code 72) and electrical machinery and equipment (HS code 85) (see annex 42). The top three declared commodities imported by the country were plastics (HS code 39), rubber (HS code 40) and fertilizers (HS code 31). These trade volume figures, however, are composed of custom records of trade partner countries, which in some cases are erroneously reported (see para. 102). As a result, actual transborder cargo transfer would be lower. These statistics do not include goods illicitly exported and imported by the Democratic People’s Republic of Korea, such as coal and refined petroleum (see paras. 27–34 and 76–85). The Panel reviewed some Chinese legal proceedings concerning the sentencing of individuals involved in illegal imports of Democratic People’s Republic of Korea-origin coal (see annex 43).

97. In January 2022, railway cargo traffic between Dandong, China, and Sinuiju, Democratic People’s Republic of Korea, resumed. Containers were delivered to the

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81 S/2022/132, para. 121 and figure XLIII.
82 Ibid., para. 122.
disinfection facility in Uiju for quarantine, where most of them (several hundred) remain as of July 2022 (see figure XLI).

Figure XLI
Containers in the decontamination area at Uiju airfield
(40°09’08”N 124°29’58”E)

Source: Planet Lab.
According to available statistics, the overall trade volume of the Democratic People’s Republic of Korea increased slightly on a monthly basis in the first quarter of 2022 (see figure XLII), with the resumption of railway cargo traffic between Dandong and Shinuiju. However, this railway cargo traffic was suspended at the end of April because of the COVID-19 situation, bringing about an 80 per cent drop in trade volume from April to May and June 2022.

Figure XLII
Trade statistics, Democratic People’s Republic of Korea, June 2021–March 2022 (monthly)
(Millions of United States dollars)

Source: ITC trade map, accessed on 30 June 2022.

The Panel continued its analysis of prohibited exports and imports by the Democratic People’s Republic of Korea, and the present report primarily covers the period between October 2021 and March 2022.

On the basis of ITC records of national trade data, some of which appeared to fall into sanctioned categories, the Panel asked 24 Member States about transactions with the Democratic People’s Republic of Korea, as well as for details of any cases of rejection of clearance or seizure of goods exported to or imported from the country. Annex 44 contains the list of restricted HS code commodities that the Panel uses to monitor the sectoral ban.

The Panel also continued to seek information from Member State customs authorities on their practical implementation of sanctions obligations, such as the requirement to inspect all cargoes to and from the Democratic People’s Republic of Korea and to seize and dispose of them when prohibited items are found.

Some Member States indicated that there was no recorded trade activity with the Democratic People’s Republic of Korea during the last quarter of 2021 and the first quarter of 2022 and mentioned mistaken usage of country codes, in which the country code for the Democratic People’s Republic of Korea (KP) had been entered wrongly in place of the country code for the Republic of Korea (KR), the actual trade partner. Others stated that transactions had conformed with United Nations...

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84 Overall Democratic People’s Republic of Korea trade statistics available as at 30 June 2022 cover the period up to March 2022.

85 According to available statistics, 46 Member States reported trade with the Democratic People’s Republic of Korea, 24 of which had included trade in restricted Harmonized System (HS) code commodities.
sanctions.\textsuperscript{86} A few Member States described the results of investigations of cases of possible non-compliance. Annexes 45 and 46 contain comparison data demonstrating discrepancies between international trade statistics and national data.

103. The Panel awaits responses from a number of Member States, and notes that some continue to face challenges in determining whether certain items are prohibited from transfer to and/or from the Democratic People’s Republic of Korea.

Recommendations

104. The Panel recommends that appropriate measures be taken by the International Organization for Standardization and Member States to prevent erroneous usage of country codes for the Democratic People’s Republic of Korea and the Republic of Korea (KP and KR, respectively).

105. The Panel recommends that Member States streamline their export and import control lists, using as supportive material the informal list of prohibited commodities (see annex 44).

106. The Panel recommends that customs authorities of Member States use the above-mentioned list to inform trading agents in their jurisdictions for due diligence purposes, in particular when dealing with such commodities in the vicinity of sanctioned jurisdictions.

107. The Panel recommends, with regard to the Member States requiring assistance with the issue of the sectoral ban, that the Committee consider information outreach.

IV. Embargoes, designated entities and individuals, and overseas workers

Embargoes

Global Communications (Glocom)

108. Given evidence that Glocom remains active online, the Panel asked Malaysia for an update on specific actions taken by Malaysian authorities on Glocom and its associates in recent years.\textsuperscript{87} Malaysia replied: “The Malaysian authorities confirmed that Global Communications (Glocom) has never operated in Malaysia” (see annex 47).

Sri Lanka

109. According to a media report\textsuperscript{88} in February 2022, a Sri Lankan minister admitted purchasing weapons from the Democratic People’s Republic of Korea during the 1983–2009 Sri Lankan civil war. The Panel asked Sri Lanka about this report but has yet to receive a reply, although it notes that the Minister for Foreign Affairs of Sri Lanka has categorically denied the media report.\textsuperscript{89}

Implementation of luxury goods ban

110. In the reporting period, the import of all consumer goods, including possible luxury goods, remained extremely low owing to border closures. However, following the partial resumption of railway cargo deliveries in January 2022, imported consumer

\textsuperscript{86} S/2022/132, paras. 127–129.

\textsuperscript{87} See para. 17.

\textsuperscript{88} See www.nknews.org/2022/02/top-sri-lankan-official-admits-to-arms-deal-with-north-korea-then-backtracks/?t=1652198644870.

\textsuperscript{89} See https://mfa.gov.lk/fm-north-korea.
111. The Panel investigated a media report concerning the use in the Democratic People’s Republic of Korea of high-end Canon and Nikon cameras by professional photojournalists. The Panel provided the serial numbers of about 20 of these cameras to the manufacturers, who confirmed the detail of sales by local dealers and retail outlets to purchasers in Japan, Singapore, Thailand, China and the United Arab Emirates. One of the cameras had been used for display purposes, and another as an inspection model in a manufacturing plant; it appeared that neither had been appropriately disposed of by the local disposal companies involved. For more details, see annexes 48 and 49.

112. According to a media report, government officials in the Democratic People’s Republic of Korea used a Mitsubishi Pajero, reportedly a model manufactured between 2015 and 2021 (see figure XLIII). Independent analysts have identified the model as possibly the deluxe “Collector’s Edition” or alternatively the “V97” edition. The vehicle first appeared on Korean Central Television on 8 March 2020, and subsequently in its footage on 25 March 2020, parked near the ICBM launch site inside a missile facility near Pyongyang International Airport. The vehicle appeared again in a group photograph with the country’s leader Kim Jong Un on 31 March 2022. Mitsubishi Motors Corporation informed the Panel that the vehicles in the image “have been manufactured in our Japanese plant after [financial year] 2014” and that this model “is a product that we sell from Japan to the North Asian and the Middle East region”. Investigations continue.

Figure XLIII
Images of Mitsubishi Pajero in the Democratic People’s Republic of Korea

113. Independent analysts have seen and identified modified armoured Mitsubishi Pajero sport utility vehicles at military parades in the Democratic People’s Republic of Korea in October 2020 and January 2021 (see figure XLIV). The manufacturer emphasized: “It is our policy not to undertake the assembly of vehicles for military purposes and no vehicle has ever been modified for military purposes as the one depicted in the image. Furthermore, our distributor agreement prohibits the sale, modification, or use of our vehicles for military purposes or for the disruption of international order”.

Source: Korean Central Television and the Panel.
114. The Panel investigated a media report\(^\text{90}\) of a Singaporean company violating the luxury goods ban by supplying wines and spirits to the Democratic People’s Republic of Korea. The Panel received information from a Member State that “123 Holdings Pte. Ltd.”, a Singapore-registered company, had been charged in May 2022 in a Singaporean court for the alleged supply of branded whiskies, cognacs and wines to the Democratic People’s Republic of Korea via China in 2016–2017. There were at least five deliveries, with a total value of about 720,000 Singapore dollars. The Panel is following the outcome of this case.

115. At the request of the Panel, Japan provided some additional information on the case of the seizure of a secure digital (SD) card in June 2021 (see annex 50).

116. The Panel awaits a response from Steinway Musical Instruments Inc. regarding a grand piano in the Democratic People’s Republic of Korea (see S/2022/132, para. 148).

Recommendations

117. The Panel reiterates its recommendation that Member States consider updating their export control lists to reflect their lists of prohibited luxury goods in a manner consistent with the objectives of Security Council resolutions 1718 (2006), 1874 (2009), 2094 (2013), 2270 (2016) and 2321 (2016), avoiding unnecessary broadening of their scope in order not to restrict the supply of unprohibited goods to the civilian population or have a negative humanitarian impact once trade restarts.

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118. The Panel reiterates its recommendation that Member States encourage their business entities and nationals exporting luxury goods to include a contractual provision to prevent trans-shipment to the Democratic People’s Republic of Korea.

Korea Mining Development Trading Corporation (Kpe.001)

119. The Panel has received further information from a Member State that there is an ongoing relationship between Equatorial Guinea and the United Nations-designated Korea Mining Development Trading Corporation of the Democratic People’s Republic of Korea as of early 2022. The Panel has written again to Equatorial Guinea but has yet to receive a reply.

Green Pine Associated Corporation (Kpe.010)

120. According to a Member State, in 2019, Green Pine Associated Corporation (also known as Saeng Pil Trading Corporation; formerly known as Paeksan Associated Corporation and Taedonggang Technical Associated Corporation) changed its name to Jihyang Associated Corporation (also known as Jihyang Technology Trade Company and Jihyang Trading Corporation) when conducting business overseas, in order to avoid scrutiny and evade United Nations sanctions.

Munitions Industry Department (KPe.028)

121. According to information provided by a Member State, information technology (IT) workers of the Democratic People’s Republic of Korea linked to the Munitions Industry Department have been earning foreign currency by selling voice phishing applications and operating multiple overseas servers and Internet Protocol addresses.

122. In July 2020, four Republic of Korea nationals were arrested by the authorities in Tianjin, China, and extradited to the Republic of Korea. One testified that criminal groups had purchased the personal information of Republic of Korea nationals as well as voice phishing applications from a Democratic People’s Republic of Korea an IT worker. Analysis of the server used by the voice phishing group revealed unique linguistic terms used only in the Democratic People’s Republic of Korea. In early 2022, the Member State obtained a manual for the hacking application and video clips demonstrating its functions (see annex 51). An individual in the video was identified as Song Rim, a worker at the “Biryugang Overseas Technology Cooperation Company,” directly linked to the “Hapjanggang Trading Corporation” subordinate to the Ministry of

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91 S/2022/132, para. 122.
92 Referred to also as “vishing”, voice phishing involves the use of targeted telephone calls to phish, employing Voice over Internet Protocols, to spoof caller identity that resembles legitimate organizations to deceive intended victims. See www.law.cornell.edu/wex/phishing.
93 The Munitions Industry Department was directly involved in bringing IT workers from the Democratic People’s Republic of Korea to China in the past. See S/2021/211, para. 124, S/2020/840, paras. 106–111 and annex 47, and S/2020/151, paras. 120–125.
94 According to the authorities of this Member State, the amount of lost funds in these voice phishing cases is estimated at around $635 million.
96 These terms include words like “Bat-um Jon-hwa” (받음 전화), literally meaning incoming calls, and “Kol-um Jon-hwa” (걸음 전화), literally meaning outgoing calls.
97 See annex 52 for specific information on this IT worker of the Democratic People’s Republic of Korea.

Reconnaissance General Bureau (KPe.031)

123. Cyberattacks believed to be conducted by Democratic People’s Republic of Korea cyberthreat actors (Kimsuky, Lazarus Group, BlueNoroff and Stonefly) subordinate to the Reconnaissance General Bureau continued. These actors target victims to fraudulently solicit relevant information to sidestep the effects of sanctions, to obtain information of value to the Democratic People’s Republic of Korea and illicitly to generate revenue.

124. A cybersecurity firm reported that the Kimsuky Group has been using remote action trojan “xRAT (Quasar RAT-based open-source RAT)” malware and other disguised Word and PDF files to spearphish victims. The same firm discovered in April 2022 that the Lazarus Group had been distributing “NukeSped” malware by exploiting vulnerability in the Java-based logging utility Log4j. In another case, 47 companies and institutions – including defence companies – were discovered to be infected with new malware distributed by the Lazarus Group in the first quarter of 2022. These malicious behaviours, such as execution of arbitrary commands from an outside entity within the systems of these organizations, are said to have stemmed from the INITECH (inisafecrosswebexsvc.exe) process being infected by a malware type called “SCSKAppLink.dll”.

125. The Panel received information that a Lazarus Group campaign in January 2022 focused on multiple chemical and IT sector organizations to obtain intellectual property to further the interest of the Democratic People’s Republic of Korea in these areas. A report from a cybersecurity firm reveals that this was a continuation of Lazarus Group’s “Operation Dream Job”, which used fake job offers to lure victims into clicking on links or attachments that eventually installed malware. Stonefly was reported by the same firm to have recently shifted its focus from distributed denial-of-service (DDoS) attacks on government entities to espionage operations on high-value targets. In February 2022, Stonefly cyberattacked an engineering firm in

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98 Both of these entities were added to the United States Office of Foreign Assets Control sanctions list in April 2022. See https://home.treasury.gov/policy-issues/financial-sanctions/recent-actions/20220401.
99 S/2022/132, para. 30 and annex 30.
100 The names used in this section for the cyberthreat actors and their campaigns are widely employed in the cybersecurity industry.
102 See annex 53.1 for Kimsuky’s cyberattacks using “KONNI” malware.
103 “NukeSped” is backdoor malware that can perform various malicious activities based on commands received from a remote attacker-controlled domain.
104 The same malware type was identified by another cybersecurity firm when the Lazarus Group attacked the chemical sector. See para. 125.
105 See annex 53.2 for the links to these reports.
107 S/2021/211, para. 126 and footnote 107.
109 According to a cybersecurity firm, “Stonefly is believed to specialize in mounting highly selective targeted attacks against targets that could yield intelligence to assist strategically important sectors such as energy, aerospace, and military equipment. Virtually all of the technologies it appears to be interested in have military as well as civilian uses and some could have applications in the development of advanced weaponry”.

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the energy and military sectors, and a Member State informed the Panel that investigations were under way to confirm any substantial data breach.

126. A Member State informed the Panel that the Democratic People’s Republic of Korea has utilized ransomware to generate revenue.\(^\text{110}\) According to one cybersecurity company,\(^\text{111}\) although not frequently observed, the country has utilized ransomware such as the VHD ransomware, which has emerged since March 2020. Furthermore, several new types of ransomware were identified, namely BEAF, PXJ, ZZZZ and ChiChi ransomware, a majority of which bears code similarities with VHD ransomware attributed to BlueNoroff (also known as APT38).

127. Another cybersecurity company shows that the Lazarus Group has been distributing a trojanized version of a DeFi Wallet for storing the cryptocurrency assets of users and investors.\(^\text{112}\) BlueNoroff, well known for its cyberheist attack on the Central Bank of Bangladesh in 2016, shifted its focus “from hitting banks and SWIFT-connected servers to solely cryptocurrency businesses as the main source of the group’s illegal income” and illustrates the group’s “SnakeCrypto campaign”.\(^\text{113}\) The targets of the “SnakeCrypto campaign” were companies that dealt with cryptocurrencies and smart contracts worldwide. The Panel cannot yet confirm whether these groups’ campaigns were successful in generating illicit revenue for the Democratic People’s Republic of Korea, but these types of campaign are likely to continue.\(^\text{114}\)

**Ministry of the People’s Armed Forces (KPe.054)**

*Department 53*

128. A Member State reported that Department 53 (also known as Bureau 53) of the United Nations-designated Ministry of the People’s Armed Forces of the Democratic People’s Republic of Korea is a weapons-trading entity, headquartered in Pyongyang. At least during the period from 2019 to 2021 (and possibly beforehand and afterwards), the Department 53 representative office in the Russian Federation has reportedly been responsible for acquiring bearings, communications and electronics components for the Democratic People’s Republic of Korea from the Russian Federation. From late 2021 (and possibly beforehand), Department 53 has also been directly involved in a number of construction projects in Congo. These projects, which almost certainly employ Democratic People’s Republic of Korea labourers, include multiple hospitals (Brazzaville and Songolo) and housing complexes (Kinende, Bacongo and Uenze) (see para. 138).

129. According to the Member State, Department 53 has subordinate and front companies, and named overseas representatives in several countries. The Panel asked Congo, Mozambique, the Syrian Arab Republic, the United Republic of Tanzania, the

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\(^\text{114}\) Successful deployment of ransomware or using credential harvesting to generate illicit revenue would violate financial sanctions, including paragraph 11 of Security Council resolution 2094 (2013). See paras. 146–149 on cryptocurrency theft by the Democratic People’s Republic of Korea.
Russian Federation and China for further details and clarification of the above information.

130. The Russian Federation replied that there were no accredited units of the Ministry of People’s Armed Forces responsible for the arms trade in the Russian Federation, and that the named individuals were diplomats. The Syrian Arab Republic replied that there was no military cooperation between the Democratic People’s Republic of Korea and the Syrian Arab Republic. China replied that no evidence of activities related to illicit weapons trading had been found. For full responses, see annexes 54–56. The Panel awaits other replies.

**Haegumgang Trading Corporation**

131. Haegumgang Trading Corporation is a Democratic People’s Republic of Korea weapons-trading entity subordinate to the Ministry of People’s Armed Forces. According to a Member State, in June 2021, the Corporation was planning to broker the sale of approximately $3.5 million worth of military-related equipment to Nigeria. The Panel awaits the reply of Nigeria. Investigations continue.

**Overseas workers**

132. The Panel continues investigations into nationals of the Democratic People’s Republic of Korea earning income abroad (overseas workers). According to Member State information, Democratic People’s Republic of Korea nationals were employed in Africa, Asia, the Middle East and the Russian Federation in 2021 in the fields of IT, medical cooperation, construction and catering, in contravention of paragraph 8 of Security Council resolution 2397 (2017). The COVID-19 border closure continues to prevent Member States from repatriating Democratic People’s Republic of Korea nationals from their territories.

133. The Panel obtained a list of Democratic People’s Republic of Korea nationals who had departed from a Member State by the end of December 2019 but found that some of them did not arrive at their stated destinations or transiting countries after departure. Investigations continue.

**Algeria**

134. A Member State reported that the Democratic People’s Republic of Korea company Namgang Construction General Corporation contracted with another company of a third country to provide Democratic People’s Republic of Korea workers for construction projects in Algeria between June and July 2021. Algeria replied to the Panel that this Democratic People’s Republic of Korea company does “not appear in its official records” (see annex 57).

**Cambodia**

135. The Panel continues to investigate Democratic People’s Republic of Korea nationals working in Cambodia. At least two Democratic People’s Republic of Korea entities, Keochakrey Trading Co. Ltd. and SCNK (Cambodia) Co. Ltd., continued to

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115 Regarding IT workers of the Democratic People’s Republic of Korea, in May 2022, the Government of the United States issued “Guidance on the Democratic People’s Republic of Korea IT workers”, in which it describes Democratic People’s Republic of Korea efforts to dispatch its IT workers to companies across the world to obtain privileged access sometimes used to facilitate cyberintrusions. The guidance provides indicators to help companies to identify these IT workers and recommends various protective measures. See [https://home.treasury.gov/system/files/126/20220516_dprk_it_worker_advisory.pdf](https://home.treasury.gov/system/files/126/20220516_dprk_it_worker_advisory.pdf) and [https://home.treasury.gov/system/files/126/20220516_dprk_it_worker_fact_sheet.pdf](https://home.treasury.gov/system/files/126/20220516_dprk_it_worker_fact_sheet.pdf).
operate even after Cambodian authorities had deregistered them in December 2019. A dissolved company’s information was used by the entity, with relevant parts of the address and the country replaced (see annex 58). Cambodia informed the Panel that both entities were deregistered in February 2022 and provided information on Democratic People’s Republic of Korea nationals working for them. Investigations continue.

Congo

136. According to a Member State, Korea Moranbong Medical Cooperation Center requested Congo to extend work visas for several Democratic People’s Republic of Korea medical doctors working in Congo in March 2021 (see annex 59). The Panel has yet to receive a reply from Congo.

Côte d’Ivoire

137. A Member State reported that Korea Moranbong Medical Cooperation Center contracted with medical centres in Côte d’Ivoire covering the employment of Democratic People’s Republic of Korea medical doctors in June and July 2019 (see annex 60). The Panel awaits a response from Côte d’Ivoire.

Lao People’s Democratic Republic

138. In July 2020, the Lao People’s Democratic Republic provided the Panel with information that there was no Lao company hiring IT workers of the Democratic People’s Republic of Korea, although a Member State reported that a team of such workers associated with Lao-Tosho IT Service Company Ltd. continues to work there. The Lao People’s Democratic Republic has yet to respond about these workers (see annex 61).

Russian Federation

139. A Russian local media outlet reported that a Russian company “‘SZ’РЫБОВОДСТРОЙ” was employing Democratic People’s Republic of Korea nationals on a construction site at a residential complex in Yuzhno-Sakhalinsk. The report stated that the construction work was related to an apartment complex, which started late in 2019 and was scheduled to be completed in the first half of 2022 (see annex 62). The Russian Federation replied that there was no information about the use by the company of Democratic People’s Republic of Korea workers. Annex 63 contains the full reply.

140. According to a Member State, a Democratic People’s Republic of Korea IT company, Pyongyang Kwangmyong Information Technology Corporation (평양광명정보기술사), has been operating in Vladivostok and reportedly used Russian nationals to create IT accounts and to provide banking services in 2021 and 2022, in return for a share of Democratic People’s Republic of Korea IT workers’ revenues. Other activities included maintaining accounts on a freelance platform called “Upwork” (https://www.upwork.com) and facilitating remote verifications associated with the usage of the accounts, receiving payments for Democratic People’s Republic of Korea IT workers in the Russian nationals’ bank accounts, and identifying potential IT work opportunities for Democratic People’s Republic of Korea IT workers. The Russian Federation replied that the company was not locally

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116 S/2020/151, para. 139 and annex 38.
117 ОOO “‘СЗ’ РЫБОВОДСТРОЙ”, INN 650103952031.
118 The Russian Association of Computer and Information Technology Enterprises website shows that this company has, in the past (August 2014), offered Russian companies the opportunity to hire Democratic People’s Republic of Korea workers by sending documents describing the capabilities of its IT specialists.
registered and there were no data on those involved in its activities. Annex 63 contains the full response.

Togo

141. According to a Member State, Democratic People’s Republic of Korea doctors are working in Togo and have been involved in the establishment of joint ventures with several Togo-based entities. Evangelical churches in Togo have also invited Democratic People’s Republic of Korea medical workers to the country (see annex 64). The Panel has yet to receive a reply from Togo.

United Arab Emirates

142. According to another Member State, a Democratic People’s Republic of Korea individual, Oh Chung Song (오충성, date of birth: 27 February 1989), then resident in Dubai, created an account on the “Upwork” platform, falsifying his nationality in the process. Using the platform, Oh reportedly developed and supplied IT-related programmes to a number of different companies in order to acquire foreign currency. In December 2021, an employer discovered Oh’s falsification of his nationality and as a result he and other Democratic People’s Republic of Korea IT workers working with him left immediately for the Lao People’s Democratic Republic, concerned that they would be investigated by United Arab Emirates authorities. The Panel has yet to receive a reply from relevant Member States or “Upwork”.

Viet Nam

143. Viet Nam replied to the Panel’s enquiry about “Koryo Restaurant”, which continued to operate in Hanoi.119 According to the reply, “non-repatriated[Democratic People’s Republic of Korea] workers in Viet Nam have been granted temporary one-month visas to extend their stay in Viet Nam due to the impact of the COVID-19 pandemic”. Viet Nam explained that work permits were no longer issued and “without any support from their country, they are in difficult conditions”, and the operation of the restaurant is “solely to maintain the minimum living conditions for remaining [Democratic People’s Republic of Korea] employees for humanitarian purposes”.

144. Viet Nam also explained that “the paintings in the Koryo Restaurant are only for decoration purposes. There is no evidence proving that its employees have been selling any art products from Mansudae Art Studio”.

V. Finance

145. In the reporting period, the Panel’s financial investigations focused on Democratic People’s Republic of Korea cyberactivities, although previous financial investigations continued.120

Illicit generation of revenue through cyberactivities

146. Cyberattacks targeting cryptocurrency firms and exchanges continued,121 becoming more sophisticated and making tracking stolen funds more difficult. The absence of global regulatory mechanisms governing cryptocurrencies exacerbates the issue.

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119 S/2022/132, para. 178 and annex 84.
In late March 2022, the Ronin network, an Ethereum (ETH)-based sidechain used for the non-fungible token (NFT) game, was hacked for over 173,600 ETH and 25.5 million USD Coin. Newsletters from the network reported that the hackers accessed five out of nine private key validator nodes, including one from a third-party validator run by a decentralized autonomous organization. All deposits and withdrawals of the Ronin Bridge were halted within hours after the discovery for investigation. Several data analytics companies traced the stolen funds, some of which went through “coin swapping” on decentralized exchanges and were sent to currency mixing services. In mid-April, the Federal Bureau of Investigation of the United States of America attributed the Ronin hack to the Lazarus Group, and the United States Treasury sanctioned the ETH wallet addresses that were linked to the theft. In May, United States authorities imposed sanctions on Blender, a virtual currency mixer which was used by the Democratic People’s Republic of Korea to launder the stolen cryptocurrency, the first time a mixer company had been sanctioned. The Ronin Bridge reopened on 28 June and the company is working with law enforcement agencies to fully recover its funds.

According to numerous sources, the Horizon Bridge for the Harmony blockchain, which bridges Bitcoin, the ETH network and the Binance Chain, was compromised by a very similar cyberattack on 23 June 2022, in which multiple transactions were made to steal various types of Altcoins. Harmony reported that its team found “evidence that private keys were compromised” and “funds were stolen from the Ethereum side of the bridge”. The hacker was reported to have compromised two of the five multi-signature wallets. The stolen assets were sent to different wallets in the Uniswap decentralized exchange for “coin swapping” into an assessed 85,800 ETH. Harmony provided updated information on 27 June that the hackers started to move funds through the Tornado Cash mixer. On 29 June, based on the strong resemblance to previous cryptohacks by the group, including the Ronin hack, 

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122 Non-fungible tokens are “digital tokens on a blockchain that each represent something unique, such as a digital piece of art, a special in-game item, rare trading card collectibles, or any other distinct digital/physical asset”. See https://chain.link/education/nfts.
123 Sky Mavis, a Viet Nam-based technology company, developed Axie Infinity and the Ronin Network.
125 See https://therecord.media/more-than-625-million-stolen-in-defi-hack-of-ronin-network.
127 Sky Mavis, the developers of the game Axie Infinity, ruled out technical vulnerabilities as the major cause behind the hack and mentioned that “this was a social engineering attack combined with human error”.
128 The Ronin network was breached on 23 March, and the breach was discovered on 29 March.
133 The Ronin network was breached on 23 March, and the breach was discovered on 29 March.
134 The Ronin Bridge reopened on 28 June and the bridge has fully recovered its funds.
135 The Harmony blockchain was created by the United States-based blockchain investment firm Harmony One.
136 Similar to the Ronin hack, Harmony announced that it has no evidence of a smart contract code breach or any vulnerability on the Horizon platform.
a blockchain analysis firm identified the Lazarus Group as the prime suspect. Investigations are ongoing.

149. Assessments of both incidents have revealed no technical failures, pointing to likely human error as a result of social engineering deployed by the hackers. Both cases involve “coin swapping” in decentralized exchanges and the use of mixers in the laundering process. Early announcement of both incidents enabled prompt engagement of law enforcement agencies and blockchain analysis firms, leading to better recovery of stolen funds.

150. A blockchain analysis firm, Chainalysis, has analysed the tactics, techniques and procedures used by Democratic People’s Republic of Korea cyberactors, especially the Lazarus Group. Annex 65 contains that analysis, focusing on access (methods used to get control of victims’ infrastructure), obfuscation (the swapping of coins from one blockchain to another and the use of mixers) and cash out (transferring the cryptocurrency into fiat currency).

151. The use by Democratic People’s Republic of Korea cyberactors of NFTs as a means of both revenue generation and money-laundering is increasing. Cryptocurrency analysts fear that the use of this mechanism is expanding, in part because it is one of the least regulated. According to a Member State, since the end of 2021 there have been several Democratic People’s Republic of Korea-generated NFT incidents in several locations. Investigations continue.

**Recommendations**

152. Activities attributed to cyberactors affiliated with the Democratic People’s Republic of Korea were responsible for the theft of cryptocurrency assets worth hundreds of millions of United States dollars in the reporting period. The Panel believes that these actors will continue to exploit weak links in the blockchain and among virtual asset service providers unless regulatory actions are established.

153. The Panel recommends that Member States advise relevant national actors, including financial institutions, businesses and virtual asset service providers, to adopt appropriate education, training, information-sharing and advisory materials for individuals across all levels of the workforce, from executives to part-time employees.

154. The Panel recommends that Member State agencies, as well as financial institutions, businesses and virtual asset service providers, devote appropriate attention to increased cyberhygiene by requiring of all cryptocurrency users attempting access to a cryptocurrency exchange set a higher default threshold, such as a two-factor authentication of transaction.

155. The Panel recommends that any entity suffering a cyberattack report this to and engage with the proper legal authorities as soon as possible, issue a public announcement of the incident and engage with agencies relevant to the event, including blockchain analysis firms, in order to increase the prospects for recovery of some stolen assets.

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137 See https://hub.elliptic.co/analysis/the-100-million-horizon-hack-following-the-trail-through-tornado-cash-to-north-korea.

138 On 19 July 2022, the United States Department of Justice announced that “thanks to rapid reporting and cooperation from a victim … prosecutors have disrupted the activities of a North Korean state-sponsored group deploying ransomware know as ‘Maui’” and seized around $500,000 that were ransom payments. See annex 66.


140 This action increases security and is best practice for some private sector actors. See www.cnas.org/publications/reports/following-the-crypto.
156. The Panel recommends that Member States consider legislation or establishing directives for cybercompanies to enforce “know your customer” protocols and to tighten procedures for virtual asset service provider registration.\(^{141}\)

157. The Panel recommends the Member States strengthen cooperation, facilitate dialogue and enhance information-sharing in order to address the growing intelligence and financial threat of cybercrime.\(^{142}\)

158. The Panel recommends that Member States implement as soon as possible the Financial Action Task Force guidance on virtual assets, which seeks to prevent financing of weapons of mass destruction proliferation by placing anti-money-laundering and counter-terrorism financing requirements on these assets and virtual asset service providers.\(^{143}\)

### VI. Unintended impact\(^{144}\) of sanctions\(^{145}\)

159. In paragraph 25 of resolution 2397 (2017), the Security Council reaffirms that United Nations sanctions are not intended to have adverse humanitarian consequences for the civilian population of the Democratic People’s Republic of Korea.

**Possible humanitarian consequences**

160. The Panel requested information from a number of Member States regarding the unintended impact of sanctions on the civilians of the Democratic People’s Republic of Korea (see annex 68). Their responses are quite varied. Some Member States suggest the cumulative effect of sanctions to be considerable, while others regard them as having no significant impact. The Panel repeated its survey of around 40 United Nations agencies and non-governmental aid organizations with a record of activity in the Democratic People’s Republic of Korea. Responses are shown in annex 70.

161. The Panel assesses that the Democratic People’s Republic of Korea faces a long-term state of deteriorating humanitarian crisis, apparent in the reported decline of the provision of basic human needs, the inability of major international humanitarian agencies to provide assistance owing to the closure of all borders since 2020 and the recent COVID-19 outbreak in the country. These factors have had a disproportionate impact on women, children and other vulnerable groups’ access to adequate food and health care.\(^{146}\)

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\(^{141}\) According to Republic of Korea authorities, cryptohacking incidents in the Republic of Korea dropped after the amended Act on the Reporting and Use of Specific Financial Transaction Information went into effect in March 2021. The Act required all virtual asset service providers to transform their anti-money-laundering and counter-terrorist financing requirements and to register with the financial regulators before starting any activities. See [www.coinfirm.com/blog/south-korea-crypto-regulations](http://www.coinfirm.com/blog/south-korea-crypto-regulations).

\(^{142}\) A good example is the United States-Republic of Korea ransomware working group established in September 2021.

\(^{143}\) See annex 67.

\(^{144}\) Two experts object to the heading of this section, stressing that it should be in line with the language of the Security Council resolution (adverse “consequences” of sanctions), because an omission of this term may result in complicating the statement of case and qualifying of credible evidence; they suggest that this terminology should be used in the Panel’s reporting and its correspondence.

\(^{145}\) Two experts note the inability of the Panel to reach a consensus view on the humanitarian consequences of United Nations sanctions and regret the resulting absence of analysis of this issue in the present report.

162. United Nations agencies note that in 2022 more than 11 million people in the Democratic People’s Republic of Korea are in need (up from just over 10 million in 2019), while 5 million lack proper water, sanitation and hygiene supply, and more than 41 per cent are undernourished: the country has the fourth worst malnutrition rate in the world.147

163. Although difficult to specify precisely, the Panel has previously concluded that there can be little doubt that the United Nations sanctions have unintentionally affected the humanitarian situation and the right to development, even as the relative influence of sanctions has probably lessened after 2020.148

164. Although it concentrates on analysing the influence of United Nations sanctions, the Panel notes that the dismal humanitarian situation in the Democratic People’s Republic of Korea is probably the result of a number of factors, including a lack of resources and capital, low productivity, the prioritization of heavy industry and military needs, which dwarf the consumer sector, the country’s internal decision-making, a failed centralized planning system, frequent natural calamities, self-isolation, a lack of export earnings and import capacity and the closure of borders because of the COVID-19 pandemic, as well as the effect of sanctions.

165. The direct impact on the humanitarian situation of the COVID-19 outbreak (referred to by the Democratic People’s Republic of Korea as “fever”), which reportedly started in the country in April 2022, is difficult to assess. The illness was estimated by July to have affected around 25 per cent of the population, but very few lethal cases were reported (although some sources suspect underreporting).

166. Prior to the pandemic, the medical system of the Democratic People’s Republic of Korea was already in a dilapidated state due to a number of factors (see para. 164) and the country reportedly imported only a limited supply of medical commodities (see annex 71), most of them through aid channels. Disaggregating the impact of United Nations sanctions from these other factors is difficult. The Panel has calculated that in 2020 and 2021, with the borders closed, the country imported COVID-19-related medical goods amounting to approximately $1.87 per person.149

167. The COVID-19 outbreak appears to have had a limited impact on the economy, including on the price of food. Rice and corn prices continued to rise in July, when they usually fall after the “barley hill”.150,151 However, a large-scale crisis does not appear to have occurred. Reports from inside the Democratic People’s Republic of Korea testify that the virus, although very contagious, is of a variety that in most cases causes just a few days’ fever and coughing.152

Possible consequences for humanitarian assistance operations

168. Overall, deliveries of humanitarian assistance in the reporting period saw little change; the Committee granted 4 new exemptions and 13 extensions of humanitarian assistance. According to United Nations sources, 90 per cent of the humanitarian cargos meant for the Democratic People’s Republic of Korea remain in storage on the

148 S/2022/132, para. 188.
149 This figure is calculated on the basis of the population of the Democratic People’s Republic of Korea and ITC data on the country’s COVID-19-related imports (see annex 71).
152 However, one non-governmental organization suggests: “Even if the number of cases has indeed fallen, the [Democratic People’s Republic of Korea] is still vulnerable to a resurgence of the disease. Public health experts have noted that the country’s healthcare system is not equipped to deal with a COVID-19 outbreak.”
border. A number of containers containing medical and humanitarian supplies were delivered by train in April 2022 and were put into three-month quarantine in the disinfection facility in Uiju (see para. 97 and figure XLI). Media reports in mid-May noted that three Democratic People’s Republic of Korea cargo planes delivered from abroad medical supplies connected to the COVID-19 outbreak in the country. Some containers, delivered in 2021, were unloaded by the end of spring 2022. Most organizations have not resumed implementation and monitoring efforts, although some maintain a presence through locally hired staff and telecommunicating.

169. As conveyed by their responses to the Panel’s survey, humanitarian organizations are not optimistic about the possibility of resuming their operations in the Democratic People’s Republic of Korea, even when and if the borders are reopened. The need for lengthy exemption procedures, de-risking, the reluctance of donors and particularly the absence of a banking channel continue to be major issues.

170. Suggestions expressed by the organizations in the survey included:

(a) Permanent exemptions granted for humanitarian organizations;
(b) A Committee or Security Council “letter of approval” to facilitate implementation of an exemption;
(c) Preparation of published guidelines for exemptions that are accessible in Korean, including North Korean, and English;
(d) A programme exempting selected exports currently under sanctions, the proceeds of which might be used to finance humanitarian supplies.

Recommendations

171. The Panel reiterates its recommendation that the Committee consider more active outreach with civil society providing humanitarian assistance to the Democratic People’s Republic of Korea to help to substantiate its future decision-making and to better understand the humanitarian situation.

172. The Panel notes the recent arrangements for transferring funds to United Nations humanitarian organizations in the Democratic People’s Republic of Korea (see footnote 154) but reiterates the urgency of re-establishing a more durable banking channel.

173. The Panel values highly the biannual briefings by the relevant United Nations agencies on the unintended impact of sanctions and recommends that the Committee continue this practice.

174. The Panel recommends that the Security Council continue to address issues and processes that mitigate the potential unintended adverse impact of sanctions on the civilian population of the Democratic People’s Republic of Korea and on humanitarian aid operations to benefit the country’s vulnerable population and overcome the consequences of the COVID-19 pandemic.

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153 S/2022/132, para. 191.
154 The Panel has been informed that as a one-time interim solution to this problem the United Nations has entered into an arrangement with the Government of the Democratic People’s Republic of Korea to transfer monies through the account of the Permanent Mission of the Democratic People’s Republic of Korea, whereby the Government will credit accounts held by United Nations organizations in the country, without the creation of a correspondent banking relationship with a Democratic People’s Republic of Korea bank. The money will be used solely for humanitarian assistance activities in line with the exception to the asset freeze on a Democratic People’s Republic of Korea bank.
175. The Panel recommends that the Committee and other relevant stakeholders consider the idea of exempting selected exports currently under sanctions, the proceeds of which might be used to finance humanitarian supplies.

VII. National implementation reports

Status of Member State reporting on the implementation of relevant resolutions

176. As at 27 July 2022, 66 Member States had submitted reports on their implementation of paragraph 8 of Security Council resolution 2397 (2017), 81 Member States on paragraph 17 of resolution 2397 (2017), 95 Member States on resolution 2375 (2017), 90 Member States on resolution 2371 (2017), 107 Member States on resolution 2321 (2016) and 115 Member States on resolution 2270 (2016). The Panel notes that the number of non-reporting Member States (127) for resolution 2397 (2017) remains significant.

VIII. Recommendations

177. For a consolidated list of recommendations, see annex 72.
Annex 1: Excerpt of IAEA Director General’s Introductory Statement to the Board of Governors (6 June 2022)

At the Nuclear Test Site at Punggye-ri we have observed indications that one of the adits has been reopened, possibly in preparation for a nuclear test. The conduct of a nuclear test would contravene UN Security Council resolutions and would be a cause for serious concern.

At the Yongbyon site, activities are continuing. There are ongoing indications consistent with the operation of the 5MW(e) reactor. There are indications of activity at the Radiochemical Laboratory that are consistent with those observed during possible waste treatment or maintenance activities in the past. A roof has been installed on the annex to the reported Centrifuge Enrichment Facility, so the annex is now externally complete. Near the light water reactor (LWR), we have observed that the new building that had been under construction since April 2021 has been completed, and construction has started on two adjacent buildings. At the 50MW(e) reactor, construction of which stopped in 1994, we have observed the dismantling of buildings and the removal of some material, likely for re-use in other construction projects. There are ongoing indications of activities at the Kangson complex and the Pyongsan Mine and Concentration Plant.

The continuation of the DPRK’s nuclear programme is a clear violation of relevant UN Security Council resolutions and is deeply regrettable. I call upon the DPRK to comply fully with its obligations under relevant UN Security Council resolutions, to cooperate promptly with the Agency in the full and effective implementation of its NPT Safeguards Agreement and to resolve all outstanding issues, especially those that have arisen during the absence of Agency inspectors from the country. The Agency continues to maintain its enhanced readiness to play its essential role in verifying the DPRK’s nuclear programme.

Source: IAEA, IAEA Director General’s Introductory Statement to the Board of Governors (6 June 2022)
Annex 2: KCNA reporting of Kim Jong Un’s January 2021 speech at 8th Party Congress (excerpt related to nuclear and military developments)

*Great Programme for Struggle Leading Korean-style Socialist Construction to Fresh Victory on Report Made by Supreme Leader Kim Jong Un at Eighth Congress of WPK*

*Date: 09/01/2021 | Source: Minju Choson KCNA*

The report detailed the historic course of masterminding a great revolutionary turn for possessing the completely new nuclear capabilities aimed at attaining the goal of modernization of the nuclear force.

Under the direct guidance of the Party Central Committee, intermediate-range and intercontinental ballistic rockets of Hwasongpho series and submarine-launched and ground-based ballistic rockets of Pukkuksong series were manufactured in our own style to meet their unique operational missions. This gave a clearer description of the status of our state as a nuclear weapons state and enabled it to bolster its powerful and reliable strategic deterrent for coping with any threat by providing a perfect nuclear shield.

**In the period under review the already accumulated nuclear technology developed to such a high degree as to miniaturize, lighten and standardize nuclear weapons and to make them tactical ones and to complete the development of a super-large hydrogen bomb.** By succeeding in the test-fire of ICBM Hwasongpho-15 on November 29, 2017, the Party Central Committee declared with pride to the world the accomplishment of the historic cause of building the national nuclear force and the cause of building a rocket power.

The report reviewed the fact that new cutting-edge weapon systems were developed in the sector of national defence science one after another to cope with the enemy’s desperate arms buildup, thus making our state’s superiority in military technology an irreversible one and putting its war deterrent and capability of fighting a war on the highest level.

The national defence science sector developed the super-large MLRS, a super-power attack weapon the world’s weaponry field had never known, and proceeded to develop ultra-modern tactical nuclear weapons including new-type tactical rockets and intermediate-range cruise missiles whose conventional warheads are the most powerful in the world.

**It is necessary to develop the nuclear technology to a higher level and make nuclear weapons smaller and lighter for more tactical uses. This will make it possible to develop tactical nuclear weapons to be used as various means according to the purposes of operational duty and targets of strike in modern warfare, and continuously push ahead with the production of super-sized nuclear warheads.** In this way we will be able to thoroughly contain, control and handle on our own initiative various military threats on the Korean peninsula, which are inevitably accompanied the nuclear threat.

*Source: Minju Choson KCNA (in bold and underlined by the Panel).*
Annex 3: Activities at Punggye-ri nuclear test site (41° 16’ 35″ N 129° 05’ 18” E)

Background

The DPRK has conducted six nuclear tests in Punggye-ri test site since October 2006. The first nuclear test was conducted at Tunnel 1 (East portal) and the subsequent five tests were held at Tunnel 2 (North portal) between May 2009 and September 2017. Tunnel 3 (South portal) and Tunnel 4 (West portal) have not been used for any nuclear weapons test and Tunnel 3 appears to have two entrances, primary and secondary.

In April 2018, in connection with the US-DPRK Summit in Singapore, Kim Jong Un said “no nuclear test and intermediate-range and inter-continental ballistic rocket test-fire are necessary for the DPRK now...the mission of the northern nuclear test ground has thus come to an end” and announced that the DPRK will dismantle the nuclear test site during the Third Plenary Meeting of the Seventh Central Committee of the Workers’ Party of Korea. ¹

On 24 May 2018, following the announcement, the DPRK held a ceremony for the dismantling of the Punggye-ri nuclear test site inviting foreign journalists, but without international inspectors. DPRK demolished all tunnels including Tunnel 2, Tunnel 3 and Tunnel 4, except for Tunnel 1, which had been already abandoned by DPRK. ²

In January 2022, DPRK announced that they would “reconsider in an overall scale the trust-building measures...and to promptly examine the issue of restarting all temporally-suspended activities”, during the Political Bureau of the Central Committee of the Workers’ Party of Korea.³ The announcement appears to imply the resumption of ICBM and nuclear tests.

This annex shows the following activities at the nuclear test site by the Panel’s satellite imagery analysis.

Annex 3.1 Increased tracks of the vehicles across Punggye-ri test site
Annex 3.2 Construction of a new building at Tunnel 3
Annex 3.3 Observation of structure or possible entrance to Tunnel 3
Annex 3.4 Piles of soil from excavation at Tunnel 3
Annex 3.5 Road leveling and stream bed reconstruction at Tunnel 3
Annex 3.6 Increased construction of new buildings at Tunnel 3
Annex 3.7 Cables at the newly developed entrance to Tunnel 3
Annex 3.8 Renovation of the main administrative area
Annex 3.9 Several vehicles’ activities
Annex 3.10 New activities near Tunnel 4

² CNN reporters who had witnessed the destruction of the site reported that the DPRK officials told them that the Tunnel 1 had been already shut down. See CNN, North Korea Blows Up Tunnels at the Punggye-ri Nuclear Test Site, 25 May 25 2018; Katshuhisa Furukawa, “Developments at the DPRK’s Punggye-Ri Nuclear Weapon since December 2021”, Open Nuclear Network, 28 March 2022, https://oneearthfuture.org/file/2857/download?token=lnoDS97H.
³ 6th Political Bureau Meeting of 8th C.C., WPK Held (20/01/2022), https://kcnawatch.org/newstream/1642631520-928202842/6th-political-bureau-meeting-of-8th-c-c-wpk-held.
Annex 3.1: Increased tracks of the vehicles across Punggye-ri test site (Tunnel 3, Command center, Southern support area)

Source: Planet Labs Inc., 18 February 2022, 22 February 2022.
**Annex 3.2:** Construction of a new building at Tunnel 3

*Source:* Planet Labs Inc., 22 February 2022, 6 March 2022.

**Annex 3.3:** Observation of structure or possible entrance to Tunnel 3

Annex 3.4: Piles of soil from excavation at Tunnel 3

Source: Planet Labs Inc., 31 March 2022.
Annex 3.5: Road leveling and stream bed reconstruction at Tunnel 3

*Source:* Planet Labs Inc., 3 April 2022, 25 April 2022; Google Earth Pro, 4 May 2022.
Annex 3.6: Increased construction of new buildings at Tunnel 3

*Source:* Planet Labs Inc., 6 April 2022, 11 April 2022, 25 April 2022, 17 May 2022.
Annex 3.7: Cables at the newly developed entrance to Tunnel 3

Source: Google Earth Pro, 4 May 2022.
Annex 3.8: Renovation of the main administrative area

Annex 3.9: Several vehicles’ activities

Source: Planet Labs Inc., 5 April 2022, 6 April 2022.

Source: Planet Labs Inc., 9 May 2022, 10 May 2022.
Source: Planet Labs Inc., 4 May 2022.
Annex 3.10: New activities near Tunnel 4

Annex 4: Construction activities in the southern area of the LWR (39°47′39″N125°45′18″E)

Source: Planet Labs Inc., 3 March 2022, 8 April 2022, 16 April 2022, 28 May 2022, 5 July 2022.
Annex 5: Vehicle activities and cooling water discharge at 5MW(e) reactor
(39°47’51″N125°45’20″E)
Source: Planet Labs Inc., 6 April 2022, 27 April 2022, 28 May 2022.
Annex 6: 50MW(e) reactor (39°47′20″N 125°45′46″E)

Source: Planet Labs Inc., 8 April 2022, 15 May 2022, 5 July 2022.
Source: Planet Labs Inc., 8 April 2022, 16 April 2022, 19 April 2022, 15 May 2022.
Annex 7: Radiochemical Laboratory and Coal-fired thermal plant (39°46′50″N125°45′08″E, 39°46′33″N125°45′27″E)

Source: Google Earth Pro, 9 May 2022; Planet Labs Inc., 5 July 2022.
Source: Planet Labs Inc., 3 March 2022, 28 May 2022.
Annex 8: Activities at the Yongbyon Centrifuge Facility (39°46′15″N, 125°44′57″E)

Plumes

Construction

Annex 9: Activities at Pyongsan Uranium Mine and Concentration Plant (Location of the possible yellowcake production building at 38°19′04″N126°25′54″E)

Source: Planet Labs Inc., 16 May 2022.
1) Expansion of the piles of tailings at the mine (38° 19' 58" N 126° 27' 21" E)

Source: Planet Labs Inc., 26 September 2021, 3 February 2022, 4 May 2022, 16 May 2022.
2) Railcar activities at Pyongsan Uranium Concentration Plant (38° 19' 03" N 126° 25' 55" E)

*Source: Planet Labs Inc., 16 May 2022, 21 May 2022.*
3) Tailings pond of Pyongsan Uranium Concentration Plant (38° 18' 40" N 126° 25' 46" E)

Annex 10: Activities at Kangson (38° 57′ 26″ N 125° 36′ 43″ E)

Source: Planet Labs Inc., 6 March 2022, 3 April 2022, 21 May 2022.
Annex 11: Activities at Yongdoktong (40°00′01″N125°18′02″E, 40°01′45″N125°16′29″E)

Source: Google Earth Pro, 17 April 2022; Planet Labs Inc., 15 May 2022.
West valley

9 January 2021

Spoil piles from possible excavation of the tunnel

1 November 2021

Possible tunnel entrance

18 January 2022

17 April 2022

South valley

9 January 2021

Possible tunnel entrance

1 November 2021

18 January 2022

Expansion of the spoil piles

17 April 2022

Source: Google Earth Pro, 9 January 2021, 1 November 2021, 18 January 2022, 17 April 2022.
Annex 12: Replies on Academic Exchanges with PUST

1) United Kingdom
A University in the UK replied that two students were registered in doctoral degrees in woman’s and Reproductive Health and plant sciences, which were scheduled to end in 2023-2024. The University explained that both students were studying anticancer mechanisms and essential oils to suppress fungal pathogens respectively and their research topics fell within the provisions for medical research. They had been subject to review under ATAS (Academic Technology Approval System) which was required by the UK government policy as part of immigration requirements before being granted the right to study in the University (see figure 12-1).

2) Sweden
A University in Sweden replied that two students were admitted in Ph.D. courses on 30 June 2015 and 20 August 2015 and finished their courses on 5 September 2019 and 28 January 2020, respectively. Both have received funding from Erasmus Mundus Action 2 project LOTUS+. Prior to the Ph.D. studies, one student received a Master’s degree at the University and the other obtained a Master’s degree in genetics at PUST (see figure 12-1).

3) China
China replied to Panel’s enquiries on following academic exchanges (see figure 12-3).

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<td></td>
<td>XXXXXXXXXX</td>
<td>October 2019 – present</td>
<td>Ph.D. in Agriculture and Life Science</td>
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</tbody>
</table>
Figure 12-1: Reply from a University in UK

The Vice-Chancellor

Panel of Experts established pursuant to Security Council resolution 1874
United Nations Headquarters
New York, NY 10017
USA

19 May 2022

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Dear Sirs,

RE: Pyongyang University of Science and Technology

I am writing in response to your letter dated 9th May 2022, reference: S/AC.49/2022/PE/OC.022, seeking details about students registered for study at [redacted].

There were four questions raised and these are addressed individually below:

(i) Have the named students from PUST participated in graduate studies at [redacted]?

I can confirm that the two named students are registered for postgraduate research study at the [redacted] as follows:

[redacted] – DPhil Women’s and Reproductive Health, [redacted] Department of W&RH.

[redacted] – DPhil Plant Sciences, Department of Plant Sciences.

Both are scheduled to finish their studies in 2023-24.

(ii) How many PUST students or academics have studied at, or visited, the University since 2016?

(iii) Are there other DPRK students or academics currently studying or involved in research at the University?

Our records indicate that these are the only North Korean students who have been accepted for study at [redacted]. They both commenced study in 2019 and were the first from North Korea to do so.

Our central records do not show any North Korean academic as having been a visitor at the University, or to be currently visiting.

(iv) Information on any preventive measures taken by the University to determine that any scientific or technical studies undertaken by any DPRK students or academics would not

[redacted]
contribute to the DPRK’s proliferation-sensitive nuclear activities, ballistic missile-related or other WMD programmes.

The two students currently studying at the [redacted] were subject to additional review under the ATAS (Academic Technology Approval System), as required by UK government policy set by the FCDO, as part of immigration requirements before being granted the right to study in the UK at [redacted]. The ATAS\(^1\) process provides a high level of government clearance for the research to proceed taking due account of potential applicability to matters of a sensitive nature.

The specific research topics for these two students would, we believe, fall within the provisions for medical research. [redacted] is studying anticancer mechanisms and [redacted] is researching essential oils that are the most effective to suppress fungal pathogens.

I hope that the information provided in this response adequately addresses the concerns raised by the Panel of Experts in this area. However, if any other information is required or further questions arise please contact the Registrar [redacted].

Yours sincerely,

[redacted]
VC’s Executive Officer (Policy & Governance)

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\(^1\) The Academic Technology Approval Scheme (ATAS) applies to all international students and researchers (apart from exempt nationalities) who are subject to UK immigration control and are intending to study or research at postgraduate level in certain sensitive subjects. [Academic Technology Approval Scheme (ATAS) - GOV.UK](https://www.gov.uk)
Response from [redacted] University on Communication #26, UN Panel of Experts, Reference: S/AC.49/2022/PE/OC.26

1) Any confirmation of the information in Annex 1; have these named students from PUST participated in graduate studies of any sort at [redacted] University?

[redacted] was admitted as a PhD student on 2015-06-30 with a scholarship funding from the Erasmus Mundus Action 2 project LOTUS+. Prior to that he had obtained a Master's degree within Natural Sciences at [redacted] University. He was active within the Department of Medical Biochemistry and Micro Biology and finished his PhD on 2019-09-05. The title of the thesis was: [redacted]

[redacted] was admitted as a PhD student on 2015-08-20 with a scholarship funding from the Erasmus Mundus Action 2 project LOTUS+. Prior to that he had obtained a Master's degree within genetics at PUST as well as free standing courses at [redacted]. He finished his PhD on 2020-01-28. The title of the thesis was: [redacted]

2) Information on the current status of any academic exchange between [redacted] University and PUST. How many PUST students or academics have studied at or visited the University since 2016?

The academic exchange ended in 2014 (when Erasmus Mundus project LOTIS+ was terminated). No records of any number of students or visits carried out.

3) Are there other DPRK students or academics currently studying or involved in research at the University, which could be considered as falling under the paragraph 11 of the resolution 2321 (2016) mentioned above? If so, please provide names, any academic affiliation in DPRK, course and thesis titles, the period of affiliation with the University and details about these individuals' source(s) of income whilst in Sweden, including sponsorship or scholarships (if applicable);

No records of nationality available.
No agreements of academic exchange reported.

4) Information on any preventive measures taken by the University to determine that any scientific or technical studies undertaken by any DPRK students or academics would not contribute to the DPRK's proliferation-sensitive nuclear activities, ballistic missile-related or other WMD programmes.

[redacted] University observes the Swedish law and security regulations. Matters in need of review are handled by the university's Division for Security.

Source: The Panel.
Figure 12-3: Reply from China

7. Academic exchange (OC. 27-30)

China has always been strictly implementing the relevant provisions of the Security Council resolutions related to academic exchanges. China performs strict control over the courses for the DPRK students studying in China, and takes necessary measures to ensure that the sensitive areas and information prohibited by the resolutions are untouched. If there is any conclusive evidence showing the DPRK students collecting sensitive technical information, please kindly provide it to the Chinese side for necessary investigation.

It should be pointed out that the Chinese Mission to the United Nations is the only appropriate channel the Panel should engage with when doing such investigations. The Panel should refrain from sending letters to them directly.

Source: The Panel.
Annex 13:

13.1. KCNA reporting on Kim Jong Un watching test-firing of new-type tactical guided weapon
13.2. KCNA reporting on Kim Jong Un giving a written order to conduct the test-launch of Hwasongpho-17 (Hwasong-17) and
13.3. KCNA reporting on Kim Jong Un’s January speech at 8th Party Congress (excerpt related to military developments)

Annex 13.1:

President of State Affairs Kim Jong Un watches test-firing of new-type tactical guided weapon

Date: 17/04/2022 | Source: Voice of Korea (EN) |

The respected Kim Jong Un, General Secretary of the Workers’ Party of Korea, President of the State Affairs of the Democratic People's Republic of Korea and Supreme Commander of the Armed Forces of the DPRK, watched the test-firing of a new-type tactical guided weapon.

He was accompanied by Kim Jong Sik, Deputy Department Director of the Central Committee of the WPK.

The test-firing was seen by commanding personnel of the Ministry of National Defence of the DPRK and the commanders of the large combined units of the Korean People's Army.

The new-type tactical guided weapon system developed under the special concern of the Party Central Committee is of great significance in radically increasing the fire striking power of the long-range artillery units on the front and strengthening the effectiveness of tactical nuclear operation of the DPRK and diversification of the firepower task.

The test-firing proved successful.

Kim Jong Un highly estimated the successes made one after another by the defence science research institutions in attaining the pivotal goals for war deterrent advanced at the Eighth Congress of the WPK and warmly congratulated them in the name of the Party Central Committee.

Clarifying the future plan of the Party Central Committee for increasing the defence capabilities, he gave important instructions on further strengthening the defence capacity and nuclear combat forces of the country.

Annex 13.2:

Respected Comrade Kim Jong Un Issues Order for Test-launch of New Type ICBM

Date: 25/03/2022 | Source: KCNA.kp (En) |

Pyongyang, March 25 (KCNA) -- Kim Jong Un, general secretary of the Workers' Party of Korea, president of the State Affairs of the Democratic People's Republic of Korea (DPRK) and supreme commander of the armed forces of the DPRK, gave a written order to conduct the test-launch of Hwasongpho-17, a new type intercontinental ballistic missile of the DPRK strategic forces, on March 23, Juche 111 (2022).4. - www.kcna.kp (Juche111.3.25.) -


Annex 13.3:

KCNA reporting of Kim Jong Un’s January speech at 8th Party Congress (excerpt related to military developments)

Great Programme for Struggle Leading Korean-style Socialist Construction to Fresh Victory On Report Made by Supreme Leader Kim Jong Un at Eighth Congress of WPK

Date: 09/01/2021 | Source: Minju Choson KCNA

The report detailed the historic course of masterminding a great revolutionary turn for possessing the completely new nuclear capabilities aimed at attaining the goal of modernization of the nuclear force.

Under the direct guidance of the Party Central Committee, intermediate-range and intercontinental ballistic rockets of Hwasongpho series and submarine-launched and ground-based ballistic rockets of Pukkuksong series were manufactured in our own style to meet their unique operational missions. This gave a clearer description of the status of our state as a nuclear weapons state and enabled it to bolster its powerful and reliable strategic deterrent for coping with any threat by providing a perfect nuclear shield.

In the period under review the already accumulated nuclear technology developed to such a high degree as to miniaturize, lighten and standardize nuclear weapons and to make them tactical ones and to complete the development of a super-large hydrogen bomb. By succeeding in the test-fire of ICBM Hwasongpho-15 on November 29, 2017, the Party Central Committee declared with pride to the world the accomplishment of the historic cause of building the national nuclear force and the cause of building a rocket power.

The great cause of building the national nuclear force, which was impossible to achieve even in 20 to 30 years in terms of existing formula, was accomplished four years after the line of simultaneously promoting economic construction and nuclear buildup was set forth and one year after the Seventh

4 Underlining by the Panel.
**Congress of the Party.** This is a miracle unprecedented in history and the exploit of greatest significance in the history of the Korean nation the Seventh Central Committee performed for the Party and revolution, the country and people and posterity.

The Party Central Committee achieved new great victories by vigorously leading the struggle for upgrading the nuclear force even after the great historic November event in 2017.

Recalling that the Party Central Committee decided to develop a global strike rocket with more powerful warheads and an improved warhead control system and carried out this historic task by relying on the patriotism and loyalty of national defence scientists, the report affirmed that the new-type gigantic rocket on an 11-axis self-propelled launcher displayed during the military parade in celebration of the 75th founding anniversary of the Party fully demonstrated the ultra-modernity and great striking capability of our nuclear force.

The accomplishment of the great cause of building the national nuclear force and its continued development constitute a victory of the organizational and leadership abilities of the Party Central Committee headed by Kim Jong Un and a great victory of the national defence scientists and all other Koreans who waged a death-defying struggle with an indomitable faith in independence and valiant spirit.

The report reviewed the fact that new cutting-edge weapon systems were developed in the sector of national defence science one after another to cope with the enemy’s desperate arms buildup, thus making our state’s superiority in military technology an irreversible one and putting its war deterrent and capability of fighting a war on the highest level.

The national defence science sector developed the super-large MLRS, a super-power attack weapon the world’s weaponry field had never known, and proceeded to develop ultra-modern tactical nuclear weapons including new-type tactical rockets and intermediate-range cruise missiles whose conventional warheads are the most powerful in the world.

This enabled us to gain a reliable edge in military technology.

National defence scientists and workers in the munitions industry properly set the orientation of developing main tank of our style following the world’s development trends and have begun to enter a new track of development while upgrading production processes. They also achieved such successes as developing world-class anti-air rocket complex, self-propelled gun howitzer and anti-armour weapons.

The report also noted that in the period under review the sector of national defence scientific research was conducting research into perfecting the guidance technology for multi-warhead rocket at the final stage, finished research into developing warheads of different combat missions including the hypersonic gliding flight warheads for new-type ballistic rockets and was making preparations for their test manufacture.

The report made public with pride that the standard of the goal in the modernization of medium-sized submarine was set correctly and it was remodelled experimentally to open up a bright prospect for remarkably enhancing the existing subsurface operational capabilities of our navy, that the design of new nuclear-powered submarine was researched and was in the stage of final examination and the designing of various electronic weapons, unmanned striking equipment, means of reconnaissance and detection and military reconnaissance satellite were completed, and that other achievements were
made in national defence research of gigantic significance in developing the People’s Army into a powerful one with the strongest military muscle in the world.

The report evaluated that the bold leap forward brought about in the national defence science and munitions industry made sure that the country ranked high in the world in terms of defence capabilities and, at the same time, it was of great significance in realizing the strategic plan of the Party Central Committee for developing the overall Korean revolution.

The report said that a great advance was made in the work of turning the People’s Army into elite forces in the period under review.

Annex 14: 27 January 2022 (local time): two missiles combining ballistic and guidance technology launched from the area of Hamhung towards the sea in an easterly direction, impacting an uninhabited island.

On 27 January 2022, the DPRK conducted mobile test launches of two solid-propellant short-range missiles combining ballistic missile and guidance technology. As was the case for previous test launches, they were conducted without any forewarning and constituted a safety hazard for vessels and aircraft in the relevant areas. The missiles were successively launched, the first at around 08:00 and the second at around 08:05 (local time) from 4-axle wheeled TELs in the area of Hamhung. The possible launch pad location (39° 48′ 45″ N 127° 39′ 50″ E) was the same as that used for the SRBM launch test on 10 August 2019 (see S/2020/151, table 3 and annex 58.3). According to a Member State, the missiles were launched in an easterly direction on a depressed trajectory. Both missiles flew about 190 km, with a maximum altitude of 20 km, before impacting the uninhabited Al-som Island (40° 38′ 51″ N 129° 32′ 56″ E), the likely target (see figure 14.1 and annex 23 on solid propellant BM launch tests since 2018).

The missiles tested appear to have been the SRBM KN-23, previously displayed at the “Self-Defence 2021” exhibition on 11 October 2021 and presented and tested several times since 2019. On 28 January, the weapon was described by the DPRK as a “Surface to surface tactical guided missile” (see after figure 14.3 the article published by KCNA, Rodong Sinmun on 28 January 2022).

The reported flight performance of the missiles tested is consistent with images published by the DPRK in KCTV, Rodong Sinmun and KCNA on 28 January 2022 (figures 14.2, 14.3).

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5 The target Al-som island is consistent with the KCNA picture and with the calculated range between launch pad and island of around 190 km. See also KCTV, 28 January 2022, full broadcast available at https://kcnawatch.org/kctv-archive/61f3f259b844b/ and KCTV, 28 January 2022, 8pm bulletin, available at https://kcnawatch.org/kctv-archive/61f3f2996afa/. The subsequent findings of NKPRO and IISS on 8 February 2022 available at https://www.nknews.org/pro/kim-jong-uns-private-beach-used-to-launch-missiles-last-month-analysis/?t=1659885202557 are consistent with this analysis.
6 See annex 23.1 and S/2022/132, figure IX.
7 See S/2021/211, annex 12; S/2020/151, para. 194, table 3 and annexes 58-1 and 59-1
8 Source: Rodong Sinmun and KCNA, 28 January 2022. “The Academy of Defense Science of the Democratic People's Republic of Korea conducted the test-fire for updating long-range cruise missile system and the test-fire for confirming the power of conventional warhead for surface-to-surface tactical guided missile on Tuesday and Thursday respectively.” The Panel has previously noted that the report of the Eighth Congress of the Workers’ Party of Korea, held in January 2021, declared that DPRK would pursue the development of tactical nuclear weapons (see S/2021/211, para.18, and S/2021/777, annex 18-1). See also annex 13.
At the time of the test, Kim Jong Un was near the area of the launch test sites inspecting both a munitions factory in the area of Hamhung (accompanied by his sister Kim Yo-jong, Jo Yong-won and Kim Jong Sik) (figure 14.2), and an infrastructure project that will transform the military airfield at Ryonpho (39°47′23.27″N 127°32′9.36″E) into a vegetable greenhouse farm.

The launches were overseen by officials of the Department of the Munitions Industry of the Central Committee of the Workers’ Party of Korea (KPe. 028) and leading officials of the Academy of Defence Science (KPe.021).

Around that time, Kim Jong Un was reportedly in the vicinity of Hamhung inspecting a site for the Ryonpho vegetable greenhouse farm (39°47′23.27″N 127°32′9.36″E) as well as a possible missile factory the “February 11th Plant of the Ryongsong machine complex” (39°55′10″N127°39′09″E). The launch pads of the SRBM (27 January 2022, 39°48′45″N127°39′50″E) and LRCM (25 January 2022, 39°49′1.84″N127°40′3.27″E) were located on two contiguous beaches close to Kim Jong Un’s reported mansion (at the private Majon Beach, see figures 14.1, 14.2, 14.3) and close to the point from which he had observed the SRBM KN-24 launch test on 10 August 2019 (39°48′22.67″N 127°39′46.00″E, see S/2020/151, annex 58.3). It is possible that Kim Jong Un attended these launches.

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9 It appears through the analysis of KCTV images that the launch test site of a long-range cruise missile (LRCM) (figure II) on 25 January (with a flight time of 126 minutes and a range of 1500 km flight, the LRCM appears to be similar to the LRCM tested on 12 September 2021) was located on the Chakto-long beach (39°48′59.62″N 127°40′2.57″E) approximately only 500 m north of the SRBM test site on 27 January 2022 (see previous footnote).

10 Judging from the shape of the facility only a part of the munitions factory is located in an underground gallery. The shape of the facility resembles a long, wide, windowless tunnel covered by a vaulted ceiling. According to expert analysis (NKNEWS, https://www.nknews.org/2022/01/kim-visits-major-weapon-factory-orders-military-base-turned-into-veggie-farm/?t=1661720911999, and MIHS - Arms Control Wonk, https://twitter.com/ArmsControlWonk/status/1486894952424607749) the factory is likely to be the “February 11th Plant of the Ryongsong Machine complex” (39°55′10″N 127°39′09″E), visited by Kim Jong Un several times since 2013. The photographs of previous factory visits published by KCNA are comparable to those published on 28 January 2022. The large flow-forming machine and other equipment seen in the photographs could be used to make alloy missile bodies such as those for SRBMs (see figure 14.2).

Such an underground facility might also be located 9 km to the northwest, in the mountain between the location 39° 57′13″N 127° 32′49″E and the Chemical Material Institute (CMI) where the missile casing engines are produced (39° 57′30″N 127° 33′33″E, see S/2019/691, annex 32, and S/2019/171, annex 84.5). The SRBM and cruise missile launch sites on 30 January (39° 48′45″N 127° 39′50″E, see figures 14.1 and 14.2 and S/2020/151, table 3 and annex 58.3), the future greenhouse farm (39°47′23.27″N 127°32′9.36″E) and the munitions factory are located in close proximity (see figure 14.2).

11 Jo Yong Won, member of the Presidium of the Political Bureau. See S/2022/132, table 1, and KCNA, 12 January 2022. Kim Jong Sik, the Deputy Department Director of the Party’s military industry department (see figure 14.3)

12 See KCTV full broadcast, 28 January 2022, at https://kcnawatch.org/kctv-archive/61f3f259b844b/; the Ryonpo airfield was used as a KN-25 launch site on 28 November 2019 (see S/2020/151, para. 194, table 3)

13 Listed as KPe.021, the Academy of National Defence Science controls a network of overseas front companies tasked with collecting technical and scientific information in support of DPRK’s WMD programmes.

14 Two experts objected to this sentence, believing that the reports of the Panel are not for hypothetical political statements.
Figure 14.1: Launch tests of two SRBM KN-23 on 27 January 2022 (and LRCM on 25 January)

Source: Planet Labs Inc. 28 January 2022, 01 38 UTC; 27 January 2022, 01 22 UTC; 26 January 2022, 01 51 21 UTC; 18 January 2022, 02 53 01 UTC; Google Earth, 9 February 2020; KCNA, 28 January 2022, Full broadcast https://kcnawatch.org/kctv-archive/61f3f259b844b/.
Figure 14.2: The SRBM and cruise missile launch sites on 25 and 27 January (39°48′45″N 127°39′50″E, see figure 14.1 above and S/2020/151, table 3 and annex 58.3), the future greenhouse farm (39°47′23.27″N 127°32′9.36″E) and the possible munition factory (February 11th Plant of the Ryongsong machine complex and CMI) are in close proximity.

Figure 14.3: An article in Rodong Sinmun on 28 January 2022, published by KCNA, reporting the statement of the Academy of Defence Science on both the test of a long-range cruise missile system on 25 January (two LRCMs flying 152 minutes to hit the target island 1800km away) and the test to confirm “the power of conventional warhead of surface-to-surface tactical guided missile” on 27 January 2022.

Annex 15: 30 January 2022 (local time): an IRBM (named Hwasong-12 by the DPRK) launched in an easterly direction from the area of Mupyong-ri in Jonchon county

On 30 January 2022, the DPRK conducted a test launch of a ballistic missile stating that “evaluation test-fire of Hwasong-12 ground-to-ground intermediate- and long-range ballistic missile was conducted on January 30 under a plan of the Academy of Defence Science, the Second Economy Commission and other institutions concerned” (figure 15.2, the article in Rodong Sinmun on 31 January 2022 published by KCNA). As with previous test launches, the test was conducted without any forewarning and constituted a safety hazard for vessels and aircraft in the relevant areas. According to two Member States, the missile was launched at 07:52 (local time), from the Mupyong-ri (aka Jonchon) area in Jagang Province in an easterly direction. Launched on a lofted trajectory with a maximum altitude of 2000 km, the ballistic missile flew around 800 km before impacting waters off DPRK’s east coast (annex 23, on liquid propellant BM launch tests since 2018). According to KCNA photographs (figure 15.1), the missile was launched from a 6-axle TEL (see S/2021/211, para. 20 and figure I).

The missile appeared to be one of the systems displayed at the “Self-Defence 2021” exhibition on 11 October 2021. As demonstrated in KCNA pictures of the launch, both the shroud and the main missile body (that of a single-stage liquid-fuelled missile) closely resembled the single-stage IRBM Hwasong-12 (aka KN-17, figure XX3.1), last tested on 29 August and 15 September 2017. The burnt gas had the characteristic of an elongated plume-like shape and colours of the combustion of a liquid propellant (orange and yellow colours, see S/2017/150, para.36). At the time of the test, this missile had the longest potential range of any missile tested since 2017 (annex 23).

According to the DPRK this launch test was an operational trial that “confirmed the accuracy, safety and operational effectiveness of the Hwasong 12 weapon system under production... it was organised by the Academy of Defence Science (ADS), the Second Economic Committee, and other institutions.” The DPRK stated “that the Hwasong-12 is meant to serve as a medium-long range strategic ballistic missile with a range of 3,000 – 4,000 km capable of reaching Guam”. Member States confirmed the many similarities identified between this missile and the Hwasong-12, including its similar size and an engine system based on the DPRK version of the RD-250 engine.

The launch was under the responsibility of the Academy of Defence Science (KPe.021) and the Second Economy Committee (KPe.032)

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15 See S/2022/132, figure VII
17 According to Jane’s Intelligence Review “North-Korea test multiple long-range missile systems” available at https://customer.janes.com/Janes/Display/BSP_8038-JIR, “the published launch photo shows a flame and exhaust colour consistent with hypergolic propellant combination of unsymmetrical dimethylhydrazine (UDMH) and nitrogen tetroxide (NTO), as well as a reddish cloud that is typical for nitrogen-based propellants at engine ignition”.
18 See KCNA Pyongyang Times, 31 January 2022. On 14 August 2017 KCNA reported that “the military was... carefully examining the operational plan for making an enveloping fire at the areas around Guam” … “The military plans to attack Guam “through simultaneous fire of four Hwasong-12 intermediate-range strategic ballistic rocketers”.”, available at https://www.nknews.org/2017/08/kim-jong-un-briefed-on-guam-attack-plan-at-strategic-force-command-kca/?ti=1654210722275
19 The maximum length of the IRBM Hwasong-12 is around 17.4 m, its diameter around 1.65 m and its engine derived from the RD-250 (S/2022/132, figure V and annex 20; S/2021/211, annex 10; S/2018/171, paras.14-16). Its range was estimated at 4,500 km with a 500kg warhead (see CSIS “Missile defense project”, available at https://missilethreat.csis.org/missile/hwasong-12/ and Jane's Defence Weekly, 31 January 2022, available https://customer.janes.com/Janes/Display/BSP_12569-JDW)
Figure 15.1: Launch test of a Hwasong-12 IRBM on 30 January 2022 from same location as the 28 July 2017 launch test of a Hwasong-14, at Mupyong-Jonchon 65 factory (40° 36’ 41” N 126° 25’ 33” E)

Source: KCTV 31 January 2022 – 8 PM Bulletin https://kcnawatch.org/kctv-archive/61f7e740a9bbf/; Planet Labs Inc. 30 January 2022, 02 20 UTC (= 11h20 Local time); 9 September 2021, 00 47 UTC.
Figure 15.2: Articles and pictures from Rodong Sinmun on 31 January 2022 published by KCNA, reporting the statement that “the evaluation test-fire of Hwasong 12-type ground-to-ground intermediate- and long-range ballistic missile was conducted”

Source: https://kcnawatch.org/newstream/1643600436-694045929/test-fire-of-hwasong-12-type-ground-to-ground-intermediate-and-long-range-ballistic-missile-held/?t=1651424928305; Picture: https://kcnawatch.org/#gallery-7; emphasis in bold by the Panel.
Annex 16: 27 February 2022 and 5 March 2022 (local time): two suborbital projectile launchers using ballistic missile technology (with the flight features of a powerful ballistic missile) were launched in an easterly direction from the Sunan area. The DPRK stated that the test launches were intended to test the functions of a reconnaissance satellite.

On 27 February 2022, the DPRK conducted a ballistic missile launch, identified as possibly the new ICBM Hwasong-17, according to Member States. KCNA only released a photograph of the earth taken from the missile. As was the case for previous test launches, it was conducted without any forewarning and constituted a safety hazard for vessels and aircraft in the relevant areas. The missile was launched at around 07:52 (local time) from the Pyongyang Sunan International Airport area in an easterly direction (see figure 16.1). According to Member States the flight distance was 300 km with a maximum altitude of 620 km. (see annex 23.1).

On 5 March 2022, the DPRK conducted a similar ballistic missile launch, again identified as possibly the new ICBM Hwasong-17, according to Member States. KCNA did not release any photographs or detail of this test. As was the case for previous test launches, it was conducted without any forewarning and constituted a safety hazard for vessels and aircraft in the relevant areas. The missile was launched at around 08:52 (local time) from the Pyongyang Sunan International Airport area in an easterly direction (see figure 16.1). According to Member States the flight distance was between 270 and 300 km with a maximum altitude between 550 and 560 km. (see annex 23.1).

Media reporting of Member State analyses as well as the Member State information provided to the Panel concluded that the DPRK had tested in these two launches a relatively new large intercontinental ballistic missile system, possibly the untested ICBM Hwasong-17. A Member State assesses that the ICBMs were equipped with RD-250 liquid propellant engines for the first stage. Two Member States assess that they may have been launched in order to verify some function before conducting a launch test at the maximum range of the missile.

Regarding the apparent new momentum of DPRK’s space programme represented by these launches, a Member State assesses that the programme could also facilitate the improvement of DPRK’s ICBM capabilities.

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20 Time 07:51 was also recorded by another Member State.
21 Due to the thermal signature of the engines, Member States evaluated the missiles to have been the new ICBM Hwasong-17 shown at the October 2020 Military parade (S/2020/840, para.17).
23 According to a Member State, if the 28 February and 5 March missiles had been launched on a normal ballistic trajectory, the estimated range would have been over 1,000 km. Given this assumption, the range was extremely short for an ICBM-class ballistic missile. In general terms, however, it is technically feasible to control the range to some extent by adjusting the launch thrust and angle of missiles. A Member State assesses that the delivery system could have failed partially or that the test could have been aimed at testing a Post Boost Vehicle equipment, aimed at putting satellites into orbit or at developing MIRV capabilities.
24 According to the Member State,
Conversely, DPRK will continue to develop its genuine space capabilities based on its ICBM technologies, in particular the RD-250 booster.

Both launches were under the responsibility of the National Aerospace Development Administration (NADA, KPe. 029) and the Academy of Defence Science (KPe.021).

"- Suborbital flight tests are not common for a space programme and could point to a dual objective;
- Recent launches could also have been used to test technologies useful for a MIRV capacity;
- It is considered likely that the DPRK may soon transform one of its ICBMs (Hwasong-14, Hwasong-15 or Hwasong-17) which have shown propulsive maturity based on the RD-250 boosters into a space launch vehicle, consequently replacing its Unha SLV used in all its most recent space launches. As such, it would constitute yet another violation of UNSCRs."
Figure 16.1: Possible location of the two ICBM launch tests on 27 February (39° 13’ 17” N 125° 40’ 17” E) and 5 March 2022 (39° 13’ 17” N 125° 40’ 18” E)

Source: Planet Labs Inc 24 February, 02 19 UTC; 27 February, 02 02 UTC; 2 March, 01 30 UTC; 3 March, 0129 UTC; 5 March, 01 49 UTC; 5 March, 02 16 UTC.
Annex 16.1: On 27 February 2022, the DPRK conducted a ballistic missile launch, according to Member States.

The reported flight performance and the pictures taken (if not falsified) from the vehicle during the parabolic trajectory at an altitude which theoretically would correspond to a low earth orbit suggests that the booster, capable of delivering its payload at 620 km altitude, shares the characteristics of a powerful ballistic missile, ranging from a MRBM to ICBM. In addition, the apparent ability to control an onboard camera remotely and its possible re-entry vehicle provides information on the DPRK’s developing capabilities in signal transmission and optical recognition potentially linked to guidance system technology.

According to KCNA on 28 February 2022, the purpose of the launch test was to help “the DPRK National Aerospace Development Administration (NADA) and the Academy of Defence Science confirm the characteristics and working accuracy of the high-definition photographing system, data transmission system and attitude control devices through the vertical and oblique photographing of a specific area on earth with cameras to be loaded on the reconnaissance satellite”

This reported test launch and remote control of a reconnaissance satellite would be in line with Kim Jong Un’s speech to the Eighth Congress of the Workers’ Party of Korea (WPK) on 9 January 2021 (see annex 13.3), in which he stated that “means of reconnaissance and detection and military reconnaissance satellite were completed”.

However, according to information from official websites and media reporting of Member State analyses, the DPRK’s largest intercontinental ballistic missile (ICBM) (also designated as an ICBM-capable platform) system has been used in two recent launches. One Member State estimated that “the ballistic missiles launched by North Korea on 27 February and 5 March were intercontinental ballistic missile (ICBM) class and have been evaluated as the same as those first confirmed in the military parade held in October 2020 (called after “Hwasong-17”). It is believed that this may have been launched for the purpose of verifying some function before conducting a launch test at the maximum range of the missile.” Two Member States separately assessed that “the Kim regime's two most-recent launches had tested components of a new ICBM system.”

An KCNA’s article of 28 February reporting on the reconnaissance satellite test of 27 February mentioned: “The National Aerospace Development Administration and the Academy of Defence Science of the DPRK made an important test according to the plan for developing reconnaissance satellite on February 27. They conducted vertical and inclined photographing of the specified area of the ground with cameras to be loaded on satellite and confirmed the characteristics of the high-resolution camera system, data transmission system and attitude control devices and the correctness of their performance. The recent test is of great significance in the development of reconnaissance satellite.”

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25 The vehicle was not in orbit; it followed a suborbital trajectory in space for a few minutes (At an altitude of 300 km the speed of satellite in orbit is 28 000 km/h. This corresponds to circling the Earth in 90 minutes. See ESA website: https://www.esa.int/kids/fr/Apprendre/Technologie/Le_controle_de_mission/Vitesse_dans_l_espace)


27 - The Wall Street Journal, 14 March 2022: “…The U.S. and South Korea, taking the rare step of declassifying military intelligence last week, said the activity was part of a build-up toward a full-length intercontinental ballistic missile launch…”

- The Wall Street Journal, 10 March 2022: “… Two recent North Korean missile launches tested components of a new intercontinental missile system that if fully developed could hit the U.S. or its allies, officials said…”
Figure 16.2: Articles and pictures from Pyongyang Times and Voice of Korea published by KCNA on 28 February 2022, reporting the reconnaissance satellite test of 27 February.

Annex 17: 16 March 2022 and 24 March 2022 (local time) - two launches of ICBMs in an easterly direction from the Sunan area. The DPRK claimed to have launched the ICBM Hwasong-17 on 24 March, providing photographs and videos the following day. However, according to several Member States, the 16 March launch of the new ICBM Hwasong-17, failed. The second launch on 24 March was considered by the same Member States to be either of a Hwasong-17 or of a version of the Hwasong-15 (tested on 29 November 2017), probably modified in order to display a lofted trajectory similar to that of the more powerful Hwasong-17.

On 16 March 2022, the DPRK conducted a ballistic missile launch which failed when the missile exploded at an altitude of around 20 km, according to Member States. The DPRK did not mention this launch and KCNA did not release any photographs or details of it. However, analysis demonstrates that the KCTV footage of the 16 March ICBM launch, reportedly that of a “Hwasong-17”, actually incorporated footage from the failed ICBM launch of 16 March (see table 1). As with previous test launches, it was conducted without any forewarning and constituted a safety hazard for vessels and aircraft in the relevant areas. After being removed from its storage area (hall no.3) at the Sil-li ballistic missile support facility (39° 10’ 53” N 125° 39’ 50” E) located 2 kilometres south-west of Pyongyang Sunan International Airport (see S/2020/840, para. 16 annex 12), the 11-axle wheeled TEL deployed to the launch pad location (39° 11’ 18” N 125° 40’ 00” E) between the facility and the main runway of the airport. The missile was launched at around 09:30 (local time) (figures 17.1, 17.2, 17.3). According to media reports, reddish smoke was observed in the atmosphere after the explosion.28

On 24 March 2022, the DPRK conducted an ICBM launch, according to three Member States. The DPRK published photographs and a video to present and detail the event in which Kim Jun Un and the Hwasong-17 were the focus. However, the KCTV footage of the 24 March ICBM “Hwasong-17” launch actually incorporated footage from the failed 16 March ICBM Hwasong-17 launch, as well as possibly other earlier footage. As with previous test launches, it was conducted without any forewarning and constituted a safety hazard for vessels and aircraft in the relevant areas. The missile was launched at around 14:34 (local time) from the Pyongyang Sunan International Airport in an easterly direction. According to Member States the flight distance of the missile was about 1080 km with a maximum altitude of about 6200 km (see figures 17.1, 17.2, 17.3).

These launches clearly identify the infrastructure at the Sil-li site, previously only suspected to be linked to the BM programme (see S/2020/840, para. 16, annex 12), as a ballistic missile support facility where ICBMs have been stored. This new facility is located 2 kilometres south-west of Pyongyang Sunan International Airport. KCTV footage of the 16 March launch showed that the Hwasong-17 and its 11-axle wheeled TEL were stored in warehouse no. 3 at the facility (figures 17.2 and 17.3).

Both launches seemed to have been overseen29 personally by Kim Jong Un and supported by Generals Jang Chang Ha and Kim Jong Sik: The video and photographs released by the DPRK on 25 March were intended to show Kim Jong Un guiding the 24 March test and congratulating the team in charge of the ICBM programme. The Panel’s assessment of the footage is contained in figure 17.3.

28 The specific reddish-orange colour of the smoke could be related to the condensation and vapourisation of liquid fuel. See NK News article on 16 March 2022 available at https://www.nknews.org/2022/03/exclusive-north-korean-projectile-debris-fell-near-pyongyang-after-test-failure/?t=1655215602820. The orange and yellow colour is often associated with the combustion of liquid fuel propellants (see S/2017/150, para. 36). However, specific ablative coatings inside an engine’s combustion chamber can produce gases whose colours can also be reddish orange.

29 Two experts are of the view that there is insufficient evidence to support this statement.
Figure 17.1 (Overview): Two ICBM launch tests on 16 and 24 March 2022, the first of which failed.\textsuperscript{30}

According to the DPRK, the Hwasong-17 ICBM, presented by KCTV on 25 March, was tested on 24 March; however, according to Member States, it was tested on 16 March 2022 and failed during its flight. The 25 March KCTV broadcast incorporated older footage from the 16 March launch.

Source: Planet Labs Inc. 5 March, 01 49 UTC; 17 March, 02 02 UTC; 27 March 2022, 05 21 UTC. Photographs and screenshots from https://kcnawatch.org/kctv-archive/623dc62b7e18e/.

\textsuperscript{30} According to the DPRK, the Hwasong-17 ICBM, presented by KCTV on 25 March, was tested on 24 March; however, according to Member States, it was tested on 16 March 2022 and failed during its flight. The 25 March KCTV broadcast incorporated older footage from the 16 March launch.
Figure 17.2: Focus on the two ICBM launch tests on 16 and 24 March 2022, the first of which failed.

Source: Planet Labs Inc. 5 March, 01 49 UTC; 17 March, 02 02 UTC; 27 March 2022, 05 21 UTC. Photographs and screenshots from https://kcnawatch.org/kctv-archive/623dc62b7e18e/
Figure 17.3: KCTV footages and photographs of the 24 March ICBM “Hwasong-17” launch incorporated footage from the 16 March ICBM Hwasong-17 launch and possibly earlier additional footage. According to Member States, on 24 March the DPRK may have tested a modified "Hwasong-15" ICBM whose trajectory was intended to resemble that of the Hwasong-17.

Figure 17.3.1:

<table>
<thead>
<tr>
<th>The KCTV video released on 25 March 2022 of “the 24 March ICBM launch test” includes footage of the 16 March ICBM preparation and launch, and possibly other earlier footages</th>
<th>Satellite Imagery Planet Labs Inc inter alia, March 16-17, 2022.</th>
<th>Satellite Imagery Planet Labs Inc inter alia, March 22-27, 2022.</th>
<th>Analysis</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>![Image 1]</td>
<td>![Image 2]</td>
<td>The “Sil-li Ballistic missile support Facility” is identified as the area where the ICBMs were probably and temporarily stored on 16 March 2022 inter alia. This new facility is located 2 kilometres south-west of Pyongyang Sunan International Airport (see S/2020/840 para. 16 annex 12). Since the 16 March, the recent KCTV footages on the storage of the Hwasong-17 and its TEL in one of the warehouses of this facility demonstrated that it is related to the ballistic missile programme infrastructure.</td>
</tr>
<tr>
<td></td>
<td>![Image 3]</td>
<td></td>
<td>- Several tanks likely used to fuel the missile whilst horizontally and still in the warehouse no. 3. However, the location in the same room of the fuel and its oxidizing agent is hazardous. There are probably specific rooms dedicated to separate fuel components.</td>
</tr>
</tbody>
</table>
**Figure 17.3.2:**

<table>
<thead>
<tr>
<th>Image</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Hall No.3</strong>&lt;br&gt;19 Apr. 2021&lt;br&gt;Planet Labs Apr. 19, 2021, 05 26 UTC</td>
<td>Hwasong-17 TEL leaves the Hall no. 3. (39° 10’ 53” N 125° 39’ 50” E)</td>
</tr>
<tr>
<td><strong>Covered rail terminal</strong>&lt;br&gt;17 Jul. 2021&lt;br&gt;Planet Labs Jul. 17, 2021, 02 03 UTC</td>
<td>- the details identified on the infrastructure filmed by KCTV help to identify Sil-li’s facilities on the satellite imagery</td>
</tr>
<tr>
<td><strong>Houses and warehouses</strong>&lt;br&gt;Planet Labs Mar. 17, 2022, 02 02 UTC</td>
<td>- Black tyre marks are visible on the road (39° 10’ 52” N 125° 39’ 42” E), as observed in the area of the “Pyongsong March 16 factory automotive plant” on 8 October 2020 (see S/2021/211 annex 14, figure 14-2)</td>
</tr>
<tr>
<td><strong>Trace of burnt gas</strong>&lt;br&gt;Wet tyre tracks of the TEL&lt;br&gt;<strong>17 Mar. 2022</strong>&lt;br&gt;<strong>27 Mar. 2022</strong></td>
<td>- the houses filmed by KCTV are identified on satellite imagery (39° 11’ 14” N 125° 39’ 52” E). - The wet tyre tracks visible on the tarmac reveal the route of the TEL on 16 March before 09h30 (loc.) - Trace of burnt gas of the missile and black tyre marks of the TEL at the launch pad location still visible on 17 March at 11h02 (loc.) almost 24h after the 16 March 09h30 launch.</td>
</tr>
</tbody>
</table>

"KCTV 25 March" possibly filmed on 16 or 5 Mar. or 27 Feb. or earlier

"KCTV 31 March" possibly filmed on 16 or 5 Mar. or 27 Feb. or earlier
Grassed areas were burnt in this area at some point between 17 - 22 March. The KCTV footage of the alleged 24 March launch demonstrates that the launch actually took place before the grass was burnt.
Figure 17.3.4: The yellow boxes and the yellow lines (8) along the west side of the tarmac appeared to have a different orientation between the KCTV (bottom) and KCNA (top) images.
The picture of Kim Jong Un observing a launch, and that of the generals celebrating an allegedly successful launch, were taken at differing times of day and in a vehicle at a different orientation in relation to the runway.

The pictures in KCTV and KCNA indicate (at 6) the position of the bus from which Kim Jong Un observed the alleged launch on 24 March. However, the orientation of the bus (indicated by the yellow lines on the runway (at 8), the positioning of the yellow crates, (at 7) and the direction of the sunlight indicated by shadows – black arrow-) demonstrates that the footage of the alleged 24 March launch (which occurred at 14:34) was taken on at least two separate occasions, including footage taken at a morning launch.

"KCTV 25 March" possibly filmed on 12 or 5 Mar. or 27 Feb. or earlier.
Figure 17.3.6:

1. Launch site on “24 March” before launch the burnt gas trace which are visible since the 16 March are not visible at the exact location on the KCTV footage however this burnt trace was visible on satellite imagery after 16 March (39° 11’ 18” N 125° 40’ 00” E).

2. The shadow represented in the KCTV footage from the alleged 24 March launch (oriented at 285 degrees) does not conform to a 14:34 launch time. In fact, the shadow conforms to 09:30 launch time, as reported by MS for the 16 March launch.

3. Trailers arranged to form two squares side by side on 17 March and also in the “the 24 March KCTV footage” but actually arranged in parallel on 27 March.

4. Four areas of wet tarmac from the KCTV footage of the alleged 24 March launch. These were actually visible in imagery only on 16 and 17 March.
Annex 18: 16 April 2022 (local time): two missiles combining ballistic and guidance technology launched from the area of Hamhung towards the sea in an easterly direction.

On 16 April 2022, at 17:50 and 18:00 from a quadruple canister mounted on a small 3-axle wheeled TEL, the SRBMs were possibly launched from the Majon beach near the residence of Kim Jong Un at Chakto-dong (39° 48′ 45″ N 127° 39′ 50″ E), as in the case of the SRBM launch tests on 27 January 2022 and 10 August 2019, eastward into waters off the east coast and impacting the uninhabited Nan-do island (40° 18′ 50″ N 128° 45′ 44″ E) as a possible target at 109 km from the launchpad. The DPRK described the missile as a “New-type tactical guided weapon” to enhance the effectiveness of tactical nuclear operations (see figure 18).
Figure 18: 16 April 2022 launch tests of new a SRBM (or close-range BM, CRBM) derived from SRBM KN-23 and KN-24 but smaller

Source: Google Earth, 13 Dec 2015; Planet Labs Inc., 16 April 2022, 01 54 (10 54 loc.) and 01 21 UTC; 17 April 2022, 01 52 (10 52 loc.) and 01 49 UTC; and https://kcnawatch.org.
Annex 19: 4 May 2022 (local time): An ICBM, possible Hwasong-15 or 17, launched below its full capacity and on a standard, rather than lofted, trajectory.

The possible location of the ICBM on 4 May (12:03 Loc.) could be identified by the trace of burnt gas on tarmac and TEL black tyre marks. Moreover, medium-resolution satellite imagery showed what appears to be vehicles gathering on or around 30 April and 3 May at Sunan’s northern airfield around the same location where vehicles were seen after the failed 16 March test, although it is possible the activity was agriculture-related.

Figure 19: Possible location of the ICBM launch test on 4 May 2022 at 12:03 Loc (03 03 UTC) (39° 13’ 14” N 125° 39’ 55” E)

*Source: Planet Labs Inc., 2 May 2022, 05 23 UTC; 4 May 2022, 05 47 UTC (14 47 Loc).*
Annex 20: Activity at the Sinpo south shipyard and Mayang-do submarine base

Sustained activity was detected in the secure boat basin between February and June 2022, which was likely to be related to the preparation of the launch test of the new SLBM on 7 May 2022 and possibly others. According to the analysis of satellite imagery by the Panel and a thinktank\(^\text{31}\) the activity around the GORAE/SINPO-class ballistic missile submarine (SSB) increased between May and June (see figure 20.2). However, figure 20.1 provides information on other facilities in the Sinpo and Mayang-do shipyards that have developed relatively slowly in recent months.

\(^{31}\) See “Post-SLBM Test Activity at the Sinpo South Shipyard”, CSIS Beyond Parallel, 1 June 2022, available at https://beyondparallel.csis.org/post-slbm-test-activity-at-the-sinpo-south-shipyard/ and previous similar articles.
Figure 20.1: The submersible test stand barge, the support vessel and the SSB have moved in and possibly out of the secure boat basin of the Sinpo south shipyard especially for the SLBM launch test of 7 May 2022. At the static test stand for launch tube (40° 01’ 06” N 128° 09’ 24” E), activity was observed especially around the structure on 21 March 2022.

Source: Planet Labs Inc., 3 February 2022, 05 01 UTC; 3 March 2022, 01 31 UTC; 21 March 2022, 02 04 UTC; 23 March 2022, 05 10 UTC; 8 April 2022, 01 56 UTC; 19 April 2022, 01 26 UTC; 23 April 2022, 01 34 UTC; 28 April 2022, 01 41 UTC; 9 May 2022, 02 42 UTC; 27 May 2022, 01 52 UTC; 29 May 2022, 01 45 UTC; 31 May 2022, 01 41 UTC; 02 June 2022, 01 30 UTC; 20 June 2022, 01 53 UTC.
Figure 20.2: From 27 March to 11 April 2022, the floating dry dock has also been temporarily relocated from its quayside location (40° 01’ 07” N 128° 09’ 51” E) to the launching docks in front of the buildings (40° 01’ 20” N 128° 09’ 47” E) where the new ballistic missile submarines are being built or upgraded.

Source: Same as above.
Annex 21:  25 May 2022 (local time): An ICBM, possible Hwasong-17, launched below its full capacity

This was the first time that a liquid and a solid propellant BMs were launched at the same time (see annex 23.1). The simultaneous launch of several types of systems resembled an operational test to evaluate the operational combination of weapon systems. However, the flight did not have an intercontinental-range flight pattern as in the cases of the 27 February and 5 March launches. According to a Member State, the test may be dedicated to testing MIRV, or a reconnaissance satellite, as well as the first stage of an ICBM booster.  

Figure 21: 25 May 2022 (06:00 Loc.) - possible location of the ICBM launch pad at 39°13′14″N 125°39′55″E

Source: Planet Labs Inc., 22 May 2022, 05 31 UTC; 24 May 2022, 20 27 UTC (25 May, 05:27 Loc.); 28 May 2022, 05 48 UTC.

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32 See also https://www.nknews.org/pro/why-north-korea-launches-long-range-missiles-on-medium-range-trajectories/?t=1670961118886.
Annex 22: 5 June 2022 (local time): 4 different SRBM types (8 BMs, probably KN-23, KN-24, KN-25 and new modified KN-23) were tested almost at the same time.

Six of the eight BMs were fired between 09:06 and 09:41 (loc.) from different locations. From the vicinity of east coast at 9:10, from west coast at 9:06, 9:15 and 9:30, from inland at 9:24, 9:41 (Sunan, Kaeophon likely at 39° 45' 11” N 125° 54’ 02” E, which was almost the same location as the SRBM test on 10 Sep. 2019, at Dongchang-ri, Hamhung).
Figure 22: 5 June 2022 (loc.): Consistent with the Member States reports about the series of SRBM tests on 5 June 2022, one location of the possible launch pads in Kaechon area would be $39^\circ 45' 11''$ N $125^\circ 54' 02''$ E. It is very close to the launch pad of the SRBM launch test on 10 September 2019 ($39^\circ 45' 8.46''$N $125^\circ 53' 59.06''$E, see S/2020/151, annex 58.6).  

Furthermore, it is understandable that the DPRK uses almost the same launch pad locations for launch tests in order to be able to compare relatively similar data sets.

Source: Planet Labs Inc., 19 May 2022, 09 37 UTC; 3 June 2022, 02 01 UTC; 8 June 2022, 01 28UTC; 9 September 2019, 02 02 UTC; 11 September 2019, 00 43 UTC.
Annex 23: Launch tests from May 2019 to June 2022 and the analysis of TEL and ballistic missile numbering in recent parades

Annex 23.1: Table 23: Summary table of launches of ballistic missiles or missiles combining ballistic and guidance technology with liquid and solid fuel propellant engine by the Democratic People’s Republic of Korea from the resumption of testing from 4 May 2019 to 5 June 2022
Tests in the year

<table>
<thead>
<tr>
<th>Date and time (local)</th>
<th>Reported type</th>
<th>Number of missiles</th>
<th>Reported launch location</th>
<th>Reported distance travelled (km)</th>
<th>Reported apogee (km)</th>
<th>Remark</th>
<th>Korean Central News Agency classification</th>
</tr>
</thead>
<tbody>
<tr>
<td>05 Jan. 2022 08:10 or 08:07</td>
<td>MRBM or SRBM</td>
<td>1</td>
<td>From an inland area in Jagang Province, eastward into waters off the east coast</td>
<td>500 (or more)</td>
<td>50</td>
<td>-The shape of the warhead of the missiles tested on 28 September and on 5 January were different. It is judged to be one of the other types of missiles first unveiled in October. -The main body of the missile appeared to be made from a liquid propellant booster that resembled, but shorter than, the single-stage Intermediary Range Ballistic Missile (IRBM) Hwasong-12. - max speed between Mach 3 and 6 - Max speed: Mach 10 (3400m/s). - possible irregular trajectory including change to the direction of north - The shape of the warhead similar to that of the BM tested on 5 January. - The main body of the missile appeared to be made from a liquid propellant engine. - “Hypersonic glide vehicle warhead” disclosed at the missile exhibition “Self-Defence 2021” on 11 October 2021, before the 5 January launch test. (KCNA) - Re-entry vehicle seems to be a manoeuvrable re-entry vehicle (MaRV) - 6 axle wheeled TEL</td>
<td></td>
</tr>
<tr>
<td>11 Jan. 2022 07:27 or 07:25</td>
<td>HSBM or MRBM or SRBM</td>
<td>1</td>
<td>From an inland area in Jagang Province, eastward into waters off the east coast</td>
<td>700 (or more)</td>
<td>60</td>
<td>-The hypersonic missile weapon system... ...600 kilometres and 240-kilometre acute circular... hit the target in the waters 1,000 kilometres</td>
<td></td>
</tr>
</tbody>
</table>

**Notes:**

34 KCNA, 7 Jan. 2022: “The missile made a 120 km lateral movement from the initial launch azimuth and "precisely hit a set target 700 km away," "The test launch clearly demonstrated the control and stability of the hypersonic gliding warhead which combined the multi-stage gliding jump flight and the strong lateral movement," "..." was overseen by the Academy of Defense Science."
<table>
<thead>
<tr>
<th>No.</th>
<th>Date</th>
<th>Time</th>
<th>Type</th>
<th>Launch Site Description</th>
<th>Range (km)</th>
<th>Time Between Launches</th>
<th>Max Speed</th>
<th>Notes</th>
</tr>
</thead>
<tbody>
<tr>
<td>3.</td>
<td>21.1.2022</td>
<td>14:41 and 14:52</td>
<td>SRBM (KN-23)</td>
<td>- It appears to be the same type of SRBM KN-23 recently tested twice as a railway-borne missile system on 15 Sept. 2021 and 14 Jan. 2022. It has been displayed at the missile exhibition “Self-Defence 2021” on 11 October 2021 - railway car</td>
<td>430 or 400</td>
<td>36 or 50</td>
<td>Mach 6</td>
<td>- New railway-borne missile system already tested on 15 Sept 2021 - Time between launches: 11 minutes - Max speed: Mach 6 - trajectories were comparable in range and manoeuvre to previous tests in 2019-2020, including a detected “pull-up manoeuvre”. - The use of a railway-borne launcher gives DPRK a mode of transport for a variety of missiles which can be rapidly deploy and launch from anywhere on their rail network providing another option for concealing and launching its missile force.</td>
</tr>
<tr>
<td>4.</td>
<td>22.1.2022</td>
<td>08:49 and 08:52 or 08:50 and 08:54</td>
<td>SRBM (KN-24)</td>
<td>- It appears to be the same type of SRBM KN-24 tested on 21 March 2021 and that has been displayed at the missile exhibition “Self-Defence 2021” on 11 October 2021. It was also called “Hwasong-11 Na” or Hwasong-11 B” - Track TEL</td>
<td>300 or 380</td>
<td>50 or 42</td>
<td>Mach 5</td>
<td>- Time between launches: 3 or 4 minutes - Max speed: Mach 5 - The possible fired location if confirmed was very close to the location of the Hwasong-12 launch test site on 29 August 2017 (S/2019/171 para. 174 annex 84) - The track TEL chassis may be</td>
</tr>
<tr>
<td>5. 23.</td>
<td>27 Jan. 2022 08:00 and 08:05</td>
<td>- SRBM (KN-23)</td>
<td>2</td>
<td>From the area of Hamhung (39° 48’45” N 127° 39’50” E), same launch pad as the one used for the SRBM KN-24 launch test on 10 August 2019) eastward into waters off the east coast and impacting the uninhabited Al-som Island (40°38’50.49” N 129°32’55.73” E)</td>
<td>190</td>
<td>20</td>
<td>- Level of operational testing</td>
<td>- Time between launches: 5 minutes</td>
</tr>
<tr>
<td>6. 4</td>
<td>30 Jan. 2022 07:52</td>
<td>- IRBM Hwasong-12</td>
<td>1</td>
<td>From same launch pad as for the Hwasong-14 launch on 28 July 2017, Muphyong-ri in Jonchon county (40° 36’41” N 126° 25’33” E) eastward into waters off the east coast after a 30-minute flight</td>
<td>800 or 790</td>
<td>2,000</td>
<td>- launched in a lofted orbit and identified through KCNA pictures as the IRBM Hwasong-12 – 800 km is the longest flight of BMs since 2017.</td>
<td>- Re-entry vehicle speed: Mach 16th</td>
</tr>
</tbody>
</table>

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38 SRBM KN-24 launch test on 10 August 2019 (39° 48’45” N 127° 39’50” E) - the Ryonpho Vegetable Greenhouse Farm (39°47’23.27”N 127°32’9.36”E) and the “February 11th Plant of the Ryongsong machine complex” (39° 55’ 10” N 127° 39’ 09” E).

39 "The Academy of Defense Science of the Democratic People's Republic of Korea conducted the test-fire for updating long-range cruise missile system and the test-fire for confirming the power of conventional warhead for surface-to-surface tactical guided missile on Tuesday and Thursday respectively," the Korean Central News Agency (KCNA). The LRCM was tested on 25 January, according to North Korea's announcement, the missile [CM] flew for 2 hours and 32 minutes with a range of 1,800km.

40 - Hwasong-12 (aka KN17) theoretical range could be up to 5,000 km. Lofted trajectories in May, August and September 2017 (last test) over the Japanese territory. KCNA reported that North Korea claims “the Hwasong-12 is meant to serve as a medium-long range strategic ballistic missile with a range of 3,000 – 4,000 km capable of reaching Guam." …” The military plans to attack Guam “through simultaneous fire of four Hwasong-12 intermediate-range strategic ballistic rocket.”” NKNEWS on 14 August 2017 available at https://www.nknews.org/2017/08/kim-jong-un-briefed-on-guam-attack-plan-at-strategic-force-command-kcna/?t=1654210722275.

**7. 5 IV. 27 Feb. 2022**
- new ICBM Hwasong-17
  - flying as a suborbital satellite launcher with the flight features of long-range BM
  - with the RD-250 liquid propellant engines for the first stage.
  - identified as ICBM-class by several Member States or ICBM-capable platform such as the super large BM “Hwasong-17” (see row “5 March” below)

| 1 | From the Pyongyang Sunan international airport area (launch pad at 39° 13’ 17” N 125° 40’ 17” E because of visible trace of burnt gas on the tarmac after the launch) toward the east into waters near the east coast of North Korea, | 300 or 600 | 600 or 620 |
| 1 | - lofted trajectory
- if the images taken from space were genuine, the test launch was intended to test the functions of a reconnaissance satellite. According to MSs, such test was likely probable but, delivery rockets for satellite launches use technologies that are basically identical and compatible with those of ballistic missiles (see row “5 March”)
- it may have been launched for the purpose of verifying some function before conducting a launch test at the maximum range of the missile (see row “5 March”)
- no KCNA’s image of the launcher, “NADA and Academy of Defense Science Conducted an Important Test Sunday under the Plan of Developing a Reconnaissance Satellite”

**8. 6 V. 5 Mar. 2022**
- new ICBM Hwasong-17
  - flying as a suborbital satellite launcher with the flight features of long-range BM
  - with the RD-250 liquid propellant engines for the first stage.
  - identified as ICBM class by several Member States or as ICBM-capable

| 1 | From the Pyongyang Sunan international airport area (launch pad at 39° 13’ 17” N 125° 40’ 18” E clearly visible trace of burnt gas on the tarmac after the launch) toward the east into waters near the east coast of North Korea after a 40-minute flight, | 270 or 300 | 560 or 550 |
| 1 | - lofted trajectory
- if the images taken from space were genuine, the test launch was intended to test the functions of a reconnaissance satellite. According to MSs, such test was likely probable but, delivery rockets for satellite launches use technologies that are basically identical and compatible with those of ballistic missiles (see row “5 March”)
- no KCNA’s image of the launcher
- “NADA and Academy of Defense Science Conduct Another Important Test for Developing Reconnaissance Satellite”

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42 “It confirmed the accuracy, safety and operational effectiveness of the Hwasong-12 weapon system under production”. (KCNA Pyongyang Times 31 Jan. 2022)

Pyongyang’s official Korean Central News Agency (KCNA) said the launch of the “Hwasong-12-type surface-to-surface intermediate- and long-range ballistic missile” was organised by the Academy of Defence Science (ADS), the Second Economic Committee, and other institutions. It added that the launch aimed to verify the Hwaseong-12’s deployment and accuracy and was conducted by the “highest-angle launch system from the northwestern part of the country” towards the east of the Korean Peninsula.

43 “Vertical and oblique photographing of a specific area on the ground” with cameras that will be “installed on the reconnaissance satellite” (Rodong Sinmun and KCNA 28 February 2022).
platform such as the super large BM “Hwasong-17”\(^{44}\). Several Member States evaluated the BM as the Hwasong-17, and a MS assesses that this may have been launched for the purpose of verifying some function before conducting a launch test at the maximum range of the missile\(^ {45}\).

### 9. 16 Mar. 2022 09:30

- **new ICBM Hwasong-17**
  - with liquid propellant engine
  - identified as ICBM-class by several Member also as the super large BM “Hwasong-17” whose photos and video would be released after the

<table>
<thead>
<tr>
<th></th>
<th></th>
<th>VI. 16 Mar. 2022 09:30</th>
<th>- new ICBM Hwasong-17</th>
<th>From the Pyongyang Sunan international airport area (launch pad at 39° 11’ 18” N 125° 40’ 00” E) same area as two ICBM system tests on Feb 27 and March 5 possible</th>
<th>failed</th>
<th>failed</th>
<th>- ICBM launch test according to several MSs, failed after some seconds flight and exploded at an altitude of less than 20km. - BM’s debris fell in or near Pyongyang posing a threat to</th>
<th>No statement or information from DPRK (first no-statement in 2022)</th>
</tr>
</thead>
<tbody>
<tr>
<td>9</td>
<td>7</td>
<td>2022</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

\(^{44}\) MSs evaluated the 28 February and 5 March missile as the new ICBM Hwasong-17 shown at the October 2020 Military parade and mounted on a 11-wheeled TEL (S/2022/840 para.17 and S/2021/777 annex 18.2) In particular the thermal signature of the engines analysis (one, two or four nozzles) could differentiate Hwasong-17 from others.

\(^{45}\) According to a Member State, the 28 February and 5 March missiles have at least the same or longer range compared to ICBM-class missiles previously launched by North Korea (Hwasong-14 and 15), but further details are still under analysis. A MS assesses that the delivery system could have failed partially or that the test could have been aimed at testing a Post Boost Vehicle equipment, aimed at putting satellites into orbit or at developing MIRV capabilities.

\(^{46}\) e.g. technologies for the separation of multi-stage propelling devices, attitude control and guidance control. MSs add that the space programme could also serve the improvement of DPRK’s ICBM capabilities:

1. Suborbital flight tests are not common for a space programme and could point to a dual objective.
2. Recent launches could also have been used to test technologies useful for a MIRV capacity.
3. It is considered likely that the DPRK should soon transform one of its ICBMs (Hwasong-14, Hwasong-15 or Hwasong-17) which have shown propulsive maturity based on the RD-250 boosters into a space launch vehicle, consequently replacing its Unha SLV used in all its most recent space launches. As such, it would constitute yet another violation of UNSCRs.


\(^{46}\) *Through the test, the NADA confirmed the reliability of data transmission and reception system of the satellite, its control command system and various ground-based control systems (KCNA and Rodong Sinmun 6 March 2022).*
ICBM launch on 24 March - 11-axle wheeled TEL

population; last time a MRBM test has failed was in 2017
- liquid propellant missile is also confirmed because of the typical colour of the vapour seen over Pyongyang.

According to Member States and the Panel images analysis, this BM tested on 16 March 2022 is the ICBM Hwasong-17 that was presented by KCTV on 25 March as the ICBM tested on 24 March. Thus, the 25 March KCTV broadcast incorporated older footage of the launch sequences of the Hwasong-17.

- the “Sil-li Ballistic Missile Support Facility”, identified by the CSIS and the Panel (see S/2020/840 Para. 16) as being possibly related to the BM programme, is clearly presented as involved in the repeated ICBM testing on 27 February, 5 March, 16 March, 24 March, 4 May, and 25 May 2022.
- First ICBM launch test without detaching it from the TEL.

For the 16 March same assessment as for the 5 March. Regarding the booster.

A NK News article on 16 March 2022 reported that “The images seen by NK News shows a red-tinted ball of smoke at the end of a zig-zagging rocket launch trail in the sky above Pyongyang. Smaller trails appear to extend straight down toward the ground” available at https://www.nknews.org/2022/03/north-korea-tries-and-fails-to-launch-another-projectile-jcs/.

Another NK News article on 16 March 2022 reported that “the coloring matches [a] dispersed liquid oxidizer,” suggesting a liquid-fuel propellant was used. The projectile may have experienced a thruster failure…” “reddish-orange smoke” is commonly associated with liquid fuel…” NK News 16 March 2022 available at https://www.nknews.org/2022/03/exclusive-north-korean-projectile-debris-fell-near-pyongyang-after-test-failure/?t=1655215602820. The orange and yellow colour is often associated with the combustion of liquid fuel propellants, (see S/2017/150, para. 36). However, specific ablative coatings inside an engine’s combustion chamber can produce gases whose colours can also be reddish orange.
<table>
<thead>
<tr>
<th>Date</th>
<th>Time</th>
<th>Description</th>
</tr>
</thead>
</table>
| 24 Mar. 2022 | 14:34 or 14:33 | - possible modified ICBM Hwasong-15  
- with liquid propellant engine.  
- called by the DPRK “Hwasong-17” but rather an upgraded “Hwasong-15” with a lighter payload.  
- 11-axle wheeled TEL (9-axle if Hwasong-15)  
- Trucks activity detected after failure |

**Hwasongpho-17, a new type of intercontinental ballistic missile of the DPRK strategic forces**  
Flight: 67 minutes  
Altitude: 6248.5km  
Distance: 1090km

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52. MLRS with solid propellant engine, 4 rockets, from South Pyongan Province area toward west coast for about 1 hour. Possible KN-09, 240 mm 300 mm multiple rocket launcher. This rocket test could be a violation of the Sept. 2018 inter-Korean military agreement if the launch occurred near the border with South Korea (NKnews 20 March 2022) and Reuters at https://www.reuters.com/business/aerospace/defense/nkorea-fires-multiple-rocket-launcher-south-says-2022-03-20/.

53. Defense ministry of ROK on 29 March 2022 "Although the projectile fired on March 24 looks like the Hwasong-17 due to the increase in its top altitude and flight time, our assessment is that it is more similar to the Hwasong-15 than the Hwasong-17," see also Yonhap News agency, available at https://en.yonhapnews.co.kr/view/AEN202203290080052325?section=national/defense.

54. "Pyongyang, March 25 (KCNA) -- Kim Jong Un, general secretary of the Workers' Party of Korea, president of the State Affairs of the Democratic People's Republic of Korea (DPRK) and supreme commander of the armed forces of the DPRK, gave a written order to conduct the test-launch of Hwasongpho-17, a new type intercontinental ballistic missile of the DPRK strategic forces, on March 23, Juche 111 (2022) available at https://kcnawatch.org/newstream/1648159663-278086617/respected-comrade-kim-jong-un-issues-order-for-test-launch-of-new-type-icbm/?t=1663712750438.

The missile had made its debut in the military parade held two years ago and successfully test-fired in March this year, fully demonstrating its power” Naenara’s declaration on 6 May 2022, see https://kcnawatch.org/newstream/1651828167-937611443/declaration-in-april/?t=1659893211916.
<table>
<thead>
<tr>
<th>No.</th>
<th>Date</th>
<th>Time</th>
<th>Event Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>11.</td>
<td>24. IV.</td>
<td>16 Apr.</td>
<td>- new SRBM resembled but smaller than KN-23 and KN-24 and as ground-based version resembled the new, smaller SLBM launched on 19 October 2022. (Single-stage system) (S/2002/132 annex 20.2) - From a quadruple canister mounted on a small 3-axle wheeled TEL presented at the next military parade on 25 April 2022. From possibly the Majon beach near the residence of Kim Jong Un at Chakto-dong, same as for SRBM launch tests on 27 January 2022 and 10 August 2019, 39° 48′ 45″ N 127° 39′ 50″ E, eastward into waters off the east coast and impacting the uninhabited Island as possible target at 110 km Nan-do Island 40° 18′ 50″ N 128° 45′ 44″ E 109 km from launchpad.</td>
</tr>
<tr>
<td>12.</td>
<td>9 VIII.</td>
<td>04 May</td>
<td>- ICBM with liquid propellant engine. From the Pyongyang Sunan international airport area same as the four previous ICBM 470 or 500.</td>
</tr>
</tbody>
</table>

**Notes:**

55 See KCNA, 25 Mar. 2022, and also guided with Jo Yong Won, member of the Presidium of the Political Bureau (KCNA 12 Jan. 2022) - On 28 March KCNA Rodong Sinmun published photos and article that presented Kim Jong Sik and Jang Chang Ha as the top two military officials on the Hwasong class ICBM project.

56 Deputy Department Director of the Central Committee of the WPK and commanding personnel of the Ministry of National Defence of the DPRK and the commanders of the large combined units of the Korean People's Army, see Voice of Korea, 17 April 2022.

57 Voice of Korea, 17 April 2022, “The new-type tactical guided weapon system developed under the special concern of the Party Central Committee is of great significance in radically increasing the fire striking power of the long-range artillery units on the front and strengthening the effectiveness of tactical nuclear operation of the DPRK and diversification of the firepower task...” https://kcnawatch.org/newstream/1650142847-935725828/president-of-state-affairs-kim-jong-un-watches-test-firing-of-new-type-tactical-guided-weapon/?t=1658076183497
<table>
<thead>
<tr>
<th>13. 25. V.</th>
<th>07 May 2022</th>
<th>1:02</th>
<th>possible <strong>Hwasong-15 or 17</strong> launched below its full capacity and on a standard rather than lofted trajectory</th>
<th>system tests toward the east and splash down before 12:24 after a less than 21-minute flight</th>
<th>Medium-resolution satellite imagery showed what appears to be vehicles gathering on or around 30 April and 3 May at Sunan’s northern airfield around the same location vehicles were seen after the failed 17 March test, though it’s possible the activity is agriculture-related.</th>
<th>DPRK (second no-statement in 2022)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>14:07 or 14:06 [05:06 UTC]</td>
<td></td>
<td>- New SLBM/SRBM</td>
<td>- Location: Possibly from 39° 13’ 14” N 125° 39’ 55” E because of burnt gas trace at the north edge of the main runway.</td>
<td>- Medium-resolution satellite imagery showed what appears to be vehicles gathering on or around 30 April and 3 May at Sunan’s northern airfield around the same location vehicles were seen after the failed 17 March test, though it’s possible the activity is agriculture-related.</td>
<td>DPRK (second no-statement in 2022)</td>
</tr>
<tr>
<td>14. 26. VI.</td>
<td>12 May 2022</td>
<td>1:04</td>
<td>- SRBM</td>
<td>- Derived from KN-23 (or KN-24); similar to the new small SLBM tested on 19 October 2021 and presented at the Self-defense exhibition and at the military parade on 25 April 2022</td>
<td>- Medium-resolution satellite imagery showed what appears to be vehicles gathering on or around 30 April and 3 May at Sunan’s northern airfield around the same location vehicles were seen after the failed 17 March test, though it’s possible the activity is agriculture-related.</td>
<td>DPRK (third no-statement in 2022)</td>
</tr>
<tr>
<td></td>
<td>18:29 or 18:28</td>
<td></td>
<td>- <strong>KN-25</strong> (super large multiple rocket launcher)</td>
<td>- Location: Possibly from 39° 13’ 14” N 125° 39’ 55” E because of burnt gas trace at the north edge of the main runway.</td>
<td>- Medium-resolution satellite imagery showed what appears to be vehicles gathering on or around 30 April and 3 May at Sunan’s northern airfield around the same location vehicles were seen after the failed 17 March test, though it’s possible the activity is agriculture-related.</td>
<td>DPRK (third no-statement in 2022)</td>
</tr>
<tr>
<td>15. 10 IX.</td>
<td>25 May 2022</td>
<td>1:10</td>
<td>- ICBM</td>
<td>- Derived from KN-23 (or KN-24); similar to the new small SLBM tested on 19 October 2021 and presented at the Self-defense exhibition and at the military parade on 25 April 2022</td>
<td>- Medium-resolution satellite imagery showed what appears to be vehicles gathering on or around 30 April and 3 May at Sunan’s northern airfield around the same location vehicles were seen after the failed 17 March test, though it’s possible the activity is agriculture-related.</td>
<td>DPRK (fourth no-statement in 2022)</td>
</tr>
<tr>
<td></td>
<td>06:00 or 05:59</td>
<td></td>
<td>- with liquid propellant engine.</td>
<td>- Derived from KN-23 (or KN-24); similar to the new small SLBM tested on 19 October 2021 and presented at the Self-defense exhibition and at the military parade on 25 April 2022</td>
<td>- Medium-resolution satellite imagery showed what appears to be vehicles gathering on or around 30 April and 3 May at Sunan’s northern airfield around the same location vehicles were seen after the failed 17 March test, though it’s possible the activity is agriculture-related.</td>
<td>DPRK (fourth no-statement in 2022)</td>
</tr>
</tbody>
</table>
According to MS and see also https://www.nknews.org/pro/why-north-korea-launches-long-range-missiles-on-medium-range-trajectories/?t=1670961118886.

On 24 May 2022, the DPRK launched three missiles: one intercontinental ballistic missile (ICBM) and two shorter range ballistic missiles. So far this year, the DPRK has launched 23 ballistic missiles, including six ICBMs available at https://home.treasury.gov/news/press-releases/jy0801. 27 May 2022.


- Frequency and diversity - a BM test every nine days but no report on the last five tests; - doctrine: “…use nuclear tactical against ROK at the beginning” (Kim Yo-jong from a MS’s report).

### Table

<table>
<thead>
<tr>
<th>No.</th>
<th>Month</th>
<th>Date</th>
<th>Type</th>
<th>Remarks</th>
</tr>
</thead>
<tbody>
<tr>
<td>16.</td>
<td>VII.</td>
<td>25 May 2022</td>
<td>SRBM</td>
<td>- likely new modified KN-23</td>
</tr>
<tr>
<td></td>
<td></td>
<td>06:37</td>
<td></td>
<td>From the Pyongyang Sunan international airport area, toward the east and splashdown</td>
</tr>
<tr>
<td></td>
<td></td>
<td>06:42</td>
<td></td>
<td>2⁵⁹</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td>- 23rd ballistic missile in 2022,⁶⁰ one of the most intensive test campaigns</td>
</tr>
<tr>
<td>17.</td>
<td>VIII.</td>
<td>5 June 2022</td>
<td>SRBM</td>
<td>4 different SRBM types (probably KN-23, KN-24, KN-25 and new modified KN-23)</td>
</tr>
<tr>
<td></td>
<td></td>
<td>9:06</td>
<td></td>
<td>From different locations: from the vicinity of east coast at 9:10, from west coast at 9:06, 9:15 and 9:30, from inland at 9:24, 9:41 (Sunan, Kaechon)</td>
</tr>
<tr>
<td></td>
<td></td>
<td>9:10</td>
<td></td>
<td>Likely at 39° 45′ 11″ N 125°</td>
</tr>
<tr>
<td></td>
<td></td>
<td>9:15</td>
<td></td>
<td>1</td>
</tr>
<tr>
<td></td>
<td></td>
<td>9:24</td>
<td></td>
<td>1</td>
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<tr>
<td></td>
<td></td>
<td>9:30</td>
<td></td>
<td>1</td>
</tr>
<tr>
<td></td>
<td></td>
<td>9:41</td>
<td></td>
<td>300</td>
</tr>
<tr>
<td>-</td>
<td>-</td>
<td>5 June 2022</td>
<td>SRBM (same series as above)</td>
<td>2</td>
</tr>
<tr>
<td>-</td>
<td>-</td>
<td>-</td>
<td></td>
<td>- Possible 2 other SRBMs detected</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>In 2021:</td>
<td>5</td>
</tr>
<tr>
<td>1</td>
<td>1 2021</td>
<td>Liquid fuel BMs fired between 2018 and 28 Sep. 2021:</td>
<td>1</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>In 2021:</td>
<td>1</td>
</tr>
</tbody>
</table>
According to a Member State, the location could be at 39°16'32"N 126°48'17"E. This assessment of the coordinates is slightly different to the Panel’s analysis of the KCNA video which gives an idea of the length of the tunnel and the curve of the track.

The Railway Mobile Missile Regiment took part in the drill with a mission to move to the central mountainous area and strike the target area 800 kilometres away early on the morning of September 15 (KCNA, Voice of Korea 19 Sept. 2021).

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| 18. | 25 Mar. 2021 0706 and 0725 hours (MS) or 0704 and 0723 hours | New SRBM (modified KN-23) It appears to be the new SRBM, and TEL displayed during the military parade on 14 January 2021 and identified as a possible modification and enlargement of the previously displayed and tested KN-23 SRBM | 2 | Hamju south Hamgyong area Near Sondok (2 airfields Sondok and Yonpo (Ryonpo)) | 450 600 | 60 100 | - New 5 axle wheeled TEL (if 26 March 2021 KCNA pictures are genuine. See 14 Jan 2021 military parade (Panel) - TBL: 19 minutes (0706-0725) (MS) - Possible depressed with pull-up trajectory 18th SRBM launch test since 04 May 2019 (around 35 SRBM) (Panel) falling into waters outside Japan’s Exclusive Economic Zone (MS) | “New-type tactical guided missiles” or “new-type tactical guided projectile” |

| 19. | 15 Sep. 2021 12:34 and 12:39 or 12:32 and 12:37 | SRBM. It appears to be either the previously displayed and tested SRBM KN-23 tested as a railway-borne missile system that has been displayed at the missile exhibition “Self-Defence 2021” on 11 October 2021 or possibly the modified and enlarged version of KN-23 | 2 | From a railcar at the entrance of a tunnel located at 39°16'31"N 126°48'17"E in Yangdok area of South Phyongan Province,\(^{62}\) eastward into waters off the east coast but inside Japan’s Exclusive Economic Zone. | 800 | 60 | - New railway-borne missile system - Time between launches: 5 minutes - The trajectories were the longest of the solid fuel ballistic missiles tested since 2019, with a “pull-up manoeuvre” detected. - If it was the KN-23 it showed increased range compared to previous tests, probably because of a reduced payload. - The use of a railway-borne launcher gives DPRK a mode of transport for a variety of missiles which they can rapidly deploy and launch from anywhere on their rail network providing another option for concealing and launching its missile force. | “The Railway Mobile Missile Regiment”\(^{63}\) (KCNA Voice of Korea 19 Sept 2021) |

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\(^{62}\) According to a Member State, the location could be at 39°16’2.04"N 126°47’17”E. This assessment of the coordinates is slightly different to the Panel’s analysis of the KCNA video which gives an idea of the length of the tunnel and the curve of the track.

\(^{63}\) “The Railway Mobile Missile Regiment took part in the drill with a mission to move to the central mountainous area and strike the target area 800 kilometres away early on the morning of September 15 (KCNA, Voice of Korea 19 Sept. 2021).
1. **I.** 28 Sep. 2021 06:40 or 06:38

**MRBM HWASONG-8 “Hypersonic glide vehicle HGV”** with a liquid propellant engine.
- disclosed at the missile exhibition “Self-Defence 2021” on 11 October 2021, after the 28 September launch test. (KCNA)
- SRBM or MRBM
- Missile total length is around 14.5 m for a body diameter of 1.4 m.
- Re-entry vehicle length is around 4.7 m for a rear diameter of around 0.9 m.
- 6-axle wheeled TEL

| 1 | From North’s Mupyong-ri, Jagang province eastward into waters off the east coast | 200 | 60 |

- The mention by DPRK of a “missile fuel ampoule” used in liquid propellant ballistic missiles enables the missile to be loaded with propellant at the factory (KCNA)
- The main body of the missile appeared to be made from a liquid propellant booster that resembled, but shorter than, the single-stage Intermediary Range Ballistic Missile (IRBM) Hwasong-12.
- The possible HGV resembled an already existing HGV. It appears to be at an early stage of development that would require considerable time for actual deployment.
- It’s known to have flown at a speed of around Mach 3 at that time

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20. **III.** 19 Oct. 2021 10:17 or 10:15

**New SLBM/SRBM** It appears to be a new Short-range Submarine Launched Ballistic Missile that has been displayed at the missile exhibition “Self-Defence 2021” on 11 October 2021.
- Missile length, without tube adaptor, is around 6.8 m for a body diameter of 1 m

| 1 | From a Gorae/Sinpo class submarine (or a submersible test stand barge) located in the area of Sinpo (South Hamgyong Province), eastward into waters off the east coast | 500 | 60 |

- New smaller SLBM, 2nd SLBM test since 2018
- A pull-up manoeuvre has been detected but with no significant horizontal movement.
- Its design is smaller than the SLBM Pukguksong missile series and resembled those of the SRBM KN-23 and KN-24 as well as having similar flight characteristics.
- It could be fielded in multiple

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64 This HGV is a solid propellant hypersonic missile showcased by a Member State at a military parade in 2019.

65 KCNA 29 Sep. 2021: “the navigational control and stability of the missile in the active section as well as its technical specifications, including the guiding manoeuvrability and the gliding flight characteristics of the detached hypersonic gliding warhead”. “The engine as well as of missile fuel ampoule that has been introduced for the first time” was “ascertained,”

66 Rodong Sinmun /ANDS 20 Oct. 2021: The DPRK stated that it has “successfully” conducted a test-firing of a new-type of submarine-launched ballistic missile (SLBM) “The new SLBM … will greatly contribute to our country's defense technology advancement and the Navy's underwater operational capabilities”;

KCNA 20 Oct. 2021: “The Academy of National Defense Science conducted the test-launch from “8.24 Yongung” where its first SLBM was successfully launched five years ago to demonstrate the military muscle of the DPRK”… “It clarified that the new type SLBM, into which lots of advanced control guidance technologies including flank mobility and gliding skip mobility are introduced, will greatly contribute to putting the defense technology of the country on a high level and to enhancing the underwater operational capability of our navy,”
launch tubes from a larger DPRK ROMEO-class submarine that increase an offshore strike capability.
- The missile was reportedly launched from an experimental Gorae/Sinpo-B class ballistic missile submarine called "8.24 Yongung", whose launch tube may have been adapted for a smaller SLBM than Pukguksong type.
- However, the missile may have been launched from a submersible test stand barge.

### Solid fuel BMs

<table>
<thead>
<tr>
<th>Date</th>
<th>BM Type</th>
<th>Launch Tubes</th>
<th>Range</th>
<th>Area</th>
<th>Notes</th>
</tr>
</thead>
<tbody>
<tr>
<td>9 Mar. 2020</td>
<td>SRBM (KN-25); same as I and IV</td>
<td>3 (or 2)</td>
<td>Sondok area</td>
<td>200</td>
<td>Front-line long-range artillery</td>
</tr>
</tbody>
</table>

### Liquid fuel BMs

<table>
<thead>
<tr>
<th>Date</th>
<th>BM Type</th>
<th>Launch Tubes</th>
<th>Range</th>
<th>Area</th>
<th>Notes</th>
</tr>
</thead>
<tbody>
<tr>
<td>2020</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2020</td>
<td></td>
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</tbody>
</table>

### Joint strike military drills

- Probably an operational training test integrated into a military exercise
- Wheeled TEL with four launch tubes (if KCNA pictures are genuine; images resembled those from 28 Nov. 2019)
- TBL: 20 seconds
- Operational training test for artillery and MLRS during “joint strike military drills” (see S/2020/840 annex 7, figure 7-1)
<p>| | | | | | | |</p>
<table>
<thead>
<tr>
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<th></th>
<th></th>
</tr>
</thead>
</table>
| - | - | MLRS (KN-09) 240 mm 300 mm | 2 | Sondok area |   | two BMs  
TBL: 20 seconds and 1 minute |
| 16. III. 21 | Mar. 2020 | 0645 and 0650 hours | SRBM (KN-24); same as 10 and 16 August 2019 | 2 | Pyongan area; near Sonchon according to a Member State | 410 | 50 |
|   |   |   |   |   | - Possible depressed with pull-up trajectory |
|   |   |   |   |   | - TBL: 5 minutes |
| 17. IV. 29 | Mar. 2020 | 0610 hours | SRBM (KN-25); same as I and II | 2 | Wonsan area | 230 | 30 |
|   |   |   |   |   | - Tracked TEL (if KCNA photographs are genuine; images showed a tracked 6-tube TEL instead of a wheeled 4-tube TEL) |
|   |   |   |   |   | - TBL: 20 seconds |

<p>| | | | | | | |</p>
<table>
<thead>
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<th></th>
<th></th>
<th></th>
</tr>
</thead>
</table>
| 13 | 13 | 2019 | Solid fuel BMs fired between 2018 and 28 Nov. 2019:  
In 2019: | 25 |   |   |
| 0 | 0 | 2019 | Liquid fuel BMs fired between 2018 and 2019:  
In 2019: | 0 |   |   |

| I. 1. | 4 May 2019 | 0830 and 1050 hours | New SRBM (KN-23); same as II, III and VI | 2 | Hodo Peninsula N 39°24’32.25”, E 127°31’53.63” | 200-unknown (Possibly 240 to 400) | 50-unknown (Possibly 40 to 60) |
|   |   |   |   |   | - One launch probably not fully successful |
|   |   |   |   |   | - Four-axle wheeled TEL type 167 |
|   |   |   |   |   | - TBL: 2h20 |

| - | - | 4 May 2019 | MLRS 240 mm 300 mm (KN-09) | unknown | 70-240 | Rockets were tested  
Large-calibre long-range multiple rocket launchers |

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67 According to a Member State, the transporter erector launcher parallels previous models of Iskander. Both transporter erector launchers used a WS200 chassis. In the assessment of another Member State, “the caterpillar version is just a prototype” and the wheeled chassis that was used is new and could be derived from other MSs chassis. “The organization or the design is inspired by Iskander TEL.”
<table>
<thead>
<tr>
<th>No.</th>
<th>Date</th>
<th>Location</th>
<th>System</th>
<th>Range (km)</th>
<th>Type of TEL</th>
<th>Remarks</th>
</tr>
</thead>
<tbody>
<tr>
<td>2</td>
<td>II. 9 May. 2019 1630 hours</td>
<td>New SRBM (KN-23); same as I, III and VI</td>
<td>Kusong area N 40°01’47”, E 125°13’38”</td>
<td>420; 270</td>
<td>Tracked TEL similar to T-72 tank</td>
<td>50;unknown Possibly 40: TBL: 20 minutes Long-range strike means</td>
</tr>
<tr>
<td>3</td>
<td>III. 25 Jul. 2019 0530 hours</td>
<td>New SRBM (KN-23); same as I, II and VI</td>
<td>Hodo Peninsula N 39°24’31”, E 127°32’03”</td>
<td>430; 690</td>
<td>Wheeled TEL type 269: TBL: 30 minutes New-type tactical guided weapon</td>
<td></td>
</tr>
<tr>
<td>4</td>
<td>IV. 31 Jul. 2019 0510 hours</td>
<td>New SRBM (possibly KN-23) or new MLRS (possibly 400 mm); same as V</td>
<td>Wonsan/Kalma area</td>
<td>250; 250</td>
<td>Tracked- TEL: TBL: 20 minutes New-type large-calibre multiple launch guided rocket system</td>
<td></td>
</tr>
<tr>
<td>5</td>
<td>V. 2 Aug. 2019 0300 hours</td>
<td>New SRBM (possible KN-23) or new MLRS (possibly 400 mm); same as IV</td>
<td>Hamhung area (Possibly Yonghung area)</td>
<td>220; (?)</td>
<td>WCNA pictures show blurry MRL: image not verified as for this test; possibly tracked TEL - TBL: 20 minutes New-type large-calibre multiple launch guided rocket system</td>
<td></td>
</tr>
<tr>
<td>6</td>
<td>VI. 6 Aug. 2019 0520 hours</td>
<td>New SRBM (KN-23); same as I, II and III</td>
<td>Kwail airfield N 38°24’54.98”, E 125°1’43.00”</td>
<td>450; 450</td>
<td>Wheeled TEL type 2; the missile flew over DPRK territory from west to east TBL: 20 minutes (See S/2020/151 annex 58.2) New-type tactical guided missiles</td>
<td></td>
</tr>
<tr>
<td>7</td>
<td>VII. 10 Aug. 2019 0530 hours</td>
<td>New tactical missile similar to ATACMS (KN-24);70 same as VIII</td>
<td>Hamhung/ Hungnam N 39°48’44.32”, E 127°39’49.68”</td>
<td>400; 400</td>
<td>Tracked TEL71: (see S/2020/151 annex 58.3) TBL: 20 minutes New weapon</td>
<td></td>
</tr>
<tr>
<td>8</td>
<td>VIII. 16 Aug. 2019 0800 hours</td>
<td>New tactical missile similar to ATACMS (KN-24); same as VII</td>
<td>Tongchon area N 39°03’33”, E 127°46’44”</td>
<td>230; 230</td>
<td>Tracked TEL72: TBL: 16 minutes (See S/2020/151 annex 58.4) New weapon</td>
<td></td>
</tr>
</tbody>
</table>

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68 According to a Member State, this tracked, or caterpillar transporter erector launcher version could be just a prototype.

69 According to a Member State, this wheeled transporter erector launcher type 2 could be a future operational version.

70 The Panel notes that the system resembles such surface-to-surface missile systems as the Army Tactical Missile System or the King Dragon 300 (see S/2020/151 table 3, annex 59).

71 Built on the Pokpung-ho battle-tank chassis, which was designed in the Democratic People’s Republic of Korea and resembles the T-62.

72 Ibid 21?? FOOTNOTE 21?
| 9. | IX. | 24 Aug. 2019 0640 and 0700 hours | New MLRS\(^3\) using “super-large” heavy rocket (600 mm, KN-25); same as X | 2 | Sondok airfield  
N 39°44'37.05", E 127°28'23.79" | 380; 380 | 97; 97 | - Eight-axle wheeled TEL\(^4\)  
- TBL: 17 minutes (see S/2020/151 annex 58.5) | Super-large multiple rocket launcher |
| 10. | X. | 10 Sept. 2019 0650 and 0710 hours | New MLRS using “super-large” heavy rocket (600 mm, KN-25); same as IX | 2 | Kaechon airfield  
N 39°45’8.46", E 125°53’59.06" | 330; 330 | 50; 60 | - One flight test failed\(^5\)  
- Eight-axle wheeled TEL; KCNA picture of 31 Oct. launch was in fact from 10 Sept.  
- TBL: 19 minutes (see S/2020/151 annex 58.6) | Super-large multiple rocket launcher |
| 11. | XI. | 2 Oct. 2019 0710 hours | New SLBM/MRBM\(^6\)  
Pukguksong-3  
Estimated potential range 1,700 km  
(see S/2020/151 annex 58.7) | 1 | Wonsan - Yonghung Bay | 450 | 910 | 1st SLBM test since 2018 Submerged barge | New-type SLBM Pukguksong-3 |
| 12. | XII. | 31 Oct. 2019 | New MLRS\(^7\) using “super-large” heavy rocket (600 mm, KN-25) | 2 | Sunchon airfield  
N 39°24’48", E 125°53’18" | 370; 370 | 90; 90 | - Wheeled TEL  
- TBL: 3 minutes | Super-large multiple rocket launcher |
| 13. | XIII. | 28 Nov. 2019 | New MLRS using “super-large” heavy rocket (600 mm, KN-25) | 2 | Ryonpo area of Sondok airfield or Ryonpo airfield  
(Wonsan - Yonghung Bay) | 380; unknown  
(Possibly 380) | 97; unknown  
(Possibly 50) | - Wheeled TEL  
- TBL: 30 seconds | Super-large multiple rocket launcher |

Source: Member States and Panel. Abbreviations: MS, Member State / KCNA, Korean Central News Agency.

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\(^3\) Four launch tubes; ballistic missile trajectory not aerodynamic, but small canards attached. The rocket is a guided battlefield missile.

\(^4\) According to a Member State, the eight-axle wheeled transporter erector launcher of KN-25 is based on the KN-23 chassis (stretched chassis) with an armoured cabin specifically designed in the Democratic People’s Republic of Korea.

\(^5\) Several Member States stated that one flight test had failed and crashed inland, but that the other had headed towards Alsom Island; three out of four tubes had been used. One tube could have been defective (a Korean Central News Agency photograph shows that the upper cap was off but that the missile had not been fired, as the bottom cap was still in place).

\(^6\) The submarine-launched ballistic missile is the naval adaptation of the Pukguksong-2 medium-range ballistic missile, but with a different re-entry vehicle and payload section.

\(^7\) The Korean Central News Agency picture of the 31 October 2019 launch is in fact a picture from 10 September 2019. What was fired on 31 October 2019 was a new large-calibre canister-launched short-range ballistic missile, according to a Member State.
Annex 23.2: Analysis of the TEL and Ballistic Missile numbering in recent parades

Annex 23.2.1: ICBM Hwasong-17 presented at the 25 April 2022 military parade was unveiled at the military parade on 10 October 2020, presented at the 11 October 2021 missile exhibition “Self-Defence 2021” and declared tested on 24 March 2022 by the DPRK.

According to several Member States, the resumption of ICBM tests began on 27 February 2022 with first Hwasong-17 launch test, followed by 4 ICBM Hwasong-17 tests on 5 March, 16 March (failed), 4 May and 25 May, and by the ICBM launch test of either an upgraded Hwasong-15 or an Hwasong-17 on 24 March.

Regarding the exact number, one or more spare systems may have been kept out of the parade, available to replace a vehicle in case of a breakdown, a common practice in military parade.

- Vehicles and missiles numbering: ICBM Hwasong-17 + TEL: ☒ 03331922 rear/328, ☒ 03525092 middle/329, ☒ 04290911 front/321. In the KCTV footage on 25 April 2022 Parade, the Hwasong-17 ☒ 08080436 on TEL 327 is an image of Hwasong-17 from another parade.

- The Hwasong-17 ☒ 03031203 on TEL 321 is an image of a Hwasong-17 from footage released on 26 March 202279 its TEL number 321 was also the TEL number used by the TEL of the Hwasong-17 number ☒ 7220406 at the 10 October 2020 parade. At this parade, the Hwasong-17 + TEL numbering were ☒ (unreadable)/ TEL 324, ☒ 31380408/TEL 323, ☒ 21260405/TEL 322, ☒ 07220406/TEL 321

Annex 23.2.2: ICBM Hwasong-15 presented at the 25 April 2022 military parade. According to several Member States one of its last possible launch tests was on 24 March 2022, however it was declared tested on 29 November 2017 by the DPRK and presented at the 11 October 2021 missile exhibition “Self-Defence 2021”, at the military parade on 10 October 2020 and beforehand unveiled at the military parade on 8 February 2018.

- ICBM Hwasong-15 + TEL numbering: ☒ 05250711 rear-left/314, ☒ 07220205 rear-right/313, ☒ 10200709 front-left/312, ☒ 04290712 front-right/311.

- At October 2020 parade, the Hwasong-15 + TEL numbering was ☒ 03031012 rear left/TEL 312; ☒ (???)5031401 rear-right/TEL 311; ☒ (????)403(?) front-left/TEL 311; ☒ 03131004 front-right/TEL 315.

79 See https://kcnawatch.org/kctv-archive/623dc62b7e18c/.
Annex 23.2.3: MRBM Hwasong-8 with possible Hypersonic Glide Vehicle (HGV) presented at the 25 April 2022 military parade. It was declared tested on 28 September 2021 by the DPRK and displayed at the 11 October 2021 missile exhibition “Self-Defence 2021

- Vehicles and missiles numbering: MRBM “Hwasong-8” (HGV) + TEL:

  - Rear-left ☑️ 11670718, HGV 12-029, TEL 306; rear-right ☑️ ???????21, HGV 12-028, TEL 305; middle-left ☑️ 07220610, HJV 12-027, TEL 304; middle-right ☑️ ?????????, HGV 12-026, TEL 303; front-left ☑️?5650409, HGV 12-025, TEL 302, front-right ☑️ ???????, HGV 12-024, TEL 301.

Annex 23.2.4: MRBM with possible Manoeuvrable Re-entry Vehicle (MaRV) presented at the 25 April 2022 military parade. According to several Member States its two previous possible launch tests were on 5 and 11 January 2022; it was declared tested on these dates by the DPRK as a “Hypersonic missile weapon system”. It was unveiled earlier at the 11 October 2021 missile exhibition “Self-Defence 2021

- Vehicles and missiles numbering: MRBM short “Hwasong-8” (MaRV) + TEL:

  - Rear-left TEL 296, rear-right MaRV 8-032, TEL 295; middle-left ☑️ 21611114, MaRV 8-035 TEL 294; middle-right MaRV 8-034, TEL 293; front-left ☑️ 01740604 MaRV 8-033, TEL 292; front-right #11210102, MaRV 8-032, TEL 291.

Source for Annexes 23.2.1–23.2.4:
https://kcnawatch.org/kctv-archive/6267f67924e38/,
https://kcnawatch.org/kctv-archive/6267f63d3465c/,
https://kcnawatch.org/kctv-archive/623dc62b7e18e/
Annex 24: DPRK flagged tankers observed delivering refined petroleum products at Nampo oil facilities January-April 2022

A Member State estimates that as much as 458,898 barrels of refined petroleum products may have been delivered to Nampo by 30 April based on a maximum cargo capacity of 90 percent of each vessels’ deadweight tonnage. The Member State has used this methodology which is widely-accepted by industry. The Member State’s calculations presume the carriage of “refined petroleum” to include diesel and/or fuel oil as both these products are widely recognised to be within the category “refined petroleum”. The Member State uses a conversion rate of 7.5 barrels per metric ton, the average conversion rate of gasoline, kerosene, gas oil/diesel and residual fuel oil used by the Committee.

14 January: YU SON (now known as CHANG HAE2, IMO 8691702 DWT 3398MT) Cargo capacity (90% DWT) of refined petroleum: 22935 barrels.

14 January: SAM MA 2 (IMO 8106496, DWT 1731MT). Cargo capacity (90% DWT) of refined petroleum: 11685 barrels.
14 January: SONG WON (IMO 8613360, DWT 2101MT). Cargo capacity (90% DWT) of refined petroleum: 14183 barrels.

14 January: PO CHON (IMO 8848276, DWT 3538MT). Cargo capacity (90% DWT) of refined petroleum: 23880 barrels.
14 January: SAE BYOL (now known as SIN PHYONG 9, IMO 8916293, DWT 1150MT). Cargo capacity (90% DWT) of refined petroleum: 7763 barrels.


29 January: AN SAN 1 (IMO 7303803, DWT 3003MT). Cargo capacity (90% DWT) of refined petroleum: 20273 barrels.
6 February: PU RYONG (IMO 8705539, DWT 2889MT). Cargo capacity (90% DWT) of refined petroleum: 19500 barrels.

6 February: SIN PHYONG 2 (IMO 8817007, DWT 2106MT). Cargo capacity (90% DWT) of refined petroleum: 14213 barrels.
10 February: SIN PHYONG 5 (IMO 8865121, DWT 3295MT). Cargo capacity (90% DWT) of refined petroleum: 22245 barrels.

10 February: YU SON (IMO 8691702, DWT 3398MT). Cargo capacity (90% DWT) of refined petroleum: 22935 barrels. Second discharge in the period.
10 February: CHONG RYONG SAN (IMO: not registered, DWT 1768 MT\textsuperscript{80}). Cargo capacity (90% DWT) of refined petroleum: 11933 barrels.

20 February: KWANG CHON 2 (IMO 8910378, DWT 1159 MT). Cargo capacity (90% DWT) of refined petroleum: 7823 barrels.

\textsuperscript{80} CHONG RYONG SAN is not listed on the IMO website, and its precise DWT is not known. The average deadweight tonnage of 120 tankers of a similar size (70 – 72 meters) has been used to calculate its capacity.
3 March: SONG WON (IMO 8613360, DWT 2101MT). Cargo capacity (90% DWT) of refined petroleum: 14183 barrels. Third discharge in the period.

8 March: YU SON (IMO 8691702, DWT 3398MT). Cargo capacity (90% DWT) of refined petroleum: 22935 barrels. Third discharge in the period.

11 March: HENG XING (IMO 8669589, DWT 3250MT). Cargo capacity (90% DWT) of refined petroleum: 21938 barrels.

14 March: SONG WON (IMO 8613360, DWT 2101MT). Cargo capacity (90% DWT) of refined petroleum: 14183 barrels. Fourth discharge in the period.
22 March: SONG WON 2 (IMO8312497, DWT 4999MT). Cargo capacity (90% DWT) of refined petroleum: 33743 barrels.

31 March: CHON MA SAN (IMO 8660313, DWT 3566MT). Cargo capacity (90% DWT) of refined petroleum: 24068 barrels.

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81 Although the vessel is pictured on 31 March, the actual discharge of cargo occurred after this picture was taken. The cargo was included in calculations for April.
7 April: PO CHON (IMO 8848276, DWT 3538 MT). Cargo capacity (90% DWT) of refined petroleum: 23880 barrels.

15 April: SIN PHYONG 2 (IMO 8817007, DWT 2106 MT). Cargo capacity (90% DWT) of refined petroleum: 14213 barrels. Second discharge in the period.
2. Refined petroleum products (OC. 50)

China has always been strictly implementing the provisions of exporting refined petroleum products to the DPRK. After the adoption of Security Council Resolution 2397, the Chinese side immediately published relevant notifications so as to ensure that the activities of Chinese enterprises and individuals are consistent with the resolutions. China has been notifying the 1718 Committee of the amount of China’s exports of refined petroleum products to the DPRK. Chinese enterprises do not and will not carry out transactions with sanctioned individuals and entities.

China attaches great importance to protecting the information and privacy of trading parties involved in the international trade, which is an internationally accepted practice. Given the persistent leakage of the POE report and the lack of adequate information security measures, China finds it difficult to directly provide the relevant information.
Annex 26: Additional sample satellite imageries of ship activity around Ch’o-do Island, January to June 2022

January 2022
May 2022

7 May 2022
Ch’o-do Island, DPRK, 38.49295, 124.80826

Source: The Panel.
Annex 27: HAI JUN (IMO: 9054896)

The Panel reported on HAI JUN (IMO: 9054896) as an intermediary vessel engaged in ship-to-ship transfers of refined petroleum destined for the DPRK, since at least 2020.82 In 2021, HAI JUN transhipped oil cargo from SKY VENUS (IMO: 9168257) onward to the ‘direct delivery’ tanker UNICA (IMO: 8514306), transmitting as LITON and as HAISHUN2.83 The previous year, HAI JUN met NEW KONK (transmitting as M0USON), another ‘direct delivery’ vessel. HAI JUN was also photographed on the high seas the same year using removable identifiers that are against IMO regulations.

Photograph of HAI JUN, East China Sea, 3 October 2020

Source: Member State, annotated by the Panel.

Around the time investigations were conducted into HAI JUN, the Cook Islands de-registered HAI JUN from its ship registry in early December 2021, due to information obtained from the vessel’s registered owner and ship operator, Ruicheng (HK) Shipping Co Ltd., on the ship’s onward sale. HAI JUN was transferred to the Togo flag registry. The Panel notes that IMO records however showed HAIJUN remained under the same owner and operator. The Panel continued to track HAI JUN.

82 S/2022/132, paras. 53-58 and annex 42.
83 S/2022/132, para. 44 and annexes 36-37.
Since then, HAI JUN has continued to operate in the Taiwan Strait where suspected ship-to-ship activity with ‘direct delivery’ tankers occur. HAI JUN is also often located in proximity of ships identified as part of a chain of transfers of oil cargo destined for the DPRK. It continued to register dark activity without AIS transmission during significant periods of time where illicit transfers could have occurred.

On and around 27 April 2022, HAI JUN, intermittently transmitting under its Togo-registered MMSI: 671244100, was located\(^8^4\) in the Taiwan Strait. Around this time, the ‘direct delivery’ vessel UNICA, transmitting on its known fraudulent identity, HAISHUN2, sailed south towards HAI JUN. A similar process was repeated in May 2022 (see relevant section of main text of this Panel report). HAI JUN had not transmitted on its Togo-registered MMSI since end-May 2022.\(^8^5\)

HAI JUN has been assessed by a Member State to have operated exclusively as an intermediary by receiving oil cargo between tankers and transferring it to DPRK-bound ‘direct delivery’ vessels from as far back as 2019. The Panel continues to investigate the networks behind HAI JUN’s past shipments.

The Panel wrote to Togo and is awaiting Togo’s response.

\textit{Source:} The Panel.

\(^8^4\) Per AIS transmission.  
\(^8^5\) As of July 2022. Windward.
Annex 28.1: NEW KONK transmitting as LIFAN and spoofing MMSI of LEO (IMO: 9066473)

Between September and October 2021, the Panel observed ‘LIFAN’ spoofing a Belize-registered MMSI: 312360000 belonging to a tanker named LEO (IMO: 9066473) operating in Southeast Asian waters (see figure 28.1.1). LIFAN’s voyage routes mirrored the direct delivery’ vessels the Panel has tracked over the years. LIFAN also transmitted in waters in Sansha Bay, China. Between September and October 2021 alone, LIFAN recorded multiple AIS transmissions sailing towards the Korea Bay. In 2021 and 2022, LIFAN transmitting on a number of MMSIs including on another Belize-associated MMSI number and two other MMSIs associated with Sierra Leone.

Figure 28.1.1: LIFAN spoofing the MMSI of another tanker, LEO

Source: Windward, annotated by the Panel.

The Panel subsequently obtained a photograph from a Member State showing NEW KONK transmitting as LIFAN on 18 November 2021 while sailing in the Yellow Sea (see figure 28.1.2):
Figure 28.1.2: NEW KONK observed by a monitoring asset transmitting as LIFAN, 18 November 2021

The then ship operator of LEO, Malaysia-registered Sinar Cemerlang Marine Sdn Bhd, stated the vessel was no longer under its management during the material time. The company also provided the Panel a letter issued by the Belize Ship Administration in April 2022 confirming cancellation of LEO on 26 August 2021 from its registry, ex-officio, with the stated reason of the “… vessel registering under the flag of Equatorial Guinea whilst still provisionally registered under the Belize Flag”. According to the letter, the Belize Administration additionally confirmed that in presenting itself to the Belize Flag, the registered owner of LEO, SW2 Limited, was not recorded, and that a deletion certificate from LEO’s previous ship registry was never presented to Belize to “… accomplish permanent status” - see annex 28.2. The Panel notes that the tanker LEO continued to show under IMO records as Belize-flagged until at least June 2022,\(^\text{86}\) with no record of the ship having been flagged under Equatorial Guinea. The suspect nature behind LEO’s flag status since 2021, along with its MMSI identity being used by NEW KONK transmitting as LIFAN the same year, is of note. IMO records currently list LEO as unknown-flagged.

The Panel wrote to Belize on LEO and is awaiting a response.

\(^{86}\) Recorded updates were post-dated.
Annex 28.2: Cancellation Letter issued by the Belize Ship Registry, provided by LEO’s then ship operator

<table>
<thead>
<tr>
<th>Name of Vessel</th>
<th>Registration Number</th>
<th>Call Letters</th>
<th>IMO Number</th>
<th>Ownership Details</th>
</tr>
</thead>
<tbody>
<tr>
<td>LEO</td>
<td>622120266</td>
<td>V3M12</td>
<td>9066473</td>
<td>SWa LIMITED</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td>No. 3 Jalan Tupai Singapore 249134</td>
</tr>
</tbody>
</table>

The undersigned Senior Deputy Registrar of the International Merchant Marine Registry of Belize (IMMARBE) hereby certifies that the above-mentioned vessel was initially enrolled under the Belize flag on April 19th, 2021 and cancelled by ex-officio on 26th August 2021 due to vessel registering under the flag of Equatorial Guinea whilst still provisionally registered under the Belize Flag.

- Be it resolved that the Merchant Ships (Registration) Act of 2010, S.I. 56 of 1999, duly empowers the International Merchant Marine Registry of Belize to cancel the existing record of a Belizean registered ship, inter alia, in the event if a vessel is registered in the Merchant Marine Registry of another country without the consent of IMMARBE.

By this means the Belize Administration confirms cancellation of the m/v “LEO” from the Belize Registry and confirms that the Ownership title in favour of registered owner mentioned above has not been recorded and a deletion certificate from its previous Registry, Malaysia was never presented to this Administration to accomplish permanent status.

We further certify that at the time of issuance of this certification letter, there were no recorded mortgages, liens or encumbrances registered at IMMARBE and all sums due to the Registry are fully satisfied.

Given this 4th day of April, 2022

Source: The Panel.
Annex 29.1: XIANG SHUN (IMO: 9153800)

XIANG SHUN was flagged under the Mongolia ship registry from September 2019 until it was sent for scrap in June 2022. XIANG SHUN was under the same registered owner and manager, the Seychelles-incorporated Vantage Point Enterprise Ltd (hereafter “Vantage Point Enterprise”) since 2017. The ship’s technical manager was You Young Ship Management & Consultant Co Ltd (hereafter “You Young Ship”). Vantage Point Enterprise is listed in the care of You Young Ship and has the same contact details provided in documentation. You Young Ship also manages HONG HU (IMO: 9125293) – see annex 30, another tanker investigated by the Panel in its role as mothership in a multi-stage oil transshipment of refined petroleum destined for the DPRK.

XIANG SHUN, like HONG HU, operated primarily out of Taichung port during the investigative periods of interests. XIANG SHUN recorded lost AIS transmissions in the Taiwan Strait and South China Sea. During those times, transshipment of refined petroleum occurred. The Panel wrote to relevant parties including Mongolia, Seychelles, Vantage Point Enterprise and You Young Ship. For the latter two companies, the Panel sought information, *inter alia*, on the company and its beneficial (natural person/s) ownership and the company’s customer due diligence processes for the transfer of refined petroleum cargo, all ship-to-ship transfers conducted by XIANG SHUN during the investigative periods of interests, and the related information with regards counterparties involved in the transactions.

According to You Young Ship, it provided services for ship certification, crew manning and ship supplies. As the company did not own ships, it was “…not responsible for the vessel’s commercial operation and we don’t have the required documents/information” with regards records of the petroleum transfers and its cargo. According to the company, it was the ship owner that arranged the transshipment of the oil cargo. You Young Ship also stated that “*As the ship’s technical manager, we remind the ship owners and the master to avoid trading in the sanction area. We also request the master to verify the trading vessel not belonging to the sanction countries*”. No other documentation beyond this statement was provided to show its due diligence measures to ensure sanctions compliance. No information was supplied on the ship owner, which was listed in You Young Ship’s care.

On an explanation on the multiple extended and unaccounted periods of XIANG SHUN’s lack of AIS transmission, the company stated, “*We remind the ship owners and the master to maintain the full function of AIS transmissions. We learned from the master that the AIS transmission may be disturbed by weak signal or may be turn off by the master’s particular consideration at the high sea*”. See also annex 29.2.

Mongolia and Seychelles assisted the Panel in its investigations.

*Source*: The Panel.
Annex 29.2:

SERVICE REPORT

1. AIS NO RECORD GPS POSITION FUNCTION.
2. ONLY RECORD POWER ON/OFF HISTORY LOG, (THE LIMITED FLASH MEMORY IN AIS CAN ONLY RECORD LIMITED PERIOD OF POWER ON/OFF)
3. SPECIFIC EXPLANATION.

MATERIAL USED:

<table>
<thead>
<tr>
<th>Description</th>
<th>Qty.</th>
<th>Description</th>
<th>Qty.</th>
</tr>
</thead>
</table>

Time involved

<table>
<thead>
<tr>
<th>Date</th>
<th>Men</th>
<th>On Board</th>
<th>Travel/Wait</th>
<th>Total(h)</th>
</tr>
</thead>
</table>

Remarks:
We confirm that the service requested has been carried out as per service report.

2021/08/27
Service Engineer

Date Master/Officer's signature

Ship Stamp
Annex 30.1: HONG HU (IMO: 9125293)

The DPRK continues to procure refined petroleum in violation of sanctions through the use of a multi-stage oil transhipment scheme involving multiple tankers that regularly employ evasion tactics to avoid detection. The scheme depends on a previously identified typology involving motherships which are engaged in the first step of oil procurement that then transfer them to other intermediary tankers, and in turn on to ‘direct delivery’ vessels or DPRK tankers. Such multi-stage transhipments also obfuscate tracking and frustrate enforcement efforts. The Panel has investigated several illicit oil supply chains during the reporting period and is highlighting the following example to illustrate the typology.

**HONG HU – JOFFA – NEW KONK (transmitting as LIFAN)**

On 28-29 January 2022, JOFFA was in proximity of NEW KONK, transmitting as LIFAN, before both lost transmissions for a period of time that allowed for ship-to-ship transfer to occur. A day later, around 30-31 January 2022, NEW KONK then proceeded to sail in a northerly direction, dropping transmission in the Yellow Sea area.

Prior to its meeting with JOFFA, NEW KONK made a similar trip sailing in a northerly direction past the Yellow Sea before dropping transmission on 4 January 2022 and re-appearing 16 days later sailing in the opposite direction, where it met JOFFA on 30-31 January 2022 (see figure 30.1.1), suggesting multiple transfers could have taken place.

As early as September 2021, NEW KONK was captured on satellite imagery transmitting as LIFAN in waters off Wuqiu Island. The Panel’s AIS tracking of NEW KONK, transmitting as LIFAN, showed NEW KONK already began making such voyages in August 2021.

HONG HU also conducted similar transfers that involved JOFFA and another ‘direct delivery’ vessel, UNICA, transmitting as HAISHUN2. The Panel is providing the following storyboard as an example.
Figure 30.1.1: Storyboard of multi-stage transshipment of refined petroleum destined for DPRK, January-February 2022

HONG HU and JOFFA

*Step 1: HONG HU and JOFFA operating in Taiwan Strait, 12-14 January 2022*
JOFFA – UNICA (transmitting as HAISHUN2)

Step 2: UNICA (transmitting as HAISHUN2) and JOFFA, with UNICA proceeding to sail in a northerly direction towards the DRPK’s EEZ before dropping AIS transmission for half a month, 12 January to 5 February 2022

UNICA’s (transmitting as HAISHUN2) ship activity, January-February 2022

*Source:* Windward, annotated by the Panel.
On 22 February 2022, satellite imagery captured UNICA in the Korea Bay in DPRK’s EEZ where it remained over the next several days. UNICA had made several voyages to the Korea Bay, which the Panel notes is a hotspot for DPRK-related ship-to-ship transfers.

**UNICA in DPRK EEZ, 27 February 2022**

![UNICA in DPRK EEZ, 27 February 2022](source: Planet Labs, annotated by the Panel)

The Panel separately notes an all-cash payment for HONG HU in September 2017 by Fortune Maker Internation Limited (registered owner). See Bill of Sale at annex 30.2. The Panel notes that the vast majority of legitimate ship purchases are completed as bank transfers which guarantee to the parties, including the financial institutions, proper accounting for significant purchases of this type. The irregularity of a USD 5.3 million cash purchase prompts the Panel to examine this transaction in fuller detail. Palau confirmed its de-registration of HONG HU and assisted the Panel in its investigation.

Ownership and cargo

You Young Ship Management & Consultant Co Ltd (hereafter “You Young Ship”), with a Kaohsiung City address, was HONG HU’s ship manager and operator since May 2020. HONG HU’s registered owner is the Seychelles-incorporated Fortune Maker Internation Ltd (hereafter “Fortune Maker”) . Fortune Maker lists You Young Ship as its ‘care of’ address. You Young Ship also served as XIANG SHUN’s (IMO:9153800) ship’s technical manager during the investigative periods of interest (see relevant paragraphs in this report’s main text).

The Panel wrote to You Young Ship and Fortune Maker in its care, seeking inter alia, information on the company and its beneficial (natural person/s) ownership and the company’s customer due diligence processes for the transfer of refined petroleum cargo. The Panel also sought information on all ship-to-ship transfers at the Korea Bay in DPRK’s EEZ which the Panel notes is a hotspot for DPRK-related ship-to-ship transfers.

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87 The Panel notes that the vast majority of legitimate ship purchases are completed as bank transfers which guarantee to the parties, including the financial institutions, proper accounting for significant purchases of this type. The irregularity of a USD 5.3 million cash purchase prompts the Panel to examine this transaction in fuller detail.

88 IMO records. As of July 2022.
ship transfers conducted by HONG HU since 2019, including with JOFFA and the related information with regards counterparties involved in the transactions.

According to You Young Ship, it provided services for ship certification, crew manning and ship supplies. As the company did not own ships, it “was not responsible for the vessel’s (HONG HU) commercial operation” and its cargo. In that regard, it did not possess information nor documentation on shipments and shipping documentation concerning the oil cargo transfers. According to the company, it was the ship owner that arranged the transshipment of the oil cargo. “As the ship’s technical manager, we remind the ship owners and the master to avoid trading in the sanction area. We also request the master to verify the trading vessel not belonging to the sanction countries”. No information was supplied on the ship owner, which was listed in You Young Ship’s care.

The Panel has highlighted in its successive reports the DPRK’s deceptive shipping practices where DPRK ships do not identify themselves under their own profile to conduct illicit activities. Instead, DPRK and complicit vessels often disguise themselves physically as well as digitally and use false documentation to sail and trade. In that regard, beyond a reminder not to trade in sanctioned areas and to verify that ships did not belong to sanctioned countries, or that such ships were not being blacklisted by port authorities, little else was described by You Young Ship on its due diligence measures to ensure proper sanctions compliance. The company also stated “We believe that all vessels we manage do not have sanction violation issue. However, the counter party our managed vessel trading with is under the owner’s commercial management”.

Discrepancies

The Panel also requested from You Young Ship, documentation of all ship-to-ship transfers conducted between December 2021 and February 2022 (material time). The company provided a table listing nine ship-to-ship transfers that occurred between 14 December 2021 and 12 March 2022. Only the date, ship name - but no IMO number – were provided, together with the ship’s location of ship-to-ship transfer activity (loading or discharge). See figure 30.1.2.
Figure 30.1.2: Ship-to-ship transfers conducted by HONG HU, December 2021 to March 2022

<table>
<thead>
<tr>
<th>NO</th>
<th>DATE</th>
<th>SHIP'S NAME</th>
<th>LOCATION</th>
<th>REMARK</th>
</tr>
</thead>
<tbody>
<tr>
<td>01</td>
<td>14 DEC 2021</td>
<td>ROCKY</td>
<td>18°15'000'N-120°31'138'E</td>
<td>DISCHARGE</td>
</tr>
<tr>
<td>02</td>
<td>20 DEC 2021</td>
<td>ROCKY</td>
<td>18°15'051'N-120°31'130'E</td>
<td>DISCHARGE</td>
</tr>
<tr>
<td>03</td>
<td>1 JAN 2022</td>
<td>ROCKY</td>
<td>18°15'062'N-120°31'127'E</td>
<td>DISCHARGE</td>
</tr>
<tr>
<td>04</td>
<td>15 JAN 2022</td>
<td>JOFFA</td>
<td>22°31'110'N-118°39'709'E</td>
<td>DISCHARGE</td>
</tr>
<tr>
<td>05</td>
<td>29 JAN 2022</td>
<td>JOFFA</td>
<td>21°19'821'N-118°17'618'E</td>
<td>DISCHARGE</td>
</tr>
<tr>
<td>06</td>
<td>10 FEB 2022</td>
<td></td>
<td></td>
<td>LOADING STS</td>
</tr>
<tr>
<td>07</td>
<td>23 FEB 2022</td>
<td>ROCKY</td>
<td>18°39'879'N-106°57'461'E</td>
<td>DISCHARGE</td>
</tr>
<tr>
<td>08</td>
<td>25 FEB 2022</td>
<td>ROCKY</td>
<td>18°39'876'N-106°57'481'E</td>
<td>DISCHARGE</td>
</tr>
<tr>
<td>09</td>
<td>12 MAR 2022</td>
<td>HAI JUN</td>
<td>18°39'874'N-106°57'452'E</td>
<td>DISCHARGE</td>
</tr>
</tbody>
</table>

Source: Table provided by You Young Shipping, redactions made by the Panel.
*Ship named at #6 is not the subject of this present report.

The Panel’s vessel tracking information showed HONG HU departed Taichung port by 10 December 2021 and sailed down Taiwan Strait in a southwesterly direction. The tanker then dropped AIS signal for over 21 days in the South China Sea, returning to when it last transmitted AIS signal by 3 January 2022. According to the table provided by You Young Ship, HONG HU conducted three ship-to-ship transfers with ‘ROCKY’ over a two-week period on the 14 and 20 December 2021 and again on 1 January 2022 to a vessel named ROCKY located near a port city in the Philippines, before making its return trip. No IMO number was provided for this ship. Only two ships named ROCKY are recorded on the IMO website, with one operating as a tug-boat in waters of a different continent. The remaining ROCKY (IMO: 8878984) is a 29-meter long, 187 gross tonnage fishing boat with no AIS tracks.

89 Coordinates provided for ROCKY is located near the coastal city of Laoag, Philippines.
Separately the Panel obtained documentation\textsuperscript{90} that showed between 12-30 December 2021, almost 20 transfers of oil cargo totaling several thousand metric tons were transferred in December 2021 from HONG HU to unidentified non-IMO numbered ships over multiple occasions, and at a different location in the South China Sea. The said documentation differed significantly from the information provided by You Young Ship.

\textbf{AIS transmission}

With regards AIS information from December 2021 to February 2022 (material time) and on the multiple extended and unaccounted periods of HONG HU’s lack of AIS transmissions, You Young Ship stated “\textit{We remind the ship owners and the master to maintain the full function of AIS transmissions. We learned from the master that the AIS transmission may be disturbed by weak signal or may be turn off by the master’s particular consideration at the high sea}”.

In response to the Panel’s enquiry, Palau informed the Panel that “\textit{On February 25, 2022, we had requested explanation of AIS gaps transmission and ship managers sent us a technical service report for AIS which was issued on December 02, 2021. However, we requested further explanation as the vessel continues with AIS gaps after December 2021}.”

\textit{Source: The Panel.}

\textsuperscript{90} Confidential information held on file by the Panel.
Annex 30.2: Bill of Sale for HONG HU, September 2017

**BILL OF SALE (Body Corporate)**

<table>
<thead>
<tr>
<th>Registration Number / IMO No.</th>
<th>Name of Ship</th>
<th>Built year and port of registry</th>
<th>Whether a sailing, steam or motor ship</th>
<th>Horse power of engine(s) (if any)</th>
</tr>
</thead>
<tbody>
<tr>
<td>22823-96-E / 91269393</td>
<td>GOLDEN GION</td>
<td>1996, PANAMA</td>
<td>MOTOR SHIP</td>
<td>4,900 BHP</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Length Overall (m)</th>
<th>Width (m)</th>
<th>Year</th>
<th>Gross Tonnage</th>
<th>Length Between Upper Deck (m)</th>
<th>Number of Tonnage</th>
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<tbody>
<tr>
<td>110</td>
<td>10</td>
<td></td>
<td></td>
<td>20</td>
<td>11</td>
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<td>20</td>
<td>00</td>
<td></td>
<td></td>
<td>6,253.00</td>
<td>3,549.00</td>
</tr>
</tbody>
</table>

We, (a) BEAUTIFUL SOUTH SHIPPING S.A. having its registered address at 52nd E Street, Urbanización Marbella, MGM Tower, 16th Floor, Panama, Republic of Panama (hereinafter called “the Transferee”) in consideration of the sum of United States Dollars Five Million Three Hundred Thousand (US$5,300,000.00) only in cash paid to us by (b) FORTUNE MAKER INTERNATIONAL LIMITED having its registered address at 306 Victoria House, Victoria, Mahe, Seychelles (hereinafter called “the Transferor(s)”) the receipt whereof is hereby acknowledged, transfer all (1,109,999) shares in the Ship above particularly described, and in her boots and appurtenances, to the said Transferor(s).

Further, we, the said Transferors for ourselves and our successors covenant with the said Transferor(s) and (c) their assigns, that we have power to transfer in manner aforesaid the premises hereinbefore expressed to be transferred, and that the same are free from (d) any and all encumbrances, mortgages, maritime liens or any other liens, taxes, levies, duties and any other debts or claims whatsoever.

In witness whereof we have executed this Bill of Sale on the 4th day of September, 2017.

BEAUTIFUL SOUTH SHIPPING S.A.

Title: [Redacted]

Source: The Panel.
Annex 31: Vessel Disguise of SIN PHYONG 5 (IMO: 8865121) to Conduct Sanctioned Activities

In 2021, the Panel tracked a number of DPRK vessels transmitting on limited occasions where it departed the DPRK’s eastern coast, sailing in a southerly direction. Some of these vessels briefly transmitted on falsified identifiers. One such vessel was SONG PHYONG, transmitting on an invalid IMO number 8417812. An AI maritime platform showed the vessel transmitting on two DPRK MMSIs, with a length of 89 meters, and a reported destination of ‘Zhoushan of China’.

The Panel noted that during its July to August voyage, one of the MMSI’s SONG PHYONG transmitted (MMSI : 445121501) was similar to that of SIN PHYONG 5 (MMSI : 445121000), with a difference in the last three digits. See figure 31.1.

Figure 31.1: SIN PHYONG 5’s (as SONGPHYONG) voyage in July and August, 2021

Source: Windward, annotated by the Panel

Photographic evidence provided by a Member State on the tanker’s outward-bound voyage from the DPRK and its return journey showed the tanker’s waterlines of both occasions being markedly different, with the tanker sailing lightly laden on its outbound voyage while returning heavy-laden (figure 31.2). The Member State assessed that the vessel most likely “loaded refined petroleum products when coming back from the west to the east”. SIN PHYONG 5 was captured on satellite imagery by another Member States at outside Hungnam port, an Eastern port of the DPRK, by 22 September 2021 (figure 31.3).

The Panel’s tracking of the tanker showed it again briefly transmitted another outbound voyage, reporting again headed for ‘Zhoushan’ between August and October 2021, before it dropped transmission.

SIN PHYONG 5 has continued to illicitly deliver refined petroleum to the DPRK in 2022 (see annex 24).
Figure 31.2: SIN PHYONG 5 (as SONG PHYONG) outbound and inbound voyage, July – August 2021

Outbound: Sailing west, lightly laden, 30 July 2021

Inbound: Sailing east, heavy laden, 19 August 2021

Source: Member State

Figure 31.3: SIN PHYONG 5 outside Hungnam port, DPRK, on 22 September 2021

Source: Member State.
The Panel’s comparative analysis of the vessel’s structure and additional close-up photographs from another Member State confirmed SONG PHYONG to be SIN PHYONG 5.

*Source:* The Panel.
Annex 32.1: Investigations conducted into JAN VICTORIA (formerly SKY VENUS) (IMO: 9168257)

Investigations

JAN VICTORIA

The Panel continued its investigations into SKY VENUS, a tanker suspected of supplying multiple shipments of refined petroleum that were ultimately delivered to the DPRK via successive ship-to-ship transfers from mid-2021 to early 2022. Following Palau’s deletion of SKY VENUS from its flag registry in March 2022, the Panel learned that the vessel’s owner, Cheng Chiun Shipping Agency Co., Ltd (hereafter “Cheng Chiun Shipping”), approached several flag registries to re-flag the ship. In April 2022, the Sierra Leone Maritime Administration issued an interim Document of Compliance certificate for the vessel at Kaohsiung - see annex 32.2. SKY VENUS was renamed JAN VICTORIA and transferred to a new owner and manager: the Samoa-registered Topaz International Corp (hereafter “Topaz International”) – see annex 32.3 and Seychelles-registered, Philippines based Well-Found International Management Corp (hereafter “Well-Found International”), respectively.

The Panel wrote to Sierra Leone, Topaz International and Well-Found International to request additional information on their engagement with SKY VENUS, now known as JAN VICTORIA.

The Panel’s review of documentation from several counterparties showed that an email address associated with Topaz International shared a similar name with an alias established by Cheng Chiun Shipping, Evermore Trading Corp. The latter company, according to financial records provided by Cheng Chiun Shipping, was the beneficiary customer of bank transfers into the oil cargo transacted for SKY VENUS. The Panel recalls it has previously identified Cheng Chiun Shipping as setting up multiple shell companies in offshore jurisdictions. The Panel’s findings are also consistent with a Member State’s separate assessment that Cheng Chiun Shipping had established Topaz International to further obfuscate their network of shell companies.

Sierra Leone assisted the Panel in its investigations.

The Panel continues to await responses from Samoa.

The Panel continues to await a response from the registered ship owner and management company, Topaz International and Well-Found International.

De-registration of SKY VENUS

SKY VENUS was registered under the Palau flag state in August 2020. See annex 32.4. A “Prohibition from Sailing Notice” was issued by the Palau Ship Registry for SKY VENUS in December 2021, with suspected sanctionable activities conducted, including a violation of paragraph 5 of UN Security Council resolution 2397 (2017). The ship’s registration with the Palau flag was revoked in March 2022, pending an Administrative hearing. A closure certificate was issued in May 2022, at the request of SKY VENUS’ representative - see annex 32.5. Palau ship registry assisted the Panel in its investigations.

92 Document held on file by the Panel.
Loss of AIS transmissions

In response to the Panel’s enquiry, Palau Ship Registry provided information that as part of its due diligence process, it “checked the AIS and LRIT reporting and identify some AIS gaps” which the ship registry requested an explanation from the ship owner. Palau noted significant periods of AIS interruption spanning several months, including in the month of May 2021. Ocean Energy International Corp, the SKY VENUS’ registered owner and alias of Cheng Chiun Shipping’s response was to attribute the ship’s AIS outages to bad weather conditions. See figure 32.1.

The Panel however notes that maritime tracking data showed other vessels transmitted AIS signal in the same area and timeframe where SKY VENUS attributed bad weather conditions as affecting transmission. SKY VENUS moreover did not transmit AIS signal for significant periods of time in 2022, lasting up to a month. Her AIS outages also occurred during the investigative periods of interest. Further, SKY VENUS continued to sail and trade over several months before its AIS transponder was reported fixed in August 2021, in contravention to SOLAS regulations.

93 Cheng Chiun Shipping the owner of SKY VENUS, set up Ocean Energy International Corp to serve as the ship’s registered owner.
Figure 32.1: An undated letter from SKY VENUS’ registered owner to Palau Ship Registry on the ship’s AIS / LRIT transmissions

The Panel continued to track the activities of SKY VENUS. In December 2021, SKY VENUS was suspected to have engaged with yet another multi-stage oil cargo transfer destined for the DPRK, involving JOFFA as the intermediary vessel and the ‘direct delivery’ vessel NEW KONK, transmitting as LIFAN. Details are at annex 32.6.

See also annex 33 on related Cheng Chiun Shipping investigations.

Source: The Panel.
Annex 32.2: Certificate of Incorporation of JAN VICTORIA

Company No.: 88843

INTERNATIONAL COMPANIES ACT 1988
(Section 14(3))

CERTIFICATE OF INCORPORATION

It is hereby certified that pursuant to the provisions of Section 14(3) of the International Companies Act 1988

TOPAZ INTERNATIONAL CORP.

was incorporated as an international company on the 22nd day of March 2022.

Given under my hand and seal at Apia this 22nd day of March 2022.

DEPUTY REGISTRAR OF INTERNATIONAL AND FOREIGN COMPANIES

This Certificate of Incorporation shall remain valid until the company is struck off and dissolved, pursuant to the provisions of the International Companies Act 1988.

An annual renewal fee is due and payable by the company on the 30th day of November of every year following incorporation.

Source: The Panel.
Annex 32.3: De-registration certificate of JAN VICTORIA (former SKY VENUS) (IMO: 9168257)

Source: The Panel.
Annex 32.4: Continuous Synopsis Record of SKY VENUS

Source: The Panel.
Annex 32.5: Closure of Registry certificate of SKY VENUS *

*The ship registry’s closure certificate was issued on 19 May 2021, with the original registration of SKY VENUS revoked on 14 March 2022.

Source: The Panel.
Annex 32.6: SKY VENUS – JOFFA – NEW KONK (as LIFAN) ship-to-ship transfer activities

Between December 2021 and February 2022, SKY VENUS and JOFFA often sailed in proximity to each other before dropping AIS transmissions over a period of time, likely to conduct ship-to-ship operations.

One such meeting took place around 8 December 2021 where both SKY VENUS and JOFFA recorded extended periods of overlapping dark activity of over 10 hours, resuming transmission on 9 December 2021. Around that time, NEW KONK, transmitting as LIFAN (MMSI: 312360820), a fraudulent AIS profile, was recorded on 8 December sailing towards SKY VENUS and JOFFA. ‘LIFAN’ then resumed AIS transmission on 10 December 2021, proceeding to sail in a northerly direction towards the DPRK’s EEZ.

Other occasions where SKY VENUS and JOFFA sailed in proximity of one another and dropped AIS transmissions were around 4 December 2022, 8 January 2022 and 25 January 2022.94

Figure 32.6:

NEW KONK as LIFAN sailing towards SKY VENUS and JOFFA on 8 December 2021

94 All dates are based on EST.
NEW KONK as LIFAN sailing towards DPRK’s EEZ before dropping transmission on 15 December 2021 for 5 days (top figure)

Source: Windward, annotated by the Panel.
Annex 33.1: Cheng Chiun Shipping Agency Co., Limited

Further to the last reported response from Cheng Chiun Shipping Agency Co., Ltd (程群船務代理有限公司) (hereafter “Cheng Chiun Shipping”) contained in S/2022/132, the Panel continued its correspondence with the company.

The Panel notes that to date, while Cheng Chiun Shipping had supplied responses, it has not responded to all requests for information and other queries fully. Based on the available information and documentation, the Panel has identified inconsistencies in Cheng Chiun Shipping’s responses. The Panel is reflecting key information relevant to its investigations provided by Cheng Chiun Shipping in annexes 33.2-33.4.

Panel’s correspondence with Cheng Chiun Shipping, 2022

The Panel sent a further request for information letter on 31 March 2022 to Cheng Chiun Shipping. Cheng Chiun Shipping responded on 22 April 2022. The Panel’s list of questions, Cheng Chiun Shipping’s response and the Panel’s comments to the latter’s responses are contained in annex 33.2.

In explaining Cheng Chiun Shipping’s business model, the owner explained that Cheng Chiun Shipping set up separate ‘subsidiary’ companies to conduct their “supplier-to-customer relationship” with their oil suppliers. According to Cheng Chiun Shipping, a one-to-one (1-to-1) supplier-to-customer relationship would place its company higher in terms of priority to be selected on a customer list. “Other criteria for selection include the financial capacity, the amount of monthly trading, independent banking for transactions.” … “As a result of this one-to-one correspondence, the contracts (signed contracts with petrochemical company), trading (with end-buyer), and shipping (delivering the cargo), all require separate subsidiary companies to carry out”.

The Panel, through its correspondence with multiple parties, independently established shared ownership / beneficial interests across the supply chain which linked Cheng Chiun Shipping to shell companies -- companies it subsequently explained as ‘Trading Company’, ‘Shipping Agent’ and Registered Owner for ships it managed. For instance, Cheng Chiun Shipping’s owner (Person X) was also the owner (same Person X) of the SKY VENUS that conducted the refined petroleum ship transfers destined for the DPRK. Cheng Chiun Shipping purchased the oil cargo for transfers to ships reported as chartered by Hong Yao International Co., Limited. Cheng Chiun Shipping used a number of aliases including Everway Global Ltd and Evermore Trading Corp, as the beneficial customer for the payments rendered for the oil cargo sold.
Cheng Chiun Shipping’s additional response, 12 May 2022

On 12 May 2022, Cheng Chiun Shipping sent another email to the Panel containing numerous challenges to the Panel’s S/2022/132 report on its case.

The Panel is of the view that Cheng Chiun Shipping has misrepresented the Panel’s reporting through a selection of specific paragraphs, taking the issue out of context. The Panel’s entire statement of case and evidence can be found in the relevant extracts of the Panel’s case report at S/2022/132, paragraphs 64-73 and annex 48. The Panel’s comments to Cheng Chiun Shipping’s explanations are attached.

The Panel’s investigations continue.

Source: The Panel.
Annex 33.2: List of queries submitted by the Panel to Cheng Chiun Shipping, Cheng Chiun Shipping’s response and the Panel’s comments

1. **On Cheng Chiun Shipping (CCS) abbreviated:**

   In your letter, you stated you are the acting manager of Cheng Chiun Shipping, as well as of the other entities listed in Annex 2 of the Panel’s letter OC.381. You also stated that SUNWARD and SKY VENUS “belong to me and my shareholders”.

   **1.1 Please provide full identifying and contact details of the other shareowners, directors and beneficial owners of Cheng Chiun Shipping and Cheng Chiun Shipping’s other subsidiary companies.**

   **CCS Response (excerpts):** “The one-to-one (1-to-1) supplier-to-customer relationship has higher priority to be selected on the customer list. Other criteria for selection include the financial capacity, the amount of monthly trading, independent banking for transactions.” ... :
   “As a result of this one-to-one correspondence, the contracts (signed contracts with petrochemical company), trading (with end-buyer), and shipping (delivering the cargo), all require separate subsidiary companies to carry out. The final shipments were done by Sunward and Sky Venus.”

   **Panel comment:** The Panel notes Cheng Chiun Shipping did not provide requested information but instead described its business model.

   **1.2 In addition to the list of entities provided by the Panel, please provide a list of all other (subsidiary) entities, their documents of incorporation, directors, shareholders and beneficial owners that Cheng Chiun Shipping used in connection with its shipments and transactions.**

   **CCS Response (excerpts):** “...please see the Certificate of Incumbency (COI) and company articles of the above mentioned companies shown in Figure 1 (Jaguar Trading Corp., Everway Global Ltd., Galaxy Amber Ltd., Ocean Energy International Corp., Sunward Marine S.A., and Cheng Chiun Shipping Agency)”.

   **Panel comment:** The Panel requested the names for all ‘subsidaries’ under CCS. CCS only confirmed the companies the Panel provided.
1.3 Please explain your / Cheng Chiun Shipping’s association with: Jaguar Trading Corp, Galaxy Trading Corp, Galaxy Amber Ltd, and Everway Global Ltd. Please also explain their connection with Hong Yao International Trade Co., Ltd (hereafter “Hong Yao company”).

CCS response (excerpts): “…these companies are either trading companies (Everway Global, Jaguar, and Galaxy Amber) or shipping agent (Cheng Chiun Shipping Agency). While shipping arrangements are carried out by Sunward Marine and Ocean Energy. Hong Yao Company is the end-buyer.”

1.4 Please provide full details of any other (physical) operating location(s) outside Taiwan used by Cheng Chiun Shipping.

CCS response: “No other physical companies operating outside Taiwan.”

1. On Mr Liu / Hong Yao company:

You mentioned in your letter that you were unable to travel to Hong Kong due to the COVID-19 outbreak.

2.1 Please detail the nature of your business in Hong Kong? Have you met Mr Liu whom you say is in-charge of Hong Yao company? When and under what circumstances did you first engage and develop a business relationship with Mr Liu / Hong Yao company.

CCS response: “Cheng Chiun Shipping Agency did not set up branch office in Hong Kong since Cheng Chiun Shipping Agency is a small company. I did not have a chance to go to Hong Kong to visit Mr. Liu since the outbreak of COVID-19 in December of 2019 in China. I first knew Mr. Liu through a friend of mine in Hong Kong and later received the first purchase order from Mr. Liu through his Hong Yao Company in October of 2020.”

2.2 Do you have another means of communicating with Mr Liu / Hong Yao company other than the telephone number you have provided? Have you been in touch with Mr Liu following the Panel’s correspondence with you? Please provide us with a copy of all written communication with him.

CCS response (excerpts): “My communication with Hong Yao Company mostly relied on LINE instant message.” …. “In these LINE screenshots the communications were mostly concerning accounting statements or asking for the required documents such as COI, company articles/by-laws, annual reports, registration certificates from Hong Yao Company.” …. “Quite a few older dialogues and communications were missing since I changed my cell phone once last year.”
2.3 How long has Mr Liu / Hong Yao company been your customer? Is Mr Liu / Hong Yao company also a customer of other vessels you own / operate to supply refined petroleum cargo? If so, please provide full vessel details.

**CCS response:** “Cheng Chiun Shipping Agency received the first purchase order from Hong Yao Company in October, 2020. At that time, only Sunward shipped gasoil for Hong Yao Company. After Sunward was decommissioned in May 2021, only Sky Venus took the place for oil shipping.”

2.4 You have stated in your letter that “Mr Liu had never arranged identifiable ships for his oil transporting”, and that “Mr. Liu always sends his ships which had the signs and numbers shown on the ships covered”. Why is this so? Is this always the case where ship names and identifiers are covered in your dealings with Mr Liu or was it only for SUNWARD and SKY VENUS ship transfers? In these circumstances, why did you/Cheng Chiun Shipping continue to proceed with these deals?

**CCS response (excerpts):** “Most of the receiver boats arranged by Hong Yao Trading Company were small boats, usually with a capacity of only a few hundred tons. These boats were for inland navigation. It is common that most of these small Chinese boats did not show their identities ….” “As Cheng Chiun is a purchase and shipping agency, it receives purchase order and delivers the cargo to the buyer according to the FAS rules. The responsibility (and risk) for Cheng Chiun to deliver the oil to the designated location and transfer to the buyer is ceased and the responsibility automatically passes over to the buyer at the moment when the transfer is complete and oil pumping hose is disconnected.”

Panel comment: The Panel has noted the risk of FAS / FOB (Free-on-Board) principle and has provided recommendations on this issue.

2.5 With knowledge of the high degree of risk concerning the smuggling of oil cargo to the DPRK, please explain why you consider your company’s actions in ship-to-ship transfers as sufficient. Please provide copies of your company’s current due diligence and know-your-customer policies.

**CCS response (excerpts):**
“(1) Ask the buyer to provide the detail information of the receiver ship at least ten days to two weeks before we accept the purchase order.
(2) The buyer’s information about the receiver ship must include the name and the IMO number (if it has an IMO number). More importantly the Q88 must be included.
(3) We check the company name on the entity list of the website: ....”
(4) We check the name of receiver ship on the watch list ...”
“A sample inquiry to ask for the information about the buyer’s receiver ship … in this case the ship was JOFFA.”

Panel comment: The Panel notes a similar procedure was not conducted for the small ships that received oil cargo from SKY VENUS during the material times of interest.

3. On vessels:

3.1 Please explain why the SKY VENUS and SUNWARD’s AIS were not traceable during periods of time, including that covering the material times (i.e. the periods of the Panel’s investigative interest).

CCS response (excerpts): “The AIS on board Sky Venus had bad connection and short-circuited, as I have previously reported to Palau’s PISR on July 30, 2021 …” … “All these very harsh weather conditions resulted in bad AIS functioning. We had called repair service and the service report suggested that the bad AIS signal connection was due to the short circuit when the rain and sea water got through the seams of the outer covering tube of the device on the mast. The repair took certain time as the service company had no AIS in stock. A new AIS set was finally installed on August 17, 2021.”

Panel comment: AIS non-transmission for SKY VENUS was recorded for significant periods of time (up to a month) in April 2021 and beyond, before CCS’s stated report to Palau Ship Registry. SKY VENUS nonetheless continued to sail and trade despite a malfunctioning AIS for months, in contravention of SOLAS regulation. With regards the weather conditions resulting in bad AIS transmissions, the Panel notes other vessels continued to transmit in the same waters during the same dates when SKY VENUS was not transmitting. The SKY VENUS’ AIS outages also coincided with the vessel’s suspected DPRK-related ship-to-ship transfers.

3.2 Regarding the inland ships and fishing boats which received refined petroleum from SUNWARD and from SKY VENUS, please provide copies of all relevant documentation e.g. times-stamped photos of the receiving ships, meter readings before and after the transfers, bunker delivery receipts etc.

CCS response (excerpts): “… documents (i.e., the Bill of Lading, discharge summary, receipts with dates and quantities, and the one-dollar paper bills receipts) of Sunward in March and April, 2021 in Annex 2, total 21 pages).”

Panel comment: The Panel cannot determine based on the table provided by CCS, the identity of any of the receiver vessels, and therefore cannot determine that these vessels were who they said they were, and where they said they were. Of the three identifiers of receiver vessels that
Cheng Chiun Shipping subsequently provided, the receiver vessels could not have met SKY VENUS (see relevant section of this report’s main text). No photographs, meter readings etc. were provided for the transfers, as requested.

3.3 According to information separately obtained by the Panel, you / Cheng Chiun Shipping stated that the following small ships were involved in the transfer of refined petroleum cargo from the SKY VENUS in May 2021:

- HUI HANG 79 on 14 May 2021;
- JIANG XING 78 on 18 May 2021;
- QUAN YI YOU 02 on 31 May 2021.

3.3bis Please confirm the above transfers and provide all information and copies of original documentation of vessels that received oil cargo from the SKY VENUS.

*CCS response (excerpts)*: “The dates were May 14, 18, and 31, 2021, respectively. Please find the three receipts shown”.

Panel comment: See also comments at 3.2.

3.4 What is the relationship/association between Cheng Chiun Shipping and the above-named vessels?

*CCS response:* “There was no relationship between Cheng Chiun Shipping Agency and the above named boats in Part 3.3 which were arranged by Hong Yao Company.”

3.5 Please explain SUNWARD’s continued journey northwards in the East China Sea despite having discharged all of its cargo on 9 April 2021 to SKY VENUS, with the reason of the transfer given that the former was slated for scrap?

*CCS response (excerpt)*: “Sunward had not sailed to the outside of its regular locations”.

Panel comment: The Panel notes Cheng Chiun Shipping did not provide an explanation for SUNWARD’s voyage in question and instead provided SUNWARD’s positional data on 1 May 2021 to make their case. However, SUNWARD disappeared from maritime tracking platforms had recorded lost positional data on maritime tracking platforms for around 10 days following

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95 Cheng Chiun Shipping did not volunteer the names of the three ships to the Panel when it had knowledge of it. Cheng Chiun Shipping confirmed the name of these ships following receipt of the Panel’s letter submitting the ship names for confirmation, having separately obtained it from another counterparty.
its last transmission on 1 May. Cheng Chiun Shipping has not provided any positional data for SUNWARD between 9 April and 1 May 2021.

3.6 Please explain why there was no trading (ship-to-ship transfers) until a month after the transfer of cargo in April 2021 from SUNWARD to SKY VENUS? Why was the SKY VENUS without AIS transmission for that duration?

*CCS response (excerpt): “...explanation due to crew strike.”*

Panel comment: The Panel notes no documentation was provided on the crew strike.

4. **On other ship-to-ship transfers:**

4.1 As requested in the Panel’s original letter, please provide a list of all vessels with which the SKY VENUS has conducted ship-to-ship transfers (including dates, identifiers, counterparty details and other relevant documentation) since March 2021.

*CCS response (excerpt): “...details in Annex 3, which include the Bill of Lading, the discharge summary, receipts with dates and quantities, and the one-dollar paper bill receipts of Sky Venus since May 2021 ...”*

Panel comment: CCS provided a Word formatted table containing the dates of ship-to-ship transfers (discharged dates) with the alleged discharged amounts, associated renminbi numbers (that served as identification for the ship transfers), and photocopies of (limited information) cargo bunker delivery receipts – see overleaf of sample table and accompanying receipts provided for the SKY VENUS’ ship-to-ship transfers for the month of May 2021. No independently verifiable information was provided.

5. **On associations:**

5.1 Please provide the following information and any documentation as it relates to the following: [redacted]

Panel comment: The Panel has omitted details of this section due to ongoing investigations.

6. **On financial information provided for the SUNWARD and SKY VENUS:**

6.1 The SWIFT messaging records you provided lists various Hong Kong and Philippines-based ordering customers. Please explain who are these customers and how are they associated with Hong Yao and / or Cheng Chiun Shipping.
6.2 Please provide beneficiary customer details for all the SWIFT messaging records.

*CCS response (excerpt)*: “These remitter companies were on behalf of Hong Yao Company to fulfill the payment obligations for Hong Yao's purchase orders. The screenshot below shows the communication with the beneficiary's bank (the receiving bank) on 21 December 2021. My beneficiary's bank must audit (verify and check) various documents of the remitter companies. These documents required as shown in the screenshot, include (1) business registration certificate, (2) certificate of incumbency (COI) for company detail, (3) company annual report, (4) company articles/by-laws”.

*Panel comment*: The Panel’s investigation into the financial transactions is ongoing.

*Source*: The Panel.
Sample of table and accompanying receipts provided by Cheng Chiun Shipping on information of ship-to-ship transfers conducted by SKY VENUS, May 2021

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MT SKY VENUS

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**Source:** The Panel.
Annex 33.3: Cheng Chiun Shipping’s email of 12 May 2022*96

Dear Madam and Sirs,


My letter is regarding the Annex 48 on pages 234 to 238 of the report (Annex 2, total five pages). In Annex 48, the POE 1874 (2009) Team gave two case examples alleging two oil tankers of my company violating sanction against Democratic People’s Republic of Korea (DPRK). Since this Report gives unproven serious allegations, I appeal to your office in this letter as my human rights, asking for the POE 1874 (2009) Team to correct the information.

In brief, POE alleged that both Sunward and Sky Venus conducted ship-to-ship transfer delivering oil to North Korean ships (Democratic People’s Republic of Korea, DPRK).

I quote the figures and legends of Figures 48-1, 48-2, and 48-3 in POE 1874 Team’s report in the following pages:

[pages referenced were pages 235-237 of S/2022/132]

Figure 48-1 on page 235 shows four photos of one ship docked in a North Korean port with the figure legend wrote "DPRK vessels involved in ship-to-ship transfers with the SUNWARD delivering refined petroleum". The four photos in Figure 48-1 only showed one North Korean ship in the port of North Korea. In Figure 48-2 on page 236, the figure legend wrote "YU JONG 2 and SAM JONG 1 involved ship-to-ship transfers with Sky Venus delivering refined petroleum". In Figure 48-3 on page 237, the figure legend wrote "SIN PHYONG 5 involved in ship-to-ship transfers with Sky Venus, delivering refined petroleum".

All the photos in the above mentioned three figures of POE’s report show only one North Korean ship conducting the alleged “ship-to-ship transfer.” The quality of these three figures do not allow us to read clearly. All the characters shown on all these photos can hardly be seen (dates around September 22). All the positions can hardly be seen as well. The latitudes were around 29 to 30 degrees, and the longitude were around 127 to 129 degrees, all in North Korea.

My ships have not been near the North Korean waters. The position record from the British satellite telecommunication company, Imarsat (International Maritime Satellite Organization), includes Vessel Monitoring System (VMS) and Automatic Location Communicator (ALC), both devices together provide tracking history of Sky Venus between the interested September 15 and October 15, 2021, as shown below (and also in Annex 3).

In summary, (1) the positions of Sky Venus cover a range of latitude between 23.0 and 24.5°, and longitude between 118.5 and 120.5° in the time period alleged by the UN POE 1874 Team. These position records show Sky Venus all remained in Taiwan waters; and (2) the distance between Taiwan waters and North Korean waters is approximately 900 to 1,000 nautical miles and needs more than one week for Sky Venus to sail from Taiwan to North Korea back-and-forth. It is impossible for Sky Venus to appear in Taiwan waters and North Korean waters at the same time.

Conclusion: Since the positions from British Imarsat satellite tracking history proved that Sky Venus has never been close to North Korean waters, the information given in Figures 48-1, 48-2, and 48-3 in the report presented by POE Resolution 1874 (2009) Team given to the Security Council on March 1, 2022 (please refer to Annex 2) is one-hundred percent erroneous and is completely contradicting with the British Imarsat automatic satellite communication record of vessel tracking system.

In addition, Sky Venus was flagged under the Republic of Palau. POE Resolution 1874 (2009) Team had asked Palau maritime authority to investigate the suspicious violation of UN sanctions on DPRK. After investigation and open hearing on March 4, 2022, Palau International Ship Registry (PISR) on March 14, 2022, concluded that “PISR finds that there are not enough evidence to confirm that the transfer of oil conducted in May, August, and December 2021 by Sky Venus was delivered to DPRK resulting in violation of the relevant UN sanctions and given the involvement of the Sky Venus in these activities result on the violation of UNSCR 2397 OPS.” (Annex 4)

*Attachments not enclosed.
The Panel is of the view the above selective points that misrepresent the Panel’s reporting. The Panel’s report details the multi-stage ship-to-ship transfers involving SKY VENUS, resulting in the transfer of refined petroleum destined for the DPRK. Resolution 2397 (2017) paragraph 5 mandates the prohibition of the “direct or indirect supply, sale or transfer to the DPRK ... of all refined petroleum products” that are not reported towards the assigned restricted refined petroleum cap, as laid out in the resolution. The DPRK continues to illicitly procure unreported amounts of refined petroleum, as demonstrated in successive Panel reports over the years. The Panel’s report demonstrated the typology of how illicit unreported refined petroleum were procured with sanctions evasion activities involving SKY VENUS and other ships suspected to have ultimately transferred their oil cargo to DPRK tankers.

In response to Cheng Chiun Shipping’s email of 12 May 2022, the Panel notes the following:

(i) Cheng Chiun Shipping claims that its ships could not have violated sanctions on oil transfers to the DPRK because they did not travel to the DPRK. The Panel has never alleged that Cheng Chiun Shipping’s vessels travelled to the DPRK. Instead, the Panel has published extensive analysis of AIS data, satellite imagery, corporate records, and Member State information that show Cheng Chiun Shipping’s vessels likely served as motherships in a multi-stage ship-to-ship transfer scheme that delivered refined petroleum to the DPRK in violation of sanctions. Vessels need not travel to the DPRK in order to conduct sanctionable activities. Cheng Chiun Shipping has misrepresented the Panel’s findings in its defence.

(ii) With regards Cheng Chiun Shipping’s claim of inaccuracies in figures selected, 48-1, 48-2 and 48-3 on pages 235 to 237 of Annex 8 of S/2022/132, Cheng Chiun Shipping has made factually incorrect statements. Cheng Chiun Shipping asserts that “All the photos in the above mentioned three figures of POE’s report show only one North Korean ship conducting the alleged ‘ship-to-ship transfer.’” Each of the seven referenced satellite images was provided
by a Member State and clearly identifies the DPRK tanker, date and location of the image.

(iii) It is unclear why Cheng Chiun Shipping has chosen to include the months of September and October 2021 to cite its AIS tracking history that included INMARSAT data. The Panel sought specific dates / months of investigative interest and asked clarification from Cheng Chiun Shipping on the all the relevant periods of AIS outages.

(iv) With regards Cheng Chiun Shipping’s claim that the Panel had published its report prior to the Palau Ship Registry’s official investigation, the Panel notes it reports on its investigations to date. The Panel conducts its own investigations and corroborates data and information from a wide variety of sources. The Panel’s investigations are not tied to ship registry investigations, who may conduct their own due diligence checks in conformity with the respective registry’s requirements. The Panel encourages all regulatory bodies like flag registries to conduct their own investigations and share their findings with the Panel.

Source: The Panel.
Annex 33.4: Cargo Bunker Delivery Receipts of receiving vessels provided by Cheng Chiun Shipping for SKY VENUS

In Cheng Chiun Shipping’s original statement to the Panel, it indicated that it served as purchasing and shipping agent for gasoil customers near Fujian Province, China. All the oil cargo was purchased by a Mr Liu from the Hong-Kong incorporated Hong Yao International Trading Co., Limited (hereafter “Hong Yao International”). The oil was transferred to “inland ships” and “fishing boats” nominated by Mr Liu, which covered their identifiers, and identified by a “CNY paper bill”, whose serial numbers were provided to Cheng Chiun Shipping to identify and match against the receiver ships.

The Panel recalls its typology of motherships used to transfer refined petroleum cargo destined for the DPRK, through a chain of ship-to-ship transfers. This ostensibly provides a layer of deniability of the associated individuals involved in the ship-to-ship transfer from mothership to the small feeder vessels.

Multi-stage oil transfers destined for the Democratic People’s Republic of Korea

The following receiver vessels were confirmed by Cheng Chiun Shipping in response to the Panel’s follow-up letter which contained information on the identities of three receiver ships the Panel had obtained from a third party:
Table: Receiver vessels’ identities recorded

<table>
<thead>
<tr>
<th>Mothership</th>
<th>Discharge Date to receiver vessel</th>
<th>Receiver vessel (ship-to-ship transfer)</th>
<th>Cargo (bunker) delivery receipt</th>
</tr>
</thead>
<tbody>
<tr>
<td>SKY VENUS (IMO: 9168257)</td>
<td>14 May 2021</td>
<td>HUI HANG 97</td>
<td>620 MT transferred</td>
</tr>
<tr>
<td></td>
<td>17 May 2021</td>
<td>JIAN XING 78</td>
<td>670 MT transferred</td>
</tr>
<tr>
<td></td>
<td>30 May 2021</td>
<td>QUAN YI YOU 02</td>
<td>500 MT transferred</td>
</tr>
</tbody>
</table>

*Information according to Cheng Chiun Shipping; Table compiled by the Panel

To recall, a Member State had indicated the oil cargo offloaded from SKY VENUS onto small ships were in turn transferred to DPRK tankers YU JONG 2 (IMO: 8604917) for the 14 May 2021 transfer, to SAM JONG 1 (IMO: 8405311) on 17 May 2022 and again to SAM JONG 1 around 28 May 2021. The Member State assessed that Cheng Chiun Shipping “was aware of the sanctions evasion activity and attempted to cover up their activities”.

Cargo Bunker Delivery Receipts

The Panel notes the accompanying bunker delivery receipts provided by Cheng Chiun Shipping contained very limited information as compared to other cargo delivery receipts that typically provide more details of the counterparties. The Panel’s various attempts to reach Mr Liu and Hong Yao International were unsuccessful. Cheng Chiun Shipping also did not respond to the Panel’s request for alternate contact details of Mr Liu.

Tracking\(^{97}\) inconsistencies

SKY VENUS

According to Cheng Chiun Shipping, SKY VENUS conducted its ship-to-ship activity around the coordinates 23-26°N, 119-121°E. The Panel’s tracking information showed SKY VENUS recorded dark activity for 10 days between 9-19 May 2021,\(^{98}\) re-transmitting in the Taiwan Strait thereafter. The Panel’s tracking of the three receiver vessels showed those vessels were not in proximity of SKY VENUS during and around the said transfer dates, and therefore unable to have conducted the said transfers then.

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\(^{97}\) Vessels were tracked on Windward.

\(^{98}\) Eastern Standard Time dates.
HUI HANG 79
With regards the receiver small ships identifier provided by Cheng Chiun Shipping, HUI HANG 79 is a Chinese coastal ship of a reported length of 53 meters, transmitting on the same MMSI since 2014. It has kept a coastal trading pattern and was sailing inland at Guangzhou between 13-15 May 2021, during the investigative dates of interest (material time). It is unlikely to have met SKY VENUS.

JIAN XING 78
With regards the receiver small ships identifier provided by Cheng Chiun Shipping, JIAN XING 78 is a Chinese coastal ship of a reported length of 69 meters, transmitting on the same MMSI since 2015. It has kept a coastal trading pattern and was at Changsu port area on 15 May 2021, and sailed in a northerly direction, reaching Dalian by 19 May 2021, covering the material time. It is unlikely to have met SKY VENUS.

QUAN YI YOU 02
With regards the receiver small ships identifier provided by Cheng Chiun Shipping, QUAN YI YOU 02 is a Chinese coastal ship of recorded length of 52 meters. It was at the Quanzhou port area between 29 May to 2 June 2021, during the material time. It is unlikely to have met SKY VENUS.

Source: The Panel.
Annex 34: JOFFA (IMO: 8513405) 99 as an intermediary vessel engaged with multiple motherships, in a chain of trans-shipments of refined petroleum destined for DPRK

JOFFA, a former Sierra Leone tanker, exhibited indicators of a vessel of interest\(^\text{99}\) that included dropped AIS signals sailing within the Taiwan Strait, operating in waters that were known staging areas where suspect ‘direct delivery’ vessels loitered. Panel investigations into the vessel’s ownership and management companies showed the vessel, like other suspect vessels, was owned and managed by a company that registered only a single ship. The registered owner, Joffa Trade International Co Ltd, incorporated in Hong Kong, listed a Chinese national as the sole director and shareholder. The Panel notes that in several instances where suspect vessels were investigated, the registered owner individual provided to corporate registries have a tenuous or non-existent link to the vessel, likely serving as a front. Joffa Trade registered a corporate secretary address\(^\text{101}\) familiar to the Panel of having provided company secretary services to other investigated entities, including the registered owner for NEW KONK, New Konk Ocean International Company.

Examples of JOFFA serving as the intermediary vessel in a multi-stage ship-to-ship transfer chain of refined petroleum destined for the DPRK are at figures 34.1 to 34.3. Prior to this, JOFFA spent a few months along the Baima River, including at Yihe Shipbuilding Industry Co. Ltd, a shipyard of interest investigated by the Panel for its past association with servicing tankers that conducted sanctionable activity.\(^\text{102}\)

\(^\text{99}\) JOFFA was listed as broken up on IMO records as of April 2022. It was renamed ZOFFA in March 2022 prior to scrap.

\(^\text{100}\) See S/2022/132, annex 40, and S/2021/777, annex 33b, on the list of vessels of interest.

\(^\text{101}\) 502C, 5\(^\text{th}\) Floor, Hong King Commercial Building, Fa Yuen Street, Mong Kok, Kowloon, Hong Kong, China.

Figure 34.1: JOFFA and SKY VENUS – JOFFA’s voyage, second half of 2021

JOFFA arrived the Baima River by April 2021, transmitting intermittently along the river including at Fujian Yihe Shipbuilding Industry Co. Ltd\(^{103}\) and another shipyard further north. It sailed out of the river by early December 2021. Thereafter, it proceeded in a southerly direction and met with SKY VENUS.

\(^{103}\) See also S/2022/132, paras. 47-53, 60-63, and annexes 35, 39.
JOFFA also met with SKY VENUS on another occasion on 8 December 2021. On both these occasions, NEW KONK, sailing as LIFAN, was in the vicinity. Maritime tracking analysis indicated the vessels would have met, allowing for at least over 9 hours of transshipment. LIFAN then proceeded to sail towards the DPRK’s EEZ.
Then Palau-flagged SKY VENUS was not the only vessel that JOFFA loaded its refined petroleum cargo. In 2022, the Palau-flagged HONG HU played the role of the mothership loading oil from Taichung port. The Panel’s analysis of maritime tracking showed the suspected transfer of oil cargo from JOFFA to the UNICA and NEW KONK on different occasions in the Taiwan Strait in January 2022.

The UNICA and NEW KONK, fraudulently transmitting as HAISHUN 2 and LIFAN respectively, then sailed in a northerly direction towards the Yellow Sea before dropping transmission, in a similar pattern observed when these vessels had delivered refined petroleum to the DPRK since 2020 (see annexes 30 and 28 respectively for full storyboard).

**HONG HU and JOFFA ship activity in Taiwan Strait, 13-14 January 2022**
JOFFA and UNICA (transmitting as HAISHUN 2, fraudulent identifier of UNICA), 12-14 January 2022

HONG HU and JOFFA, 28-29 January 2022
JOFFA – NEW KONK (transmitting as LIFAN)

JOFFA also likely transshipped its oil cargo onto LIFAN, a falsified identifier associated with NEW KONK again in the Taiwan Strait two weeks after JOFFA met with UNICA. NEW KONK, transmitting as LIFAN, sailed in a northerly direction after meeting with JOFFA around 30-31 January 2022.

**JOFFA and NEW KONK (transmitting as LIFAN) ship activity, 30-31 January 2022**

*Source: Windward, annotated by the Panel; inset imagery (provided only for reference purposes)*
Figure 34.3: JOFFA and XIANG SHUN, December 2021-January 2022

Then Mongolian-flagged XIANG SHUN departed Taichung port by 28 December 2021, where it was remained in vicinity of JOFFA. Both vessels recorded an overlap of unexplained AIS outage of approximately one-and-a-half days.

JOFFA then likely met with NEW KONK, which was transmitting a fraudulent identifier as LIFAN.

Source: Windward, annotated by the Panel; inset imagery (provided only for reference purposes).
The NEW KONK then sailed towards the DPRK’s EEZ where it dropped AIS transmission for around three weeks. Satellite imagery showed the vessel conducting a ship-to-ship transfer with the DPRK-flagged UN HUNG (IMO: 9045962) on 21 January 2022.

The Panel wrote to JOFFA’s flag state Sierra Leone, Dalian-based Union Bureau of Shipping\(^\text{104}\) that provided registration services for Joffa Trade and Nuwanni, and sought assistance from China, including on the Chinese national listed as Director of Joffa Trade on Hong Kong corporate registry records.

China responded:

> **5. Hong Kong companies (OC.45, OC. 61)**

In coordination with relevant authorities and the Hong Kong SAR Government, China found neither involvement in DPRK-related activities by the two Hong Kong companies mentioned in the Panel’s letters, nor record of port calls in China for vessels HENG XING and JOFFA. The Chinese side has no information of the illicit ship-to-ship trade of refined petroleum products by the two vessels. In view of the lack of substantial evidence that the relevant companies and vessels were engaged in any activities violating the resolutions, we hope the Panel will not include the above-mentioned information into the report.

Union Bureau of Shipping and Sierra Leone have yet to respond.

Investigations continue.

*Source: The Panel.*

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\(^{104}\) Union Bureau of Shipping provided services to a number of ships that conducted sanctioned activity including: GOLD STAR (IMO: 9146247), and the following ‘direct delivery’ vessels: HOKONG, UNICA, SUBBLIC, VIFINE (currently UN HUNG) and NEW KONK. See S/2021/777, annex 35a.
Annex 35: Table 35: Officially-registered transitioned ships sailing under DPRK flag, 2020-2022*

| Year 2022 | 
| --- | --- | --- | --- | --- |
| IMO number | Ship name | Type | DWT | Previously referenced in Panel reports |
| 1 | 9125308 | CHOL BONG SAN 1 (ex- OCEAN SKY) | Tanker | 5807 | Yes (S/2021/777) |
| 2 | 8356120 | TAE DONG MUN 2 (ex- JIANG PENG 337) | Cargo | 2790 | No |

| Year 2021 | 
| --- | --- | --- | --- | --- |
| 3 | 8865121 | SIN PHYONG 5 (ex- WOO JEONG) | Tanker | 3295 | Yes (S/2022/132, S/2021/777) |
| 4 | 9016430 | SU RYONG SAN (ex CJK OSAKA) | Cargo | 4519 | Yes (S/2022/132) |
| 6 | 8651178 | MU PHO (ex- DOUBLE LUCKY) | Cargo | 2980 | No |
| 8 | 9340257 | KANG HUNG (ex- SUN MIRACLE) | Cargo | 3800 | Yes (S/2022/132) |
| 9 | 9340271 | RA SON 6 (ex- SUN HUNCUN) | Cargo | 3800 | Yes (S/2021/777) |
| 10 | 7636638 | XIN HAI (ex- WOL BONG SAN) | Tanker | 4969 | Yes (S/2021/777, S/2021/211) |
| 11 | 9011399 | TAE DONG MUN (ex- POLE STAR 1) | Cargo | 5137 | Yes (S/2021/211) |
| 12 | 9162318 | TO MYONG (ex- RI HONG) | Cargo | 8773 | Yes (S/2022/132, S/2020/211, S/2020/840) |
| 13 | 9018751 | TAE PHYONG (ex- GREAT WENSHAN) | Cargo | 26,369 | Yes (S/2021/211, S/2020/840) |
| 14 | 9020003 | PUK DAE BONG (ex- HUA FU) | Cargo | 10,030 | Yes (S/2019/171) |

* A number of these vessels investigated by the Panel had been reported sailing under its previous flags when it conducted sanctionable activity. The table lists the official dates the vessels, often retroactively updated as re-flagged under the DPRK.

Source: The Panel. Ship information obtained from S&P Global and IMO records.105

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105 Accessed as of May 2022.
Annex 36.1: Heng Chen Rong (Hong Kong) Marine Co., Limited

Heng Chen Rong (Hong Kong) Marine Co., Limited (hereafter “Heng Chen Rong” is HENG XING’s (IMO: 8669589) registered owner and ship manager. The formerly Sierra Leone-flagged HENG XING was observed on satellite imagery by 11 March 2022 offloading refined petroleum at Nampo port, DPRK. The Panel sought China’s assistance on information on the Chinese national listed as director of Heng Cheng Rong on Hong Kong corporate registry records, the individual’s association with vessels or provision of maritime-related services and beneficial ownership information of Heng Chen Rong.

China replied:

5. Hong Kong companies (OC.45, OC. 61)

In coordination with relevant authorities and the Hong Kong SAR Government, China found neither involvement in DPRK-related activities by the two Hong Kong companies mentioned in the Panel’s letters, nor record of port calls in China for vessels HENG XING and JOFFA. The Chinese side has no information of the illicit ship-to-ship trade of refined petroleum products by the two vessels. In view of the lack of substantial evidence that the relevant companies and vessels were engaged in any activities violating the resolutions, we hope the Panel will not include the above-mentioned information into the report.

Source: The Panel.
Annex 36.2: De-registration Certificate of HENG XING

| Name of Vessel | HENG XING |
| Call Sign | SLU 2893 |
| Port of Registry | FREETOWN |
| MMSI No | 097 091 377 |
| Type of Vessel | Oil Tanker |
| Tonnage | 270 |
| Owner's Name and Address | HENG CHEN RONG (HONG KONG) MARINE CO., LIMITED, 89, CHEONG TAI COMMERCIAL BUILDING 69, WING LOK STREET, SHEK KENG, Hong Kong |

I, the undersigned, hereby certify that:

1. The registration of the vessel described above as a Sierra Leonean ship was terminated and on the date given below an entry was made in the mercantile ship Register to this effect.

2. At the time of de-registration the following particulars of encumbrances and rights were registered on the vessel:

   The vessel is free from all registered Encumbrances and Mortgage on the register of Sierra Leone.

3. The reason for de-registration of the vessel is:

   Other: Deleted in accordance with Article 20 (a) of the Sierra Leonean Merchant Shipping Act, 2003 as amended.

Place and Date of Issuance

Freetown, Sierra Leone on 10 November 2021 at 11:55 UTC

Assistant Registrar

**Source:** The Panel.
Annex 37: DPRK-flagged cargo ship THAE SONG 8 (IMO: 9003653) exporting coal, Ningbo-Zhoushan area

The Panel’s tracking on a maritime database platform showed THAE SONG 8 (IMO: 9003653) briefly transmitted an AIS signal between 21-22 January 2022 sailing up the East China Sea towards the Yellow Sea. The Panel obtained information from a Member State that stated the ship offloaded coal in Ningbo-Zhoushan waters. The Panel’s tracking on maritime database also showed THAE SONG 8 in Ningbo-Zhoushan waters by 21 February 2022. The vessel proceeded to Yantai port area by 10 April 2022, anchoring enroute at the Shidao area.

_Taean – Ningbo-Zhoushan – Nampo, December 2021 - February 2022_
The Panel sought information from China on THAE SONG 8, including the vessel’s activity in Ningbo-Zhoushan and other Chinese territorial waters in 2022, along with information on any ship-to-ship transfers, cargo loaded and offloaded, trans-shipped and at port / port area. China replied:

(3) **OC.93 THAE SONG 8** entered Yantai port empty-loaded from Nampo port in April 2022, and left Yantai port loading urea in the same month. No evidence of any activity violating the Security Council resolutions by the vessel was found.

*Source: The Panel.*
Annex 38: DPRK-flagged cargo ship RYONG RIM (IMO: 8018912) exporting coal, Lianyungang area

The DPRK-flagged RYONG RIM (IMO: 8018912) exported its coal cargo from the DPRK’s eastern coast to Lianyungang, between January and February 2022, before returning to Nampo by April 2022. RYONG RIM did not broadcast on its AIS for the most part.

Chonjin – Lianyungang – Nampo, December 2021 – April 2022

Source: Member State.
China replied:

(6) **OC.97** There has been no record of port calls in China for *TONG SAN 2, RYONG RIM* since 2021.

China’s position against ship-to-ship transfer and its commitment to cracking down on such violations of provisions in accordance with laws remain unchanged. There is no record of port calls in China for several vessels mentioned in the Panel’s letters in 2021 and 2022, and vessels that called at Chinese ports only loaded necessary humanitarian cargoes. China kindly requests the Panel strengthen the screening and verification, instead of suspecting that all vessels related to the DPRK are engaged in ship-to-ship transfer activities or carrying embargoed items. China hopes that the Panel leaves out unverified information to ensure the credibility of the report.

*Source: The Panel.*
Annex 39: DPRK-flagged cargo ship BOUN 1 (IMO: 9045986) exporting coal, Huanghua anchorage area, Bo Hai

December – January 2021
February-March 2022

Source: Member State.
China replied:

(2) **OC.92** There has been no record of port calls in China for Vessel *BOUN I* since 2021. No evidence of any activity related to carrying coal by the vessel was found.

*Source:* The Panel.
Annex 40: DPRK-flagged coal cargo ships at Chinese port / port areas, 2022

The Panel continued to track DPRK cargo ships that were reported by the Panel\textsuperscript{106} to have engaged in sanctioned activity of the export of DPRK-origin coal via ship-to-ship-to-ship transfers in Chinese territorial waters.

<table>
<thead>
<tr>
<th>DPRK cargo vessel</th>
<th>IMO number</th>
<th>At port area or berthed at port</th>
<th>Dates [includes the month of material times of interest where the vessel was within the vicinity of Chinese ports]</th>
</tr>
</thead>
<tbody>
<tr>
<td>KO SAN</td>
<td>9110236</td>
<td>Dalian</td>
<td>The month of February 2022, including on and around 9-10 February 2022. The months of March and April 2022, including on and around 1 March 2022 and 23-29 March 2022.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Longkou</td>
<td></td>
</tr>
<tr>
<td>JIN HUNG 8</td>
<td>8416023</td>
<td>Dalian</td>
<td>The months of November and December 2022, including on and around 29 November to 7 December 2021.</td>
</tr>
<tr>
<td>SU RYONG SAN</td>
<td>9016430</td>
<td>Longkou</td>
<td>The month of February 2022, including on and around 2-12 February 2022.</td>
</tr>
</tbody>
</table>

*Source:* Maritime databases, the Panel.

\textsuperscript{106} For KO SAN, see S/2021/777 paras. 100, 104 and annex 46. For JIN HUNG 8, see S/2021/777 para. 55 figure VII and annex 45. For SU RYONG SAN, see S/2022/132, paras.76, 90, 93, 117 and annexes 51, 58 and 60.
KO SAN (IMO: 9110236), March 2022, Longkou

Source: Windward, annotated by the Panel.

JIN HUNG 8 (IMO: 8416023), November to December 2021, Dalian

Source: Windward, annotated by the Panel; inset satellite imagery, Planet Labs.
SU RYONG SAN (IMO: 9016430), February 2022, Longkou

Source: S&P Global, annotated by the Panel.

The Panel sought assistance from Chinese authorities on the listed ships below, namely: confirmation of the presence of these DPRK ships at Chinese ports / port areas in 2022 and their activities, whether banned commodities or items were on or offloaded (either pier side or via ship-to-ship transfer) at Chinese port / port areas, and information on the outcome of any investigations conducted where it applied.

China replied:

(5) OC.95 KO SAN entered Longkou port empty-loaded from Nampo port in March 2022, and left the port in April 2022 loading pesticides, herbicides and tires, all of which are not prohibited by the related Security Council resolutions.

JIN HUANG 8 entered Dalian port in November 2021, and left the port in December 2021 loading sugars and PVC which are not prohibited by the Security Council resolutions.
SU RYONG SAN entered Longkou port in Yantai empty-loaded in February 2022, and left the port in the same month loading sodium carbonate, seasonings, flours and other groceries.

No evidence of any activity related to carrying coal or the ship-to-ship transfer by the three vessels mentioned above was found.

Source: The Panel.
Annex 41: Designated DPRK-flagged coal cargo ships at Chinese port / port areas, 2021

The designated DPRK-flagged cargo ships JI NAM SAN (IMO: 9114555) was spoofing as HOPE 1 according to information provided by a Member State, when it exported its DPRK-origin coal at Ningbo-Zhoushan waters between October and November 2021.

China replied:

(4) **OC.94** There has been no record of port calls in China for Vessel RYO SONG (*POLE STAR*) and JI NAM SAN (*HOPE 1*) since 2021. The Chinese authority found that this vessel appeared in the East China Sea but did not find any activity violating the Security Council resolutions.

*Source: The Panel.*

**Note: highlighted may include restricted HS Code commodities**

<table>
<thead>
<tr>
<th>HS CODE</th>
<th>Commodity Type</th>
<th>Export Value</th>
<th>Total Exports: 122,218</th>
</tr>
</thead>
<tbody>
<tr>
<td>27</td>
<td>Mineral fuels, mineral oils and products of their distillation; lubricating substances; mineral waxes</td>
<td>23,763</td>
<td></td>
</tr>
<tr>
<td>72</td>
<td>Iron and steel</td>
<td>16,733</td>
<td></td>
</tr>
<tr>
<td>85</td>
<td>Electrical machinery and equipment and parts thereof; sound recorders and reproducers, television image and sound recorders and reproducers, and parts and accessories of such articles</td>
<td>14,864</td>
<td></td>
</tr>
<tr>
<td>39</td>
<td>Plastics and articles thereof</td>
<td>10,138</td>
<td></td>
</tr>
<tr>
<td>87</td>
<td>Vehicles other than railway or tramway rolling stock, and parts and accessories thereof</td>
<td>9,063</td>
<td></td>
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<tr>
<td>84</td>
<td>Machinery, mechanical appliances, nuclear reactors, boilers, parts thereof</td>
<td>7,560</td>
<td></td>
</tr>
<tr>
<td>30</td>
<td>Pharmaceutical products</td>
<td>5,871</td>
<td></td>
</tr>
<tr>
<td>29</td>
<td>Organic chemicals</td>
<td>5,074</td>
<td></td>
</tr>
<tr>
<td>76</td>
<td>Aluminium and articles thereof</td>
<td>4,532</td>
<td></td>
</tr>
<tr>
<td>38</td>
<td>Miscellaneous chemical products</td>
<td>3,912</td>
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</tr>
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</table>

<table>
<thead>
<tr>
<th>HS CODE</th>
<th>Commodity Type</th>
<th>Import Value</th>
<th>Total Imports: 241,368</th>
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<tr>
<td>39</td>
<td>Plastics and articles thereof</td>
<td>30,202</td>
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<tr>
<td>40</td>
<td>Rubber and articles thereof</td>
<td>28,588</td>
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<tr>
<td>31</td>
<td>Fertilisers</td>
<td>24,241</td>
<td></td>
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<tr>
<td>24</td>
<td>Tobacco and manufactured tobacco substitutes</td>
<td>21,942</td>
<td></td>
</tr>
<tr>
<td>30</td>
<td>Pharmaceutical products</td>
<td>16,388</td>
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<td>15</td>
<td>Animal or vegetable fats and oils and their cleavage products; prepared edible fats; animal or vegetable waxes</td>
<td>10,738</td>
<td></td>
</tr>
<tr>
<td>29</td>
<td>Organic chemicals</td>
<td>9,514</td>
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<td>34</td>
<td>Soap, organic surface-active agents, washing preparations, lubricating preparations, artificial waxes, preservative waxes, polishing or scouring preparations, candles and similar articles, modelling pastes, &quot;dental waxes&quot; and dental preparations with a basis of plaster</td>
<td>9,084</td>
<td></td>
</tr>
<tr>
<td>9</td>
<td>Coffee, tea, maté and spices</td>
<td>8,968</td>
<td></td>
</tr>
<tr>
<td>28</td>
<td>Inorganic chemicals; organic or inorganic compounds of precious metals, of rare-earth metals, of radioactive elements or of isotopes</td>
<td>8,758</td>
<td></td>
</tr>
<tr>
<td>HS CODE</td>
<td>Commodity Type</td>
<td>Export Value</td>
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<tr>
<td>---------</td>
<td>-----------------------------------------------------</td>
<td>--------------</td>
<td></td>
</tr>
<tr>
<td>91</td>
<td>Clocks and watches and parts thereof</td>
<td>3,349</td>
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</tr>
<tr>
<td>11</td>
<td>Products of the milling industry; malt; starches; inulin; wheat gluten</td>
<td>2,518</td>
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<tr>
<td>50</td>
<td>Silk</td>
<td>2,442</td>
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<tr>
<td>73</td>
<td>Articles of iron or steel</td>
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<tr>
<td>31</td>
<td>Fertilisers</td>
<td>1,410</td>
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<tr>
<td>90</td>
<td>Optical, photographic, cinematographic, measuring, checking, precision, medical or surgical instruments and apparatus; parts and accessories thereof</td>
<td>1,086</td>
<td></td>
</tr>
<tr>
<td>28</td>
<td>Inorganic chemicals; organic or inorganic compounds of precious metals, of rare earth metals, of radioactive elements or of isotopes</td>
<td>1,006</td>
<td></td>
</tr>
<tr>
<td>96</td>
<td>Miscellaneous manufactured articles</td>
<td>564</td>
<td></td>
</tr>
<tr>
<td>22</td>
<td>Beverages, spirits and vinegar</td>
<td>516</td>
<td></td>
</tr>
<tr>
<td>54</td>
<td>Man-made filaments; strip and the like of man-made textile materials</td>
<td>500</td>
<td></td>
</tr>
<tr>
<td>92</td>
<td>Musical instruments; parts and accessories of such articles</td>
<td>441</td>
<td></td>
</tr>
<tr>
<td>63</td>
<td>Other made-up textile articles; sets; worn clothing and worn textile articles; rags</td>
<td>438</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>HS CODE</th>
<th>Commodity Type</th>
<th>Import Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>55</td>
<td>Man-made staple fibres</td>
<td>8,029</td>
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<tr>
<td>48</td>
<td>Paper and paperboard; articles of paper pulp, of paper or of paperboard</td>
<td>6,573</td>
</tr>
<tr>
<td>27</td>
<td>Mineral fuels, mineral oils and products of their distillation; bituminous substances; mineral wales</td>
<td>6,210</td>
</tr>
<tr>
<td>12</td>
<td>Oil seeds and oleaginous fruits; miscellaneous grains, seeds and fruits; industrial or medicinal plants; straw and fodder</td>
<td>6,082</td>
</tr>
<tr>
<td>38</td>
<td>Miscellaneous chemical products</td>
<td>5,558</td>
</tr>
<tr>
<td>54</td>
<td>Man-made filaments; strip and the like of man-made textile materials</td>
<td>4,545</td>
</tr>
<tr>
<td>4</td>
<td>Dairy produce; birds' eggs; natural honey; edible products of animal origin, not elsewhere specified or included</td>
<td>3,812</td>
</tr>
<tr>
<td>17</td>
<td>Sugars and sugar confectionary</td>
<td>3,482</td>
</tr>
<tr>
<td>69</td>
<td>Ceramic products</td>
<td>2,965</td>
</tr>
<tr>
<td>63</td>
<td>Other made-up textile articles; sets; worn clothing and worn textile articles; rags</td>
<td>2,946</td>
</tr>
<tr>
<td>44</td>
<td>Wood and articles of wood; wood charcoal</td>
<td>2,922</td>
</tr>
<tr>
<td>56</td>
<td>Wadding, felt and nonwovens; special yarns; twine, cordage, ropes and cables and articles thereof</td>
<td>1,866</td>
</tr>
<tr>
<td>HS CODE</td>
<td>Commodity Type</td>
<td>Export Value</td>
</tr>
<tr>
<td>---------</td>
<td>-------------------------------------------------------------------------------</td>
<td>--------------</td>
</tr>
<tr>
<td>67</td>
<td>Prepared feathers and down and articles made of feathers or of down; artificial flowers; articles of human hair</td>
<td>394</td>
</tr>
<tr>
<td>40</td>
<td>Rubber and articles thereof</td>
<td>330</td>
</tr>
<tr>
<td>56</td>
<td>Wadding, felt and nonwovens; special yarns; twine, cordage; ropes and cables and articles thereof</td>
<td>318</td>
</tr>
<tr>
<td>83</td>
<td>Miscellaneous articles of base metal</td>
<td>241</td>
</tr>
<tr>
<td>49</td>
<td>Printed books, newspapers, pictures and other products of the printing industry; manuscripts, typescripts and plans</td>
<td>226</td>
</tr>
<tr>
<td>59</td>
<td>Impregnated, coated, covered or laminated textile fabrics; textile articles of a kind suitable for industrial use</td>
<td>223</td>
</tr>
<tr>
<td>48</td>
<td>Paper and paperboard; articles of paper pulp, of paper or of paperboard</td>
<td>222</td>
</tr>
<tr>
<td>79</td>
<td>Zinc and articles thereof</td>
<td>189</td>
</tr>
<tr>
<td>93</td>
<td>Arms and ammunition; parts and accessories thereof</td>
<td>187</td>
</tr>
<tr>
<td>61</td>
<td>Articles of apparel and clothing accessories, knitted or crocheted</td>
<td>179</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>HS CODE</th>
<th>Commodity Type</th>
<th>Import Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>25</td>
<td>Salt; sulphur; earths and stone; plastering materials, lime and cement</td>
<td>1,667</td>
</tr>
<tr>
<td>32</td>
<td>Tanning or dyeing extracts; tannins and their derivatives; dyes, pigments and other colouring matter; paints and varnishes; putty and other mastics; inks</td>
<td>1,642</td>
</tr>
<tr>
<td>84</td>
<td>Machinery, mechanical appliances, nuclear reactors, boilers; parts thereof</td>
<td>1,592</td>
</tr>
<tr>
<td>47</td>
<td>Pulp of wood or of other fibrous cellulosic material; recovered (waste and scrap) paper or paperboard</td>
<td>1,512</td>
</tr>
<tr>
<td>96</td>
<td>Miscellaneous manufactured articles</td>
<td>1,118</td>
</tr>
<tr>
<td>94</td>
<td>Furniture; bedding, mattresses, mattress supports, cushions and similar stuffed furnishings; lamps and lighting fittings, not elsewhere specified or included; illuminated signs, illuminated nameplates and the like; prefabricated buildings</td>
<td>1,113</td>
</tr>
<tr>
<td>90</td>
<td>Optical, photographic, cinematographic, measuring, checking, precision, medical or surgical instruments and apparatus; parts and accessories thereof</td>
<td>1,048</td>
</tr>
<tr>
<td>21</td>
<td>Miscellaneous edible preparations</td>
<td>1,009</td>
</tr>
<tr>
<td>18</td>
<td>Cocoa and cocoa preparations</td>
<td>871</td>
</tr>
<tr>
<td>35</td>
<td>Albuminoid substances; modified starches; glues; enzymes</td>
<td>868</td>
</tr>
<tr>
<td>HS CODE</td>
<td>Commodity Type</td>
<td>Export Value</td>
</tr>
<tr>
<td>---------</td>
<td>-----------------------------------------------------------------------------</td>
<td>--------------</td>
</tr>
<tr>
<td>3</td>
<td>Fish and crustaceans, molluscs and other aquatic invertebrates</td>
<td>127</td>
</tr>
<tr>
<td>99</td>
<td>Commodities not elsewhere specified</td>
<td>109</td>
</tr>
<tr>
<td>33</td>
<td>Essential oils and resinoids; perfumery, cosmetic or toilet preparations</td>
<td>101</td>
</tr>
<tr>
<td>60</td>
<td>Knitted or crocheted fabrics</td>
<td>101</td>
</tr>
<tr>
<td>32</td>
<td>Tanning or dyeing extracts; tannins and their derivatives; dyes, pigments and other colouring matter; paints and varnishes; putty and other mastic; ink</td>
<td>87</td>
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<tr>
<td>19</td>
<td>Preparations of cereals, flour, starch or milk; pastrycooks' products</td>
<td>78</td>
</tr>
<tr>
<td>68</td>
<td>Articles of stone, plaster, cement, asbestos, mica or similar materials</td>
<td>71</td>
</tr>
<tr>
<td>71</td>
<td>Natural or cultured pearls, precious or semi-precious stones, precious metals, metals clad with precious metal, and articles thereof; imitation jewellery; coin</td>
<td>65</td>
</tr>
<tr>
<td>74</td>
<td>Copper and articles thereof</td>
<td>63</td>
</tr>
<tr>
<td>82</td>
<td>Tools, implements, cutlery, spoons and forks, of base metal; parts thereof of base metal</td>
<td>61</td>
</tr>
<tr>
<td>69</td>
<td>Ceramic products</td>
<td>61</td>
</tr>
<tr>
<td>70</td>
<td>Glass and glassware</td>
<td>51</td>
</tr>
<tr>
<td>47</td>
<td>Pulp of wood or of other fibrous cellulosic material; recovered (waste and scrap) paper or paperboard</td>
<td>50</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>HS CODE</th>
<th>Commodity Type</th>
<th>Import Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>33</td>
<td>Essential oils and resinoids; perfumery, cosmetic or toilet preparations</td>
<td>614</td>
</tr>
<tr>
<td>60</td>
<td>Knitted or crocheted fabrics</td>
<td>542</td>
</tr>
<tr>
<td>6</td>
<td>Live trees and other plants; bulbs, roots and the like; cut flowers and ornamental foliage</td>
<td>463</td>
</tr>
<tr>
<td>61</td>
<td>Articles of apparel and clothing accessories, knitted or crocheted</td>
<td>389</td>
</tr>
<tr>
<td>59</td>
<td>Impregnated, coated, covered or laminated textile fabrics; textile articles of a kind suitable for industrial use</td>
<td>377</td>
</tr>
<tr>
<td>11</td>
<td>Products of the milling industry; malt; starches; inulin; wheat gluten</td>
<td>320</td>
</tr>
<tr>
<td>70</td>
<td>Glass and glassware</td>
<td>312</td>
</tr>
<tr>
<td>68</td>
<td>Articles of stone, plaster, cement, asbestos, mica or similar materials</td>
<td>294</td>
</tr>
<tr>
<td>3</td>
<td>Fish and crustaceans, molluscs and other aquatic invertebrates</td>
<td>278</td>
</tr>
<tr>
<td>64</td>
<td>Footwear, gaiters and the like; parts of such articles</td>
<td>262</td>
</tr>
<tr>
<td>58</td>
<td>Special woven fabrics; tufted textile fabrics; lace; tapestries; trimmings; embroidery</td>
<td>251</td>
</tr>
<tr>
<td>19</td>
<td>Preparations of cereals, flour, starch or milk; pastrycooks' products</td>
<td>204</td>
</tr>
<tr>
<td>41</td>
<td>Raw hides and skins (other than furskins) and leather</td>
<td>147</td>
</tr>
<tr>
<td>HS CODE</td>
<td>Commodity Type</td>
<td>Export Value</td>
</tr>
<tr>
<td>---------</td>
<td>----------------</td>
<td>--------------</td>
</tr>
<tr>
<td>89</td>
<td>Shops, boats and floating structures</td>
<td>50</td>
</tr>
<tr>
<td>34</td>
<td>Soap, organic surface-active agents, washing preparations, fabricating preparations, artificial waxes, prepare waxes, polishing or scouring preparations, candles and similar articles, modelling pastes, 'dental waxes' and dental preparations with a basis of plaster</td>
<td>49</td>
</tr>
<tr>
<td>94</td>
<td>Furniture; bedding, mattresses, mattress supports, cushions and similar stuffed furnishings; lamps and lighting fittings, not elsewhere specified or included; illuminated signs, illuminated nameplates and the like; prefabricated buildings</td>
<td>42</td>
</tr>
<tr>
<td>21</td>
<td>Miscellaneous edible preparations</td>
<td>41</td>
</tr>
<tr>
<td>55</td>
<td>Man-made staple fibres</td>
<td>39</td>
</tr>
<tr>
<td>12</td>
<td>Oil seeds and oleaginous fruits; miscellaneous grains, seeds and fruit; industrial or medicinal plants; straw and fodder</td>
<td>38</td>
</tr>
<tr>
<td>88</td>
<td>Aircraft, spacecraft, and parts thereof</td>
<td>35</td>
</tr>
<tr>
<td>62</td>
<td>Articles of apparel and clothing accessories, not knitted or crocheted</td>
<td>32</td>
</tr>
<tr>
<td>95</td>
<td>Toys, games and sports requisites; parts and accessories thereof</td>
<td>26</td>
</tr>
<tr>
<td>35</td>
<td>Albuminoidal substances; modified starches; gums; enzymes</td>
<td>25</td>
</tr>
<tr>
<td>15</td>
<td>Animal or vegetable fats and oils and their cleavage products; prepared edible fats; animal or vegetable waxes</td>
<td>19</td>
</tr>
<tr>
<td>18</td>
<td>Cocoa and cocoa preparations</td>
<td>18</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>HS CODE</th>
<th>Commodity Type</th>
<th>Import Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>20</td>
<td>Preparations of vegetables, fruit, nuts or other parts of plants</td>
<td>128</td>
</tr>
<tr>
<td>85</td>
<td>Electrical machinery and equipment and parts thereof; sound recorders and reproducers, television image and sound recorders and reproducers, and parts and accessories of such articles</td>
<td>116</td>
</tr>
<tr>
<td>57</td>
<td>Carpets and other textile floor coverings</td>
<td>90</td>
</tr>
<tr>
<td>23</td>
<td>Residues and wastes from the food industries; prepared animal fodder</td>
<td>83</td>
</tr>
<tr>
<td>62</td>
<td>Articles of apparel and clothing accessories, not knitted or crocheted</td>
<td>76</td>
</tr>
<tr>
<td>37</td>
<td>Photographic or cinematographic goods</td>
<td>74</td>
</tr>
<tr>
<td>52</td>
<td>Cotton</td>
<td>65</td>
</tr>
<tr>
<td>87</td>
<td>Vehicles other than railway or tramway rolling stock, and parts and accessories thereof</td>
<td>53</td>
</tr>
<tr>
<td>92</td>
<td>Musical instruments; parts and accessories of such articles</td>
<td>53</td>
</tr>
<tr>
<td>72</td>
<td>Iron and steel</td>
<td>46</td>
</tr>
<tr>
<td>99</td>
<td>Commodities not elsewhere specified</td>
<td>40</td>
</tr>
<tr>
<td>22</td>
<td>Beverages, spirits and vinegar</td>
<td>34</td>
</tr>
<tr>
<td>HS CODE</td>
<td>Commodity Type</td>
<td>Export Value</td>
</tr>
<tr>
<td>---------</td>
<td>-------------------------------------------------------------------------------</td>
<td>--------------</td>
</tr>
<tr>
<td>75</td>
<td>Nickel and articles thereof</td>
<td>18</td>
</tr>
<tr>
<td>86</td>
<td>Railway or tramway locomotives, rolling stock and parts thereof; railway or tramway track fixtures and fittings and parts thereof; mechanical (including electromechanical) traffic signalling equipment of all kinds</td>
<td>14</td>
</tr>
<tr>
<td>65</td>
<td>Headgear and parts thereof</td>
<td>14</td>
</tr>
<tr>
<td>42</td>
<td>Articles of leather; saddlery and harness; travel goods, handbags and similar containers; articles of animal gut (other than silk worm gut)</td>
<td>9</td>
</tr>
<tr>
<td>7</td>
<td>Edible vegetables and certain roots and tubers</td>
<td>8</td>
</tr>
<tr>
<td>16</td>
<td>Preparations of meat, fish or of crustaceans, molluscs or other aquatic invertebrates</td>
<td>7</td>
</tr>
<tr>
<td>20</td>
<td>Preparations of vegetables, fruit, nuts or other parts of plants</td>
<td>6</td>
</tr>
<tr>
<td>24</td>
<td>Tobacco and manufactured tobacco substitutes</td>
<td>6</td>
</tr>
<tr>
<td>64</td>
<td>Footwear, galbes and the like; parts of such articles</td>
<td>6</td>
</tr>
<tr>
<td>97</td>
<td>Works of art, collectors' pieces and antiques</td>
<td>6</td>
</tr>
<tr>
<td>36</td>
<td>Explosives; pyrotechnical products; matches; pyrophoric alloys; certain combustible preparations</td>
<td>5</td>
</tr>
<tr>
<td>4</td>
<td>Coffee, tea, mates and spices</td>
<td>3</td>
</tr>
<tr>
<td>81</td>
<td>Other base metals; cements; articles thereof</td>
<td>3</td>
</tr>
<tr>
<td>17</td>
<td>Sugars and sugar confectionery</td>
<td>2</td>
</tr>
<tr>
<td>42</td>
<td>Articles of leather; saddlery and harness; travel goods, handbags and similar containers; articles of animal gut (other than silk worm gut)</td>
<td>29</td>
</tr>
<tr>
<td>95</td>
<td>Toys, games and sports requisites; parts and accessories thereof</td>
<td>21</td>
</tr>
<tr>
<td>74</td>
<td>Copper and articles thereof</td>
<td>16</td>
</tr>
<tr>
<td>13</td>
<td>Lac; gums, resins and other vegetable saps and extracts</td>
<td>14</td>
</tr>
<tr>
<td>73</td>
<td>Articles of iron or steel</td>
<td>7</td>
</tr>
<tr>
<td>71</td>
<td>Natural or cultured pearls, precious or semi-precious stones, precious metals, metals clad with precious metal, and articles thereof; imitation jewellery; coin</td>
<td>7</td>
</tr>
<tr>
<td>7</td>
<td>Edible vegetables and certain roots and tubers</td>
<td>6</td>
</tr>
<tr>
<td>8</td>
<td>Edible fruit and nuts; peel of citrus fruit or melons</td>
<td>5</td>
</tr>
<tr>
<td>91</td>
<td>Clocks and watches and parts thereof</td>
<td>3</td>
</tr>
<tr>
<td>49</td>
<td>Printed books, newspapers, pictures and other products of the printing industry; manuscripts, typescripts and plans</td>
<td>2</td>
</tr>
<tr>
<td>HS CODE</td>
<td>Commodity Type</td>
<td>Export Value</td>
</tr>
<tr>
<td>---------</td>
<td>-------------------------------------------------------------------------------</td>
<td>--------------</td>
</tr>
<tr>
<td>8</td>
<td>Edible fruit and nuts; peel of citrus fruit or melons</td>
<td>2</td>
</tr>
<tr>
<td>52</td>
<td>Cotton</td>
<td>2</td>
</tr>
<tr>
<td>46</td>
<td>Manufactures of straw, of esparto or of other plaiting materials; basketware and wickerwork</td>
<td>1</td>
</tr>
<tr>
<td>58</td>
<td>Special woven fabrics; tufted textile fabrics; lace; tapestries; trimmings; embroidery</td>
<td>1</td>
</tr>
</tbody>
</table>

*Source*: ITC Trade Map, accessed on 30 June 2022, annotated by the Panel.
Annex 43: Recent Chinese legal proceedings concerning the sentencing of individuals involved in illegal imports of DPRK-origin coal

The Panel reviewed some Chinese legal proceedings, involving the illegal DPRK exports of coal. In one case, between June 2020 and January 2021, several Chinese citizens conspired to smuggle DPRK-origin coal into China. Payments were made to an owner of a freighter called ‘Ninggaofeng 606’ to smuggle around 7,000 tons of DPRK coal. This individual seeking to make profits with DPRK coal was arrested in January 2021. The Chinese court, finding the defendant guilty, sentenced the individual to five years of imprisonment and a monetary penalty of 350,000 RMB.107

Another similar case, between May 2020 and November 2020, involved an individual who conspired with crew members of the freighter ‘Xiangcheng 678’ to smuggle 9,000 tons of DPRK coal. Conspirators of the freighter were caught by the Chinese authorities in July 2020, while the defendant was arrested in November 2020. The Chinese court sentenced the defendant to two years of imprisonment, two years of suspended sentence, and a monetary penalty of 200,000 RMB.108

107 http://wenshu.court.gov.cn/website/wenshu/181107ANFZ0BXSK4/index.html?docid=6055b54f3e44de7a27ead7500e6fcb5
108 http://wenshu.court.gov.cn/website/wenshu/181107ANFZ0BXSK4/index.html?docid=872202c5862649e98e66ad21011f562a
Annex 44: List of HS Codes the Panel applies to monitor the sectoral ban


a. Items prohibited from being exported to the DPRK

<table>
<thead>
<tr>
<th>Item</th>
<th>HS Codes</th>
<th>Description</th>
<th>Resolutions</th>
</tr>
</thead>
<tbody>
<tr>
<td>Condensates and natural gas liquids</td>
<td>2709</td>
<td>Oils; petroleum oils and oils obtained from bituminous minerals</td>
<td>Para. 13 of 2375 (2017)</td>
</tr>
<tr>
<td></td>
<td>2711</td>
<td>Petroleum gases and other gaseous hydrocarbons</td>
<td></td>
</tr>
<tr>
<td>Industrial machinery</td>
<td>84</td>
<td>Nuclear reactors, boilers, machinery and mechanical appliances; parts thereof</td>
<td>Para. 7 of 2397 (2017)</td>
</tr>
<tr>
<td></td>
<td>85</td>
<td>Electrical machinery and equipment and parts thereof; sound recorders and reproducers; television image and sound recorders and reproducers, parts and accessories of such articles</td>
<td></td>
</tr>
<tr>
<td>Transportation vehicles</td>
<td>86</td>
<td>Railway, tramway locomotives, rolling-stock and parts thereof; railway or tramway track fixtures and fittings and parts thereof; mechanical (including electro-mechanical) traffic signaling equipment of all kinds</td>
<td>Para. 7 of 2397 (2017)</td>
</tr>
<tr>
<td>Aircraft, spacecraft and parts thereof</td>
<td>88</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>89</td>
<td>Ships, boats and floating structures</td>
<td></td>
</tr>
<tr>
<td>Iron, steel and other metals</td>
<td>72-83</td>
<td></td>
<td>Para. 7 of 2397 (2017)</td>
</tr>
<tr>
<td></td>
<td>72</td>
<td>Iron and steel</td>
<td></td>
</tr>
<tr>
<td></td>
<td>73</td>
<td>Articles of iron or steel</td>
<td></td>
</tr>
<tr>
<td></td>
<td>74</td>
<td>Copper and articles thereof</td>
<td></td>
</tr>
<tr>
<td></td>
<td>75</td>
<td>Nickel and articles thereof</td>
<td></td>
</tr>
<tr>
<td></td>
<td>76</td>
<td>Aluminum and articles thereof</td>
<td></td>
</tr>
<tr>
<td></td>
<td>78</td>
<td>Lead and articles thereof</td>
<td></td>
</tr>
<tr>
<td></td>
<td>79</td>
<td>Zinc and articles thereof</td>
<td></td>
</tr>
<tr>
<td></td>
<td>80</td>
<td>Tin and articles thereof</td>
<td></td>
</tr>
<tr>
<td></td>
<td>81</td>
<td>Other base metals; cermets; articles thereof</td>
<td></td>
</tr>
<tr>
<td></td>
<td>82</td>
<td>Tools, implements, cutlery, spoons and forks, of base metal; parts thereof of base metal</td>
<td></td>
</tr>
<tr>
<td></td>
<td>83</td>
<td>Miscellaneous articles of base metal</td>
<td></td>
</tr>
</tbody>
</table>

---

109 Pursuant to paragraph 30 of resolution 2321 (2016) and paragraph 14 of resolution 2397 (2017), States shall prevent the direct or indirect supply, sale or transfer to the DPRK, through their territories or by their nationals, or using their flag vessels or aircraft, and whether or not originating in their territories, of new helicopters, new and used vessels, except as approved in advance by the Committee on a case-by-case basis.

110 Shall not apply with respect to the provision of spare parts needed to maintain the safe operation of DPRK commercial civilian passenger aircraft (currently consisting of the following aircraft models and types: An-24R/RV, An-148-100B, Il-18D, Il-62M, Tu-134B-3, Tu-154B, Tu-204-100B, and Tu-204-300).
b. Items prohibited from being imported from the DPRK

<table>
<thead>
<tr>
<th>Item</th>
<th>HS Codes</th>
<th>Description</th>
<th>Resolutions</th>
</tr>
</thead>
<tbody>
<tr>
<td>Coal</td>
<td>2701</td>
<td>Coal; briquettes, ovoids and similar solid fuels manufactured from coal</td>
<td>Para. 8 of 2371 (2017)</td>
</tr>
<tr>
<td>Iron Ore</td>
<td>2601</td>
<td>Iron ores and concentrates, including roasted iron pyrites</td>
<td></td>
</tr>
<tr>
<td>Iron</td>
<td>72</td>
<td>Iron and steel (7201-7229)</td>
<td></td>
</tr>
<tr>
<td>Iron and Steel</td>
<td>73</td>
<td>Articles of Iron and steel (7301-7326)</td>
<td></td>
</tr>
<tr>
<td>Gold</td>
<td>261690</td>
<td>Gold ores and concentrates</td>
<td>Para. 30 of 2270 (2016)</td>
</tr>
<tr>
<td></td>
<td>7108</td>
<td>Gold (incl. pl. plated), unwrought, semi-manufactured forms or powder</td>
<td></td>
</tr>
<tr>
<td></td>
<td>710811</td>
<td>Gold powder, unwrought</td>
<td></td>
</tr>
<tr>
<td></td>
<td>710812</td>
<td>Gold in other unwrought forms</td>
<td></td>
</tr>
<tr>
<td></td>
<td>710813</td>
<td>Gold in other semi-manufactured forms</td>
<td></td>
</tr>
<tr>
<td></td>
<td>710820</td>
<td>Monetary gold</td>
<td></td>
</tr>
<tr>
<td>Titanium</td>
<td>2614</td>
<td>Titanium ores and concentrates</td>
<td></td>
</tr>
<tr>
<td>Vanadium</td>
<td>2615</td>
<td>Vanadium ores and concentrates</td>
<td></td>
</tr>
<tr>
<td>Rare Earth Minerals</td>
<td>2612</td>
<td>Uranium or thorium ores and concentrates [261210 and 261220]</td>
<td></td>
</tr>
<tr>
<td></td>
<td>2617</td>
<td>Ores and concentrates, [Nesi code 261790 - Other Ores and Concentrates]</td>
<td></td>
</tr>
<tr>
<td></td>
<td>2805</td>
<td>Alkali metals etc., rare-earth metals etc., mercury</td>
<td></td>
</tr>
<tr>
<td></td>
<td>2844</td>
<td>Radioactive chemical elements and isotopes etc.</td>
<td></td>
</tr>
<tr>
<td>Copper</td>
<td>74</td>
<td>Copper and articles thereof (7401-7419)</td>
<td>Para. 28 of 2321 (2016)</td>
</tr>
<tr>
<td></td>
<td>2603</td>
<td>Copper ores and concentrates</td>
<td></td>
</tr>
<tr>
<td>Zinc</td>
<td>79</td>
<td>Zinc and articles thereof (7901-7907)</td>
<td></td>
</tr>
<tr>
<td></td>
<td>2608</td>
<td>Zinc ores and concentrates</td>
<td></td>
</tr>
<tr>
<td>Nickel</td>
<td>75</td>
<td>Nickel and articles thereof (7501-7508)</td>
<td></td>
</tr>
<tr>
<td></td>
<td>2604</td>
<td>Nickel ores and concentrates</td>
<td></td>
</tr>
<tr>
<td>Silver</td>
<td>2616100</td>
<td>Silver ores and concentrates</td>
<td></td>
</tr>
<tr>
<td></td>
<td>7106, 7107</td>
<td>Silver unwrought or semi manufactured forms, or in powdered forms; base metals clad with silver, not further worked than semi-manufactured</td>
<td></td>
</tr>
<tr>
<td></td>
<td>7114</td>
<td>Articles of goldsmiths or silversmiths’ wares or parts thereof, of silver, whether or not plated or clad with other precious metal</td>
<td></td>
</tr>
<tr>
<td>Seafood (including fish, crustaceans, mollusks, and other aquatic invertebrates in all forms)</td>
<td>3</td>
<td>Fish and crustaceans, mollusks and other aquatic invertebrates (0301-0308)</td>
<td>Para. 9 of 2371 (2017)</td>
</tr>
<tr>
<td></td>
<td>1603</td>
<td>Extracts and juices of meat, fish or crustaceans, mollusks or other aquatic invertebrates</td>
<td></td>
</tr>
<tr>
<td></td>
<td>1604</td>
<td>Prepared or preserved fish; caviar and caviar substitutes prepared from fish eggs</td>
<td></td>
</tr>
<tr>
<td></td>
<td>1605</td>
<td>Crustaceans, mollusks and other aquatic invertebrates, prepared or preserved</td>
<td></td>
</tr>
<tr>
<td>Lead</td>
<td>78</td>
<td>Lead and articles thereof (7801-7806)</td>
<td>Para. 10 of 2371 (2017)</td>
</tr>
<tr>
<td>Lead ore</td>
<td>2607</td>
<td>Lead ores and concentrates</td>
<td></td>
</tr>
<tr>
<td></td>
<td>50-63</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Textiles (including but not limited to fabrics and partially or fully completed apparel products)</td>
<td>50</td>
<td>Silk, including yarns and woven fabrics thereof</td>
<td></td>
</tr>
<tr>
<td>---</td>
<td>---</td>
<td>---</td>
<td></td>
</tr>
<tr>
<td>51</td>
<td>Wool, fine or coarse animal hair, including yarns and woven fabrics thereof; horsehair yarn and woven fabric</td>
<td></td>
<td></td>
</tr>
<tr>
<td>52</td>
<td>Cotton, including yarns and woven fabrics thereof</td>
<td></td>
<td></td>
</tr>
<tr>
<td>53</td>
<td>Vegetable textile fibres nesoi; yarns and woven fabrics of vegetable textile fibres nesoi and paper</td>
<td></td>
<td></td>
</tr>
<tr>
<td>54</td>
<td>Manmade filaments, including yarns and woven fabrics thereof</td>
<td></td>
<td></td>
</tr>
<tr>
<td>55</td>
<td>Manmade staple fibres, including yarns and woven fabrics thereof</td>
<td></td>
<td></td>
</tr>
<tr>
<td>56</td>
<td>Wadding, felt and nonwovens; special yarns; twine, cordage, ropes and cables and articles thereof</td>
<td></td>
<td></td>
</tr>
<tr>
<td>57</td>
<td>Carpets and other textile floor covering</td>
<td></td>
<td></td>
</tr>
<tr>
<td>58</td>
<td>Fabrics; special woven fabrics, tufted textile fabrics, lace, tapestries, trimmings, embroidery</td>
<td></td>
<td></td>
</tr>
<tr>
<td>59</td>
<td>Textile fabrics; impregnated, coated, covered or laminated; textile articles of a kind suitable for industrial use;</td>
<td></td>
<td></td>
</tr>
<tr>
<td>60</td>
<td>Knitted or crocheted fabrics</td>
<td></td>
<td></td>
</tr>
<tr>
<td>61</td>
<td>Apparel and clothing accessories; knitted or crocheted;</td>
<td></td>
<td></td>
</tr>
<tr>
<td>62</td>
<td>Apparel and clothing accessories; not knitted or crocheted;</td>
<td></td>
<td></td>
</tr>
<tr>
<td>63</td>
<td>Textiles, made up articles; sets; worn clothing and worn textile articles; rags</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Agricultural products</th>
<th>07</th>
<th>Vegetables and certain roots and tubers; edible</th>
</tr>
</thead>
<tbody>
<tr>
<td>08</td>
<td>Fruit and nuts, edible; peel of citrus fruit or melons</td>
<td></td>
</tr>
<tr>
<td>12</td>
<td>Oil seeds and oleaginous fruits; miscellaneous grains, seeds and fruit, industrial or medicinal plants; straw and fodder</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Machinery</th>
<th>84</th>
<th>Nuclear reactors, boilers, machinery and mechanical appliances; parts thereof</th>
</tr>
</thead>
</table>

<table>
<thead>
<tr>
<th>Electrical equipment</th>
<th>85</th>
<th>Electrical machinery and equipment and parts thereof; sound recorders and reproducers; television image and sound recorders and reproducers, parts and accessories of such articles</th>
</tr>
</thead>
</table>

<table>
<thead>
<tr>
<th>Earth and stone including magnesite and magnesia</th>
<th>25</th>
<th>Salt; sulphur; earths, stone; plastering materials, lime and cement</th>
</tr>
</thead>
</table>

<table>
<thead>
<tr>
<th>Wood</th>
<th>44</th>
<th>Wood and articles of wood; wood charcoal</th>
</tr>
</thead>
</table>

<table>
<thead>
<tr>
<th>Vessels</th>
<th>89</th>
<th>Ships, boats and floating structures</th>
</tr>
</thead>
</table>

c. For paragraphs 4 and 5 of resolution 2397 (2017), the Panel uses the following HS codes. The Panel notes that annual caps are placed for the two items below.

- HS 2709: crude oil [cap: 4 million barrels or 525,000 tons]
- HS 2710, HS 2712 and HS 2713: refined petroleum products [cap: 500,000 barrels]

Source: The Panel.
Annex 45: Comparison table of International Trade Statistics and replies provided by Members States on trade with the DPRK

**Note: DPRK Trade Statistics and Member State’s reply cover the last quarter of 2021 and first quarter of 2022 (October 2021 to March 2022)

<table>
<thead>
<tr>
<th>No.</th>
<th>Member State (MS)</th>
<th>Trade Volume w/ DPRK</th>
<th>Restricted HS Code Trade w/ DPRK</th>
<th>MS Reply</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Export to</td>
<td>Export from</td>
<td>Import from</td>
<td>Import from</td>
</tr>
<tr>
<td>1</td>
<td>Armenia, Republic of</td>
<td>0</td>
<td>5</td>
<td>2 (HS Code 85)</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
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<td>6</td>
<td>Bosnia and Herzegovina</td>
<td>97</td>
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<td>15 (HS Code 84)</td>
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<tr>
<td>7</td>
<td>Brazil, Federative Republic of</td>
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<td>50</td>
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<td>1 (HS Code 63)</td>
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<td>3 (HS Code 56)</td>
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<td>Bulgaria, Republic of</td>
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<td>7,275 (HS Code 50)</td>
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<tr>
<td>9</td>
<td>Burundi, Republic of</td>
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<td>304</td>
<td>1178 (HS Code 2710)</td>
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<td>1095 (HS Code 2713)</td>
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<td>493 (HS Code 72)</td>
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<td></td>
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<td>13</td>
<td>Congo, Republic of the</td>
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</tr>
<tr>
<td>14</td>
<td>Costa Rica</td>
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</tr>
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<td>Czech Republic</td>
<td>0</td>
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<td>(Not Restricted)</td>
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<td>Restricted HS Code Trade w/ DPRK</td>
<td>MS Reply</td>
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<td>-----------------------------------------------</td>
</tr>
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<td></td>
<td>Export to</td>
<td>Import from</td>
<td>Export to</td>
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<td>Indonesia, Republic of</td>
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<td>108</td>
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<td>64 (HS Code 73)</td>
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<td>Nigeria</td>
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<td>13 (HS Code 55)</td>
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<td></td>
<td></td>
<td>367 (HS Code 73)</td>
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<td>31</td>
<td>Netherlands, Kingdom of the</td>
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<td></td>
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<td>32</td>
<td>Poland, Republic of</td>
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<td>Russian Federation</td>
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<td>34</td>
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</tr>
<tr>
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<td>South Africa, Republic of</td>
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<td>317</td>
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<td></td>
<td>39 (HS Code 84)</td>
</tr>
<tr>
<td>37</td>
<td>Spain, Kingdom of</td>
<td>78</td>
<td>15</td>
<td>64 (HS Code 85)</td>
</tr>
<tr>
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<td></td>
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<td></td>
<td>1 (HS Code 85)</td>
</tr>
<tr>
<td>38</td>
<td>Sweden, Kingdom of</td>
<td>59</td>
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<td></td>
</tr>
<tr>
<td>39</td>
<td>Thailand, Kingdom of</td>
<td>38</td>
<td>196</td>
<td>164 (HS Code 59)</td>
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<tr>
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<td></td>
<td></td>
<td></td>
<td>1 (HS Code 84)</td>
</tr>
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</table>
## Trade Volume w/ DPRK

<table>
<thead>
<tr>
<th>No.</th>
<th>Member State (MS)</th>
<th>Trade Volume w/ DPRK</th>
<th>Restricted HS Code Trade w/ DPRK</th>
<th>MS Reply</th>
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<tbody>
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<td>Export to</td>
<td>Import from</td>
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<tr>
<td>40</td>
<td>Togo, Republic of</td>
<td>0</td>
<td>2,164</td>
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<tr>
<td>41</td>
<td>Trinidad and Tobago, Republic of</td>
<td>0</td>
<td>219</td>
<td>7 (HS Code 73) 2 (HS Code 85) 41 (HS Code 72)</td>
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<td></td>
<td></td>
<td></td>
<td></td>
<td>as the country of origin/ country of origin was ROK</td>
</tr>
<tr>
<td>42</td>
<td>United Kingdom of Great Britain and Northern Ireland</td>
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<td>119</td>
<td>102 (HS Code 73) 16 (HS Code 85) 39 (HS Code 84)</td>
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<td>43</td>
<td>Zambia, Republic of</td>
<td>0</td>
<td>13</td>
<td>2 (HS Code 84)</td>
</tr>
</tbody>
</table>

**Source:** ITC Trade Map, accessed on 22 July, annotated by the Panel.
Annex 46: Replies from Member States

[Armenia]

PERMANENT MISSION OF THE REPUBLIC OF ARMENIA
TO THE UNITED NATIONS
119 East 36th Street, New York, New York 10016
Tel: 212-686-9979 Email: armenia@un.int

UN/3101/384/2022

29 June 2022, New York

With reference to your letter Ref: S/AC.49/2022/PE/OC.74 dated 3 June 2022, I am transmitting herewith the information, provided by the State Revenue Committee of the Republic of Armenia, according to which the country of origin of the items listed in the Tables 1 and 2 is the Republic of Korea. The inaccuracy of data is related to a technical error in the declaration of goods.

Attached please find the copies of the relevant declarations of goods.

The Permanent Mission of Armenia stands ready to provide any additional clarification, as needed.

EncL: 20 pages

Sincerely,

MHER MARGARYAN
Ambassador, Permanent Representative
Dear [Redacted]

Thank you for your letter of 3 June 2022, reference S/AC.49/2022/PE/DC.76, wherein the Panel of Experts established pursuant to Security Council Resolution 1874 (2009) requested information pertaining to reported trade between Canada and the Democratic People’s Republic of Korea (DPRK). More specifically, the Panel requested confirmation as to whether trade statistics reported by Canadian authorities to the International Trade Centre (ITC), involving electrical equipment subject to sectoral sanctions as stipulated in Resolution 2397 (2017), were accurate. The Panel also inquired as to whether such cargo containing the relevant items were inspected pursuant to paragraph 18 of Resolution 2270 (2016), and requested any other relevant information with respect to exports and imports with the DPRK.

For the data in Table 1 identified by the Panel in its letter, relating to electrical equipment (HS code 85), the Government of Canada can confirm that this information was inaccurately reported to the ITC and that these items were not imported by Canada from the DPRK.

The reason for these inaccuracies was determined to be the result of miscoding in relation to the country of origin for these items. The data will be updated and revised with the correct countries of origin in future submissions to the ITC.

Regarding the Panel’s request as to whether the cargo containing the relevant items were inspected pursuant to paragraph 17 of Resolution 2270 (2016), the Government of Canada notes that such inspections did not take place, as this was not required given that the specified trade did not actually involve imports from the DPRK.

Canada
With regard to sanctions, Canada implements United Nations Security Council decisions through regulations enacted under Canada’s United Nations Act. Sanctions regulations relating to the DPRK were first enacted in 2006 under the Regulations Implementing the United Nations Resolutions on the Democratic People’s Republic of Korea (DPRK) to implement Security Council Resolution 1718 (2006) into Canada’s domestic law. Contravening an order or regulation made under the United Nations Act is a criminal offence. Possible violations of sanctions are investigated and enforced by the Canada Border Services Agency and the Royal Canadian Mounted Police.

Please be assured that the Government of Canada takes our obligations as a UN Member State with the utmost seriousness. To that end, Canada continues to stand ready to support the important work of the Panel. Please do not hesitate to contact us further.

Sincerely,


Hon. Bob Rae, P.C., C.C.
Ambassador and Permanent Representative of Canada to the United Nations
1. Raw material and ferroalloys (OC. 77)

The Chinese customs authority has taken a series of effective measures in accordance with laws and regulations to ensure the implementation of DPRK-related embargo provisions of the Security Council.

The Panel’s question on the customs data has already been answered by China in January 2022. China would reiterate that the Panel’s understanding of the scope of embargo in the Security Council resolutions is not precise enough. The raw silk and silk waste imported from the DPRK under HS Code 50 fall in the category of raw materials, not textiles, whose exports are prohibited by the Security Council resolutions. The ferroalloys imported from the DPRK under HS Code 72 is also different from the iron and iron ore prohibited by the Security Council. We hope the Panel will not include the above-mentioned information into the report.
June 28, 2022

RE: Democratic People’s Republic of Korea (DPRK) Exports to Guyana:

I refer to your letter dated June 3, 2022 in which you are seeking verification of information on the exports of goods from the Democratic People’s Republic of Korea (DPRK) to Guyana during the period October 2021 to March 2022. The information gathered will be utilized to examine and analyses whether Guyana is in compliance with the implemented measures imposed on the DPRK by Security Council resolutions 1718 (2006), 1874 (2009), 2087 (2013), 2094 (2013), 2270 (2016), 2321 (2016), 2356 (2017), 2371 (2017), 2375 (2017) and 2397 (2017).

The GRA has reviewed your request and wishes to advise that a thorough examination was conducted in ASYCUDA and the following should be noted:

- As it relates to point 1, there was a variance in the approximate value for table 1: Machinery (HS Code 84) as shown below.

<table>
<thead>
<tr>
<th>DATE</th>
<th>INFORMATION PRESENTED</th>
<th>INFORMATION REFLECTED IN ASYCUDA</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>REPORTING COUNTRY</td>
<td>PARTNER</td>
</tr>
<tr>
<td></td>
<td>COUNTRY</td>
<td>CODE</td>
</tr>
<tr>
<td>Oct-21</td>
<td>Guyana</td>
<td>DPRK</td>
</tr>
<tr>
<td>Jan-22</td>
<td>Guyana</td>
<td>DPRK</td>
</tr>
<tr>
<td>Feb-22</td>
<td>Guyana</td>
<td>DPRK</td>
</tr>
<tr>
<td>Mar-22</td>
<td>Guyana</td>
<td>DPRK</td>
</tr>
</tbody>
</table>

- Additionally, an in-depth examination was conducted in ASYCUDA on the individual declarations referencing the country of origin as DPRK. Based on the examination, it was revealed that while the e-SAD showed the country of origin as “DPRK”, the attached invoices and waybills referenced suppliers’ addresses as The Republic of Korea. Furthermore, three (3) of the nine (9) declarations showed the country of export as Trinidad and Tobago and the Country of Origin as Korea and one (1) showed the export as Panama and the Country of origin as China. It may be concluded based on the investigation conducted that the Brokers erroneously selected the country of origin as Democratic People’s Republic.
of Korea. This may be attributed to Brokers not being familiar with the difference between the Democratic People’s Republic of Korea and The Republic of Korea. (See table 2 below).

Going forward ASYCUDA would be amended to include Democratic People’s Republic of Korea (North Korea) and The Republic of Korea (South Korea).

<table>
<thead>
<tr>
<th>Declaration Number</th>
<th>Country of Origin on e-SAD</th>
<th>Exporter according Waybill and Invoice</th>
<th>Country of Origin according to invoice</th>
</tr>
</thead>
<tbody>
<tr>
<td>GY401 2022 362</td>
<td>Korea Democratic People’s Rep.</td>
<td>Massy Automotive Components O’meara Road Arima Trinidad &amp; Tobago</td>
<td>Korea</td>
</tr>
<tr>
<td>GY405 2022 339</td>
<td>Korea Democratic People’s Rep.</td>
<td>Top Global Parts Co., Ltd. 2F Dong Sung Bldg, 94-89 Youngd 7-Ga, Youngdeungpo-Gu, Seoul, Korea</td>
<td>The Republic of Korea</td>
</tr>
<tr>
<td>GY408 2022 382</td>
<td>Korea Democratic People’s Rep.</td>
<td>LG Electronics Panama, RUC 6490-0013-074805D.V.42. CLAVE R056 Avenida 3A, Diagonal A Las Oficinas De Aduana, Area Commercial Coco Solito, Zona Libre De Colon. Rep. Panama</td>
<td>China</td>
</tr>
<tr>
<td>GY404 2022 6651</td>
<td>Korea Democratic People’s Rep.</td>
<td>Juno Heung Filter Co Ltd 20 Dongkyo Ro Pocheon Si Gyeonggi Do, Korea Tel: 82 31 541 7111</td>
<td>The Republic of Korea</td>
</tr>
<tr>
<td>GY405 2022 2880</td>
<td>Korea Democratic People’s Rep.</td>
<td>Top Global Parts Co., Ltd. 2F Dong Sung Bldg, 94-89 Youngdeungpo-Dong 7-Ga, Youngdeungpo-Gu, Seoul, Korea</td>
<td>The Republic of Korea</td>
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<tr>
<td>GY412 2021 13349</td>
<td>Korea Democratic People’s Rep.</td>
<td>Massy Automotive Components O’meara Road Arima Trinidad &amp; Tobago</td>
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<tr>
<td>GY403 2021 58263</td>
<td>Korea Democratic People’s Rep.</td>
<td>Noble Drilling International Services Pte Ltd C/O Ceva Logistics Korea Inc. 5F, S6 Magsajungang-Ro, Gangseo-Gu, Seoul, South Korea Zip: 07551</td>
<td>The Republic of Korea</td>
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<td>GY412 2021 11097</td>
<td>Korea Democratic People’s Rep.</td>
<td>Amos Korea Co Ltd</td>
<td>The Republic of Korea</td>
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</table>
• Referencing point 2., as it relates to paragraph 18 of the resolution 2270 (2016) and paragraph 20 of resolution 2397 (2017), there was no need for any seizure or disposal of cargo, since the verification in ASYCUDA revealed that the consignments originated from The Republic of Korea (South Korea), or directly exported from Panama and Trinidad.

• In relation to point 3., there were no actions taken by the Guianese authorities since the country of origin based on the supplier’s information on the invoices referenced The Republic of Korea (South Korea). Please see addresses referenced in Table.

If you have any further clarifications, please feel free to contact my Office at 227-6060 Ext 2601 or 2602.
The Permanent Mission of the Islamic Republic of Mauritania to the United Nations presents its compliments to the Panel of Expert established pursuant to resolution 1874 (2009), and in reference to your letter S/AC.49/2022/PE/OC.81, dated June 3rd 2022, I have the honor to inform you that we received a response stating that confusion happened at the Customs level in naming the country of origin as Democratic People’s Republic of Korea instead of Busan, Republic of Korea, which is the main source of these shipments as contained in the attached documents. Other than that, the Mauritanian authorities are not aware of any imports or exports operations to and from Democratic People’s Republic of Korea.

The Permanent Mission of the Islamic Republic of Mauritania to the United avails itself of this opportunity to renew to the Panel of Expert established pursuant to resolution 1874 (2009), the assurances of its highest consideration.

New York, July 20th 2022

Security Council Committee established pursuant to resolution 1874 (2009)
Dear Coordinator,

The Permanent Mission of Saint Vincent and the Grenadines to the United Nations presents its compliments to the Office of the Coordinator of the Panel of Experts established pursuant to Security Council Resolution 1874 (2009) and has the honour to refer to the inquiry made via the latter’s Correspondence No. S/AC.49/2022/FE/OC.162, dated June 23, 2022, regarding a suspected trade made between Saint Vincent and the Grenadines and the DPRK in items that are covered by the relevant sectoral sanctions provisions in resolutions 2270 (2016), 2321 (2016), 2371 (2017), 2375 (2017) and 2397 (2017).

In this connection, the Permanent Mission, on behalf of the Government of Saint Vincent and the Grenadines wishes to inform that the trade data from the International Trade Centre (ITC) Trade Map between October 2021 and March 2022, indicating the DPRK transferred to Saint Vincent and the Grenadines items in the following categories subject to the sectoral sanctions pursuant to resolution 2321 (2016): copper, is in fact inaccurate.

The matter was investigated by the Customs and Excise department of Saint Vincent and the Grenadines, and it was determined that an error was made by a shipment broker in the State, who inadvertently entered the country DPRK as the source of the material in question, as oppose to the Republic of Korea where the material in question actually originated from.

Additionally, the Ministry takes this opportunity to transmit herewith the full report from the Customs and Excise Department explaining the cause of the inaccuracy along with all relevant evidence.

The Mission further informs that Saint Vincent and the Grenadines has already taken the necessary steps to correct the information held at the ITC on this matter, and reiterates the State’s full compliance with all
sanctions measures under the purview of the esteemed Panel of Experts (POE), as confirmed in the last report by the State to the POE.

The Permanent Mission of Saint Vincent and the Grenadines to the United Nations avails itself of this opportunity to renew to the Office of the Coordinator of the Panel of Experts established pursuant to Security Council Resolution 1874 (2009) the assurances of its highest consideration.

Sincerely,

[Signature]

H.E. Inga Rhonda King
Permanent Representative
21 July 2022

I should like to refer to your letters dated 3 and 23 June 2022 requesting the assistance of the Government of Trinidad and Tobago in providing information concerning reported trade data that listed the Democratic People’s Republic of Korea (DPRK) as the partner country in the following categories subject to sanction pursuant to Security Council resolutions 2371 (2017) and 2397 (2017): iron, steel products and electrical equipment.

In this connection, based on a review of invoices, as well as conversations with the respective importers, the Government of Trinidad and Tobago wishes to advise that the DPRK was erroneously selected by each importer as the country of origin. This error can occur since the options presented for country selection are based on the official country names as opposed to their common names.

In this regard, please see the enclosed invoices pertaining to the shipments referenced in the aforementioned correspondence from the Panel of Experts, which show the country of origin as the Republic of Korea (South Korea) as follows:

a) Attachment I: Iron and Steel Products (HS Code 73);

b) Attachment II: Electrical Equipment (HS Code 85); and

c) Attachment III: Iron (HS Code 72).

Given that these invoices contain sensitive information as a result of negotiations between the supplier and importer, the Government of Trinidad and Tobago requests that the information provided is treated with the highest standards of confidentiality and should be used solely for the information of the Security Council and the 1718 Committee.
REQUEST BY THE UN PANEL OF EXPERTS (POE) ON THE DPRK ON INFORMATION REGARDING GLOBAL COMMUNICATIONS (GLOCOM)

Letter’s Date : 13 October 2021

1. Any comments you may have on the authenticity of the media report in Annex 1.

The Malaysian authorities confirmed that Global Communications (Glocom) has never operated in Malaysia.

2. Confirmation of the current operation of Glocom (and any other DPRK-affiliated businesses) in your country along with:

Global Communications (Glocom) has never operated in Malaysia.

However, there were two companies that the PoE suspected to be the ‘front companies’ to promote Glocom’s products, namely International Global Systems Sdn. Bhd. and International Golden Services Sdn. Bhd. Both companies have already been dissolved.

2.1. The names of owners and managers of Glocom whilst active in Malaysia.

As mentioned above, Glocom has never operated in Malaysia.

The names of directors and shareholders of International Global Systems Sdn. Bhd. and International Golden Services Sdn. Bhd. were mentioned in our response to PoE’s letter ref. no. S/AC.49/2016/PE.OC.999.

2.2. The number of DPRK staff employed by Glocom.

As mentioned earlier, Glocom has never operated in Malaysia.

As for the two companies concerned, there were three DPRK nationals who worked with International Global Systems Sdn. Bhd. (Ryang Su Nyo, Pyon Won Gun and Pae Won Chol), and two with International Golden Services Sdn. Bhd. (Kim Chang Hyok and Kim Un Sim).
2.3. Types and numbers of the passports and visas used by DPRK nationals employed by and affiliated with Glocom in your country, as well as their associated travel records.

As mentioned earlier, Glocom has never operated in Malaysia.

Nevertheless, please find the records of entries and exits to/from Malaysia of Ryang Su Nyo, Pyon Won Gun and Kim Chang Hyok, which were already shared with the PoE in our response to the PoE’s letter ref. no. S/AC.49/2016/PE/OC.999.

2.4. Copies of property leases for Glocom.

As mentioned earlier, Glocom has never operated in Malaysia.

2.5. Information on revenue made by Glocom whilst active in Malaysia.

As mentioned earlier, Glocom has never operated in Malaysia and there was no record of any trade activities under a company named Glocom.

2.6. Amount paid in taxes, if any.

As mentioned earlier, Glocom has never operated in Malaysia and there was no record of any trade activities under a company named Glocom.

2.7. Information on the bank account(s) used by Glocom including records of transactions relating to operating expenses including but not limited to the purchase of supplies, paying of rent, deposit of or transfer of funds. Include all relevant invoices and remittance documents showing amounts transferred both to and from the account. If funds were deposited or withdrawn in cash, please provide copies of all relevant bank documents, invoices and receipts.

As mentioned earlier, Glocom has never operated in Malaysia.

For International Golden Services Sdn. Bhd., they had three bank accounts with CIMB Bank Berhad, i.e., one current account and two foreign currency accounts, from July 2012 until April 2015. Please find the information on bank accounts as well as records of some transactions undertaken from the bank accounts of International Golden Services Sdn. Bhd. in our responses to PoE’s letters ref. no. S/AC.49/2016/PE/OC.999, S/AC.49/2016/PE/OC.26 and S/AC.49/2017/PE/OC.108.
As for the International Global Services Sdn. Bhd., the Malaysian authorities do not have any other details regarding other bank accounts used by the company.

2.8. Wages currently being paid to DPRK workers, if any.

Since the severance of diplomatic ties between Malaysia and DPRK on 19 March 2021, there is no DPRK national living/working in Malaysia.

2.9. Information on all contacts between the DPRK embassy (before its closure in March 2021) and Glocom or its associated businesses.

As mentioned earlier, Glocom has never operated in Malaysia.

2.10. The specific actions undertaken by Malaysian authorities against Glocom and its associates in recent years, if any.

As mentioned earlier, Glocom has never operated in Malaysia.

Nevertheless, the Malaysian authorities have undertaken steps in ensuring that Malaysian citizens who had business ties with Kim Chang Hyok have severed such ties with the latter.

The Royal Malaysia Police (RMP) has been constantly working with relevant authorities and foreign intelligence agencies to trace, curb and conduct illicit activities conducted in Malaysia.

2.11. Copies of any investigation or inquiry by your competent authorities on the activities of Glocom and its parent companies, any of its subsidiaries, or related companies for the past five years; and

NIL.

2.12. Measures taken by your competent authorities to prevent the provisioning of financial services or the transfers of any financial or other asset or resources, including cash, letters of credit, and other financing instruments, that could contribute to the DPRK’s nuclear or ballistic missile programmes, or other activities prohibited by relevant resolutions.

Malaysia’s implementation of the operative provisions of the UN Security Council sanctions resolutions on DPRK is being governed by several laws and regulations including those described in Malaysia’s response to PoE’s letter ref. no. S/AC.49/2016/PE/OC.269.
Annex 48: Reply from Canon

May 13, 2022

We would like to report the final investigation results regarding the cameras that are missing supply channel information in relation to Inquiry(3) as follows.

INQUIRY(3) “Any specific supply channel information for the cameras mentioned in Fig 4 (purchase location, date of purchase, price, information on the buyer(s))”

Canon EOS 70D:
- This serial number is not for sales purpose but used as a sample product for sales promotion at Canon (China) Co. LTD.
  All the sample products must be disposed after the promotion period according to Canon’s internal rule. And thus this camera was handed over to the disposal company in 2016.

Canon EOS 60D:
- We could manage to find out the manufacturing date and supply channel information after intensive investigation with manufacturing factory and marketing subsidiary.
  We sincerely apologize for our previous answer as to this serial number on the letter dated 15 April 2022.

Canon EOS 60D:
- This serial number is not for sales purpose but used as an inspection tool in the manufacturing process at one of our factories, Canon Opt. Malaysia which manufactures camera lenses.
  All the cameras for inspection purpose in our factory must be disposed after the usage period according to Canon’s internal rule.
  And thus this camera was handed over to the disposal company.
  However disposal record is not available because the retention period of the document had expired based on the internal rule in Canon Opt. Malaysia.
We hope that our investigation results would meet your expectations. Please do not hesitate to contact me if you require any further questions.

Yours faithfully,

Global Logistics Management Center
Canon Inc.

Source: The Panel.
Annex 49: Reply on Cameras from China / Japan

[China]

3. Japanese cameras (OC. 109)

The investigation requirement of the letter is beyond the mandate of related resolutions. The DPRK-related Security Council resolutions do not include camera in the list of prohibited luxury goods, nor do they give mandate to the panel to explain the scope of luxury goods. The information from the media is far from accurate. We hope the Panel will carry out its work on the basis of facts, and not include the information unverified or even inconsistent with the facts into its report.
The Government of Japan highly values the work of the Panel of Experts established pursuant to United Nations Security Council Resolution (UNSCR) 1874 (hereinafter “the Panel”) as well as that of the Security Council Committee established pursuant to UNSCR 1718 (hereinafter “the 1718 Committee”), and reaffirms its commitment to cooperate with the Panel to ensure the full and strict implementation of all relevant UNSCRs against North Korea.

Upon instructions from the capital, I have the honour to share Japan’s response, as attached, to your letter dated 9 June 2022 (Reference: S/AC.49/2022/PE/OC.106) with respect to information on the sales of Canon and Nikon cameras in Japan.

The Government of Japan reaffirms its commitment to continue working closely with the Panel and the 1718 Committee. Should the Panel have any inquiries, please contact the Permanent Mission of Japan to the United Nations.

Please accept the assurance of my highest esteem.

Kimihiro ISHIKANE
Ambassador Extraordinary & Plenipotentiary
Permanent Representative of Japan to the United Nations
Japan’s response
regarding the information on the sales of Canon and Nikon cameras in Japan

1 Japan's Foreign Exchange and Foreign Trade Act prohibits the export to North Korea of all goods, not just those prohibited by Security Council sanctions, and we will continue to thoroughly enforce such measures, including border control. Since the introduction of these measures, we have been asking for the understanding and cooperation of related entities to ensure that the full ban on exports to North Korea is enforced. Since the economic sanctions against North Korea were initiated in 2006, we have been issuing reminders and requests for cooperation to industry associations (about 1,000 organizations) and local customs offices every one to two years (every extension of its own sanctions under Article 10 of the Foreign Exchange and Foreign Trade Act. At first, every six months, more recently every two years). In addition, trade management training, including North Korean sanctions, is conducted annually, with customs officials and police officers participating.

2 We are aware that both Canon and Nikon have thorough distribution controls and have responded to the Panel's inquiry in extremely good faith. With respect to the sale of consumer products, such as the subject of the inquiry, there is nothing unnatural about the situation in which a manufacturer is unable to trace the distribution of products beyond the retailer. The issue of the transfer of samples or inspection equipment, which the Panel's letter describes as "operations that may be illegal" is whether the products were properly handled after being delivered to the disposal companies in China or Malaysia. Thus we understand those occurred outside of Japan.

3 In any case, as stated above, the Government of Japan will thoroughly enforce the ban on exports to North Korea of all goods, not only prohibited goods under Security Council sanctions, in accordance with Japan's domestic laws.
The Government of Japan highly values the work of the Panel of Experts established pursuant to United Nations Security Council Resolution (UNSCR) 1874 (hereinafter "the Panel") as well as that of the Security Council Committee established pursuant to UNSCR 1718 (hereinafter "the 1718 Committee"), and reaffirms its commitment to cooperate with the Panel to ensure the full and strict implementation of all relevant UNSCRs against North Korea.

Upon instructions from the capital, I have the honour to share Japan’s response, as attached, to your letter dated 1 March 2022 (Reference: S/AC.49/2022/PE/OC.5) with respect to a Secure Digital (SD) card found in mail sent to DPRK.

The Government of Japan reaffirms its commitment to continue working closely with the Panel and the 1718 Committee. Should the Panel have any inquiries, please contact the Permanent Mission of Japan to the United Nations.

Please accept the assurance of my highest esteem.

Kimihito ISHIKANE
Ambassador Extraordinary & Plenipotentiary
Permanent Representative of Japan to the United Nations
Japan’s response to Panel’s inquiry
regarding a Secure Digital (SD) card found in mail sent to DPRK

1 Basis of the measure
The basis of the measure that the Government of Japan has taken with regard to the said SD card is found in Act on Special Measures Concerning Cargo Inspections Conducted by the Government Taking into Consideration United Nations Security Council Resolution 1874, specifically its paragraph 4 of Article 3, paragraph 2 of Article 4, and paragraph 1 and 2 of Article 5. SD card is classified as a “luxury item” based on its “I”, sub-paragraph 1 of Article 2, paragraph 2 of Article 1 of its Order for Enforcement, and section 21 of its Appendix Table 6 under its Order for Enforcement.

2 Details of the SD card:
- Manufacturer and type: SanDisk Ultra 8GB HC1 40MB/S
- Content stored: 12 files of filename extension WAV (containing picture of transceiver display and voice,) and 7 files of filename extension MP4 (voice including songs).

3 Details of the sender and the addressee:
- Sender: [Redacted]
- Addressee: The Voice of Korea Radio of the Radio and Television Broadcasting Committee of the Democratic People’s Republic of Korea (address: Jonsung-dong, Moranbong District, Pyongyang)
- We do not have any further information regarding the sender and the addressee.

4 Practice and experience of deliveries of international mail addressed to North Korea since 2017
- Since June 2009, an export from Japan to North Korea has been generally prohibited. When there is an international mail to North Korea, the Japanese custom authorities have instructed to the Japan Post Ltd. to present it to the authorities. The custom authorities then inspect the mail, except in the case of a letter or diplomatic mail, in accordance with the Customs Act. When the authorities have
Annex 51: Additional Information on the Voice Phishing Hacking Applications sold by DPRK IT workers, including screenshots of Demonstration Video Clips

Screenshot of Song Rim explaining how to use the remotely controllable hacking application

1. Device information
2. Setting for redirection (of outgoing calls from the hacked smartphone)
3. Setting to disguise the caller’s number (into a fake number) displayed on the hacked smartphone
4. Blacklist (blocked numbers)
5. User management
6. Voice recording
7. Video recording
8. Calls recording
9. Photo data
10. GPS
11. Mobile number
12. Service provider
13. Model name of mobile
14. Date and time the hacking application was installed
Screenshot of Song Rim’s demonstration video clip showing the redirection function of outgoing calls from hacked smartphone

[Redirection function for outgoing calls]

◎ Purpose: When a victim makes a call from a hacked smartphone to a legitimate financial institution phone number, for example, the call can be redirected to the voice phishing group’s office (call center, mobile) with the victim being unaware of the redirection.

◎ Demonstration of the redirection function

   Photo 1: Remote control programme setting
   (circled in red, voice phishing group’s mobile no. / circled in yellow, fake no.)

   Photo 2: Demonstration of redirecting outgoing calls from the hacked smartphone to voice phishing group’s mobile
   (circled in white, hacked smartphone no. / circled in yellow, fake no.)

Source: Member State, annotated by the Panel.
Annex 52: Information on DPRK IT Worker Song Rim

DOB: Feb. 25, 1991
Affiliation/Position: Head of IT development department of Biryugang Overseas Technology Cooperation Company under the Dandong branch of Hapjanggan Trading Corporation
Phone No.: [Redacted]
WeChat ID: [Redacted]
Major activities
- Illegal trade of hacking apps with voice phishing crime rings
- Won SW development contracts under the fraudulent identity as a Chinese IT developer on LinkedIn

Source: Member State

[Alias Linked in Profile]

Source: LinkedIn, annotated by Member State
Annex 53.1: Kimsuky’s Cyberattacks using ‘KONNI’ Malware

According to multiple reports, Kimsuky hackers have attacked political institutions in several Member States, using the ‘KONNI Remote Administration Tool (RAT)’ malware to harvest credentials and compromise victims. A cybersecurity company noted that “spear phishing emails usually are weaponized with macro embedded documents that upon opening drop one of KONNI RAT variants”. Using the harvested credentials, the perpetrators gain access to sensitive information or deploy additional ransomware to generate illicit revenue. Recently, this malware has been found to include significant updates such as code improvements to make detection harder. The Panel itself has also received spoofed phishing emails carrying the ‘KONNI’ tool.

Source: The Panel.


112 S/2021/211, para. 128
Annex 53.2: Links to reports from Ahnlabs ASEC in 2022

**Kimsuky Group**

- [Kimsuky’s Attack Attempts Disguised as Press Releases of Various Topics](#)
  - (25 May 2022)
- [APT Attacks Using Word File Disguised as Donation Receipts for Uljin Wildfire (Kimsuky)](#)
  - (1 April 2022)
- [VBS Script Disguised as PDF File Being Distributed (Kimsuky)](#)
  - (28 March 2022)
- [APT Attack Using Word Files About Cryptocurrency (Kimsuky)](#)
  - (25 March 2022)
- [APT Attack Attempts Disguised as North Korea Related Paper Requirements (Kimsuky)](#)
  - (22 February 2022)
- [Distribution of Kimsuky Group’s xRAT (Quasar RAT) Confirmed](#)
  - (8 February 2022)

**Lazarus Group**

- [Lazarus Group Exploiting Log4Shell Vulnerability (NukeSped) - ASEC BLOG (ahnlab.com)](#)
  - (19 May 2022)
- [New Malware of Lazarus Threat Actor Group Exploiting INITECH Process - ASEC BLOG (ahnlab.com)](#)
  - (26 April 2022)

*Source: Ahnlabs ASEC, annotated by the Panel.*
Annex 54: Reply from the Russian Federation to the Panel

Original

В соответствии с запросом группы экспертов сообщаем следующее.

По информации компетентных ведомств, на территории Российской Федерации аккредитованных подразделений Министерства народных вооруженных сил КНДР, отвечающих за торговлю оружием, включая «Департамент 53», не имеется.

Указанные в обращении северокорейские граждане Choe Hyon Il, Song Il Hyok и Kim Un Song являются дипломатическими сотрудниками посольства КНДР в Москве. Сведениями о приобретении ими продукции военного и двойного назначения, а также об использовании посольства КНДР в России для закупок товаров, на которые распространяются международные санкционные ограничения, компетентные ведомства не располагают.

Информации о совершении таможенных операций по запрашиваемой продукции в центральной базе данных единой автоматизированной системы таможенных органов не выявлено. В базе данных финансового мониторинга отсутствуют сведения о контрактах «Департамента 53» по приобретению продукции оборонного или военного назначения и о соответствующих им транзакциях.

Officially translated from Russian

As requested by the Panel of Experts, we hereby report the following.

According to the information received from the competent agencies, there are no accredited units of the Ministry of People’s Armed Forces of the Democratic People's Republic of Korea (DPRK) responsible for the arms trade, including “Department 53”, on the territory of the Russian Federation.

The North Korean citizens mentioned in the submission are diplomatic staff members of the DPRK Embassy in Moscow, Choi Hyon Il, Song Il Hyok and Kim Un Song. The competent authorities have no information about their purchases of military and dual-use products, or about the use of the DPRK Embassy in Russia for the purchase of goods subject to international sanctions restrictions.

No information on customs operations for the requested items was found in the central database of the unified automated system of the customs authorities. The financial monitoring database does not contain information on “Department 53” contracts for the purchase of defence or military items and their corresponding transactions.
Annex 55: Reply from Syria to the Panel

THE PERMANENT MISSION OF THE SYRIAN ARAB REPUBLIC TO THE UNITED NATIONS
820 Second Ave., 15th Floor, New York, N. Y. 10017
Tel: (212) 661-1313
Fax: (212) 983-4439
E-mail: exesec.syria@gmail.com

PM/2022/2 (S)
30 June 2022

The Permanent Mission of the Syrian Arab Republic to the United Nations presents its compliments to the Coordinator of the Panel of Experts established pursuant to Security Council Resolution 1874 (2009) and with reference to his letter number S/AC.49/2022/PE/OC.99 dated 03 June 2022 has the honor to inform the Panel that there is no cooperation in the military domain between the Syrian Arab Republic and the Democratic People’s Republic of Korea, and that the information provided to the Panel is categorically incorrect.

The Permanent Mission of the Syrian Arab Republic to the United Nations avails itself of this opportunity to renew to the Coordinator of the Panel of Experts established pursuant to Security Council Resolution 1874 (2009) the assurances of its highest consideration.

Coordinator of the Panel of Experts established pursuant to Security Council Resolution 1874 (2009)
New York, NY.
Annex 56: Reply from China to the Panel

6. DPRK Representatives in China (OC. 103)

China has always been strictly implementing the DPRK-related embargo provisions of the Security Council resolutions and strictly regulating the export of military items. China has put in place a full-fledged policy and legal system of export control with strict implementation. No evidence of any activities related to the illicit trade of weapons was found within China. The information provided by the Panel’s letter is very limited, and the persons cannot be accurately verified and targeted with names only.
Annex 57: Algeria

1) **Construction workers**
   According to information received by the Panel, the DPRK company Namgang Construction General Corporation contracted with the company from a third country to provide DPRK nationals to work in Algeria on construction projects in June and July 2021. This cooperation may have been structured as a joint venture. The Panel notes that Namgang Construction General Corporation might utilise the alias “Ryongrim Construction Company” in Algeria.

2) **Reply from Algeria**
   Algeria replied to the Panel’s enquiry that neither DPRK companies exist in Algeria and these companies have never been registered in official records (see figure 57).
Figure 57: Reply from Algeria

The Permanent Mission of the People’s Democratic Republic of Algeria to the United Nations presents its compliments to the Panel of Experts established pursuant to United Nations Security Council resolution 1874 (2009), and with reference to its letter S/AC.49/2022/PE/OC.17 dated 18 March 2022, has the honour to inform that the investigation so far conducted by the Algerian Authorities revealed that neither DPRK company named “Namgang Construction General Corporation” or acting under the alias “Ryongrim Construction Company” exist in Algeria.

The Algeria Ministry of Trade and Export Promotion indicated that these companies have never been registered on the National Centre of Trade Register. The Ministry of Labor, Employment, and Social Security also indicated that these companies do not appear in its official records. Both companies have not contracted any agreement or joint venture in Algeria with companies activating in the area of building and construction or civil engineering.

Furthermore, the Algerian Authorities expressed their readiness to share with the Panel of experts any updates in this regard.

The Permanent Mission of the People’s Democratic Republic of Algeria to the United Nations avails itself of this opportunity to renew to the Panel of Experts established pursuant to United Nations Security Council resolution 1874 (2009), the assurances of its highest consideration.

New York, May 5th, 2022

New York

Address: 326 East 48th Street 10017, New York
Phone: +12127501960, Fax: +12127599538,
E-mail: Algeria@un.int; algeriamission326@gmail.com
Annex 58: Corporate registry of DRPK entities in Cambodia (Sunrise Horizon Co., Ltd and Keochakrey Trading Co., Ltd)

Source: Opencorporates, Business registration of Cambodia.
Annex 59: Côte d’Ivoire

According to information received by the Panel, **Korea Moranbong Medical Cooperation Center (Moranbong Medical)** entered into two separate contracts with medical centres in Côte d’Ivoire covering the employment of DPRK medical doctors in June and July 2019. The Côte d’Ivoire entities partnering with the DPRK were as follows:

- The Regional Hospital Center of Divo
- The Indica Diedri Pharma Medical Center in Abidjan

Both relationships, which appeared to be structured as joint ventures or cooperative entities, involved the DPRK sending doctors and medical workers to Côte d’Ivoire for several years, an expansion of the partnership over time, and profit-sharing. The Panel has yet to receive a reply from Côte d’Ivoire.
Annex 60: Lao People’s Democratic Republic

The Panel has continued its investigations into the current status of the DPRK workers in Laos. According to recent information provided by a Member State, a team of DPRK IT workers have continued to work in Laos. These workers are associated with Lao-Toshyo IT Service Company Ltd and the details of information are below.

Laos already replied to the Panel in July 2020 that the operation of Lao-Toshyo IT service Company Ltd was cancelled (see figure 60) in June 2020 and there is no Lao company hiring DPRK IT workers. Investigations continue.

DPRK IT workers reportedly located in Laos:
- Kim Chol Hun
- Kim Kum Il
- Ri Song Kuk
- Sin Chun Song
- Ko In Jae

DPRK IT workers in Laos are associated with the following company and address:
Company name: Lao-Toshyo IT Service Company Ltd
Address: House 46, unit 3, Phonsinuan Village, Sisattanak District, Vientian

Figure 60: Corporate registry of Lao-Toshyo IT Service Company Ltd

Source: Laos National Enterprise Database.
Annex 61: Republic of the Congo

According to information received by the Panel, Korea Moranbong Medical Cooperation Center worked with the authorities of the Republic of the Congo to extend work visas for several DPRK medical doctors working in the Republic of the Congo in March 2021. One of these doctors worked at the Republic of Congo Military Medical University Nerve Science Department.

The information shows that Moranbong Medical has established a joint venture medical clinic with the Congo entity ‘Association of Humanitarian Development and Actions (ADAH) of Congo113’. This joint venture clinic is the Royal Health Polyclinic, and its staff included multiple DPRK and Congo doctors.

Moranbong Medical also established a medical joint venture in 2017 with the Congo entity ‘Foundation Ecobahou Systems Plus (Ecobahou)’ to establish medical facilities across the Republic of Congo. As part of this joint venture, Moranbong Medical was to provide teams of DPRK medical specialists to work in the facilities.

The Panel has yet to receive a reply from the Republic of the Congo.

113 Association de Développement et d’Action Humanitaire (ADAH).
Annex 62: Russian Federation

According to the Russian media ASTV on 18 August 2021, DPRK nationals are working in the construction site in Yuzhno-Sakhalinsk city, Sakhalin. ASTV reported that residents of Yuzhno-Sakhalinsk are unhappy with the sounds, including North Korean tunes from the construction site that wake them up early in the morning. ASTV, whose company's office is located in close proximity to the construction site, confirmed the claim of residents and interviewed the contractor "SZ "Рыбоводстрой" (ООО "СЗ "РЫБОВОДСТРОЙ") for a comment. The foreman of the company confirmed that a large number of workers from North Korea are actually working at the facility. They promised that they will take into the claims into account, to make the music quieter, and to ensure silence early in the morning.

The Russian company has yet to respond to the Panel’s enquiry.

фото: архив astv.ru

Жители Южно-Сахалинска устали просыпаться под северокорейскую музыку с соседней стройки
Претензий к композициям у них нет, но не устраивает раннее время ежедневных трансляций

Жители Южно-Сахалинска недовольны звуками со стройки, которые будят их рано утром. К шуму техники они давно привыкли, однако последние дни на него наложились и северокорейские напевы.
Как сообщила жительница одного из домов по улице Комсомольской, претензии вызывает огромная стройка, расположенная в районе перекрёстка улиц Комсомольской и Пограничной. Здесь возводят сразу шесть многоэтажных жилых секций на участке общей площадью более 3 гектаров.
- На объекте работают северокорейские бригады. Претензий к ним нет, не пьют, не дебошируют, мы их и не видим. Однако национальная музыка вечером и рано утром - это не то, что я хотела бы слушать каждый день, - поделилась горожанка.
Информацию подтверждают и сотрудники astv.ru, офис компании находится в непосредственной близости от строящегося объекта. Уже в семь утра северокорейские мотивы врываются в окна, органично сочетаясь со строительным грохотом. Редакция astv.ru обратилась за комментарием к подрядчику. Судя по информации на паспорте объекта, строительство ведёт ООО "СЗ "Рыбоводстрой".

Прораб подтвердил, что на объекте на самом деле работают большое количество рабочих из Северной Кореи. Замечания обещали учесть, музыку сделать тише, а рано утром обеспечить режим тишины.

Annex 63: Reply from Russian Federation

1. "SZ"Rybovostroi

В связи с запросом группы экспертов Комитета СБ 1718 по КНДР ОС.23 сообщаем следующее.

ООО «СЗ «Рыбоводстрой» является девелоперской организацией, в штате которой граждане КНДР не состояли и не состоят. Российские компетентные ведомства сведениями об использовании этой компанией северокорейских рабочих при строительстве жилого комплекса «Авангард» в Южно-Сахалинске не располагают. Ссылка в статье на северокорейскую музыку является субъективной оценкой одной из жительниц Южно-Сахалинска.

В настоящее время трудовую деятельность на территории сахалинской области граждане КНДР не осуществляют. Действительных разрешений на работу у них нет. Возвращение на родину тех, у кого срок действия разрешительных документов на пребывание в нашей стране истек, не представляется возможным в связи с приостановкой транспортного сообщения с КНДР из-за коронавирусной пандемии.

Translated from Russian

In connection with the request from the Panel of Experts on the Democratic People’s Republic of Korea of the Security Council Committee established pursuant to resolution 1718 (2006) contained in note OC.23, we should like to inform you of the following.

SZ Rybovostroi LLC is a real estate development organization that has not employed and does not employ any nationals of the Democratic People’s Republic of Korea. The Russian competent agencies have no information about the use by this company of workers from the Democratic People’s Republic of Korea in the construction of the Avangard apartment complex in Yuzhno-Sakhalinsk.

The reference in the article to North Korean music is a subjective assessment by one resident of Yuzhno-Sakhalinsk.

No work is currently being done in Sakhalin Province by nationals of the Democratic People’s Republic of Korea. They do not have valid work permits. Those whose permits to stay in the Russian Federation have expired are not able to return to their home country because transport links with the Democratic People’s Republic of Korea have been suspended owing to the coronavirus disease (COVID-19) pandemic.
2. Pyongyang Kwangmyong Information Technology Corporation

В связи с запросом группы экспертов ОС.153 сообщаем следующее.

Северокорейская корпорация информационных технологий «Пхеньян Кванмён» (Pyongyang Kwangmyong Information Technology Corporation) на территории Приморского края не зарегистрирована, к административной ответственности не привлекалась, по вопросу оформления виз и приглашений на въезд в Россию иностранных граждан не обращалась. Данных о лицах, причастных к ее деятельности, не имеется.

В Приморском крае отсутствуют граждане КНДР, прибывшие на территорию России с целью осуществления трудовой деятельности в IT-сфере. Разрешений на работу указанной категории лиц не выдавалось. Данные о нелегальном трудоустройстве и получении дохода северокорейскими IT-специалистами отсутствуют.

Сведения экспертов о попытках компании «Пхеньян Кванмён» трудоустроить северокорейских специалистов в сфере IT-технологий в российские коммерческие структуры датированы 2014 годом, когда перечень санкционных ограничений в отношении КНДР не включал запрета на привлечение иностранными государствами северокорейских граждан.

Сервис «Upwork» является международной платформой по установлению деловых и рабочих отношений, представляет собой площадку для размещения заказов на разработку отдельных элементов программного кода или целых решений на так называемом «аутсорсинге». Рекомендуем экспертам обратиться к администраторам данного Интернет-ресурса с целью получения сведений об учетных записях.
Translated from Russian

In connection with reference No. OC.153 from the Panel of Experts, we hereby report the following.

The North Korean information technology (IT) company “Pyongyang Kwanmyong Information Technology Corporation” is not registered in Primorskiy krai, has not been brought to administrative responsibility, and has not applied for visas or invitations for foreign citizens to enter Russia. There are no data on the persons involved in its activities.

There are no citizens of the Democratic People’s Republic of Korea in Primorskiy krai who arrived in Russia for the purpose of working in the IT sphere. No work permits have been issued to this category of persons. There are no data on the illegal employment or income of North Korean IT specialists.

The information from the Experts about attempts by Pyongyang Kwanmyong to employ North Korean IT specialists in Russian commercial structures dates back to 2014, when the list of sanctions against the Democratic People’s Republic of Korea did not include a ban on the recruitment of North Korean citizens by foreign countries.

The “Upwork” service is an international platform for establishing business and working relationships. It provides a platform for placing orders for the development of individual elements of software code or entire solutions through “outsourcing”. We recommend that the Experts contact the administrators of this Internet resource to obtain information about the accounts.

Source: The Panel.
Annex 64: Togo

According to a Member State, DPRK medical workers had been cooperating with Togo-based organizations between 2019 and 2020.

4) Contract between NGO La Perez and DPRK K.A. Medical Center

In January 2020, DPRK K.A. Medical Center (located in the Republic of Congo), signed a medical labour contract with Togo-based NGO La Perez. Pursuant to the contract, DPRK K.A. Medical Center would assist the Togolese Ministry of Health with enacting its National Health Development Plan by staffing medical facilities in Togo with DPRK medical workers. The NGO La Perez would manage visas and accommodating the DPRK medical workers. The contract was to be in effect for a period of five years.

5) Joint venture between Alzema Society SRL and DPRK Moranbong Medical Cooperation Company

In January 2020, Alzema Society SRL based in Lomé, invited the DPRK to send DPRK nationals to travel to Togo to establish and work for an agricultural joint venture in Togo. In October 2019, Alzema Society SRL, invited a group of DPRK medical workers from the DPRK Moranbong Medical Cooperation Company to work in Togo. This relationship was structured as a joint venture or cooperative entity, and involved profit sharing between DPRK Moranbong Medical Cooperation Company and Alzema Society SRL

6) Sponsorship by the Churches of the Evangelical Ministry of the Works of God of Togo for inviting DPRK medical workers

In December 2019, the Churches of the Evangelical Ministry of the Works of God of Togo sponsored invitations for several DPRK doctors to work in Togo. This project was approved by the Togolese Ministry of the Interior and the mayor of Lomé.
Annex 65: Chainalysis Report on ‘Overall Trends in DPRK’s On-Chain Activity’

Overall Trends in DPRK’s On-Chain Activity

Three main typologies – access, obfuscation, and cash-out – distinguish DPRK’s nefarious activity on the blockchain. “Access” describes attack vectors, which are the recurring methods used to gain access to victims’ infrastructure and/or devices. “Obfuscation” refers to actors’ behavioral patterns, where they aim to disassociate the source of funds from their eventual cash-out methods. “Cash-out” describes the methods actors use to convert cryptocurrency to fiat currency or otherwise maintain custody over their ill-gotten proceeds.

Since 2017, DPRK-affiliated actors have used these access methods to steal approximately USD 2.1 billion worth of cryptocurrency. Experts have stated that these illicit gains help fund DPRK’s weapons of mass destruction programs; identifying and preventing similar activity in the future is a vital national security imperative (S/2019/691).

ACCESS: Attack Vectors

The Lazarus Group has a long and successful history of deceiving victims into unwittingly providing access to their systems and sensitive data. Dating back as far as 2016, DPRK affiliates have characteristically commenced the cyber intrusion process with off-chain tactics that hinge on two elements: social engineering and malware. First, threat actors gather organizational information, identify vulnerable individuals and weaknesses in infrastructure, and analyze the behavior of their targets. The hackers then deploy advanced social engineering tactics that rely on human error by targeting the gullible, trusting, and carelessness of human nature to elicit victims’ sensitive information and gain access to corporate networks. They then exploit this access by deploying malware without tipping off any virus detection protocols and take advantage of weak or improperly maintained information technology infrastructure.

Lazarus Group affiliates have leveraged both unaffiliated individuals and false personas with intricate cover stories to conduct their work. These actors have gone to extensive lengths to create sock puppet accounts, establish fictitious businesses, and assume fake personas in order to communicate with and gain the trust of their targets. They have refined this type of deception for nearly a decade, using carefully curated identities to conduct cyber attacks, as evidenced by the “Kim Hyon Woo” persona used to breach Sony Pictures Entertainment, the Central Bank of Bangladesh, and many other technology and financial companies. For example, DPRK-affiliated actors have created fake-yet-legitimate-looking accounts on social media platforms such as LinkedIn and Twitter. These accounts are comprehensive, updated with new content regularly, and active at the time of attack. The account users engage in personal and curated conversations with their specifically selected targets and present themselves as legitimate entities or operators in the cryptocurrency or information security industries, suggesting that the attackers conduct extensive research prior to making initial contact.

Additionally, state-affiliated DPRK cyber actors have launched widespread email phishing campaigns that contain either links for wateringhole attacks or malware-ridden attachments. More recently, firms have reported their phishing attacks being delivered in the form of legitimate-looking automated emails which notify the recipient that someone the victim knows has shared a document with them. This most frequently appears as a

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1 A “sock puppet” is a false identity created on the internet for the purpose of deception.
3 Per the National Institute of Standards and Technology, a wateringhole attack is “a security exploit where the attacker infects websites that are frequently visited by members of the group being attacked with a goal of infecting a computer.”
shared Google Docs link, a Sharepoint invitation, or other email attachment. When the victim clicks to open the shared document or download the email’s attachment, they are prompted to enable a feature (such as “enable macros” in Microsoft Office products) which authorizes the malware to download onto the device. Often, the content appears to be relevant and important to the recipient at face value.

One specifically alarming iteration of Lazarus Group cyberattacks is a malware strain dubbed “AppleLeus,” which presents as an automated cryptocurrency trading platform. After download, when the victim approves or acknowledges a seemingly benign pop-up that lists the user’s rights according to European Union General Data Protection Regulation (GDPR) or asks victims to enable the aforementioned macros, the second stage payload is enabled, during which the malware initiates command and control communication and provides the attacker unrestricted access to sensitive information, such as login credentials and private keys necessary to access hot wallets.

DPRK’s behaviors after deployment vary, but indications suggest actors maintain a silent, undetected presence on a victim’s system for a period of time after first gaining access. Threat actors exploit vulnerabilities in the victim’s IT infrastructure, and because the malware has granted them access, they are able to gather system information, add decryption programs, grant themselves privileged access to controlled data, or remove or bypass detection and response mechanisms. While they remain undetected, they continue to target other employees in an attempt to gain additional access through other verticals of an organization. At a certain point, the actors begin to move funds.

This movement of funds – especially at the volume the Lazarus Group has stolen in the past – has typically quickly alerted the victims and industry wide to a breach, which then results in the rogue actors taking a series of steps in an attempt to obfuscate the true origin of the funds prior to cashing out.

**OBFUSCATION: Tactics, Techniques, and Characteristics**

**Chain Hopping**

Throughout its history of cryptocurrency-related hacks, the Lazarus Group does not appear to have a preference for the specific cryptocurrency it targets for theft. The Lazarus Group has stolen many varieties of cryptocurrency, irrespective of tokens’ volume, value, desirability, or liquidity. Bitcoin (BTC) formerly dominated the composition of stolen coins, but among the DPRK-attributed cryptocurrency exchange hacks in 2021, 58% of stolen coins were ether (ETH)-denominated and 22% was denominated in either ERC-20 tokens or altcoins.

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4 source: [https://www.cisa.gov/uscert/sites/default/files/publications/Joint_Cybersecurity_Advisory_AppleLeus%E2%80%93Analysis%20of%20North%20Korea%E2%80%99s%20Cryptocurrency%20Malware.pdf](https://www.cisa.gov/uscert/sites/default/files/publications/Joint_Cybersecurity_Advisory_AppleLeus%E2%80%93Analysis%20of%20North%20Korea%E2%80%99s%20Cryptocurrency%20Malware.pdf)

5 source: [https://sbs.f-secure.com/assets/BlogFiles/f-secureLAB5-tip-white-lazarus-threat-intel-report2.pdf](https://sbs.f-secure.com/assets/BlogFiles/f-secureLAB5-tip-white-lazarus-threat-intel-report2.pdf)
Using non-custodial decentralized exchange (DEX) platforms, the Lazarus Group swaps more restrictive or less common denominations of crypto for more usable types, such as ETH. This process is called “coin swapping.” A DEX is a type of non-custodial cryptocurrency exchange that relies on smart contracts\(^6\) to allow users to swap assets without an intermediary facilitating the transaction. This means users do not lose custody of their funds. Decentralized finance (DeFi) platforms therefore do not require their users to provide identification or Know Your Customer (KYC) information, which makes it easier for cybercriminals to move funds through DEXs with greater anonymity. DPRK actors occasionally employ multiple rounds of coin swapping, thereby executing multiple transactions before ultimately obtaining a payout in their desired amount and denomination. On the blockchain, this appears as several contract calls, where the remitter is initiating a swap with a contract (usually through a DEX). As such, it is not uncommon for stolen funds investigations to involve multiple DEXs, bridges, smart contracts, and other fund movement vehicles that enable actors to move funds between different blockchains.

After interacting with DEXs, the Lazarus Group then engages in “chain hopping.” This practice involves the use of smart contract bridges to swap a coin on one blockchain for a coin on another blockchain. The mirroring smart contracts operate in tandem on separate blockchains. When the transaction is initiated and the conditions are met on one blockchain (i.e., the funds are deposited and fees are paid), the destination blockchain’s smart contract releases the desired funds to the address provided by the initiator on the destination blockchain, thereby completing the transaction.\(^7\) While chain hopping is neither unique to the Lazarus Group nor limited to illicit actors, it can be leveraged to further obscure the original source of funds while avoiding the requirement to provide KYC information.

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\(^6\) Smart contracts are immutable programs stored on the blockchain that execute when specific predetermined conditions are met. The Ethereum blockchain, and other platforms such as Solana and Cardano, are designed to execute smart contracts.

\(^7\) Due to the conditional nature of smart contract programming, chain hopping works in a way that if a condition is met on one blockchain, it will THEN trigger an execution of an action on another blockchain. For example, IF 1 ETH is deposited to a smart contract, THEN the equivalent in bitcoin will be remitted on the bitcoin blockchain to the address directed by the initiator.
At this point, Lazarus Group actors have traditionally converted the majority of stolen funds to ETH via decentralized exchanges. Then, through varied mechanisms, the funds are ultimately sent to centralized (custodial) exchanges to convert the ETH to BTC.

In addition to chain hopping, DPRK-affiliated actors use several obfuscation tactics in an attempt to further dissociate the source of the stolen funds from the destination. The Lazarus Group frequently uses the following techniques to move funds and conduct such activity: deploying peel chains; conducting test deposits and structured deposits; leveraging mixers and coinjoin services; and consolidating funds prior to cash-out.

**Peel Chains**

Peel chains are strings of single use wallet addresses. A peel chain is created when an entity attempts to hide the source or destination of funds by sending coins through dozens or even hundreds of wallets. This can be a manual process or executed through an automatic feature of certain cryptocurrency wallet software. Peel chains can be identified on the bitcoin network by their characteristic transaction features, which are based on bitcoin’s unspent transaction output model. One input in a peel chain transaction will create two outputs (where one output is the actual spend and the other output is the change from the transaction). This pattern will typically repeat in rapid succession before funds reach their ultimate destination address. Lengthy peel chains appear often in investigations of stolen funds movement purported to be associated with DPRK, which is likely a result of the actors’ choice of wallet software. The peel chains identified in alleged DPRK activity most frequently occur between the initial stolen funds destination (or the destination wallet of the converted ETH to BTC) and deposits to mixing and coinjoin services.

![Image 2: A graphical representation of a peel chain deployed prior to the Lazarus Group cashing out at two different centralized exchanges.](image)

**Test Deposits**

Prior to transferring funds to a new wallet, before making a deposit to a new address at an exchange, or ahead of sending funds to a mixing service, DPRK-affiliated actors make low-value transfers in order to validate receiving addresses. These deposits characteristically begin with the actor making a 0.01 or 0.10 BTC payment – known as a “test deposit” – and then, in rapid succession, conducting subsequent deposits. Due to this transaction pattern’s distinct nature, it is often possible to identify DPRK-affiliated activity based on sending exposure and deposit patterns.
Structured Deposits

To launder funds, the Lazarus Group sends stolen funds in structured payments of the same size, often in a large, round, repeating value in bitcoin. The actors typically wait for each payment’s output to be confirmed by the recipient before sending a new one, in order to minimize the potential for loss in the event that the transaction does not validate.

Mixers & Coinjoin Services

The Lazarus Group uses mixers and coinjoin services to obfuscate the relationship between a user’s deposit and the withdrawal of “clean” stolen fund outputs. In both types of services, cryptocurrency from multiple deposits is combined, mixed, and then paid out in “clean” coins. This practice makes it very difficult to trace the outputs from the mixing service back to the source of the deposits, similar to the concept of “layering” in traditional flat money laundering.

Consolidation Addresses

At a few different points through on-chain movement, DPRK-affiliated actors funnel all funds into one or a few wallets. Similar to flooding, this consolidation is not an obfuscation technique, but appears to be the DPRK affiliates’ intentional and manual effort to retain central custody over the stolen funds. Consolidation points have been used in nearly every DPRK-attributed cryptocurrency exchange hack since 2017. The attackers most frequently use consolidation wallets immediately before making deposits to an exchange.

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8 These amounts may differ very slightly due to service fees.
9 Mixers and coinjoin services are two obfuscation techniques frequently used in cryptocurrency money laundering. While both aim to create a disconnect between the source and destination of a user’s funds and both pool incoming funds from many users at once, their differences are worth noting. Mixing services, or “mixers,” are custodial in nature and have one deposit with multiple timed withdrawals in varying amounts. Coinjoin services, or “coinjoins,” are non-custodial, meaning that no user loses custody of their funds. Coinjoins require multiple deposits that are withdrawn in batches over a longer period of time, typically structure withdrawals in similar sized outputs, and often have the same number of inputs and withdrawals. Due to the similarities of their function, “mixing” and “coinjoin” terms are frequently used interchangeably in the industry.
CASH-OUT AND HOLDING

Holding

As previously stated, DPRK-affiliated actors have demonstrated a pattern of moving funds into consolidation wallets. In some instances, the funds remain idle at those addresses for a period of time, ranging from a few weeks to as long as six years. Yet, the Lazarus Group’s tactics for holding ill-gotten funds have evolved over time. Before 2018, it was not uncommon for the Lazarus Group to allow balances to sit idle in wallets for 12 to 18 months before suddenly sweeping these amounts into other pools of funds, and depositing these sums to an off-ramp, such as a peer-to-peer (P2P) service or exchange, where they could presumably trade for fiat currency. In 2019, a large majority of the funds stolen in DPRK-linked exchange hacks were liquidated in less than 60 days. More recently, the holding patterns of funds allegedly linked to nefarious DPRK activity are less predictable, where funds may sometimes move from the initial receiving wallet to a cash-out point in just a few days. In other instances, DPRK-affiliated actors cease the movement of funds at different points in the obfuscation process and let the funds sit idle for an indeterminate period of time.

The rationale behind DPRK’s holding patterns remains a mystery. A commonly accepted theory is that cyber actors wait for a perceived lull in law enforcement activity in the hope that they will be able to move funds without detection. Alternatively, it is possible that there is a change of custody, wherein individuals acting on behalf of DPRK may physically turn custody over to a different, more trusted individual – perhaps even to the
Reconnaissance General Bureau or another government entity. Lastly, it is also possible that DPRK seeks to maximize its profits by using BTC as an investment vehicle, such that holding funds is a carefully calculated bet that the value of cryptocurrency will increase.

**Cash-Out**

DPRK-linked stolen funds often display common cash-out characteristics. In approximately 2017, during the early days of its attacks on cryptocurrency exchanges, the Lazarus Group cashed out laundered funds at P2P exchanges. P2P exchanges differ from traditional centralized exchanges in that some P2P platforms operate in ways that allow users to act as unlicensed virtual asset service providers (VASPs) or unlicensed money service businesses (MSBs). By leveraging a P2P exchange, users traditionally are not required to register or provide KYC documentation. The use of P2P exchanges implies that the affiliated actors had trusted relationships with individuals who had access to large amounts of funds and could facilitate crypto-to-flat transactions.

The DPRK-attributed hacking activity of the past few years reflects a tactical shift in TTPs, where funds are now consistently deposited to accounts at Eastern European or Asia-based exchanges. These exchanges have remained mostly noncompliant when presented with law enforcement requests for information requests or subpoenas. These exchanges have also been known to facilitate other illicit activity. In the last few years, DPRK-linked actors have forgone cash-out at P2P exchanges and have instead relied solely on converting cryptocurrency to fiat currency via centralized exchanges. It is believed that the trusted individuals that once operated using P2P exchanges have shifted to conducting transactions using the well-established infrastructure at those Eastern European or Asian exchanges.

**Source:** Chainalysis
Annex 66: US Justice Department’s Disruption of DPRK’s ‘Maui’ Ransomware Campaign

On 19 July 2022, US Justice Department announced the seizure of nearly half a million dollars in cryptocurrency that was paid as ransom to alleged DPRK cyberthreat actors and their accomplices by two US hospitals.

In May 2021, threat actors infected the servers of the medical center in the District of Kansas. The Kansas hospital paid approximately USD 100,000 ransom in Bitcoin to regain the use of their computers and equipment. The Kansas medical centre notified the authorities, which investigated the incident and was able to identify the previously unknown ‘Maui’ ransomware and trace the payment to money launderers abroad.

In April 2022, the authorities observed a Bitcoin payment worth approximately USD 120,000 into one of the seized cryptocurrency accounts. These accounts were identified with the cooperation of the Kansas hospital.

Authorities confirmed that the funds were related to the payment of a medical provider in Colorado that was hit by the ‘Maui’ ransomware. In May 2022, the FBI seized two cryptocurrency accounts that were used by the threat actors to receive the payments from the Kansas and Colorado health care providers. The District of Kansas then began proceedings to forfeit the hackers’ funds and returned the stolen money to the victims.


Previously, on 7 July 2022, US authorities (Federal Bureau of Investigation, Cybersecurity and Infrastructure Security Agency and the Department of Treasury) released a Joint Advisory on ‘Maui’ ransomware, explaining that DPRK cyberthreat actors have been using this ransomware as early as May 2021 to target various healthcare and public health sector organisations. Victims of Maui ransomware was strongly advised “to report the incident to their local FBI field office or CISA”. For technical details on ‘Maui’ ransomware see figure 66.
Figure 66: Joint Advisory on ‘Maui’ Ransomware

Alert (AA22-187A)

North Korean State-Sponsored Cyber Actors Use Maui Ransomware to Target the Healthcare and Public Health Sector

Original release date: July 06, 2022 | Last revised: July 07, 2022

Summary

The Federal Bureau of Investigation (FBI), Cybersecurity and Infrastructure Security Agency (CISA), and the Department of the Treasury (Treasury) are releasing this joint Cybersecurity Advisory (CSA) to provide information on Maui ransomware, which has been used by North Korean state-sponsored cyber actors since at least May 2021 to target Healthcare and Public Health (HPH) Sector organizations.

This joint CSA provides information—including tactics, techniques, and procedures (TTPs) and indicators of compromise (IOCs)—on Maui ransomware obtained from FBI incident response activities and industry analysis of a Maui sample. The FBI, CISA, and Treasury urge HPH Sector organizations as well as other critical infrastructure organizations to apply the recommendations in the Mitigations section of this CSA to reduce the likelihood of compromise from ransomware operations. Victims of Maui ransomware should report the incident to their local FBI field office or CISA.

The FBI, CISA, and Treasury highly discourage paying ransoms as doing so does not guarantee files and records will be recovered and may pose sanctions risks. Note: In September 2021, Treasury issued an updated advisory highlighting the sanctions risks associated with ransomware payments and the proactive steps companies can take to mitigate such risks. Specifically, the updated advisory encourages U.S. entities to adopt and improve cybersecurity practices and report ransomware attacks to, and fully cooperate with, law enforcement. The updated advisory states that when affected parties take these proactive steps, Treasury’s Office of Foreign Assets Control (OFAC) would be more likely to resolve apparent sanctions violations involving ransomware attacks with a non-public enforcement response.

For more information on state-sponsored North Korean malicious cyber activity, see CISA’s North Korea Cyber Threat Overview and Advisories webpage.

Download the PDF version of this report: pdf, 553 kb.

Click here for STIX.

Technical Details

Since May 2021, the FBI has observed and responded to multiple Maui ransomware incidents at HPH Sector organizations. North Korean state-sponsored cyber actors used Maui ransomware in these incidents to encrypt servers responsible for healthcare services—including electronic health records services, diagnostics services, imaging services, and intranet services. In some cases, these incidents disrupted the services provided by the targeted HPH Sector organizations for prolonged periods. The initial access vector(s) for these incidents is unknown.

Maui Ransomware

Maui ransomware (maui.exe) is an encryption binary. According to industry analysis of a sample of Maui (SHA256: 5b7ecf7e9d0715f1122ba49ce745c5fd769deee4815d616753f3ec4d6a16e99e) provided in Stairwell Threat Report: Maui Ransomware—the ransomware appears to be designed for manual execution [TA0002] by a remote actor. The remote actor uses command-line interface [T1059.008] to interact with the malware and to identify files to encrypt.
Maui uses a combination of Advanced Encryption Standard (AES), RSA, and XOR encryption to encrypt [T1486] target files:

1. Maui encrypts target files with AES 128-bit encryption. Each encrypted file has a unique AES key, and each file contains a custom header with the file's original path, allowing Maui to identify previously encrypted files. The header also contains encrypted copies of the AES key.
2. Maui encrypts each AES key with RSA encryption.
   - Maui loads the RSA public (\maui\key) and private (\maui\evd) keys in the same directory as itself.
3. Maui encodes the RSA public key (\maui\key) using XOR encryption. The XOR key is generated from hard drive information (\\EFI\\PhysicalDrives\0).

During encryption, Maui creates a temporary file for each file it encrypts using \GetTempFileName()\(). Maui uses the temporary to stage output from encryption. After encrypting files, Maui creates \maui.\log\(), which contains output from Maui execution. Actors likely exfiltrate [TA0010] \maui.\log\ and decrypt the file using associated decryption tools.

See Stalwell Threat Report: Maui Ransomware for additional information on Maui ransomware, including YARA rules and a key extractor.

Indicators of Compromise

See table 1 for Maui ransomware IOCs obtained from FBI incident response activities since May 2021.

### Table 1: Maui Ransomware IOCs

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Attribution to North Korean State-Sponsored Cyber Actors

The FBI assesses North Korean state-sponsored cyber actors have deployed Maui ransomware against Healthcare and Public Health Sector organizations. The North Korean state-sponsored cyber actors likely assume healthcare organizations are willing to pay ransoms because these organizations provide services that are critical to human life and health. Because of this assumption, the FBI, CISA, and Treasury assess North Korean state-sponsored actors are likely to continue targeting HPH Sector organizations.

Mitigations

The FBI, CISA, and Treasury urge HPH Sector organizations to:

- Limit access to data by deploying public key infrastructure and digital certificates to authenticate connections with the network, Internet of Things (IoT) medical devices, and the electronic health record system, as well as to ensure data packages are not manipulated while in transit from man-in-the-middle attacks.
- Use standard user accounts on internal systems instead of administrative accounts, which allow for overlooking administrative system privileges and do not ensure least privilege.
- Turn off network device management interfaces such as Telnet, SSH, Winbox, and HTTP for wide area networks (WANs) and secure with strong passwords and encryption when enabled.
- Secure personal identifiable information (PII)/patient health information (PHI) at collection points and encrypt the data at rest and in transit by using technologies such as Transport Layer Security (TPS). Only store personal patient data on internal systems that are protected by firewalls, and ensure extensive backups are available if data is ever compromised.
- Protect stored data by masking the permanent account number (PAN) when it is displayed and rendering it unreadable when it is stored—through cryptography, for example.
- Secure the collection, storage, and processing practices for PII and PHI, per regulations such as the Health Insurance Portability and Accountability Act of 1996 (HIPAA). Implementing HIPAA security measures can prevent the introduction of malware on the system.
- Implement and enforce multi-layer network segmentation with the most critical communications and data resting on the most secure and reliable layer.
- Use monitoring tools to observe whether IoT devices are behaving erratically due to a compromise.
- Create and regularly review internal policies that regulate the collection, storage, access, and monitoring of PII/PHI.

In addition, the FBI, CISA, and Treasury urge all organizations, including HPH Sector organizations, to apply the following recommendations to prepare for, mitigate/prevent, and respond to ransomware incidents.

Preparing for Ransomware
- Maintain offline (i.e., physically disconnected) backups of data, and regularly test backup and restoration. These practices safeguard an organization's continuity of operations or at least minimize potential downtime from a ransomware incident and protect against data losses.
  - Ensure all backup data is encrypted, immutable (i.e., cannot be altered or deleted), and covers the entire organization's data infrastructure.
- Create, maintain, and exercise a basic cyber incident response plan and associated communications plan that includes response procedures for a ransomware incident.
  - Organizations should also ensure their incident response and communications plans include response and notification procedures for data breach incidents. Ensure the notification procedures adhere to applicable state laws.
    - Refer to the National Conference of State Legislatures: Security Breach Notification Laws for information on each state's data breach laws.
    - For breaches involving electronic health information, you may need to notify the Federal Trade Commission (FTC) or the Department of Health and Human Services, and, in some cases, the media. Refer to the FTC's Health Breach Notification Rule and U.S. Department of Health and Human Services' Breach Notification Rule for more information.
    - See CISA Multi-State Information Sharing and Analysis Center (MS-ISAC) Joint Ransomware Guide and CISA Fact Sheet Protecting Sensitive and Personal Information from Ransomware-Caused Data Breaches for information on creating a ransomware response checklist and planning and responding to ransomware-caused data breaches.

Mitigating and Preventing Ransomware
- Install updates for operating systems, software, and firmware as soon as they are released. Timely patching is one of the most efficient and cost-effective steps an organization can take to minimize its exposure to cybersecurity threats. Regularly check for software updates and end-of-life notifications and prioritize patching known exploited vulnerabilities. Consider leveraging a centralized patch management system to automate and expedite the process.
- If you use Remote Desktop Protocol (RDP), or other potentially risky services, secure and monitor them closely.
  - Limit access to resources over internal networks, especially by restricting RDP and using virtual desktop infrastructure. After assessing risks, if RDP is deemed operationally necessary, restrict the originating sources, and require multifactor authentication (MFA) to mitigate credential theft and reuse. If RDP must be available externally, use a virtual private network (VPN), virtual desktop infrastructure, or other means to authenticate and secure the connection before allowing RDP to connect to internal devices.
Monitor remote access/RDP logs, enforce account lockouts after a specified number of attempts to block brute force campaigns, log RDP login attempts, and disable unused remote access/RDP ports.
- Ensure devices are properly configured and that security features are enabled. Disable ports and protocols that are not being used for a business purpose (e.g., RDP Transmission Control Protocol Port 3389).
- Restrict Server Message Block (SMB) Protocol within the network to only access servers that are necessary and remove or disable outdated versions of SMB (i.e., SMB version 1). Threat actors use SMB to propagate malware across organizations.
- Review the security posture of third-party vendors and those interconnected with your organization. Ensure all connections between third-party vendors and outside software or hardware are monitored and reviewed for suspicious activity.
- Implement listing policies for applications and remote access that only allow systems to execute known and permitted programs under an established.
- Open document readers in protected viewing modes to help prevent active content from running.
- Implement user training program and phishing exercises to raise awareness among users about the risks of visiting suspicious websites, clicking on suspicious links, and opening suspicious attachments. Reinforce the appropriate user response to phishing and spear phishing emails.
- Require MFA for as many services as possible—particularly for webmail, VPNs, accounts that access critical systems, and privileged accounts that manage backups.
- Use strong passwords and avoid reusing passwords for multiple accounts. See CISA Tip Choosing and Protecting Passwords and National Institute of Standards and Technology (NIST) Special Publication 800-63B: Digital Identity Guidelines for more information.
- Require administrator credentials to install software.
- Audit user accounts with administrative or elevated privileges and configure access controls with least privilege in mind.
- Install and regularly update antivirus and antimalware software on all hosts.
- Only use secure networks and avoid using public Wi-Fi networks. Consider installing and using a VPN.
- Consider adding an email banner to messages coming from outside your organizations.
- Disable hyperlinks in received emails.

Responding to Ransomware Incidents

If a ransomware incident occurs at your organization:
- Follow your organization’s Ransomware Response Checklist (see Preparing for Ransomware section).
- Scan backups. If possible, scan backup data with an antivirus program to check that it is free of malware. This should be performed using an isolated, trusted system to avoid exposing backups to potential compromise.
- Follow the notification requirements as outlined in your cyber incident response plan.
- Report incidents to the FBI at a local FBI Field Office, CISA at us-cert.cisa.gov/report, or the U.S. Secret Service (USSS) at a USSS Field Office.
- Apply incident response best practices found in the joint Cybersecurity Advisory, Technical Approaches to Uncovering and Remediating Malicious Activity, developed by CISA and the cybersecurity authorities of Australia, Canada, New Zealand, and the United Kingdom.

Note: The FBI, CISA, and Treasury strongly discourage paying ransoms as doing so does not guarantee files and records will be recovered and may pose sanctions risks.

Request for Information

The FBI is seeking any information that can be shared, to include boundary logs showing communication to and from foreign IP addresses, bitcoin wallet information, the decryptor file, and/or benign samples of encrypted files. As stated above, the FBI discourages paying ransoms. Payment does not guarantee files will be recovered and may embolden adversaries to target additional organizations, encourage other criminal actors to engage in the distribution of ransomware, and fund illicit activities. However, the FBI understands that when victims are faced with an inability to function, all options are evaluated to protect shareholders, employees, and customers. Regardless of whether you or your organization have decided to pay the ransom, the FBI, CISA, and Treasury urge you to promptly report ransomware incidents to the FBI at a local FBI Field.
Office, CISA at us-cert.cisa.gov/report, or the USSS at a USSS Field Office. Doing so provides the U.S. Government with critical information needed to prevent future attacks by identifying and tracking ransomware actors and holding them accountable under U.S. law.

Resources

- For more information and resources on protecting against and responding to ransomware, refer to StopRansomware.gov, a centralized, U.S. whole-of-government webpage providing ransomware resources and alerts.
- CISA's Ransomware Readiness Assessment is a no-cost self-assessment based on a tiered set of practices to help organizations better assess how well they are equipped to defend and recover from a ransomware incident.
- A guide that helps organizations mitigate a ransomware attack and provides a Ransomware Response Checklists: CISA-Multi-State Information Sharing and Analysis Center (MS-ISAC) Joint Ransomware Guide.
- The U.S. Department of State's Rewards for Justice (RFJ) program offers a reward of up to $10 million for reports of foreign government malicious activity against U.S. critical infrastructure. See the RFJ website for more information and how to report information securely.

Acknowledgements

The FBI, CISA, and Treasury would like to thank Stairwell for their contributions to this CSA.

Contact Information

To report suspicious or criminal activity related to information found in this Joint Cybersecurity Advisory, contact your local FBI field office at fbi.gov/contact-us/field, or the FBI’s 24/7 Cyber Watch (CyWatch) at (855) 292-3937 or by e-mail at CyWatch@fbi.gov. When available, please include the following information regarding the incident: date, time, and location of the incident; type of activity; number of people affected; type of equipment used for the activity; the name of the submitting company or organization; and a designated point of contact. To request incident response resources or technical assistance related to these threats, contact CISA at report@cisa.gov.

Revisions

July 6, 2022: Initial Version
July 7, 2022: Added STIX

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Annex 67: FATF Guidance on Virtual Assets and VASPs

Guidance for a Risk-Based Approach for Virtual Assets and Virtual Asset Service Providers

Updated October 2021

IN BRIEF

The virtual asset (VA) sector is fast-moving and technologically dynamic, which means continued monitoring and engagement between the public and private sectors is necessary. In June 2020, the FATF completed its 12-Month Review of the Revised FATF Standards on VAs and VASPs, which identified areas requiring greater FATF guidance in order to clarify the application of the revised FATF Standards.

The updated Guidance for a Risk-Based Approach for Virtual Assets and VASPs forms part of the FATF’s ongoing monitoring of the virtual assets and virtual asset service provider (VASP) sector. The FATF will be vigilant and closely monitor the VA and VASPs sector for any material changes that necessitate further revision or clarification of the FATF Standards. This includes in relation to areas covered in this Guidance such as stablecoins, peer-to-peer transactions, non-fungible tokens and decentralised finance.

The updated Guidance, originally published in 2019, reflects the input from the public consultation in March –April 2021, and explains how the FATF Recommendations should apply to VA activities and VASPs; provides relevant examples; identifies obstacles to applying mitigating measures; and offers potential solutions. In particular, it focuses on the following six key areas:

- clarification of the definitions of VA and VASP
- guidance on the FATF Standards apply to stablecoins
- additional guidance on the risks and the tools available to countries to address the ML/TF risks for peer-to-peer transactions
- principles of information-sharing and co-operation amongst VASP Supervisors
- updated guidance on the licensing and registration of VASPs
- additional guidance for the public and private sectors on the implementation of the “travel rule”

115 Full version of FATF’s ‘Updated Guidance for a Risk-Based Approach to Virtual Assets and Virtual Asset Service Providers’ is at https://www.fatf-gafi.org/media/fatf/documents/recommendations/Updated-Guidance-VA-VASP.pdf
**Part One** reiterates the findings of the 2020 FATF report on *Virtual Asset Red Flag Indicators* and the FATF’s *Second 12-Month Review of the Revised FATF Standards on VAs and VASPs*. The Guidance clarifies that central bank digital currencies are not considered to be VAs, although the FATF Standards would apply to them similar to any other form of fiat currency. It also outlines that all varieties of VASPs, regardless of their business model, should be treated on an equal footing from a regulatory and supervisory perspective.

**Part Two** discusses the concept of so-called stablecoins with a view to the risk of "mass-adoption", while also referencing specific design features which can impact ML/TF risks. It calls on countries, VASPs and other obliged entities to identify and to assess ML/TF risks relating to so-called stablecoins before launch and in an ongoing and forward-looking manner. It also calls on them to take appropriate measures to manage and mitigate the risks before launch. In addition, it calls on countries and VASPs to understand risks associated with peer-to-peer (P2P) transactions, which are transactions in VAs that do not involve obliged entities, as well as the types and drivers of P2P transactions. As such, the Guidance expands on the risks and the tools available to countries to address the ML/TF risks for P2P transactions.

This section also provides a non-exhaustive list of elements in relation to VAs/VASPs that countries and VASPs need to consider when identifying, assessing, and determining how best to mitigate the risks associated with VA activities and the provision of VASP products or services.

The updated guidance includes more detailed definitions of virtual asset and VASP than in the 2019 Guidance. Countries are advised to take an expansive approach to the definitions. The definitions apply to the asset or service and not to the nomenclature or terminology being used. The Guidance provides detailed information about each of the components of the VASP definition and includes information about what is covered by each of them. This includes updated guidance on how stablecoins, non-fungible tokens (NFTs), decentralised finance (DeFi) and decentralised or distributed applications (DApp) and multisignature arrangements relate to the FATF Standards.

The Guidance includes hypothetical case studies of stablecoins and initial coin offerings (ICOs) and the application of the FATF Standards, to shed more light on obliged entities. The revised Guidance also outlines that the FATF does not seek to regulate, as VASPs, natural or legal persons that provide ancillary services or products to a VA network, to the extent that they do not provide or actively facilitate as a business any covered VA activities or operations on behalf of their customers.
Part Three builds on the measures that countries should consider in understanding and mitigating the risks of P2P transactions. This revised section emphasizes that countries that ban or prohibit VA activities or VASPs should assess the ML/TF risks associated with VAs and VASPs on a periodic basis. It also refines the description of licensing/registration, including the addition of considerations concerning the licensing and registration process. The Guidance further sets out how to interpret the "correspondent banking and other relationships" definition in the FATF Standards.

In the context of Recommendation 16, the Guidance further refines the text on the travel rule by including a definition of transaction fees and how the travel rule applies to certain transactions where there are automatic refunds. It also clarifies:

- the approach towards counterparty VASP due diligence and what kind of information should be collected on transactions with unhosted wallets.
- the FATF’s approach to sanctions screening and the travel rule, and batch transfers, in particular, that the FATF does not accept post facto transmission travel rule data.
- how countries and VASPs should approach the sunrise issue.

Part Four covers the application of the FATF Standards to VASPs and other obliged entities that engage in or provide VA activities under the FATF definition of VA/VASP. This section has been updated to include references to:

- correspondent banking and other similar relationships
- technological solutions enabling VASPs to comply with the travel rule in an effective and efficient manner
- counterparty VASP identification and due diligence
- VA transfers to/from unhosted wallets
- key red-flag indicators for VAs
Part Five provides country examples of the risk-based approach to VAs/VASPs and remains largely the same, with updated and new case studies.

Part Six is a new section of the FATF Guidance which discusses FATF principles of information sharing and co-operation amongst VASP supervisors. These are non-binding principles for supervisors that introduce a wide range of requirements (e.g., supervisors should acknowledge receipt of requests, respond to requests for information, and provide interim partial or negative responses in a timely manner) and facilitate co-operation between counterparts and exchange of relevant information.

DOWNLOAD THE GUIDANCE

Guidance for a Risk-Based Approach to Virtual Assets and Virtual Asset Service Providers (Updated October 2021)


More information:


Annex 68: Questions of Panel’s survey to Member States and their replies

Annex 68.1: Enquiries to Member States

In its effort to assess the impact of sanctions on humanitarian situations and humanitarian assistance operations within the Democratic People’s Republic of Korea, the Panel in March 2022 requested information from a number of Member States, including those maintaining diplomatic presence in the country, with the following questions:

1. Any evidence in your possession, concerning the dynamics of the humanitarian situation in DPRK since 2017, when the latest comprehensive resolutions were adopted (concerning, p.e., incomes and employment, food availability, consumer goods availability, standards of living, healthcare, social benefits etc);

2. Assessment of the impact of UN sanctions on the humanitarian situation in the DPRK and how has that impact changed over time, especially since the end of 2017;

3. Assessment of the total cumulative negative effect of sanctions for socio-economic situation in DPRK (including the areas mentioned in para 1) after 2017 and how it has translated into long-term factors affecting humanitarian situation;

4. What causal chains of the sanction impact on the humanitarian situation in DPRK do you observe? If possible, please include information or examples that support your assessment;

5. What are the sectors and population groups you consider most affected by the sanctions?

6. Assessment of the negative influence of UN sanctions on international cooperation, food aid and humanitarian assistance to DPRK and the work of international and non-governmental organisations carrying out assistance and relief activities in the DPRK for the benefit of the civilian population of the DPRK. If possible, please include information or examples that support your assessment.

7. Could you propose ways in which UN Security Council and other UN organisations might act to prevent the negative humanitarian impact of sanctions and mitigate the unintended adverse impacts of sanctions on the civilian population of the Democratic People’s Republic of Korea and on humanitarian aid operations to benefit the country’s vulnerable population?
Annex 68.2: Replies from Member States

**Member State 1**

[Member State 1] remains committed to providing humanitarian assistance to the most vulnerable and crisis affected people in DPRK, based on need and in line with the humanitarian principles of humanity, neutrality, impartiality and independence. We note that COVID 19-related border constraints imposed by the DPRK have significantly limited international humanitarian response activities inside the country over the past two years. In 2021, [Member State 1] provided $1.5 million in humanitarian assistance funding to the World Food Programme and UNICEF to support the humanitarian response in DPRK, where feasible, and enable a timely scale-up of their operations quickly once border restrictions are eased.

In terms of sanctions, [Member State 1] implements Security Council decisions through regulations enacted under [Member State 1’s Act]. Sanctions regulations relating to the DPRK were first enacted in 2006 under the [Member State 1’s Regulations]. Under these regulations, [Member State 1] mitigates unintended humanitarian consequences of sanctions through legislated exceptions for humanitarian activities, and through the permit and certificate process. We note a number of [Member State 1]-based non-governmental organizations have continued to apply for exemptions, in anticipation of the DPRK’s eventual resumption of importation of goods. Some of these organizations have consistently pointed to the lack of banking/financial services as a challenge to delivering in-country assistance, including as a result of overcompliance by financial institutions in response to the prohibition on the provision of financial services and transfer of assets as prescribed by multiple Security Council resolutions, such as resolutions 2094 (2013) and 1874 (2009).

[Member State 1] stands ready to support the work of the Panel and welcomes further inquiries on the implementation of Security Council sanctions related to the DPRK.
Non-paper submitted by [Member State 2] on the negative humanitarian impact of Security Council sanctions on the Democratic People’s Republic of Korea

1. The Democratic People’s Republic of Korea (DPRK) has been facing humanitarian challenges for a long time; sanctions imposed by the Security Council on the DPRK have impacted the humanitarian situation and people’s livelihood in that country, producing serious negative humanitarian effects. Although the DPRK policy of “sealing the border to defend against the epidemic” has some connection with the deterioration of the humanitarian situation in the DPRK, that policy is a measure of last resort taken by the DPRK in consideration of its own backward medical situation, in an effort to prevent the entry of the virus. This provides a classic example of how long-term sanctions have deprived it of the ability to mount an active defence against the epidemic, as well as of those sanctions’ negative humanitarian effects. All parties should draw a distinction between this epidemic-prevention border closure policy and the impact of sanctions on the DPRK, and avoid simply blaming this policy for the deterioration of the humanitarian situation in the DPRK.

2. The 2016 and 2017 Security Council resolutions on sanctions against the DPRK heavily impacted DPRK bulk-commodity exports and foreign exchange earnings, and restricted its imports of machinery and equipment and some civilian goods. As these sanctions have been in place for more than five years now, their negative impact on the humanitarian situation in the DPRK is steadily increasing:

(i) Restricting the right to development of the DPRK

First, the size of the DPRK gross domestic product (GDP) is shrinking by the day. According to external estimates, the DPRK GDP could, under normal conditions, basically maintain a positive growth rate of 1 per cent per year; it grew by 3.9 per cent to US$34.5 billion in 2016. As a result of the sanctions, the economy instead entered a period of negative growth in 2017, with yearly growth rates of -3.5 per cent, -4.1 per cent, 0.4 per cent and -4.5 per cent through 2020. Although the DPRK has continued to increase the proportion of fiscal expenditure in the areas of infrastructure construction and people’s livelihood in recent years, the actual amount of funds has decreased significantly.

Second, the scale of DPRK foreign trade has sharply declined. The normal scale of DPRK imports and exports was around US$6.5 billion per year in 2015, but it shrank to US$700 million in 2020. Even before the DPRK implemented its epidemic-prevention border closure policy, the value of foreign trade was only US$3.2 billion in 2019, with the export component shrinking particularly significantly and contributing to the continuous increases in the trade deficit. Financial sanctions have left the DPRK short of funds, while the repatriation of DPRK labourers by various countries has reduced its foreign exchange earnings by more than US$200 million and rendered foreign-exchange turnover extremely difficult. Security Council sanctions resolutions, which are supposed to be a means, not an end, are restricting the right to development of the Democratic People’s Republic of Korea. The deterioration of the overall DPRK economy is an important cause of the humanitarian problem in that country.

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116 One expert believes that “impact” in this translation version should be “consequences”.

22-12274
(ii) Constraining the right to survival of the common people in the DPRK

First, food shortages are worsening. Agriculture in the DPRK has long been weather-dependent, and in 2020 and 2021 it suffered from successive floods and droughts, necessitating the mobilization of emergency food reserves to provide relief. The level of mechanization is an important determinant of food production in the DPRK. Before the implementation of the sanctions concerned, the country imported about US$200 million-worth of vehicles and spare parts every year. Following sanctions implementation, the embargo on tractors, rice transplanters, grain drills, harvesters and their spare parts led directly to a serious shortage of agricultural equipment in the DPRK. Currently, 70 per cent of the agricultural machinery in the DPRK is reportedly already unusable owing to breakdowns and the shortage of spare parts. According to estimates by the Food and Agriculture Organization of the United Nations, yearly grain yields in the DPRK from 2016 to 2020 in millions of tons were 4.97, 4.84, 4.23, 5.6 and 4.66 respectively, with an average annual food deficit of more than one million tons. The daily per capita intake of 52.3 grams of protein and 38.1 grams of fat in the DPRK is less than half of the normal level.

Second, clean water is a conspicuous issue. According to tests conducted by specialized agencies, E. coli bacteria counts in DPRK tap water exceeded the standard by more than 10 times. In 2017, the DPRK proposed to promote a water-supply and sewage pipeline renovation project in Pyongyang at the national level, but the project has been unable to move forward owing to difficulties in importing water pipes, valves and water purification equipment. According to statistics from the United Nations Office for the Coordination of Humanitarian Affairs (OCHA), 8.4 million people in the DPRK still do not have access to clean drinking water.

Third, the medical situation is difficult to ameliorate. The DPRK relies on imported medical equipment, medical consumables and medicines, and there is a serious lack of basic medical supplies like vaccines, antibiotics, nutrients and vermicides, and tuberculosis, hepatitis and malaria are still highly prevalent in the country. Owing to shrinking foreign exchange earnings and cumbersome procedures for importing medical equipment resulting from the sanctions, replacement of medical equipment in the DPRK has been slow in recent years. The Pyongyang Friendship Hospital, for example, which specialises in treating diplomatic-mission personnel stationed in the DPRK, still relies on its self-modified X-ray and chest X-ray machines, which take half an hour to warm up each time they are used to provide examinations.

(iii) Directly impacting the quality of life of the people in the DPRK

First, there is a shortage of daily-use items and household appliances. As a result of the sanctions, it is difficult to buy small items such as wire dish-scouring pads, soup spoons, kitchen utensils, light bulbs and mobile phones on the market in the DPRK, as well as large items such as aluminium doors and windows, water heaters, washing machines, sinks, gas stoves, lifts, refrigerators and air conditioners. Although the DPRK Government is committed to improving people’s livelihoods and is vigorously promoting the construction of 10,000 housing units per year, such construction projects are also affected by sanctions restricting the import of some decoration materials.

Second, people are suffering from power outages. With a total installed power-station capacity of 8.15 million kilowatts and a generating capacity of 23.8 billion kilowatt-hours, power plants in the DPRK are mainly hydroelectric and thus subject to seasonal factors, making the supply of electricity unstable. As a result of the
embargo on solar panels, household generators and transformers, 24-hour access to electricity for ordinary households in the DPRK has become a luxury.

Third, insufficient transport capacity is a prominent problem. In recent years, under the effect of sanctions, epidemic prevention measures and other factors, shipping is taking on increasing importance for the DPRK. The total capacity of DPRK ships is only 1.01 million gross tons, with port throughput totalling 43.61 million tons. As large numbers of ships are successively sanctioned and scrapped, DPRK shipping capacity has significantly weakened, severely restricting the import of goods for the livelihood of its people.

(iv) Threatening the safety of life and property of the people in the DPRK.

First, production accidents occur frequently. In 2020, the production of basic industrial products such as coal and steel were reduced by more than 9 million tons and 4 million tons respectively compared to 2016, and the number of safety accidents caused by aging and overloaded machinery and equipment has increased significantly.

Second, there are many traffic accidents. Infrastructure construction in the DPRK has not been improved for many years; the rail network totals roughly 5,300 kilometres of track, but with the embargoes of materials such as rails, rail sleepers and base plates, rails cannot be effectively maintained for long periods of time and train derailments and stoppages are common. There are about 26,000 kilometres of public roads in the country, which are basically dirt or gravel roads, most of which are maintained by bedding and re-burning backfill of waste asphalt, and the roads are in extremely poor condition. As imports into the DPRK of batteries, anti-skid chains, spark plugs, automotive hardware, car lights and other spare parts are embargoed, vehicles in the DPRK also go without effective maintenance for long periods of time and junk vehicles are still on the road, resulting in traffic accidents.

(v) International organizations’ humanitarian assistance to the DPRK is a drop in the bucket.

The United Nations Development Programme (UNDP), the United Nations Population Fund (UNFPA), the United Nations Children’s Fund (UNICEF), the Food and Agriculture Organization of the United Nations (FAO), the World Food Programme (WFP), the World Health Organization (WHO) and other United Nations agencies and some non-governmental organizations have been providing humanitarian assistance to the DPRK for a long time. Although they have achieved some results, they have had little effect in fundamentally improving the humanitarian situation in the DPRK.

First, there is great demand for humanitarian assistance to the DPRK. The annual budget of the above-mentioned agencies for humanitarian assistance to the DPRK is about US$140 million, but the actual financing only amounts to about US$40 million, and a single item of assistance can only cover a maximum of some 2 million people (the total population of the DPRK is about 25 million), so the actual effect is limited.

Second, the long-arm jurisdiction and secondary sanctions exercised by the United States have intimidated financial institutions and economic and trade entities in various countries, so that banks and trade and logistics companies are basically afraid to undertake business involving the DPRK, resulting in difficulty implementing humanitarian aid to the DPRK.

Third, although humanitarian aid to the DPRK is eligible for exemptions, it is nonetheless beset with difficulties in the practical operation of customs clearance and transport procedures; anything unforeseen occurring at a particular stage in the process results in the goods and materials being held in place, which greatly affects
the efficiency of the aid. With the withdrawal of United Nations staff from the DPRK over the past two years, it has become even more difficult to carry out the relevant work.
Member State 3

[Member State 3]’s response to questions regarding the humanitarian situation in North Korea

1. First of all, it is important for the Panel of Experts (PoE), as a basis of this discussion, to recall that under UNSCR 2397 paragraph 23, the Security Council “condemns the DPRK for pursuing nuclear weapons and ballistic missiles instead of the welfare of its people while people in the DPRK have great unmet needs, emphasizes the necessity of the DPRK respecting and ensuring the welfare and inherent dignity of people in the DPRK, and demands that the DPRK stop diverting its scarce resources toward its development of nuclear weapons and ballistic missiles at the cost of the people in the DPRK”. In addition, paragraph 25 of the resolution stresses “the DPRK’s primary responsibility and need to fully provide for the livelihood needs of people in the DPRK”.

2. We also take note of the PoE’s final report released on April 1, 2022, which mentions that the deterioration of the humanitarian situation in North Korea is “due to a combination of the COVID-19 pandemic and the resulting border closure, probably the most important factor in the past two years, sanctions, natural disasters and changes in internal economic policy for greater use of administrative command methods” (paragraph 186), and that “there is no reliable methodology that disambiguates the effects of United Nations sanctions from other factors, including unilateral sanctions regimes and domestic socioeconomic problems” (paragraph 187).

3. In our view, the root cause of the deteriorating humanitarian situation in North Korea is North Korea itself diverting its scarce resources toward development of nuclear weapons and ballistic missiles at the cost of the welfare of its own people. It is not only practically difficult but also misleading to try to objectively discuss only UN sanctions independent of other possible elements which can affect the humanitarian situation in North Korea. In this context, it is also worth recalling the G7 Foreign Ministers’ Statement responding to the launch of an ICBM by North Korea on 26 March 2022, which states that “[w]e are clear that the dire humanitarian situation in the DPRK is the result of the DPRK’s diversion of the DPRK’s resources into weapons of mass destruction and ballistic missile programs rather than into the welfare of its people”.

4. We would like to request the PoE that if it receives any "empirical data" or "assessment" from countries in response to its request for information, the objectivity and reliability of such information should be thoroughly verified as the PoE considers it, and that the PoE’s analysis should be carefully conducted using neutral, reliable and appropriate methodology.

5. It should also be recalled that UNSCR 2397 paragraph 25 provides for exemption of sanctions to enable necessary humanitarian assistance. Furthermore, we understand that, as a result of the review in response to the Covid-19 pandemic, the application process for exemption has been expedited, and the period of exemption has been extended for cases not related to Covid-19 as well. We would like to stress that necessary humanitarian assistance can be provided if procedures are appropriately completed. [Member State 3] takes the position that humanitarian assistance to meet the needs of North Korea should be provided in accordance with the existing procedures and we support the efforts of the Committee and other relevant countries to further expedite and simplify the procedures as necessary.
6. Finally, in its letter dated 18 March 2022, the PoE asked if a receiving Member State could “propose ways in which the UN Security Council and other UN organizations might act to mitigate any negative humanitarian impact of UN sanctions”. We consider it critically important that the PoE’s consideration, discussion and recommendations should be made based on its own objective and unbiased examination and analysis of information. If any Member State submits such a policy recommendation in response to the said letter, it should not be used as a direct basis of new recommendations by the PoE, nor should such a recommendation be quoted directly in the PoE’s deliverables.
Member State 4

[Member State 4] appreciates the Panel's reports to the Security Council and its Sanctions Committee on the DPRK on issues concerning the unintended impact of UN sanctions measures on the civilian population of the DPRK, pursuant to paragraph 25 of resolution 2397 (2017). The resolution reaffirms that the measures imposed by resolutions 1718 (2006), 1874 (2009), 2087 (2013), 2094 (2013), 2270 (2016), 2321 (2016), 2356 (2017), 2371 (2017), 2375 (2017), 2397 (2017) are not intended to have adverse humanitarian consequences for the civilian population of the DPRK or to affect negatively or restrict those activities, including economic activities and cooperation, food aid and humanitarian assistance, that are not prohibited by the above-mentioned resolutions, and the work of international and non-governmental organizations carrying out assistance and relief activities in the DPRK for the benefit of the civilian population of the DPRK.

As you note in your letter, the Panel's ability to report on this issue has been hindered by a lack of empirical and verifiable data on which to base its analysis. The DPRK's self-imposed border closure since January 2020, and its impact on the in-country international presence and country visits, similarly affects our ability to provide adequate and reliable empirical data.

The humanitarian situation in the DPRK has long been of concern to the international community, expressed, inter alia, in Security Council resolution 1718 (2006) that underlined the "importance that the DPRK respond to other security and humanitarian concerns of the international community" (emphasis added). The lamentable humanitarian situation predates the UN sanctions measures, and points to the responsibility not of sanctions or ineffective implementation of exemptions, but of policy choices by the government of the DPRK. It is our assessment that economic priorities made by the DPRK government, where national resources are channelled to the continued development of nuclear weapons and ballistic missiles not only subverts stability in the region and undermines international peace and security, but also aggravates an already deteriorating economic and humanitarian situation, and the vulnerability of the people of the DPRK. The self-imposed closure of the DPRK's border has reinforced already difficult circumstances for the people of the DPRK. It furthermore directly adds to operational limitations for humanitarian organisations.

The 1718 Committee has since January 2021 approved sanction exemptions for 12 humanitarian projects in addition to 32 extensions/amendments of already approved projects. However, due to the continuous blockade a limited amount of this humanitarian assistance has entered the country and reached the recipients. We are also aware that the international society, through various channels, have offered to provide Covid-19 vaccines, but that these offers so far have been turned down by the DPRK.

[Member State 4] is committed to the expedient processing of humanitarian exemptions aimed at facilitating humanitarian assistance to those in need. We have a long-standing policy of depoliticised humanitarian assistance. Over the years, we have consistently contributed assistance to the vulnerable population of the DPRK. On this basis, we note that among the changed factors that are related to the work of international and non-governmental organizations carrying out assistance and relief activities in the DPRK for the benefit of the civilian population, is the absence of a stable banking channel to support such activities. We are not in a position to assess the reason for the lack of such a channel but note that its absence has created unwanted
uncertainties for humanitarian activities. Lack of access and monitoring has compounded the effects of the in-country cash shortage.

Last year, the 3rd Plenary Meeting of 8th Central Committee of the Workers Party of Korea reportedly assessed that "the people's food situation is now getting tense" and a nation-wide mobilisation took place to prevent and mitigate widespread risks linked to typhoons and floods, which have severely hit the country in the past years. We are, however, not aware that sanctions measures would have prevented the DPRK to import food supplies to make up for their reported shortfall in grain production.

We have been informed that among humanitarian partners, at least one organization is of the impression that sanctions in general have contributed to higher logistical costs as well as operational stresses in importing humanitarian goods into DPRK. As the Panel noted in its Final Report submitted in accordance with paragraph 2 of Council resolution 2569 (2021), the "unintended humanitarian consequences of United Nations sanctions affecting the civilian population continue to be difficult to disaggregate from other factors".

The lack of access for and monitoring of humanitarian assistance in accordance with international principles continue to remain main obstacles for international and non-governmental organizations carrying out assistance and relief activities in the DPRK for the benefit of the civilian population. In the event that the DPRK's border closure is lifted to allow for unrestricted humanitarian operations, we could foresee situations for which the absence of an exceptional payment modality or a stable, safe and transparent banking channel in compliance with the UN Sanctions, at some point might delay or otherwise impact assistance and relief activities in the DPRK.
Member State 5

International community and [Member State 5] experts on Democratic People's Republic of Korea (DPRK) assess that the humanitarian situation in the DPRK is critical. According to United Nations Office for the Coordination of Humanitarian Affairs (OCHA), humanitarian situation in the DPRK has worsened in terms of food security, medical and public health care system, and water. In particular, the situation for vulnerable groups, such as children and the elderly, has deteriorated. In 2021, the number of malnourished children significantly went up compared to 2020, and children with pneumonia from January to June of 2021 increased by 69% over the same period of the previous year.

While limited access to information does not allow a clear-cut assessment of the current humanitarian situation in the DPRK, the outbreak of COVID-19 and its border closure measure to respond it starting from January 2020 have impeded transports of humanitarian supplies and left great negative impact on conditions of the civil population of the DPRK. As of March 18, 2022, 11 of 13 projects by humanitarian organizations of the [Member State 5] that have been granted sanctions exemption were not able to ship aid and relief supplies to the DPRK due to its strict lockdown and applied for extension of their sanctions exemption. Besides, international organizations in the DPRK, including WFP, WHO, and UNICEF, have expressed concerns that its long-term border closure have prevented aid workers from returning to the country and aid supplies from being brought in. According to the Global Alliance for Vaccines and Immunization (GAVI), the DPRK relies heavily on humanitarian aid in terms of crucial medicines and relief items. For instance, 98% of childhood vaccines for under the age of 5 are provided by international organizations and NGOs.

[Member State 5] government is concerned about the humanitarian crisis in the DPRK and believes that humanitarian assistance is necessary to relieve this crisis. We appreciate that the 1718 Committee revised the Implementation Assistance Notice No.7 (IAN No.7) on November 30, 2020, to streamline the process of sanctions exemption. This measure has contributed to accelerate the approval process for humanitarian projects and COVID-19 relief projects. There remains a need to re-establish the banking channel, bring back staffs of international organizations and NGOs to the DPRK in order to fully carry out and monitor humanitarian support, and continue to communicate with NGOs.
Member State 6

In response to request OC.15 of 18 March 2022 from the Panel of Experts, we report the following.

The rapid deterioration of the humanitarian situation in the Democratic People’s Republic of Korea in 2018–2019 was a direct result of the indiscriminate application of international sanctions, which exacerbated existing problems (such as economic insularity and inefficiencies, and the impact of natural disasters). In 2020–2021, the situation was compounded by the negative effects of the coronavirus disease (COVID-19) pandemic and the resulting measures to suspend foreign trade. These measures were necessitated in large part by the dire state of health care as a result of the sanctions.

For objective reasons, primarily the lack of agricultural land, the Democratic People’s Republic of Korea is unable to feed its population on its own; it does not have a developed pharmaceutical industry; and its health-care system is in an unacceptably poor state. Nevertheless, improving the well-being of the population in 2021–2022 was declared the main focus of the work of the party and the Government. A large-scale housing programme is being implemented, and about 12,000 new apartments are commissioned annually in the capital alone. As part of measures to address the food problem, more greenhouses, livestock farms and fertilizer production facilities are being built. The urgency of the situation is clear from the variety of the first consignments to arrive in the Democratic People’s Republic of Korea after the borders were opened, comprising construction and finishing materials, powdered milk, sugar, vegetable oil, soap, washing powder, medicines and garment accessories for sewing school uniforms.

The humanitarian situation in the Democratic People’s Republic of Korea is very much, even crucially, dependent on links with the outside world.

The Democratic People’s Republic of Korea needs to acquire, by purchase and/or bilateral and international aid donation, food, fertilizers, pesticides, medicine, medical equipment and much more. It also requires assistance in training and developing the skills of local doctors.

Such opportunities have, however, been completely eliminated by the sanctions and the climate of ostracism that has been created.

Imports of petroleum products are restricted, and equipment and machinery, cars, chemical products and almost all types of raw materials cannot be lawfully procured from abroad. The Democratic People’s Republic of Korea cannot even buy permitted items because it has no export revenues or currency reserves, banking channels have been blocked, almost its entire merchant fleet has been outlawed and foreign ships are prohibited from entering its ports.

The self-isolation supposedly because of COVID-19 was essentially just the culmination of the long-standing blockade forced upon the country by the sweeping and indiscriminate sanctions. In real terms, the contribution of international humanitarian organizations to addressing the problems faced by the most vulnerable people in North Korea has been extremely small in recent years. The largest donor to the Democratic People’s Republic of Korea has always been the World Food Programme, through which $215 million is expected to be allocated over the five-year period from 2019 to 2023, representing $10 per person per year (covering 4.4 million people). Such stinginess on the part of donors is due in
large part to external pressure and retaliation against anyone who enters into any sort of relations, even on humanitarian grounds, with the Democratic People’s Republic of Korea.

The food situation has worsened in 2022. The market price of rice, which serves as a basis for all food prices, has now surpassed 5,700 won per kilogram. By the beginning of the “barley hump” in June (the hungriest time of the year), the price could exceed 7,000 won, dragging with it all other commodity prices.

A food rationing system is in effect only in the capital and is reserved for privileged groups. It has emerged that a number of categories of people have been dropped from the list of those covered by the centralized supply, and rations have been reduced to a minimum for all other categories. To survive, families rely on small-scale black-market trading and all sorts of side jobs, such as street vending, home-based work and cooperatives. The real income of average North Koreans has decreased by at least 1.5 times over the past two years, entailing a significant reduction in the quantity and nutritional value of the food that they can afford. Some items have been completely excluded from their diet, such as sugar and vegetable oil. As always in such circumstances, children, persons with disabilities and pregnant women have been hit the hardest.

Without sufficient fertilizers, pesticides, fuel and machinery, which can be obtained only through imports, cooperatives cannot significantly increase food production. A radical change in the current situation will not be possible without urgent deliveries of grain from abroad.

The state of health care in North Korea has never been as dire as it is now. More than 90 per cent of medicine needs used to be met through imports. Domestic production of medicines has collapsed because of the failure to obtain the necessary components and packaging from abroad. As a result, almost all products sold at pharmacies are no longer available for purchase over the counter. Many drugs, including insulin, could not be purchased for any money in 2020–2021.

Given the lack of precursors, basic blood tests cannot be performed. The majority of laboratories and X-ray units were closed down after the stocks of imported consumables were exhausted and machines failed owing to a shortage of spare parts for medical equipment. Pyongyang Medical University now has the only working magnetic resonance imaging machine in the capital. There is no such equipment at all in the provinces.

Hospitals do not have even basic items such as alcohol, absorbent cotton, disposable syringes and adhesive plaster. People who have the means prefer to be treated by private doctors, but this is very expensive. The areas of medicine that were hit the hardest in the Democratic People’s Republic of Korea over the past two years were those that used imported components the most in treatment, namely, oncology, cardiovascular surgery, dentistry and ophthalmology. There has been a significant increase in the mortality rate for cancer, cardiovascular disease and, in particular, diabetes, which is widespread in the Democratic People’s Republic of Korea.

The construction of a multifunctional hospital building in Pyongyang has been completed, and large medical centres have been built or are under construction in every province. Equipping them, however, has posed serious problems. The country does not have, and does not expect to obtain, the hard currency necessary to purchase expensive modern equipment.
The suspension of vaccine supplies from abroad and the depletion of existing supplies led to the spread of diseases such as tuberculosis and hepatitis. Another negative consequence was an extreme shortage of hygiene items. The Democratic People’s Republic of Korea has traditionally procured from abroad large quantities of soap, washing powder, detergents and chemicals for cleaning clothes, and raw materials for the production of haberdashery goods. Such a shortage inevitably resulted in pervasive helminthiasis and an increase in gastrointestinal disease and poisonings.

An option that could be explored is the establishment of a special replenishment fund, which would be made up of the proceeds from exports under special quotas of North Korean goods that can be traded on the international market, including coal, iron ore and seafood, with funds deposited into a special account. Funds from this account would be used under the supervision of the Security Council Committee established pursuant to resolution 1718 (2006) to purchase food, medicine and Western parts and consumables for medical equipment in the Democratic People’s Republic of Korea.
Member State 7

Member State 7 has maintained diplomatic relations with the Democratic People’s Republic of Korea, henceforth DPRK, since [year] and operates an Embassy in Pyongyang since [year]. Member State 7’s commitment to peace and development on the Korean peninsula remains strong and is manifested not least through the work of our Embassies in Seoul and Pyongyang, the Member State 7 contingent, and through our [Special Envoy of Member State 7].

Due to the strict anti-epidemic measures of the DPRK in response to the coronavirus pandemic, Member State 7 decided to temporarily relocate its diplomatic staff at the Embassy in Pyongyang to [City in Member State 7] in [month, year]. The Embassy remains open, with local staff working in Pyongyang. Our diplomatic staff stand ready to return to Pyongyang as soon as circumstances allow.

Over the first two decades of this millennium, Member State 7 has consistently been one of the largest donors to international humanitarian organisations in the DPRK. Member State 7’s humanitarian assistance is strictly needs-based and adheres to the humanitarian principles of humanity, neutrality, impartiality and independence. Information obtained through the work of humanitarian partners and organisations in the DPRK has fed into the analysis below.

The Government of the DPRK has primary responsibility for the wellbeing of its people and the humanitarian situation in the country. The sanctions instituted by the UN Security Council follow from the illicit activities of the Government of the DPRK. Therefore, the root cause of any consequences of UN Sanctions is the policy of the Government of the DPRK. The Government of the DPRK is consistently obstructing transparency about in-country humanitarian needs. Given the lack of reliable data and the difficulty in disaggregating the effects of UN sanctions from DPRK policy on the humanitarian situation, the answers below are only fragments. Hopefully, these can feed into a more holistic analysis by the Panel of Experts.

1. Empirical data on the effect of sanctions are generally easier to extract from the time immediately following the imposition of the sanctions in 2017. Over the course of 2018, the price of petrol in Pyongyang rose around 250%, adjusting for exchange rates and inflation. This was an immediate effect following the cap of oil imports. The direct humanitarian effect of the spike in petrol prices, however, is harder to determine. Distribution, including of humanitarian assistance, and agriculture will have been affected. However, the indirect effect on food prices was less pronounced. The price of basic foods in Pyongyang was, in fact, relatively stable from 2017 through 2020. Given the fact that the majority of the population lives on domestic produce, their standard of living does not directly depend on the price of imports such as petrol. Rather, in relative terms, higher prices for petrol and imported goods will have affected the middle class in Pyongyang more.

UN sanctions, in combination with explicit policy of the Government of the DPRK, may have created a pretext for the re-centralisation of economic activity in fewer enterprises and increased state control. In
2018, Air Koryo, the national air carrier, diversified and started selling petrol and consumption goods. Conversely, it seems to have been harder for smaller businesses controlled by private individuals to weather the effects of sanctions. This economic re-centralisation has later been compounded by the strict anti-epidemic measures of the Covid-19 era. Seeing as most people in the DPRK are dependent on income outside the State Distribution System, the increased centralisation of economic activity has most likely had a negative humanitarian effect. This negative effect would have been gendered, seeing as official power structures in the DPRK are male-dominated and women have played a comparatively larger role in informal trade.

On a more aggregate level, economic growth seems to have decreased from 4% in 2016 to 1.5% in 2017. Estimates about how much of this is attributable to sanctions vary. Official trade data suggest that annual, aggregate trade fell by USD 3 billion annually in the years 2018-2019. The most direct impact of sanctions on the livelihood of people in need seems to have been the operational hurdles created for humanitarian organisations.

2. One of the more direct impacts of UN sanctions seems to have been the operational constraints created for humanitarian organisations. The Panel of Experts will be aware of such constraints and [Member State 7] welcomes that the process for granting humanitarian exemptions has been streamlined and the processing time has been reduced. Furthermore, before the coronavirus pandemic, none of the larger humanitarian organisations expressed that they lacked capacity to absorb additional funds. This suggests that the UN sanctions, while unintentionally negatively impacting some humanitarian operations, have not precluded additional funds to humanitarian assistance in the DPRK.

The main obstacle to humanitarian operations due to the Government's policy, unintended effects of UN sanctions, compounded by the coronavirus pandemic and the cancellation of regular travel, seems to have been the absence of a banking channel through which humanitarian organisations could pay for operational expenses inside the DPRK. The difficulty in ascertaining that the Government of the DPRK does not divert resources from banks and financial institutions to fund illicit activities has regularly led to the complete absence of means to make financial transfers to the DPRK. Even before the coronavirus pandemic, roughly 90% of humanitarian financing was spent outside the country. Cash had to be brought in to pay for e.g. salaries, rent and logistics. Fundamentally, the DPRK economy is cash-based and lacks a credible system of accountability. As such, the difficulty to pay for operational expenses inside the DPRK has limited the scope of technical assistance programmes to Pyongyang and its environs, even though financing for broader programmes was available.
3. Disaggregation of the causes of humanitarian outcomes in the DPRK remains extremely difficult, not least because of the general lack of reliable data from national authorities. Even so, it is clear that the DPRK’s border closure has had a significantly larger effect on humanitarian outcomes than unintended effects of UN sanctions.

The broad coverage pre-Covid of childhood vaccination programmes against measles, tuberculosis, polio and other preventable diseases has been reduced significantly as a consequence of the closed borders. Furthermore, the closed borders have also been followed by reports of acute shortages of medicine, insulin, and treatment for malnourishment. Significant food price spikes, even for domestic produce, were observed in 2020. Without international observers, it remains difficult to assess the humanitarian situation in the DPRK, especially outside Pyongyang.

4. As mentioned above, the absence of a banking channel has created significant operational constraints for humanitarian organisations in the DPRK. These constraints have been compounded by the coronavirus pandemic since cash can no longer be brought into the country. To maintain readiness to respond to a worsening humanitarian situation, it is important that UN agencies and humanitarian organisations can maintain structures such as offices and local staff in Pyongyang. Therefore, it would mitigate the unintended negative humanitarian impact of UN sanctions if the UN Security Council or other interested actors were able to aid the ongoing efforts to create a safe and sanctions-compliant means to make financial transfers to local offices of humanitarian organisations in the DPRK. It would also facilitate the continued provision of humanitarian assistance, however limited, that at present makes its way to the civilian population of the DPRK.
As you know, due to the self-imposed border closure of the country, very little reliable information is currently available on the situation in the DPRK. Due to this, we are unable to provide you with any empirical data. However, we would like to raise one major challenge, which is the transfer of cash to the country.

The challenges on cash transfers to the DPRK directly impacts both programmatic and operational aspects. For example, office running costs such as the procurement of fuel vouchers to support field monitoring by government and local staff, and for construction work, are normally paid locally with available cash. We and our international partners have to work on complex workarounds, which is timeconsuming and ultimately more expensive.

In the current circumstances of the country’s border closure, there is no way to legally bring cash into the country. We and our international partners are therefore accumulating debts. Without cash we cannot pay local expenses to cover travel and subsistence allowances for local partners to undertake routine field monitoring, leaving us and international partners reliant on the goodwill of local partners to absorb the cost on an accrued basis — this leaves us open to the risk that partners may refuse to continue such arrangements, and leave us with no viable field monitoring system in place. We and our international partners cannot procure local supplies such as consumables (toner, papers, office materials etc.) for both our own office and for partners, without local cash availability. And we cannot hire local expertise to undertake specific programmatic work without the ability to pay them locally — thus constraining some aspects of our and our international partners’ programs.

We deem the resolution of the issue of cash supply as a matter of priority to enable us and our international partners to pay back accrued debts and avoid the risk of the existing goodwill expiring, with a further detrimental impact on the programming capacity.
Response from [Member State 9] to the Panel of Expert's Outgoing Communication #15
(reference S/AC.49/2022/PE/OC.15)

Thank you for your inquiry on the impact of sanctions on the humanitarian situation in the Democratic People’s Republic of Korea (DPRK). The DPRK has for decades been the most self-isolated and opaque country in Northeast Asia. Following the Korean War (1950-1953), the DPRK adopted a communist development model similar to its allies in the region. These allies, however, eventually reformed their economic policies; integrated with the global economy; and improved the material lives of their people. Every country in the region has benefitted to some degree from this general economic transition over the course of the past three decades. Not only has the DPRK failed to make this transition, but in recent years it has made the choice to restore the failed economic policies of its past. We assess these policy choices have impeded the DPRK’s economic growth; led to a deterioration of material well-being; and exacerbated humanitarian concerns. We also assess that deteriorating humanitarian conditions are of secondary concern to the DPRK’s political imperative of protecting the Kim family regime, which drives its investment into its weapons of mass destruction (WMD) and ballistic missile program.

Following the December 2019 5th plenum of the 7th Central Committee of the Korean Workers’ Party, and before the outbreak of the COVID-19 pandemic, DPRK leadership announced the country was failing to accomplish the goals of the five-year economic development strategy (2016-2020). The DPRK responded by launching a “head-on breakthrough offensive” (HOBO) to reinvigorate production. The HOBO was formalized and made part of a new five-year plan (2021-2025) at the subsequent 8th Party Congress in January 2021. The new five-year plan aims to crack-down on informal and decentralized economic activity and the private coping mechanisms that grew to support people’s livelihoods after the famine of the 1990s. The end goal is to re-establish centralized party-state control over all significant economic activity; “indigenize” production to weaken foreign leverage; and reinvigorate the official public rationing system. This is a return to the failed orthodox-communist policies of the past. As part of this policy package, DPRK leadership also seeks to increase the isolation of the DPRK people from the outside world to prevent the outflow of information that could reveal the true state of the DPRK’s internal conditions and to prevent the inflow of “corrupting” goods, information, and ideas that could weaken the leadership’s political legitimacy. We assess these policies will result in continued economic stagnation, leading the DPRK to fall economically further behind its neighbors with each successive year. To compensate for these weaknesses, the DPRK will continue to rely domestically on isolation and repression of its people and internationally on its unlawful WMD and ballistic missile programs to sustain the personalized Kim family regime.

The COVID-19 pandemic, occurring after the DPRK had chosen this new direction, has probably helped the DPRK leadership as they implement these policies. Under their COVID-19 mitigation measures, the DPRK has significantly increased border security to record levels, contributing to a severe reduction in outward migration; reduced cross border trade with the People’s Republic of China and the Russian Federation; and choked off remittances and communication from abroad. These measures have provided the central government the greatest control over the distribution of imported goods it has possessed for a generation. The DPRK has nurtured a fear of the coronavirus as a tool to control population movement and allowed the resident foreign non-governmental organization (NGO), aid, and diplomatic communities to wither. Today the DPRK is the most isolated it has been in three decades, the economy is perhaps as dysfunctional as it has been in three
decades, and the true state of humanitarian conditions in the DPRK is perhaps the most unknown as it has been in three decades. Despite the current state of affairs, we do not see any signs that the DPRK regime intends to change course.

Despite these formidable challenges, [Member State 9], private NGOs, and the UN continue to promote humanitarian engagement with the DPRK. [Member State 9] has streamlined the application process for [Member State 9] licenses and authorized numerous humanitarian projects sourced by our domestic NGOs along with charitable organizations in Europe and the Republic of Korea. Since the beginning of 2021, the 1718 Committee has approved sanctions exemptions for 12 projects and extensions or amendments for an additional 32. The international community has promoted the distribution of COVID-19 vaccines to the DPRK population. The vast majority of these overtures, however, have been ignored or rejected by the DPRK. [Member State 9] offered COVID-19 aid in early 2020, but the DPRK never responded to the offer.

Inquiry 1: Empirical data (concerning incomes and employment, availability of food and other consumer goods, standards of living, healthcare, social benefits and any other relevant data) and assessment of the impact of UN sanctions on the humanitarian situation in the DPRK; this should include both the direct and indirect (through their effect on DPRK’s socio-economic situation) impact of UN sanctions. What are the sectors and population groups you consider most affected by UN sanctions? How has this impact changed over time, especially since the end of 2017, and what has been the cumulative effect? Please provide as many verifiable examples of this impact as possible.

Given the DPRK’s long-standing policy of denying the outside world access to information on its internal conditions, a policy that is even more effective following the decisions of the 8th Party Congress and the impact of the DPRK’s anti-epidemic measures, we are unable to provide the requested data with the level of scientific rigor or confidence that would be required to make policy. There are currently only three ultimate sources of demographic/quality of life data for the DPRK:

1. Information provided by the DPRK government and published though its official media or released to the UN for publication;
2. Information systematically collected from recent defector arrivals in the Republic of Korea; and
3. Information in other media.

We assess the first kind of data to be helpful for informing policy analysis, but ultimately biased, unverifiable, and not independently collected. We assess that the second kind of data is currently unavailable since as of 2020 there are not enough recent DPRK defectors from which social scientists and policymakers can draw a scientific sample of current economic conditions. The third kind of data has been very helpful in assessing economic conditions in the DPRK, but it is too limited in scope and availability to make timely, confident assessments beyond general trends. Before the 8th Party Congress and the DPRK’s anti-epidemic measures, we could rely more systematically on diplomatic reporting, UN and NGO reports, and greater media penetration, but these sources have all deteriorated since January 2020 as a result of DPRK policy.

Alternative data sources are also available, and we consider them all helpful, but each is flawed in ways that limit their consistent usefulness for policy application.

The Republic of Korea’s central bank (the Bank of Korea) generates national income accounts for the DPRK (GNI/GDP), and while we find this work important, the underlying data are not public
and the methodology is not transparent or reproduceable. The DPRK has also released recent GDP figures to the UN, but we are skeptical of these numbers as we do not assess that the DPRK’s Central Bureau of Statistics has the ability to generate sound GDP statistics, and the numbers appear to primarily serve as externally focused propaganda in the service of DPRK foreign policy goals.

As the DPRK does not publish trade statistics, we have historically looked at mirror trade statistics from the DPRK’s trading partners to learn about trade composition and volume as an indicator of the DPRK’s economic activity. These statistics are also flawed in many notable ways that limit their use for policy analysis. To begin with, illicit transactions, which are of vital importance to policy analysis, are nearly completely omitted from international trade databases. Humanitarian assistance to the DPRK is also frequently excluded. Although some of the DPRK’s international trade data can be derived from publicly available mirror-statistics, we work to supplement it with our reports to the UN 1718 Committee, and we look forward to continuing to help the Committee fulfill its mission.

Numerous other methodological problems also plague the use of trade statistics, such as establishing actual country of origin for cargo, reporting countries confusing the DPRK and the Republic of Korea, political manipulation of the data, human error, and difficulties assigning a change in data to a causal independent variable.

Collective UN measures adopted by the Security Council are targeted at individuals, organizations, and sectors that are involved in the sourcing, financing, and implementation of the DPRK’s unlawful WMD and ballistic missile programs, and this is where the burden of UN sanctions probably most heavily falls. There is no evidence to credibly link DPRK natural resource exports to domestic wages or even standards of living in communities around DPRK mines. To take an extreme example, it is highly likely that some of the mines that produce anthracite coal for export from the DPRK’s South Pyongan Province are in political prison camps, where prisoners will essentially be worked to death irrespective of how much coal is exported for hard currency versus being used in domestic power plants. A similar story can be told for DPRK overseas workers, who in many cases live in deplorable conditions, working exploitative hours, only to be forced to relinquish approximately 70% (or more) of their earnings to the Korean Workers’ Party. The DPRK does not allow independent workers to travel overseas and earn an income for themselves. These overseas labor activities are specifically intended as a tool for acquiring foreign exchange to facilitate regime priorities.
Inquiry 2: Assessment indicating any negative influence of UN sanctions on international humanitarian assistance to DPRK, or on the work of international and non-governmental organisations carrying out assistance and relief activities in the DPRK. Please provide as many verifiable examples of this impact as possible.

To the best of our knowledge, UN and other bilateral sanctions are not having any significant impact on humanitarian projects in the DPRK. The UN 1718 Committee has worked diligently to approve and extend approval for humanitarian exemption requests. However, nearly all of these projects have been unable to fulfill their missions due to the DPRK government’s isolation and COVID-19 mitigation policies. The DPRK has even repeatedly refused COVID-19 assistance, such as vaccines, and is one of two countries worldwide to not provide its population with any vaccines to protect against COVID-19.

Inquiry 3: What other factors have had an influence on the humanitarian situation in DPRK, particularly since 2017, and what has been their relative importance to that situation? How have your relevant authorities disaggregated their effect from that of UN sanctions? Please provide as many verifiable examples of this disaggregation as possible.

Given the current state of DPRK data and available statistical tools, we are unable to disaggregate the relative weights of sanctions, or any other policy, on DPRK economic performance. We have no reliable metrics of DPRK economic performance. This, again, is primarily due to the DPRK’s policy of hiding its information from the outside world.

Given the quantitative and qualitative data that is available, we assess that the two most significant factors that negatively affect humanitarian conditions in the DPRK today are the DPRK’s own domestic economic policies, which have resulted in some of the lowest observed living standards in the region for decades, and the DPRK’s anti-epidemic measures, which have resulted in boosting isolation to record levels compared with the previous two decades. Moreover, rather than addressing the humanitarian situation, the DPRK continues to focus its resources on advancing the size and sophistication of its WMD and ballistic missile programs and orchestrating sophisticated sanctions evasion activities through a network of illicit actors.

Humanitarian assistance potentially can play a role in mitigating some of the DPRK’s problems, but substantial economic reforms, implemented over the course of decades, will be required to bring DPRK living standards up to regional levels. Looking just at the supply of food, according to the World Bank, the DPRK’s arable land per capita = 0.09 hectares. This puts it on par with UK, Portugal, China; and above Vietnam (0.08). The ROK’s arable land per capita = .03 hectares. DPRK agricultural failure is a consequence of policy, not resource endowments. Closing the gap in agricultural production between the DPRK and its neighbors will require reforms to the DPRK’s outdated and failed cooperative farming and agriculture rationing schemes.

Sanctions relief will not likely boost the livelihoods of the neediest individuals in the current DPRK policy environment. We are currently unable to even determine who the neediest people in the DPRK are. However, given what we collectively know about the dynamics of the DPRK regime, we assess the benefits of sanctions relief in the current environment are more likely to result in channeling increased hard currency revenue into regime priorities, which include the
Inquiry 4: Could you propose ways in which the UN Security Council and other UN organisations might act to mitigate any negative humanitarian impact of UN sanctions?

1. The UNSC could increase data on the 1718 Committee website as to what aid has been offered to the DPRK (i.e., project approvals) and the status of project completion (i.e., whether the aid has been delivered) to improve awareness of what humanitarian projects are ongoing and in what areas.
2. UN organizations could increase in-country presence to better assess the impact of sanctions on humanitarian conditions as well as the overall economic situation in the DPRK.
3. The UN 1718 Committee could develop a humanitarian aid “effective practices” document that lays out guidance on aid provision, monitoring, and evaluation that could help guide organizations in planning aid projects for the DPRK (and other countries).
Annex 69: Question of Panel’s survey to NGOs

The Panel continued its previous practice, started in 2020, and in June 2022 surveyed around 40 organizations (including both UN and non-governmental aid organizations), most of which applied for exemption requests, either directly to the 1718 Committee or through a Member State, as well as some other organizations with record of activity in DPRK, suggesting the following questions:

1. What is your assessment of the impact of UN sanctions on the humanitarian situation in the DPRK and how has that impact changed over time?

2. How has the current COVID 19 outbreak in DPRK and restrictions related to the COVID-19 pandemic affected the economic and humanitarian spheres, and in what way have they influenced the overall humanitarian situation? If possible, please include information or examples that support your assessment.

3. Please provide detailed information and data on your organization’s current and planned work related to DPRK COVID 19 outbreak and any reductions in operational capacity due to issues related to quarantine measures in the DPRK.

4. Please provide detailed information about how the implementation of UN sanctions may have impacted your organizations COVID 19 response.

5. If your operations require humanitarian exemption approvals from the 1718 Committee, has the approval process met your needs?

6. What, if anything, could be further improved in the exemption process, or in the implementation of UN sanctions, to better meet your operational needs and objectives?

7. Could you propose ways in which humanitarian and UN sanctions actors might enhance mutual understanding of each other’s objectives and methodologies?
Annex 70: Replies from NGOs

The following quotes have been compiled from the responses to the Panel’s survey to NGOs.

NGO 1

[NGO 1] has no activities ongoing in DPRK since 2020 and therefore no new developments have occurred which might provide information for the panel.

NGO 2

Since our last correspondence of [Date and Document No.] we have observed almost no changes regarding the situation with our project activities in North Korea. Since January 2020 our aid supplies (including test-sets for Covid) are stuck at the border and despite all our efforts this remains unchanged. Contacts into the country remain sparse; it is nearly impossible to get any information beyond what is already known through the media. Still, they seem to confirm the worrying situation in regards to food security and the spread of Covid.

NGO 3

- UN sanctions are taking a serious toll on the daily lives of North Koreans. It appears to be having adverse effects that completely go against the purpose of the 'Leave No One Behind' of the UN SDGs

- [COVID-19 outbreak]is reducing the vitality and productivity of North Koreans in their daily life. It seems that they are increasing their will to overcome the difficulties on their own without external support due to antipathy to sanctions.

- Due to the prolonged border blockade for more than two years, the North Koreans are getting tired of the blockade. There are North Korean organizations that say they can cooperate if they can receive food aid informally from outside, but it seems difficult to make a formal request for external aid in North Korea

- A collaborator who was carrying out humanitarian aid to North Korea became unable to visit North Korea due to the corona virus. As he took a break from his activities, it was difficult to collect any more internal news about North Korea that he had been collecting through him.

- Humanitarian aid to North Korea has shrunk by reducing the number of personnel in charge of humanitarian aid at our institution.

- UN sanctions aroused a negative public perception of not only the response to COVID-19, but also humanitarian aid activities in general.
- We don’t have any opposition to approval process. However, sanctions themselves cause negative impact on humanitarian aid. We also request that the approval letter should strengthen the effect of exemption, which guarantees the practical support to DPRK after the approval.

- When applying for sanctions exemption for humanitarian aid to DPRK, materials that are not subject to sanctions (food, medicine, etc.) are considered a bundle of project implementation, and for all aid items, specific specifications must be researched and documents must be prepared to apply for exemption. As a result, manpower and administrative requirements increase, and difficulties arise such as a decrease in efficiency in preparing and executing our organization's operations and humanitarian projects. The suggestion is that materials classified as not subject to sanctions by the HS code are excluded from the application for exemption or the document is simplified by submitting the product name and HS code.

- After the approval of sanctions exemption, it is necessary to remit money for the purchase and transportation of goods, but due to the financial sanctions of the United States, banks are also refusing or avoiding remittance of humanitarian aid to North Korea.

- For humanitarian aid materials that have been approved for exemption by the United Nations, it must be recognized that they have been approved inclusive of the sanctions regulations of individual countries. The effect of sanctions exemption approval should be strengthened so that the humanitarian situation of North Koreans can be improved.

- We propose that the United Nations meet and discuss with stakeholders and humanitarian organizations on the moratorium of UN sanctions in order to improve the humanitarian situation to North Korea.

- It is proposed to apply the ‘Oil-Food Program’ adopted by the United Nations for humanitarian aid to Iraq in the past to humanitarian aid to North Korea.

- Please review and implement a program to export North Korea’s coal by introducing the tentative name ‘Coal-Food Program’, and to provide food and medicine with the export proceeds.
NGO 4

- It is true that UN sanctions against the DPR Korea have impacted the regime in many aspects. They have impacted the production of daily necessities and also food shortage among North Koreans, the latter of which has been exacerbated by economic crisis to reach a stage of a food crisis. The crop productivity of North Korea stands at only 50-60% of that of its southern counterpart, which is attributable to the poor supply of agricultural materials. It is a well-known fact that in 2018 when North Korean sanctions became tighter, food production in the DPR Korea dropped to the 9-year lowest of 4.95 million ton. For North Korea, in particular where damages from natural disasters including flood are serious, providing related materials and goods is quintessential to help with active response. However, most aid materials are subject to North Korean sanction regulations, and thus have to obtain exemption approval. We are going to mention this again later – even though the period required for exemption approval got shortened, several attempts had to miss an opportune timing due to working-level arrangements that needed to be made. In addition, NGOs must follow approval procedures of their own countries for shipping out materials for North Korea, which translates into more time and cost. In sum, the bigger the burden on North Korean aid organizations get, the more serious the humanitarian situation of North Korea will be.

- The COVID-19 outbreak has made it extremely challenging to provide medicine and medical supplies as well as humanitarian aid. Finding ways itself to enter the North Korea has become difficult, and even if the aid was approved, the materials had to stay at [border] customs office for a long time. Also, selecting materials including medicine and medical supplies is demanding, definitely contributing to the existing difficulties in humanitarian situation.

- [Project in DPRK] has still not resumed since it stopped in [month, year]. Back then, the percentage of completion stood at [percentage], with the exterior of the [project] being built to some visible extent. To restart the project, however, [diagnosis] needs to be conducted by [entities] considering that more than [number of years] have passed. To this end, [NGO 4] delivered a message in [month, year] that it would send [entities] across the North Korean border, to which the North Korea answered on [date, year] that it would invite a [entity] when the COVID situation gets better.

- So far, the [entities] visit mentioned by the North has not been realized yet because the COVID situation has not gotten any better. Furthermore, the [NGO 4] obtained sanction exemption on [date, year] to resume the [project], only to find itself stuck in failure to bring in [materials]. [Months] have already passed since the obtainment of sanction exemption. [NGO 4] had several rounds of consultation with related personnel from North Korea to resume [project]. But the COVID situation has since prevented the plan from staying on track.

- We are grateful for the exemption approval for the [materials] for [project], and fully agree that the time has significantly shortened from the submission of exemption applications to approvals. However, we had to provide information on approximately [number of goods and materials] for the application. We had to collect detailed information including HS CODE of each item not to mention the standards and size, which took us [number of months] in total.
In other words, the time required by the approval process definitely became shorter, but extra time spent arranging things at a working level still does and will remain the same as long as there exists sanctions against the North Korea, which is likely to increase the cost burden of aid organizations.

- The current methods of exemption seems to be in need of change. For example, sanction exemption lists have to be made for each and every item, but a little bit of flexibility would seem to streamline the process. We propose that a whitelist be kept to allow the items on it to be semi-automatically approved to be sent to the North without separate exemption applications having to be submitted. And each State is able to be responsible for whitelist-designated items aid, so new procedures would be needed capable of sending humanitarian-sensitive items more quickly and more smoothly.

- To have better understanding about the objective and methodologies among different actors, more opportunities are needed among related stakeholders to meet on a regular basis. All organizations and groups just receive one-way information regarding UN resolutions. Therefore, continued communication is required to help aid organizations better understand newly amended guidelines or newly adopted resolutions.
NGO 5

[NGO 5] would like to stress the importance of transparency and access in enabling civil society organizations (CSOs) such as [NGO 5], to evaluate the impact of UN sanctions on the Democratic People Republic of Korea (DPRK)’s humanitarian situation. Considering the reported COVID-19 outbreak in the DPRK and subsequent restrictions enforced by the DPRK government, it has become difficult to accurately determine the impact of UN sanctions in relation to the Panel’s questions.

The aim of this correspondence is to request the UN Panel of Experts’ support in allowing officials such as the Special Rapporteur on the situation of human rights in the Democratic People’s Republic of Korea and representatives of the Office of the UN High Commissioner for Human Rights with unimpeded, in-person access inside the DPRK. Their presence, as well as the Panel’s endorsement of their efforts, is the only way to provide some semblance of transparency amidst stringent restrictions imposed by the DPRK since the onset of the COVID-19 pandemic.

We noted in our previous correspondence that a repeat of the great famine of the 1990s was unlikely for three reasons: (1) the development of informal markets (jangmadang) in North Korea; (2) the work of CSOs in obtaining information from North Korea; and (3) agricultural reforms under Kim Jong-un that slightly improved food security. All three elements have been weakened during the COVID-19 pandemic.

Under the pretense of enforcing a “zero-COVID” policy, the DPRK government has chosen to crack down on markets, cross-border trade, and information flows into and out of the country. It has imposed punishments against North Korean nationals involved in market activities or exchanging information with the outside world. In December 2020, the DPRK passed a new “Anti-Reactionary Thought Law,” which “forbids the use, storage, and distribution of foreign cultural content…that is not state-approved.” There has been a further tightening of border security during the pandemic. This has drastically reduced the number of North Korean escapees entering the Republic of Korea, with only [figures] arrivals in 2021 relative to a peak of [figures] in 2009.

Such policy decisions by the DPRK, as well as the departure of most foreign diplomats and international aid workers from North Korea since the onset of the pandemic, have made it extremely difficult to ascertain the impact of UN sanctions on the humanitarian situation in the country. In its December 2021 report, the World Food Programme (WFP) noted that its country director for the DPRK had left the country in March 2021. Since then, “there has been no UN international staff present” in the DPRK.

Some analysts, beginning from the assumption that “sanctions and funding gaps were the chief reason for UNICEF and WFP’s inability to reach their targeted population,” estimated in August 2019 that sanctions may have contributed to “between 1,122 and 2,772 preventable deaths.” However, such estimates are based on assumptions and statistics that cannot be independently verified, due to the DPRK leadership denying access to reliable statistical data and target areas, presumably to conceal the extent of the crisis and systemic redirection of aid and resources to the elite.
Past UN reports have attributed North Korea’s chronic food shortages to “shortages of arable land, lack of access to modern agricultural equipment and fertilizers, and recurrent natural disasters.” These are ancillary factors at best. The main factors contributing to the dire humanitarian situation in the DPRK are as follows:

- The DPRK relies heavily on domestic sources of food supply despite chronically unfavorable agricultural conditions. It has persistently refused to adopt an export-oriented growth strategy, which is necessary to “earn the foreign exchange needed to import bulk grains on a commercially sustainable basis and reduce the country’s reliance on aid.” Contrary to claims that the DPRK leadership had, on multiple occasions, attempted to liberalize its economy only to be discouraged by international sanctions, it has consistently advocated “self-reliance” (Juche) as its guiding state ideology. The DPRK was one of the first countries in the world to seal its borders in response to the outbreak of COVID-19.

- The DPRK leadership exploits foreign aid to curtail currency outflows from commercial imports. Since the 1990s, a pattern has emerged wherein the North Korean regime’s commercial food imports decrease whenever foreign aid increases. The most plausible explanation for this phenomenon is that the leadership uses aid as a balance-of-payments support to conserve resources for other policy priorities, including its weapons programs. In other words, rather than complementing aid with commercial food imports to alleviate food shortages, the DPRK has deliberately chosen to prioritize the regime’s security at the expense of the population’s health and well-being.

- The DPRK’s continued development of nuclear weapons and ballistic missiles in violation of multiple UN Security Council resolutions, as well as a lack of transparency in the monitoring and assessment of aid provision, have affected donors’ willingness to provide aid. Decreases in foreign aid have historically coincided with periods when the DPRK leadership conducted nuclear tests or ballistic missile launches, which, along with purchases of luxury goods, account for a significant portion of state expenditures.

As noted in our previous communication to the Panel, if there is a causal relationship between sanctions and the precarious food situation, it remains to be verified and should be rigorously investigated through on-the-ground factfinding by the UN and humanitarian organizations, in cooperation with the DPRK.

In our previous correspondence dated [date, year], we warned about the humanitarian risk stemming from the COVID-19 pandemic, including a deficient healthcare infrastructure, food insecurity, and an economic crisis. The DPRK officially admitted to an outbreak for the first time on May 12, 2022 and announced the first death from COVID-19 a day later. It had denied the existence of any cases for the preceding two years. Apparently due to the lack of COVID-19 testing capacity, new cases have been referred to by state media as “individuals with a fever.”
Authorities have since claimed that the outbreak has been brought under control. Official statistics indicate a cumulative total of 4.7 million cases in a country of 25 million, but only 74 deaths have been reported as of July 7. Experts have questioned the accuracy of these statistics, as they would imply an exceedingly low fatality rate when compared to that of countries with robust public health institutions and a high vaccination rate. It is not possible to determine whether the spread of the disease has truly been contained.

Given widespread malnutrition from food insecurity and the lack of a nationwide vaccination campaign, the consequences of COVID-19 in the DPRK are almost certainly more severe than disclosed by the authorities.

The public health infrastructure in the DPRK is fragile, especially outside of Pyongyang and other major cities. Even if the number of cases has indeed fallen, the DPRK is still vulnerable to a resurgence of the disease. Public health experts have noted that the country’s healthcare system is not equipped to deal with a COVID-19 outbreak. During the supposed height of the outbreak in May, state TV ran infomercials about “home remedies such as honey tea” and advised people to “see doctors if they have breathing problems, spit up blood or faint.” [name], a North Korean escapee who now lives in the Republic of Korea, noted that “the government is asking people to contact doctors only if they have breathing difficulties, which means just before they die.”

Regrettably, the inability to conduct independent assessments of the public health situation creates obstacles for countries, institutions, and aid organizations seeking to provide humanitarian assistance in an effective fashion. Both the United States and the Republic of Korea have offered to provide medical aid, but the DPRK has so far refused to accept foreign assistance. Pyongyang has also rejected offers of vaccines from the WHO-led COVAX initiative.

Adding to the impact on the healthcare system in the DPRK, COVID-19 threatens to worsen food insecurity. Lockdowns further constrained the population’s ability to obtain food, and there have been scattered reports of deaths from starvation. In his final report to the UN Human Rights Council in March 2022, Tomás Ojea Quintana, the outgoing UN Special Rapporteur on the situation of human rights in the DPRK, noted that “prolonged border closures and restrictions on movement in-country have decimated the market activity that has become essential for the general population to access basic necessities.” There were reports in late June that restrictions on in-country movement had been relaxed for the time being.

Furthermore, rainfall in April and May was only 70% of what the country typically receives, with worrying consequences for the country’s food supply, which is heavily reliant on its summer crops. Natural disasters have long posed seasonal threats to the DPRK, and a major natural disaster could have profound economic and humanitarian consequences. In mid-June, there were also official reports of an unspecified enteric disease in South Hwanghae Province, a key agricultural area. While the details of this outbreak are unknown, it is likely to exacerbate the country’s food situation. The country’s agricultural industry is heavily reliant on human labor, and reports suggest that the COVID-19 outbreak created difficulties with mobilizing enough people to plant crops in May.
In this vein, Resolution 49/22 adopted by the UN Human Rights Council in April 2022 called on the DPRK in paragraph 30 to “allow international staff to operate in the country so that the international community can provide assistance based on independent needs assessments, including of vulnerable populations in detention centres, and a monitoring capacity, consistent with international standards and humanitarian principles and in accordance with relevant Security Council resolutions.” As noted at the beginning of this letter, independent assessments of the humanitarian situation in the DPRK could begin with in-country visits by the Special Rapporteur on the situation of human rights in the DPRK or representatives of the UN Office of the High Commissioner for Human Rights. Such officials could also include, for example, the UN Special Rapporteur on the right to food and the UN Special Rapporteur on the right to health.
NGO 6

Over time sanctions have made the cost of providing humanitarian aid to the DPRK higher and higher. NGOs are forced to spend increasingly greater amounts of time and energy navigating the sanctions regime in order to keep programmes running. Aid budgets are eaten up by administrative processes in order to stay sanctions compliant, leaving fewer resources available to be spent on humanitarian needs.

Banking channels are becoming fewer and more difficult to navigate, and NGOs work under a constant fear that their bank accounts could be frozen or closed. For this reason [NGO 6] do not use [NGO 6’s] local bank account for any DPRK work.

[NGO 6] don’t have any direct information about the current humanitarian situation in the DPRK. All [NGO 6’s] projects were paused indefinitely when the COVID-19 induced border closure started. [NGO 6’s] local partners have said that it is too difficult to send anything by ship or train currently (and throughout the pandemic) so we have decided to wait until the border reopens before restarting our work.

The humanitarian exemption approval process is too cumbersome and places too great a burden on NGOs, so [NGO 6] designed [NGO 6’s] projects to avoid the need to work through the UN system.

Anything to simplify the exemption process would be welcomed.

It would be helpful if the UN sanctions committee could publish a lay language guide in English and Korean setting out which activities require an exemption and which do not, and what organisations need to do to obtain a sanctions exemption. The Korean language version should not be written in the “South Korean” language, but efforts should be made to use “North Korean” language. There is a language barrier in dealing with the UN system for many people in the Korean diaspora conducting humanitarian work in the DPRK who do not have a strong command of English.

Exemptions should be expanded to allow for livelihood activities and legitimate business activities. In the DPRK, many people on the bottom rungs of society have lost their jobs in the garment industry and other manufacturing industries due to sanctions. These people should be allowed the opportunity to earn a livelihood. At a garment factory owned and run by people with disabilities, [NGO 6] personally witnessed the worsening economic circumstances (including food insecurity) which resulted from the sanctioning of the garment industry in 2017.

Better communication between UN sanctions actors and humanitarian NGOs could enhance mutual understanding. To be brutally honest, all foreign actors operating in the DPRK whether they are diplomats, humanitarian agencies, or private NGOs, break sanctions on a small scale all the time. It would be impossible not to. The sanctions regime has created a climate of fear making people reluctant to talk about what they do.
NGO 7

1. The humanitarian situation in the DPRK is characterized by chronic food insecurity and a lack of access to essential lifesaving services, including quality healthcare, with profound effects on the most vulnerable people. In addition, the country remains highly susceptible to natural disasters, including cyclones, floods, and drought, further exacerbating humanitarian needs amongst the most vulnerable.

The 2021 Humanitarian Response Plan (HRP) for DPRK estimates that 10.6 million people (over 4 out of 10 persons) are in need of humanitarian assistance. Humanitarian operations in the DPRK are a critical lifeline for millions of people suffering from food insecurity and malnutrition and lacking access to quality and essential health services, clean water, and sanitation facilities.

The major causes of scaled-back humanitarian assistance by [NGO 7] to the DPRK population remain the lack of funding, limited access to cash, the physical absence of international staff in the country and the challenges on importation of certain critical commodities or equipment, all of which have been exacerbated by the Covid-19 related restrictions imposed by the Government.

1.1 Funding shortfall and lack of cash in country

In 2020, UN agencies in the DPRK mobilized only a third of the total humanitarian requirements. On average, [NGO 7] requires [figure] each year for its humanitarian interventions but could only secure less than 50% of funding needs, resulting in a sharp drop in support towards ending maternal mortality and morbidity in the country.

Since 2006, the DPRK has been subjected to the UN Security Council sanctions (S/RES/1718), which has become more stringent over the years to cut-off funding for Pyongyang’s ballistic missile and nuclear tests. The Sanctions Committee has provided an exemption of the DPRK bank for the UN-related transactions, but the channel has mainly remained ad hoc.

With a dysfunctional international banking channel and no alternative avenues approved for cash transfers and related transactions, UN ongoing programmes delivery is impacted negatively, making it highly challenging for timely humanitarian responses. Concurrently, UN agencies face a unique financial situation due to the dearth of cash in the country to implement local programme activities and sustain operations. This impasse results in prioritizing select activities rather than the full-fledged implementation of programmes.
1-2. Procurement of equipment

UN Sanctions Committee guidelines articulate that single - and dual/multiple-use items containing metal components must be referred to the 1718 Sanctions Committee for exemption approvals. [NGO 7] has been diligently following the directives of the Sanctions Committee. However, a significant proportion of… procurement of health equipment and commodities have metal components, e.g., copper for intrauterine devices (IUDs). Over the years, the process of securing exemption approvals for these items has often resulted in delays or cancellation of related procurements.

Procurement compliance has changed after the 2017 directives, focusing on single and dual/multiple-use items, which hindered financial support for dual or multiple-use equipment/instruments. Prior to implementing sanctions on the DPRK, [NGO 7] supported strengthening health facilities through procurement of equipment for health facilities, especially patient wards, operating theatres, and maternity rooms. However, given long years of use and due to the restrictions on single-use, this equipment is now in poor conditions, and [NGO 7] has not been able to replenish the items, contributing to an adverse health outcome for the health of women in the DPRK.

Furthermore, UN humanitarian programming requires a strong humanitarian needs overview substantiated by evidence and data generation, which, in turn, rely on modern IT-related equipment. For instance, in 2019, [NGO 7] could not support the DPRK census exercise due to the challenges of getting exemption approvals for the required IT equipment from the 1718 Sanction Committee and the U.S. Department for U.S. patented items, e.g., IT equipment. Similarly, the time required for processing the exemption approvals was out-of-sync with the timeline defined by the DPRK government. This delay resulted in the government conducting the census solely without meeting international standards accordingly.

Although an expedited consideration of specific humanitarian requests has been in effect since November 2020, [NGO 7] has had limited experience in seeking exemptions due to the border closure imposed by the DPRK authorities as part of the COVID-19 pandemic response measures, resulting in subsequent paralysis of imports - however with one exception in August 2021 for already-procured life-saving commodities.

2. The significant scale-back of humanitarian support in agriculture, nutrition, water and sanitation, health, and the socio-economic impacts of the COVID-19 pandemic, combined with the strict preventive measures and in-country mobility restrictions put in place by the Government, is having reverberating effects on the scarce humanitarian interventions.

For the health sector, [entities including NGO 7] are dealing with substantial demurrage charges due to the extended quarantine period to import critical life-saving commodities and equipment stuck in [one of the bordering Member States] for over a year. As a result, the country experienced a stock-out of all essential life-saving medical supplies, including sexual and reproductive health (SRH) medicines, child immunization vaccines, and other health-related commodities. This situation adversely impacts the UN's capacity to address the humanitarian needs in the DPRK while the country...
continues to claim zero cases of COVID-19 since the pandemic outbreak and has rejected two offers from COVAX for the supply of vaccines.

This situation means that those in need of assistance have not received the necessary support from the UN. To the extent possible, the continuation of the delivery of life-saving assistance, including the provision of medical goods and supplies, has relied mainly on prepositioned stocks in-country. In the case of [NGO 7], the prepositioned stock of oxytocin, which is critical in averting maternal morbidity and mortality, lasted until mid-July 2021.

In July/August 2021, the DPRK government allowed some UN shipments for life-saving commodities to enter the country.

For the rest of the orders with running shelf life, [NGO 7] had to cancel some orders where possible (contraceptives, pharmaceuticals, and emergency kits) and diverted a majority of the orders to other countries that could make good use of the products (pharmaceuticals, medical devices, vehicles, and so on). In addition, [NGO 7] had to utilize funds to cover some of the costs of the diverted products.

3. As mentioned above, COVID-19-related restrictions in the DPRK, especially the closure of the international borders since January 2020 and the progressive departure of UN international staff members until March 2021, have hampered humanitarian operations on the ground. [NGO 7] international staff are still unable to return to the DPRK, and humanitarian supplies could not enter the country for over a year until the government’s communication in August 2021, when a one-off approval was granted. Furthermore, there is still no clarity on whether the resumption of regular trans-shipments would continue, and [NGO 7] is awaiting a response from the government to this query.

Despite repeated requests by [NGO 7] to the MoFA counterparts, there has been no indication DPRK authorities will grant additional exemptions to import life-saving commodities. [NGO 7] has, therefore, decided to suspend any further procurement of supplies to the DPRK until the DPRK government provides a formal authorization.

As a result of the COVID-19-related restrictions, all international [NGO 7] staff members have worked remotely outside of the DPRK. The physical absence of international staff members in the country and other restrictions of internal mobility have posed challenges to programme implementation and field-based monitoring. On the programmatic front, significant activities related to the evaluation of the SRH strategy and development of the new SRH strategy, upscaling of the undergraduate midwifery education, and evaluation of the undergraduate course in demography that needed international facilitation was deferred. In addition, [NGO 7] postponed capacity-building activities related to family planning, urban SRH strategy development, and strengthening of the health logistics systems.

[NGO 7] had to prioritize activities and factor in the depleting in-country cash. As a result, local activities were kept to a minimum in 2020, and innovative ways were explored to pursue the mandate in 2021.
[NGO 7] had proposed conducting an extensive social, economic, and demographic health survey (SDHS) in 2021. Resource mobilization efforts were underway when the COVID-19 restrictions were imposed. However, the efforts are now stalled due to the uncertainties of a return to normal operations in the country.

In-country mobility restrictions are still in place and have limited the UN national secondees from undertaking field monitoring visits. Consequently, the data provided by the Central Bureau of Statistics on administrative statistics related to the utilization of services and quality of services rendered during the clients’ interaction with the health providers are hard to verify and validate. This also applies to the distribution of the pre-positioned life-saving supplies where validation and reconciliation have not been possible.

On the other hand, despite these restrictions, programmatically, the [NGO 7] has managed to roll out SRH and population and development-related capacity-building initiatives to ensure maximum impact and cost-effectiveness. For example, online capacity-building workshops were initiated throughout the year in priority regions of the programme, including developing and updating essential Sexual and Reproductive Health and Population Dynamics manuals/guidelines. Similarly, remote monitoring of capacity-building initiatives has been undertaken through video recording, pre and post-test assessments, documentation, and feedback from the participants (an innovation in the DPRK).

Exceptional clearance for the participation of national secondees has been provided by the DPRK government. The clearance - to an extent - helped in fulfilling the basic requirements of monitoring during the training sessions. However, the DPRK government has expressed appreciation for the continuous supply of pre-positioned lifesaving SRH medicines and the introduction of online-based training.

[NGO 7] appreciates the 1718 Sanctions Committee for reducing the turnaround time for exemption approvals and increasing the validity period of those exemptions. Flexibility in considering cases on a one-to-one basis is also highly appreciated.

To facilitate and strengthen the presence of UN agencies on the ground, it is nevertheless imperative to establish a viable banking channel for funds to be transferred to the DPRK to enable the UN agencies to implement their respective programmes and respond to emerging humanitarian needs.

Since early 2021, all UN agencies operating in Pyongyang have had to stop paying the salaries of their national staff, fuel, and all office expenses, due to the shortage of cash in the country. They are accruing debts of several hundred thousand dollars to the government.

In addition to the dysfunctional banking channel, UN agencies have to approach the 1718 Sanctions Committee for items containing metal components, given the clause related to single/multiple-use. Until the exemptions are received, the procurement process cannot be initiated despite the fast-tracking process adopted by the Committee. Therefore, consideration for a waiver or a blanket approval of approved standardized SRH, Inter-Agency Reproductive Health Kits (emergency kits), and other medical kits that the inter-agency task force has cleared at UN HQs would ensure better cost-efficiency and more flexibility for UN agencies to respond to humanitarian needs.
Given the nature of the interactions between humanitarian and development nexus, consideration of development activities that have a bearing on humanitarian programming could enable pursuing programmes more holistically. For example, there is a need to strengthen the statistical capacities of the statistical institutions. Furthermore, with the advancement in Information Technology (IT), there is a need to upgrade the hardware and software for these institutions to collect, compile, process, and disseminate data for humanitarian and development programming. Therefore, strategic exemption with a broader consideration for humanitarian and development nexus would facilitate the efforts of the UN agencies in fast-tracking programmatic initiatives for achieving the 2030 agenda in the unique context.

The broader context of the humanitarian-development nexus and its implications on programming needs further exploration from the perspective of the 2030 Agenda so that bilateral partners and the donor community are not restricted exclusively to supporting humanitarian initiatives.
### Annex 71: COVID-19 related imports of DPRK 2020-2021

* yellow highlighted are items that are restricted from being imported to the DPRK

<table>
<thead>
<tr>
<th>Code</th>
<th>Product label</th>
<th>COVID-19 related</th>
<th>Imported value in 2020</th>
<th>Imported value in 2021</th>
</tr>
</thead>
<tbody>
<tr>
<td>220710</td>
<td>Undenatured ethyl alcohol, of actual alcoholic strength of 88%</td>
<td>Alcohol solution</td>
<td>240</td>
<td>0</td>
</tr>
<tr>
<td>220890</td>
<td>Ethyl alcohol of an alcoholic strength of 88%</td>
<td>Alcohol solution</td>
<td>81</td>
<td>21</td>
</tr>
<tr>
<td>2847</td>
<td>Hydrogen peroxide, whether or not solidified with water</td>
<td>Hydrogen peroxide in bulk</td>
<td>5</td>
<td>0</td>
</tr>
<tr>
<td>290512</td>
<td>Propyl alcohol, isopropyl alcohol</td>
<td>Propyl alcohol, isopropyl alcohol</td>
<td>7</td>
<td>0</td>
</tr>
<tr>
<td>291021</td>
<td>Butyl alcohol and its salts</td>
<td>Butyl alcohol and its salts</td>
<td>1</td>
<td>21</td>
</tr>
<tr>
<td>300450</td>
<td>Medicaments consisting of mixed or unmixed products for therapeutic or prophylactic purposes, put up in measured doses</td>
<td>Medicament presented as a medicament</td>
<td>15,088</td>
<td>9193</td>
</tr>
<tr>
<td>300510</td>
<td>Adhesive dressings and other articles having an adhesive layer, impregnated or covered with pharmaceutical substances or put up for retail sale for medical, surgical, dental or veterinary purposes</td>
<td>Surgical tape and transparent adhesive plaster</td>
<td>47</td>
<td>64</td>
</tr>
<tr>
<td>300591</td>
<td>Adhesive bandages and the like, e.g. dressings, adhesive plasters, poultices, impregnated or covered with pharmaceutical substances or put up for retail sale for medical, surgical, dental or veterinary purposes</td>
<td>Adhesive bandages and the like, e.g. dressings, adhesive plasters, poultices, impregnated or covered with pharmaceutical substances or put up for retail sale for medical, surgical, dental or veterinary purposes</td>
<td>35</td>
<td>32</td>
</tr>
<tr>
<td>340111</td>
<td>Soap and organic surface-active products and preparations, in the form of bars, cakes, moulded pieces or shapes, and paper, weaving, felt and nonwovens, impregnated, coated or covered with soap or detergent, for toilet, i.e., medicated products</td>
<td>Soap, bar form</td>
<td>473</td>
<td>53</td>
</tr>
<tr>
<td>340120</td>
<td>Soap in the form of flakes, granules, powder, paste or in aqueous solution</td>
<td>Soap, liquid or powder form</td>
<td>1,300</td>
<td>4,345</td>
</tr>
<tr>
<td>340130</td>
<td>Organic surface-active products and preparations for washing the skin, in the form of liquid or cream and put up for retail sale, whether or not containing soap</td>
<td>Liquid or cream hand or skin washes</td>
<td>37</td>
<td>2</td>
</tr>
<tr>
<td>380894</td>
<td>Disinfectants, put up in forms or packings for retail sale or as preparations or articles</td>
<td>Hand sanitizer and other disinfectant preparations</td>
<td>42</td>
<td>18</td>
</tr>
<tr>
<td>3822</td>
<td>Diagnostic or laboratory reagents on a backing and prepared diagnostic or laboratory reagents whether or not on a backing, other than those of heading 3002 or 3006, certified reference materials</td>
<td>Test kits</td>
<td>660</td>
<td>353</td>
</tr>
<tr>
<td>3821</td>
<td>Prepared culture media for the development or maintenance of microorganisms &quot;in cl, viruses and the like&quot; or of plant, human or animal cells</td>
<td>Swabs and viral transport medium set</td>
<td>7</td>
<td>0</td>
</tr>
<tr>
<td>392320</td>
<td>Sacks and bags, incl. covers, of plastic (excluding those of polyethylene)</td>
<td>Plastic hazardous waste disposal bags</td>
<td>332</td>
<td>0</td>
</tr>
<tr>
<td>392620</td>
<td>Articles Of Apparel And Clothing Accessories (including Gloves, Mittens, And Mits), others, of plastics</td>
<td>Plastic gloves</td>
<td>285</td>
<td>5</td>
</tr>
<tr>
<td>392690</td>
<td>Articles of plastics and articles of other materials of heading 3901 to 3914</td>
<td>Plastic face shields, urine bags, body bags, tents</td>
<td>1,844</td>
<td>177</td>
</tr>
<tr>
<td>401510</td>
<td>Gloves other than surgical, of rubber</td>
<td>Other rubber gloves</td>
<td>57</td>
<td>888</td>
</tr>
<tr>
<td>401530</td>
<td>Articles of apparel and clothing accessories, for all purposes, of rubber</td>
<td>Protective inner garments</td>
<td>55</td>
<td>0</td>
</tr>
<tr>
<td>481890</td>
<td>Toilet paper and similar paper, cellulose wadding or webs of cellulose fibres, of a kind used for household or sanitary purposes, in rolls of a width not exceeding 36 cm, or cut to shape or size; handkerchiefs, cleansing tissues, towels, tablecloths</td>
<td>Paper masks, boot covers, paper bed sheets</td>
<td>180</td>
<td>0</td>
</tr>
<tr>
<td>5063</td>
<td>Nonwovens, whether or not impregnated, coated, covered or laminated</td>
<td>Absorbent pads</td>
<td>643</td>
<td>431</td>
</tr>
<tr>
<td>612100</td>
<td>Gloves, mittens and mitts, impregnated, coated, covered or laminated with plastics or rubber</td>
<td>Knitted gloves impregnated with plastic or rubber</td>
<td>599</td>
<td>360</td>
</tr>
<tr>
<td>622100</td>
<td>Garments, Made Up Of Fabrics Of Felt, And Nonwovens</td>
<td>Protective garments for surgical/medical use</td>
<td>399</td>
<td>0</td>
</tr>
<tr>
<td>630622</td>
<td>Texts of synthetic fibres</td>
<td>Synthetic fibres</td>
<td>2</td>
<td>0</td>
</tr>
<tr>
<td>630629</td>
<td>Texts of textile materials</td>
<td>Textile material tests</td>
<td>0</td>
<td>32</td>
</tr>
<tr>
<td>630700</td>
<td>Made-up articles of textile materials, incl. dress patterns, n.e.s.</td>
<td>Textile face-masks, single use drapes</td>
<td>461</td>
<td>363</td>
</tr>
<tr>
<td>6505</td>
<td>Hats and other headgear, knitted or crocheted, or made up from lace, felt or other textile</td>
<td>Disposable hair nets</td>
<td>38</td>
<td>0</td>
</tr>
</tbody>
</table>
yellow highlighted are items that are restricted from being imported to the DPRK

<table>
<thead>
<tr>
<th>Code</th>
<th>Product label</th>
<th>COVID-19 related</th>
<th>Imported value in 2020</th>
<th>Imported value in 2021</th>
</tr>
</thead>
<tbody>
<tr>
<td>230190</td>
<td>Laboratory, hygiene or pharmaceutical glassware, whether or not graduated or calibrated</td>
<td>Laboratory, hygiene or pharmaceutical glassware</td>
<td>1</td>
<td>0</td>
</tr>
<tr>
<td>841510</td>
<td>Pumps for liquids, fitted or designed to be fitted with a measuring device</td>
<td>Infusion pumps</td>
<td>12</td>
<td>0</td>
</tr>
<tr>
<td>87103</td>
<td>Motor cars and other motor vehicles principally designed for the transport of persons</td>
<td>Ambulances</td>
<td>86</td>
<td>0</td>
</tr>
<tr>
<td>950790</td>
<td>Spectacles, goggles and the like, corrective, protective or other</td>
<td>Protective spectacles and goggles</td>
<td>64</td>
<td>2</td>
</tr>
<tr>
<td>901311</td>
<td>Electrocardiographs</td>
<td>Electrocardiograph</td>
<td>6</td>
<td>6</td>
</tr>
<tr>
<td>901812</td>
<td>Ultrasonic scanning apparatus</td>
<td>Ultrasound units</td>
<td>300</td>
<td>0</td>
</tr>
<tr>
<td>901813</td>
<td>Syringes, with or without needles, used in medical, surgical, dental or veterinary sciences</td>
<td>Syringes with or without needles</td>
<td>950</td>
<td>291</td>
</tr>
<tr>
<td>901815</td>
<td>Tubular metal needles and needles for sutures, used in medical, surgical, dental or veterinary sciences</td>
<td>Tubular metal needles and needles for sutures</td>
<td>79</td>
<td>67</td>
</tr>
<tr>
<td>901839</td>
<td>Needles, catheters, cannulae and the like, used in medical, surgical, dental or veterinary sciences</td>
<td>Nasal prongs and catheters</td>
<td>951</td>
<td>364</td>
</tr>
<tr>
<td>901890</td>
<td>Instruments and appliances used in medical, surgical or veterinary sciences</td>
<td>Laryngoscopes, Magill intubation forceps and the like</td>
<td>243</td>
<td>75</td>
</tr>
<tr>
<td>901950</td>
<td>Ozone therapy, oxygen therapy, aerosol therapy, artificial respiration or other therapeutic respiration apparatus, parts and accessories thereof</td>
<td>Oxygen therapy equipments</td>
<td>36</td>
<td>0</td>
</tr>
<tr>
<td>9020</td>
<td>Other breathing appliances and gas masks, excluding protective masks having neither mechanical parts nor replaceable filters</td>
<td>Gas masks</td>
<td>32</td>
<td>0</td>
</tr>
<tr>
<td>902510</td>
<td>Thermometers and pyrometers, not combined with other instruments</td>
<td>Infrared and digital thermometers</td>
<td>1734</td>
<td>36</td>
</tr>
<tr>
<td>903680</td>
<td>Instruments or apparatus for measuring or checking variables of liquids or gases</td>
<td>Flowmeter, torque table for oxygen 0-15L</td>
<td>31</td>
<td>0</td>
</tr>
<tr>
<td>9037</td>
<td>Instruments and apparatus for physical or chemical analysis</td>
<td>Diagnostic test instruments and apparatus</td>
<td>329</td>
<td>34</td>
</tr>
<tr>
<td>908220</td>
<td>Liquid meters, incl. calibrating meters thereof</td>
<td>Electronic drop counter</td>
<td>0</td>
<td>60</td>
</tr>
<tr>
<td>940290</td>
<td>Operating tables, examination tables, and other medical, dental, surgical or veterinary furniture</td>
<td>Medical or surgical furniture</td>
<td>77</td>
<td>0</td>
</tr>
</tbody>
</table>

Source: ITC Trade Map, annotated by the Panel
Annex 72: Consolidated list of Recommendations

Maritime

On re-configured cargo ships illicitly importing oil cargo

1. The Panel recommends maritime authorities of Member States be aware of the DPRK’s deceptive practice of re-configuring its cargo ships to carry refined petroleum and conduct the necessary ship inspections when DPRK cargo ships call at their port / port areas. Relevant maritime actors should further take appropriate preventive measures to guard against potential illicit oil procurement in such a manner.

2. The Panel recommends that Member States disseminate to ship repair yards and associated ship brokers this deceptive practice and the risk of their facilitation role in the event such cargo ships are exported to the DPRK.

On vessel identity tampering and AIS manipulation

3. The Panel reiterates that Member States and ship registries add to their ship circulars information pertaining to detected cases of vessel identity laundering or tampering and ensure wide dissemination. Such information would include:

   • Identifiers of ships in their registry that have transmitted cover identities
   • Identifiers of ships in their registry that may have had their identifiers exploited by other vessels
   • Names of ship registrants whose vessels have transmitted fraudulent identifiers

4. The Panel reiterates that flag States should possess the requisite tools available to identify and investigate suspected fraudulent use of the MMSI where it is detected and share the results of their investigation with other maritime authorities, as well as with the Panel.
On addressing the DPRK’s vessels acquisition

5. The Panel recommends to flag registries that for Single Delivery Voyages, checks are put in place on full AIS monitoring, vessel checks to confirm conformity to restricted conditions of sail, and additional verification checks on the vessel’s delivery with recipient.

6. The Panel recommends that Member States encourage sellers to verify information including, but not limited to, the final destination and end-users (owner and charterer) of the vessel, the identity of related broker(s), and previous records of transactions.

7. The Panel recommends that Member States encourage sellers to obtain a Statement of Confirmation upon vessel sale from buyers that assures the vessel will not be transferred in any way to the DPRK or to anyone affiliated with the DPRK, that the buyer will not facilitate any DPRK sanctions violations, and that the buyer shall be responsible if /when such a case arises.

8. The Panel recommends that Member States encourage sellers, buyers and brokers to report to their respective authorities following vessel transfer should any information regarding the vessel’s potential violation of Security Council resolutions come to light.

Trade and Customs

9. The Panel recommends that appropriate measures be taken by the International Organization for Standardization and Member States to prevent erroneous usage of country codes for the DPRK and the Republic of Korea (KP and KR, respectively).

10. The Panel recommends that Member States streamline their export and import control lists, using as supportive material the informal list of prohibited commodities.

11. The Panel recommends that customs authorities of Member States use the above-mentioned list to inform trading agents in their jurisdictions for due diligence purposes, in particular when dealing with such commodities in the vicinity of sanctioned jurisdictions.

12. The Panel recommends, with regards to the Member States requiring assistance with the issue of the sectoral ban, that the Committee consider information outreach.
Implementation of Luxury Goods Ban

13. The Panel reiterates its recommendations that Member States consider updating their export control lists to reflect their lists of prohibited luxury goods in a manner consistent with the objectives of Security Council resolutions 1718 (2006), 1874 (2009), 2094 (2013), 2270 (2016) and 2321 (2016), avoiding unnecessary broadening of their scope in order not to restrict the supply of unprohibited goods to the civilian population or have a negative humanitarian impact once trade restarts.

14. The Panel reiterates its recommendation that Member States encourage their business entities and nationals exporting luxury goods to include a contractual provision to prevent transshipment to the Democratic People’s Republic of Korea.

Finance

15. The Panel recommends Member States advise relevant national actors, including financial institutions, businesses, and VASPs, to adopt appropriate education, training, information sharing, and advisory materials for individuals across all levels of the workforce, from executives to part-time employees.

16. The Panel recommends that Member State agencies, as well as financial institutions, businesses, and VASPs devote appropriate attention to increased cyber hygiene by requiring of all crypto users attempting access to a cryptocurrency exchange set a higher default threshold, such as a two-factor authentication of transaction.

17. The Panel recommends that any entity suffering a cyber-attack report this to and engage with the proper legal authorities as soon as possible, issue a public announcement of the incident, and engage with agencies relevant to the event including blockchain analysis firms, in order to increase the prospects for recovery of some stolen assets.

18. The Panel recommends that Member States consider legislation or establishing directives for cyber companies to enforce “know your customer” protocols and to tighten procedures for VASP registration.

19. The Panel recommends the Member States strengthen cooperation, facilitate dialogue and enhance information-sharing in order to address the growing intelligence and financial threat of cybercrime.
20. The Panel recommends that Member States implement as soon as possible the Financial Action Task Force (FATF) guidance on virtual assets, which seeks to prevent financing of WMD proliferation by placing anti-money laundering and counter-terrorism financing requirements on these assets and VASPs.

**Unintended Impact of Sanctions**

21. The Panel reiterates its recommendations that the Committee consider more active outreach with civil society providing humanitarian assistance to the DPRK to help substantiate its future decision-making and to better understand the humanitarian situation.

22. The Panel notes the recent arrangements for transferring funds to UN humanitarian organisations in DPRK but reiterates the urgency of re-establishing a more durable banking channel.

23. The Panel highly values the biannual briefings by the relevant United Nations agencies on the unintended impact of sanctions and recommends that the Committee continue this practice.

24. The Panel recommends that the Security Council continue to address issues and processes that mitigate the potential unintended adverse impact of sanctions on the civilian population of the Democratic People’s Republic of Korea and on humanitarian aid operations to benefit the country’s vulnerable population and overcome the consequences of the COVID-19 pandemic.

25. The Panel recommends that the Committee and other relevant stakeholders consider the idea of exempting selected exports currently under sanctions, the proceeds of which might be used to finance humanitarian supplies.