



Security Council

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The Security Council,

Recalling its resolutions 2042 (2012) and 2043 (2012), as well as its presidential statements of 3 August 2011, 21 March 2012 and 5 April 2012, and *also recalling* all relevant resolutions of the General Assembly,

Reaffirming its support to the Joint Special Envoy of the United Nations and the League of Arab States, Kofi Annan, and his six-point proposal approved by the relevant SC resolutions,

Welcoming the Final Communiqué adopted at the Action Group for Syria ministerial meeting in Geneva on 30 June 2012 (annexed to this resolution) and *urging* the member states and all Syrian parties to fully comply with its provisions and to implement them in their entirety,

Welcoming the briefing by the Joint Special Envoy of the United Nations and the League of Arab States, Kofi Annan, before the Security Council on 11 July 2012 and, in this regard, *taking note* of Syrian President Bashar Assad's promise delivered to the Joint Special Envoy in Damascus on 9 July 2012 that the Syrian authorities would be ready to take the first step to cease violence in the context of an agreed set of actions by the parties,

Condemning the widespread violations of human rights by the Syrian authorities, as well as any human rights abuses by armed groups, *recalling* that those responsible shall be held accountable, and *expressing* its profound regret at the death of many thousands of people in Syria,

Condemning the ongoing armed violence in all its forms, and *noting* the lack of progress in implementation of the Envoy's six-point peace plan by the Syrian parties,

Condemning the series of bombings that have made the situation more complex and deadly, some of which are indicative of the presence of well-organised terrorist groups,

Deploring the deteriorating humanitarian situation and the failure to ensure timely provision of humanitarian assistance to all areas affected by the fighting contrary to point 3 of the Envoy's six-point plan, *reiterating* its call for the Syrian parties to allow immediate, full and unimpeded access of humanitarian personnel to all populations in need of assistance, in particular to civilian populations in need of evacuation, and *calling upon* all parties in Syria, in particular the Syrian authorities,



to cooperate fully with United Nations and relevant humanitarian organizations to facilitate the provision of humanitarian assistance,

Expressing its appreciation of the humanitarian assistance that has been provided to Syria by other states,

Recalling the urgency of intensifying the pace and scale of release of arbitrarily detained persons, and *reiterating* the need for Syrians to enjoy the freedom to assemble and freedom of movement for journalists throughout the country, as part of the necessary conditions for a political transition,

Commending the role and efforts of the United Nations Supervision Mission in Syria (UNSMIS) in a dangerous and volatile environment, *expressing* the readiness to extend its mandate and *having considered* the Secretary-General's report on the implementation of Resolution 2043 (2012), and observations contained therein to this end (S/2012/523),

Reaffirming its strong commitment to the sovereignty, independence, unity and territorial integrity of Syria, and to the purposes and principles of the Charter,

1. *Insists* on a comprehensive and immediate implementation of all elements of the Envoy's six-point proposal as annexed to resolution 2042 (2012) aimed at bringing an immediate end to all violence and human rights violations, securing humanitarian access and facilitating a Syrian-led political transition as outlined in the Annex, leading to a democratic, plural political system, in which citizens are equal regardless of their affiliations, ethnicities or beliefs, including through commencing a comprehensive political dialogue between the Syrian authorities and the whole spectrum of the Syrian opposition;

2. *Decides* to extend the mandate of UNSMIS for a period of three months taking into account the Secretary-General's recommendations contained in paragraphs 67-71 of his report, and *stresses* the need for UNSMIS to have a military observer capability to conduct effective verification and fact-finding tasks;

3. *Condemns* all attacks against UNSMIS, *calls upon* all Syrian parties to guarantee the safety of UNSMIS personnel without prejudice to its freedom of movement and access, and *stresses* that the primary responsibility in this regard lies with the Syrian authorities;

4. *Strongly urges* all parties in Syria to cease immediately all armed violence in all its forms;

5. *Requests* UNSMIS as an urgent first step to develop a mechanism for each city and population centre affected by the hostilities in order to achieve a ceasefire and secure synchronized withdrawal of Government forces and opposition armed groups to enable the municipal authorities to address acute social needs of the population;

6. *Strongly urges* the Syrian authorities and opposition armed groups to cooperate fully with UNSMIS in implementing paragraph 5;

7. *Reaffirms* its support for and calls for the urgent, comprehensive and immediate implementation of all elements of the Envoy's six-point proposal as annexed to resolution 2042 (2012) and the Final Communiqué adopted at the Action Group ministerial meeting in Geneva on 30 June 2012;

8. *Urges* the Government of Syria and opposition groups to immediately commence the implementation of the provisions of the Final Communiqué, including the principles and guidelines on a Syrian-led transition, *emphasizes* that it is for the Syrian people to find a political solution and that the Syrian parties must put forward effective and mutually acceptable interlocutors to work with the Joint Special Envoy towards a Syrian-led settlement;

9. *Urges* all member states to work in the spirit of the Final Communiqué to ensure its implementation by the Government of Syria and opposition groups and to cooperate in good faith with the Joint Special Envoy in his efforts to facilitate a Syrian-led political process;

10. *Expresses* its concern over the deteriorating humanitarian situation in Syria, including the growing numbers of the refugees and internally displaced persons in the country and in bordering states, and *welcomes* in this regard the tireless efforts by the States bordering Syria and international humanitarian agencies, in particular UNHCR, to address the basic needs of the population affected by the crisis;

11. *Urges* all Syrian parties to grant a full and unimpeded humanitarian access of the humanitarian personnel to those in need and *reiterates* its call for them to observe the necessary humanitarian pause to ensure the evacuation of civilians from fighting-affected areas;

12. *Requests* the Secretary-General to report immediately to the Security Council any obstructions to the effective operation of UNSMIS by any party;

13. *Expresses* its intention to assess the implementation of this resolution and to consider further steps as appropriate;

14. *Decides* to remain seized of the matter.

Annex

Action Group for Syria Final Communiqué

1. On 30 June 2012, the Secretaries-General of the United Nations and the League of Arab States, the Foreign Ministers of China, France, Russia, United Kingdom, United States, Turkey, Iraq (Chair of the Summit of the League of Arab States), Kuwait (Chair of the Council of Foreign Ministers of the League of Arab States) and Qatar (Chair of the Arab Follow-up Committee on Syria of the League of Arab States), and the European Union High Representative for Foreign and Security Policy met at the United Nations Office at Geneva as the Action Group for Syria, chaired by the Joint Special Envoy of the United Nations and the League of Arab States for Syria.

2. Action Group members came together out of grave alarm at the situation in Syria. They strongly condemn the continued and escalating killing, destruction and human rights abuses. They are deeply concerned at the failure to protect civilians, the intensification of the violence, the potential for even deeper conflict in the country, and the regional dimensions of the problem. The unacceptable nature and magnitude of the crisis demands a common position and joint international action.

3. Action Group members are committed to the sovereignty, independence, national unity and territorial integrity of Syria. They are determined to work

urgently and intensively to bring about an end to the violence and human rights abuses and the launch of a Syrian-led political process leading to a transition that meets the legitimate aspirations of the Syrian people and enables them independently and democratically to determine their own future.

4. To secure these common objectives, the Action Group members (i) identified steps and measures by the parties to secure full implementation of the six-point plan and Security Council resolutions 2042 and 2043, including an immediate cessation of violence in all its forms; (ii) agreed on guidelines and principles for a political transition that meets the legitimate aspirations of the Syrian people; and (iii) agreed on actions they would take to implement the above in support of the Joint Special Envoy's efforts to facilitate a Syrian-led political process. They are convinced that this can encourage and support progress on the ground and will help to facilitate and support a Syrian-led transition.

Identified steps and measures by the parties to secure full implementation of the six-point plan and Security Council resolutions 2042 and 2043, including an immediate cessation of violence in all its forms

5. The parties must fully implement the six-point plan and Security Council resolutions 2042 and 2043. To this end:

- All parties must re-commit to a sustained cessation of armed violence in all its forms and implementation of the six-point plan immediately and without waiting for the actions of others. The government and armed opposition groups must cooperate with UNSMIS with a view to furthering the implementation of the above in accordance with its mandate.
- A cessation of armed violence must be sustained with immediate, credible and visible actions by the Government of Syria to implement the other items of the six-point plan including:
 - Intensification of the pace and scale of release of arbitrarily detained persons, including especially vulnerable categories of persons, and persons involved in peaceful political activities; provision without delay through appropriate channels of a list of all places in which such persons are being detained; the immediate organization of access to such locations; and the provision through appropriate channels of prompt responses to all written requests for information, access or release regarding such persons;
 - Ensuring freedom of movement throughout the country for journalists and a non-discriminatory visa policy for them;
 - Respecting freedom of association and the right to demonstrate peacefully as legally guaranteed.
- In all circumstances, all parties must show full respect for UNSMIS' safety and security and fully cooperate with and facilitate the Mission in all respects.
- In all circumstances, the Government must allow immediate and full humanitarian access to humanitarian organizations to all areas affected by the fighting. The Government and all parties must enable the evacuation of the wounded, and all civilians who wish to leave to do so. All parties must fully adhere to their obligations under international law, including in relation to the protection of civilians.

Agreed Principles and Guide-lines for a Syrian-led transition

6. Action Group members agreed on the following “Principles and Guide-lines on a Syrian-led transition”:

Any political settlement must deliver to the people of Syria a transition that:

- Offers a perspective for the future that can be shared by all in Syria;
- Establishes clear steps according to a firm time-table towards the realization of that perspective;
- Can be implemented in a climate of safety for all, stability and calm;
- Is reached rapidly without further bloodshed and violence and is credible.

I. Perspective for the Future

The aspirations of the people of Syria have been clearly expressed by the wide range of Syrians consulted. There is an overwhelming wish for a state that:

- Is genuinely democratic and pluralistic, giving space to established and newly emerging political actors to compete fairly and equally in elections. This also means that the commitment to multi-party democracy must be a lasting one, going beyond an initial round of elections.
- Complies with international standards on human rights, the independence of the judiciary, accountability of those in government and the rule of law. It is not enough just to enunciate such a commitment. There must be mechanisms available to the people to ensure that these commitments are kept by those in authority.
- Offers equal opportunities and chances for all. There is no room for sectarianism or discrimination on ethnic, religious, linguistic or any other grounds. Numerically smaller communities must be assured that their rights will be respected.

II. Clear Steps in the Transition

The conflict in Syria will only end when all sides are assured that there is a peaceful way towards a common future for all in Syria. It is therefore essential that any settlement provides for clear and irreversible steps in the transition according to a fixed time frame. The key steps in any transition include:

- The establishment of a transitional governing body which can establish a neutral environment in which the transition can take place. That means that the transitional governing body would exercise full executive powers. It could include members of the present government and the opposition and other groups and shall be formed on the basis of mutual consent.
- It is for the Syrian people to determine the future of the country. All groups and segments of society in Syria must be enabled to participate in a National Dialogue process. That process must not only be inclusive, it must also be meaningful — that is to say, its key outcomes must be implemented.

- On this basis, there can be a review of the constitutional order and the legal system. The result of constitutional drafting would be subject to popular approval.
- Once the new constitutional order is established, it is necessary to prepare for and conduct free and fair multi-party elections for the new institutions and offices that have been established.
- Women must be fully represented in all aspects of the transition.

III. Safety, stability and calm

Any transition involves change. However, it is essential to ensure that the transition can be implemented in a way that assures the safety of all in an atmosphere of stability and calm. This requires:

- Consolidation of full calm and stability. All parties must cooperate with the transitional governing body in ensuring the permanent cessation of violence. This includes completion of withdrawals and addressing the issue of the disarming, demobilization and reintegration of armed groups.
- Effective steps to ensure that vulnerable groups are protected and immediate action is taken to address humanitarian issues in areas of need. It is also necessary to ensure that the release of the detained is completed rapidly.
- Continuity of governmental institutions and qualified staff. The public services must be preserved or restored. This includes the military forces and security services. However, all governmental institutions, including the intelligence services, have to perform according to human rights and professional standards and operate under a top leadership that inspires public confidence, under the control of the transitional governing body.
- Commitment to Accountability and National Reconciliation. Accountability for acts committed during the present conflict must be addressed. There also needs to be a comprehensive package for transitional justice, including compensation or rehabilitation for victims of the present conflict, steps towards national reconciliation and forgiveness.

IV. Rapid steps to come to a Credible Political Agreement

It is for the people of Syria to come to a political agreement, but time is running out. It is clear that:

- The sovereignty, independence, unity and territorial integrity of Syria must be respected.
- The conflict must be resolved through peaceful dialogue and negotiation alone. Conditions conducive to a political settlement must now be put in place.
- There must be an end to bloodshed. All parties must re-commit themselves credibly to the six-point plan. This must include a cessation of armed violence in all its forms and immediate, credible and visible actions to implement items 2-6 of the six-point plan.
- All parties must now engage genuinely with the Joint Special Envoy. The parties must be prepared to put forward effective interlocutors to work

expeditiously towards a Syrian-led settlement that meets the legitimate aspirations of the people. The process must be fully inclusive to ensure that the views of all segments of Syrian society are heard in shaping the political settlement for the transition. The organized international community, including the members of the Action Group stands ready to offer significant support for the implementation of an agreement reached by the parties. This may include an international assistance presence under a United Nations Mandate if requested. Significant funds will be available to support reconstruction and rehabilitation.

Agreed actions Group members will take to implement the above in support of the Joint Special Envoy's efforts to facilitate a Syrian-led political process

7. Action Group members will engage as appropriate, and apply joint and sustained pressure on, the parties in Syria to take the steps and measures outlined in paragraph 5.
8. Action Group members are opposed to any further militarization of the conflict.
9. Action Group members underscore to the Government of Syria the importance of the appointment of an effective empowered interlocutor, when requested by the Joint Special Envoy to do so, to work on the basis of the six-point plan and this communiqué.
10. Action Group members urge the opposition to increase cohesion and be in a position to ensure effective representative interlocutors to work on the basis of the six-point plan and this communiqué.
11. Action Group members will give full support to the Joint Special Envoy and his team as they immediately engage the Government and opposition, and consult widely with Syrian society, as well as other international actors, to further develop the way forward.
12. Action Group members would welcome the Joint Special Envoy's further convening of a meeting of the Action Group should he deem it necessary to review the concrete progress taken on all points agreed in this communiqué, and to determine what further and additional steps and actions are needed from the Action Group to address the crisis. The Joint Special Envoy will also keep the United Nations and the League of Arab States informed.